



SUPREME AUDIT INSTITUTION OF INDIA  
लोकहितार्थं सत्यनिष्ठा  
Dedicated to Truth in Public Interest

# Report of the Comptroller and Auditor General of India for the period ended March 2024



Government of Madhya Pradesh  
Report No. 3 of 2026  
(Compliance Audit-Civil)



**Report of the  
Comptroller and Auditor General of India  
for the period ended March 2024**

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## Preface

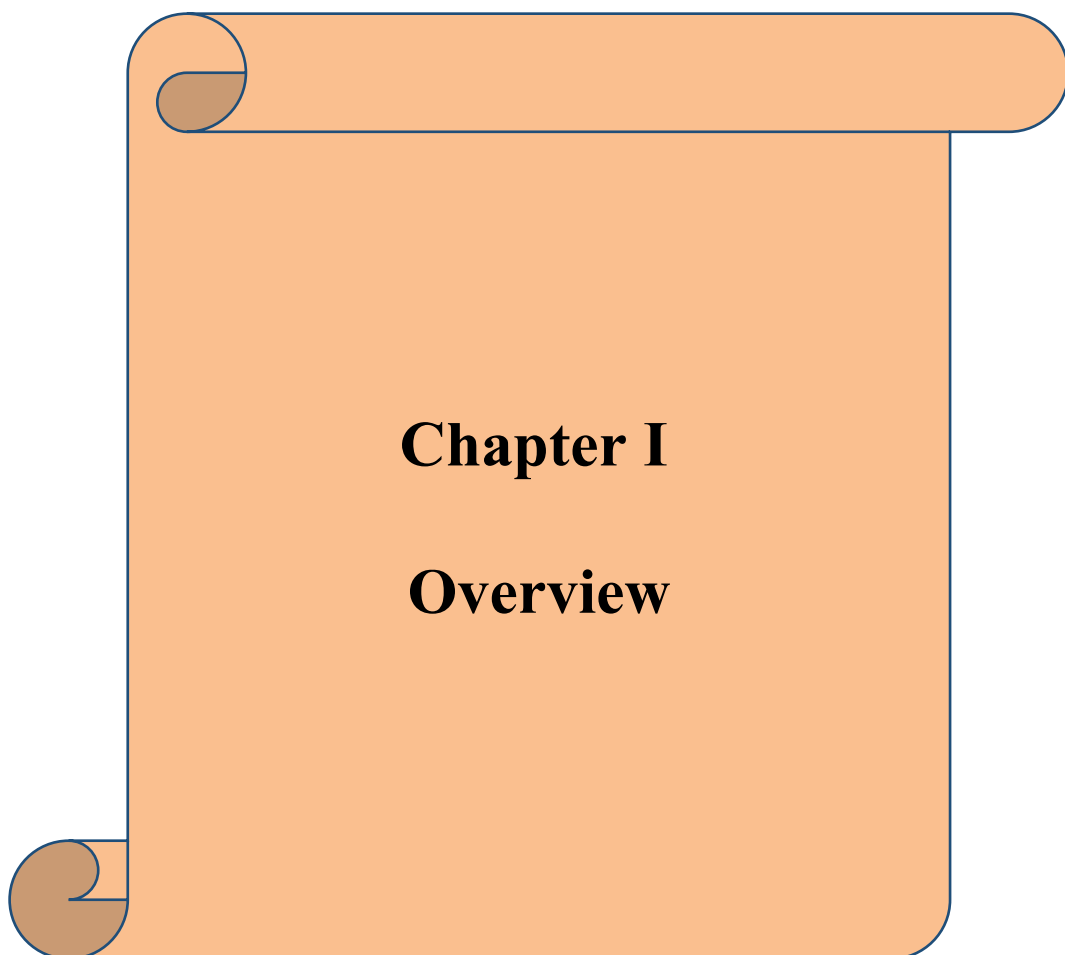
This Report for the period ended March 2024 has been prepared for submission to the Governor of Madhya Pradesh under Article 151 of the Constitution of India for being laid before the Legislature of the State.

This Report contains significant findings of Compliance Audits of Higher Education Department, Panchayat and Rural Development Department and Public Health and Medical Education Department of Madhya Pradesh.

The instances mentioned in the Report are those which came to notice in the course of test audit during the period 2024-25. The instances which came to notice in earlier years, but could not be reported in previous Audit Reports have also been included. Further, instances relating to the period subsequent to 2024-25 have also been included, wherever necessary.

The audit has been conducted in conformity with the Auditing Standards issued by the Comptroller and Auditor General of India.





# **Chapter I**

## **Overview**



## Chapter-I: Overview

### 1.1 About this Report

This Report of the Comptroller and Auditor General of India (CAG) contains matters arising from Compliance Audit of various auditee departments of the Government of Madhya Pradesh.

The primary purpose of this Report is to bring to the notice of the State Legislature, significant results of audit. The findings of audit are expected to enable the Executive to take corrective action, to frame appropriate policies as well as to issue directives that will lead to improved financial management of organisations and contribute to better governance.

This Chapter explains the planning and coverage of audit, response of departments and Government to audit findings/observations made during audit of transactions and follow-up action on previous Audit Reports.

### 1.2 Profile of audit entities

A summary of the expenditure incurred by the 25<sup>1</sup> auditee departments out of 55 departments of Government of Madhya Pradesh (GoMP) under Audit jurisdiction of office of the Accountant General (Audit-I), Madhya Pradesh during the three-year period 2021-24 is given below:

**Table: 1.1 Department-wise summary of expenditure**

| <i>(₹ in crore)</i> |                                                  |          |          |          |  |  |
|---------------------|--------------------------------------------------|----------|----------|----------|--|--|
| Sl. No.             | Name of the Department                           | 2021-22  | 2022-23  | 2023-24  |  |  |
| 1.                  | Panchayat and Rural Development Department       | 20367.12 | 23851.49 | 18695.90 |  |  |
| 2.                  | Urban Development and Housing Department         | 14276.39 | 14987.80 | 13648.22 |  |  |
| 3.                  | Public Health and Family Welfare Department      | 9719.12  | 10426.28 | 11892.30 |  |  |
| 4.                  | Ayush Department                                 | 577.74   | 546.12   | 642.54   |  |  |
| 5.                  | Medical Education Department                     | 2033.93  | 2742.15  | 3474.66  |  |  |
| 6.                  | Tribal Affairs Department                        | 7364.68  | 9089.01  | 9732.82  |  |  |
| 7.                  | Scheduled Caste Development Department           | 1488.06  | 1407.36  | 1223.15  |  |  |
| 8.                  | Backward Classes and Minority Welfare Department | 1399.96  | 1514.38  | 1198.40  |  |  |
| 9.                  | Denotified Nomadic and Semi Nomadic Department   | 18.44    | 19.39    | 25.35    |  |  |

<sup>1</sup> Remaining 30 out of 55 departments of GoMP are under audit jurisdiction of Office of the Principal Accountant General (Audit-II), Madhya Pradesh, Bhopal.

| Sl. No.      | Name of the Department                                  | 2021-22            | 2022-23            | 2023-24            |
|--------------|---------------------------------------------------------|--------------------|--------------------|--------------------|
| 10.          | Women and Child Development Department                  | 4774.85            | 5761.21            | 20438.83           |
| 11.          | Social Justice and Disabled Persons Welfare Department  | 3787.15            | 4009.61            | 4531.33            |
| 12.          | Bhopal Gas Tragedy Relief and Rehabilitation Department | 117.44             | 118.13             | 130.94             |
| 13.          | School Education Department                             | 22286.89           | 24433.90           | 29466.03           |
| 14.          | Higher Education Department                             | 2736.97            | 2816.43            | 2725.28            |
| 15.          | Technical Education and Skill Development Department    | 1127.88            | 1644.60            | 1826.09            |
| 16.          | Sports and Youth Welfare Department                     | 199.61             | 452.68             | 473.59             |
| 17.          | Labour Department                                       | 1601.76            | 1793.55            | 953.44             |
| 18.          | Home Department                                         | 7350.06            | 8659.59            | 8919.78            |
| 19.          | Jail Department                                         | 447.13             | 519.93             | 542.49             |
| 20.          | Law and Legislative Affairs Department                  | 1504.63            | 1870.63            | 2525.67            |
| 21.          | General Administration Department                       | 668.83             | 846.57             | 809.91             |
| 22.          | Public Relation Department                              | 369.88             | 648.78             | 1050.28            |
| 23.          | Revenue Department                                      | 7287.22            | 5861.38            | 6138.60            |
| 24.          | Parliamentary Affairs (State Legislature) Department    | 78.47              | 92.68              | 91.39              |
| 25.          | Public Service Management Department                    | 47.49              | 70.50              | 101.74             |
| <b>Total</b> |                                                         | <b>1,11,631.70</b> | <b>1,24,184.15</b> | <b>1,41,258.73</b> |

*Source: Appropriation Accounts of Government of Madhya Pradesh for the respective years*

The Departments of GoMP has incorporated Information Technology (IT) applications extensively to enhance governance, transparency and service delivery. Through IT applications routine administrative processes have been automated reducing document mishandling, increasing efficiency, and promoting a paperless work environment. Total 147 IT applications are being used by 17 out of 25 Departments of GoMP. The details of IT applications used by the Departments are given in *Appendix 1.1*.

### 1.3 Office of the Accountant General (Audit-I)

Out of 55 departments of the Government of Madhya Pradesh, under the jurisdiction of Comptroller and Auditor General of India (CAG), Office of the Accountant General (Audit-I), Madhya Pradesh, Gwalior is responsible for conducting audit of 25 Apex departments and Local Bodies/Public Sector Undertakings/Autonomous Bodies thereunder. Out of



*Office of the Accountant General*

these, during the year 2023-24, transaction audit of four Apex audit entity<sup>2</sup> was covered. Additionally, an expenditure of approximately ₹59,166.15 crore, representing 41.89 per cent of the total, was subjected to audits conducted for the year 2023-24.

### 1.4 Authority for audit

The CAG's authority for audit is derived from Articles 149 to 151 of the Constitution of India, read with CAG's (Duties, Powers and Conditions of Service) Act, 1971 (DPC Act). The CAG audits departments of the Government as per the following provisions of the DPC Act:

- Audit of expenditure is carried out under Section 13<sup>3</sup> of the DPC Act;
- Audit of PSUs is carried out under the Section 19(1)<sup>4</sup> of the DPC Act;
- Audit of **autonomous bodies** is conducted under Sections 19(2)<sup>5</sup> and 20(1)<sup>6</sup> of the DPC Act;
- **Local bodies** are audited under Section 20(1) of the DPC Act;

<sup>2</sup> Principal secretary, Panchayat and Rural Development Department, Principal secretary, Home Department, Principal secretary, General Administration Department, Principal secretary, Revenue Department

<sup>3</sup> Audit of (i) all transactions from the Consolidated Fund of State (ii) all transactions relating to the Contingency Fund and Public Account and (iii) all trading, manufacturing, profit & loss accounts, balance sheets and other subsidiary accounts kept in any Department of a State.

<sup>4</sup> Audit of the accounts of Government companies is performed and exercised in accordance with the provisions of the Companies Act, 2013.

<sup>5</sup> Audit of accounts of Corporations (not being Companies) established by or under law made by State Legislature in accordance with provisions of the respective legislations.

<sup>6</sup> Audit of accounts of any body or authority on request of Governor, on such terms and conditions as may be agreed upon between CAG and Government.

- In addition, CAG also conducts audit of **other autonomous bodies** which are substantially funded by the Government under Section 14<sup>7</sup> of the DPC Act.

Principles and methodologies for various audits are prescribed in Auditing Standards and the Regulations on Audit and Accounts, as well as other guidelines, manuals and instructions issued by or on behalf of the CAG.

## 1.5 Planning and Conduct of audit

The following flowchart depicts the process of planning and conduct of audit and preparation of Audit Reports:

**Figure-1.1: Planning and conduct of audit and preparation of Audit Reports**



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<sup>7</sup> Audit of all (i) receipts and expenditure of a body/authority substantially financed by grants or loans from the Consolidated Fund of State and (ii) all receipts and expenditure of any body or authority where grants or loans to such body or authority from the Consolidated Fund of State in a financial year is not less than ₹one crore.

After completion of compliance audit of each unit, an Inspection Report (IR) containing audit findings is issued to the head of the unit with a request to furnish replies within one month of receipt of the IR. Whenever replies are received, audit findings are either settled or further action for compliance is advised. Significant audit observations pointed out in these IRs, which require attention at the highest level in Government, are issued as draft paragraphs to the Government for their responses, before possible inclusion after due consideration of the responses, in the Audit Reports. In addition, draft Compliance Audits on specific themes, topics, schemes are also issued to the Government for their responses, before possible inclusion in the Audit Reports. These Audit Reports are submitted to the Governor of Madhya Pradesh under Article 151 of the Constitution of India for causing them to be laid on the Table of the State Legislature.

## 1.6 Response of Departments to audit findings

### 1.6.1 Response to previous Inspection Reports

Heads of Offices and next higher authorities are required to respond to the observations contained in IRs and take appropriate corrective action. Audit observations communicated in IRs are also discussed at periodical intervals in Audit Committee meetings at District/State levels by officers of the Accountant General's office with officers of the concerned Departments.

As of March 2025, 13,771 IRs containing 56,244 paragraphs pertaining to previous years were pending for settlement as detailed below. Of these, first replies have not been received in respect of 12,211 paragraphs (21.71 *per cent*) contained in 1,420 IRs. Department-wise details are given in *Appendix 1.2*.

**Table-1.2 Responses to Paragraphs of previous Inspection Reports**

| Year                             | Number of IRs/Paragraphs pending for settlement as of 31 March 2025 |               | IRs/Paragraphs where even first replies have not been received as of 31 March 2025 |               |
|----------------------------------|---------------------------------------------------------------------|---------------|------------------------------------------------------------------------------------|---------------|
|                                  | IRs                                                                 | Paragraphs    | IRs                                                                                | Paragraphs    |
| <b>2019-20 and earlier years</b> | 13,532                                                              | 51,079        | 1,208                                                                              | 7,344         |
| <b>2020-21</b>                   | 59                                                                  | 381           | 53                                                                                 | 359           |
| <b>2021-22</b>                   | 24                                                                  | 453           | 17                                                                                 | 269           |
| <b>2022-23</b>                   | 68                                                                  | 3,442         | 67                                                                                 | 3,432         |
| <b>2023-24</b>                   | 88                                                                  | 889           | 75                                                                                 | 807           |
| <b>Total</b>                     | <b>13,771</b>                                                       | <b>56,244</b> | <b>1,420</b>                                                                       | <b>12,211</b> |

*Source: Records maintained by the O/o Pr. AG (Audit-I), Madhya Pradesh*

Lack of action on IRs and audit paragraphs is fraught with the risk of perpetuating serious financial irregularities pointed out in these reports. It may also result in dilution of internal controls in the governance process, inefficient and ineffective delivery of public goods/ services, fraud, corruption and loss to public exchequer. State Government, therefore, needs to institute an appropriate mechanism to review these IRs and audit paragraphs and take expeditious action to address the concerns flagged therein.

### **1.6.2 Response of Government to audit observations**

All departments are required to send their responses to draft performance audit reports/compliance audit reports/draft audit paragraphs proposed for inclusion in CAG's Report within specified period<sup>8</sup> of their receipt. We forwarded three compliance audit reports to the Additional Chief Secretary/Principal Secretaries of the departments<sup>9</sup> concerned, drawing their attention to the audit findings and requesting them to send their response within four weeks. It was brought to their personal attention that these paragraphs were likely to be included in the Audit Report of the CAG of India, which would be placed before the State Legislature, and it would be desirable to include their comments/responses to the audit findings. Departments submitted the replies on compliance audits reports which have been appropriately incorporated in the Report.

### **1.6.3 Response of Government to audit paragraphs that featured in earlier Audit Reports**

Administrative departments are required to submit Explanatory Notes (ENs) on paragraphs and reviews included in Audit Reports, within three months<sup>10</sup> of their presentation to State Legislature duly indicating action taken or proposed to be taken. For this purpose, the Departments are not required to wait for any notice or call from the Public Accounts Committee. Explanatory Notes were yet to be received from eight Departments in respect of 227 paragraphs/performance audit review that featured in the Audit Reports for the year 2020-21 and 2021-22 as of 31<sup>st</sup> March 2025. Details are given in *Appendix-1.3*.

### **1.6.4 Response of Government to recommendations of the Public Accounts Committee**

Administrative departments are required to submit Action Taken Notes (ATNs) on recommendations of Public Accounts Committee (PAC) within six months<sup>11</sup> from the date of receipt of recommendations. As of March 2025, 22 ATNs on 47 paragraphs of Audit Reports in respect of eight Departments were yet to be received. Details are given in *Appendix 1.4*.

## **1.7 Significant audit observations**

This Report contains findings of three compliance audits that emerged from a test-check of accounts and transactions of three Departments<sup>12</sup> of Government of Madhya Pradesh during 2023-24.

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<sup>8</sup> As per paragraphs 137 and 138 of Regulations on Audit and Accounts 2020.

<sup>9</sup> Higher Education Department, Public Health and Medical Education Department, Panchayat and Rural Development Department.

<sup>10</sup> As per para 4.30 of the Report of the High-Power Committee appointed to review the response of the State Governments to the Audit Reports of the Comptroller and Auditor General of India.

<sup>11</sup> As per para 4.33 of the Report of the High-Power Committee appointed to review the response of the State Governments to the Audit Reports of the Comptroller and Auditor General of India.

<sup>12</sup> Higher Education Department, Public Health and Medical Education Department, Panchayat and Rural Development Department.

Significant results of audit that featured in this Report are summarised below.

### ***1.7.1 Audit on “Functioning of Mental Healthcare Establishments in the State”***

The Mental Healthcare Act, 2017 ensures care and rights for persons with mental illness. The Madhya Pradesh Government set up the State Mental Health Authority (SMHA) in 2020 to register and supervise Mental Health Establishments (MHEs) and Professionals, set norms, handle complaints, and train staff. The National Mental Health Survey (2015-16) found 13.90 *per cent* of the State’s population affected with mental illness, above the national average (10.70 *per cent*), with severe shortages of psychiatrists and infrastructure. The audit reviewed improvements in mental healthcare after SMHA’s formation.

#### **The Major audit finding are as follows:**

SMHA was constituted after a delay of two years and seven months (September 2020) and was not fully functional (July 2025). GoMP created (January 2021) SMHA Fund for execution of activities of the SMHA and released ₹2.40 crore during 2020-24. However, no expenditure was incurred during 2020-22 and funds ranging from 46 to 89 *per cent* remained unutilised during 2022-24. Even after four years since its formation, only four of 15 members were nominated in the SMHA, no Mental Health Review Boards (MHRBs) or Mental Health Professionals (MHPs) were registered, and no State-specific regulations were framed for registration, renewal, and enforcement of minimum standards for Mental Health Establishments (MHEs). Out of 163 MHEs, only 82 (50 *per cent*) were provisionally registered; while the remaining 81 were operating without registration.

***(Paragraph 2.1.5)***

Training and awareness activities mandated under the MH Act for school teachers, out-of-school children experiencing psycho-social problems and mental morbidity, as well as members of *Gram Panchayats* and block panchayats, were not implemented as planned training programmes were excluded from Annual Work Plans (2021-24). Information, Education and Communication (IEC) and awareness funds of ₹43.89 lakh remained unutilised as of June 2024 and shortfalls were observed in seminars and counselling sessions across test-checked districts.

***(Paragraph 2.1.6)***

Essential medicines were not available in the test checked Government Mental Hospitals (GMHs), Government Medical Colleges (GMCs), District Hospitals (DHs) and Community Health Centers (CHCs) for periods ranging from one to 36 months during 2021-24. Non-availability of required equipment as per norms of the Medical Council of India was also observed in the selected five GMCs during 2021-24, with shortfall ranging from 47 to 100 *per cent*.

***(Paragraphs 2.1.7.1 and 2.1.7.2)***

Basic amenities were found to be inadequate in the test-checked GMHs, GMCs, and DHs, which lacked minimum essential facilities for mentally ill patients, including proper toilet sanitation, separate cots and pillows, designated wards and toilets for male and female patients, and access to safe drinking water. Additionally, none of the test-checked MHEs had separate accommodation for minors.

***(Paragraphs 2.1.7.5 and 2.1.7.9)***

Manpower shortages (as of March 2024) in test-checked MHEs ranged from 13 to 67 per cent.

***(Paragraphs 2.1.7.3)***

Due to non-establishment of Home-Based Rehabilitation Centre (HBRC) for males in Gwalior and establishment of HBRC for females in Gwalior and Indore with a reduced bed capacity, 105 recovered patients were forced to stay alongside mentally ill patients, compromising their safety.

***(Paragraph 2.1.7.7)***

A total of 409 cases of Leave Against Medical Advice (LAMA) and absconding mental patients were reported in four MHEs. However, these MHEs lacked a system to track LAMA and absconding patients to ensure continuation of treatment.

***(Paragraph 2.1.7.11)***

Shortcomings were observed in the Tele Mental Health Assistance and Networking Across States programme, with 16 per cent of calls remaining unanswered during October 2022-March 2024.

***(Paragraphs 2.1.7.13)***

Against the required 14 meetings since its constitution (September 2020), SMHA held only one meeting (December 2020). SMHA did not conduct mandatory audits of the registered MHEs every three years to ensure compliance of minimum standards by the MHEs. It also did not prepare annual report for the period 2021-24, which was required to be laid before the State Legislature. Further, the test checked DHs did not send annual calendar of planned activities to the State. These lapses resulted in weak oversight and ineffective monitoring of mental health services in the State.

***(Paragraph 2.1.8)***

### **Summary of recommendations**

*GoMP may ensure:*

- *registration of MHPs, classification of MHEs, and constitution of MHRBs by formulating State-specific regulations in line with the provisions of the MH Act.*
- *timely circulation of AWP to districts for implementation of the planned activities and organization of awareness activities as planned.*
- *Creation of a dashboard for real time monitoring of medicines and equipment availability.*
- *filling up of vacancies and providing separate accommodation for minors in a time bound manner.*
- *strengthening of follow-up mechanism for LAMA, absconding and discharged patients, and enhance Tele MANAS performance to provide more accessible care.*

- *conduct of SMHA meetings and supervision of MHEs as mandated, deployment of staffs in SMHA as per scale and preparation of annual reports/calendars to strengthen the monitoring mechanism.*

### **1.7.2 Audit on Functioning of Jiwaji University, Gwalior**

Jiwaji University (University), Gwalior was established in 1964 and is governed by Madhya Pradesh *Vishwavidyalaya Adhiniyam* 1973 (Act). The jurisdiction of the University extends across eight districts of the State. As of March 2024, 449 colleges (including 77 government colleges) are affiliated with the University. During the academic session 2023-24, 3,661 students in the departments of the University and 1.16 lakh students were enrolled in the affiliated colleges. The National Assessment and Accreditation Council (NAAC) accredited (April 2023) the University with A++ grade.

We conducted the audit of the University covering 2021-22 to 2023-24. The audit observed significant administrative, academic and financial shortcomings at the University.

#### **Good Practices**

The audit observed several good practices implemented by the University, which include:

- Provision of a toll-free number to address and resolve students' grievances efficiently.
- Comprehensive information on the University's website, covering Admission & Fee details, Academic programs, Research activities, Student Life, Alumni engagement, and Notice Board updates.
- Organisation of a Diabetic Health Camp every Sunday at the Health Centre to promote early detection, effective management, and increased awareness of diabetes within the community.

#### **The major audit findings are given below:**

Statute 27 of the University provides that colleges shall be inspected by a Committee nominated by the Vice Chancellor. However, no such formal Committee was constituted by the University during 2021-24.

##### ***(Paragraph 2.2.2.1(i))***

Shortfalls were noticed in meeting the minimum prescribed requirements for affiliation in 31 test checked colleges, including land area, library books, laboratories with equipment, and facilities for sports, canteen, health care, toilets, parking, as well as safety and security measures.

##### ***(Paragraph 2.2.2.1(ii))***

The teachers and Principal were appointed by Management Committee of 23 affiliated colleges instead of Selection Committee as prescribed in the Statute. Further, delays were observed in granting affiliation to 29 colleges during 2021-24, which ranged between 49 and 417 days.

##### ***(Paragraphs 2.2.2.1(iii) and (iv))***

Seventeen of the 22 test-checked colleges did not adhere to the prescribed minimum lecture duration of one hour.

***(Paragraph 2.2.2.2(ii))***

The required approvals from the Bar Council of India (BCI) for running law courses in four colleges were not obtained before the commencement of sessions or the final admission dates during 2021-24. Furthermore, mandatory BCI approval for 2023-24 was still pending (March 2025) in three colleges in Datia, Gwalior, and Shivpuri, where 238 students were admitted.

***(Paragraph 2.2.2.3(i))***

Distance education across two Undergraduate and five Postgraduate courses enrolled 597 students during 2021-24. While examinations were conducted for first-year students admitted in 2021-22 and 2022-23, examinations for second-year undergraduate and final-year postgraduate students were not held. Further, as of December 2024, examinations for Undergraduate and Postgraduate courses of the 2023-24 academic year was also not conducted.

***(Paragraph 2.2.2.5)***

Instead of recovering the entire cost (₹1.12 crore) for supply of low-quality answer books as per Clause 4 of the agreement, the University deducted only five *per cent* (₹ 4.99 lakh) of cost of supply, from the total bills of the two firms.

***(Paragraphs 2.2.2.6(i))***

Delays in conduct of examinations ranged from four to 161 days and delay in declaration of results ranged from 19 to 380 days beyond the scheduled timelines during the academic years 2021-22 to 2023-24, adversely affected the academic calendar and negatively impacted students' future career prospects and higher education plans. The University had not implemented the facility for uploading degree certificates to DigiLocker. Out of 2.43 lakh pass out students, degree were issued to 14,870 students during 2021-24.

***(Paragraphs 2.2.2.6(ii) and 2.2.2.6 (iii))***

Significant teaching (72 and 42 *per cent*) and non-teaching posts (34 and 51 *per cent*) were vacant in University and test-checked colleges. Adequate infrastructure and essential facilities such as furniture, laboratory equipment, and security measures, etc. were not available in affiliated colleges and University to uphold academic standards.

***(Paragraphs 2.2.3.1(ii to iv) and 2.2.3.2(ii))***

Significant shortfalls in actual income (26-44 *per cent*) and substantial savings in expenditure (44-54 *per cent*) during 2021-24 indicate unrealistic budget estimates, which is further evidenced by the absence of income and expenditure demands from University departments during budget preparation.

***(Paragraph 2.2.4.1)***

The standard formats as required for preparing annual account of University were not prescribed by State Government. Income and Expenditure account of the University was prepared on cash basis. Investments of ₹306.31 crore were placed in 29 Fixed Deposit

Receipts (FDRs) as of March 2024. However, the University did not have a policy for investment of surplus funds, to ensure strategic financial decision-making.

***(Paragraph 2.2.4.2)***

The GoMP sanctioned (November 2019) ₹16.49 crore for establishment of Centres of Excellence under eight components in seven departments of University and a placement Cell, with activities to be completed by December 2020. Against this, Higher Education Department released ₹ 8.35 crore (51 *per cent*), of which the university utilised ₹2.40 crore as of December 2024. The remaining amount of ₹5.95 crore (71 *per cent*) remained unutilised, primarily due to delays in the procurement process.

***(Paragraph 2.2.4.4 (i))***

The University did not implement the Defined Contributory Pension Scheme (DCPS). During the period 2021-24, it collected ₹11.43 crore towards employee and employer contributions from 429 employees but did not deposit the amount with the National Securities Depository Limited (NSDL) as prescribed. Instead, the contributions were retained in individual joint savings bank accounts (in the names of the employee and the Registrar), earning interest at rates ranging from 2.80 to 3.00 *per cent*, which resulted in a tentative loss of ₹1.08 crore to the 429 employees during the period 2021-24.

***(Paragraph 2.2.4.5)***

The University operated 36 bank accounts linked to five cash books. However, no reconciliation was carried out and a difference of ₹7.79 crore was observed between the balances as per bank statements and the respective cash books as of March 2024. Further, fees received through MP Online, as well as fees collected through challans or demand drafts, were not reconciled with the actual receivable amounts based on University records.

***(Paragraph 2.2.4.6)***

The University had not developed mechanism for suo moto refund of caution money after completion of course. The refunds were made by the University on receiving applications from the students.

***(Paragraph 2.2.4.7)***

Internal audit wing was not established. In the absence of an internal audit mechanism, the University lacked a structured approach to monitor financial activities, thereby limiting its ability to prevent or detect financial irregularities. Further, Central Appraisal Committee was not formed in the University, indicating that the performance of self-financing courses was not reviewed and examined.

***(Paragraphs: 2.2.5.1 and 2.2.5.2)***

**Summary of recommendations**

*University may ensure*

- *timely recruitment of teaching and non-teaching staff to reduce over-reliance on guest faculties and maintain operational continuity.*

- *adequate infrastructure and essential facilities are available in affiliated colleges and university, to uphold academic standards.*
- *implementation of a financial management application using standardized forms for accrual-based annual accounts.*
- *formulation and implementation of a policy for investment of surplus funds, to ensure strategic financial decision-making.*
- *to put in place a mechanism to ensure timely transfer of contributions to Pension Fund Regulatory and Development Authority to safeguard the employee's interest.*
- *internal audit system is established to strengthen the internal control mechanism.*

### **1.7.3 Audit of Shyama Prasad Mukherji Rurban Mission**

Government of India launched National Rurban Mission in February 2016 with objective to provide rural areas with economic development and enhanced enforcement of land reforms. The vision of the Mission was for development of a cluster of villages (Rurban Cluster) that preserve and nurture the essence of rural community life with focus on equity and inclusiveness alongwith the facilities perceived to be essentially urban in nature. Government of Madhya Pradesh selected 19 (11 tribal and eight non-tribal) growth clusters comprising of 167 *Gram Panchayats* for implementation over a five years period.

We conducted the audit of the Shyama Prasad Mukherji Rurban Mission covering the period of 2016-17 to 2023-24 in five (three tribal clusters and two non-tribal clusters) out of 19 clusters.

#### **The Major audit finding are as follows:**

The Framework for Mission implementation, emphasized the preparation of a Spatial Plan as part of the Integrated Cluster Action Plan (ICAP) to ensure planned and coordinated development. However, the ICAP projects were executed without preparation of spatial plan for any cluster in the State.

#### **(Paragraph 2.3.2.2 (i))**

The overall project implementation is significantly behind schedule with less than one-third of identified interventions completed. Out of 3,462 identified works in ICAPs, 2,078 works (60 *per cent*) were approved. These included 1,074 (52 *per cent*) completed, 684 (33 *per cent*) incomplete and 320 (15 *per cent*) number of works not initiated. Critical sectors such as environment, LPG, tourism, sports infrastructure, and social welfare have seen zero progress.

#### **(Paragraph 2.3.3.1)**

The Mission guidelines required special emphasis on agriculture and allied activities while developing identified clusters. Out of 313 works approved under the category, 150 (47.92 *per cent*) were completed, 86 (27.48 *per cent*) were in progress, and remaining were not initiated. It was observed that the implemented works largely focused on infrastructure-related activities such as the construction of check dams, stop dams, and recharge shafts. However, the income-generating initiatives like Beekeeping and Honey Processing Plants, Dairy Development or Processing Units, Bulk Milk Chilling Machines,

Agri-Processing Units (for flour, pulses, vegetables, fruits, honey, etc.), Construction of Indigenous Seed Banks, Vegetable Cultivation Hubs, Collection Centres for Vegetables/Milk, and Community-Based Farming were either excluded from selection or selected but not initiated.

***(Paragraph 2.3.3.2 (i))***

Out of 212 works identified for round the clock water supply in the 19 clusters in the State, 40 works (18.87 *per cent*) were completed, 121 works (57.08 *per cent*) were in progress, and remaining were not initiated, indicating that the intended benefits of continuous water supply to households have not been fully realised.

***(Paragraph 2.3.3.2 (ii))***

In 19 clusters, 171 social infrastructure construction works were initiated under the social and basic infrastructure component, including bus stands, sports grounds, Anganwadi buildings, and more. However, 42 of these works remained incomplete, cancelled, suspended, or not started.

***(Paragraph 2.3.3.2. (iv))***

The State Government did not issue any Service Level Benchmarks for assessment of various components in the Mission, as required under the Model Planning Guidelines for Rurban Clusters. This resulted in the absence of uniform standards to evaluate performance and measure outcomes, which in turn led to the non-assessment of multiple components of the Mission across different categories.

***(Paragraph 2.3.3.4)***

Despite completion of 499 works worth ₹38.71 crore in selected Rurban clusters, Operation & Maintenance of these assets was not ensured even four years after Panchayat and Rural Development Department (PRDD) issued instructions.

***(Paragraph 2.3.3.5)***

Out of total expenditure incurred by the State, 86.86 *per cent* was met through convergence and only 13.14 *per cent* through the Critical Gap Fund (CGF), reflecting greater dependence on convergence resources and limited utilisation of CGF funds.

***(Paragraph 2.3.4.1)***

Against a project expenditure of ₹120.41 crore, Utilization Certificates (UCs) amounting to ₹90.20 crore were submitted to the Government of India, resulting in a pendency of ₹30.21 crore as of 30 September 2021. Similarly, for administrative expenditure of ₹6.15 crore incurred during 2016-17 to 2020-21, UCs of ₹3.14 crore were submitted, leaving ₹3.01 crore pending. Since the Books of Accounts for the years 2021-22 to 2023-24 were not made available for audit, the current status of expenditure and outstanding UCs could not be ascertained.

***(Paragraph 2.3.4.3)***

No records of field visits by the State Nodal Agency were available. While two ZPs (Bhopal and Dhar) confirmed no inspections, one ZP (Chhindwara) stated that State Level authorities had inspected, but, no records of the visit were made available.

As per PRDD order (August 2018), the District Level Committees (DLCs) were formed to watch the progress of implementation of the Mission, release of funds, review of use of funds, field tours, establishment of convergence between various sectors and monitor the works. The DLCs were required to meet at least once in a quarter. However, against the required 14 meetings during August 2018 to March 2024, a single meeting of the DLC was held in each selected cluster, resulting in inadequate monitoring of scheme activities.

*(Paragraph 2.3.5.1 and 2.3.5.2)*

Joint physical verification of 140 works executed by GPs showed that six works were incomplete, 84 works were executed without mandatory material testing, and 12 works were of substandard quality, indicating non-compliance with PRDD norms and associated risk of poor construction quality.

*(Paragraph 2.3.5.4)*

### **Summary of Recommendations**

*The Government may ensure*

- *completion of ongoing projects, which were committed under the Mission,*
- *commencement of operation and maintenance activities of the revenue-generating projects by enabling proper ownership of the assets so created,*
- *to fix responsibilities for deficient planning, implementation, monitoring and financial management.*

## **1.8 Acknowledgement**

The Office of the Accountant General (Audit-I), Madhya Pradesh, Gwalior wishes to acknowledge the co-operation and assistance rendered by the officials of the State Government during the course of conduct of audit.

## **Chapter II**

### **Compliance Audit**

- 2.1 Audit on “Functioning of Mental Healthcare Establishments in the State”**
- 2.2 Audit on “Functioning of Jiwaji University, Gwalior”**
- 2.3 Audit of “Shyama Prasad Mukherji Rurban Mission”**



## Chapter-II: Compliance Audit Public Health and Medical Education Department Government of Madhya Pradesh

### Audit Snapshot

#### Detailed Compliance Audit on Functioning of Mental Healthcare Establishments in the State



#### Why did we do this audit?

- ✓ GoI enacted the *Mental Healthcare Act, 2017*. Under this act, GoMP set up the *State Mental Health Authority* in 2020 to regulate establishments, set norms, address complaints, and train stakeholders.
- ✓ The audit assessed whether activities were implemented as per the Act/Rules, adequate infrastructure and services were available, and internal controls were effective.



#### Key facts



**13.90% (1.01 crore) of population had mental illness**

*Higher than national average (10.70%)*



**Only 0.05 psychiatrists per lakh population**

*Required: 1 psychiatrist per lakh*

*(Source: National Mental Health Survey 2015-16)*

- ✓ SMHA Fund (₹ 2.40 crore, Jan 2021): No expenditure in 2020-22; 46-89 per cent funds utilised in 2022-24.
- ✓ Eleven members not appointed in SMHA resulting in no expert inputs.
- ✓ Counselling & Awareness in Schools:
- ✓ Gwalior: Nine shortfalls; Indore: Two shortfalls (out of 20). No psychological tests conducted in either district.



#### What did we find?

- ✓ **Delay in SMHA Functioning** – GoMP set up State Mental Health Authority (SMHA) after more than two years' delay, but due to shortage of experts and staff it could not work as intended under the Mental Healthcare Act.
- ✓ **Poor service delivery** – Prolonged medicine shortages, equipment gaps, and staff deficits.
- ✓ **Inadequate infrastructure** – Dilapidated buildings, no minor wards, unsafe facilities, poor basics.
- ✓ **Ineffective Funds Management** – Delayed release and diversion of ₹1.01 crore.
- ✓ **Weak monitoring, low awareness** – No regular SMHA meetings, no reports, delayed AWP, poor outreach.
- ✓ **Rehabilitation neglected and poor follow-up** – Non adequate home-based rehabilitation centres; no follow-up for discharged or absconding patients, risking relapse.
- ✓ **Tele-MANAS gaps** – 16 per cent calls unanswered, 78 per cent dropped early, no follow-ups.



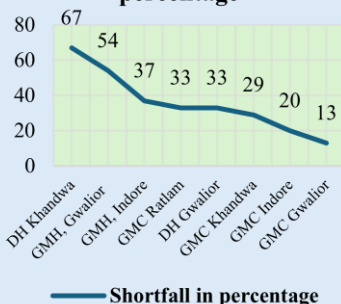
#### What we recommend?

Government may ensure

- registration of MHPs, classification of MHEs, and constitution of MHRBs by formulating State-specific regulations in line with the provisions of the MH Act;
- timely circulation of AWP to districts for implementation of the planned activities and organization of awareness activities as planned;
- Creation of a dashboard for real time monitoring of medicines and equipment availability.
- filling up of vacancies and providing separate accommodation for minors in a time bound manner.
- strengthening of follow-up mechanism for LAMA, absconding and discharged patients, and enhance Tele MANAS performance to provide more accessible care; and
- conduct of SMHA meetings and supervision of MHEs as mandated, deployment of staffs in SMHA as per scale and preparation of annual reports/calendars to strengthen the monitoring mechanism.



#### Shortfall of staff in percentage



#### Diagnostics in Mental Hospitals



**Radiologists:** None posted



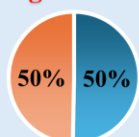
**Diagnostics conducted**

**without Radiologists:**

Gwalior → 417 cases

Indore → 1,689 cases

#### Registration status of MHEs



- Provisionally Registered
- Unregistered

#### Essential Medicines

(not available for 1-36 months)

- ✓ GMHs → 1 to 5 medicines
- ✓ GMCs → 1 to 13 medicines
- ✓ DHs → 1 to 9 medicines
- ✓ CHCs → 1 to 15 medicines



#### Essential Equipment

Shortfall ranged 47 % to 100%

## Public Health and Medical Education Department

### 2.1 Audit on “Functioning of Mental Healthcare Establishments in the State”

#### 2.1.1 Introduction

Government of India (GoI) notified (April 2017) the Mental Healthcare Act (MH Act), 2017 to provide mental healthcare and services for persons with mental illness and to protect, promote and fulfil the rights of such persons during delivery of mental healthcare. Government of Madhya Pradesh (GoMP) established (September 2020) the State Mental Health Authority (SMHA) under provisions of the MH Act. SMHA is responsible to register Mental Health Establishments<sup>13</sup> (MHEs) and Mental Health Professionals (MHPs), develop quality and service provision norms for different types of MHEs in the State, supervise all MHEs and receive complaints about deficiencies in healthcare services, and train all relevant persons.

National Mental Health Survey (NMHS) 2015-16 reported that 13.90 *per cent* (1.01 crore) of the population of the State was affected with mental illnesses which was higher than the national average (nearly 10.70 *per cent*). The survey recommended for a standalone State Mental Health Policy by integrating mental health with the larger public health system, due to scarcity of infrastructure, poor implementation of existing policy and high treatment gap. The survey report also highlighted shortage of skilled human resources as the state had only 0.05 psychiatrist per lakh population, which was far below the minimum requirement of one psychiatrist per lakh.

SMHA was constituted in the state in the year 2020 and the audit was conducted to take an assurance on improvement in mental healthcare system post constitution of the SMHA.

#### 2.1.2 Organisational set-up

Organisational set-up for delivery of mental healthcare services is given in **Chart-2.1.1**:

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<sup>13</sup> Any health establishment, meant for the care of persons with mental illness, where persons with mental illness are admitted and reside at, or kept in, for care, treatment, convalescence and rehabilitation, either temporarily or otherwise.

Chart-2.1.1: Showing organisational set-up



*Source: Information and records provided by the Department*

Apart from above, the Social Justice and Empowerment of Persons with Disabilities (SJ&EPD) Department of the State Government is responsible for proper rehabilitation of recovered patients in the State.

### 2.1.3 Audit objectives, Criteria, Scope and Methodology

Audit was conducted to assess whether the State Government planned, designed and implemented activities in compliance with the provisions of the Act/Rules, Guidelines and GoI directions, sufficient infrastructure and facilities were available to provide quality health services to mental patients and a functional internal control system was in place.

Audit criteria were sourced from the MH Act and Rules made thereunder; and Operational Guidelines, orders, circulars, list of essential drugs, facilitator's manual, survey, report handbooks issued by Central/State Government, National Human Rights Commission of India (NHRCI) and Medical Council of India (MCI)/National Medical Commission (NMC)<sup>14</sup>.

We conducted the audit by test checking of records of the Directorate of Medical Education (DME), Bhopal, National Health Mission, Bhopal and SMHA, Bhopal for the period 2021-22 to 2023-24. Further, we selected five<sup>15</sup> out of 13 districts having allopathic Government Medical Colleges (GMC). In selected districts, we audited records of two Government Mental Hospitals<sup>16</sup> (GMH), Psychiatry Department of five Government Medical Colleges, and records relating to National Mental Health Programme in five District Hospitals and District Health Societies (DHS) along with 10 Community Health Centres (two in each selected district) to check availability of facilities for mental patients. Sampling methodology and details of selected samples are given in *Appendix-2.1.1*.

An entry conference was held (November 2024) with Principal Secretary (PS), Public Health & Medical Education (PH&ME) Department to discuss the audit objectives, criteria, scope

<sup>14</sup> In September 2020, Medical Council of India was replaced with National Medical Commission.

<sup>15</sup> Bhopal, Gwalior, Indore, Khandwa and Ratlam.

<sup>16</sup> Gwalior and Indore

and methodology. The report was sent to the government on 11.04.2025 for obtaining replies, and Exit Conference was held (July 2025) to discuss the audit findings. The replies furnished by the government during Exit Conference, have been suitably incorporated with rebuttal, wherever necessary.

#### 2.1.4 Acknowledgement

Audit acknowledges the cooperation and assistance extended by the PH&ME Department and other functionaries for conducting the Compliance Audit.

#### 2.1.5 Compliance with the provisions of the Act/Rules

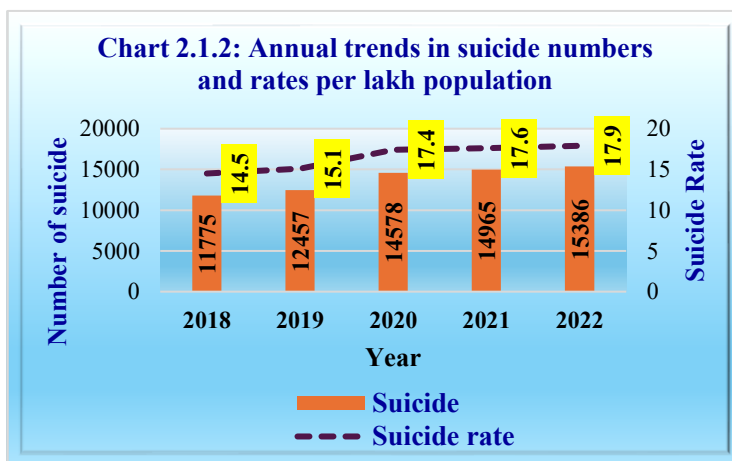
##### 2.1.5.1 Constitution of SMHA

GoMP was required to constitute SMHA within nine months from the date (7 April 2017) on which the MH Act received the assent of the President. The SMHA would discharge functions and responsibilities specified under the MH Act for the promotion, regulation and monitoring of mental health services across the State.

It is seen that GoMP constituted SMHA (September 2020) with a delay of two years and seven months<sup>17</sup>. Further, Finance Department, GoMP created (January 2021) SMHA Fund for the execution of activities<sup>18</sup> of the SMHA and released ₹ 2.40 crore<sup>19</sup> for the purpose during 2020-24. However, no expenditure was incurred from the fund during 2020-21 and 2021-22 and funds ranging 46 to 89 per cent remained unutilized during 2022-23 and 2023-24.

It was also observed that SMHA was not only constituted with delay but was also not fully operational (July 2025) to carry out all the activities mandated under the Act. Issues are discussed in succeeding paragraphs.

As per data of National Crime Records Bureau (NCRB), suicide rate in the State was consistently increasing as shown in **Chart 2.1.2**. The Accidental Deaths and suicides reports state that suicides may result from multiple causes such as professional or career problems, isolation, abuse, violence, family issues, mental disorders, addiction to alcohol, financial loss, or chronic illness. While some of these factors



**Source: Accidental Deaths and Suicides Reports 2018-22**

<sup>17</sup> January 2018 to August 2020 (31 months)

<sup>18</sup> Registration of MHEs, develop quality and service provision norms, supervise all MHEs, register MHPs, train all relevant persons etc.

<sup>19</sup> ₹ 0.40 crore in 2020-21 and ₹ 2.00 crore in 2023-24

are complex, mental disorders and alcohol addiction are preventable and can be treated effectively through MHEs. A fully functional SMHA, as the regulatory and monitoring body, could positively impact suicide reduction.

Government in its reply attributed (July 2025) reasons for delay in establishment of SMHA to lack of fund, infrastructure and mental health professionals in the State and assured that SMHA fund would be utilized as per the requirement.

#### **2.1.5.2 Nomination of members of SMHA**

Section 46 (1) of the MH Act states that the SMHA shall comprise of chairperson ex officio<sup>20</sup> and 15 members (details are given in **Appendix-2.1.2**) from departments of health, medical education and social welfare/relevant ministries of the State Government/mental hospital. GoMP through notification (September 2020) nominated Principal Secretary, PH&ME Department as Chairperson and four members of the SMHA.

We noticed that GoMP did not appoint 11 members (as of May 2024) as detailed in **Appendix-2.1.2** in the SMHA as per requirement of the MH Act even after lapse of four years since its formation (September 2020). Thus, SMHA deprived of inputs of eminent experts towards its objectives as envisaged in the MH Act.

Government accepted the observations (July 2025) and assured that remaining members of the SMHA would be nominated soon.

#### **2.1.5.3 Formation of Mental Health Review Boards (MHRBs)**

The MH Act stipulates that the SMHA shall, by notification, constitute MHRBs, ensuring oversight and protection of the rights of persons with mental illness. Further, as per the Mental Healthcare (CMHA and MHRBs) Rules 2018, at least one MHRB was to be constituted for a district and where it is not feasible one MHRB shall be constituted for a group of two or more districts, not exceeding three districts in the State. The main function of MHRB is to protect the rights of persons with mental illness and ensure that they receive proper care and treatment.

It was seen that SMHA did not form MHRBs in any district for redressal of concerns of mental patients even after lapse of four years since its constitution. In absence of MHRBs, aggrieved persons were deprived of right to redressal of their concerns, leading to violation of rights and ultimately defeating the Act's purpose of providing humane and rights-based mental healthcare.

Government accepted the observations (July 2025) and stated that action for formation of MHRBs is under process.

#### **2.1.5.4 Registration of Mental Health Professionals (MHPs)**

The MH Act stipulates that the SMHA shall register clinical psychologists, mental health nurses and psychiatric social workers in the State to work as MHPs.

<sup>20</sup> Secretary or Principal Secretary in the Department of Health of State Government

It was seen that SMHA did not register MHPs (as of July 2025). In absence of registration, the SMHA did not have data of MHPs in the State to effectively plan healthcare facilities for mental patients.

Government accepted the observations (July 2025) and stated that process for registration of MHPs has now been initiated.

Reply is not acceptable as registration of MHPs should have been done on priority since it was essential for mapping and associating MHPs with the services rendered.

#### **2.1.5.5 Classification of MHEs**

As per Section 65 (4) of the MH Act, the SMHA was required to classify mental health establishments into different categories, specify different standards for different categories of MHEs and minimum standards for MHEs, have regard to local conditions through a notification within a period of eighteen months from the commencement of the Act. Further, the SMHA was to make regulations, consistent with the provision of the MH Act and the rules made thereunder, to carry out the provisions of the MH Act.

NMHS Survey (2015-16) also recommended for development of a State specific mental health policy, focusing on the treatment, rehabilitation and creating awareness as per prevalence and dynamics of the mental morbidities.

It was observed that the SMHA had not formulated regulations for the registration, renewal, and enforcement of minimum standards for Mental Health Establishments (MHEs). It also did not classify MHEs into different categories, even after lapse of four years ten months<sup>21</sup> since its establishment. Further, it was seen that SMHA adopted the Central Mental Health Authority (CMHA) Regulations 2020 of GoI instead of framing its own State specific regulations considering the local conditions in the State.

Non-framing of regulations considering the local conditions and minimum standards for MHEs indicates lack of adequate action of the SMHA in ensuring quality and right based mental health care for the mental patients.

Government accepted the observations (July 2025) and assured that regulations for classifying and registering MHEs, as provided in the MH Act, would be framed soon.

#### **2.1.5.6 Registration of MHEs**

The MH Act stipulates that no person or organisation shall establish or run an MHE unless it has been registered with the SMHA under the provisions of the MH Act. It further provides for imposition of penalty of ₹ 5,000 on MHEs found operational without registration. Further, The Mental Healthcare (SMHA) Rules 2018 provides for collection of a fee of ₹ 20,000 for provisional registration.

It was seen that out of 163<sup>22</sup> MHEs available in the State (July 2024), only 82 MHEs (50 per cent) were provisionally registered by SMHA and remaining 81 MHEs were running without registration as detailed in *Appendix-2.1.3*. SMHA neither took action to register

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<sup>21</sup> Since constitution of SMHA (September 2020) upto exit conference (July 2025).

<sup>22</sup> As per SMHA, PH&ME and SJ&EPD Department and information available on concerned websites.

these MHEs nor imposed penalty due to which quality healthcare facility in the MHEs could not be ensured apart from loss of registration fee of ₹ 16.20 lakh.

Government accepted the observations and stated (July 2025) that due to lack of staff, registration of MHEs and imposition of penalty could not be done.

#### 2.1.5.7 Delay in approval of registration

The Section 66 (4) of the MH Act stipulates that the SMHA, within a period of ten days from the date of receipt of application, issue to the MHE a certificate of provisional registration.

Further, Section 66 (14) *ibid* stipulates that as soon as the MHE submits the required evidence of the mental health establishment having complied with the specified minimum standards, the Authority shall give public notice and display the same on its website for a period of thirty days, for filing objections, if any, in such manner as may be specified by regulations.

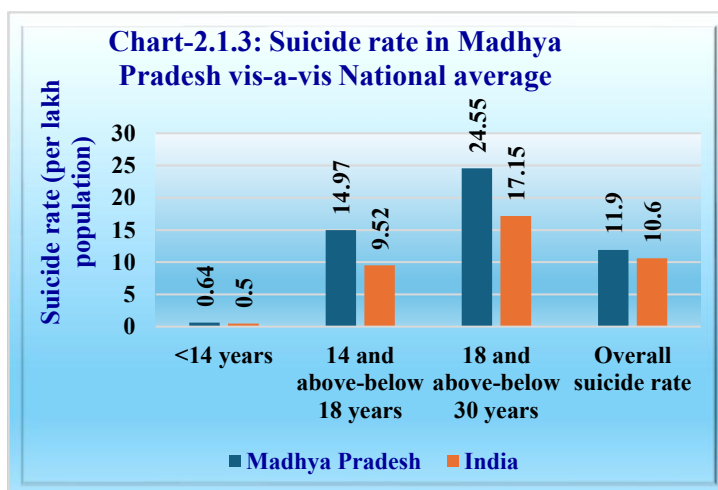
It was observed that the SMHA issued the approval of provisional registration of 38 MHEs (out of 82 MHEs) with delays between two and 34 days as shown in **Appendix-2.1.4**. Further, there was delay in publication of information of 37 MHEs (out of 82 MHEs) between two and 115 days as shown in **Appendix-2.1.5**.

Government accepted the observations and ensured (July 2025) that no further delay would occur, as the registration process has now been made online.

#### 2.1.6 Planning and implementation of awareness activities

##### 2.1.6.1 Inclusion of prescribed training programmes in the Annual Work Plan

The MH Act stipulates that the Government shall, in particular, plan, design and implement public health programmes to reduce suicides and attempted suicides in the country. Further, GoI issued (June 2015) guidelines for implementation of district level activities such as training programme for school teachers, out of school children etc. under NMHP. National Mental Health Survey (NMHS) MP State Report (2015-16) also suggested to focus on creating awareness among school going children, adult member of the community and community leaders.



Despite the findings of the NMHS Report 2015-16, which highlighted the alarming suicide rates comparing to the national average (as of 2014), as depicted in **Chart 2.1.3**, the Mission Director, NHM, Bhopal did not incorporate training programmes for school teachers, out-of-school children experiencing psycho-social problems and mental morbidity, as well

as members of *Gram Panchayats* and block panchayats, in the Annual Work Plans (AWPs) for the years 2021-22 to 2023-24. Incorporation of these training programmes would help to reduce the stigma associated with mental illness.

Government accepted the observations and stated (July 2025) that relevant activities would be included in the AWP.

### 2.1.6.2 Delay in circulation of Annual Work Plan to districts for implementation

The Operational Guidelines of NHM stipulates that the beginning of the financial year i.e. 1<sup>st</sup> of April is the enforcement date of the Project Implementation Plan (PIP) and districts were required to submit annual PIPs to State for getting approval up to 15<sup>th</sup> March.

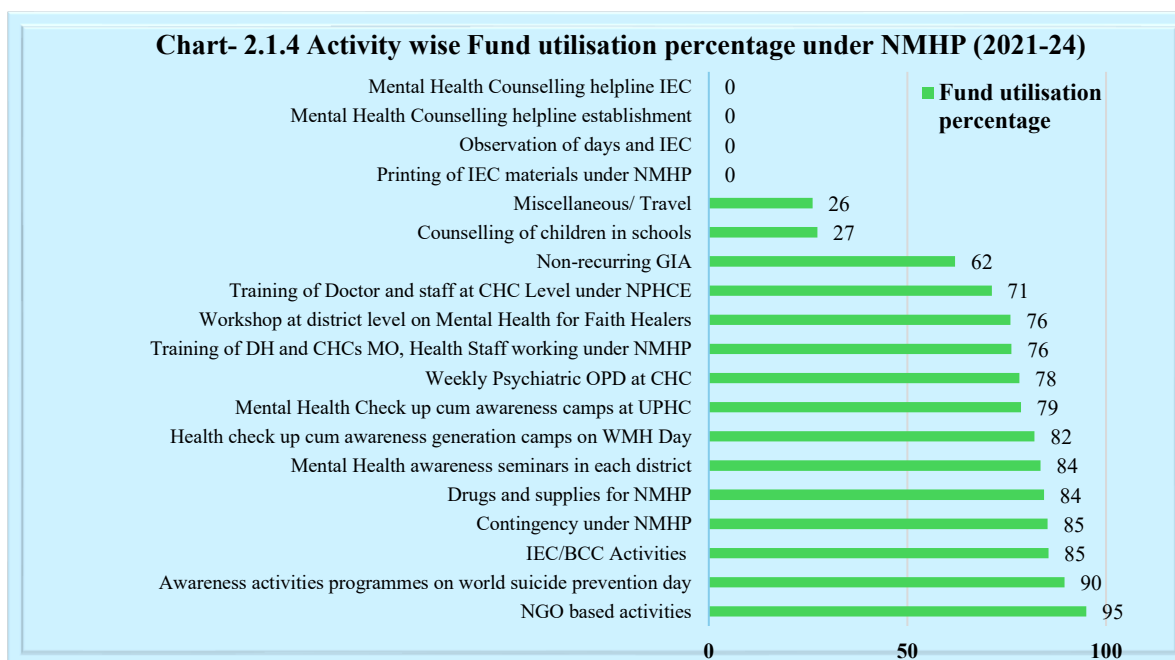
It was seen that NHM, Bhopal prepared PIPs at their own level without obtaining PIPs from the districts. Further, it circulated guidelines for execution of activities under NMHP after lapse of 38 days to 117 days since the approval of district PIP by the GoMP as given in **Table-2.1.1** below:

**Table-2.1.1: Delay in approval/issuance of guidelines during 2021-24**

| Year    | Date of approval of District Plan by State | Date of circulation of guidelines | Delay in circulation of guidelines (in days) |
|---------|--------------------------------------------|-----------------------------------|----------------------------------------------|
| 2021-22 | 30-04-2021                                 | 08-06-2021                        | 39                                           |
| 2022-23 | 30-04-2022                                 | 25-08-2022                        | 117                                          |
| 2023-24 | 30-04-2023                                 | 07-06-2023                        | 38                                           |

*Source: Information furnished by NHM*

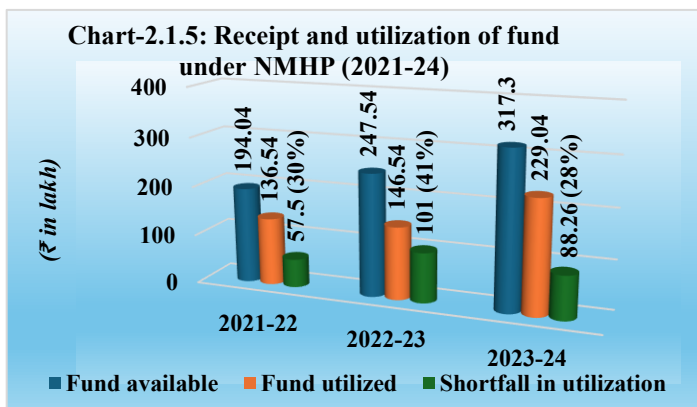
Thus, NHM prepared State PIP without taking input from the districts and circulated AWP with delays to districts resulted in non-implementation or partial implementation of activities under NMHP, as shown in **Chart 2.1.4**. The year-wise fund utilisation status, as depicted in **Chart 2.1.5** and detailed in **Appendix 2.1.6**, indicates major deficiencies, which are discussed in the subsequent paragraphs.



*Source: National Mental Health Program - Budget*

Government replied (July 2025) that the State PIP was prepared based on verbal inputs from district authorities. On compiling inputs, the PIP was submitted to the Government of India through proper channels. It was further ensured that the process would be documented in the future.

Reply is not acceptable as delay circulation of AWP to districts affected the programme implementation which resulted in non-implementation of activities and shortfall in utilization of NMHP fund.



*Source: National Mental Health Program - Budget*

### 2.1.6.3 Implementation of activities to disseminate awareness

National Mental Health Policy of India (2014) stipulates that reliable mental health information should be readily available to protect and promote mental health and well-being of people. Mass media events and outreach programmes should be organised to disseminate such information. To supplement information counselling services, helplines, dedicated websites should be made available for easy flow of information.

It was seen that Mission Director, NHM was allocated ₹ 20 lakh for printing of Information, Education and Communication (IEC) materials<sup>23</sup>, during the years 2022-23<sup>24</sup> and 2023-24<sup>25</sup>, which remained unutilized at the end of the year. Similarly, NHM had a separate fund of ₹ 23.89 lakh for observation of days (such as World Mental Health Day) and other related IEC activities in 2022-23, which was also not utilized (as of June 2024). Inability to utilize above funds indicates non-implementation of these activities to disseminate public awareness as intended under the program objectives.

Government accepted the observations and ensured (July 2025) that efforts would be made to fully utilize the fund on awareness activities.

### 2.1.6.4 Shortfall in organising the mental health awareness seminars

NHM, Madhya Pradesh, instructed<sup>26</sup> all Civil Surgeons (CS) and Chief Medical and Health Officers (CMHOs) across districts to organize mental health awareness seminars in accordance with the approved AWP. Under this plan, budgetary allocations were made to the respective officers to conduct a series of seminars at both district and block levels, targeting personnel and the individuals who serve, in schools, colleges, jails, police department, old age homes, etc. to enhance awareness of mental health and stress management.

<sup>23</sup> Posters, Pamphlets, Folder etc.

<sup>24</sup> No fund was released during 2021-22 under the activity

<sup>25</sup> unspent fund of ₹ 20 lakh pertaining to 2022-23 was allocated as committed budget

<sup>26</sup> separately for the years 2021-22, 2022-23 and 2023-24

It was seen that test checked districts either did not organize mental health awareness seminars, as detailed in **Appendix 2.1.7** or there was shortfall in organisation of mental health awareness seminars as per approved AWP.

Further, DH Indore conducted only two seminars in schools, falling short of the three planned in the AWP 2023–24. In colleges, DH Gwalior and DH Indore each organized two seminars, as against the three planned for the same period. Similarly, DH Khandwa conducted two seminars in colleges, compared to the three planned in the AWP 2022–24.

Government accepted the observations and stated (July 2025) that these are routine and relatively small activities but were crucial for promoting mental health and preventing mental illness and must be carried out diligently.

The reply lacks commitment in ensuring targeted seminars in future.

#### **2.1.6.5 Lack of counselling and awareness sessions for school students**

As per AWP 2023-24, Counselling Cell was to be formed in two eminent government schools of the district where clinical psychologist would examine the mental health of students, discuss about the mental health of students with their parents and held a awareness workshop. Twenty counselling and awareness sessions were to be organized per district in a year. CS/CMHOs of the districts were responsible for implementation of activities of AWP.

It was seen in test checked DHs (except Khandwa)<sup>27</sup> that against 20 counselling sessions, there was shortfall of nine and two counselling and awareness sessions for school students in Gwalior and Indore districts respectively. Further, no psychological test of the students was performed in both Gwalior and Indore districts. It was further seen that meetings with parents for mental health of their children and awareness workshops and discussions for teachers were not organized in any of the selected districts.

Government accepted the observations and stated (July 2025) that, while routine and relatively minor, these activities are essential for promoting mental health and preventing mental illness, and must be carried out diligently.

#### **2.1.7 Availability of healthcare facilities**

##### **2.1.7.1 Availability of essential medicines**

As per National List of Essential Medicines (NLEM) 2011 of GoI, Government Mental Hospitals (GMHs) and Government Medical Colleges (GMCs) were required to maintain stock of 10 (14 since September 2022) essential drugs for the treatment of mentally ill patients. Further, the Directorate of Health Services instructed in February 2021, October 2021 and July 2022 to ensure availability of 10, 20 and 23 essential medicines respectively in District Hospitals (DHs) and five, 15 and three essential medicines respectively in CHCs. Furthermore, as per MP Drug Policy, 2009, minimum three months stock for district level hospitals and two months for below level was to be maintained. The MH Act also provides that the appropriate Government shall ensure the availability of free of cost medicines to all

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<sup>27</sup> Activity was not included in AWP 2023-24 of DH Khandwa

persons with mental illness at all times at health establishments run or funded by Government starting from CHCs and upwards in the public health system.

It was seen that essential medicines were not available in test checked GMHs (one to five medicines), GMCs (one to 13 medicines), DHs (one to nine medicines) and CHCs (one to 15 medicines) for one to 36 months as detailed in **Appendix-2.1.8**. Medicines are a core component of treatment, and it is assessed that its absence affected the quality of treatment to patients with mental illness.

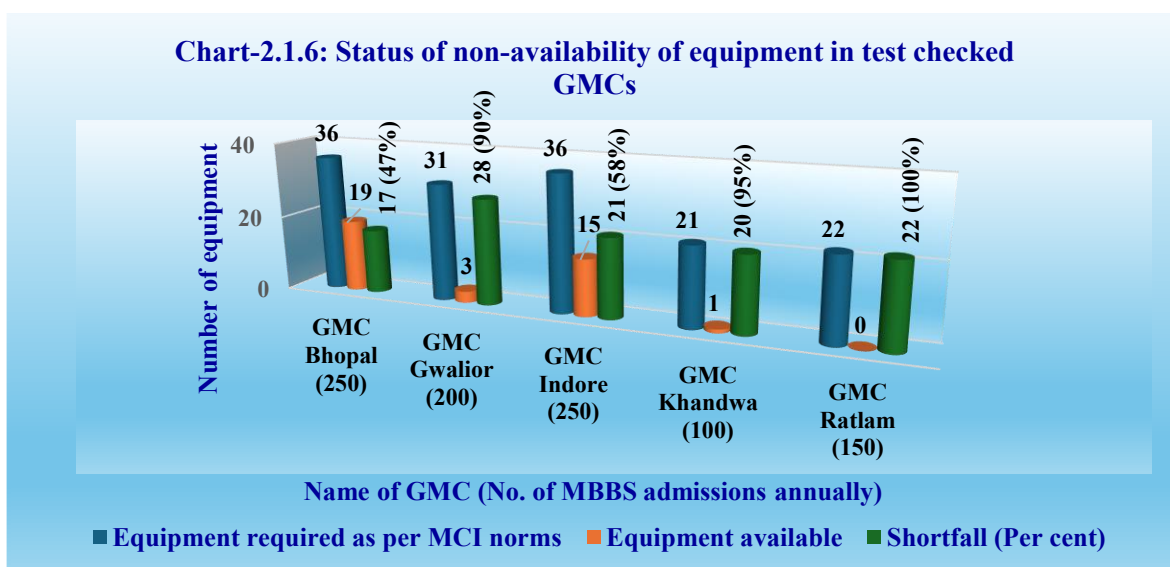
Government stated (July 2025) that essential medicines listed in the NLEM was not to be adhered to mandatorily in tertiary care hospitals i.e. GMHs and GMCs as health was a state subject and having its own EML and ensured that the matter would be examined, particularly with regard to DHs and CHCs.

The reply was not acceptable as NLEM provided list of essential medicines to be kept in tertiary care hospitals. Further, we did not find GoMP order regarding essential medicines to be maintained in tertiary care hospitals. In absence of specific order for essential medicines to be kept in tertiary care hospitals, these hospitals were required to maintain essential medicines as provided in NLEM. Non-availability of essential medicines may lead to risk of patients being deprived of timely access to essential medicines.

#### 2.1.7.2 Availability of minimum required equipment

Minimum Standard Requirements (MSR) for the Medical College as amended upto January 2018 by the Medical Council of India (MCI), prescribes the minimum equipment required for medical colleges based on annual admission<sup>28</sup> of MBBS students.

Scrutiny of records of selected GMCs showed non-availability of required equipment as per MCI norms during 2021-24 as detailed in **Appendix-2.1.9** and summary shown in **Chart-2.1.6**:



Source: Information furnished by GMCs

<sup>28</sup> 100, 150, 200 and 250 MBBS admissions annually

It is assessed that shortfall of essential equipment ranged between 47 and 100 *per cent* compromised the treatment of the mentally ill patients specifically in cases of emergency.

Government stated (July 2025) that need of equipment was based on available Post Graduate (PG) courses. Since Ratlam and Khandwa did not have PG courses therefore, they did not require those equipment as per MSR.

Reply is not acceptable as the requirement of minimum equipment in accordance with the MSR is assessed on the basis of annual admission of MBBS students rather than PG courses.

### 2.1.7.3 Shortage of human resources

The department is required to maintain sanctioned strength of manpower based on workload analysis, service delivery requirements, and compliance with relevant government guidelines and staffing standards.

It was seen that there was shortfall in deployment of manpower (as of March 2024) in test checked GMHs, GMCs, and DHs as shown in **Table-2.1.2**.

**Table-2.1.2: Status of sanctioned strength and deployment of manpower in MHEs**

| Sl. No. | Name of the MHEs | Total sanctioned strength | Total deployment | Shortfall (in <i>per cent</i> ) |
|---------|------------------|---------------------------|------------------|---------------------------------|
| 1.      | GMH, Gwalior     | 246                       | 114              | 132 (54)                        |
| 2.      | GMH, Indore      | 202                       | 128              | 74 (37)                         |
| 3.      | GMC Gwalior      | 08                        | 07               | 01 (13)                         |
| 4.      | GMC Indore       | 05                        | 04               | 01 (20)                         |
| 5.      | GMC Khandwa      | 07                        | 05               | 02 (29)                         |
| 6.      | GMC Ratlam       | 09                        | 06               | 03 (33)                         |
| 7.      | DH Gwalior       | 03                        | 02               | 01 (33)                         |
| 8.      | DH Khandwa       | 03                        | 01               | 02 (67)                         |

**Source: Documents/information furnished by GMHs, GMCs and NHM/DHs**

Details of posts where vacancies existed are given in **Appendix-2.1.10**. The above table indicates a significant manpower shortage ranging from 13 *per cent* to 67 *per cent* in test checked DHs, GMHs and GMCs, which are designated as healthcare facilities responsible for treating all types of mental illness in the State. We also noticed that GMH, Gwalior referred 309 patients to Jaya Arogya Hospital Gwalior for pathology tests due to non-availability of Pathologist during 2021-24. Further, despite acute shortage (37 *per cent*) of manpower in GMH Indore, 15 employees<sup>29</sup> of GMH Indore were attached/deputed to other institutes.

It was further seen that GoI approved (June 2015) 16 contractual posts<sup>30</sup> under Centre of Excellence (CoE) Scheme<sup>31</sup> for the two GMHs of the State in addition to posts sanctioned by the GoMP. DME, GoMP created (July 2018 and September 2021) 16 and 13 (against the 16) contractual posts under the CoE scheme for GMH Gwalior and GMH Indore

<sup>29</sup> Medical Officer-4 (attached), Nursing Officer-9 (7 attached & 2 deputed), Radiographer-2 (attached)

<sup>30</sup> Psychiatry/Clinical Psychology, Psychiatrist, social worker etc.

<sup>31</sup> Upgrading and strengthening identified existing mental health hospitals/institutes for addressing acute manpower gap. These institute would focus on production of quality manpower in Mental Health with primary aim to fulfil manpower needs of the NMHP.

respectively with a delay of three years<sup>32</sup> for GMH Gwalior and five years four months<sup>33</sup> for GMH Indore from the date of approval of posts by GoI. Despite sanction, the posts were not filled (as of March 2024) and shortfall ranging from 67 to 100 *per cent* in GMH Gwalior and 100 *per cent* in GMH Indore even after lapse of three to six years from sanction of the posts indicating laxity on the part of GMHs. Further,

- △ Shortfall of manpower was also observed in Tele MANAS Cell established (October 2022) in GMH, Gwalior and Indore for counselling of patients with mental illness through phone call. The shortfall was ranged between 45 and 100 *per cent* in GMH Gwalior and 25 and 100 *per cent* in GMH Indore across the cadres. It was seen that 9,855<sup>34</sup> (12 *per cent*) out of 85,260 calls were not answered by Tele MANAS Cells, Gwalior and Indore during October 2022 (since establishment) to March 2024 which is assessed to be attributable to shortage of manpower.
- △ GoMP did not sanction seven posts in test checked GMCs as provided in the Minimum Standard Requirements (MSR), 2020 issued by National Medical Commission. Further, test checked GMCs did not fill four out of eight sanctioned posts of Clinical Psychologist and Psychiatric Social Worker as detailed in *Appendix-2.1.II*.
- △ GoI Guidelines for implementation of District Level activities under the NMHP (June 2015) provided eight posts<sup>35</sup> for DHs and two posts<sup>36</sup> for CHCs for implementation of District Mental Health Programme (DMHP). As per information provided (July 2024) by Joint Director, NMHP, the State Government sanctioned only three posts<sup>37</sup> (out of eight) for DHs, and no post was sanctioned for CHCs for implementation of district level activities under the NMHP. The role of DMHP team at DHs and CHCs is vital to cater the mental healthcare need of the population. Due to non-availability of mental healthcare facilities, the CHCs had no psychosocial interventions in mental health. The onus of providing mental health services is upon the DH, where caseloads for OPD are high.

Government accepted the observations and stated (July 2025) that action for filling up the vacant posts was being initiated, and matter of unanswered Tele MANAS calls would be examined and intimated to audit in due course. In response to creation of posts under NMHP, it was stated that three posts were sanctioned based on need assessment.

However, copy of need assessment was not provided along with the reply for verification by the audit. It may be concluded that the GoMP did not sanction adequate mental healthcare staff for treatment of patients with mental illness in the state.

<sup>32</sup> June 2015 to July 2018 - three years

<sup>33</sup> June 2015 to October 2021 - five years four months

<sup>34</sup> 6674 out of 59087 in Indore and 3,181 of 26,173 in Gwalior

<sup>35</sup> Psychiatrist, Clinical Psychologist, Psychiatric Nurse, Psychiatric Social Worker, Community Nurse (Case Manager), Monitoring & Evaluation Officer, Case Registry Assistant, Ward Assistant/ Orderlies

<sup>36</sup> Medical Officer, Clinical Psychologist/ Psychiatric Social Worker

<sup>37</sup> Psychiatrist, Clinical Psychologist, Psychiatric Nurse

#### 2.1.7.4 Deployment of Radiologist in Mental Hospitals

As per Minimum Standards of Care in GMHs issued (2000) by National Institute of Mental Health and Neurosciences, all GMHs should have facilities for X-Ray, ECG and facilities for psychodiagnostics assessments etc.

It was seen that no Radiologist (against the sanction of one in each GMH) was posted in any of the two GMHs during 2021-24. We noticed that 417 X-rays<sup>38</sup> in GMH Gwalior and 1689<sup>39</sup> X-rays, ECGs and EEGs in GMH Indore were done. In absence of Radiologist, the images were being analysed by the existing medical team. The Psychiatrists provided treatment to the patients directly without getting analysis of the images by Radiologist.

Government stated (July 2025) that action for filling up the vacant posts was being initiated.

#### 2.1.7.5 Lack of facilities in MHEs

The Mental Health Care (CMHA) Regulations, 2020 provides minimum standards viz. pucca structure with functional windows and doors, separate cots, mattresses, pillows and blankets, hygiene, sanitation, separate wards for male and female inpatients, surrounding space between the beds etc. for MHEs. Further, National Human Rights Commission (NHRC) publication (December 2012) envisages that the mentally ill persons should be ensured a life of dignity and there is a need to provide them with good quality care and treatment.

It was seen during Joint Physical Verification (JPV) that test checked GMHs, GMCs and DHs lacked minimum facilities for mentally ill patients viz. sanitation in toilets, separate cots and pillows for patients, regular cleaning and changing the linen, separate wards and toilets for male and female patients, drinking water facilities as detailed in *Appendix-2.1.12* and illustrated in *Photographs-2.1.1* to *2.1.4* showing non-availability of minimum standards in MHEs.



Photo-2.1.1: Less surrounding space in male closed ward of MH Gwalior



Photo-2.1.2: Less surrounding space in male IPD ward of MH Indore

<sup>38</sup> 163 in 2021-22, 152 in 2022-23 and 102 in 2023-24

<sup>39</sup> 358 X-rays, 727 ECGs and 604 EEGs during 2021-24

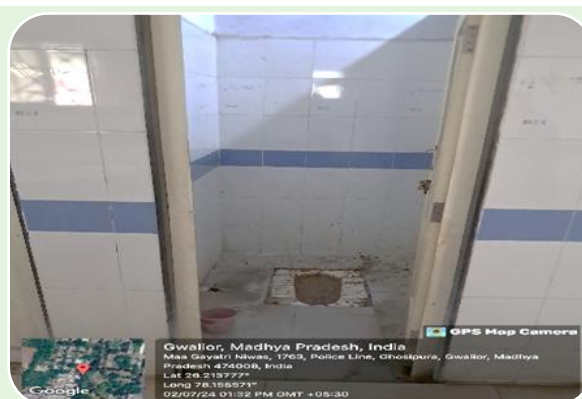


**Photo-2.1.3 & 2.1.4: Beds for patients with mental illness found in front of open and stinking toilet in MH Gwalior**

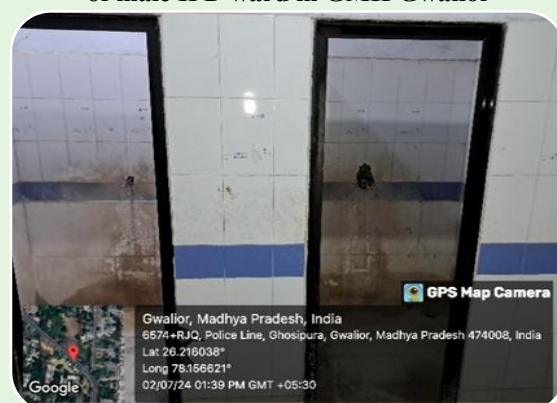
Further, JPV showed that the hospital buildings of GMH Gwalior and DH Ratlam were in dilapidated condition. There was dampness on the walls of GMH Gwalior and roof of DH Ratlam. Water was dripping from the roof near OPD area in DH Ratlam. The toilets and bathrooms of male and female closed wards of GMH Gwalior were not in usable condition as illustrated in *Photographs-2.1.5 to 2.1.8*.



**Photo-2.1.5: Dilapidated condition of washroom of male IPD ward in GMH Gwalior**



**Photo-2.1.6: Blockage of washroom of female IPD ward in GMH Gwalior**



**Photo-2.1.7: Dilapidated condition of washroom of female IPD ward in GMH Gwalior**



**Photo-2.1.8: Dilapidated condition of hospital building of DH Ratlam**

It was further seen during JPV that the OPD counters and OPD space were overcrowded (as shown in *Photographs-2.1.9 to 2.1.10*) in GMH Gwalior and Indore and there was no seating arrangement and room for accommodation (in case of stay due to follow-up on the next day)

for waiting patients and their relatives. Further separate occupational therapy units, separate space for yoga, pranayama, meditation, prayer and recreation for male and female patients was also not found in test checked MHEs. Apart from these the MHs did not develop software for recording personal history, family history and case history of the patients.



**Photo-2.1.9: Inadequate registration counters in GMH Gwalior**



**Photo-2.1.10: Insufficient space at registration counter in GMH Indore**

Thus, the Department could not ensure basic facilities for patients with mental illness. It is assessed that non-availability of facilities would be distressful for patients and their caregivers which discourages them from getting treatment.

SMHA stated (June 2025) that process of preparation of minimum standards was at final stage.

Reply is not acceptable as SMHA was still under process of preparation of minimum standards even after lapse of four years from its formation.

#### **2.1.7.6 Utilization of funds for establishment of CoE**

GoI provided fund to establish CoE by upgrading and strengthening identified existing mental hospitals for addressing acute manpower gap and provisions of state of the art facilities for mental health care in the long run. The support would involve capital work<sup>40</sup>, equipment and furnishing, faculty induction and retention. MH Gwalior and Indore were selected under CoE scheme. The fund sharing ratio between Central and State Government was 60 per cent and 40 per cent respectively.

##### **2.1.7.6 (a) Irregularity in release and utilization of fund for upgradation**

It was observed that GoI released (February and March 2016) ₹ 4.76 crore<sup>41</sup> to DME for establishment of CoE at the GMH Gwalior. However, DME did not release (as of June 2024) the amount along with State's matching share of ₹ 3.18 crore to GMH Gwalior due to delay in administrative approval, resulting in non-development of facilities for treatment of mentally ill patients apart from idling of GoI fund for eight years.

<sup>40</sup> Academic block, library, hostel, lab, supportive departments, lecture theaters etc.

<sup>41</sup> ₹ 3.25 crore in February 2016 and ₹ 1.51 crore in March 2016

It was further observed that on the basis of copy of sanction letter issued (February 2016) by GoI for release of funds, NHM Bhopal erroneously released (August 2016) the amount of ₹ 3.25 crore to GMH Gwalior from its own funds. NHM made three correspondences with DME for refund, but the amount was not refunded.

Further, GMH Gwalior incurred an expenditure of ₹ 91.60 lakh on maintenance and housekeeping services which was against the prescribed components<sup>42</sup> under CoE and ₹ 9.19 lakh through Madhya Pradesh Laghu Udyog Nigam (MPLUN) for which it did not have details of expenditure. Rest of amount was spent on prescribed components of CoE.

Accordingly, GMH, Gwalior sent (August 2019) Utilization Certificate of ₹ 3.25 crore to GoI. Thus, MH Gwalior incurred expenditure of ₹ 1.01 crore on purposes which were not related to components of the CoE.

Government accepted the observations and assured (July 2025) to take corrective action.

#### **2.1.7.6 (b) Delay in release of funds**

It was observed that GoI sanctioned (December 2016) and released (January 2017) ₹ six crore for upgradation of GMH Indore under CoE with directions to ensure release of fund with State's matching share at the earliest.

DME, Bhopal released (between June 2023 and April 2024) the GoI grant along with State's matching share of ₹ four crore to the implementing agencies<sup>43</sup> with delays ranging from six years and four months<sup>44</sup> to seven years and two months<sup>45</sup>. Significant delay in fund affected the upgradation work and the beneficiaries remained deprived of better facilities.

Commissioner, DME stated (January 2025) that delay was occurred due to delay in receipt of administrative approval for the proposal.

The reply is not acceptable as the stated reason did not justify the delay of seven years.

#### **2.1.7.7 Establishment of Home-Based Rehabilitation Centre (HBRC)**

The MH Act provides for home-based rehabilitation<sup>46</sup> for mentally ill patients. Further, in compliance of instructions of Hon'ble Supreme Court, the Social Justice and Empowerment of Persons with Disabilities (SJ&EPD) Department, GoMP directed (July 2017) to establish two HBRC in district Gwalior and one in district Indore, each with a capacity of 50 seats. Separate arrangements in these HBRCs were to be made for males and females.

<sup>42</sup> Capital works, technical equipment, non-technical equipment, library and support of faculty and technical staff

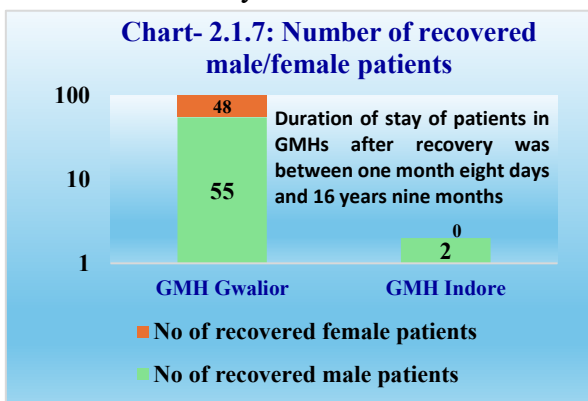
<sup>43</sup> Project Implementing Unit (PIU), and Public Works Department (PWD) Bhopal

<sup>44</sup> January 2017 to June 2023

<sup>45</sup> January 2017 to April 2024

<sup>46</sup> A home-based rehabilitation is established for recovered patients who do not require hospitalization and are without family or their families have not accepted them.

It was seen that one HBRC was established each in Gwalior and Indore with a reduced capacity of only 25 beds, where arrangements were made only for females. MH Gwalior requested (September 2022) to SJ&EPD Department, to establish HBRC for male and to increase the capacity of the HBRC for female also, but no action was taken by the Department. Non-establishment of HBRC for male and inadequate bed capacity for female, resulted in stay of 105 recovered patients, who were forced to stay with mentally ill patients, in the GMHs as illustrated in **Chart-2.1.7**.



Source: records provided by the department

Government accepted the observations and stated (July 2025) that action would be taken in this regard.

#### 2.1.7.8 Absence of quality food to mental patients

NHRC Report, 2012 envisages that mentally ill patients have right to wholesome, balanced and nutritional food according to prescribed norms i.e. 2,500 and 3,000 kilo calories for women and men respectively. Medical Education Department, GoMP prescribed (June 2019) ₹ 48 per IPD patient per day for expenditure on food.

It was seen that NHRC recommended to increase amount for food to ₹ 80 for GMH Indore (November 2022) and ₹ 75 for GMH Gwalior (January 2024) by stating that the amount was not adequate to provide prescribed food items to IPD patients. We noticed that GMH Gwalior and Indore spent (during 2021-24) ₹ 65.43<sup>47</sup> and ₹ 48 per patient per day respectively on food of IPD patients. The Commissioner, DME did not increase the prescribed rates despite repeated requests (July 2021, May 2022 and September 2022) of GMH Indore. We further noticed that no post of dietician was sanctioned in GMH Gwalior and it was sanctioned but was vacant in GMH Indore. Thus, the department did not take action to increase the amount as recommended by the NHRC and posting of dietician in GMHs resulting in patients being deprived of the quality food.

Government accepted the observations and stated (July 2025) that process for making minimum standards and regulations was under process.

#### 2.1.7.9 Separate accommodation for minors

The MH Act stipulates that a minor admitted in an MHE shall be accommodated separately from adults, in an environment that takes into account his age and developmental needs.

It was seen that during 2021-24, no separate accommodation was available for minors in any of the test checked MHEs. As a result, 306 minors<sup>48</sup> were forced to stay with adults in male and female wards in selected MHEs.

<sup>47</sup> GMH Gwalior met the balance of ₹ 17 (₹65 - ₹48) per patient per day from the grant to the mental hospital.

<sup>48</sup> GMH Gwalior-77, MH Indore-52, GMC Bhopal -90, GMC Gwalior-27, GMC Ratlam-07, DH Khandwa-53

Government accepted the observations and stated (July 2025) that the process of developing minimum standards and regulations is under process.

#### **2.1.7.10 Follow-up of discharged patients**

The MH Act stipulates that whenever a person undergoing treatment for mental illness in an MHE is to be discharged into the community, the psychiatrist responsible for the person's care shall develop a follow-up plan for the mentally ill person.

It was seen that 5,769 patients<sup>49</sup> were discharged from selected GMHs, GMCs and DHs during 2021-24, without any follow-up program. Thus, psychiatrist, responsible for care of mental patient, did not provide further direction to the patient through follow-up plan. In absence of treatment plan, the possibility of recurrence of mental illness cannot be ruled out.

Government accepted the observations and stated (July 2025) follow-up of discharged patients would be ensured in future.

#### **2.1.7.11 Tracking of Leave Against Medical Advice/absconding patients**

Leave Against Medical Advice (LAMA) and absconding of patients are performance indicator showing quality of healthcare service and negligence in security services respectively.

It was seen that there were 409 cases<sup>50</sup> of LAMA and absconding mental patients in four MHEs. These MHEs did not have system to track LAMA and absconding patients to ensure that these patients had taken treatment. During JPV (January 2025), it was found that no security staff was available in Psychiatric Department of GMC, Gwalior. This indicates unsatisfactory medical healthcare facilities and lack of security services in MHEs.

In response to the observation, the MHEs acknowledged the issue and attributed instances of patient absconding to inadequate vigilance and insufficient training of security personnel in handling patients. They further assured that preventive measures such as increasing security staff, installing CCTV cameras, restricting entry/exit points, conducting regular staff training, and enhanced monitoring of high-risk patients would be undertaken. SMHA stated (June 2025) that preparation of minimum standards was under finalization.

#### **2.1.7.12 Adherence of fire safety norms**

Public Health and Family Welfare Department, GoMP issued (November 2021) instructions to all Divisional Commissioners/Collectors and government medical institutions, to take action to prevent fire accidents in all medical colleges, district hospitals and civil hospitals as per protocol of basic fire and electrical safety and obtain fire NOC for health institutions, organising training and rehearsal two times in a year and ensure regular fire and electrical audit. Copy of the instructions was also sent to head of all government medical institutions.

<sup>49</sup> GMH Gwalior-251, MH Indore-2655, GMC Bhopal-1116, GMC Gwalior-211, GMC Ratlam-97, DH Bhopal-55, DH Khandwa-1289 and DH Ratlam- 95

<sup>50</sup> GMH Gwalior: Abs-06, MH Indore: LAMA- 151 and Abs- 126, GMC Gwalior: LAMA-09 and Abs 04, GMC Bhopal: Abs- 113

It was seen that GMH Gwalior, GMC Ratlam, DH Bhopal, Gwalior and Khandwa did not have fire NOC during 2022-24. Training and exercises on fire safety (twice a year) were not conducted in any test checked healthcare institutions except GMC Bhopal (once in June 2023 during 2022-24 against required four). Fire and electrical audits were not conducted in GMC Gwalior and DH Gwalior. Old electrical wires and loose wires were not replaced in DH Bhopal, Gwalior, Khandwa and Ratlam.

Thus, head of above MHEs did not take action to ensure compliance with the fire safety norms. Non-obtaining the fire NOC compromises the safety of patients and staff, exposing the facility to significant fire hazards and regulatory non-compliance.

SMHA stated (June 2025) that preparation of minimum standards was under finalization.

The reply is not acceptable as non-adherence of fire safety norms may lead to loss of life, injury and destruction of critical infrastructure in case of fire.

### **2.1.7.13 Implementation of Tele MANAS**

#### **2.1.7.13 (a) Deficiencies in Call Connectivity and Follow-up Mechanism**

As per GoI's Operational Guidelines for National Tele Mental Health Programme (NTMHP), Tele Mental Health Assistance and Networking Across States (Tele MANAS) envisions to work as a comprehensive, integrated and inclusive 24x7 Tele Mental Health Facility. As per the Guidelines, counsellor would be a trained non-specialist delivering mental healthcare through Tele MANAS. Approximately 15 to 30 minutes was to be spent by each counsellor on each call depending on the case. The indicators for monitoring of Tele MANAS are number of calls attended in Tier-1 and Tier-2, response time, satisfaction surveys with users and patient level outcomes.

It was seen from analysis of data of Tele MANAS Cell for the period October 2022 to March 2024 that 13,869 (16 *per cent*) out of 85,260 calls<sup>51</sup> were not connected in Tele MANAS Cell Gwalior and Indore. It was further seen that 16,238 (81 *per cent*) calls in GMH, Gwalior and 32,055 (77 *per cent*) calls<sup>52</sup> in GMH, Indore were disconnected in less than the prescribed minimum time of 15 minutes as detailed in **Appendix 2.1.13**.

Further, State Tele MANAS cells referred patients for in-person consultation at Tier-II level in various districts. However, neither the State Tele MANAS Cells nor the DHs had data of referred patients taken consultation as detailed in **Table-2.1.3**.

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<sup>51</sup> 2909 out of 26173 calls in Gwalior and 10960 out of 59087 calls in Indore. Reasons shown were – attempt failed, busy, call\_hangup, call\_not\_picked, failed, provider\_temp\_failure.

<sup>52</sup> Overall, 78 *per cent* of calls were disconnected before the prescribed minimum duration of 15 minutes, of which 66 *per cent* ended within the first five minutes

**Table-2.1.3: Details of the referred patients to tier-II in test checked months**

|                                  | Total number of patients referred to in person consultation by Tele MANAS Cell, Gwalior | Total number of patients referred to in person consultation by Tele MANAS Cell, Indore |
|----------------------------------|-----------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------|
| <b>In the State</b>              | 1105                                                                                    | 2102                                                                                   |
| <b>In test checked districts</b> | 280 <sup>53</sup>                                                                       | 592 <sup>54</sup>                                                                      |

**Source: Data collected from Tele MANAS Cells**

The test-checked MHEs also confirmed that no person was appeared for in-person consultation which indicates absence of follow-up of referred patients.

Government accepted the observations and stated (July 2025) that duration of calls largely depends on the willingness of the patients/caregivers. It was further stated that a missed call system was implemented in November 2024, and system would be developed to track the patients referred through Tele MANAS to ensure in-person consultation.

Reply is not acceptable since 66 *per cent* of calls were disconnected within five minutes which indicate inadequate delivery of counselling service to the patients which is the core objective of the programme. Furthermore, follow-up of referred patients was a key outcome indicator, which appears to have been insufficiently addressed.

#### **2.1.7.13 (b) Irregular procurement of equipment for Tele MANAS**

GoI provided (August 2022) funds to NHM, Bhopal for procurement of IT equipment i.e. Laptop, IP phone etc. for implementation of Tele MANAS programme.

It was seen that Mission Director, NHM Bhopal sanctioned (September 2022) and procured (between October 2022 and March 2023) 20 Internet Protocol (IP) phones costing ₹ 1.99 lakh, for Tele MANAS Cells and 102 Laptops costing ₹ 48.66 lakh, for establishing referral linkages at DHs. The IP phones were found lying idle in Tele MANAS Cells and the Senior Consultant of Mentoring Institute, AIIMS, Bhopal remarked (March 2023) that there was no use of IP Phones in Tele MANAS Cells since audio/video consultation services were not yet started in OPD of DHs (*Mankaksha*<sup>55</sup>). Further, it was informed that the laptops, were used for making daily entries of OPD data in SMART Portal instead of intended purpose of filling data of cases referred from Tele-MANAS to Man-Kaksha. Thus, equipment costing ₹ 50.65 lakh remained idle or utilized for other purposes for more than one year.

Government accepted (July 2025) the observation and stated that IP phones were procured in accordance with GoI guidelines. The *Mankaksha* (DMHP) staff is using laptops for entry of daily OPD data in SMART Portal, preparing monthly report, for online review meetings etc. also.

The reply is not acceptable as IP Phones were procured without assessing the need and the use of laptops for purposes other than referral linkages indicates non-compliance with the intended objectives of the scheme.

<sup>53</sup> Bhopal-54, Gwalior- 50, Indore-124, Khandwa-37 and Ratlam- 15

<sup>54</sup> Bhopal-90, Gwalior- 76, Indore-362, Khandwa-37 and Ratlam- 27

<sup>55</sup> A room dedicated for mental health patients

## **2.1.8 Monitoring Mechanism**

### **2.1.8.1 Shortfall in SMHA meetings**

The MH Act provides that the SMHA shall meet at such times but not less than four times in a year.

It was seen that since constitution (September 2020) of the SMHA, SMHA meeting was held only once (December 2020) against the required 14 meetings<sup>56</sup>. Non-conduct of periodic meetings may lead to mismanagement, delayed decisions, and potential shortcomings in activities performed by SMHA.

Government accepted the observations and stated (July 2025) that SMHA meetings would be held as required in the MH Act.

### **2.1.8.2 Short deployment of staff in SMHA**

Chief Executive Officer, SMHA was responsible for execution of day to day functioning of the SMHA. Further, NHM approved (March 2020) posts for the functioning of the SMHA.

It was seen that against 10 sanctioned posts, the Department deployed only three regular staff in SMHA, four posts were filled either by attachment or through additional charge and three posts remained vacant (as detailed in *Appendix 2.1.14*). Shortage of staff adversely affected the implementation of the MH Act in the State, as pointed out in *paragraphs 2.1.5.6 and 2.1.5.7*.

In its reply (June 2025), SMHA stated that NHM staff have been attached against seven out of ten vacant posts.

The reply is not acceptable, as the absence of regularly appointed staff for SMHA would adversely affect its effective functioning.

### **2.1.8.3 Supervision of MHEs**

The MH Act provides that the SMHA is required to audit all registered MHEs every three years to ensure compliance of minimum standards by the MHEs.

It was seen that SMHA did not arrange for audit of MHEs to ascertain availability of minimum standards in MHEs, in absence of which, the availability of minimum facilities in MHEs could not be ensured.

Government accepted the observations and stated (July 2025) that the supervision of MHEs is under process.

### **2.1.8.4 Preparation of annual report and annual calendar**

The MH Act stipulates that the SMHA was required to prepare every year an annual report giving a full account of its activities during the previous year which was to be laid before the State Legislature. Further, as per the work plan issued (June 2021, August 2022 and June 2023) by NHM for execution of activities under NMHP. Medical Officer in charge of

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<sup>56</sup> During September 2020 to March 2024.

*Mankaksh* of the concerned district has to prepare activity wise annual calendar of proceedings and send it to the State.

It was seen that SMHA did not prepare annual report for the period 2021-24. Further, test checked DHs did not send annual calendar comprising activities planned for the year. Timely preparation of annual report and calendar was necessary for monitoring of the activities of the SMHA.

Government accepted the observations and stated (July 2025) that preparation of annual calendar is under process.

### **2.1.9 Conclusion**

GoMP constituted SMHA to discharge the functions and responsibilities specified under the MH Act with a delay of two years and seven months. Even after its constitution, SMHA functioned to a limited extent due to non-nomination of eminent experts and shortage of staff, resulting in non-compliance with provisions of the MH Act, including non-constitution of MHRBs, non-registration of MHPs, absence of prescribed minimum standards for MHEs, non-classification of MHEs, absence of State-specific regulations, and non-registration or delays in registration of MHEs.

The Department did not include the prescribed training programmes in the AWP, delayed the circulation of the AWP, did not implement activities to disseminate awareness about mental illness, and fell short in conducting mental health awareness seminars and counselling sessions. MHEs lacked essential medicines for up to 36 months, had equipment shortfalls ranging from 47 *per cent* to 100 *per cent*, and suffered human resource shortages between 13 *per cent* and 67 *per cent*, affecting the quality of treatment. The MHEs lacked minimum basic facilities and the hospital buildings were found in dilapidated condition having dampness on walls and dripping from the roof and non-usable toilets and bathrooms. Further, none of the test-checked MHEs had separate accommodation for minors. Delay of seven years in fund release by DME and diversion of ₹1.01 crore of CoE funds to non-admissible purposes further impacted service delivery. Home-based rehabilitation centres were not adequately established, and there was no follow-up mechanism for discharged, LAMA, or absconding patients, increasing risks of relapse. The implementation of Tele MANAS was also deficient as 16 *per cent* calls went unanswered and no follow-up mechanism was in place. Weak monitoring was evident from infrequent SMHA meetings, absence of MHE supervision, inadequate staffing, and non-preparation of annual reports and calendars.

The Audit is of the opinion that Mental Health Establishments in the State were functioning with significant deficiencies and did not conform to the prescribed standards.

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### **2.1.10 Recommendations**

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GoMP may ensure:

- *registration of MHPs, classification of MHEs, and constitution of MHRBs by formulating State-specific regulations in line with the provisions of the MH Act. (with reference to paragraphs 2.1.5.1 to 2.1.5.7)*
- *timely circulation of AWP to districts for implementation of the planned activities and organization of awareness activities as planned. (with reference to paragraphs 2.1.6.1 to 2.1.6.5)*
- *Creation of a dashboard for real time monitoring of medicines and equipment availability. (with reference to paragraphs 2.1.7.1 and 2.1.7.2)*
- *filling up of vacancies and providing separate accommodation for minors in a time bound manner. (with reference to paragraphs 2.1.7.3 and 2.1.7.9)*
- *strengthening of follow-up mechanism for LAMA, absconding and discharged patients, and enhance Tele MANAS performance to provide more accessible care. (with reference to paragraphs 2.1.7.10 to 2.1.7.13)*
- *conduct of SMHA meetings and supervision of MHEs as mandated, deployment of staffs in SMHA as per scale and preparation of annual reports/calendars to strengthen the monitoring mechanism. (with reference to paragraphs 2.1.8.1 to 2.1.8.4)*

## Audit Snapshot



### Detailed Compliance Audit on Functioning of Jiwaji University, Gwalior



#### Why did we do this audit?

- ✓ Jiwaji University, Gwalior was established in May 1964 and is governed by *Madhya Pradesh Vishwavidyalaya Adhiniyam 1973*.
- ✓ The audit assessed compliance with norms prescribed in the Act, Statutes, Ordinances.



#### What did we find?

- The University did not ensure the availability of adequate teaching and non-teaching staff, leading to the dependency on engagement of guest and contractual faculties.
- The infrastructural deficiencies were noted, which included inadequate furniture, laboratory equipment, and security measures.
- Law colleges were found functioning without approval from the Bar Council of India (BCI), and without obtaining NAAC accreditation.
- The University did not ensure preparation of accurate and effective budgetary estimates, annual accounts on accrual basis, timely adjustments of outstanding advances, reconciliation of bank accounts, deposit of employee and employer contributions to National Securities Depository Limited (NSDL) under Defined Contributory Pension Scheme and optimum utilization of funds received from Central Agencies for the intended objectives.
- Non-establishment of dedicated Internal Audit Wing, non-conduct of periodical physical verification of stores and stock, and lack of effective internal checks, all of which indicate inadequate internal control and monitoring systems.



#### What we recommend?

University may ensure that

- timely recruitment of teaching and non-teaching staff to reduce over-reliance on guest faculties and maintain operational continuity,
- adequate infrastructure and essential facilities are available in affiliated colleges and university, to uphold academic standards,
- implementation of a financial management application using standardized forms for accrual-based annual accounts,
- formulation and implementation of a policy for investment of surplus funds, to ensure strategic financial decision-making,
- to put in place a mechanism to ensure timely transfer of contributions to Pension Fund Regulatory and Development Authority to safeguard the employee's interest; and
- internal audit system is established to strengthen the internal control mechanism.



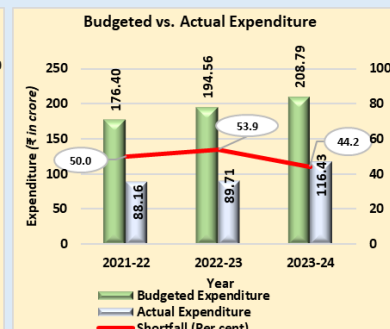
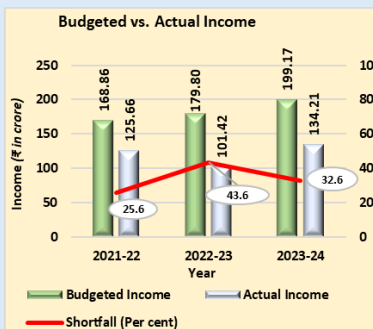
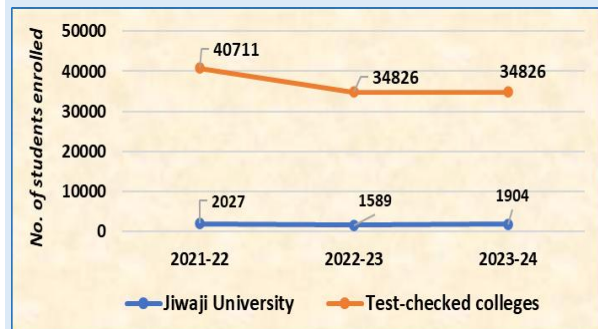
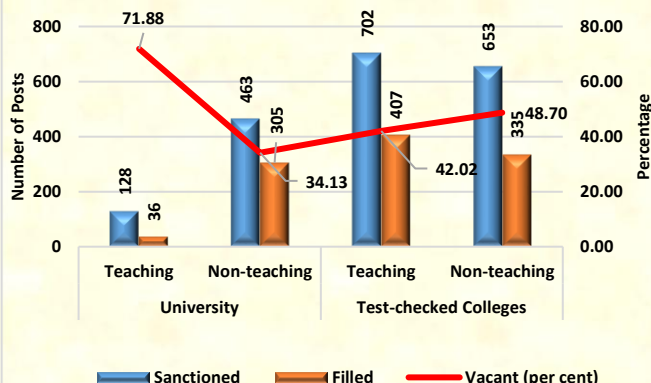
#### Key facts



#### NAAC Accredited A++ Grade

- ✓ Jurisdiction in eight districts of Madhya Pradesh,
- ✓ 12 Major faculties, 34 academic departments,
- ✓ 44 Postgraduate and 21 Undergraduate courses, five diploma certificates,
- ✓ 449 affiliated colleges (77 Government colleges),
- ✓ 3,361 students in departments of University and 1.16 lakh students in the affiliated colleges.

Vacancy position of teaching and Non-teaching staff at University and test-checked colleges



## Higher Education Department

### 2.2 Audit on “Functioning of Jiwaji University, Gwalior”

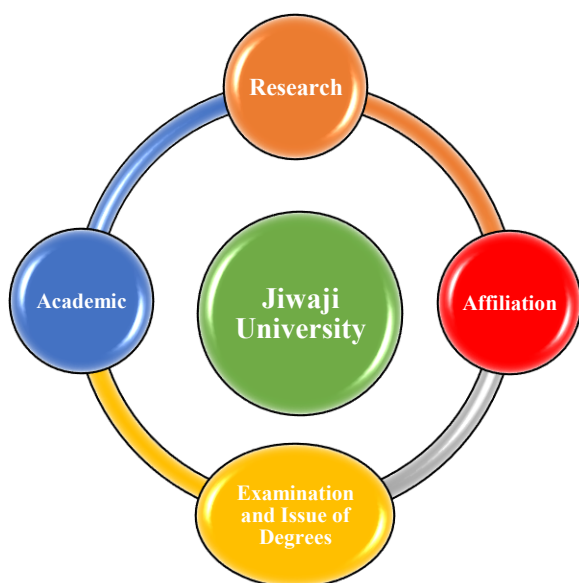
#### 2.2.1 Introduction

Jiwaji University (University), Gwalior was established in May 1964 and is governed by Madhya Pradesh *Vishwavidyalaya Adhiniyam* 1973 (Act). The jurisdiction of the University extends across eight districts<sup>57</sup> of the State. It comprises 12 major faculties and 34 academic departments, offering academic programs inclusive of 44 postgraduate (PG) courses, 21 undergraduate (UG) courses, and five diploma/certificate courses. As of March 2024, 449 colleges (including 77 government colleges) are affiliated with the University. Besides, the Centre for Distance Education offers two UG and five PG courses.

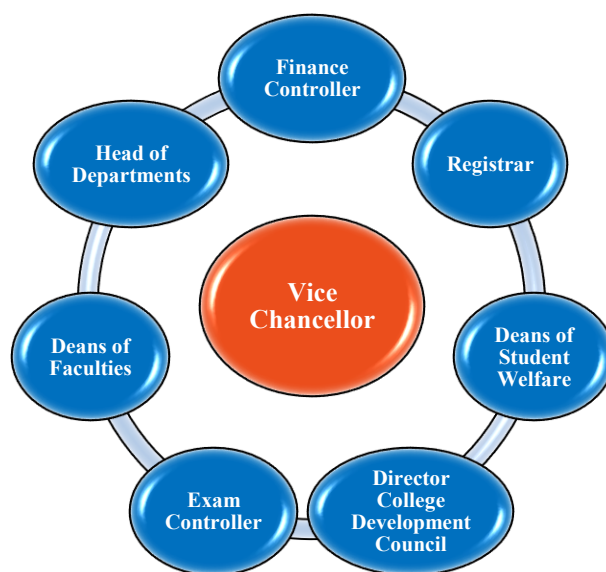
##### 2.2.1.1 Profile and Organizational Set-up of the University

The functioning of universities is controlled by the Higher Education Department (HED) headed by the Additional Chief Secretary (ACS) at State level. The Governor of Madhya Pradesh is the *Kuladhipati* (Chancellor) of the University, who appoints the *Kulpati* (Vice-Chancellor). Main functions and control of the University are given in **Chart 2.2.1** and **Chart 2.2.2**.

**Chart 2.2.1: Functions of University**



**Chart 2.2.2: Control of University**



<sup>57</sup> Ashok Nagar, Bhind, Datia, Guna, Gwalior, Morena Sheopur and Shivpuri. As per order (May 2024) of Higher Education Department, Government of Madhya Pradesh, three districts Guna, Ashok Nagar and Shivpuri came under the Jurisdiction of newly formed Krantiveer Tantya Tope University, Guna.

During the academic session 2023-24, 3,661 and 1.16 lakh students were enrolled in the departments of the University and affiliated colleges respectively. The National Assessment and Accreditation Council (NAAC) accredited (April 2023) the University with A++ grade. The University was onboarded to the Samarth portal, and its operations commenced on 1 October 2025.

### **2.2.1.2 Audit Scope and Methodology**

Audit of the University is conducted under the provisions of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971. We covered the period 2021-22 to 2023-24 to assess compliance with the norms prescribed in University Financial Code (UFC), University Grants Commission (UGC), Statutes/Ordinances<sup>58</sup> of the University and Madhya Pradesh *Vishwavidyalaya Adhiniyam* 1973. The audit examination included records maintained in the offices of the ACS and Commissioner, HED, as well as 22<sup>59</sup> out of 77 Government Colleges and nine out of 34 University Teaching Departments (UTDs) selected through sampling<sup>60</sup>. Audit of non-government colleges was not undertaken, as the Hon'ble High Court, Division Bench, Gwalior had ordered a stay (September 2024) on their audit. Details of the selected UTDs and Government Colleges are provided in **Appendix-2.2.1**.

The University had granted affiliation to 80 colleges<sup>61</sup> during 2021-24, out of which records of 40 affiliations<sup>62</sup> as provided to audit by the University, were scrutinized (August 2025). A beneficiary survey<sup>63</sup> was also conducted, covering 220 students from selected colleges and 84 students from selected UTDs and their inputs have been suitably incorporated in this Report.

An entry conference was held on 31 July 2024 with Additional Chief Secretary (ACS) and Commissioner, HED, wherein Audit Objectives, Methodology, Scope and Criteria of Audit were discussed. Audit findings were sent to the Government on 9 June 2025. Exit conference was held with ACS, HED on 31 July 2025 and a separate meeting was held with the Registrar to discuss the audit observations related to affiliation on 1 September 2025. No separate replies of audit findings have been submitted by the Government, however, its responses in exit conference and replies of the University, furnished time to time and in meeting, have been incorporated suitably in this report.

## **2.2.2 Planning, execution and monitoring of academic activities**

### **2.2.2.1 Affiliation of colleges**

University granted affiliation to 449 colleges in eight districts of the State as of March 2024. Process for granting affiliation to colleges is given in **Chart 2.2.3** below:

<sup>58</sup> Official rules, regulations, or laws established by a university's governing body.

<sup>59</sup> Government Nehru PG college Ashok Nagar is covered in place of selected Government college, Piprai, Ashok Nagar.

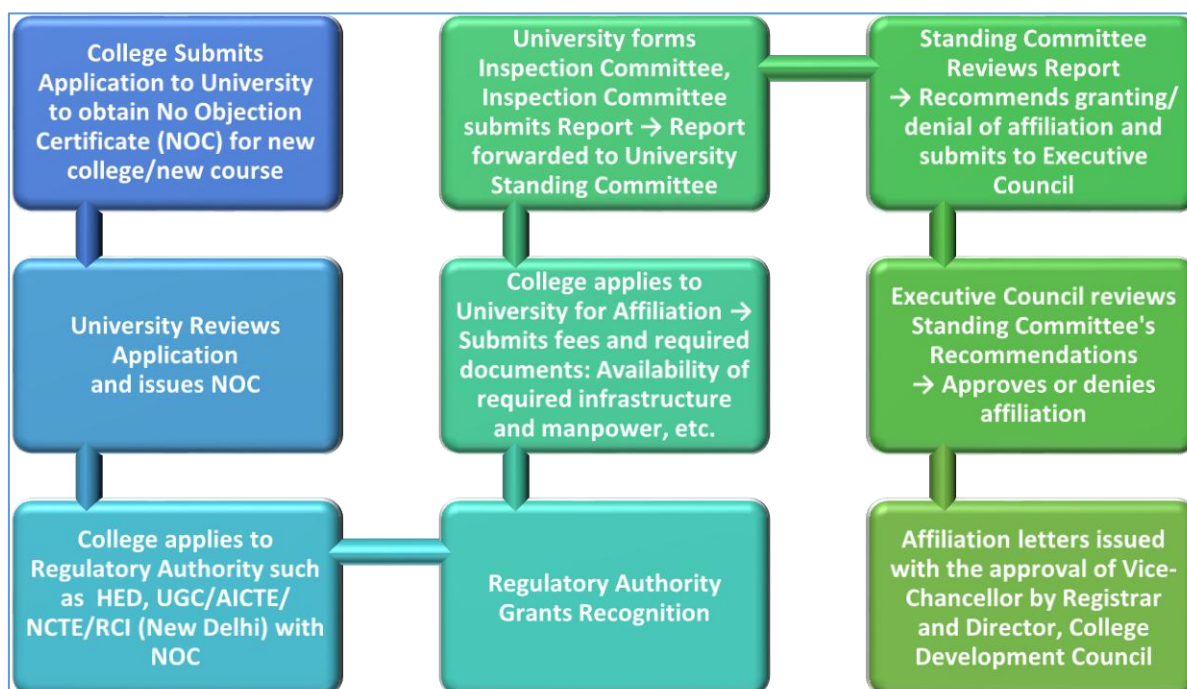
<sup>60</sup> Simple Random Sampling Without Replacement (SRSWOR) method.

<sup>61</sup> 70 private and 10 government colleges.

<sup>62</sup> 31 private and 9 government colleges.

<sup>63</sup> Beneficiary survey of 10 students conducted in each test-checked unit.

**Chart 2.2.3: Process for granting affiliation to colleges**



The records of granting affiliation to 40 colleges<sup>64</sup> (*Appendix-2.2.2*) during audit period, as maintained at Jiwaji University, were verified and following shortcomings were noticed:

#### **2.2.2.1 (i) Inspections of affiliated colleges**

Statute 27 stipulates that college shall be inspected by a Committee<sup>65</sup> nominated by the Vice-Chancellor (VC). The Director, College Development Council (DCDC)/Professor nominated by the VC will act as Chairperson who shall submit the inspection report to the University in the prescribed format, duly signed by all members.

During scrutiny (August 2025) of records maintained in University, it was observed that no Committee was constituted by the University for conduct of such inspections during 2021-24. Although no formal Committee was constituted, 49 inspections<sup>66</sup> were conducted in 30 private colleges by three to four members in each case, during the period. Further, the designations of these members were not specified in 28 inspection reports<sup>67</sup> and the inspection reports did not state the subject expertise of the members, raising concerns about the adequacy and credibility of the inspections. The details are given in *Appendix-2.2.3*.

It was also observed that the inspection of nine government colleges and one private college<sup>68</sup> had not been conducted so far. Thus, the inspection of colleges was not conducted as required under Statute 27.

While accepting the facts (September 2025), the University stated that during 2023-24, efforts were made to constitute an Inspection Committee; however, the formal order for its

<sup>64</sup> 31 private and nine Government

<sup>65</sup> comprising expert for each proposed subject area, Director, College Development Council (DCDC) or equivalent professor nominated by VC and representative of the Higher Education Department

<sup>66</sup> 2021-22 (9), 2022-23 (15) and 2023-24 (25)

<sup>67</sup> 2020-21(7), 2022-23 (10) and 2023-24 (11)

<sup>68</sup> Anant Institute of Management, Sithouli, Gwalior

constitution was issued in 2024-25. The University further assured that compliance would be made with regard to conducting inspections of government colleges.

The reply confirms that inspections of above colleges were conducted without formation of Inspection Committee as per norms.

### **2.2.2.1(ii) Shortage of land area and other basic amenities in test checked Colleges**

Statute 27 of the University provides that for admission of colleges/institutions to the privileges of the University requires that the society<sup>69</sup> applying for college affiliation must have at least two acres of land if located in an urban area and five acres if located in a rural area. They must also have a constructed building area of 10,000 Square Feet, along with other prescribed basic facilities.

During scrutiny (August 2025) of 31 affiliation records<sup>70</sup> of private colleges, Audit noticed shortfalls in the minimum prescribed requirements, including land area, library books, laboratories with equipment, and facilities for sports, canteen, health care, toilets, parking, as well as safety and security measures, as detailed in *Appendices-2.2.4* and *2.2.5*.

While accepting the facts and figures, the University stated (September 2025) that since 2024-25, affiliated colleges have been directed to address identified infrastructural deficiencies. Accordingly, during the 2025-26 session, courses were curtailed in colleges where such deficiencies remained unresolved. It was also informed that, instructions were issued to maintain certified records of land and building since 2025-26 onwards and ensured to take action against the colleges, deficiencies of which have been pointed out by the Audit.

### **2.2.2.1 (iii) Appointment of Teachers and Principal**

Statute 28 stipulates that Principal and Teachers in private colleges shall be appointed by the Selection Committee constituted with prescribed members<sup>71</sup>.

Audit scrutinized the records related to the appointment of Principals and teachers submitted by the applicant private colleges for affiliation and noticed that in 23 colleges, the appointments of Teachers and Principals were made by the Management Committee of colleges instead of Committee as prescribed in the Statute. Whereas in six colleges<sup>72</sup>, only 18 out of 75 teachers were appointed through the prescribed committee as per the provision of the Statute. Records of two colleges<sup>73</sup> were not provided. However, all of these colleges were granted affiliation despite violating the above mentioned provisions.

<sup>69</sup> Registered with the Registrar Firms and Societies for Educational purpose, in case of a charitable society or trust, it must be registered under the Public Trust Act.

<sup>70</sup> Based on the records made available by the University

<sup>71</sup> Appointment of Principal by *Kulpati* or his nominee, one nominee of the management member, Dean/Director of College Development Council, and a nominated person of HED. Appointment of Teachers by *Kulpati* or his nominee, one expert in the subject concerned nominated by the *Kulpati* and HED, and the Principal of the Institution.

<sup>72</sup> (1) Shri Gokul Singh Mahavidhyalay, Gormi, Bhind, (2) Swayam Prabha College, Lahar, Bhind, (3) Narayana College, Gwalior, (4) Institute of Professional and Technical Education, Chirwai, Gwalior, (5) Maharaja Anangpal Degree College, Porsa, Morena and (6) Shriram School of Business Studies, Banmor, Morena

<sup>73</sup> SR Degree College, Makhori, Bhind, Dev Narayan Tansen College, Behat, Morar, Gwalior

While accepting the facts and figures, the University stated (September 2025) that affiliated colleges are regularly instructed to appoint Principals and Teachers in accordance with Statute 28(17). It was further informed that punitive action has been initiated against defaulting colleges; but, the matter is presently sub-judice due to a stay granted by the Hon'ble Court.

The reply confirmed that Teachers and Principals were appointed by Management Committee of the Colleges in violation of Statute.

#### 2.2.2.1 (iv) *Affiliation not granted in prescribed time*

Statute 27 stipulates that the University shall process the report of the Inspection Committee through its appropriate Bodies and decide to grant, or not to grant, temporary affiliation to the college, recording the reasons in writing for its decision within three months of inspection.

Audit noticed that out of 31 colleges, *Maa Trimukha* Law College, Bhind was granted affiliation within prescribed timeline, 29 colleges were granted affiliation with delay ranging between 49 and 417 days, whereas timeliness in granting affiliation of one college<sup>74</sup> was not forthcoming from the records furnished to audit. Delay in granting affiliation disrupts academic activities, affects college operations, and creates uncertainty for students.

Year wise details in grant of affiliation of private colleges by University are given in *Table-2.2.1* below and college-wise details are given in *Appendix-2.2.6*.

**Table 2.2.1: Year wise grant of affiliation with delay to private colleges**

| Year    | No. of colleges | Range of delay after 3 month of inspection of colleges<br>(in days) |
|---------|-----------------|---------------------------------------------------------------------|
| 2021-22 | 11              | 49 to 417                                                           |
| 2022-23 | 7               | 99 to 100                                                           |
| 2023-24 | 23              | 72 to 84                                                            |

*Source: Records produced to audit*

While accepting the facts and figures, the University stated (September 2025) that the delay occurred due to non-submission of sufficient documents by the respective colleges. However, efforts were made to issue affiliations within the stipulated time, and from 2025-26 onwards, affiliation to colleges has been granted strictly in accordance with the prescribed schedule.

The reply is not acceptable, as delays due to incomplete documentation are attributable to the colleges, but the university was required to reject applications that do not comply with the prescribed timelines, to maintain procedural discipline and academic schedules.

#### 2.2.2.1 (v) *Granting conditional affiliation*

Statute 27 states that the University is required to communicate the applicant college about identified deficiencies, if any, before finalization of affiliation. However, in any case conditional affiliation shall not be granted after first year of the course.

<sup>74</sup> Information of City Public College, Ashoknagar

Audit noticed that in 25 cases, the University repeatedly granted conditional affiliation based on inspection committee reports during 2021-24, violating the provisions of Statute. Details are given in *Appendix-2.2.7*.

While accepting the facts and figures, the University stated (September 2025) that the matter would be verified, and ensured to take necessary action to avoid such instances in future.

#### **2.2.2.1 (vi) Constitution of the Governing Body**

Statute 27 stipulates that in case of an Institution not maintained or managed by Government, the application shall also be accompanied by an undertaking that within three months of admission of institutions to the privileges of the University, the Institution or College shall be controlled by the Governing Body constituted in accordance with the provision of the Statute 28.

Audit observed that the University had neither ensured the formation of Governing Bodies in the 31 private colleges<sup>75</sup> nor obtained any undertaking from them, regarding their constitution. Granting affiliation without constituting Governing Bodies undermines institutional governance and accountability, leading to weak academic and administrative control in the affiliated colleges.

While accepting the facts and figures, the University ensured (September 2025) that instructions would be issued for the constitution of Governing Bodies in the colleges.

#### **2.2.2.2 Academic activities**

##### **2.2.2.2 (i) Enrolment of students in University**

UGC and HED directives (April 2022) provide that state universities are required to adopt the Common University Entrance Test (CUET)<sup>76</sup> for UG admissions starting from the 2022-23 session.

It was observed that even though the University adopted CUET for the academic session 2022-23, it did not follow CUET for admissions of 833 students (regular-284 and self finance-549) in academic session 2023-24. Not admitting students through CUET undermines the uniform admission process and may affect transparency and merit-based selection.

The University replied (August 2025) that most of the academic courses were non-entrance based. Admission in these courses was made on the basis of educational qualifications. It was further assured that admissions in future would be made in compliance with CUET.

Reply is not acceptable as the objective of CUET to provide equal opportunities to all students and a unified, fair, and transparent admission process in the University was defeated during 2023-24.

<sup>75</sup> of which affiliation records were scrutinized.

<sup>76</sup> A national level exam for admission to undergraduate and postgraduate programs in central and other participating universities in India.

### 2.2.2.2 (ii) Deficiencies in teaching records

The National Education Policy (NEP) 2020 promotes holistic, learner-centered, and flexible education with emphasis on experiential learning and timely syllabus completion. To implement NEP 2020, the HED directed to conduct lectures for a minimum duration of one hour. Further, under the *Prachaarya Margdarshika*<sup>77</sup>, teachers are required to maintain a teaching diary to monitor and ensure syllabus completion.

It was observed that the colleges did not adhere to deliver lectures for prescribed duration of minimum one hour, as detailed in *Appendix-2.2.8*. Additionally, the teaching diaries lacked uniform formats and essential details like subject paper, time, and number of lectures, making it difficult to verify whether classes were conducted as per the timetable. The adverse effect of non-maintenance of teaching diaries is illustrated in *Case Study-2.2.1* below:

#### **Case Study 2.2.1: Non-maintenance of teaching diary and attendance records of students**

In Government College Basai, Datia, 13 guest faculty members were appointed to teach 45 students (36 in Arts stream and nine in Science stream) enrolled in the academic session 2023-24. Teachers did not maintain daily attendance of students and teaching diaries. Despite this, ₹34.78 lakh<sup>78</sup> was paid as honorarium from August 2023 to June 2024. In absence of teaching diary of guest faculty, the basis on which the college calculated monthly payment to the guest faculty, could not be determined.

The In-charge Principal also did not obtain confirmation of syllabus completion and even though there was no admission in Commerce stream, honorarium of ₹6.96 lakh (September 2023 to July 2024) was paid to two guest faculties, raising concerns over the judiciousness of the expenditure.

The shortfall in the delivery of lectures in colleges was reflected in the below-average feedback provided by students in the beneficiary survey, indicating gaps in syllabus coverage and teaching effectiveness. It was seen that 15 to 43 *per cent* students of UTDs and test-checked colleges reported the subject knowledge, teaching skill, teaching and doubt clearing attitude of teachers and completion of syllabus, as average or below average.

The Principals of four colleges<sup>79</sup> attributed (December 2024 and January 2025) these shortfalls to lack of classrooms, shortage of teachers, involvement of teachers in non-academic duties (e.g., elections, college programs), etc. Further, in exit conference, ACS directed (July 2025) Officer on Special Duty, HED to issue necessary instructions to address and rectify these deficiencies.

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<sup>77</sup> Guideline for running government colleges

<sup>78</sup> Excluding payment to commerce guest faculty.

<sup>79</sup> Govt. PG college Datia, Govt. Law college Datia, Govt. *Shrimant Maharaj Madhavrao Scindia* college, Kolaras and Govt. Chhatrasal College, Pichhore.

### 2.2.2.3 Conduct and Management of Law Courses in Legal Education Centres

Ordinance of Bachelor of Law (LLB), regulates admissions, examinations, and related matters for the three-years program in affiliated colleges under the University. The semester system was followed in these courses as per Bar Council of India (BCI) norms.

It was seen that Law courses were offered in four out of 22 test-checked colleges. Five-year integrated double degree course under self-finance mode was conducted in one college<sup>80</sup>, and three-year LLB courses under the regular mode were conducted in the three colleges<sup>81</sup>. The deficiencies noticed in test-checked colleges are discussed in succeeding paragraph:

#### 2.2.2.3 (i) Approval of Bar Council of India

Approval from the Bar Council of India (BCI) is mandatory for running law courses. As per directives of the University, colleges were to admit students only after obtaining BCI approval.

It was seen that the required approvals from the BCI for running law courses were not obtained before commencement of the sessions or the final admission dates, as depicted in the **Table-2.2.2** given below:

**Table 2.2.2: Details of approval of Law courses by BCI**

| Name of College                                                        | Dates of approval from BCI for the Academic Year |                  |                  |
|------------------------------------------------------------------------|--------------------------------------------------|------------------|------------------|
|                                                                        | 2021-22                                          | 2022-23          | 2023-24          |
| Government Kamla Raja Girls Autonomous PG college, Gwalior             | 27 May 2022                                      | 15 February 2023 | --               |
| Government Law College Datia                                           | 25 January 2023                                  | --               | --               |
| Government Shrimant Madhav Rao Scindia Post Graduate College, Shivpuri | 5 January 2023                                   | 9 February 2023  | --               |
| Government Law College, Morena                                         | 30 December 2022                                 | 21 February 2025 | 21 February 2025 |

*Source: Records produced to audit*

It was also observed that the mandatory approval of the BCI for the courses was pending in three colleges located in Datia, Gwalior<sup>82</sup> and Shivpuri at the time of audit (March 2025). Nevertheless, 60 students were admitted in the college of Datia district during the academic session 2022-23, and 238 students were admitted across the three colleges during the academic session 2023-24, without obtaining BCI approval.

Admitting students in anticipation of obtaining post approval of BCI, not only jeopardizes the academic and professional future of the students enrolled but also indicates non-compliance with regulatory norms and weak oversight by the affiliating university.

In exit conference, ACS directed (July 2025) the Officer on Special Duty, HED for conduct of an investigation of these irregular admissions.

<sup>80</sup> Govt. Kamla Raja Girls Autonomous College, Gwalior

<sup>81</sup> Government Law college, Datia, Government Law College, Morena and Government Shrimant Madhavrao Scindia PG College, Shivpuri.

<sup>82</sup> Govt. Kamla Raja Girls Autonomous college, Gwalior deposited fees in March 2025 after the semester examination

### 2.2.2.3 (ii) Other observations relating to operation of law colleges

Besides operating law colleges without obtaining due affiliation, audit also observed several other irregularities in their functioning, which are summarised in **Table-2.2.3** below:

**Table 2.2.3: Other irregularities observed in functioning of law colleges**

| Particulars                         | Prescribed norms                                                                                                                                                                     | Observation                                                                                                                                                                                                                                         | Impact                                     |
|-------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------|
| <b>Teacher student ratio</b>        | As per BCI, Teacher Student ratio should be 1:40                                                                                                                                     | The ratio in three <sup>83</sup> out of four law colleges ranged between 1:43 and 1:70 during the academic session 2023-24.                                                                                                                         | adversely affects teaching quality         |
| <b>Accreditation of college</b>     | As per Rules of Legal Education, 2008 (BCI), the law colleges are required to obtain accreditation <sup>84</sup> with certification valid for five years.                            | Two out of four colleges <sup>85</sup> were running without NAAC accreditation.                                                                                                                                                                     | undermines assurance of academic standards |
| <b>Minimum Period of Internship</b> | Students are required to complete a minimum of 12 weeks (three-year course) or 20 weeks (five-year course) of internship, with no single internship exceeding four continuous weeks. | Three out of four test-checked law colleges <sup>86</sup> , provided all 12 or 20 weeks internship solely in the final years. Further, in seven instances, single internship exceeded four weeks in duration, which violated the rule <i>ibid</i> . | limits students' practical exposure        |

In exit conference (July 2025), ACS expressed concern over the operation of law colleges without prior approval from the BCI. Earlier, the Principals of two colleges<sup>87</sup> replied (January 2025) that internships were conducted as per University syllabus.

Reply is not acceptable as instances of providing single internships exceeding four weeks' duration were observed in the final years of related courses.

### 2.2.2.4 Management of Self-Finance Courses in University

The primary objective of running Self-Finance Courses (SFCs) is to generate partial financial support for the development of university infrastructure, while simultaneously addressing student's needs and creating employment opportunities. The University established (October 1997) separate regulations for the administration of SFCs.

<sup>83</sup> Government Kamla Raja Girls Autonomous PG college, Gwalior, Government Law College Datia and Government Law College, Morena

<sup>84</sup> Either directly from the BCI Accreditation Committee or through the National Assessment and Accreditation Council (NAAC),

<sup>85</sup> Government Law College Datia and Government Law College Morena

<sup>86</sup> excluding Govt. Shrimant Madhavrao Scindia Post Graduate College Shivpuri

<sup>87</sup> Govt. Law college Datia and Govt. Shrimant Madhavrao Scindia Post Graduate college Shivpuri.

The number of SFC increased progressively, with 28 courses offered in 2021-22 to 30 in 2023-24. However, audit observed several discrepancies in the management of these SFCs, as summarized in **Table-2.2.4** below:

**Table 2.2.4: Irregularities observed in management of SFCs**

| Particulars                                                     | Prescribed norms                                                                                                                                                                                                                                                                                                                                                                           | Observation                                                                                                                                                                                                                                                                                                       | Impact                                                                                                                                             |
|-----------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Teaching arrangement</b>                                     | Regular teaching staff arrangements are required to be made in the teaching department for Law and Pharmacy.                                                                                                                                                                                                                                                                               | 16 out of 24 sanctioned posts were vacant and managed through guest and contractual ( <i>Samvida</i> ) faculties. Proposal for 34 new regular posts was pending with the government.                                                                                                                              | diminishes the quality of education                                                                                                                |
| <b>Non-adjustment of amount deducted from Maintenance Grant</b> | As per GoMP Order (October 2014), the University was required to deposit 12 <i>per cent</i> of the employer's contribution and 20 <i>per cent</i> of the income <sup>88</sup> from SFCs into the pension fund <sup>89</sup> , which was revised to 20 <i>per cent</i> of net profit from 2023-24 onwards.                                                                                  | HED deducted ₹2.20 crore <sup>90</sup> in excess, from the University's Block Grants during 2021-24 to deposit into the pension fund.                                                                                                                                                                             | excess deduction of ₹2.20 crore reduced the University's available funds, affecting its financial resources for SFCs and administrative activities |
| <b>Non-receipt of Overhead Charges</b>                          | SFC Regulation stipulates that 20 <i>per cent</i> of the income generated from SFCs shall be credited to the University account.                                                                                                                                                                                                                                                           | Not credited <sup>91</sup> during 2021-22 to 2023-24                                                                                                                                                                                                                                                              | inadequate funds in the University account, affects its operational and academic activities                                                        |
| <b>Non-deposit of Endowment Funds</b>                           | HED directed (2010 and 2012) to deposit 25 <i>per cent</i> income of SFCs or 25 <i>per cent</i> of expenditure on establishment, whichever is more in endowment fund in form of Fixed Deposit Receipts (FDRs).<br>The funds were to be kept reserved as endowment to provide financial security for payment of salaries and allowances to the teachers and staff engaged in these courses. | Out of ₹6.74 crore (25 <i>per cent</i> of income of SFC) receivable as endowment fund during 2021-24, ₹4.40 crore was transferred to university account and remaining amount ₹2.34 crore was not transferred.<br>Further, no separate record in respect of endowment fund was found maintained by the University. | weakens the financial security meant for long-term sustainability of SFCs staffs                                                                   |

In its reply (December 2024), the Registrar acknowledged the vacancy of posts in SFCs, assured to take necessary action to adjust the excess deduction by the HED, deposit of the

<sup>88</sup> 12 *per cent* of Pay and Dearness allowances including academic grade pay and 20 *per cent* of the net profit from 2023-24.

<sup>89</sup> Pension fund created at Commissioner, Higher Education level.

<sup>90</sup> ₹ 6.43 crore was deducted against ₹ 4.23 crore (20 *per cent* of SFC income/net profit)

<sup>91</sup> ₹ 2.85 crore of 20 *per cent* (₹5.39 crore) of SFC income (₹ 26.92 crore)

pending amounts of overhead charges and endowment funds. Further, in exit conference ACS advised (July 2025) the Vice-Chancellor to ensure the timely deposit of the endowment fund.

#### **2.2.2.5 Institute of Distance Education**

The Institute of Distance Education was established (1995) to facilitate distance learning at the University. Distance education was offered through two undergraduate and five postgraduate courses<sup>92</sup>, for which 597<sup>93</sup> students were enrolled during 2021-24. As per UGC guidelines, self-learning materials should be provided to students.

Audit noticed the following deficiencies in running of the Institute of Distance Education.

- It was observed that the university conducted examinations for first-year students admitted in 2021-22 and 2022-23, but did not conduct examinations for second-year undergraduate students or final-year postgraduate students. Further, as of December 2024, examinations for UG and PG courses of the academic year 2023-24 had not been conducted. The reasons for non-conduct of examinations were not intimated to audit. Due to non-conduct of examination, the students were not promoted to higher classes.
- It was also observed that the examinations were not conducted as per the scheduled timeline. The exams for the academic year 2021-22, originally scheduled for March 2022, were held in May/June 2023. Similarly, the 2022-23 exams, scheduled for March 2023, were conducted in January 2024.
- The University did not ensure to hold required 10 offline classes for B. Com students (128 to 255 students) during 2021-22 to 2023-24 and did not print or provide study materials in compliance with the instructions of UGC.

In exit conference, ACS instructed (July 2025) the University to ensure the effective functioning of the Institute of Distance Education and timely provision of study material to enrolled students. He also emphasized the need to conduct examination in a timely manner to fulfill the objectives of the programme.

#### **2.2.2.6 Examination**

##### **2.2.2.6 (i) Purchase of Non-Optical Mark Recognition (OMR) answer book without ensuring quality**

MP Store Purchase and Service Procurement Rules, 2015 provides that suppliers shall deliver goods of specified quality within the stipulated time frame.

An online tender was invited (November 2022) by the University for procurement of 20 lakh Non-OMR answer books and for other printing related works. As per specifications, the inner pages and outer pages were to have 75-80 *per cent* brightness, while inner pages and outer pages were to be of 60 and 105 GSM respectively.

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<sup>92</sup> Bachelor of Arts and Commerce, and Master of Library & Information Science, Arts (Drawing and Painting), Arts (History), Commerce and Arts (Geography)

<sup>93</sup> 128 first-year students in 2021-22, 214 students (first and second year) in 2022-23, and 255 first-year students in 2023-24

The rates of M/s Manak Chandra Rajendra Kumar, Jaipur (for Non-OMR main answer books) and M.L. Paper Converter, Lucknow (for practical answer books), were approved (February 2023) by the Executive Council and agreement was executed (March 2023 and July 2023 respectively) with these suppliers, specifying the quality of the answer book to be provided. Clause 4 of the agreements provided that in case, answers books supplied by the firm do not conform to the required standards, the payment thereof, if received by the firm shall have to be refunded to the Registrar, Jiwaji University, Gwalior. The supplier firm will not have any rightful claim to the payment of cost of substandard supplies which are consumed either in part or whole pending receipt of laboratory test.

The University had given supply order to the firms for procurement of answer books. The firms supplied the answer books and submitted the bills to the University as detailed in **Table-2.2.5** below:

**Table 2.2.5: Details of procurement of answer books**

| Name of firm                             | Requisition date | Requisitioned item        | Requisition quantity | Invoice date                                               | No./ Amount (in ₹) |
|------------------------------------------|------------------|---------------------------|----------------------|------------------------------------------------------------|--------------------|
| M/s Manak Chandra Rajendra Kumar, Jaipur | 10.03.2023       | Non-OMR main answer books | 10,00,000            | I-011/23-24/<br>15.04.2023<br>(Sl. No. 0000001 to 1000000) | 93,90,802          |
|                                          | 30.05.2023       |                           | 10,00,000            | I-095/23-24/<br>14.07.2023<br>(Sl. No. 1000001 to 2000000) | 93,90,802          |
| M.L. Paper Converter, Lucknow            | 08.08.2023       | Practical answer books    | 3,00,000             | MLPC/23-24/87/<br>20.08.2023                               | 8,92,080           |
|                                          |                  |                           |                      | MLPC/23-24/88/<br>20.08.2023                               | 8,92,080           |
| <b>Total</b>                             |                  |                           |                      |                                                            | <b>2,05,65,764</b> |

*Source: Records produced to audit*

The University sent (November 2023) the samples<sup>94</sup> of both the answer books for examination to the National Laboratory, Ghaziabad. The Laboratory reported lesser thickness<sup>95</sup> and brightness<sup>96</sup> of the answer books. Thus, the answer books sent by the M/s Manak Chandra Rajendra Kumar, Jaipur against 2<sup>nd</sup> supply order and M.L. Paper Converter, Lucknow was not of prescribed standard quality, leading to supply of OMR answer books of cost ₹ 0.94 crore and practical answer books of cost ₹ 0.18 crore, below specification.

Audit observed that instead of recovering entire cost of supply of low quality answer books in compliance with Clause 4 of the agreement, the University deducted (March 2024) five *per cent* (₹ 4.99 lakh) of cost of supply (excluding GST), from the total bills of the firms, which was not in consonance with the agreement terms and conditions.

Further, instead of rejecting substandard supplies, the University accepted the materials, indicating a deterioration in quality and a lapse in enforcing procurement standards.

<sup>94</sup> Sample Nos. 1936072 and 1936124 of main answer books and 196498 and 142694 of Practical answer books.

<sup>95</sup> thickness (102.6 gsm) in practical answer books.

<sup>96</sup> brightness of inner page was 69 *per cent* of non-OMR answer books and 66 and 62 *per cent* of outer page and inner page respectively with thickness 102.6 gsm for outer page of practical answer books.

The Registrar replied (December 2024) that deduction was made as per Committee's decision. The reply is not acceptable since conditions of the agreement were violated in case of penalty imposition and reply lacked supporting document i.e. copy of Committee decision.

#### 2.2.2.6 (ii) Conduct of Examination

Ordinance-5 of the University envisages that the Superintendent of the Examination shall, whenever necessary, send a confidential report to the Controller of Examinations about the conduct of examination, mentioning therein the performance of the invigilators and the general behaviour of the examinees.

The Superintendent of the Examination at each Centre is personally responsible for the safe custody of question papers and the answer-books sent to him and is required to render to the University office a complete account of used and unused question papers and answer-books. The question papers must be kept in safe custody of the concerned Police Station/ Treasury as per instructions of the University, if required.

Further, the Department (HED) issued an academic calendar for each academic session 2021-24<sup>97</sup>, outlining the scheduled timelines for the conduct of examinations and declaration of results.

The observations relating to management of examination materials, are summarized in **Table-2.2.6** below:

**Table 2.2.6: Irregularities in custody and accountability of examination materials**

| Particulars                                                  | Observation                                                                                                                                                                                                                                                                                                     | Impact                                                                                                       |
|--------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------|
| <b>Storage of Question Papers</b>                            | No directions were issued by the University. Out of 22 test checked colleges, only two colleges <sup>98</sup> stored them at police stations, 17 colleges, stored question papers in strong rooms/control rooms or lockers stations and remaining three colleges <sup>99</sup> did not provide any information. | affect the integrity of examinations conducted                                                               |
| <b>Submission of Confidential Report and accounts</b>        | Not sent to the Controller of Examinations. Accounts in respect of the usage of 5.40 lakh question papers, 22.05 lakh main answer books, and 3.71 lakh practical answer books were not submitted to the University.                                                                                             | lack of accountability in the examination process                                                            |
| <b>Re-valuation of results</b>                               | In compliance with 6,255 applications, 828 results (13 per cent) were revaluated.                                                                                                                                                                                                                               | indicates a need for improved evaluation standards and greater transparency                                  |
| <b>Delay in conduct of examination and declaring results</b> | Delays in conduct of examinations ranged from four to 161 days beyond the scheduled timelines. The declaration of results was also delayed, with timelines extending from 19 to 380 days beyond the schedule ( <b>Appendix-2.2.9</b> ).                                                                         | disrupts the academic calendar, and adversely affect future career or higher education plans of the students |

**Source: Records and information provided to audit**

<sup>97</sup> 2021-22 (15.07.2021), 2022-23 (12.05.2022) and 2023-24 (17.05.2023)

<sup>98</sup> Govt. Chhatrashal College, Pichhore and Govt. College, Karahal, Sheopur

<sup>99</sup> Govt. College, Basai, Datia, Govt. Law College, Datia and Govt. College Badouda, Sheopur

Further, details of question papers, answer books and practical answer books, received, used and left unutilized by the Examination Section, are given in **Table-2.2.7** below, accountability of which is required to ensure transparency, proper record-keeping, and prevention of misuse or loss.

**Table 2.2.7: Details of received, used and left unutilized question papers, answer books and practical answer books**

(figures in lakh)

| Type of papers        | Received | Used  | Left unutilized | Remarks                                                                                |
|-----------------------|----------|-------|-----------------|----------------------------------------------------------------------------------------|
| Question papers       | 17.23    | 13.75 | 3.48            |                                                                                        |
| Answer Books          | 20.66    | 19.09 | 2.01            | Utilization includes balanced answer books and practical answer books of previous year |
| Practical Answer Book | 3.02     | 2.06  | 0.92            |                                                                                        |

Source: Records of test-checked colleges

In exit conference, ACS replied (July 2025) that necessary instructions would be issued to ensure the safe custody of examination materials at centres and to maintain proper accountability of answer books to prevent any misuse.

The timely conduct of examinations and declaration of results also required to be ensured.

#### **2.2.2.6 (iii) Issue of Degrees to the students**

As per directions of Executive Council (June 2008), the final degree to students was to be issued after convocation or *Basant Panchami*. Further, the HED directed (June 2023), to upload mark sheets and degree certificates to DigiLocker within seven days of result declaration.

It was seen that the University had not implemented the facility for uploading degree certificates to DigiLocker. Out of 2.43 lakh pass out students, degree was issued to 14,870 students during 2021-24. The remaining students were not issued their degrees due to non-receipt of applications from them.

The Registrar replied (December 2024) that degrees were issued only to the students who submitted applications, and efforts were being taken to implement the DigiLocker system for degree distribution.

The fact remains that action to upload mark sheets and degree certificates to DigiLocker is pending for implementation.

#### **2.2.2.7 University fellowship**

Ordinance 9 outlines the provisions governing the award of Fellowships, Research Scholarships, and other scholarships. As per it, the selection for University fellowship is required to be made by a four-member committee, with the Vice-Chancellor or its nominee serving as the Chairperson.

It was observed that a combined committee was constituted in May 2024 for the academic years 2023-24 and 2024-25, and applications were invited only for the year 2024-25, thereby depriving eligible students of 2023-24 from applying for fellowship benefits.

The Registrar replied (December 2024) that the committee recommended for inviting application for 2024-25.

The fact remains that due to the delay in constituting the committee for the award of fellowships for the academic year 2023-24, eligible students were deprived of their entitled benefits.

#### **2.2.2.8 Student insurance**

The HED periodically instructed the Universities, to ensure that all newly admitted students are covered under a Group Life Insurance scheme and to collect the corresponding insurance fee at the time of admission.

It was noticed that the University did not ensure the provision of student life insurance at the economical cost and charged ₹100 to each student for insurance coverage under Star Health and Allied Insurance Company Ltd. during academic sessions 2021-22 and 2023-24. Further, we noticed that 4,265 students of academic session 2022-23, were not covered under insurance. Besides, the University incurred expenditure of ₹50 on account of insurance coverage of students against its collection of ₹100 from each student for the purpose.

In test checked 22 colleges, it was seen that 12 colleges did not insure 1.02 lakh students during the period and nine colleges, despite paying ₹1.44 lakh in premiums for 32,798 students, did not receive insurance policy from the respective insurance companies, as detailed in *Appendix-2.2.10*.

Thus, the University and test checked colleges did not ensure to safeguard student's welfare and financial protection.

In exit conference, ACS advised the University (July 2025) that insurance agencies should be selected through a competitive bidding process and that all students must be brought under insurance coverage.

#### **2.2.2.9 Functioning of Placement Cell**

As per UGC norms, there should be a placement cell in the University. The cell's primary goal is to streamline the recruitment process and to help students in finding suitable job roles.

It was seen that the placement cell in the University was non-functional. Although a nodal officer was appointed, the cell was not in existence. Further, the University had framed a placement policy, which remained to be implemented due to the inactive status of the cell, rendering the intended objectives of the placement cell unfulfilled. However, audit found that nine colleges, through campus selection drives, facilitated the placement of 874 students during 2021-24, indicating a positive initiative towards enhancing employment opportunities for students in these colleges.

Registrar replied (December 2024) that action would be taken for functioning of placement cell.

## 2.2.3 Human Resources Management and Infrastructure

### 2.2.3.1 Availability of staff

The University is required to adhere strictly to their sanctioned cadre strength and ensure that all recruitment and deployment of manpower remains within the approved limits. Upon reviewing the sanctioned strength and the current Staff-in-Position status of the university, the following observations were made:

#### 2.2.3.1 (i) Teacher-Student Ratio for UG courses

As per UGC norms, the prescribed Teacher-Student ratio for undergraduate courses is 1:30 for the Arts faculty and 1:25 for the Science faculty.

Audit observed shortfalls in the Teacher-Student ratio for undergraduate courses in the test-checked colleges<sup>100</sup>, as summarized in **Table-2.2.8** below:

**Table 2.2.8: Shortfalls in Teacher-Student Ratio for UG Courses**

| Particulars                                   | Arts Faculty     | Science Faculty  | Remarks                                      |
|-----------------------------------------------|------------------|------------------|----------------------------------------------|
| No. of colleges furnished information         | 10               | 10               | 10 colleges did not furnish stream-wise data |
| No. of colleges having ratio beyond UGC norms | 6 <sup>101</sup> | 6 <sup>102</sup> |                                              |
| Teacher-student ratio range in above colleges | 1:56 to 1:413    | 1:30 to 1:224    |                                              |

*Source: Information furnished by test checked colleges*

A Teacher-Student ratio lower than the prescribed norms indicates inadequate faculty availability, which can adversely affect teaching quality and individual student attention.

#### 2.2.3.1 (ii) Availability of Teaching Manpower at the University and test-checked Colleges

Audit also observed shortfalls in teaching manpower against the corresponding sanctioned strength in University and test-checked colleges, as detailed in **Appendix-2.2.11** and summarized in **Table-2.2.9** below:

<sup>100</sup> Except two colleges exclusively in operation for law courses (Government Law College Datia and Government Law College, Morena)

<sup>101</sup> P.G. Government VRG Girls College (1:56), Gwalior, Government P.G. College, Datia (1:117), Government Chhatrashal College, Pichhore, Shivpuri (1:65), Government College, Ishagarh (1:195), Government PM Excellence PG College, Ashoknagar (1:318), Government PM Excellence PG College, Guna (1:413)

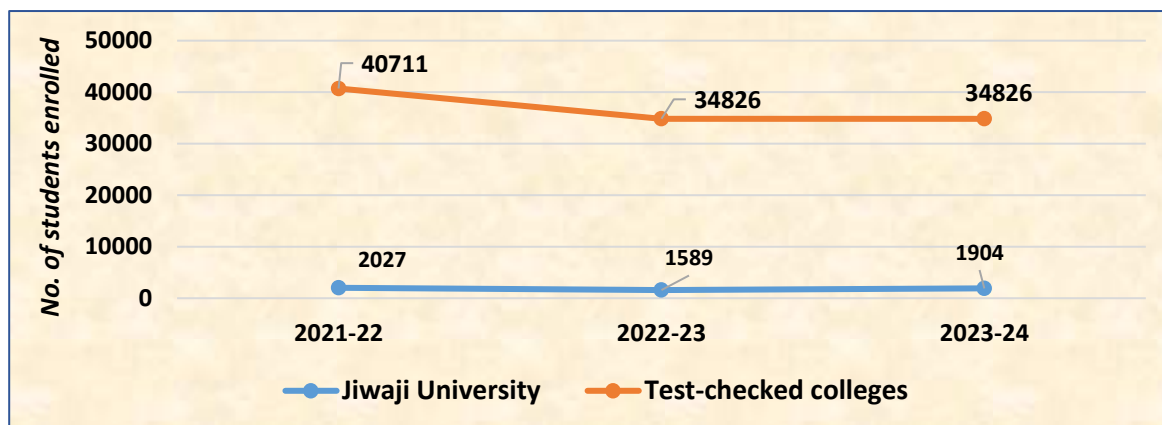
<sup>102</sup> P.G. Government VRG Girls College (1:70), Gwalior, Government P.G. College, Datia (1:55), Government Chhatrashal College, Pichhore, Shivpuri (1:61), Government PM Excellence PG College, Ashoknagar (1:224), Government PM Excellence PG College, Guna (1:90) and Government PG College, Morena (1:30)

**Table 2.2.9: Teaching manpower availability against sanctioned strength**

| Particulars                                                    | Observation                                                                                          | Impact                                                                     |
|----------------------------------------------------------------|------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------|
| <b>Availability of teaching posts in University</b>            |                                                                                                      |                                                                            |
| <b>Sanctioned</b>                                              | 128                                                                                                  |                                                                            |
| <b>Filled</b>                                                  | 36 (28 per cent)                                                                                     | affects teaching quality                                                   |
| <b>Departments without regular teaching staff</b>              | 4 departments<br>(16 sanctioned posts)                                                               | dependability on temporary faculties                                       |
| <b>Vacancies by cadre</b>                                      | Professors (78 per cent); Associate Professors (83 per cent); and Assistant Professors (66 per cent) | weak academic leadership and poor guidance for research and higher studies |
| <b>Availability of teaching posts in test-checked colleges</b> |                                                                                                      |                                                                            |
| <b>Sanctioned</b>                                              | 702                                                                                                  |                                                                            |
| <b>Filled</b>                                                  | 407 (58 per cent)                                                                                    | affects teaching quality                                                   |
| <b>Vacancies</b>                                               | 295 (42 per cent)                                                                                    |                                                                            |
| <b>Colleges without regular teaching staff</b>                 | 18 colleges<br>(142 sanctioned posts for 1-14 subjects)                                              | entire dependency of colleges on guest faculties                           |

Vacant teaching posts hinder educational quality and increase workload on existing faculties, as illustrated in **Case Study-2.2.2**. To overcome this shortage of regular staff, the University engaged guest faculties and contractual teachers ranged between 334 and 343<sup>103</sup> for regular and Staff-financed courses (SFCs) during the audit period.

Audit observed that inadequate availability of teaching staff was one of the factors contributing to the decline in student enrolment, as reflected in the year-wise trend shown in **Chart 2.2.4** below:

**Chart 2.2.4: Year-wise trend of enrolment of students in University and test checked colleges**

Source: Records produced to audit

The Registrar replied (December 2024) that recruitment in University was under process and guest faculties and contractual/*samvida* teachers were appointed during the period.

The fact remains that the University and the test-checked colleges lacked adequate teaching staff, which can adversely affect the quality of education imparted to students.

<sup>103</sup> 2021-22 (336), 2022-23 (334) and 2023-24 (343)

**Case Study-2.2.2: Irregularities in sanctioning and filling of posts****(a) Government College Pichhore, Shivpuri**

As per HED, GoMP order (March 2018), two teaching posts were to be sanctioned for each subject in the Science faculty of undergraduate courses. The college, offering UG courses in 13 subjects and PG courses in 10 subjects, faced acute shortage of teachers, particularly in the Science faculty where only one post was sanctioned for each of four subjects instead of the prescribed two. During the audit period, 11 out of 23 sanctioned posts remained vacant and were temporarily filled through guest faculties. However, subject-wise deployment was not ensured by the college.

These irregularities in sanctioning and filling of posts resulted in a shortfall in Teacher-Student ratio ranging from 1:165 to 1:276 in Arts faculty and 1:61 to 1:81 in Science faculty against the UGC norms of 1:30 and 1:25 respectively. Further, in History, a single teacher handled both UG and PG classes with 418 to 1,448 students, indicating severe faculty shortage during the period.

**(b) Government college Badouda, Sheopur**

As per syllabus prescribed (September 2021) by HED under National Education Policy 2020, 90 lectures per paper is required to complete the UG courses. It was seen that UG courses in Arts and Science streams commenced in the college from the academic session 2023-24. The Arts stream offered seven subjects with seven sanctioned teaching posts, while the Science stream had six subjects with 12 sanctioned posts. Since, there were no regular teachers posted, as an internal arrangement, 15 teachers from two other colleges of district were arranged to teach Arts subjects, and 10 such teachers were arranged to teach five Science subjects.

Audit observed that shortfall in filling of teaching posts in college, resulted in inadequate delivery of lectures ranged from 12 to 37 per paper, which was far below the prescribed norms of 90 per paper. Further, during beneficiary survey of 10 students in the college, five students said that syllabus was not completed.

The Principal accepted (January 2025) the shortfall in vacancies leading to inadequate coverage of syllabus.

**2.2.3.1 (iii) Availability of non-teaching manpower at the University and test-checked colleges**

During the test check of the records of University following observations were made:

The Category-wise Position of Non-Teaching Staff and Vacancy of Non-Teaching Key Posts in the University are summarized in **Tables-2.2.10** and **2.2.11** below:

**Table 2.2.10: Category-wise Position of Non-Teaching Staff (as of December 2024)**

| Category                       | Sanctioned Post | Men in Position | Shortage (per cent) |
|--------------------------------|-----------------|-----------------|---------------------|
| Regular                        | 366             | 249             | 117 (32)            |
| Self-Finance                   | 80              | 45              | 35 (44)             |
| Other (Administrative Officer) | 17              | 11              | 06 (35)             |
| <b>Total</b>                   | <b>463</b>      | <b>305</b>      | <b>158 (34)</b>     |

Source: Information furnished by University

**Table 2.2.11: Vacancy of Non-Teaching Key Posts in the University**

| Post                 | Vacancy Since  | Impact                                                  |
|----------------------|----------------|---------------------------------------------------------|
| Finance Officer      | 18 March 2023  | affects financial management                            |
| Deputy Registrar - 1 | September 2021 | lack of coordination in academic and official processes |
| Deputy Registrar - 2 | September 2022 | lack of coordination in academic and official processes |

| Post                  | Vacancy Since              | Impact                                                    |
|-----------------------|----------------------------|-----------------------------------------------------------|
| Assistant Registrar   | Vacant during audit period | affects routine administrative functioning                |
| University Engineer   | More than 5 years          | Delay in infrastructure maintenance and development works |
| Dean, Student Welfare | More than 5 years          | affects focus on students development and well-being      |

Audit also observed shortfalls in non-teaching manpower against the corresponding sanctioned strength in 22 test-checked colleges, as detailed in *Appendix-2.2.12* and summarized in *Table-2.2.12* below:

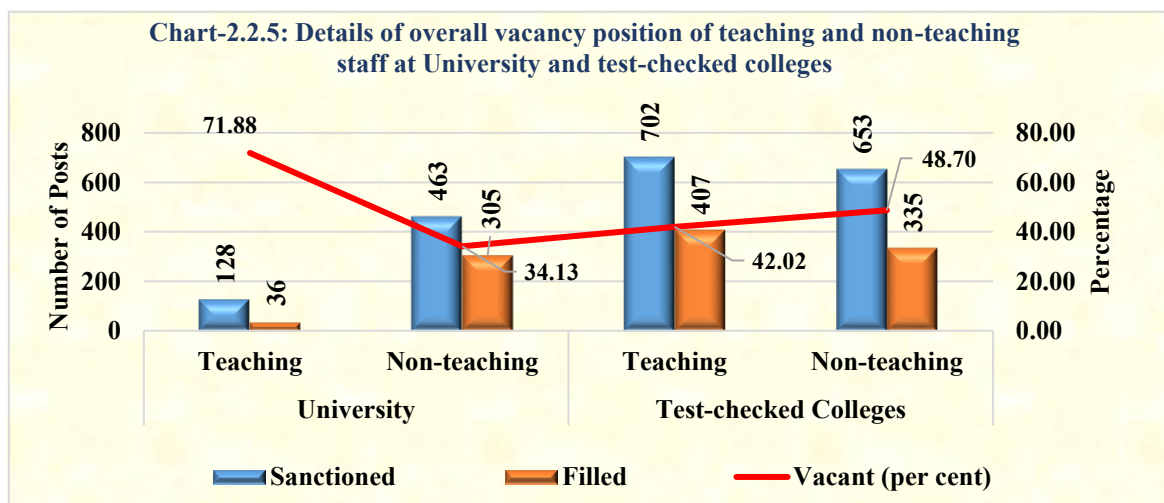
**Table 2.2.12: Availability of Non-Teaching manpower in test-checked colleges**

| Particulars                                | Details                                                        | Impact                                               |
|--------------------------------------------|----------------------------------------------------------------|------------------------------------------------------|
| Sanctioned posts                           | 653                                                            | —                                                    |
| Filled posts                               | 335                                                            | —                                                    |
| Vacant posts                               | 318 (49 per cent)<br>in range from 17 per cent to 100 per cent | Routine administrative and academic support affected |
| No. of colleges without regular Principals | 19                                                             | Lack of leadership and academic supervision          |

Vacant non-teaching posts disrupt administrative efficiency and institutional support.

#### 2.2.3.1 (iv) Overall vacancy position of teaching and non-teaching staff

The overall vacancy position of teaching/non-teaching staff at the University and test checked colleges as of December 2024, are depicted in *Chart-2.2.5* below:



Source: Records produced to audit

It was observed that to overcome the shortages, the University published advertisements (February 2021 and March 2022) for recruitment of teaching and non-teaching staff but recruitment process was cancelled due to court cases<sup>104</sup> and other issues.

In the exit conference, ACS instructed (July 2025) the Vice Chancellor to submit the detailed proposal for the recruitment of teaching and non-teaching staff.

***The University may ensure timely recruitment of teaching and non-teaching staff to reduce over-reliance on guest faculties and maintain operational continuity.***

<sup>104</sup> related to roster and OBC reservation

### 2.2.3.2 Estate management and infrastructure

#### 2.2.3.2 (i) Encroachment of university land

As per the provision in statute no. 21 of the University, subject to the control of *Kulpati* the Finance Officer of the university is responsible for holding and managing the property of the University.

During conduct of land demarcation<sup>105</sup> (May 2005), it was identified that a private colonizer<sup>106</sup> had illegally encroached University land for developing 48 residential plots. The cited land was not having any boundary wall. In its response, against the demarcation, the colonizer filed legal cases against the University in the courts of the Additional Collector and Additional Commissioner, Gwalior Division. Both the courts delivered judgments in favour of the University, in July 2007 and May 2010, respectively. The colonizer escalated the matter to the Board of Revenue, Gwalior, which directed for conduct of a fresh demarcation in April 2012 in the presence of neighbouring landowners.

Accordingly, demarcation team constituted in April 2016, submitted its report (May 2017) stating that approximately 6715.86 Square Meter of land<sup>107</sup>, comprising 65 residential plots and valued of around ₹16.12 crore, were found to be illegally occupied by the colonizer. Thereafter, the University brought the issue of encroachment to the attention of the District Collector on multiple occasions, but action remained pending as of November 2024.

In exit conference, ACS advised (July 2025) the Vice Chancellor to treat the matter with utmost seriousness and directed the submission of a detailed report outlining the efforts made to reclaim the encroached land.

The fact remains that, due to non-construction of the boundary wall, University land measuring 6715.86 Sq. M. was encroached upon by the colonizer.

#### 2.2.3.2 (ii) Management of hostels and adequacy of infrastructure

As per Rule 5 (a) of Govt. colleges hostel rules 1976, the post of warden/Assistant Warden is required to be sanctioned by the Government. Further Rule 10 of *ibid* Rules provides basic amenities and procedure for managing the hostels attached to government colleges. As per Bar Council of India (BCI) norms, law colleges are required to have essential infrastructure facilities<sup>108</sup>.

Further, the Madhya Pradesh *Vishwavidyalaya Adhiniyam*, 1973, provides for the establishment, maintenance, and management of colleges, teaching departments, institutions of research or specialised studies, laboratories, libraries, museums, and halls.

<sup>105</sup> by the Office of Land Records, Gwalior

<sup>106</sup> *Kailash Grih Nirman Samiti*

<sup>107</sup> Survey Nos. 869, 871, and 872

<sup>108</sup> facilities including an academic building, separate classrooms with a capacity of 60 students each, tutorial rooms, moot court room, separate common rooms for male and female students, a legal aid clinic, a well-equipped library building, hostel facilities, and a playground.

**(a) Hostels:**

It was seen that University operates four hostels comprising of two each for boys and girls. Residential hostel was available in two<sup>109</sup> out of 22 test-checked colleges. Audit observed the shortcomings in management and facilities in these hostels, as summarized in **Table-2.2.13** below:

**Table 2.2.13: Inadequate facilities available in Hostels**

| Particulars                                                       | Observations                                                                                                                                                              | Impact                                           |
|-------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------|
| <b>Inadequacies observed in University hostels</b>                |                                                                                                                                                                           |                                                  |
| <b>Hostel Administration</b>                                      | No sanctioned posts for Warden and Assistant Warden                                                                                                                       | ineffective management and supervision           |
| <b>Cleaning and Maintenance</b>                                   | Inadequate cleaning staff (1-3 persons engaged for cleaning 354 rooms and 154 toilets)                                                                                    | reduced hygiene and cleanliness standards        |
| <b>Library and Furniture</b>                                      | not available in all hostels; Hostels were having inadequate furniture                                                                                                    | limited study infrastructure                     |
| <b>Basic Amenities</b>                                            | two hostels lacked generators, CCTV, security, study rooms, RO water, mosquito nets, and coolers; and required renovation of washrooms, kitchens, gyms, and reading rooms | poor living conditions and safety concerns.      |
| <b>Inadequacies observed in test-checked hostels and colleges</b> |                                                                                                                                                                           |                                                  |
| <b>Hostel Administration</b>                                      | Posts of Warden and Assistant Warden not sanctioned in two hostels;                                                                                                       | ineffective management and supervision           |
| <b>Study Rooms and Libraries in Colleges</b>                      | 11 colleges lacked separate study rooms; 6 colleges lacked librarian.                                                                                                     | limited study infrastructure                     |
| <b>Basic amenities</b>                                            | 6 colleges lacked CCTV, disabled-friendly toilets, and separate common rooms.                                                                                             | limited infrastructure                           |
| <b>ICT and Power Backup</b>                                       | 8 colleges lacked computer facilities; 12 lacked generators; and 5 lacked internet facility                                                                               | affects digital learning                         |
| <b>Common and Conference Rooms</b>                                | 10 colleges lacked conference rooms and ladies' staff common rooms.                                                                                                       | inadequate facilities for meetings and staff use |
| <b>Recreational and Infrastructure Facilities</b>                 | 9 colleges lacked playgrounds/study rooms; 7 lacked vehicle stands.                                                                                                       | limited recreational space                       |
| <b>Cleaning and Maintenance</b>                                   | Inadequate cleaning staff (2 persons engaged for cleaning 70 rooms and 60 toilets/washrooms of hostel of KRG College, Gwalior)                                            | reduced hygiene and cleanliness standards        |

College-wise details are shown in **Appendix 2.2.13**.

**(b) Test-checked University Teaching Departments**

Audit observed shortcomings in infrastructure facilities of University Teaching Departments (UTDs), such as inadequacy in study rooms, common room, lack of disabled-friendly toilets, separate toilets for girls, ladies' staff common room and ramp facilities, etc., as detailed in **Appendix 2.2.14**.

Further, it was found from selected students survey that 45 to 50 *per cent* students rated the availability of lab and accessibility of its equipment as average; and 40 to 63 *per cent* reported availability of related common rooms, which indicates moderate dissatisfaction and

<sup>109</sup> Govt. Shrimant Madhavrao Scindia PG College Shivpuri (boys) and Govt. Kamla Raja Girls Autonomous PG College Gwalior (girls)

need for facility improvements. The inadequacy of infrastructure facilities is illustrated in **Case Study-2.2.3** given below:

### **Case Study-2.2.3: Inadequacy of infrastructure facilities**

#### **(a) Absence of Laboratory for practical in Govt. SMS college Kolaras, Shivpuri**

The college initially began with the Arts stream. The Science and Commerce streams introduced in June 2018, were accommodated in the same building without upgradation of infrastructure.

No dedicated laboratory rooms existed for conducting science practical. The Lab equipment was stored in unsuitable rooms with inadequate space for practical use. The computer lab was not available, and computers were not procured, making it difficult to conduct practical for Computer Science. The students<sup>110</sup> of science courses suffered due to lack of basic laboratory.

Principal replied (January 2025) that there was no science laboratory and practical was conducted in classroom. Computer practical were carried out using the laptop/computer of computer teacher.

The fact remains that college lacked basic infrastructure to run Science and Commerce streams.

#### **(b) Government College Karahal, Sheopur**

The college was running in the building of Government Model Higher Secondary School Karahal since 2018-19. Three rooms were allotted for the college, one for the Principal and two for classroom. As per the college timetable, three B.A. classes (1<sup>st</sup> to 3<sup>rd</sup> year) of seven subjects<sup>111</sup> were scheduled simultaneously, making it impractical to conduct lectures for all classes with two available rooms.

Additionally, no separate room was available for practical work required for the subjects of Geography. Classrooms also lacked basic facilities, such as adequate furniture and blackboards, making teaching conditions substandard.

The Principal replied (January 2025) that school's furniture was used during examinations.

The reply is silent about management of tutorial or practical classes.

#### **(c) Government Law College, Shivpuri**

Separate setup as per BCI norms was made (August 2013) by HED for functioning of law colleges. The HED accorded (September 2022) administrative sanction of ₹7.60 crore for the construction of a dedicated law college building in Shivpuri, and six Hectares of land was allotted (May 2023) for the purpose. Audit observed that the construction work had not been commenced (February 2025). In the absence of own building, law courses were being conducted within the premises of Govt. *Shrimant Madhavrao Scindia* Post Graduate College, Shivpuri, alongside other academic programs.

Although the HED designated (February 2024) the Principal of Govt. Law College, Shivpuri, as the Head of Office, a separate Centre for Legal Education had not been established in the district. Audit observed that, due to the absence of an independent building, critical infrastructure such as a dedicated academic block, halls of residence, a separate library building with requisite facilities, and a computer lab for law students were lacked. While rooms had been earmarked for the Legal Aid Centre and Moot Court<sup>112</sup>, their condition was found to be sub-optimal.

<sup>110</sup> 233 in 2021-22, 233 in 2022-23, and 244 in 2023-24

<sup>111</sup> Economics, English, Geography, Hindi, History, Political Science and Sociology

<sup>112</sup> a simulated court where students practice arguing legal cases for educational purposes

In exit conference (July 2025) ACS emphasized the importance of maintaining adequate infrastructure and essential facilities in government colleges to uphold academic standards.

***The university may ensure that adequate infrastructure and essential facilities are available in affiliated University and colleges, to uphold academic standards.***

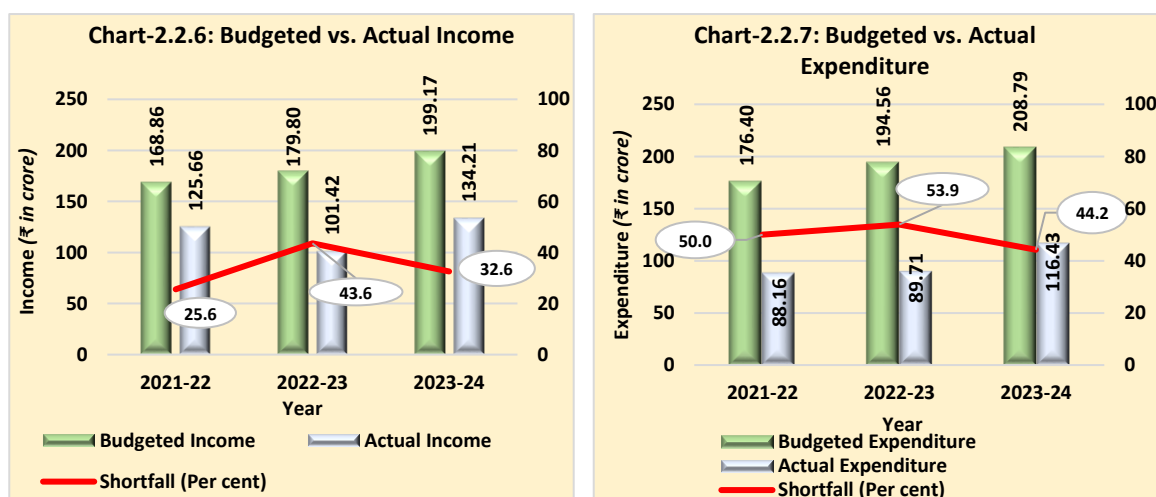
## 2.2.4 Financial Management

The University received grants from the Government of Madhya Pradesh (GoMP) and Government of India (GoI). Apart from this, fee collected from the students admitted, affiliation fee collected from colleges, rent to be received from hostels and interest earned on deposit are sources of revenue of the University. Affiliation fee received by the University was between 4.84 and 6.17 *per cent* of total receipts during audit period 2021-22 to 2023-24. Further, the University did not receive any research grant during the period.

Expenditure is incurred for salary and allowances, establishment, examination, construction and maintenance etc.

### 2.2.4.1 Budgeted and Actual Income and Expenditure

The Estimates and Actual position of the University's budget and expenditure for the audit period is shown in the **Chart-2.2.6** and **Chart-2.2.7** below:



*Data source: Audited Annual Account and budget estimate documents*

Year-wise and Head-wise details of income and expenditure are given in **Appendix-2.2.15**.

- It is seen that shortfall in estimated income varied from 26 to 44 *per cent* and estimated expenditure varied from 44 to 54 *per cent*. Further, the actual income of the University was consistently higher than the expenditure. However, it was observed that due to decline in receipt of fees and others<sup>113</sup>, the income of the University decreased by ₹ 24.24 crore in 2022-23. Whereas, the expenditure of the University was increased during 2023-24 by 30 *per cent* due to increase of expenditure on examination and printing work, general and other expenses; and capital expenditure.

<sup>113</sup> Fees for regular course, examination, affiliation fees etc. under the head non-plan and sports fees, National Service Schemes, scholarship etc. under the head earmarked scheme.

- A total of 15 departments or sections did not submit their budgetary demands in the year 2021-22. This number increased to 21 in 2022-23 and further increased to 25 in 2023-24, The reasons for non-submission of the budgetary demands by the aforesaid departments were not intimated by the University. Thus, the preparation of budget estimates without obtaining budgetary demands of income and expenditure from the departments indicates unrealistic budget preparation of the University.
- University did not utilise the revised outlay of ₹31.08 crore<sup>114</sup> against original outlay of ₹ 89.10 crore<sup>115</sup> during the period under a few heads like Salary, Printing, Stationary, construction of quarters, maintenance etc.
- Significant underutilisation of funds was seen under the Non-Plan<sup>116</sup> (43 to 47 per cent), plan<sup>117</sup> (69 to 99 per cent), earmarked scheme (83 to 89 per cent) during the period and self-finance (71 per cent) in 2022-23 as shown in *Appendix-2.2.16*. The main reasons included estimation being made on the number of sanctioned posts in place of the actual working strength, non-utilization of grant and transfer of amounts to University fund in subsequent year (2023-24).

In exit conference, ACS directed (July 2025) the Registrar to ensure that the budget is prepared in consultation with all relevant departments and based on the actual available manpower.

Optimum utilization of funds is required to be ensured by the university.

#### 2.2.4.2 Preparation of Annual Accounts

Report on Implementation of Accounting Standards in Educational Institutions of Department of Higher Education, Ministry of Human Resource Development, GoI states that the financial statements of educational institutions (viz., Balance Sheet and Income and Expenditure Account) should be prepared on accrual basis in prescribed formats.

Section 24-A of Madhya Pradesh *Vishwavidyalaya Adhiniyam* 1973 stipulates that the Finance Committee of the University shall perform the functions to get the annual accounts and the annual audit of the University completed in time. Statute no. 21 of the university provides that the Finance Officer is required to keep watch on the state of investment.

Further Section 48 states that the accounts of the University shall be audited by the Examiner of Local Fund Accounts of the State and the copy of the audited accounts together with the audit report shall be submitted by the Executive Council to the State Government, which shall be laid on the table of the State Legislative Assembly.

Annual Accounts of the University were prepared manually and audited by the Examiner of Local Fund Accounts up to the year 2023-24. However, the following gaps/deficiencies were seen:

<sup>114</sup> 2021-22 (₹ 8.80 crore), 2022-23 (₹ 12.36 crore), and 2023-24 (₹ 9.92 crore)

<sup>115</sup> 2021-22 (₹ 13.78 crore), 2022-23 (₹ 36.23 crore) 2023-24 (₹ 39.09 crore)

<sup>116</sup> Non-plan expenditure includes expenditure on salary, office expenses, construction works and maintenance etc.

<sup>117</sup> Plan expenditure includes expenditure related to RUSA, UGC and Ayurvedic Consultancy Centre.

- The standard formats as required for preparing annual account were not prescribed by State Government. University prepared Income and Expenditure statement as Annual Accounts which do not consist of Receipt and Payment accounts, Income and Expenditure accounts and Balance Sheet. Further, the Balance Sheet of University as prepared by the Chartered Accountants, is used for filing Income Tax returns only but not submitted to state legislature along with Income and Expenditure statement.
- Income and Expenditure account of the University was prepared on cash basis instead of accrual basis as required. Non-preparation of Income and Expenditure on accrual basis and non-transferring its balance to Balance Sheet, lead to unfair presentation of financial status of the University.
- Investments of ₹ 306.31 crore were placed in 29 Fixed Deposit Receipts (FDRs) as of March 2024. However, the University did not have a policy for investment of surplus funds, to ensure strategic financial decision making.

In exit conference, ACS directed (July 2025) the Registrar to ensure timely preparation of accounts in accordance with the accrual basis. ACS also advised the University to take immediate steps to strengthen its investment policy, as substantial funds are involved and investment should be made systematically rather than solely relying on Fixed Deposits.

***The University may ensure implementation of a financial management application using standardized forms for accrual-based annual accounts.***

***The University may ensure formulation and implementation of a policy for investment of surplus funds, to ensure strategic financial decision making.***

#### **2.2.4.3 Non-adjustment of outstanding advances**

Rule 166 to 179 of UFC stipulates the regulation of adjustment of advances given for different purposes to university employees. Ordinance 05 of the university provides for submission of account for advances given for examination. All outstanding advances given to the employees of University are to be adjusted before 31 March of the financial year. In respect of advances in connection with the conduct of examination, the responsibility for maintenance and submission of accounts is of the Centre Superintendent/Principal.

During scrutiny of records pertaining to advances, following were observed:

- ₹ 82.40 lakh drawn by 79 employees of the University between January 2019 and March 2024 were outstanding as of December 2024. The periodic review of advances was not conducted by the University.
- ₹ 4.55 crore out of ₹ 4.92 crore advanced to 142 examination centres during the period remained unadjusted (as of December 2024). Besides, advance of ₹ 0.45 crore given to 24 centres prior to 2021-22 also remained to be adjusted.

In exit conference, Registrar stated (July 2025) that efforts would be made for adjustment of advances timely.

Reply is not acceptable as the prolonged delay in adjusting earlier advances indicates the University's weakness to ensure timely follow-up and settlement.

#### 2.2.4.4 Utilization of funds received from Central Agencies

##### 2.2.4.4 (i) Completion of World bank assisted project for Centre of Excellence (CoE)

The HED, GoMP sanctioned (November 2019) ₹16.49 crore for the establishment of Centres of Excellence (CoE) under eight components<sup>118</sup> in seven departments of University and a placement Cell. The activities were to be completed by December 2020. The objective of CoE is to establish specialized facilities in specific subject areas, and to conduct research in areas considered important for academic, commercial and research advancement.

It was observed that against ₹16.49 crore, HED released ₹ 8.35 crore (51 *per cent*), out of which the university utilized ₹2.40 crore as of December 2024. The remaining amount of ₹5.95 crore (71 *per cent*) remained unutilized. The underutilisation of funds was primarily due to delays in the procurement process. University did not complete the project despite multiple time extensions<sup>119</sup> after lapse of five years. The last extension for completion of project was upto March 2025. Further, the following deficiencies are noticed in Audit:

- ₹ 42.61 lakh was spent against allotment of ₹ 65 lakh in five out of seven UTDs for purchase of printed books/journals instead of incurring expenditure on e-library during 2021-23.
- Three Advanced Equipment<sup>120</sup> valued at ₹35.20 lakh were procured (September and November 2021) for the Zoology Department. However, the logbook showed (December 2024) that the equipment was not in use since October 2023.
- ₹ 25.60 lakh spent (September and November 2023) on the procurement of two advanced instruments for the Botany Departments, which were not taken into use.

This indicates deficiencies in planning and utilisation of fund.

Registrar assured (December 2024) that instruments procured for Zoology Department would be used in the upcoming academic session. Further it was informed that instruments which were procured for Botany Department could not be used due to unavailability of essential glassware and chemicals. In exit conference, ACS instructed (July 2025) Officer on Special Duty of HED to closely monitor and ensure timely completion of these projects.

Reply is not acceptable as procurement of equipment without ensuring the availability of necessary consumables renders the investment ineffective and delays the intended academic and research benefits.

<sup>118</sup> e-resource, furniture, infrastructure development, E-library enrichment of library and subscription of international journals, participation for national-international conference/national seminar, study tour for hands on training for students, visiting faculty of national and international repute, procurement of advance instruments

<sup>119</sup> 24/08/2021, 02/06/2022, 08/12/2022, 28/04/2023 and 04/09/2023

<sup>120</sup> Equipment was for practical use and storage of experimental kits and chemicals.

#### **2.2.4.4 (ii) Unutilized fund due to non-implementation of Preventing Diabetes Scheme**

Ministry of AYUSH, GoI approved (January 2020) ₹1.50 crore for project Ayurvedic interventions in managing Type-II diabetes and dyslipidaemia in Gwalior. The project period was three years. The University received (February 2020) ₹60 lakh as first instalment against three instalment and the project was commenced in March 2021.

It was observed that the University had utilized ₹ 24.34 lakh<sup>121</sup> during 2021-24 and ₹35.66 lakh remained unutilized (December 2024) with the University. The doctors and paramedical staff were engaged between February 2021 and September 2022 and thereafter no manpower was engaged. Utilization Certificate for ₹ 23.84 lakh was sent (June 2023) against first instalment of ₹ 60 lakh. Due to non-utilization of fund, second instalment was not released. The project activities were not carried out as per approved proposal and the project completion period (upto March 2024) expired accordingly. Thus, the intended objectives of the project could not be achieved and funds of ₹ 35.66 lakh remained idle.

The Registrar stated (December 2024) that death of the concerned Principal Investigator (PI) as the reason behind non-utilization of funds and informed that unutilized funds are being returned to the government.

The reply is not acceptable since University was required to ensure a backup support for continuity of the project execution.

#### **2.2.4.5 Non-implementation of Defined Contributory Pension Scheme**

The Finance Department instructed (April and December 2005) that all Government employees appointed on or after January 1, 2005 shall be covered under the Defined Contributory Pension Scheme (DCPS). Further, directions (May 2011) required each employee to be registered with National Securities Depository Limited (NSDL), Mumbai.

It was seen that the University collected ₹11.43 crore as employee and employer contributions for 429 employees of University during the period and kept in 429 individual joint savings accounts (Employee and Registrar) in a bank in Gwalior. Interest was credited at the rate 2.80 to three *per cent* during the period which was substantially lower than the returns provided under DCPS. University did not implement the DCPS, thereby depriving employees of the benefits intended under the scheme even after lapse of 20 years since the inception of DCPS. The audit assessed tentative loss<sup>122</sup> of ₹1.08 crore to 429 employees during 2021-24 due to not depositing of contributions to NSDL.

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<sup>121</sup> Salary- ₹ 15.00 lakh, medicine ₹ 3.12 lakh, equipment ₹4.99 lakh, books- ₹0.83 lakh and miscellaneous expenses ₹0.40 lakh.

<sup>122</sup> Loss = difference of total return under DCPS and total interest on savings account. Return on deposit in 2021-22 is calculated applying tentative rate (8.24 *per cent*) of return for three years (2021-22), similarly, return on deposit in 2022-23 (10.41 *per cent* for two years) and 2023-24 (9.88 *per cent* for one year) is calculated applying by the respective rates. The loss of return for previous years and retired employees could not be evaluated as details were not furnished to audit.

Further, as per information provided (August 2025) by University, three employees retired, four employees expired and one employee resigned from service during 2021-24. The funds amounting to ₹1.04 crore contributed by them under the DCPS, were retained by the University in FDRs and savings accounts and were not paid (August 2025) to the concerned employees or their legal heirs.

The Registrar replied (December 2024) that action was being taken to bring employees under the DCPS and a letter of consent was issued to the Pension Fund Regulatory and Development Authority (PFRDA) in May 2024.

In exit conference, ACS instructed (July 2025) Officer on Special Duty, HED to verify the reasons for the non-implementation of the scheme so far.

***The university should put in place a mechanism to ensure timely transfer of contributions to PFRDA to safeguard the employee's interest.***

#### **2.2.4.6 Reconciliation of Bank Balance**

Reconciliation of banking transactions and cash is an important mechanism to verify bank and cash balance.

University operated 36 bank accounts<sup>123</sup> linked to five separate cash books<sup>124</sup>. There was no reconciliation between the two and a difference of ₹7.79 crore was observed between the figures of bank accounts statement and respective cash books as of March 2024.

A First Information Report (December 2022) was lodged for fraudulent withdrawals of ₹14.74 lakh from the bank account<sup>125</sup>, maintained for *Rashtriya Uchchatar Shiksha Abhiyan* (RUSA) scheme between April and June 2021. This withdrawal occurred on the basis of 15 cheques which were either cancelled or not issued by the University.

Furthermore, the University did not reconcile fees of ₹233.04 crore received through MP Online Portal<sup>126</sup> with the actual receivable amounts based on student admission records during the period. Similarly, fees of ₹56.93 crore<sup>127</sup> collected through challan or demand drafts during the period was accepted based on bank statements, without reconciliation with University records. Consequently, the University accepted the reported amounts without verification, creating a risk of short receipts or discrepancies going unnoticed.

It was also observed that eight out of 22 test checked colleges did not reconcile collected fees with their records. Three of these colleges did not have information related to fees due and actually received for the period, while other five did not reconcile discrepancies amounting to ₹3.10 crore. Further, 14 test checked colleges did not maintain separate ledgers for the fees collected via MP Online.

<sup>123</sup> 33 accounts for university fund, three accounts for self-finance fund and except those maintained for DCPS contribution

<sup>124</sup> 1. For cheque, 2. For Cash, 3. For RUSA, 4. For Centres of Excellence and 5. For self-finance

<sup>125</sup> Account No. 3910132000012

<sup>126</sup> a comprehensive e-governance portal and service delivery system for Madhya Pradesh

<sup>127</sup> ₹29.48 crore (2021-22), ₹11.40 crore (2022-23) and ₹16.05 crore (2023-24)

In exit conference, ACS expressed (July 2025) concern in respect of weakness in the working of the University in respect of reconciliation mechanisms and advised the Vice-Chancellor that reconciliation should be done properly, and a robust system should be developed to receive the amount in real-time as well as to verify the correctness of the amount received from the MP online portal.

#### **2.2.4.7 Maintenance of caution money account and refund thereof**

As per provision contained in Paragraph 66 of *Pracharya Margdarshika*, Caution Money Deposits collected from students at the time of admission, which are not refunded within three years after the student finally leaving the college, shall be considered lapsed deposits. A register recording the Caution Money Deposits and refunds for students each year must be maintained. Further, as per the directions (February, 1971) of Finance Department, after completion of three years of students finally leaving the college, non-refunded caution money was to be credited in Government Account.

It was seen that the University had not developed any mechanism for *suo moto* refund of caution money after completion of course. The refunds were made by the University on receiving applications from the students. The University reported refundable caution money as liabilities of ₹ 1.15 crore<sup>128</sup> as of March 2024 in the balance sheet. These were not supported by subsidiary records containing details in respect of individual students.

It was further observed that while the Accounts Section and three selected departments maintained a refund register depicting only the details of refunds issued, the corresponding records of caution money receipts from the respective students were not available with them.

Further, based on the information furnished by the 13 test checked colleges<sup>129</sup>, it was seen that caution money of ₹ 77.05 lakh collected from 0.76 lakh students (as on March 2021<sup>130</sup>) was not deposited in the government account.

In exit conference, ACS advised (July 2025) Vice-Chancellor to establish a proper mechanism to ensure *suo moto* refund of caution money to students after they pass out from the University, without requiring them to apply for it.

### **2.2.5 Internal control and Monitoring Mechanism**

#### **2.2.5.1 Absence of internal audit**

The Executive Council of the University decided (August 2011), to implement an internal audit system by establishing an Internal Audit Wing, reports of which will be presented to the Vice-Chancellor.

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<sup>128</sup> Self-finance course ₹ 0.84 crore and regular course ₹ 0.31 crore.

<sup>129</sup> Six colleges did not provide required information of refundable caution money. Three colleges are not entitled for depositing the caution money as they were established during 2019-24.

<sup>130</sup> For UG students enrolled upto the academic session 2017-18 and for PG students enrolled upto academic session 2018-19 were taken into consideration for calculation. These students would have completed their course in session 2020-21.

It was observed that Internal Audit Wing was not established in the University. In the absence of an internal audit mechanism, the University lacked a structured approach to monitor financial activities, thereby limiting its ability to prevent or detect financial irregularities as pointed out in *Paragraphs 2.2.2.6 (i), 2.2.4.4 (i) and 2.2.4.6.*

Registrar replied (December 2024) that action would be taken to establish internal audit mechanism. In exit conference, ACS supported (July 2025) the establishment of a robust internal audit system to strengthen the internal control mechanism.

***The university may ensure that internal audit system is established to strengthen the internal control mechanism.***

#### ***2.2.5.2 Non-formation of Central Appraisal Committee***

As per paragraph 11(a) of Self Finance Courses Regulation 1997 of the University, a Central Appraisal Committee was to be formed to review the performance and examine the state of finances of each Self-Finance Courses.

We, however, noticed that Central Appraisal Committee was not formed. Non-formation of the committee indicates that the performance of Self-financing courses was not reviewed and examined.

Registrar stated (December 2024) that directions would be issued to form committee.

#### ***2.2.5.3 Functioning of Academic Planning and Evaluation Board***

Section 30 of MP *Vishwavidyalaya Adhiniyam* 1973 provides the duties of the Academic Planning and Evaluation Board, which included duties to prepare the short term and long term plan of the University, and to suggest new academic programmes to the Faculties and to do academic evaluation of affiliated colleges of the University from time to time.

It was seen that the Academic Planning and Evaluation Board neither carried out academic evaluation of affiliated colleges nor conducted time to time evaluation of the functioning of UTDs and Schools of Studies (SoS). Although the University had formulated short-term and long-term goals in its meeting (6 March 2018) but did not furnish the achievement against the goals set.

Thus, in the absence of evaluation, the remedial actions for improvement could not be taken by the University.

In exit conference, ACS emphasized (July 2025) the need to strengthen internal controls by establishing the Academic Planning and Evaluation Board at University level to conduct verification in respect of the affiliated colleges.

#### ***2.2.5.4 Physical verification of Store and Central Library***

University financial Code envisaged annual physical verification of store. Further, as per Library Policy of the University, sample physical verification at intervals of not more than three years should be done in case of libraries having more than fifty thousand volumes.

It was seen that the University did not conduct annual physical verification of stores since 2020-21. Further, 46 unserviceable/not in use items of ₹ 23.63 lakh were lying in three departmental stores and six vehicles had remained non-functional for one to ten years. University did not take follow up action for repairing, auction, or write-off of these unused equipment and vehicles. It was also observed that the Central Library of University having 73,291 print books, had not undergone any physical verification since 2016 as required in the Library Policy of the University.

The Registrar replied (December 2024) that necessary instructions would be issued to conduct physical verification of the Central Library. In exit conference, ACS emphasized (July 2025) conduct of physical verification of the University Store and Central Library.

### 2.2.5.5 Action taken to check ragging

The objective of UGC Regulation on curbing the menace of ragging in higher educational institutions, 2009, is to root out ragging in all its forms from universities, colleges and other educational institutions. As per the provisions of the UGC Regulations, the committees viz. Anti ragging committee, Anti ragging squad and monitoring cell on ragging are to be formed at university level. Measures prescribed in regulation before admission, on admission and after academic session are to be followed by the university.

The University constituted (October 2023) the Anti-Ragging Committee, Squad, Monitoring Cell and appointed a Nodal Officer in March 2024. Essential compliance measures as required under UGC Regulations<sup>131</sup> were lacking in University and test-checked colleges, as summarized in **Table-2.2.14** below:

**Table 2.2.14: Irregularities observed in working of Anti-Ragging Committees**

| Particulars                             | Observations                                                                                                      | Impact                                                               |
|-----------------------------------------|-------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------|
| Constitution of Anti-Ragging Committees | Committees constituted in 18 out of 22 colleges, but without parent and student members as required by UGC norms. | reduced representation and effectiveness                             |
| Obtaining Undertakings                  | University and 17 out of 22 test-checked colleges did not obtain undertakings from students and parents.          | lack of accountability and weak enforcement of anti-ragging measures |
| Online Compliance on UGC Portal         | University and 14 out of 22 colleges did not ensure online follow-up on UGC-designated portal.                    | non-adherence to mandatory reporting mechanism                       |
| Awareness Activities                    | University and 11 colleges did not organize workshops, seminars, or campaigns                                     | lack of awareness among students                                     |

Registrar replied (December 2024) that instructions would be issued for compliance of the instructions of UGC.

<sup>131</sup> UGC Regulation on curbing the menace of ragging in higher educational institutions, 2009.

### 2.2.6 Good Practice

Besides the above observations on functioning of the University, audit also found some good practices, which include providing a toll free number<sup>132</sup> to resolve the students' grievances. The website of the University provides significant information regarding Admission & Fee, Academic, Research, Student life, Alumni, and notice board. Apart from these, a Diabetic Health Camp is being organized each Sunday in the Health Centre, to promote early detection, effective management, and increased awareness of diabetes within the community.

### 2.2.7 Conclusion and Recommendations

#### Conclusions:

Audit of Jiwaji University found significant lapses in governance, compliance, and internal control mechanism, reflecting systemic weaknesses in the overall functioning of the University.

Audit observed that the University did not constitute Inspection Committee, yet proceeded with the inspection and affiliation of colleges without verifying essential pre conditions such as availability of land, infrastructure, amenities, and appointment of qualified teachers and Principals as per prescribed norms. Further, delays and irregularities were observed in granting affiliation and continuing conditional affiliations in violation of existing rules.

Law colleges were found functioning without approval from the Bar Council of India (BCI), and without obtaining NAAC accreditation, which undermines assurance of academic standards. Further, the University did not ensure the availability of adequate teaching and non-teaching staff, leading to the dependency on engagement of guest and contractual faculties.

The infrastructural deficiencies were also noted, which included inadequate furniture, laboratory equipment, and security measures. Key student services such as the uploading of mark sheets and degree certificates to DigiLocker, provision of group insurance, placement support, and anti-ragging measures were also found to be insufficiently implemented.

The financial management practices of the University were weak and non-compliant with established accounting standards. The University did not ensure preparation of accurate and effective budgetary estimates, annual accounts on accrual basis, timely adjustments of outstanding advances, reconciliation of bank accounts, deposit of employee and employer contributions to National Securities Depository Limited (NSDL) under Defined Contributory Pension Scheme and optimum utilization of funds received from Central Agencies for the intended objectives.

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<sup>132</sup> 1800-233-1964

The audit further observed absence of a dedicated Internal Audit Wing, non-conduct of periodical physical verification of stores and stock, and lack of effective internal checks, all of which indicate inadequate internal control and monitoring systems.

Overall, the audit concludes that the functioning of University, suffers from weak institutional governance, lack of adherence to regulatory norms, and ineffective financial and administrative control. These deficiencies highlight need for strengthening compliance mechanism, improving transparency and accountability, and instituting robust internal audit and monitoring system to ensure that the University operates efficiently and in conformity with statutory and academic standards.

The provision of a toll-free number for addressing students' grievances, along with the online availability of academic information and the organization of health camps, demonstrates the good practices adopted by the University.

### **Recommendations:**

*University may ensure*

- *timely recruitment of teaching and non-teaching staff to reduce over-reliance on guest faculties and maintain operational continuity (with reference to **Paragraphs 2.2.3.1 (i) to (iv)**).*
- *adequate infrastructure and essential facilities are available in affiliated colleges and university, to uphold academic standards (with reference to **Paragraph 2.2.3.2 (ii)**).*
- *implementation of a financial management application using standardized forms for accrual-based annual accounts. (with reference to **Paragraph 2.2.4.2**).*
- *formulation and implementation of a policy for investment of surplus funds, to ensure strategic financial decision-making. (with reference to **Paragraph 2.2.4.2**).*
- *to put in place a mechanism to ensure timely transfer of contributions to Pension Fund Regulatory and Development Authority to safeguard the employee's interest (with reference to **Paragraph 2.2.4.5**).*
- *internal audit system is established to strengthen the internal control mechanism (with reference to **Paragraph 2.2.5.1**).*

# Panchayat and Rural Development Department, Government of Madhya Pradesh

## Audit Snapshot

### Audit of Shyama Prasad Mukherji Rurban Mission



#### Why did we do this audit?

- ✓ GoI launched National Rurban Mission (NRuM) in February 2016 with objective to provide rural areas with economic development and enhanced enforcement of land reforms.
- ✓ The audit assessed compliance with planning, implementation of projects and utilization of Critical Gap Funding (CGF) on service delivery-oriented project components.



#### Key facts

- ✓ GoMP selected 19 (11 tribal and 8 Non-Tribal) growth clusters for mission implementation over a five years' period.
- ✓ The Mission was discontinued by GoI in 2022, with instructions to complete the sanctioned or committed projects as on that date.
- ✓ Based on the Performance-Based Indicators prescribed under the Mission, Madhya Pradesh ranked 22<sup>nd</sup> among all participating States.



#### What did we find?

- The government executed various infrastructure projects under the Mission, without spatial mapping of land use and service linkages.
- Nearly 48 *per cent* of approved works remained incomplete or uninitiated even after two years of discontinuation of the Mission.
- The government did not ensure to promote integrated development of the agricultural and allied sectors under the Mission, thereby limiting opportunities for income generation and sustainable economic growth within the clusters.
- The revenue-generating assets were not handed over to the Self Help Groups (SHGs), Cluster Level Federations (CLFs) or the Village Organizations (VOs), which resulted in non-commencement of their operation and maintenance activities.
- Inadequate meetings of District Level Committees (DLCs) and non-conduct of laboratory tests of material used in works execution, indicate weak internal control mechanisms, as was collaborated by the findings of Joint Physical Verification of works, conducted by Audit.



#### What we recommend?

The government may ensure

- completion of ongoing projects, which were committed under the Mission;
- commencement of operation and maintenance activities of the revenue-generating projects by enabling proper ownership of the assets so created; and
- to fix responsibilities for deficient planning, implementation, monitoring and financial management.

#### Status of category-wise works execution

| Category                                                          | Identified Works | Completed Works | Percentage of Completion | Impact                                                 |
|-------------------------------------------------------------------|------------------|-----------------|--------------------------|--------------------------------------------------------|
| Infrastructure                                                    | 933              | 291             | 31.19                    | Inadequate infrastructure and service delivery         |
| Agri-services, Processing & Allied Activities                     | 886              | 150             | 16.93                    | Low progress in livelihood and agri-related activities |
| Citizen Services, Digital Literacy, Education & Skill Development | 1,267            | 513             | 40.49                    | Gaps in education and digital service delivery         |
| Environment, LPG, Tourism, Sports & Social Welfare                | 40               | 0               | 0                        | No progress                                            |
| Other Components                                                  | 336              | 120             | 35.71                    | Limited improvement in basic facilities                |
| <b>Total</b>                                                      | <b>3,462</b>     | <b>1,074</b>    | <b>31.02</b>             |                                                        |

#### SPMRM Financial Performance – Approved, Released, and Expenditure Comparison

(₹ in crore)

| Phase        | No. of clusters<br>No. of GPs in the cluster |            | Convergence    |               | Approved      | CGF Released  |              |               | Expenditure   | Total investment (4+6) | Total Expenditure |                        |
|--------------|----------------------------------------------|------------|----------------|---------------|---------------|---------------|--------------|---------------|---------------|------------------------|-------------------|------------------------|
|              |                                              |            | Approved       | Expenditure   |               | Central share | State Share  | Total (7+8)   |               |                        | Amount            | Per cent (12/11 X 100) |
| 1            | 2                                            | 3          | 4              | 5             | 6             | 7             | 8            | 9             | 10            | 11                     | 12                | 13                     |
| I            | 7                                            | 80         | 554.24         | 385.77        | 180.00        | 56.70         | 37.80        | 94.50         | 71.68         | 734.24                 | 457.45            | 62.30                  |
| II           | 6                                            | 48         | 417.07         | 272.43        | 135.00        | 28.35         | 18.90        | 47.25         | 32.80         | 552.07                 | 305.23            | 55.29                  |
| III          | 6                                            | 39         | 320.84         | 246.00        | 90.00         | 21.60         | 14.40        | 36.00         | 32.33         | 410.84                 | 278.33            | 67.75                  |
| <b>Total</b> | <b>19</b>                                    | <b>167</b> | <b>1292.15</b> | <b>904.20</b> | <b>405.00</b> | <b>106.65</b> | <b>71.10</b> | <b>177.75</b> | <b>136.81</b> | <b>1697.15</b>         | <b>1041.01</b>    | <b>61.34</b>           |

## Panchayat and Rural Development Department

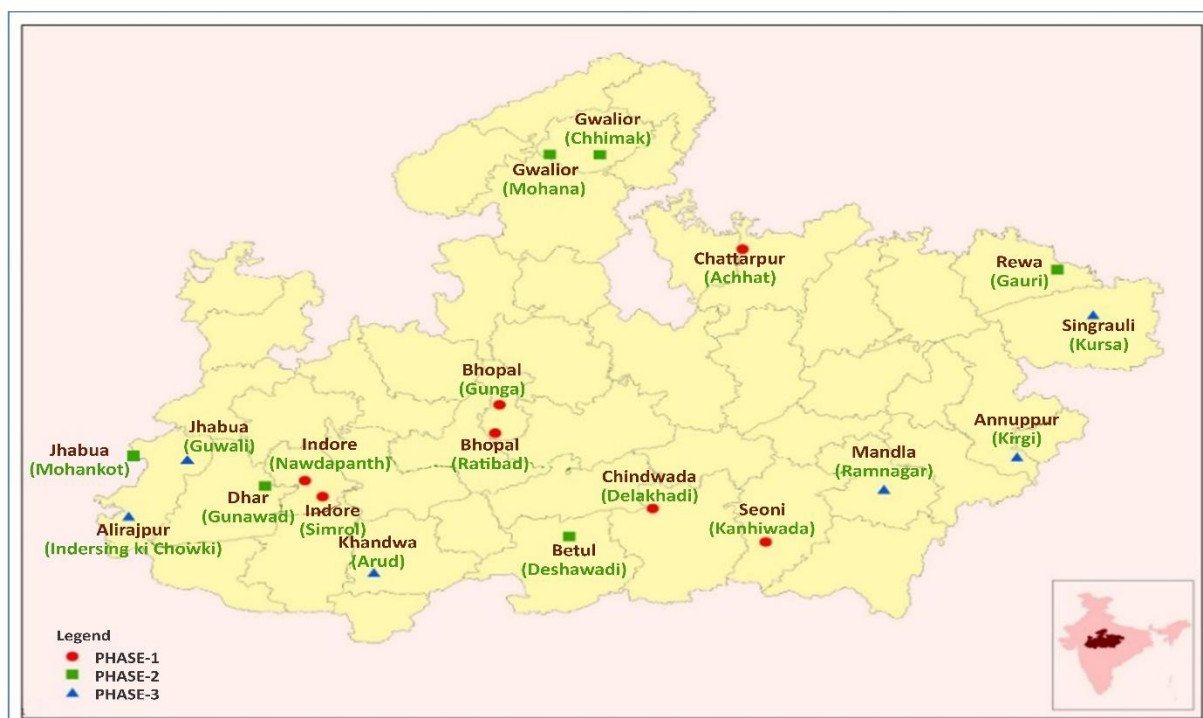
### 2.3 Audit of “Shyama Prasad Mukherji Rurban Mission”

#### 2.3.1 Introduction

Government of India (GoI) launched National Rurban Mission (NRuM) in February 2016 with objective to provide rural areas with economic development and enhanced enforcement of land reforms. The vision of the Mission was for development of a cluster of villages (Rurban Cluster) that preserve and nurture the essence of rural community life with focus on equity and inclusiveness alongwith the facilities perceived to be essentially urban in nature. The identified Rurban cluster<sup>133</sup> was to be implemented as a project, over three years by integrating and converging the implementation of project components<sup>134</sup>.

Government of Madhya Pradesh (GoMP) selected 19 growth clusters (11 tribal and eight non-tribal), comprising of 167 *Gram Panchayats* (GPs) (*Appendix-2.3.1*) for implementation of project over a five years' period. The clusters were selected in three phases during February 2016 to August 2018, as shown in *Map-2.3.1* below:

**Map-2.3.1: Selection of 19 growth clusters across three phases**

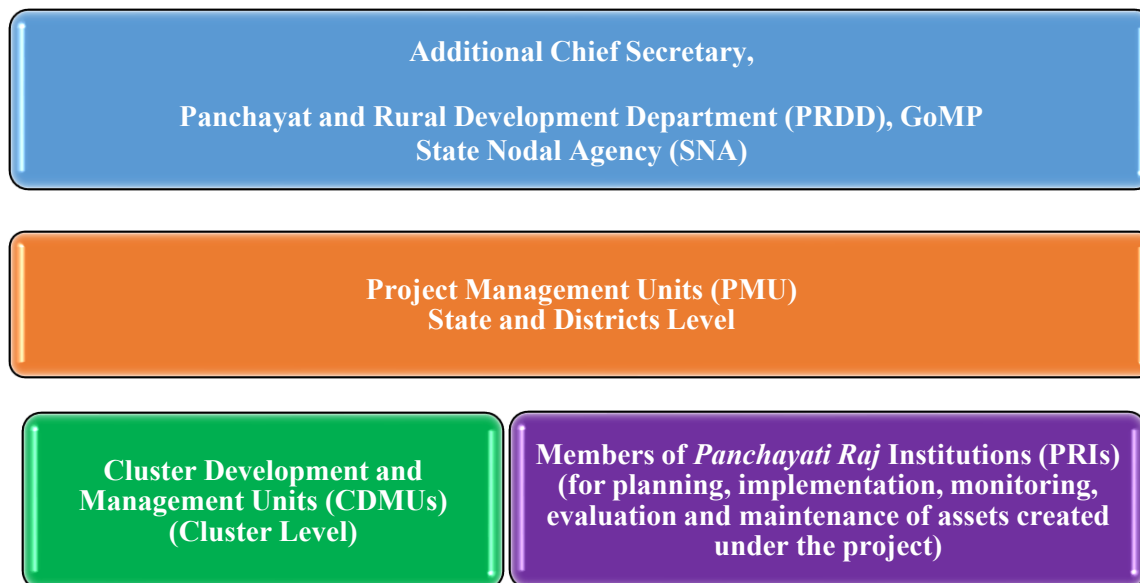


<sup>133</sup> A 'Rurban cluster' is a cluster of geographically contiguous villages with a population between 25000 to 50000 in plain and coastal areas and 5000 to 15000 in desert, hilly or tribal areas.

<sup>134</sup> (i) Skill development training linked to economic activities (ii) Agro Processing, Agri Services, Storage and Warehousing. (iii) Fully equipped mobile health unit. (iv) Upgrading school/ higher education facilities. (v) Sanitation (vi) Provision of piped water supply. (vii) Solid and liquid waste management. (viii) Village streets and drains. (ix) Streetlights (x) Inter-village road connectivity. (xi) Public transport. (xii) LPG gas connections (xiii) Digital literacy. (xiv) Citizen Service Centres (CSC). (xv) Tourism promotion, (xvi) Sport Infrastructure (xvii) Social Welfare (xviii) Social Infrastructure (xix) Rural Housing (xx) Environment (xxi) Employment generation and SHG formation.

The organizational structure for Mission implementation is summarized in **Chart-2.3.1** below:

**Chart-2.3.1: Organizational Structure**

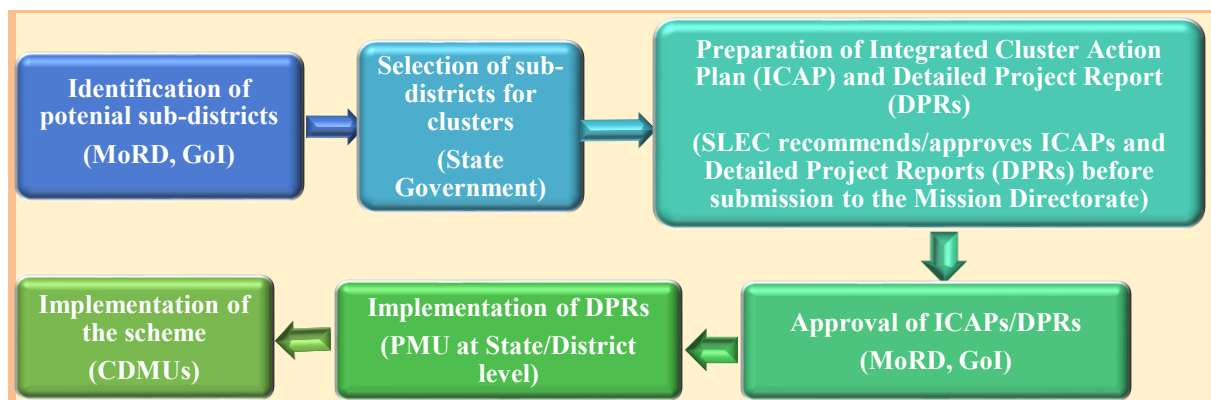


Based on the Performance-Based Indicators prescribed under the Mission, Madhya Pradesh ranked 22<sup>nd</sup> among all participating States, which indicates the performance of the state was relatively poorly in implementing the Mission.

### 2.3.1.1 Planning and Implementation process

The entire process involving identification of potential sub-districts, selection of clusters, preparation of Integrated Cluster Action plan (ICAP)/Detailed Project Reports (DPRs) and implementation of projects is depicted in **Chart-2.3.2** below:

**Chart-2.3.2: Process for implementation of Mission**



Under the Mission, around 70 *per cent* of the project cost is financed through convergence of funds from other schemes, while up to 30 *per cent* is met through Critical Gap Funding (CGF), shared between the Central and State Governments in the ratio of 60:40. The State incurred an expenditure of ₹1041.01 crore up to March 2024, of which ₹904.20 crore (86.86 *per cent*) was met through convergence and ₹136.81 crore (13.14 *per cent*) through the CGF. The details of funding and utilization thereof from convergence and CGF are given in **Paragraph 2.3.4.1** of

the report. The list of key components along with their corresponding convergent schemes, as per Mission Framework, is given in **Appendix-2.3.2**.

The Department of Economic Affairs (DEA), Ministry of Finance, designated 31 March 2022 as the sunset date of the Mission and allowed completion of works that had already been sanctioned or committed as of that date.

### **2.3.1.2 Audit Scope and Methodology**

We audited to derive assurance in respect of (a) planning and implementation of the projects and (b) utilization of Critical Gap Funding (CGF) on service delivery-oriented project components.

The criteria were sourced from the guidelines of Government of India (GoI) for the Mission, orders/circulars issued by the State Government, approved Integrated Cluster Action Plan (ICAP) and Detailed Project Reports (DPRs).

We covered a period from 2016-17 to 2023-24 in five<sup>135</sup> (three tribal clusters and two non-tribal clusters) out of 19 clusters, selected through use of statistical tools<sup>136</sup>. Besides 30 (53 per cent) out of 57 *Gram Panchayats* (GPs) from selected clusters were covered. The coverage included all the projects (275 works<sup>137</sup>) of selected GPs. Joint Physical verification in respect of selected 140 works for determining the progress of works/projects and beneficiary survey involving 330 persons from selected GPs were also carried out. The audit covered Development Commissioner, PRDD and Chief Executive Officers of selected *Zila Panchayats*. Further, the records of Director, Rurban mission under the Development Commissioner, PRDD were also reviewed.

An Entry Conference with the Additional Chief Secretary, PRDD was held in October 2024 to discuss audit objectives, scope and methodology. The Draft Report was sent to Government on 01.07.2025. The response of Exit conference (04.08.2025) and replies (28.08.2025) of Government are suitably included and rebutted in this report.

### **2.3.2 Planning**

The guidelines of GoI for the Mission stipulate that State Technical Support Agencies (STSAs) will be empanelled by the Ministry of Rural Development (MoRD) of GoI to provide inputs for selection of clusters, preparation of Integrated Cluster Action Plans (ICAPs) and Spatial Plans and to hand hold the States in these processes. Accordingly, ICAP for each cluster was to be prepared by the State Nodal Agency in consultation with the State Government, District Collectors/*Zila Panchayat* and concerned *Panchayati Raj* Institutions with the participation and ownership of all concerned stakeholders. The ICAP was to be base document covering baseline studies outlining the requirements of the cluster and the key interventions needed to address these needs. The ICAP was also required to incorporate tentative cost for development of the cluster and an estimate of resource plan required to meet the cost through convergence of various Schemes. Further, Detailed Project Reports (DPRs) outlining the comprehensive design

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<sup>135</sup> Ratibad (Bhopal), Delakhadi (Chhindwara), Kanhiwada (Seoni), Chhimak (Gwalior) and Gunawad (Dhar).

<sup>136</sup> Probability Proportional to Size and Without Replacement method (PPSWOR).

<sup>137</sup> Comprising of 249 completed, 15 ongoing and 11 cancelled works.

and cost estimates of the project components, in accordance with the norms and requirements of the relevant scheme guidelines for convergence, were to be prepared for the implementation of ICAPs.

### 2.3.2.1 Preparation of Integrated Cluster Action Plan

The Framework for implementation of ICAP prescribed the ICAP (for a cluster) to have two components viz. Socio Economic and Infrastructure Planning Component and Initiation of Spatial Planning. The Spatial Planning Component of the ICAP was to be initiated after the selection and delineation of the Rurban Cluster and the process was to be consistent with the planning norms as applicable in the concerned Statutes of GoMP. Planning area notification is a necessary condition for preparing a spatial plan and implementation of the Mission.

The ICAPs for 19 clusters of the state were prepared in three phases, as summarized in *Table-2.3.1* below:

**Table-2.3.1: Institutions Involved in ICAP Preparation and Payment Details**

| Phase        | No of ICAP       | Institution                                                              | Year of selection | Amount paid (₹ in lakh) |
|--------------|------------------|--------------------------------------------------------------------------|-------------------|-------------------------|
| Phase-I      | 7                | School of Planning and Architecture (SPA), Bhopal                        | 2016              | 49.15                   |
| Phase-II     | 6 <sup>138</sup> | Entrepreneurship Development Institute of India (EDII) Ahmedabad         | 2017              | 67.96                   |
| Phase-III    | 6                | ICAP was prepared in-house by the department through young professional. | --                | --                      |
| <b>Total</b> |                  |                                                                          |                   | <b>117.11</b>           |

*Source: Records furnished to audit*

The table shows that external agencies (SPA Bhopal and EDII) were engaged for preparing plans in Phases I and II at a total cost of ₹1.17 crore. As per information furnished by the Government (August 2025) the ICAPs prepared by these agencies were found largely unfeasible upon review by Young Professionals. Accordingly, Phase III ICAPs were prepared in-house, resulting in improved timeliness, effectiveness, and economy.

### 2.3.2.2 Preparation of Spatial Plan and Detailed Project Reports (DPRs)

#### 2.3.2.2 (i) Non-preparation of Spatial Plan

The Framework for Mission implementation, emphasized the preparation of a Spatial Plan as part of the Integrated Cluster Action Plan (ICAP) to ensure planned and coordinated development.

Audit observed that the GoMP decided (April 2021) that the preparation of the Spatial Plan of all clusters was to be done through young professionals from School of Planning and Architecture, Bhopal (SPA) and experienced officers of the Department, and accordingly obtained approval from GoI. The GoI empanelled (October 2021) SPA and Maulana Azad National Institute of Technology (MANIT) Bhopal to prepare the Spatial Plan. PRDD requested

<sup>138</sup> Mohana cluster was declared as a *Nagar Parishad* on 6 September 2019. Consequently, it became ineligible for funding under the Rurban Mission, thereby reducing the number of eligible clusters to 18.

(September 2022) for extension from MoRD for preparation of Spatial plan from December 2022 to 31 March 2023, due to the exit of young professionals from the project. Thereafter, no alternate mechanism has been put in place by the government to prepare the Spatial Plan as of 31 March 2024.

Thus, no Spatial Plan was prepared before execution of works under the Mission. Despite this, various infrastructure projects were executed without spatial mapping of land use and service linkages. Implementation of works without the mandatory Spatial Plan violated the Mission framework and undermined the objective of achieving planned and sustainable development of Rurban clusters. The absence of a Spatial Plan created the risk of uncoordinated execution of works and overlapping or sub-optimal utilisation of created assets.

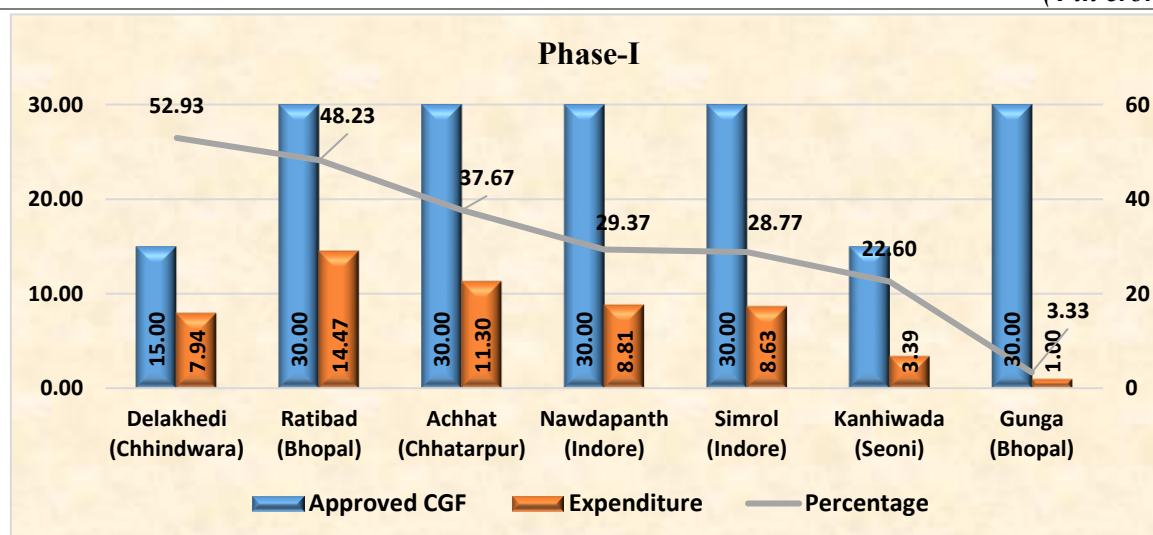
The Government acknowledged (August 2025) the fact of non-preparation of Spatial Plan.

### 2.3.2.2 (ii) Preparation of DPRs and expenditure thereof

The guidelines prescribe that maximum of 30 *per cent* of the project cost or ₹ 30 crores for plain areas and ₹ 15 crores for tribal areas, whichever is less, was to be provided as Critical Gap Funding (CGF) shared between Central and State in the ratio of 60:40, in three installments over a period of three years and is credited to the dedicated bank account of the SNA. As per GoI letter (20 March 2018), variation between ICAPs and DPRs was acceptable<sup>139</sup> within plus or minus 20 *per cent* of the cost approved under ICAP.

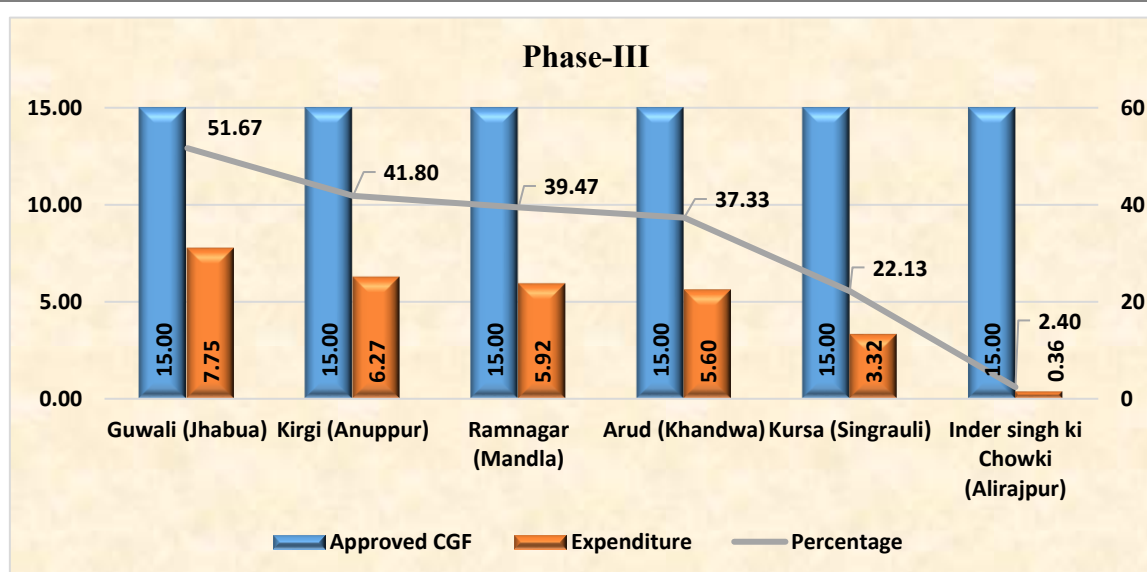
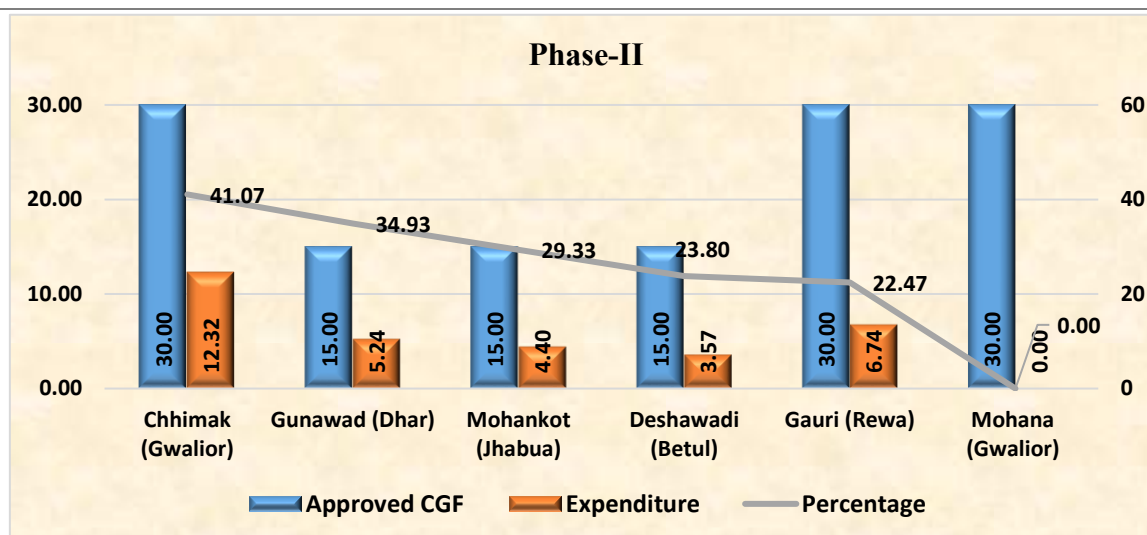
A total of 19 ICAPs were prepared, one for each cluster with components ranging from 12 to 21, and consisting of total 3,462 works for execution. However, the DPRs were prepared for only 2,078 works. The details of CGF provisioned in DPRs of 19 clusters and expenditure<sup>140</sup> thereof is shown in **Chart-2.3.3** below:

**Chart-2.3.3: Details of CGF provisioned in DPRs and expenditure thereof**  
(₹ in crore)



<sup>139</sup> except for solid, liquid waste management which is being covered under the convergent funding.

<sup>140</sup> Cluster Mohana, Gwalior was declared (6 September 2019) as *Nagar Parishad*. Therefore, expenditure of Mohana Cluster is shown as nil.



*Source: Information available in Mission portal*

The chart above shows that expenditures ranging from 2.40 to 52.93 *per cent* of the approved CGF were incurred against the allocated CGF in clusters selected across the three phases. This indicates that a substantial proportion of the approved funds remained unutilized, reflecting uneven implementation progress across the clusters.

Further, in 12 cases<sup>141</sup>, the variation between the cost approved in ICAP and the cost projected in the DPR exceeded the permissible limit of 20 *per cent*, as detailed in **Appendix-2.3.3**. This indicates a mismatch between the planned allocation in ICAPs and the assessed requirement in DPRs.

In exit conference, Government stated (August 2025) that certain activities proposed in the original ICAPs were found non-feasible and accordingly revised, resulting in a reduced number of works. Further, the revised ICAPs and DPRs were approved by SLEC (20 March 2018) and works relating to basic and social amenities were taken up accordingly. It was further stated in

<sup>141</sup> up to 85.29 *per cent* in respect of seven out of 19 clusters and up to 28.67 *per cent* in respect of two out of five selected clusters

reply (August 2025) that SPA Bhopal refused to prepare the DPRs, which were then prepared by other departments but found to be substandard. In the SLEC meeting on 26 July 2017, it was decided to start work on Basic and Social amenities after receiving the first installment; the revised ICAP-cum-DPR was approved by GoI on 20 March 2018, and amendments to component activities were later approved by SLEC on 18 October 2019 as per GoI directions.

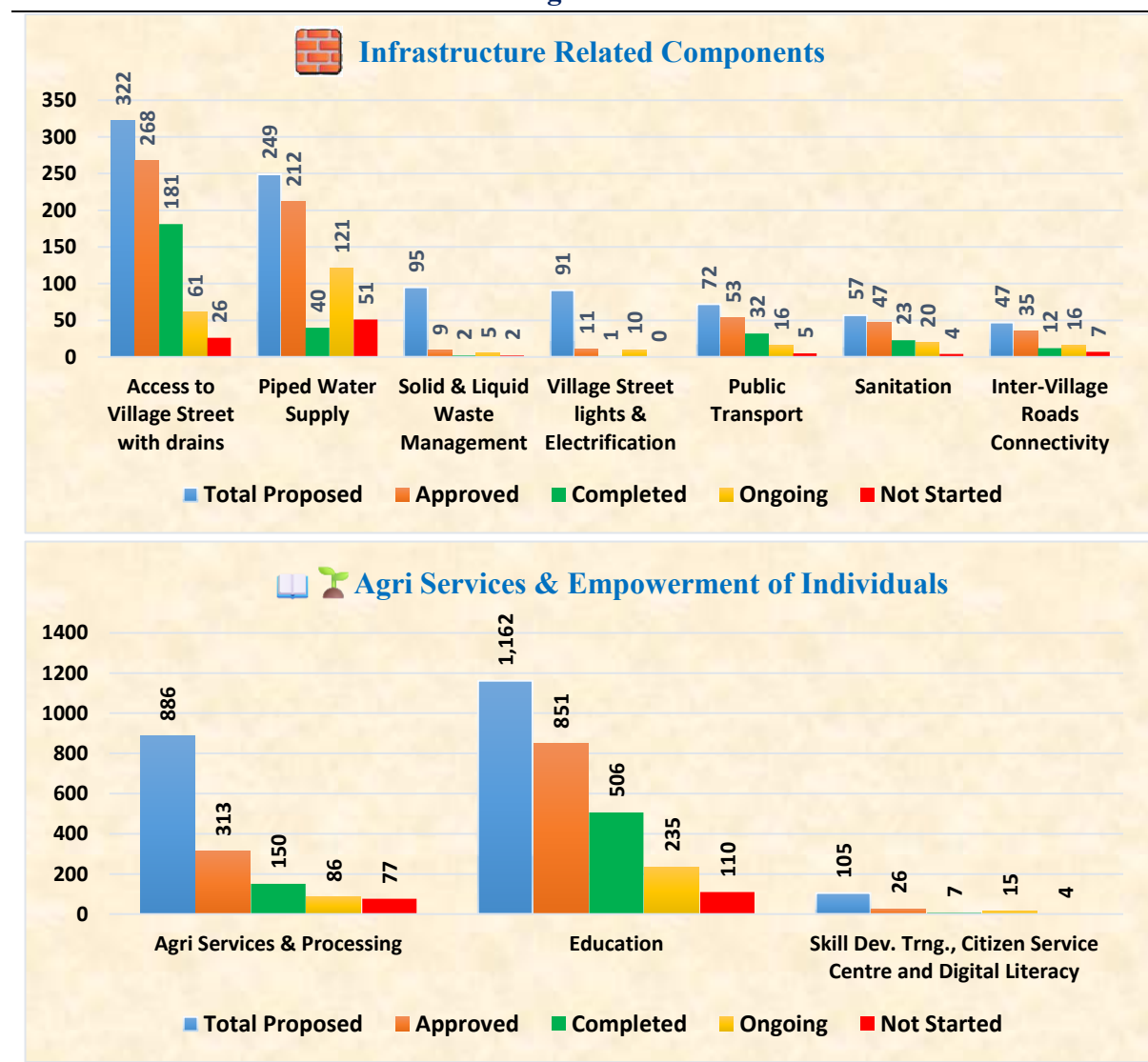
The facts remain that significant deviations from the original ICAPs indicate inadequate initial planning and assessment of feasibility. While the revised ICAPs and DPRs were approved later, the reduction in scope and number of works undermined the intended objectives of the Mission and diluted the impact of planned interventions.

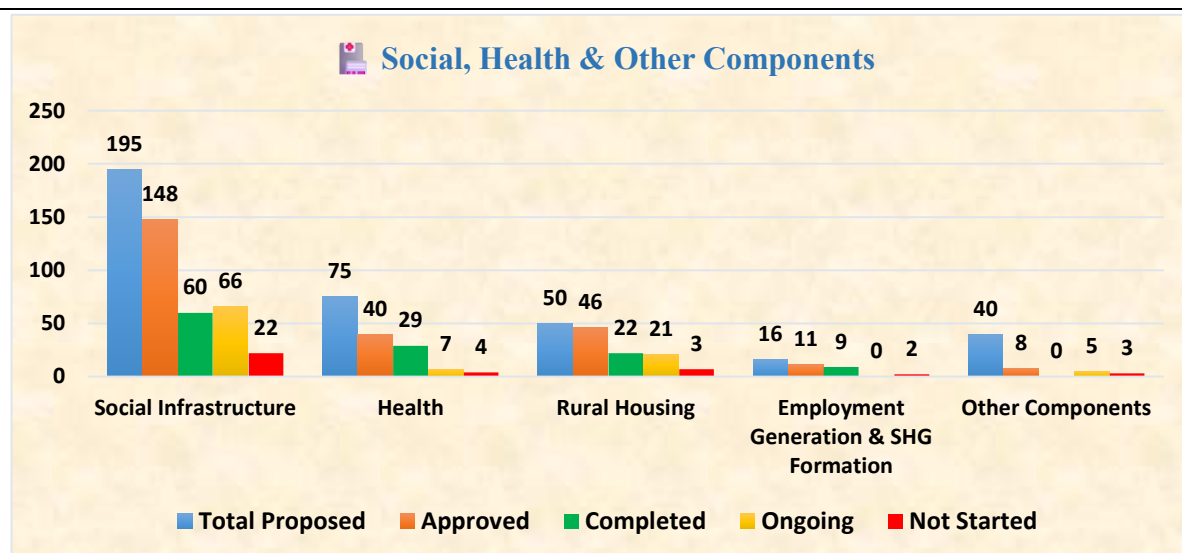
## 2.3.3 Implementation, Outcome, Operation and Maintenance

### 2.3.3.1 Physical Implementation of Service Delivery Oriented Project Components

The component-wise status of progress of works against all 21 components included in the Integrated Cluster Action Plans (ICAPs) as of March 2024 is given in **Chart-2.3.4** below:

**Chart 2.3.4 Progress of overall works**





*Source: Details provided by the Department*

It is seen that out of 3,462 identified works, 2,078 works (60 per cent) of the project were approved. These included 1,074 (52 per cent) completed, 684 (33 per cent) incomplete and 320 (15 per cent) number of works not initiated.

The status of category-wise works executed under the Mission is summarized in **Table-2.3.2** below:

**Table-2.3.2: Status of category-wise works execution**

| Category                                                          | Identified Works | Completed Works | Percentage of Completion | Impact                                                 |
|-------------------------------------------------------------------|------------------|-----------------|--------------------------|--------------------------------------------------------|
| Infrastructure                                                    | 933              | 291             | 31.19                    | Inadequate infrastructure and service delivery         |
| Agri-services, Processing & Allied Activities                     | 886              | 150             | 16.93                    | Low progress in livelihood and agri-related activities |
| Citizen Services, Digital Literacy, Education & Skill Development | 1,267            | 513             | 40.49                    | Gaps in education and digital service delivery         |
| Environment, LPG, Tourism, Sports & Social Welfare                | 40               | 0               | 0                        | No progress                                            |
| Other Components                                                  | 336              | 120             | 35.71                    | Limited improvement in basic facilities                |
| <b>Total</b>                                                      | <b>3,462</b>     | <b>1,074</b>    | <b>31.02</b>             |                                                        |

The above position reflects poor performance across all components of the Mission in the State, leading to limited achievement of intended objectives and outcomes.

The Government stated (August 2025) that most of the 684 incomplete works were planned in convergence with other schemes, leading to delays, though some have since been completed. It clarified that only critical activities lacking departmental funds were taken up under Rurban,

while others were implemented through existing schemes like Swachh Bharat Mission (SBM), Pradhan Mantri Awas Yojana (PMAY), and Ujjwala.

The contention that delays were due to convergence is not acceptable, as convergence was integral to the programme design and should have been effectively managed. The large number of incomplete works diluted the integrated vision of the Mission, confirming deficiencies in planning, coordination, and monitoring.

***The government may ensure completion of ongoing projects, which were committed under the Mission.***

### **2.3.3.2 Shortfalls in implementation of Key Project Components**

Significant delays and non-implementation were noticed in major components of the Mission, including agriculture and allied activities, piped water supply to targeted households, implementation of smart classes in schools, and works related to social and basic infrastructure. These gaps indicate weak planning, delayed execution, and poor monitoring, which adversely affected the achievement of intended objectives of the Mission. The status of such components is detailed as under:

#### **2.3.3.2 (i) Non-execution of income generating initiatives under agriculture and allied activities**

As per Mission guidelines, the components pertaining to agriculture and allied activities would be required to be given special emphasis while developing the identified clusters. The Mission framework thus envisages integrated development of the agricultural and allied sectors to enhance income generation and ensure sustainable economic growth within the clusters. There were 83 activities/works (*Appendix-2.3.4*) classified under this component.

As shown in *Chart-2.3.4*, provision for execution of 313 works under the category were approved in the state, out of which 150 (47.92 per cent) were completed, 86 (27.48 per cent) were in progress, and remaining were not initiated.

It was observed that under this category, focus was given mostly to activities such as construction of check dams, stop dams, and recharge shafts. However, income-generating initiatives like Beekeeping and Honey Processing Plants, Dairy Development or Processing Units, Bulk Milk Chilling Machines, Agri-Processing Units (for flour, pulses, vegetables, fruits, honey, etc.), Construction of Indigenous Seed Banks, Vegetable Cultivation Hubs, Collection Centres for Vegetables/Milk, and Community-Based Farming were either excluded from selection or selected but not initiated. As a result, implementation under the Mission did not achieve its intended objective of promoting income-generating activities.

In Beneficiary survey also, 62 per cent of respondents stated the above services were not made available. Thus, the Mission objective of reducing poverty and generating employment in rural areas could not be fulfilled due to non-execution of agricultural services and processing, storage and warehousing works under the Mission.

The Government attributed (August 2025) non-initiation of these activities to land availability issues and the premature closure of the Mission. It was further stated that while check dams were largely completed and beneficial, major infrastructures like agro parks, warehouses, and

processing units could not progress due to delays in land allotment, caused by elections and Covid-19. Though designs, estimates, and tenders were prepared, most works could not be started before the Mission's closure, with limited progress achieved only in a few districts post-2022.

The justification of delays due to land issues and elections is not acceptable, as the department already assured the availability of land at DPR level and, contingencies should have been addressed during planning. Non-completion of key infrastructures despite preparatory work reflects weak planning, and poor execution.

### 2.3.3.2 (ii) *Piped water supply to targeted households*

National Rural Drinking Water Program (NRDWP) is implemented by the Ministry of Drinking Water and Sanitation (MoDWS), GoI to provide every rural person with access to 70 litres per capita per day (lpcd) clean drinking water within their household premises or at a horizontal or vertical distance of not more than 50 meters from their household without barriers of social or financial discrimination by 2022.

As shown in **Chart-2.3.4**, 212 works were approved for round the clock water supply in the 19 clusters in the State. For its execution a provision of CGF of ₹ 73.81 crore was made. Of these 40 works (18.87 *per cent*) were completed, 121 works (57.08 *per cent*) were in progress, and remaining were not initiated.

Audit found deficiencies in water supply works executed in the selected clusters, except Gunawad (Dhar), where water supply was operational, as summarized below:

-  **Ratibad Cluster (Bhopal):** ₹ 5.36 crore was spent on 16 works against sanction of ₹ 8.69 crore. 14 of these had been completed, one (Barkheda Nathu) was incomplete, and one (Kharpa-GP Semri Bazyaft) was cancelled.
-  **Chhimak Cluster (Gwalior):** All the 12 works were shown as completed, with 10 handed over to the Gram Panchayat. In the remaining two works<sup>142</sup> neither the Completion Certificates were issued nor were handed over to the *Gram Panchayats*.
-  **Delakhedi cluster (Chhindwara):** Two overhead tanks of ₹ 17.42 lakh at Bangai and ₹26.51 lakh at Pratapgarh Badla were completed in January 2021. They were not being used for water supply due to water seepage (GP Bangai) and faulty borewell (GP Pratapgarh) after four years of completion.
-  **Kanhiwada (Seoni):** The Overhead tank constructed was leaking and the railing on it was broken suggesting issues of quality in the construction. Despite the two tubewells bored, water is being supplied through tankers.

The above deficiencies in piped water supply indicate that intended water supply benefits to households were not ensured, as was also reported by 42 *per cent* of the beneficiaries who stated non-availability of piped water in the beneficiary survey.

<sup>142</sup> Gram Panchayat- Maharjpur-1 and Chhimak-1.

The Government stated (August 2025) that although piped water supply was identified as a key demand in all clusters during the ICAPs (2016-18), no funds were provided by GoI to the PHE Department, a designated implementing agency. Consequently, proposed works in Acchat (Chhatarpur) and Kursa (Singrauli) clusters were cancelled, as the requirement was later taken up under Jal Jeevan Mission and other government schemes.

Cancellation or non-initiation of piped water supply works, despite being identified as a key demand, along with non-handing over of completed projects and sub-standard quality of work as identified above, reflects weak planning, and inadequate monitoring of works execution.

#### **2.3.3.2 (iii) Implementation of smart classes in schools**

As envisaged in the Mission framework, education forms one of the components under the thematic area of Enabling and Empowering of Individuals. The framework indicates the objective of improving access to quality learning and promoting digital literacy within the clusters. Further, Rajya Shiksha Kendra, Bhopal directed the Development Commissioner, Bhopal, (January 2022) that each smart class in selected Government Middle Schools (Classes 6 to 8) was to have an LED TV, laptop and an UPS of 1.0 KVA, dedicated trained teacher, electricity connection, safe building, insurance, internet facility etc.

Audit observed that an administrative sanctions of ₹ 40.63 lakh were issued for execution of 35<sup>143</sup> works under the category in the state. 18 of these works were suspended, 11 were cancelled and six were ongoing after incidence of expenditure of ₹ 13.90 lakh. Thus, none of the works relating to establishment of smart classes in schools was completed, indicating ineffective implementation of educational infrastructure initiatives under the Mission and non-achievement of its objectives of improving the quality of education and promoting mental development of targeted children in the clusters.

The Government stated (August 2025) that prolonged school closures during the Covid-19 period led to non-release or return of funds for smart classes, resulting in suspension or cancellation of works after Mission closure. Although smart classes were approved in all ICAP phases, equipment was procured only in seven Phase-I clusters, while activities under Phases II and III and part of Phase I were halted, and the unutilised funds were returned to the State Nodal Agency.

The delay in implementing smart classes despite pre-Covid approvals and the return of unutilised funds indicate poor planning and weak monitoring of the Mission implementation.

#### **2.3.3.2 (iv) Incomplete/suspended/cancelled works of social and basic infrastructure**

PRDD issued (September 2021) orders regarding delegation of powers for technical approval of new construction works, administrative sanction, financial approval and release of funds, transfer of constructed infrastructure, operation and maintenance of infrastructure/projects etc. to various officers at the district level and PRIs, etc. Further, no advance was to be given to implementing agencies in Public Financial Management System (PFMS) w.e.f. October 2021.

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<sup>143</sup> Ratibad (Bhopal-12), Simrol (Indore-5), Kanhiwada (Seoni-7) and Achhat (Chhatarpur-11) clusters.

It was observed that in 19 clusters, 171 construction works were taken up under the social and basic infrastructure component, of which 42 works were either not started, cancelled, incomplete, suspended, or force-closed, indicating delays in implementation. The works under the component included construction of bus stands, sports grounds, stadiums, veterinary dispensaries, training centers, Anganwadi buildings, boundary walls in schools, *haat bazaars*, parking sheds etc. The shortfalls in execution of these works by the executing agency (Rural Engineering Services) indicate gaps in the creation of essential community assets, adversely affecting the delivery of social services in the clusters. Further, Audit found deficiencies in social and basic infrastructure component works executed in the selected clusters, as summarized below:

#### (a) Incomplete works

 **Kanhiwada, Seoni:** An administrative sanction of ₹ 1.04 crore was issued in October 2021 for the construction work of a Potter's workshop, Soil Testing Lab cum Training Centre and Refreshment house under skill development component. The tender was approved (March 2022) and work order was issued in April 2022 i.e. after six months of administrative sanction. An expenditure of ₹ 34.16 lakh was made on construction which remained to be paid. All these works remain to be completed which is corroborated by the **Photographs-2.3.1** given below:

#### **Photographs-2.3.1: Incomplete Potter's workshop, Soil Testing Lab cum Training Centre and Refreshment house**



It was observed that though PRDD issued directions (April 2022) to not issue work orders for the works of the Mission which have not been initiated, the work order of the above work was issued in the same month.

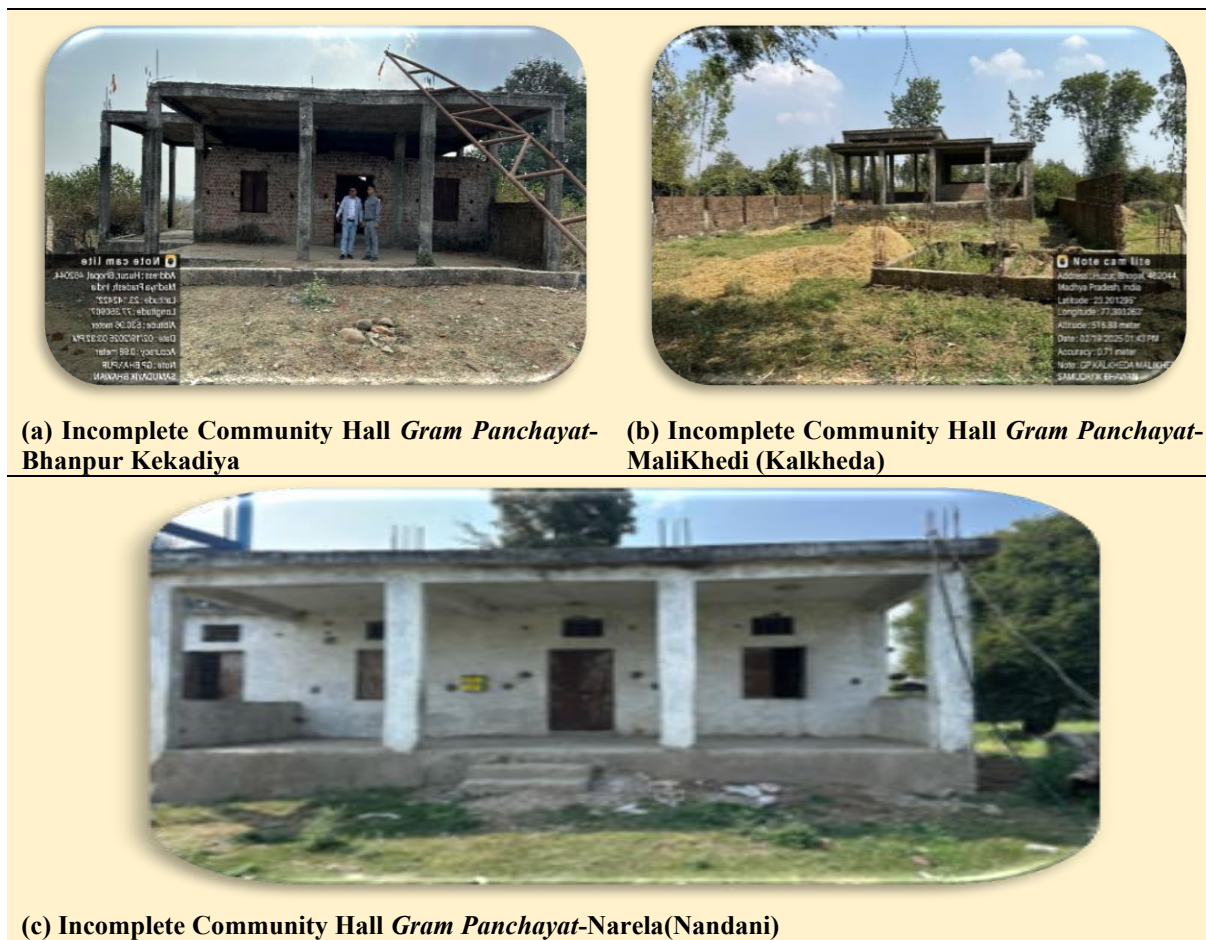
Thus, time taken in finalisation of tender and violation of directions to withhold issue of work orders led to the project being held up and the intended purpose remaining unachieved.

#### **Ratibad, Bhopal:**

Administrative sanction of ₹ 1.72 crore was issued (January 2019) for construction of various components (CC road, upgradation of schools, public transport, special social infrastructure), for which the concerned *Gram Panchayats* were the implementing agencies. Accordingly, the first installment of ₹ 1.39 crore was provided to 13 *Gram Panchayats*.

It was seen that five<sup>144</sup> of these works remained to be completed, for which an amount of ₹49.56 lakh was received by the ZPs and an expenditure of ₹47.60 lakh was incurred till 31 March 2024. However, the valuation of work done was ₹ 37.20 lakh, indicating an excess payment to the concerned GPs. The **Photographs-2.3.2**, show the non-completion of works:

### Photographs-2.3.2: Incomplete Community Halls



(a) Incomplete Community Hall Gram Panchayat-Bhanpur Kekadiya

(b) Incomplete Community Hall Gram Panchayat-MaliKhedi (Kalkheda)

(c) Incomplete Community Hall Gram Panchayat-Narela(Nandani)

Non-completion of the above work, despite a lapse of five years, indicates poor monitoring over the executive agencies and weak oversight by the implementing authorities.

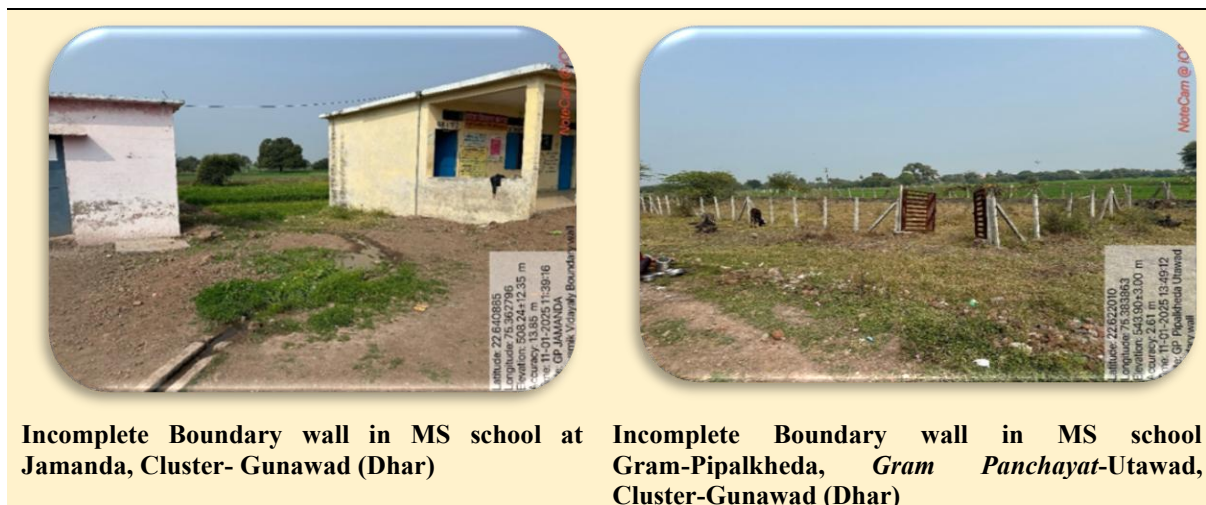
ZP Bhopal replied (January 2025) that notices were issued to the Secretaries/*Sarpanch* of the concerned panchayats regarding the refund of the advance drawn. The work would be completed as soon as the funds are received.

**Gunawad, Dhar:** (a) An amount of ₹ 16.63 lakh was provided to the concerned agencies as first installment, including ₹ 7.62 lakh for construction of the sub-health center. Though the center was not constructed, recovery of the advance was not ensured, (b) An amount of ₹ 4.83 lakh was sanctioned for construction of Boundary Wall in Middle School, Jamanda. ₹1.44 lakh was spent, and the work was shown as complete, though construction remained incomplete and (c) ₹ 3.66 lakh was spent against ₹ 9.33 lakh sanctioned for the construction of Boundary wall of Middle School in Village Pipalkheda, GP Utawad and the work remained incomplete.

<sup>144</sup> having administrative sanction of ₹ 80.21 lakh

The following **Photographs-2.3.3**, corroborates the above facts:

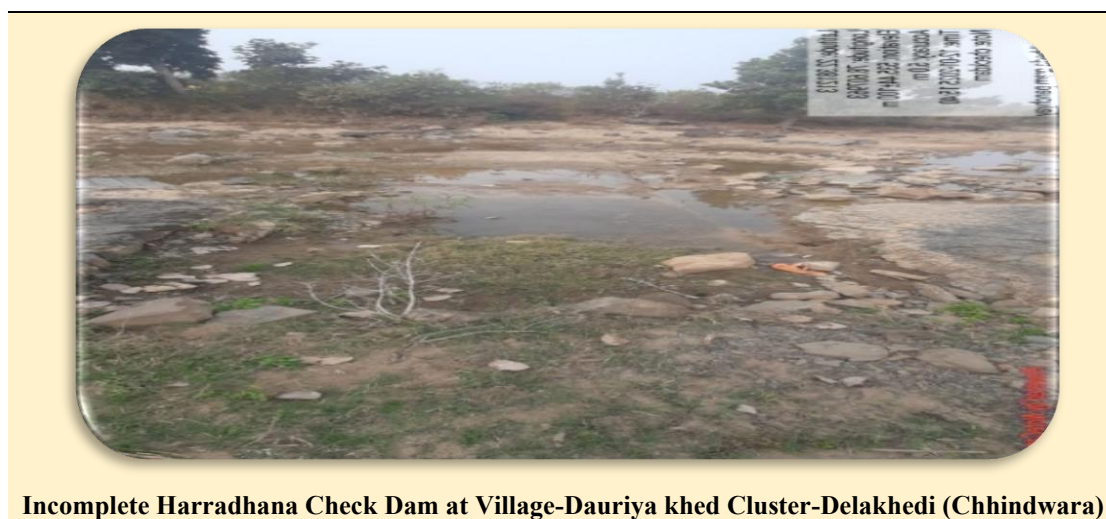
### Photographs-2.3.3: Incomplete boundary walls



ZP Dhar stated (January 2025) that the work of Boundary wall in Middle School Pipalkheda was currently in progress, and would be completed soon. Due to a local dispute, the work of Boundary wall in Jamanda Middle School was stopped and was shown as completed and completion certificate was issued.

 **Delakhedi, Chhindwara:** Administrative sanction of ₹ 1.45 crore was issued in September 2020 for the construction of stop dams<sup>145</sup> at five locations in Delakhedi cluster. An expenditure of ₹ 25.28 lakh was incurred on the construction of four stop dams, but the work has been stopped since October 2022. Thus, construction of all these stop dams remained incomplete. The **Photograph-2.3.4**, corroborates the above fact:

### Photographs-2.3.4: Incomplete Check Dam



JP Chhindwara replied (January 2025) that all the above works were currently in progress. Five works would be transferred to user groups after completion.

<sup>145</sup> a small structure built across a stream or drainage channel to store water, control floods, and prevent soil erosion.

 **Kanhiwada-Seoni:** Against administrative sanction (January 2020) of ₹ 28.54 lakh for the construction of a check dam on Kulhar river in Jatlapur of Kanhiwada cluster, the department released ₹ 8.56 lakh in the first installment. Rural Engineering Services (RES) Seoni issued (August 2020) work order for ₹ 22.46 lakh to M/s Maa Laxmi Construction to complete the work within 90 days. As of 27.10.2021, ₹ 6.69 lakh have been spent on the work, which remained to be completed.

#### **(b) Cancelled works**

Audit noticed that in selected Clusters, 36 construction works were cancelled after issuing administrative sanction of ₹ 6.39 crore<sup>146</sup>.

ZP Bhopal replied (January 2025) that prior to implementation of PFMS, all the amounts received were returned to the State level. Thereafter, the GPs did not take initiative for completion of the works.

In beneficiary survey, 35 *per cent* of respondents stated that the above services were not available.

The Government stated (August 2025) that Potter's Workshop would be completed through departmental funds, while funds of the Gunawad sub-health centre were diverted to another facility. Delay in works execution were also attributed to recall of unspent balances and transition to PFMS. Additionally, 36 uninitiated works were cancelled at Mission closure (31 March 2022), and some others were dropped due to rollout of Jal Jeevan Mission and effect of Covid-19.

The reply attributing delays to PFMS transition, recall of unspent balances, and Mission closure is not convincing, as these were predictable administrative aspects that should have been managed with proper planning. Further, the cancellation of 36 uninitiated works and diversion of funds indicate weak financial management and poor monitoring. Moreover, dropping approved works due to parallel schemes like Jal Jeevan Mission highlights inadequate coordination to achieve targeted outcomes under the Rurban Mission.

#### **2.3.3.3 Local Infrastructure and Skill Development Initiatives**

As per approval of ICAPs, CGF of ₹ 405 crore was to be provided for Mission implementation in 19 clusters. CGF of ₹177.75 crore was provided up to 31 March 2022, of which ₹ 136.81 crore was utilized as of 31 March 2024. GoI closed window for CGF with effect from 31 March 2022, leading the GoMP to tackle incomplete and non-initiated projects/interventions.

The status of utilization of CGF in five selected clusters included ₹14.47 crore (48.23 *per cent*) out of provision of ₹ 30 crore in Ratibad, Bhopal. Similar, position in respect of Chhimak (Gwalior) was ₹12.32 crore (41.07 *per cent*), Kanhiwada (Seoni) was ₹ 3.39 crore (22.60 *per cent*), Gunwad (Dhar) was ₹ 5.24 crore (34.93 *per cent*) and ₹ 7.94 crore (52.93 *per cent*) in respect of *Delakhedi* (Chhindwara) cluster, as can also be seen in **Chart-2.3.3** of the report.

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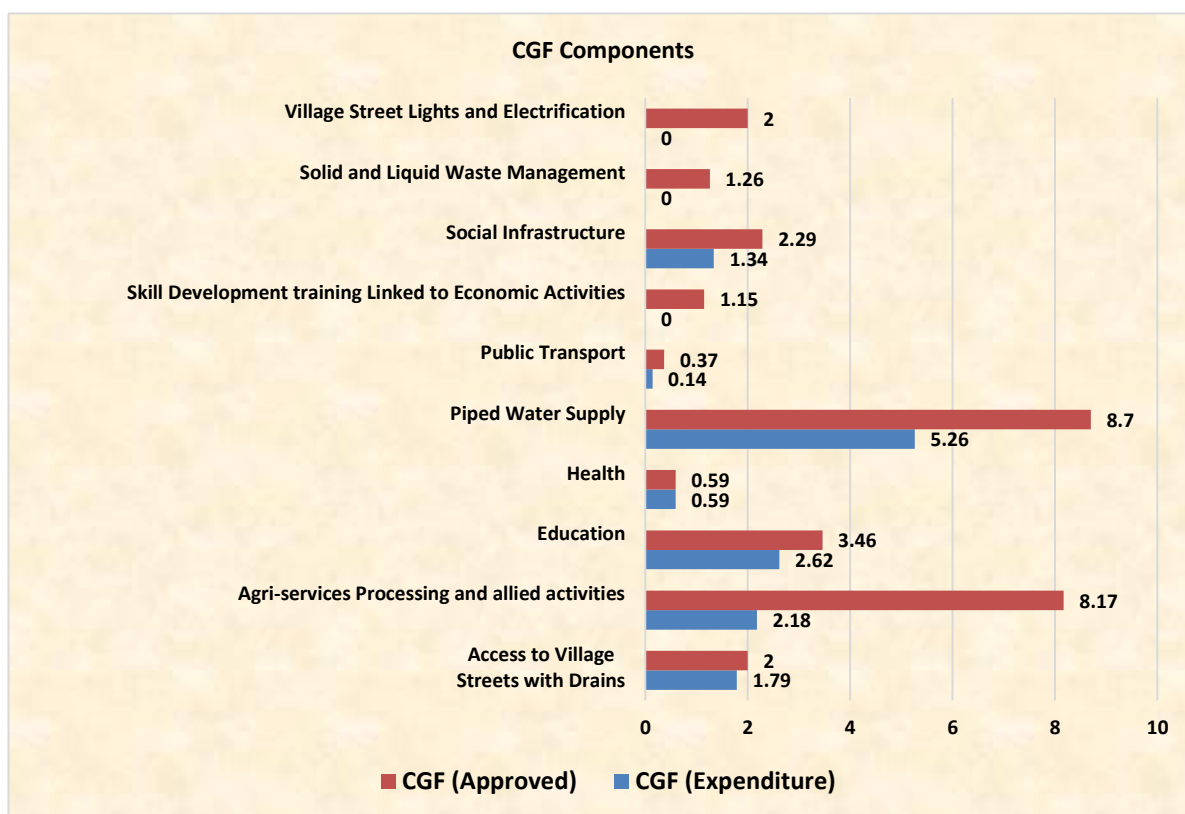
<sup>146</sup> to three clusters: Chhimak (Gwalior) ₹3.85 crore, Gunawad (Dhar) ₹1.87 crore and Ratibad (Bhopal) ₹0.67 crore

The deficiencies noticed in utilization of CGF by two selected clusters, having expenditure more than ₹ 10 crore are given below:

### 2.3.3.3 (i) Ratibad, Bhopal

The summary of CGF utilisation against the approved amount in Ratibad, Bhopal cluster is depicted in **Chart-2.3.5** below:

**Chart-2.3.5: Utilization of CGF to execute works in Ratibad, Bhopal cluster**  
(₹ in crore)



It was seen that there was no expenditure under CGF in area of Village street light and electrification, Solid and Liquid Waste Management, and Skill Development training. Solid and Liquid Waste Management projects included battery-operated waste collection vehicles, composting pits, segregation shed and EV charging stations. Besides, Agri-Services and Processing projects (e.g., Onion/Garlic/Wheat storage and Processing Centre, Grading centers, Cold Chamber, Mobile cold room with vehicle for export pack house) also remained effectively unimplemented.

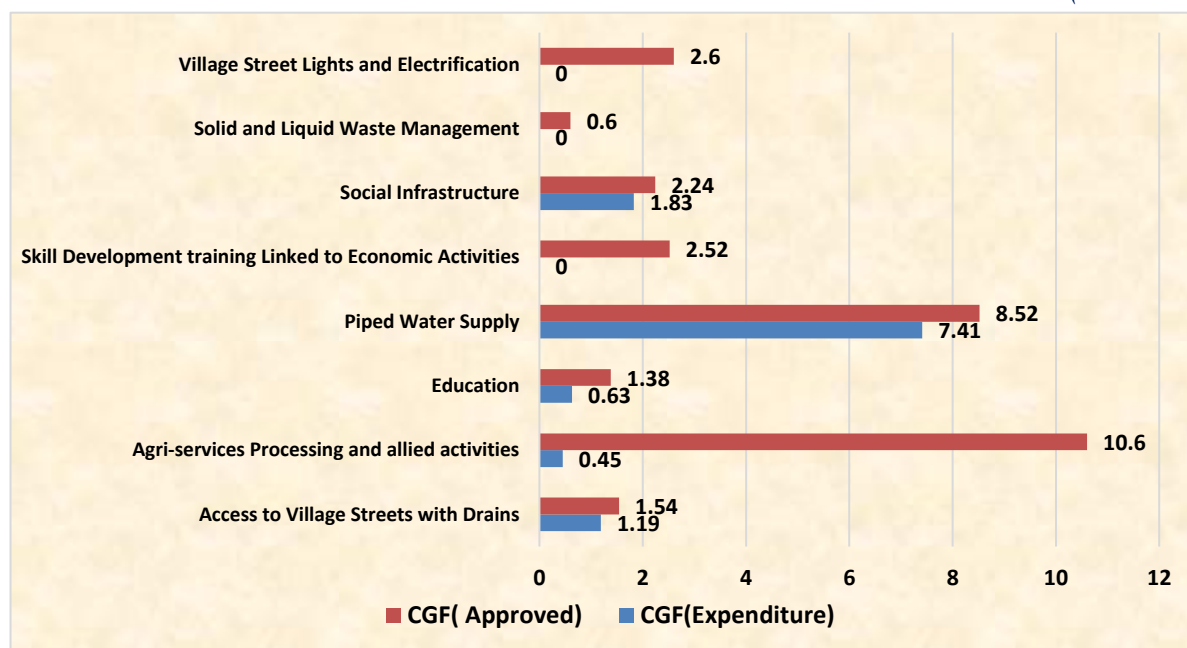
ZP Bhopal replied (July 2024) that the above works could not be started due to the discontinuation of Mission . Further, the work of Agri-Services and Processing and Solid and Liquid Waste Management was included in the DPR, but could not be started due to its non-approval in the SLEC.

### 2.3.3.3 (ii) Chhimak, Gwalior

The summary of CGF utilisation against the approved amount in Chhimak, Gwalior cluster is depicted in **Chart-2.3.6**:

**Chart-2.3.6: Utilization of CGF to execute works in Chhimak, Gwalior cluster**

(₹ in crore)



It was seen that no work/activity under Skill Development Training linked to Economic Activities, Solid and Liquid Waste Management (SLWM) and Village Street Lights and electrification had been completed. Agri-Services and Processing works like Rice mills, Wheat Grading unit, Dairy and Bulk Milk Chilling (BMC) Equipment, warehouse remained to be taken up/completed.

Non-completion of works resulted in infructuous expenditure and deprival of intended benefits to the targeted beneficiaries.

The Government stated (August 2025) that implementation was hampered by repeated SLEC changes in the streetlight component, i.e. from solar to conventional and back to solar, causing delays; while land allotment and elections further stalled progress. Covid-19 and the Mission's premature closure left works unexecuted.

The Government's explanation does not fully justify the delays, as frequent changes in the streetlight plans show poor initial planning. Also, issues like land allotment and elections are common and should have been managed better to avoid slowing down important works.

### 2.3.3.4 Service Level Benchmark

In the Model Planning Guidelines for Rurban Clusters, the GoI suggested setting benchmarks for various components in the Mission under different categories. Proposed benchmarks are to be achieved within the time frame of the project period as mentioned in the ICAPs or proposed Cluster Spatial Development Plans, which could range from five to ten years as per State Government notification.

It was observed that no notification in this regard was issued by the State Government. Absence of notified service level benchmarks led to lack of uniform standards for evaluating performance and measuring outcomes of the Mission components, which in turn led to non-assessment of various components of the Mission under different categories.

In exit conference (August 2025), Government accepted the fact that Service Level Benchmarks were not notified.

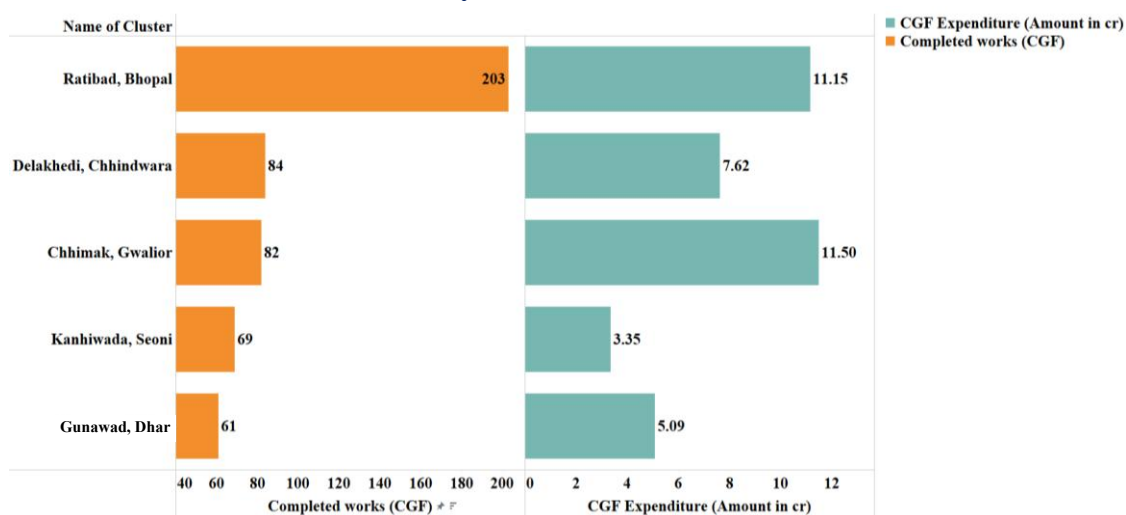
### 2.3.3.5 Operation & Maintenance (O&M) of constructed properties

SLEC in April 2021 decided that the GPs would enter into a Memorandum of Understanding (MoU) with the Village Organization (VO), Cluster Level Federation (CLF) of Self Help Groups of the State Rural Livelihood Mission (SRLM) for the maintenance and operation of all revenue generating infrastructure. PRDD issued (October 2021 and November 2021) directions to CEOs of 15 ZPs (having Rurban clusters) regarding O&M of shops constructed/under construction. These shops were to be owned by the PRDD and were to be allotted by a Committee<sup>147</sup> to CLFs on rotation basis.

It was seen that under the Mission, 499 works (1,074 works for all 19 clusters), at a cost of ₹38.71 crore were completed between January 2019 and October 2024, in selected clusters through various implementing agencies. However, O&M of these constructed properties was not ensured even after lapse of four years of instructions issued by PRDD.

Cluster-wise summary of works<sup>148</sup> executed in selected clusters, is shown in below **Chart-2.3.7**, whereas component-wise details are given in **Appendix-2.3.5**.

**Chart 2.3.7: Summary of assets created in selected clusters**



It was observed that in the selected clusters, 18 shops attached to passenger waiting halls and community buildings (₹82.34 lakh) and three bus stands with 27 shops (₹1.06 crore) were constructed and handed over to the respective *Gram Panchayats* between 05.10.2020 and 19.07.2024. However, none of the 45 shops were allotted on rent and remained vacant. Further, operation and maintenance of the bus stands was not undertaken. The absence of information regarding constitution of the management committee, indicates that no Self Help Groups (SHGs)/Cluster Level Federations (CLFs)/ Village Organisations (VOs) were engaged for operating these assets. Thus, even after four years of completion, neither O&M activities nor revenue realisation from rent had been commenced by the GPs, as depicted in **Photographs-2.3.5**:

<sup>147</sup> CEO, Janpad Panchayat, Block Manager at cluster level, State Rural Livelihood Mission, Sarpanch of GPs concerned and representative of CEO, ZP.

<sup>148</sup> including revenue generating infrastructural projects

Photographs-2.3.5: Vacant Shops



Government stated (August 2025) that some assets have been rented out while the rest would be utilized shortly, and that these assets vest with *Gram Panchayats* under the Panchayat Act, 1994. Further, once the infrastructure is completed, it would be handed over to SHGs/CLFs/VOs for revenue generation after entering MoU with GPs.

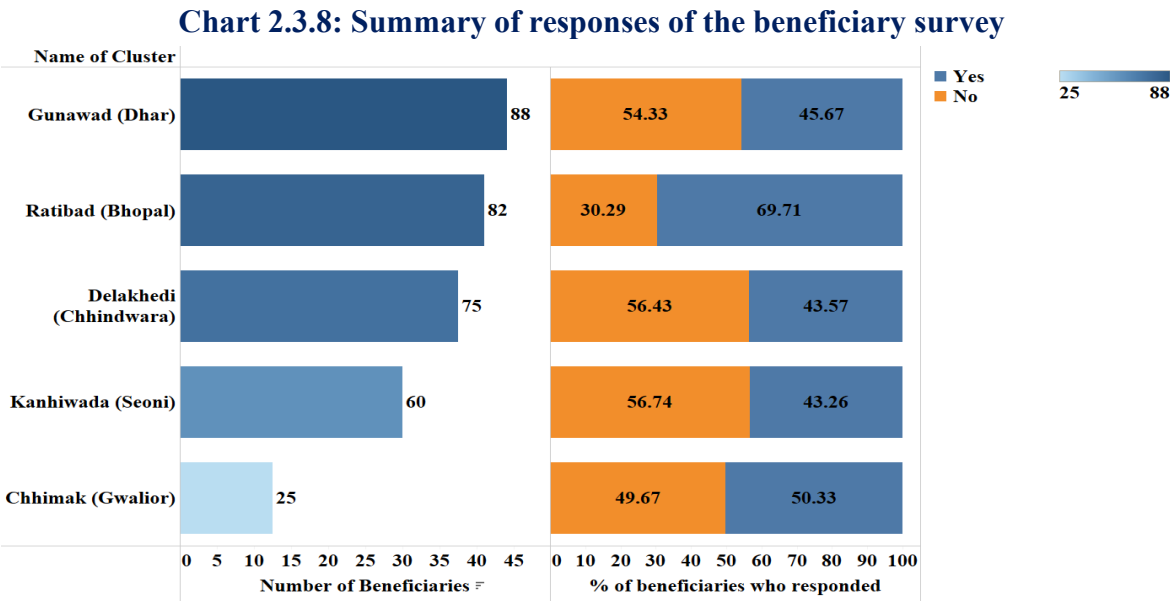
The reply confirms that instructions for entering MoUs for Operation & Maintenance were not followed strictly, which resulted in continued loss of revenue for four years.

*The government may ensure commencement of operation and maintenance activities of the revenue-generating projects by enabling proper ownership of the assets so created.*

2.3.3.6 Beneficiary survey

Basic amenities (Inter-village road connectivity, round the clock piped water supply, Access to village streets with drains, Village streetlights, sanitation and public transport) related infrastructure works were completed to a limited extent.

During the beneficiary survey, 86 questions on 23 components were asked to 330 beneficiaries from five selected clusters. The percentage of availability and non-availability of service delivery was communicated as shown in **Chart-2.3.8** below:



The above findings reflect that 51.08 *per cent* of respondents acknowledged availability of service delivery-oriented facilities under the Mission, whereas 48.92 *per cent* expressed a contrasting view, indicating that nearly half of the intended beneficiaries did not perceive any noticeable improvement in access to such services.

### 2.3.4 Financial Management

#### 2.3.4.1 Fund Mobilization and Critical Gap Funding under Rurban Mission

Funds for the Project were to be mobilized through convergence of various Centrally and State Sponsored Schemes in accordance with the relevant Scheme Guidelines, which were to be routed through the bank accounts at the State as well as the district level and a maximum of 30 *per cent* (sharing between Central and State in ratio of 60:40) of the project cost was to be provided as CGF in three installments. The release of first two installments of 30 *per cent* each were linked to approval of ICAP by GoI and approval of DPRs by SLEC respectively. The State Nodal Agency (SNA) for the scheme was to transfer 35 *per cent* of the CGF received as third installment to the Project after submission of Utilization Certificate (UC) and field visit by official of GoI and the balance five *per cent* after completion of construction of all project components.

The details of funding and utilization thereof from convergence and CGF in respect of 19 Clusters in the three phases are given in **Table-2.3.3**:

**Table-2.3.3: SPMRM Financial Performance – Approved, Released, and Expenditure Comparison**

(₹ in crore)

| Phase | No. of clusters<br>No. of GPs in the cluster |     | Convergence |               | CGF      |             |             |             |        | Total investment<br>(4+6) | Total Expenditure |        |
|-------|----------------------------------------------|-----|-------------|---------------|----------|-------------|-------------|-------------|--------|---------------------------|-------------------|--------|
|       |                                              |     |             |               | Approved | Released    |             |             |        |                           | Expenditure       | Amount |
|       |                                              |     | Approved    | Central share |          | State Share | Total (7+8) | Expenditure |        |                           |                   |        |
| 1     | 2                                            | 3   | 4           | 5             | 6        | 7           | 8           | 9           | 10     | 11                        | 12                | 13     |
| I     | 7                                            | 80  | 554.24      | 385.77        | 180.00   | 56.70       | 37.80       | 94.50       | 71.68  | 734.24                    | 457.45            | 62.30  |
| II    | 6                                            | 48  | 417.07      | 272.43        | 135.00   | 28.35       | 18.90       | 47.25       | 32.80  | 552.07                    | 305.23            | 55.29  |
| III   | 6                                            | 39  | 320.84      | 246.00        | 90.00    | 21.60       | 14.40       | 36.00       | 32.33  | 410.84                    | 278.33            | 67.75  |
| Total | 19                                           | 167 | 1292.15     | 904.20        | 405.00   | 106.65      | 71.10       | 177.75      | 136.81 | 1697.15                   | 1041.01           | 61.34  |

Data source: [rurban.gov.in](http://rurban.gov.in) as on 16.04.2024

The above shows that expenditure of ₹ 904.20 crore (70 *per cent*) was incurred against approved amount of ₹ 1,292.15 crore under convergence, whereas it was of ₹ 136.81 crore (33.78 *per cent*) against approved CGF component of ₹ 405 crore. Thus, upto the third phase of the scheme, ₹ 1,041.01 crore (61.34 *per cent*) was incurred against total sanction of ₹ 1697.15 crore, of which ₹ 904.20 crore (86.86 *per cent*) was met through convergence and ₹ 136.81 crore (13.14 *per cent*) through the CGF. This indicates greater reliance of the State on convergence funding, with relatively limited utilization of CGF resources, resulting in a significant portion of the sanctioned funds remaining unspent. Further, it highlights slow implementation progress and points to gaps in planning, execution, and monitoring, which hindered the timely completion of activities before the scheme's closure.

Government stated (August 2025) that initially funds were released cluster-wise as per the allocated Critical Gap Fund (₹30 crore for non-Tribal and ₹15 crore for Tribal), with the second installment released after utilization of 60 *per cent* of the first. Subsequently, GoI revised the process and instructed utilization of funds through a common pool instead of cluster-wise allocation.

The reply is not acceptable as change in fund release procedure does not justify delays and unspent balances, which reflect weak financial planning and poor monitoring.

#### **2.3.4.2 Irregular utilization of CGF funds**

The CGF received for development of clusters was to be transferred to dedicated bank accounts at the district level by SNA. These funds were to be utilized for the components of ICAP proposed to be funded by the CGF.

It was seen that Director Rurban Mission, Bhopal irregularly transferred an amount of ₹ 30.00 crore to Madhya Pradesh Employment Guarantee Scheme (MPEGS) in February 2018. This amount was recouped through two transfers viz. ₹ 24.58 crore (January 2019) and ₹ 5.42 crore (March 2019). This irregular transfer indicates irregularities in fund management, resulted in a loss of interest of ₹ 78.26 lakh, and affected the timely implementation of scheme activities.

Government stated (August 2025) that no interest was generated as the funds were utilized for payment of salaries and honorarium of MGNREGS staff, which was not an irregular utilization.

The reply is not acceptable as diversion of Mission funds for purposes outside the approved activities was observed, underscoring the need for stronger financial discipline.

#### **2.3.4.3 Non-submission of Utilization Certificate**

The Guidelines prescribe that the third installment of 40 *per cent* of CGF was to be released after submission of Utilization Certificate (UCs) as per General Financial Rules (GFR) norms and field visit by the MoRD, GoI. PRDD was to verify the completion of the project by visiting the sites. A copy of the completion report was to be sent to the Ministry for information and record.

It was seen (July 2024) that ₹ 177.75 crore was received by the SNA from GoI and GoMP under the scheme for project expenditure. Against the project expenditure of ₹ 120.41 crore, UCs of ₹ 90.20 crore for the period up to 2020-21 were sent to the GoI, leading to pendency of ₹ 30.21 crore as of 30 September 2021. The Books of Account of SNA for the years 2021-22 to 2023-24 were not produced to audit. Therefore, audit could not ascertain the current status of expenditure and outstanding UCs.

It was also seen that ₹ 6.15 crore (during 2016-17 to 2020-21) was spent on administrative expenditure against receipt of ₹ 11.08 crore by the SNA. UCs of ₹ 3.14 crore in respect of this component were sent to the GoI with pendency of UCs of ₹ 3.01 crore. No further UCs were seen to have been submitted to GoI and no funds under the Mission were released as third installment.

Government stated (August 2025) that audited UCs up to 2020-21 were submitted, while UCs for 2021-24 are prepared but pending for submission due to delays in receipt of audited UCs from districts after delegation of powers in October 2021.

Delegation of powers cannot justify delayed submission of UCs, which is a core accountability requirement. The pendency reflects weak financial control and inadequate monitoring, validating Audit's observation. Further, the Department did not submit the copies of UCs submitted thereafter and the reply is silent about non-furnished books of accounts to audit.

### 2.3.5 Internal, Quality Control and Monitoring

Under Rurban Mission, the following Committees were to be formed at the State level. The status of constitution of these committees is as shown in **Table-2.3.4** below:

**Table-2.3.4: Duties of different Committees**

| Sl. No. | Para No. of the guidelines | Name of the Committee                          | Duties of the Committee                                                                                                                                                           | Whether formed or not                    |
|---------|----------------------------|------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------|
| 1.      | 9.1.2                      | State Level Empowered Committee (SLEC)         | SLEC recommends/approves ICAPs and Detailed Project Reports (DPRs) before submission to the Mission Directorate, ensuring coordination and implementation.                        | Formed                                   |
| 2.      | 9.1.3                      | District Level Committee (DLC)                 | DLC is empowered to take decisions at the district level, particularly on convergence and coordination.                                                                           | Formed in districts of selected clusters |
| 3.      | 8.1.2                      | State Project Management Unit (SPMU)           | The Department/SNA will be supported by a SPMU to be set up in the Department/SNA.                                                                                                | Formed                                   |
| 4.      | 8.1.3                      | District Project Management Unit (DPMU)        | Set up at the District Collector's office. The DPMU has professionals specializing in regional planning, convergence, and rural development, reporting to the District Collector. | Formed in districts of selected clusters |
| 5.      | 8.1.4                      | Cluster Development and Management Unit (CDMU) | CDMU comprises professionals who monitor spatial planning, ICAP preparation, and project progress, providing updates to the DPMU or SPMU.                                         | Formed in selected clusters              |

The irregularities noticed in functioning of these committees is highlighted in subsequent paragraphs.

#### 2.3.5.1 Inadequate monitoring and evaluation by SNA

As per the guidelines, the scheme was required to have effective Monitoring and Evaluation mechanisms in place. Field visits were to be conducted before the release of the 3<sup>rd</sup> installment of CGF. The team was to comprise officials from the Ministry as well as State Nodal Agency.

No details in respect of any field visit by the State Nodal Agency were provided either by the SNA or by the selected ZPs. Therefore, audit could not ascertain the frequency of inspections carried out by SNA. However, in response to audit enquiries, ZP Bhopal and Dhar stated (January 2025) that no inspection was carried out at the State level. ZP Chhindwara replied (January 2025) that State Level authorities had inspected before release of 3<sup>rd</sup> installment, but, no records of the visit were made available. Web-based monitoring using Geotagging was also communicated as being done.

The Government stated (August 2025) that monitoring was done by Young Professionals and District Collectors, with delays attributed to Rural Engineering Services (RES) and Public Health Engineering (PHE). Limited SNA manpower until 2020 restricted visits, but after additional staff deployment in 2021, some district visits and ACS review meetings were conducted to expedite works.

Delayed strengthening of monitoring and over-reliance on limited staff reflect inadequate oversight. Weak monitoring contributed to slow progress of works and sub-standard work as indicated in **Paragraphs 2.3.3.1 and 2.3.5.4.**

Thus, the assessment of targets and achievement of the expected outcome relating to development of service delivery-oriented facilities in the rural areas was not done.

### **2.3.5.2 Inadequate monitoring by District Level Committee (DLC)**

As per PRDD order (August 2018) the DLCs were formed which were responsible to watch the progress of implementation of the mission, release of funds, review of use of funds, field tours, establishment of convergence between various sectors and monitor the works. The DLCs were required to meet at least once in a quarter.

Against the required 14 meetings<sup>149</sup>, a single meeting<sup>150</sup> of the DLC was held in each selected cluster, for notification of the cluster as a planning area. In absence of regular meetings of the DLC, monitoring of activities under the scheme remained inadequate.

Government acknowledged (August 2025) that DLC monitoring was inadequate, but review and field monitoring were ensured through regular instructions from the State office to district authorities.

### **2.3.5.3 Control on construction works carried out by various implementing agencies**

GoI had entrusted the responsibility of implementation of the Mission to the PRDD. The amount to be spent on the work under the Mission was to be spent from the schemes of the department concerned and supplemented through CGF component. SLEC decided (December 2021) that the *Zila Panchayat* will be responsible for providing records/data for Audit.

It was seen that 527 works, as detailed in **Appendix-2.3.6** (as summarized in **Table 2.3.5** below) were carried out by the various departments from the CGF component. Funds were provided directly to the implementing agencies through Director, Rurban Mission. Consequently, *Zila Panchayats* were not in possession of complete records relating to these works, resulting in non-availability of requisite documents for audit verification.

**Table 2.3.5: Details of works carried out from CGF**

| (₹ in crore)                     |              |                              |                  |              |                              |                  |
|----------------------------------|--------------|------------------------------|------------------|--------------|------------------------------|------------------|
| Name of Department               | No. of works | State Level                  |                  | No. of works | In selected clusters         |                  |
|                                  |              | CGF- Administrative Sanction | CGF- Expenditure |              | CGF- Administrative Sanction | CGF- Expenditure |
| Public Health Engineering        | 161          | 73.81                        | 56.36            | 52           | 24.16                        | 18.94            |
| Public Health & Family Welfare   | 39           | 6.67                         | 4.16             | 20           | 2.68                         | 1.64             |
| Rural Engineering Services (RES) | 155          | 39.27                        | 20.99            | 36           | 7.43                         | 3.40             |
| Rajiv Gandhi Mission (RGM)       | 172          | 23.71                        | 15.57            | 66           | 5.27                         | 3.47             |
| <b>Total</b>                     | <b>527</b>   | <b>143.46</b>                | <b>97.08</b>     | <b>174</b>   | <b>39.54</b>                 | <b>27.45</b>     |

<sup>149</sup> during August 2018 to March 2024.

<sup>150</sup> Bhopal-08.09.2020, Dhar-07.12.2020, Seoni- 07.09.2020, Chhindwara-28.09.2020, and Gwalior-27.03.2021.

Government stated (August 2025) that the State office regularly instructed CEOs of ZPs to hold review meetings with implementing agencies and monitor works during field visits.

### 2.3.5.4 Joint Physical verification

Joint physical verification (JPV) of 140 works executed by GPs was carried out with departmental authorities (Details are given in *Appendix-2.3.7*). It was seen that the six works were incomplete. Further, it was seen that 84 works<sup>151</sup> (*Appendix-2.3.8*) were executed by GPs without material testing as was required under PRDD order August 2005. Non-carrying out lab test material carries risk of sub-standard quality of construction works. During JPV audit also noticed sub-standard quality in 12 works. Photographs of three sites with sub-standard works are shown below:

#### Photographs-2.3.6: Sub-standard quality of works identified in JPV



Sub Standard works of Anganwadi, Bada Bazar, *Gram Panchayat Sikandrabad, Ratibad cluster, Bhopal*



Yatri Pratikshalay *Gram Panchayat Baykheda, Gunawad cluster, Dhar*



Substandard work of Anganwadi, Nayee Bastee at GP Sikandrabad, Kedadiya, Ratibad cluster, Bhopal

<sup>151</sup> Ratibad-28, Chhimak-22, Gunawad-10, Delakhedi-24

Government stated (August 2025) that letters were issued to respective districts to explain reasons for non-completion and to ensure early completion of works with necessary testing.

Detailed reply on the above identified issue, was awaited in audit (October 2025).

### **2.3.6 Conclusion**

Audit of Shyama Prasad Mukherji Rurban Mission found significant deficiencies in governance, compliance, and internal controls, indicating underlying inefficiencies in the Mission's implementation across the State.

Audit observed that although the Mission was discontinued on 31.03.2022, with instructions of the Government of India to complete all sanctioned or committed works, 48 *per cent* of these works remained incomplete or uninitiated even after two years of its discontinuation.

The government executed various infrastructure projects under the Mission, without spatial mapping of land use and service linkages, which undermined the objective of achieving planned and sustainable development of Rurban clusters.

Further, the government did not ensure integrated development of the agricultural and allied sectors under the Mission, which limited the opportunities for income generation and sustainable economic growth within the clusters. Similarly, the objectives such as providing piped water supply to targeted households and establishing smart classes to provide better education and mental development of the targeted children were not achieved as intended. It was also observed that even though provisions were made for developing the local infrastructure and skill, execution remained inadequate, which resulted in gaps between intended objectives and actual outcomes.

Due to not entering Memoranda of Understanding (MoUs) by the concerned *Gram Panchayats*, the revenue-generating assets were not handed over to the Self Help Groups (SHGs), Cluster Level Federations (CLFs) or the Village Organizations (VOs), leading to non-commencement of their operation and maintenance activities.

Audit further observed that of the total expenditure incurred by the State, 86.86 *per cent* was met through convergence and only 13.14 *per cent* through the Critical Gap Fund (CGF), reflecting greater dependence on convergence resources and limited utilisation of CGF funds. The inadequate conduct of District Level Committee (DLC) meetings, and not carrying out lab testing of the material used in executed works, reflected weak internal control mechanisms in Mission's implementation, as was corroborated by the findings of Joint Physical Verification of works, conducted by the Audit.

Overall, the audit concludes that the success of Mission in Madhya Pradesh was limited, with achievements largely confined to project execution primarily funded through convergence with other schemes.

### 2.3.7 Recommendations

The government may ensure

- *completion of ongoing projects, which were committed under the Mission (with reference to Paragraphs 2.3.3.1 and 2.3.3.2(iv)),*
- *commencement of operation and maintenance activities of the revenue-generating projects by enabling proper ownership of the assets so created (with reference to Paragraph 2.3.3.5),*
- *to fix responsibilities for deficient planning, implementation, monitoring and financial management (with reference to Paragraphs 2.3.2.2, 2.3.3.1, 2.3.4.1, 2.3.5.2 and 2.3.5.3).*

Gwalior  
The 16 April 2026

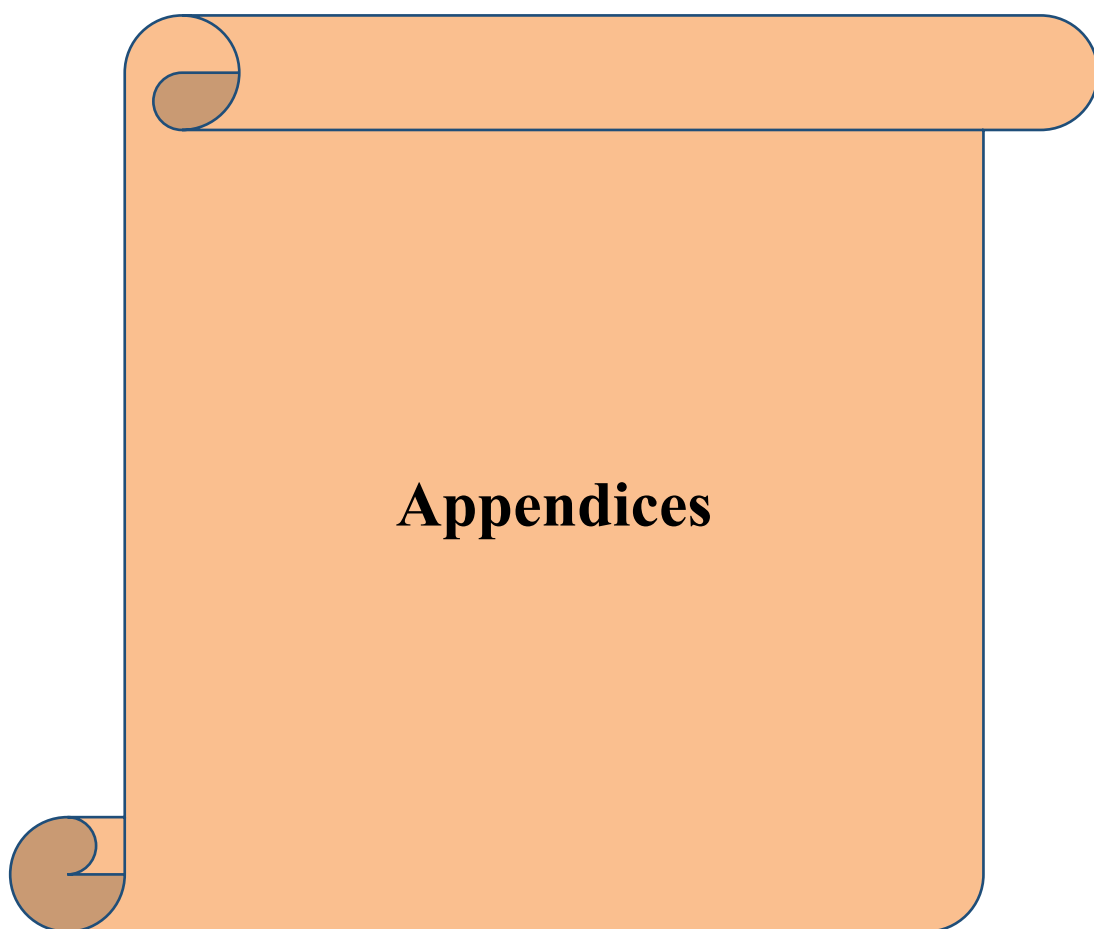
  
(Siddhartha Bondade)  
Accountant General (Audit-I),  
Madhya Pradesh

Countersigned

New Delhi  
The 22 April 2026

  
(K. Sanjay Murthy)  
Comptroller and Auditor General of India







**Appendix-1.1**  
**Details of IT applications used by the department under Audit**  
**jurisdiction of Audit-I**  
**[Reference: Para No. 1.2, Page No. 2]**

| Sl. No. | Name of Department                         | No. of IT applications used | Name of IT application                                                            | Owner of IT Application                    | Whether the Security Certificate issued on CERT-IN empanelled vendor or a state level earmarked entity |
|---------|--------------------------------------------|-----------------------------|-----------------------------------------------------------------------------------|--------------------------------------------|--------------------------------------------------------------------------------------------------------|
| 1.      | Panchayat and Rural Development Department | 08                          | Online management, monitoring and accounting system (OMMS) (MPRRDA) (omms.nic.in) |                                            | Information awaited                                                                                    |
|         |                                            |                             | Online works management System (OWMS) (RES)                                       |                                            |                                                                                                        |
|         |                                            |                             | Panchayat darpan 2.0 (GoMP portal for PRI) (mppanchayatdarpan.gov.in)             | Panchayat and Rural development Department | Issued by CERT-IN empanelled Vendor MPSEDC                                                             |
|         |                                            |                             | e-Gramswarah (GoI portal for PRI) (egramswaraj.gov.in)                            |                                            |                                                                                                        |
|         |                                            |                             | sbm.gov.in                                                                        |                                            |                                                                                                        |
|         |                                            |                             | AWAS SOFT (awaassoft.nic.in)                                                      |                                            | Information awaited                                                                                    |
|         |                                            |                             | PMKSY WDC 2.5 MIS entry software (wdcpmksy.dolr.gov.in)                           |                                            |                                                                                                        |
|         |                                            |                             | MGNREGA MIS (nreganarep.nic.in)                                                   |                                            |                                                                                                        |
| 2.      | Urban Development and Housing Department   | 05                          | E-nagarpalika 2.0 (ULB) enagarpalika.mp.gov.in                                    |                                            |                                                                                                        |
|         |                                            |                             | Mphidbonline.com (MPHIDB)                                                         |                                            |                                                                                                        |
|         |                                            |                             | ALPASS (Automated layout process approval and Scrutiny System)                    |                                            | Information awaited                                                                                    |
|         |                                            |                             | TDR (Transferable Development Rights) dtcp.mp.gov.in                              |                                            |                                                                                                        |
|         |                                            |                             | mptownplan.gov.in                                                                 |                                            |                                                                                                        |
| 3.      | Jail Department                            | 01                          | E-prisons (Central Govt.)                                                         |                                            | Information awaited                                                                                    |
| 4.      | Law and Legislative Affairs Department     | 14                          | FTMS (L&LA Department) www.law.mp.gov.in (L&LA department)                        |                                            |                                                                                                        |
|         |                                            |                             | MP eOffice (State Govt.)                                                          |                                            |                                                                                                        |
|         |                                            |                             | IFMIS(State Govt.)                                                                |                                            |                                                                                                        |
|         |                                            |                             | MP e-Tenders (State Govt.)                                                        |                                            |                                                                                                        |
|         |                                            |                             | GeM (Central Govt.)                                                               |                                            |                                                                                                        |
|         |                                            |                             | MP Code (State Govt.)                                                             |                                            |                                                                                                        |
|         |                                            |                             | CM Dashboard (State Govt.)                                                        |                                            |                                                                                                        |
|         |                                            |                             | MMS (State Govt.)                                                                 |                                            | Information awaited                                                                                    |
|         |                                            |                             | NIC-eGranthalaya (State Govt.)                                                    |                                            |                                                                                                        |
|         |                                            |                             | MP Sankalp Portal (State Govt.)                                                   |                                            |                                                                                                        |
|         |                                            |                             | Advertisement Management System (State Govt.)                                     |                                            |                                                                                                        |
|         |                                            |                             | CM Helpline(State Govt.)                                                          |                                            |                                                                                                        |
|         |                                            |                             | E-Awas, Sampada (State Govt.)                                                     |                                            |                                                                                                        |

| Sl. No. | Name of Department                     | No. of IT applications used | Name of IT application                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | Owner of IT Application                                                 | Whether the Security Certificate issued on CERT-IN empanelled vendor or a state level earmarked entity                  |
|---------|----------------------------------------|-----------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------|
| 5.      | Home Department                        | 18                          | CCTNS MP (CII)<br>E-Vivechna (CII)<br>E-Rakshak (CII)<br>E-FIR (CII)<br>E-Shakshya, (CII)<br>ITSSSO (CII)<br>ICJS (CII)<br>NDSO (CII)<br>Cri-mac (CII)<br>e-office (User level access)<br>IFMIS (User level access)<br>GeM Portal (User level access)<br>GST Portal (User level access)<br>M.P.Sampada (User level access)<br>M P Police (www.mppolice.gov.in)<br>NAFIS (CII)<br>MP Police E-mail<br>FP Portal                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |                                                                         | Information awaited                                                                                                     |
| 6.      | Women and Child Development Department | 14                          | Departmental MIS Portal ( <a href="https://mpwcdmis.gov.in">https://mpwcdmis.gov.in</a> )<br>Mukhyamantri Ladli Behna Yojana ( <a href="https://cmladlibahna.mp.gov.in">https://cmladlibahna.mp.gov.in</a> )<br>Chief Minister Ladli Laxmi Yojana ( <a href="https://ladlilaxmi.mp.gov.in">https://ladlilaxmi.mp.gov.in</a> )<br>SAMPARK Application<br>Sambal Anganwadi and Nutrition2.0 ( <a href="https://poshantracker.in">https://poshantracker.in</a> )<br>Pradhan Mantri Matru Vandana Yojana ( <a href="https://pmrvy.wcd.gov.in">https://pmrvy.wcd.gov.in</a> )<br>Mission Shakti Portal ( <a href="https://missionshakti.wcd.gov.in">https://missionshakti.wcd.gov.in</a> )<br>Mission Vatsalya Portal ( <a href="https://missionvatsalya.wcd.gov.in">https://missionvatsalya.wcd.gov.in</a> )<br>PM Cares Portal ( <a href="https://pmcaresforchildren.in">https://pmcaresforchildren.in</a> )<br>Central Adoption Resource Authority Portal ( <a href="https://cara.wcd.gov.in">https://cara.wcd.gov.in</a> )<br>Chief Minister Covid-19 Bal Seva Yojana Portal ( <a href="https://services.mp.gov.in">https://services.mp.gov.in</a> )<br>Mukhyamantri Bal Ashirwad Yojana Portal ( <a href="https://scps.mp.gov.in">https://scps.mp.gov.in</a> )<br>Bal Swaraj Portal ( <a href="https://ncpcr.gov.in/baalswaraj">https://ncpcr.gov.in/baalswaraj</a> )<br>GHAR' (Go Home & Re-unite) portal ( <a href="https://ncpcr.gov.in">https://ncpcr.gov.in</a> ) | Directorate of WCD MP<br>Directorate of WCD MP<br>Directorate of WCD MP | MPSEDC (state level earmarked entity)<br>MPSEDC (state level earmarked entity)<br>MPSEDC (state level earmarked entity) |
| 7.      | Tribal welfare Department              | 11                          | e-HRMS<br>Departmental Website ( <a href="http://www.tribal.mp.gov.in/MPTAASC">http://www.tribal.mp.gov.in/MPTAASC</a> )<br>e-Office<br>IFMIS                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |                                                                         | Information awaited                                                                                                     |

| Sl. No. | Name of Department                               | No. of IT applications used | Name of IT application                                                                                                                                                                | Owner of IT Application    | Whether the Security Certificate issued on CERT-IN empanelled vendor or a state level earmarked entity |
|---------|--------------------------------------------------|-----------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------|--------------------------------------------------------------------------------------------------------|
|         |                                                  |                             | PFMS                                                                                                                                                                                  |                            |                                                                                                        |
|         |                                                  |                             | CM MONIT                                                                                                                                                                              |                            |                                                                                                        |
|         |                                                  |                             | CS Monit                                                                                                                                                                              |                            |                                                                                                        |
|         |                                                  |                             | CM Helpline                                                                                                                                                                           |                            |                                                                                                        |
|         |                                                  |                             | Aadi Sanskriti Porta                                                                                                                                                                  |                            |                                                                                                        |
|         |                                                  |                             | Aadi Kalakar                                                                                                                                                                          |                            |                                                                                                        |
|         |                                                  |                             | MAPCET Portal                                                                                                                                                                         |                            |                                                                                                        |
| 8.      | Denotified Nomadic and Semi Nomadic Department   | Nil                         | NA                                                                                                                                                                                    | NA                         |                                                                                                        |
| 9.      | Backward Classes and Minority Welfare Department | Nil                         | NA                                                                                                                                                                                    | NA                         |                                                                                                        |
| 10.     | Scheduled Caste Development Department           | Nil                         | NA                                                                                                                                                                                    | NA                         |                                                                                                        |
| 11.     | Ayush Department                                 | 03                          | CMS based Ayush department website                                                                                                                                                    | Ayush Department           | State level earmarked entity                                                                           |
|         |                                                  |                             | Online Drug licensing Portal                                                                                                                                                          | Ayush Department           | CERT-IN empanelled                                                                                     |
|         |                                                  |                             | E-sanjeevani                                                                                                                                                                          | MoWFH                      | -                                                                                                      |
| 12.     | Social Justice & Disabled Persons welfare        | 09                          | Social Security Portal                                                                                                                                                                | Developed & Managed by NIC | Security certificate issued on 02.05.2025 by MPSEDC                                                    |
|         |                                                  |                             | Sparsh Portal                                                                                                                                                                         | Developed & Managed by NIC | Security certificate issued on 02.05.2025 by MPSEDC                                                    |
|         |                                                  |                             | Vivah Portal                                                                                                                                                                          | Developed & Managed by NIC | Security certificate issued on 02.05.2025 by MPSEDC                                                    |
|         |                                                  |                             | Departmental Portal                                                                                                                                                                   | Developed & Managed by NIC | Security certificate issued on 02.05.2025 by MPSEDC                                                    |
|         |                                                  |                             | e-Anudan (Central Portal)                                                                                                                                                             |                            |                                                                                                        |
|         |                                                  |                             | Unique Disability ID (Central Portal)                                                                                                                                                 |                            |                                                                                                        |
|         |                                                  |                             | Transgender Community Portal (Central Portal)                                                                                                                                         |                            |                                                                                                        |
|         |                                                  |                             | National Scholarship Portal (Central Portal)                                                                                                                                          |                            |                                                                                                        |
|         |                                                  |                             | PFMS                                                                                                                                                                                  |                            |                                                                                                        |
| 13.     | Bhopal Gas Tragedy and Rehabilitation Department | 03                          | Departmental website ( <a href="http://www.bgtrrdmp.gov.in">http://www.bgtrrdmp.gov.in</a> )                                                                                          | Departmental               | MPSEDC                                                                                                 |
|         |                                                  |                             | eHospital@NIC                                                                                                                                                                         | Departmental               | No (It is local host Application accessible to authorised persons of the department only)              |
|         |                                                  |                             | Interlinking Portal ( <a href="http://gasrahat-hospitals.nic.in/gasrahatwebportal/">http://gasrahat-hospitals.nic.in/gasrahatwebportal/</a> ) New Domain under development production | Departmental               | MPSEDC                                                                                                 |

| Sl. No. | Name of Department                          | No. of IT applications used | Name of IT application                                                                                                                                                                                                                                                                                                                                                                               | Owner of IT Application | Whether the Security Certificate issued on CERT-IN empanelled vendor or a state level earmarked entity |
|---------|---------------------------------------------|-----------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------|--------------------------------------------------------------------------------------------------------|
| 14.     | Public Health and Family Welfare Department | 10                          | URL-<br><a href="http://www.gasrahathospitals.mp.gov.in">http://www.gasrahathospitals.mp.gov.in</a><br>DHS-Civil Works Management System<br>Sarhak App (Biometric Attendance system)<br>eHRMS<br>E-office<br>MedLEaPR MP-3.0<br>Departmental Website( <a href="http://www.health.mp.gov.in">www.health.mp.gov.in</a> )<br>MP e-Services Portal<br>CT Scan Software<br>Bond Posting<br>MPPHSCL - IMCS |                         | Information awaited                                                                                    |
| 15.     | Medical Education Department                | 05                          | Department Website ( <a href="https://medicaleducation.mp.gov.in">https://medicaleducation.mp.gov.in</a> )<br>Internship & Bond Portal<br>NEET UG/PG Counseling and Admission Portal<br>e-Office<br>eSahaat                                                                                                                                                                                          |                         | Information awaited                                                                                    |
| 16.     | Higher Education Department                 | 11                          | Higher Education Portal<br>Ehrms<br>Sarhak<br>Sarhak Analytical Dashboard<br>GIS<br>ER Sheet<br>Guest Faculty Management<br>Posting Application for PMCOE<br>ePravesh<br>ACR<br>eOffice                                                                                                                                                                                                              |                         | Information awaited                                                                                    |
| 17.     | School Education Department                 | 09                          | Education portal 3.0<br>Guest faculty portal<br>RTE portal<br>UDISE Portal<br>RSK Portal<br>Education portal 2.0<br>Education Portal<br>Samagra Scholarship<br>Vimarsh Portal                                                                                                                                                                                                                        |                         | Information awaited                                                                                    |
| 18.     | Labour Department                           | 09                          | Shram Sheva Portal<br>Dhanwantri App.<br>IFMIS Software<br>EPFO<br>ESIC<br><a href="http://lcms.mponline.gov.in">lcms.mponline.gov.in</a><br><a href="http://sambal.mp.gov.in">sambal.mp.gov.in</a><br><a href="http://labour.mp.gov.in">labour.mp.gov.in</a><br><a href="http://shramkalyanmandal.mponline.gov.in">shramkalyanmandal.mponline.gov.in</a>                                            |                         | Information awaited                                                                                    |

| Sl. No.      | Name of Department                                   | No. of IT applications used | Name of IT application                                                                                                                                                                                                                                                                                                                                                                                                                                                                            | Owner of IT Application | Whether the Security Certificate issued on CERT-IN empanelled vendor or a state level earmarked entity |
|--------------|------------------------------------------------------|-----------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------|--------------------------------------------------------------------------------------------------------|
| 19.          | Sports and Youth Welfare Department                  | Nil                         | -                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |                         | Information awaited                                                                                    |
| 20.          | Technical Education and skill Development Department | 12                          | Department of technical education, skill development and employment website<br>M.P Rojgar Portal<br>Directorate of Skill Development Website<br>Madhya Pradesh Skills<br>Madhya Pradesh State Skill Development & Employment Generation Board<br>Madhya Pradesh Skills Development Project<br>Directorate of Technical Education<br>Mukhyamantri Sikho Kamao Yojana<br>Global Skills Park<br>Harsh<br>Mukhyamantri Medhavi Vidhyarthi Yojana Portal<br>Mukhyamantri Jankalyan (Shiksha Protsahan) |                         | Information awaited                                                                                    |
| 21.          | General Administration Department                    | Nil                         | -                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |                         | Information awaited                                                                                    |
| 22.          | Parliamentary Affairs (State Legislature) Department | Nil                         | -                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |                         | Information awaited                                                                                    |
| 23.          | Public Relation Department                           | Nil                         | -                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |                         | Information awaited                                                                                    |
| 24.          | Revenue Department                                   | 05                          | Mpbhulekh<br>m-RCMS<br>SAMPADA (e- Registration)<br>SAARA (MP Suite of Revenue Apps)<br>Cyber Tehsil                                                                                                                                                                                                                                                                                                                                                                                              |                         | Information awaited                                                                                    |
| 25.          | Public Service Management                            | Nil                         | -                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |                         | Information awaited                                                                                    |
| <b>Total</b> |                                                      | <b>147</b>                  |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |                         |                                                                                                        |

## Appendix-1.2

### Department-wise break-up of outstanding Inspection Reports and Paragraphs

[Reference: Para No. 1.6.1, Page No. 5]

| Sl. No.      | Name of Department                                   | Number of IRs/Paragraphs pending as of 31 March 2024 |              |
|--------------|------------------------------------------------------|------------------------------------------------------|--------------|
|              |                                                      | IRs                                                  | Paragraphs   |
| 1.           | Panchayat and Rural Development Department           | 1583                                                 | 6437         |
| 2.           | Urban Development and Housing Department             | 1551                                                 | 12288        |
| 3.           | Jail Department                                      | 98                                                   | 379          |
| 4.           | Law and Legislative Affairs Department               | 176                                                  | 381          |
| 5.           | Home Department                                      | 278                                                  | 659          |
| 6.           | Women and Child Development Department               | 925                                                  | 2976         |
| 7.           | Tribal welfare Department                            | 674                                                  | 2124         |
| 8.           | Denotified Nomadic and Semi Nomadic Department       | 06                                                   | 18           |
| 9.           | Backward Classes and Minority Welfare Department     | 123                                                  | 496          |
| 10.          | Scheduled Caste Development Department               | 198                                                  | 888          |
| 11.          | Ayush Department                                     | 160                                                  | 436          |
| 12.          | Social Justice & Disabled Persons Welfare Department | 324                                                  | 1071         |
| 13.          | Bhopal Gas Tragedy and Rehabilitation Department     | 12                                                   | 26           |
| 14.          | Public Health and Family Welfare Department          | 920                                                  | 4231         |
| 15.          | Medical Education Department                         | 195                                                  | 966          |
| 16.          | Higher Education Department                          | 659                                                  | 2886         |
| 17.          | School Education Department                          | 2360                                                 | 8246         |
| 18.          | Labour Department                                    | 236                                                  | 548          |
| 19.          | Sports and Youth Welfare Department                  | 123                                                  | 426          |
| 20.          | Technical Education and skill Development Department | 345                                                  | 1182         |
| 21.          | General Administration Department                    | 138                                                  | 386          |
| 22.          | Parliamentary Affairs (State Legislature) Department | 07                                                   | 17           |
| 23.          | Public Relation Department                           | 30                                                   | 71           |
| 24.          | Revenue Department                                   | 2649                                                 | 9105         |
| 25.          | Public Service Management Department                 | 01                                                   | 01           |
| <b>Total</b> |                                                      | <b>13771</b>                                         | <b>56244</b> |

**Appendix-1.3**  
**Department-wise break-up of outstanding Paragraphs for ENs**  
 [Reference: Para No. 1.6.3, Page No. 6]

| Sl. No. | Year of Audit Report                             | Name of Department                                              | ENs pending as of 31.03.2025 | Date of Presentation in the State Legislature | Due date for receipt of Departmental replies |
|---------|--------------------------------------------------|-----------------------------------------------------------------|------------------------------|-----------------------------------------------|----------------------------------------------|
| 01      | 2020-21 (Audit 1)                                | Revenue Department                                              | 01                           | 08.02.2024                                    | 08.05.2024                                   |
|         |                                                  | School Education Department                                     | 01                           |                                               |                                              |
|         |                                                  | Technical Education Skill Development and Employment Department | 01                           |                                               |                                              |
| 02      | 2020-21 (Audit-1) Report No. 08 of the year 2024 | Panchayat and Rural Development Department                      | 01                           | 18.12.2024                                    | 18.03.2025                                   |
|         |                                                  | Women and child Development                                     | 01                           |                                               |                                              |
| 03      | 2021-22 (Audit-1) Report No. 06 of the year 2024 | Public Health and Family Welfare Department                     | 132                          | 18.12.2024                                    | 18.03.2025                                   |
|         |                                                  | Medical Education Department                                    | 54                           |                                               |                                              |
|         |                                                  | Ayush Department                                                | 36                           |                                               |                                              |
| Total   |                                                  |                                                                 |                              | 227                                           |                                              |

## Appendix 1.4

### Action Taken Notes (ATNs) on PAC recommendations to be received from Government of Madhya Pradesh as on 31 March 2025

[Reference: Para No. 1.6.4, Page No. 6]

| Sl. No.      | Name of Department                          | XIV Legislative Assembly 2013-2018 |                            | XV Legislative Assembly 2018- till nows |                            | Total       |                            |
|--------------|---------------------------------------------|------------------------------------|----------------------------|-----------------------------------------|----------------------------|-------------|----------------------------|
|              |                                             | No. of ATNs                        | Paragraph included in ATNs | No. of ATNs                             | Paragraph included in ATNs | No. of ATNs | Paragraph included in ATNs |
| 1.           | Panchayat and Rural Development Department  | 02                                 | 02                         | 01                                      | 02                         | 03          | 04                         |
| 2.           | Revenue Department                          | 07                                 | 24                         | -                                       | -                          | 07          | 24                         |
| 3.           | Tribe Welfare Department                    | 01                                 | 01                         | -                                       | -                          | 01          | 01                         |
| 4.           | Home Department                             | 01                                 | 01                         | -                                       | -                          | 01          | 01                         |
| 5.           | Public Health and Family Welfare Department | 02                                 | 06                         | 01                                      | 01                         | 03          | 07                         |
| 6.           | Social Justice Department                   | 01                                 | 01                         | -                                       | -                          | 01          | 01                         |
| 7.           | Women and Child Development Department      | -                                  | -                          | 04                                      | 05                         | 04          | 05                         |
| 8.           | Urban Development and Housing Department    | 01                                 | 02                         | 01                                      | 02                         | 02          | 04                         |
| <b>Total</b> |                                             | <b>15</b>                          | <b>37</b>                  | <b>07</b>                               | <b>10</b>                  | <b>22</b>   | <b>47</b>                  |

## Appendix 2.1.1

### Statement showing selected districts and hospitals for audit and sampling methodology

[Reference: Para No. 2.1.3, Page No. 17]

| Sl. No. | Name of selected District | Method of selection of district                                                                                                                                       | Name of the Government Mental Hospital | Name of Government Medical College      | Name of the selected CHCs (selected using SRSWOR method) |
|---------|---------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------|-----------------------------------------|----------------------------------------------------------|
| 1       | Bhopal                    | Selected to cover Psychiatry Department of Gandhi Medical College, Bhopal on advice of Principal Secretary, PH&ME Department, Madhya Pradesh during entry conference. | --                                     | Government Medical College, Bhopal      | 1. Gandhinagar<br>2. Kolar Road                          |
| 2       | Gwalior                   | Selected to cover the Government Mental Hospitals of the State.                                                                                                       | Government Mental Hospital, Gwalior    | Gajra Raja Medical College              | 1. Deendayal Nagar<br>2. Chinor                          |
| 3       | Indore                    | -do-                                                                                                                                                                  | Government Mental Hospital, Indore     | Mahatma Gandhi Medical College          | 1. Manpur<br>2. Banganga                                 |
| 4       | Khandwa                   | Selected through Simple Random Sampling without Replacement (SRSWOR) method.                                                                                          | --                                     | Nandkumar Singh Chouhan Medical College | 1. Punasa<br>2. Singot                                   |
| 5       | Ratlam                    | -do-                                                                                                                                                                  | --                                     | Government Medical College              | 1. Bajna<br>2. Kharwakalan                               |

### Appendix-2.1.2

#### Details of members of SMHA as per Section 46 of the MH Act, 2017 and status of nomination of members of the SMHA by the GoMP

[Reference: Para No. 2.1.5.2, Page No. 19]

| Sl. No.      | Members to be nominated as per Section 46 of MH Act, 2017                                                                                                                                                       | Number    | Status of Nomination                                             |
|--------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|------------------------------------------------------------------|
| 1            | Joint Secretary in the Department of Health of the State Government, in charge of mental health - member ex officio;                                                                                            | 1         | Nominated vide Gazette notification (September 2020)             |
| 2            | Director of Health Services or Medical Education – member ex officio                                                                                                                                            | 1         | Nominated vide Gazette notification (September 2020)             |
| 3            | Joint Secretary in the Department of Social Welfare of the State Government - member ex officio;                                                                                                                | 1         | Nominated vide Gazette notification (September 2020)             |
| 4            | Head of any of the Mental Hospitals in the State or Head of Department of Psychiatry at any Government Medical College, to be nominated by the State Government - member;                                       | 1         | Nominated vide Gazette notification (September 2020)             |
| 5            | One eminent psychiatrist from the State not in Government service to be nominated by the State Government – member;                                                                                             | 1         | Not Nominated                                                    |
| 6            | One mental health professional as defined in item (iii) of clause (q) of sub-section (1) of section 2 having at least fifteen years' experience in the field, to be nominated by the State Government - member; | 1         | Not Nominated                                                    |
| 7            | One psychiatric social worker having at least fifteen years experience in the field, to be nominated by the State Government – member;                                                                          | 1         | Not Nominated                                                    |
| 8            | One clinical psychologist having at least fifteen years experience in the field, to be nominated by the State Government - member;                                                                              | 1         | Not Nominated                                                    |
| 9            | One mental health nurse having at least fifteen years experience in the field of mental health, to be nominated by the State Government – member                                                                | 1         | Not Nominated                                                    |
| 10           | Two persons representing persons who have or have had mental illness, to be nominated by the State Government – member                                                                                          | 2         | Not Nominated                                                    |
| 11           | Two persons representing care-givers of persons with mental illness or organisations representing care-givers, to be nominated by the State Government - members                                                | 2         | Not Nominated                                                    |
| 12           | Two persons representing non-governmental organisations which provide services to persons with mental illness, to be nominated by the State Government - members.                                               | 2         | Not Nominated                                                    |
| <b>Total</b> |                                                                                                                                                                                                                 | <b>15</b> | <b>Four members nominated and 11 members were not nominated.</b> |

**Appendix-2.1.3**  
**Detail of unregistered MHEs**  
**[Reference: Para No. 2.1.5.6, Page No. 20]**

| Sl. No.      | Name of MHE                                                                                  | Number    |
|--------------|----------------------------------------------------------------------------------------------|-----------|
| 1            | Mahatma Gandhi Medical College Indore                                                        | 1         |
| 2            | Srimant Rajmaata Vijayaraje Sindhiya Medical College and Hospital, Shivpuri                  | 1         |
| 3            | R.D.Gardi Medical College Ujjain                                                             | 1         |
| 4            | Mahaveer Institute of Medical Sciences Bhopal                                                | 1         |
| 5            | Ajanta Lalit Kala Evam Samaj Kalyan Samiti Vidisha                                           | 1         |
| 6            | New Shiksha Prasar Evam Samaj Kalyan Samiti Jabalpur                                         | 1         |
| 7            | Jila Nashamukti Abhiyan Sangathan Seoni                                                      | 1         |
| 8            | Jila Nashamukti Abhiyan Sangathan Balaghat                                                   | 1         |
| 9            | Bhartiya Redcross Society Neemuch                                                            | 1         |
| 10           | Ankur Pragatisheel Mahila Kendra Indore (Outreach Drop in Centre)                            | 1         |
| 11           | Ahinsa Mahila Bal Kalyan Evam Swasthya Shiksha Prasar Samiti Datia                           | 1         |
| 12           | Ahinsa Mahila Bal Kalyan Evam Swasthya Shiksha Prasar Samiti Gwalior                         | 1         |
| 13           | Nivedita Kalyan Samiti Rewa                                                                  | 1         |
| 14           | Ajanta lalit Kala Evam Samaj Kalyan Samiti Saugor                                            | 1         |
| 15           | Ankur Pragatisheel Mahila Kendra Indore (Integrated Rehabilitation Centre for Addicts)       | 1         |
| 16           | Ajanta lalit Kala Evam Samaj Kalyan Samiti Bhopal                                            | 1         |
| 17           | New Shiksha Prasar Evam Samaj Kalyan Samiti Jabalpur (Outreach Drop In Centre)               | 1         |
| 18           | Raman Shiksha Samiti Gwalior                                                                 | 1         |
| 19           | Ankur Pragatisheel Mahila Kendra Shajapur                                                    | 1         |
| 20           | New Shiksha Prasar Evam Samaj Kalyan Samiti Jabalpur (Community Based Peer Led Intervention) | 1         |
| 21           | Maatr Seva Sangh Chhindwada                                                                  | 1         |
| 22           | Nivedita Kalyan Samiti Satna                                                                 | 1         |
| 23           | Jila Nashamukti Abhiyan Sangathan Balaghat Narshinghpur                                      | 1         |
| 24           | Ahinsa Mahila Bal Kalyan Swasthya Shiksha Prasar Samiti Gwalior                              | 1         |
| 25           | Ankur Pragatisheel Mahila Kendra, Shajapur                                                   | 1         |
| 26           | Ajanta lalit Kala Evam Samaj Kalyan Samiti Raisen                                            | 1         |
| 27           | Mahila Half-Way-Home Gwalior Mansik Arogyshala Campus                                        | 1         |
| 28           | Mahila Long Stay Home Gwalior                                                                | 1         |
| 29           | Long Stay Home Indore                                                                        | 1         |
| 30           | Mental Health Wing, Jail Gwalior                                                             | 1         |
| 31           | Mankaksh in District Hospitals of the State                                                  | 51        |
| <b>Total</b> |                                                                                              | <b>81</b> |

**Appendix-2.1.4**

**Statement showing delay (beyond stipulated 10 days) in registration of the MHEs**  
**[Reference: Para No. 2.1.5.7, Page No. 21]**

| Sl. No. | Detail of applicant                                                         | Date of application for registration | Date of approval of registration by SMHA | Time taken for approval (in days) | Delay (in days) |
|---------|-----------------------------------------------------------------------------|--------------------------------------|------------------------------------------|-----------------------------------|-----------------|
| 1       | 2                                                                           | 3                                    | 4                                        | 5 (4-3)                           | 6               |
| 1       | Govt. Medical College Hospital, Vidisha                                     | 16/12/2022                           | 19/01/2023                               | 34                                | 24              |
| 2       | BARJI Bai Memprial Wel Fare Society, Indore                                 | 20/12/2022                           | 19/01/2023                               | 30                                | 20              |
| 3       | Chirayu Medical College & Hospital, Bhopal                                  | 22/12/2022                           | 19/01/2023                               | 28                                | 18              |
| 4       | Ankur Rehab Center, Indore                                                  | 20/12/2022                           | 19/01/2023                               | 30                                | 20              |
| 5       | Svadhya Neuro Psychiatric Hospital, Indore                                  | 06/01/2023                           | 19/01/2023                               | 13                                | 3               |
| 6       | Sri Aurobindo Medical College & Post Graduate Institute, Indore             | 04/01/2023                           | 19/01/2023                               | 15                                | 5               |
| 7       | Birsa Munda Government Medical College, Shahdol                             | 04/01/2023                           | 01/02/2023                               | 28                                | 18              |
| 8       | Government Medical College Autonomous, Datia                                | 10/01/2023                           | 01/02/2023                               | 22                                | 12              |
| 9       | J.K Hospital, Bhopal 462042                                                 | 25/01/2023                           | 13/02/2023                               | 19                                | 9               |
| 10      | Gwalior Mansik Arogyashala, Gwalior                                         | 07/02/2023                           | 20/02/2023                               | 13                                | 3               |
| 11      | Parivartan Nashamukti Evam Punarvas Kendra, Ujjain                          | 16/02/2023                           | 03/03/2023                               | 15                                | 5               |
| 12      | Shri G.K.S Nashamukti Punarvas Kendra, Gwalior                              | 16/02/2023                           | 03/03/2023                               | 15                                | 5               |
| 13      | G.K.S Nashamukti Punarvas Kendra, Bhopal                                    | 16/02/2023                           | 03/03/2023                               | 15                                | 5               |
| 14      | Dr. Shubhanshu Awasthivistar Rehabilitation and De-Addiction Centre, Indore | 27/02/2023                           | 20/03/2023                               | 21                                | 11              |
| 15      | Govt. Medical College, Ratlam                                               | 14/02/2023                           | 29/03/2023                               | 43                                | 33              |
| 16      | Jyoti Nasha Mukti Evam Punarwas Kendra, Indore                              | 14/03/2023                           | 29/03/2023                               | 15                                | 5               |
| 17      | True Vision Welfare Society, Datia                                          | 16/03/2023                           | 29/03/2023                               | 13                                | 3               |
| 18      | Sacred Narmada Nashamukti Evam Punarvas Kendra, Dhar                        | 17/03/2023                           | 29/03/2023                               | 12                                | 2               |
| 19      | Ahinsa Nashamukti Kendra, Bhind                                             | 11/05/2023                           | 25/05/2023                               | 14                                | 4               |
| 20      | Man Mental health Awareness & Networking Society, Guna                      | 15/06/2023                           | 27/06/2023                               | 12                                | 2               |
| 21      | Mamata Manochikitsa Evam Nashamukti Kendra, Bhopal                          | 07/07/2023                           | 20/07/2023                               | 13                                | 3               |
| 22      | GASVS Home Again Center, Limbodi Indore                                     | 14/12/2023                           | 03/01/2024                               | 20                                | 10              |
| 23      | GASVS Home Again Center, Shivdham Colony Limodi, Indore                     | 22/12/2023                           | 03/01/2024                               | 12                                | 2               |

| Sl. No. | Detail of applicant                                            | Date of application for registration | Date of approval of registration by SMHA | Time taken for approval (in days) | Delay (in days) |
|---------|----------------------------------------------------------------|--------------------------------------|------------------------------------------|-----------------------------------|-----------------|
| 24      | GASVS Home Again Center, Peace Point Colony, Limodi Indore     | 22/12/2023                           | 03/01/2024                               | 12                                | 2               |
| 25      | GASVS Home Again Center, Shree Krishna Avenue, Limbodi, Indore | 22/12/2023                           | 03/01/2024                               | 12                                | 2               |
| 26      | Sudarshan Nashamukti Kendra Balaji, Gwalior                    | 15/01/2024                           | 21/02/2024                               | 37                                | 27              |
| 27      | J.A. Hospital, Gwalior                                         | 25/01/2024                           | 21/02/2024                               | 27                                | 17              |
| 28      | Sagar Medical College and Hospital, Jabalpur                   | 29/01/2024                           | 13/03/2024                               | 44                                | 34              |
| 29      | Institute of Medical Sciences Chhindwara                       | 30/01/2024                           | 13/03/2024                               | 43                                | 33              |
| 30      | Ambika Shaikshanik Evam Mahira Samaj Kalyan Samiti, Ujjain     | 22/02/2024                           | 13/03/2024                               | 20                                | 10              |
| 31      | Govt. Medical College, Khandwa                                 | 22/02/2024                           | 13/03/2024                               | 20                                | 10              |
| 32      | Mahakal Health Care Center, Ujjain                             | 22/02/2024                           | 13/03/2024                               | 20                                | 10              |
| 33      | NSCB Medical College, Jabalpur (M.P.)                          | 27/02/2024                           | 13/03/2024                               | 15                                | 5               |
| 34      | Gandhi Medical College, Bhopal                                 | 07/03/2024                           | 05/04/2024                               | 29                                | 19              |
| 35      | Jan Jagran and Samaj Utthan Parishad, Panna                    | 11/03/2024                           | 05/04/2024                               | 25                                | 15              |
| 36      | Sankalp Nashamukti Kendra, Narmadapurma                        | 02/04/2024                           | 18/04/2024                               | 16                                | 6               |
| 37      | Sankalp Nashamukti Kendra, Bhopal                              | 02/04/2024                           | 18/04/2024                               | 16                                | 6               |
| 38      | Nidaan Nashamukti Kendra, Gwalior                              | 05/04/2024                           | 18/04/2024                               | 13                                | 3               |

**Appendix-2.1.5**  
**Statement showing delay (beyond stipulated period of 45 days as per the MH Act, 2017) in publication of information of the MHEs**  
**[Reference: Para No. 2.1.5.7, Page No. 21]**

| Sl. No. | Name of Existing Mental Health Establishment                                   | Date of approval of registration by SMHA | Date of publication | Time taken for publication (in days) | Delay (in days) |
|---------|--------------------------------------------------------------------------------|------------------------------------------|---------------------|--------------------------------------|-----------------|
| 1       | 2                                                                              | 3                                        | 4                   | 5 (4-3)                              | 6               |
| 1       | Shree Sunflower Institute of Medical Sciences, Ujjain                          | 21/11/2022                               | 29/03/2023          | 128                                  | 83              |
| 2       | Sadbhav Nashamukti Kendra, Indore                                              | 28/11/2022                               | 29/03/2023          | 121                                  | 76              |
| 3       | Sadbhav Nashamukti Kendra, Jabalpur                                            | 28/11/2022                               | 29/03/2023          | 121                                  | 76              |
| 4       | Prayas Nashamukti Evam Manochitisha Kendra, Bhopal                             | 28/11/2022                               | 29/03/2023          | 121                                  | 76              |
| 5       | Suman Prerna Seva Samiti Lash Nashamukti Kendra, Katni MP                      | 13/12/2022                               | 29/03/2023          | 106                                  | 61              |
| 6       | Shraddha Bhakti Seva Samiti, Bhopal                                            | 13/12/2022                               | 29/03/2023          | 106                                  | 61              |
| 7       | New Pratab Shiksha Samiti Sankalp Nashamukti Kendra, Sehore                    | 13/12/2022                               | 29/03/2023          | 106                                  | 61              |
| 8       | Shraddha Bhakti Seva Samiti, Sehore                                            | 13/12/2022                               | 29/03/2023          | 106                                  | 61              |
| 9       | Suman Prerna Seva Samiti Lash Nashamukti Kendra, Itarsi                        | 13/12/2022                               | 29/03/2023          | 106                                  | 61              |
| 10      | Amaltas Institute of Medical Sciences, Dewas                                   | 20/12/2022                               | 29/03/2023          | 99                                   | 54              |
| 11      | Index Medical College Hospital & Research Centre, Indore                       | 20/12/2022                               | 29/03/2023          | 99                                   | 54              |
| 12      | Govt. Medical College Hospital, Vidisha                                        | 19/01/2023                               | 29/03/2023          | 69                                   | 24              |
| 13      | Barji Bai Memorial Welfare Society, Indore                                     | 19/01/2023                               | 29/03/2023          | 69                                   | 24              |
| 14      | Chirayu Medical Collge and Hospital, Bhopal                                    | 19/01/2023                               | 29/03/2023          | 69                                   | 24              |
| 15      | Ankur Rehab Center, Indore                                                     | 19/01/2023                               | 29/03/2023          | 69                                   | 24              |
| 16      | MH Indore                                                                      | 03/01/2023                               | 29/03/2023          | 85                                   | 40              |
| 17      | LNCT Medical College & Associated Sewa Kunj Hospital & Research Center, Indore | 03/01/2023                               | 29/03/2023          | 85                                   | 40              |
| 18      | SGMH, Rewa                                                                     | 03/01/2023                               | 29/03/2023          | 85                                   | 40              |
| 19      | Neuropsychiatric Hospital, Mardana, Indore                                     | 19/01/2023                               | 29/03/2023          | 69                                   | 24              |
| 20      | Sri Aurobindo Medical College & Post Graduate Institute Bhawrasala, Indore     | 19/01/2023                               | 29/03/2023          | 69                                   | 24              |
| 21      | Birsa Munda Government Medical College, Shahdol                                | 01/02/2023                               | 29/03/2023          | 56                                   | 11              |
| 22      | Government Medical College Autonomous, Datia                                   | 01/02/2023                               | 29/03/2023          | 56                                   | 11              |
| 23      | Umang Nashamukti Evam Punarvas Kendra, Bhopal                                  | 01/02/2023                               | 29/03/2023          | 56                                   | 11              |

| Sl. No. | Name of Existing Mental Health Establishment                                          | Date of approval of registration by SMHA | Date of publication | Time taken for publication (in days) | Delay (in days) |
|---------|---------------------------------------------------------------------------------------|------------------------------------------|---------------------|--------------------------------------|-----------------|
| 24      | Nivedita Kalyan Samiti, Rewa                                                          | 12/06/2023                               | 18/10/2023          | 128                                  | 83              |
| 25      | Man Institute Of Psychological Therapy and Deaddiction Nursing Home, Guna             | 27/06/2023                               | 18/10/2023          | 113                                  | 68              |
| 26      | Manochiktsa Evam Nashamukti Kendra, Bhopal                                            | 20/07/2023                               | 18/10/2023          | 90                                   | 45              |
| 27      | Prabhat Shri Manochiktsa Avm Nashamukti Kendra, Bhopal                                | 27/07/2023                               | 18/10/2023          | 83                                   | 38              |
| 28      | Green City Manochiktsa Avm Nashamukti Kendra, Bhopal                                  | 27/07/2023                               | 18/10/2023          | 83                                   | 38              |
| 29      | Mettennium Hospital and Research Institute, Bhopal                                    | 27/07/2023                               | 18/10/2023          | 83                                   | 38              |
| 30      | Peoples College of Medical Sciences and Research Centre, Bhannur, Bhopal              | 01/09/2023                               | 18/10/2023          | 47                                   | 2               |
| 31      | Dr Hritu Singh (Professor)<br>RKDF Medical College Hospital & Research Center, Bhopal | 08/11/2023                               | 16/04/2024          | 160                                  | 115             |
| 32      | Gasvs Home Again Center, Indore                                                       | 03/01/2024                               | 16/04/2024          | 104                                  | 59              |
| 33      | Home Again Center, Shivdham Colony<br>Limodi, Indore MP 452020                        | 03/01/2024                               | 16/04/2024          | 104                                  | 59              |
| 34      | Gasvs Home Again Center, Peace Point<br>Colony, Indore MP 452020                      | 03/01/2024                               | 16/04/2024          | 104                                  | 59              |
| 35      | Gasvs Home Again Centre, Shree Krishna<br>Avenue, Limbodi Indore                      | 03/01/2024                               | 16/04/2024          | 104                                  | 59              |
| 36      | Sudarshan Nashamukti Kendra, Gwalior                                                  | 21/02/2024                               | 16/04/2024          | 55                                   | 10              |
| 37      | New J.A. Hospital, Gwalior                                                            | 21/02/2024                               | 16/04/2024          | 55                                   | 10              |

## Appendix-2.1.6

### Details of activity wise fund utilisation under NMHP

[Reference: Para No. 2.1.6.2, Page No. 22]

| Activity Code | Activity Name                                                                                                                        | 2021-22   |             |            | 2022-23      |            |             | 2023-24          |                   |       | (amount in ₹)          |  |
|---------------|--------------------------------------------------------------------------------------------------------------------------------------|-----------|-------------|------------|--------------|------------|-------------|------------------|-------------------|-------|------------------------|--|
|               |                                                                                                                                      | Allocated | Expenditure | Allocation | Expenditure  | Allocation | Expenditure | Total Allocation | Total Expenditure | Total | utilisation percentage |  |
| J.1           | Training of DH and CHCs Medical Officers, Nurses & Other Health Staff working under NMHP                                             | 71,00,000 | 44,33,400   | 71,50,000  | 37,96,996    | 71,50,000  | 80,71,985   | 2,14,00,000      | 1,63,02,381       |       | 76                     |  |
| J.1.6.B.1     | NGO based activities (committed 2020-21)                                                                                             | 5,00,000  | 4,73,019    | 0          | 0            | 0          | 0           | 5,00,000         | 4,73,019          |       | 95                     |  |
| J.2           | Drugs and supplies for NMHP                                                                                                          | 25,79,994 | 18,87,702   | 33,60,000  | 27,35,335.73 | 41,00,000  | 38,48,123   | 1,00,39,994      | 84,71,160.73      |       | 84                     |  |
| J.3           | IEC/BCC Activities                                                                                                                   | 0         | 0           | 12,75,000  | 10,89,331.78 | 13,00,000  | 11,11,897   | 25,75,000        | 22,01,228.78      |       | 85                     |  |
| J.4.A         | Weekly Psychiatric OPD at CHC                                                                                                        | 11,88,000 | 9,65,477.05 | 22,00,000  | 18,85,921    | 30,00,000  | 21,42,297   | 63,88,000        | 49,93,695.05      |       | 78                     |  |
| J.4.B         | Mental Health Check up cum awareness generation camps at UPHC                                                                        | 13,59,945 | 12,13,017   | 14,10,000  | 11,33,257    | 14,10,000  | 9,38,668    | 41,79,945        | 32,84,942         |       | 79                     |  |
| J.4.C         | Mental Health awareness seminars in 10 colleges/schools/ District Jails/ Police department/ Local civil bodies etc. in each district | 25,50,000 | 22,77,786   | 25,50,000  | 21,65,657    | 26,00,000  | 19,87,711   | 77,00,000        | 64,31,154         |       | 84                     |  |

| Activity Code | Activity Name                                                                                           | 2021-22   |             |            | 2022-23     |            |             | 2023-24    |             |           | Total utilisation percentage |
|---------------|---------------------------------------------------------------------------------------------------------|-----------|-------------|------------|-------------|------------|-------------|------------|-------------|-----------|------------------------------|
|               |                                                                                                         | Allocated | Expenditure | Allocation | Expenditure | Allocation | Expenditure | Allocation | Expenditure | Total     |                              |
| J.4.D         | Health check up cum awareness generation camps on world Mental Health Day 10th oct at district Hospital | 5,10,000  | 4,53,611    | 5,10,000   | 4,57,499    | 47,50,000  | 38,21,185   | 57,70,000  | 47,32,295   | 47,32,295 | 82                           |
| J.4.E         | Conselling of children in schools                                                                       | 50,000    | 31,125      | 50,000     | 25,000      | 6,50,000   | 1,48,747    | 7,50,000   | 2,04,872    | 2,04,872  | 27                           |
| J.4.F         | Awareness activities programmes on world suicide prevention day 10th september                          | 0         | 0           | 5,10,000   | 4,56,664    | 0          | 0           | 5,10,000   | 4,56,664    | 4,56,664  | 90                           |
| J.4.G         | One-day workshop at district level on Mental Health for Faith Healers for district                      | 2,99,988  | 1,91,602    | 2,40,000   | 1,97,163    | 2,80,000   | 2,33,923    | 8,19,988   | 6,22,688    | 6,22,688  | 76                           |
| J.4.H         | Miscellaneous/ Travel                                                                                   | 12,00,000 | 2,22,421    | 6,00,000   | 2,90,727    | 6,50,000   | 1,26,202    | 24,50,000  | 6,39,350    | 6,39,350  | 26                           |
| J.4.I         | Contingency under NMHP                                                                                  | 5,10,000  | 4,17,642    | 5,10,000   | 4,21,176    | 5,20,000   | 4,74,247    | 15,40,000  | 13,13,065   | 13,13,065 | 85                           |
| J.4.J         | Printing of IEC materials under NMHP (Posters, Pamphlets, Folder etc)                                   | 0         | 0           | 20,00,000  | 0           | 0          | 0           | 20,00,000  | 0           | 0         | 0                            |
| J.4.K         | Observation of days and IEC                                                                             | 0         | 0           | 23,89,000  | 0           | 0          | 0           | 23,89,000  | 0           | 0         | 0                            |
| J.4.K.1       | Mental Health Counselling helpline establishment                                                        | 0         | 0           | 0          | 0           | 36,00,000  | 0           | 36,00,000  | 0           | 0         | 0                            |

| Activity<br>Code | Activity Name                                               | 2021-22     |                |             | 2022-23        |             |             | 2023-24     |                |                      | Total<br>utilisation<br>percentage |
|------------------|-------------------------------------------------------------|-------------|----------------|-------------|----------------|-------------|-------------|-------------|----------------|----------------------|------------------------------------|
|                  |                                                             | Allocated   | Expenditure    | Allocation  | Allocation     | Expenditure | Allocation  | Allocation  | Expenditure    | Total<br>Expenditure |                                    |
| J.4.K.2          | Mental Health<br>Counselling<br>helpline IEC                | 0           | 0              | 0           | 0              | 0           | 0           | 17,20,000   | 0              | 17,20,000            | 0                                  |
| K.1.2.1          | Training of doctor<br>and staff at chc<br>level under nphce | 13,23,700   | 9,42,765       | 0           | 0              | 0           | 0           | 0           | 0              | 13,23,700            | 71                                 |
| K.2.2            | Non-recurring<br>GIA: machinery &<br>equipment for chc      | 2,32,875    | 1,44,454       | 0           | 0              | 0           | 0           | 0           | 0              | 2,32,875             | 62                                 |
| Grand Total      |                                                             | 1,94,04,502 | 1,36,54,021.05 | 2,47,54,000 | 1,46,54,727.51 | 3,17,30,000 | 2,29,04,985 | 7,58,88,502 | 5,12,13,733.56 | 67                   |                                    |

**Appendix-2.1.7**  
**Details of districts where awareness seminars were not organised**  
**[Reference: Para No. 2.1.6.4, Page No. 24]**

| <b>Name of the activity</b>                                       | <b>Activity not found conducted in (year of AWP)</b>            |
|-------------------------------------------------------------------|-----------------------------------------------------------------|
| Seminar for police personnel                                      | DH Gwalior (2021-22), DH Khandwa (2021-22), DH Ratlam (2021-22) |
| Seminar for district jail                                         | DH Gwalior (2021-22), DH Ratlam (2021-22)                       |
| Seminar in school                                                 | DH Ratlam (2021-22)                                             |
| Seminar in colleges                                               | DH Ratlam (2021-22)                                             |
| Seminar for students studying in block level schools and colleges | All test checked CMHOs                                          |
| Seminar for caregivers                                            | DH Khandwa (2022-24)                                            |
| Seminar for old age home                                          | DH Khandwa (2023-24)                                            |

**Appendix-2.1.8**  
**Statement showing non-availability of essential medicines in test checked**  
**MHEs during 2021-24**  
**[Reference: Para No. 2.1.7.1, Page No. 25]**

| Name of tertiary care<br>MHEs      | Essential medicines remained non-available for |                   |                    |                                  |
|------------------------------------|------------------------------------------------|-------------------|--------------------|----------------------------------|
|                                    | 1 to 6<br>months                               | 7 to 12<br>months | 13 to 24<br>months | More than 24<br>(upto 36 months) |
| <b>Mental Hospitals</b>            |                                                |                   |                    |                                  |
| MH Gwalior                         | 3                                              | 0                 | 4                  | 1 (36 months)                    |
| MH Indore                          | 2                                              | 1                 | 5                  | 0                                |
| <b>Government Medical Colleges</b> |                                                |                   |                    |                                  |
| GMC Bhopal                         | 5                                              | 3                 | 10                 | 0                                |
| GMC Gwalior                        | 3                                              | 0                 | 5                  | 1 (36 months)                    |
| GMC Indore                         | 0                                              | 2                 | 12                 | 3 (36 months)                    |
| GMC Khandwa                        | 0                                              | 0                 | 13                 | 5 (34-36 months)                 |
| GMC Ratlam                         | 4                                              | 3                 | 8                  | 0                                |
| <b>District Hospitals</b>          |                                                |                   |                    |                                  |
| DH Bhopal                          | 6                                              | 1                 | 6                  | 1 (30 months)                    |
| DH Gwalior                         | 9                                              | 2                 | 4                  | 3 (30 months)                    |
| DH Indore                          | 8                                              | 5                 | 5                  | 2 (26-28 months)                 |
| DH Khandwa                         | 7                                              | 2                 | 7                  | 2 (30 months)                    |
| DH Ratlam                          | 0                                              | 3                 | 7                  | 7 (36 months)                    |
| <b>CHCs</b>                        |                                                |                   |                    |                                  |
| CHC Gandhi Nagar, Bhopal           | 8                                              | 7                 | 1                  | 0                                |
| CHC Kolar Road, Bhopal             | 4                                              | 8                 | 0                  | 0                                |
| CHC Deendayal Nagar, Gwalior       | 0                                              | 13                | 2                  | 1 (36 months)                    |
| CHC Chinor, Gwalior                | 0                                              | 10                | 2                  | 2 (36 months)                    |
| CHC Manpur, Indore                 | 1                                              | 11                | 1                  | 0                                |
| CHC Banganga, Indore               | 1                                              | 14                | 1                  | 0                                |
| CHC Punasa, Khandwa                | 2                                              | 11                | 0                  | 0                                |
| CHC Singot, Khandwa                | 1                                              | 13                | 2                  | 0                                |
| CHC Bajna, Ratlam                  | 0                                              | 15                | 1                  | 0                                |
| CHC Kharwakala, Ratlam             | 2                                              | 12                | 1                  | 1 (36 months)                    |

*Source: Medicine distribution register*

**Appendix-2.1.9**  
**Statement showing non-availability of minimum required equipment in**  
**selected GMCs during 2021-24**  
**[Reference: Para No. 2.1.7.2, Page No. 25]**

| Sl. No.                                                  | Name of Equipment                                                          | Equipment required as per MSR | Equipment available | Shortfall |
|----------------------------------------------------------|----------------------------------------------------------------------------|-------------------------------|---------------------|-----------|
| <b>1. Government Medical College Bhopal (250 seats)</b>  |                                                                            |                               |                     |           |
| 1                                                        | Electro Convulsive Therapy (E.C.T.) machine preferably with ECG monitoring | 5                             | 3                   | 2         |
| 2                                                        | E.E.G. monitoring                                                          | 1                             | 0                   | 1         |
| 3                                                        | ECG machine                                                                | 1                             | 1                   | 0         |
| 4                                                        | EEG machine                                                                | 1                             | 0                   | 1         |
| 5                                                        | Lithium analyser                                                           | 1                             | 0                   | 1         |
| 6                                                        | Biofeed-back instruments (sets)                                            | 1                             | 1                   | 0         |
| 7                                                        | Thin layer chromatography (for drug dependence treatment)                  | 1                             | 0                   | 1         |
| 8                                                        | Alcohol breath analyser                                                    | 1                             | 0                   | 1         |
| <b>Psychological Tests equipment</b>                     |                                                                            |                               |                     |           |
| 9                                                        | Project tests                                                              | 6                             | 3                   | 3         |
| 10                                                       | Intelligence Tests                                                         | 6                             | 6                   | 0         |
| 11                                                       | Personality Tests                                                          | 6                             | 3                   | 3         |
| 12                                                       | Neuro psychological tests                                                  | 6                             | 2                   | 4         |
| <b>Total</b>                                             |                                                                            | <b>36</b>                     | <b>19</b>           | <b>17</b> |
| <b>2. Government Medical College Gwalior (200 seats)</b> |                                                                            |                               |                     |           |
| 1                                                        | Electro Convulsive Therapy (E.C.T.) machine preferably with ECG monitoring | 4                             | 0                   | 4         |
| 2                                                        | E.E.G. monitoring                                                          | 1                             | 0                   | 1         |
| 3                                                        | ECG machine                                                                | 1                             | 1                   | 0         |
| 4                                                        | EEG machine                                                                | 1                             | 1                   | 0         |
| 5                                                        | Lithium analyser                                                           | 1                             | 1                   | 0         |
| 6                                                        | Biofeed-back instruments (sets)                                            | 1                             | 0                   | 1         |
| 7                                                        | Thin layer chromatography (for drug dependence treatment)                  | 1                             | 0                   | 1         |
| 8                                                        | Alcohol breath analyser                                                    | 1                             | 0                   | 1         |
| <b>Psychological Tests equipment</b>                     |                                                                            |                               |                     |           |
| 9                                                        | Project tests                                                              | 5                             | 0                   | 5         |
| 10                                                       | Intelligence Tests                                                         | 5                             | 0                   | 5         |
| 11                                                       | Personality Tests                                                          | 5                             | 0                   | 5         |

| Sl. No.                                                  | Name of Equipment                                                          | Equipment required as per MSR | Equipment available | Shortfall |
|----------------------------------------------------------|----------------------------------------------------------------------------|-------------------------------|---------------------|-----------|
| 12                                                       | Neuro psychological tests                                                  | 5                             | 0                   | 5         |
| <b>Total</b>                                             |                                                                            | <b>31</b>                     | <b>3</b>            | <b>28</b> |
| <b>3. Government Medical College Indore (250 seats)</b>  |                                                                            |                               |                     |           |
| 1                                                        | Electro Convulsive Therapy (E.C.T.) machine preferably with ECG monitoring | 5                             | 4                   | 1         |
| 2                                                        | E.E.G. monitoring                                                          | 1                             | 1                   | 0         |
| 3                                                        | ECG machine                                                                | 1                             | 1                   | 0         |
| 4                                                        | EEG machine                                                                | 1                             | 1                   | 0         |
| 5                                                        | Lithium analyser                                                           | 1                             | 1                   | 0         |
| 6                                                        | Biofeed-back instruments (sets)                                            | 1                             | 1                   | 0         |
| 7                                                        | Thin layer chromatography (for drug dependence treatment)                  | 1                             | 1                   | 0         |
| 8                                                        | Alcohol breath analyser                                                    | 1                             | 1                   | 0         |
| <b>Psychological Tests equipment</b>                     |                                                                            |                               |                     |           |
| 9                                                        | Project tests                                                              | 6                             | 1                   | 5         |
| 10                                                       | Intelligence Tests                                                         | 6                             | 1                   | 5         |
| 11                                                       | Personality Tests                                                          | 6                             | 1                   | 5         |
| 12                                                       | Neuro psychological tests                                                  | 6                             | 1                   | 5         |
| <b>Total</b>                                             |                                                                            | <b>36</b>                     | <b>15</b>           | <b>21</b> |
| <b>4. Government Medical College Khandwa (100 seats)</b> |                                                                            |                               |                     |           |
| 1                                                        | Electro Convulsive Therapy (E.C.T.) machine preferably with ECG monitoring | 2                             | 1                   | 1         |
| 2                                                        | E.E.G. monitoring                                                          | 1                             | 0                   | 1         |
| 3                                                        | ECG machine                                                                | 1                             | 0                   | 1         |
| 4                                                        | EEG machine                                                                | 1                             | 0                   | 1         |
| 5                                                        | Lithium analyser                                                           | 1                             | 0                   | 1         |
| 6                                                        | Biofeed-back instruments (sets)                                            | 1                             | 0                   | 1         |
| 7                                                        | Thin layer chromatography (for drug dependence treatment)                  | 1                             | 0                   | 1         |
| 8                                                        | Alcohol breath analyser                                                    | 1                             | 0                   | 1         |
| <b>Psychological Tests equipment</b>                     |                                                                            |                               |                     |           |
| 9                                                        | Project tests                                                              | 3                             | 0                   | 3         |
| 10                                                       | Intelligence Tests                                                         | 3                             | 0                   | 3         |
| 11                                                       | Personality Tests                                                          | 3                             | 0                   | 3         |
| 12                                                       | Neuro psychological tests                                                  | 3                             | 0                   | 3         |
| <b>Total</b>                                             |                                                                            | <b>21</b>                     | <b>1</b>            | <b>20</b> |

| 5. Government Medical College Ratlam (150 seats) |                                                                            |    |   |    |
|--------------------------------------------------|----------------------------------------------------------------------------|----|---|----|
| 1                                                | Electro Convulsive Therapy (E.C.T.) machine preferably with ECG monitoring | 3  | 0 | 3  |
| 2                                                | E.E.G. monitoring                                                          | 1  | 0 | 1  |
| 3                                                | ECG machine                                                                | 1  | 0 | 1  |
| 4                                                | EEG machine                                                                | 1  | 0 | 1  |
| 5                                                | Lithium analyser                                                           | 1  | 0 | 1  |
| 6                                                | Biofeed-back instruments (sets)                                            | 1  | 0 | 1  |
| 7                                                | Thin layer chromatography (for drug dependence treatment)                  | 1  | 0 | 1  |
| 8                                                | Alcohol breath analyser                                                    | 1  | 0 | 1  |
| Psychological Tests equipment                    |                                                                            |    |   |    |
| 9                                                | Project tests                                                              | 3  | 0 | 3  |
| 10                                               | Intelligence Tests                                                         | 3  | 0 | 3  |
| 11                                               | Personality Tests                                                          | 3  | 0 | 3  |
| 12                                               | Neuro psychological tests                                                  | 3  | 0 | 3  |
| Total                                            |                                                                            | 22 | 0 | 22 |

**Appendix-2.1.10**  
**GMH, GMC and DH wise detail of posts where vacancy existed**  
**(as of March 2024)**

[Reference: Para No. 2.1.7.3, Page No. 26]

**1. GMH Gwalior**

| Sl. No. | Name of Post                                       | Sanctioned | Working | Shortfall |
|---------|----------------------------------------------------|------------|---------|-----------|
| 1       | Director cum Professor (Psychiatry)                | 1          | 0       | 1         |
| 2       | Asst. Prof. (Psychiatry)                           | 5          | 2       | 3         |
| 3       | Asst. Prof. (Clinical Psychology)                  | 2          | 1       | 1         |
| 4       | Asst. Prof. (Psy. Social Work)                     | 2          | 1       | 1         |
| 5       | Asst. Prof. (Pathology)                            | 1          | 0       | 1         |
| 6       | Asst. Prof. (Radiology)                            | 1          | 0       | 1         |
| 7       | Asst. Prof. (Anaesthesia)                          | 1          | 0       | 1         |
| 8       | Medical officer                                    | 17         | 3       | 14        |
| 9       | Deputy Registrar                                   | 1          | 0       | 1         |
| 10      | Hospital Manager                                   | 1          | 0       | 1         |
| 11      | Assistant Hospital Manager                         | 1          | 0       | 1         |
| 12      | Clinical Psychologist                              | 2          | 0       | 2         |
| 13      | Psychiatric Social Worker                          | 2          | 0       | 2         |
| 14      | Nursing Superintendent                             | 1          | 0       | 1         |
| 15      | Matron                                             | 3          | 0       | 3         |
| 16      | Nursing Sister                                     | 6          | 4       | 2         |
| 17      | Staff Nurse                                        | 60         | 33      | 27        |
| 18      | Assistant Grade-01                                 | 1          | 0       | 1         |
| 19      | Store Keeper                                       | 1          | 0       | 1         |
| 20      | Assistant Grade-02                                 | 1          | 0       | 1         |
| 21      | Steward                                            | 1          | 0       | 1         |
| 22      | Assistant Grade-03/ Assistant Steward              | 4          | 3       | 1         |
| 23      | Lab. Technician                                    | 2          | 0       | 2         |
| 24      | Radiographer                                       | 1          | 0       | 1         |
| 25      | Pharmacist grade -2                                | 4          | 1       | 3         |
| 26      | Dresser                                            | 3          | 1       | 2         |
| 27      | Electrician/Cum Plumber/ Cum Makenic               | 1          | 0       | 1         |
| 28      | Head Attender                                      | 1          | 0       | 1         |
| 29      | Attender                                           | 42         | 24      | 18        |
| 30      | Gate Attender                                      | 3          | 2       | 1         |
| 31      | Khallassi                                          | 2          | 1       | 1         |
| 32      | Sweeper                                            | 6          | 3       | 3         |
| 33      | Professor, Psychiatry (CoE)                        | 1          | 0       | 1         |
| 34      | Associate Professor, Psychiatry (CoE)              | 1          | 0       | 1         |
| 35      | Assistant Professor, Psychiatry (CoE)              | 1          | 0       | 1         |
| 36      | Assistant Professor, Clinical Psychology (CoE)     | 1          | 0       | 1         |
| 37      | Clinical Psychologist (CoE)                        | 4          | 0       | 4         |
| 38      | Associate Professor, Psychiatric Social work (CoE) | 1          | 0       | 1         |
| 39      | Assistant Professor, Psychiatric Social work (CoE) | 1          | 0       | 1         |
| 40      | Psychiatric Social worker (CoE)                    | 2          | 0       | 2         |
| 41      | Assistant Professor, Psychiatric Nursing (CoE)     | 1          | 0       | 1         |
| 42      | Tutor, Psychiatric Nursing (CoE)                   | 1          | 0       | 1         |

| Sl. No.      | Name of Post                                                                                           | Sanctioned | Working | Shortfall  |
|--------------|--------------------------------------------------------------------------------------------------------|------------|---------|------------|
| 43           | Senior Consultant (Tele MANAS)                                                                         | 01         | 00      | 01         |
| 44           | Consultant (Tele MANAS)                                                                                | 02         | 01      | 01         |
| 45           | Counsellors (Tele MANAS)                                                                               | 20         | 09      | 11         |
| 46           | Clinical Psychologist/ Psychologist/<br>/Psychiatric Social Worker / Psychiatric Nurse<br>(Tele MANAS) | 03         | 00      | 03         |
| 47           | Data Entry Operator (Tele MANAS)                                                                       | 02         | 01      | 01         |
| <b>Total</b> |                                                                                                        |            |         | <b>132</b> |

## 2. GMH Indore

| Sl. No. | Name of Post                                          | Sanctioned | Working | Shortfall |
|---------|-------------------------------------------------------|------------|---------|-----------|
| 1       | Associate Professor                                   | 1          | 0       | 1         |
| 2       | Asst. Professor (Radiology)                           | 1          | 0       | 1         |
| 3       | Asst. Professor (Anaesthesia)                         | 1          | 0       | 1         |
| 4       | Asst. Professor (Pathology)                           | 1          | 0       | 1         |
| 5       | Asst. Professor (Biochemist)                          | 1          | 0       | 1         |
| 6       | Matron                                                | 1          | 0       | 1         |
| 7       | Clinical Psychologist                                 | 2          | 0       | 2         |
| 8       | Nursing Sister                                        | 4          | 0       | 4         |
| 9       | Nursing Officer                                       | 68         | 64      | 4         |
| 10      | Psychiatric Social Worker                             | 5          | 3       | 2         |
| 11      | Dietician                                             | 1          | 0       | 1         |
| 12      | Store Keeper                                          | 2          | 1       | 1         |
| 13      | Record Keeper                                         | 2          | 0       | 2         |
| 14      | Head Clerk                                            | 1          | 0       | 1         |
| 15      | Accountant                                            | 2          | 1       | 1         |
| 16      | Computer Operator                                     | 2          | 0       | 2         |
| 17      | Lab Technician                                        | 3          | 1       | 2         |
| 18      | Pharmacist Grade-II                                   | 7          | 2       | 5         |
| 19      | Lab Attender                                          | 1          | 0       | 1         |
| 20      | X-Ray Attender                                        | 1          | 0       | 1         |
| 21      | Ward Boy                                              | 10         | 0       | 10        |
| 22      | Peon                                                  | 6          | 4       | 2         |
| 23      | Associate Professor, Psychiatry (CoE)                 | 1          | 0       | 1         |
| 24      | Assistant Professor, Psychiatry (CoE)                 | 1          | 0       | 1         |
| 25      | Associate Professor, Clinical Psychology (CoE)        | 1          | 0       | 1         |
| 26      | Assistant Professor, Clinical Psychology (CoE)        | 1          | 0       | 1         |
| 27      | Clinical Psychologist (CoE)                           | 2          | 0       | 2         |
| 28      | Associate Professor, Psychiatric Social work<br>(CoE) | 1          | 0       | 1         |
| 29      | Assistant Professor, Psychiatric Social work<br>(CoE) | 1          | 0       | 1         |
| 30      | Psychiatric Social worker (CoE)                       | 2          | 0       | 2         |
| 31      | Associate Professor, Psychiatric Nursing (CoE)        | 1          | 0       | 1         |
| 32      | Assistant Professor, Psychiatric Nursing (CoE)        | 1          | 0       | 1         |
| 33      | Tutor, Psychiatric Nursing (CoE)                      | 1          | 0       | 1         |
| 34      | Counsellors (Tele MANAS)                              | 20         | 10      | 10        |

| Sl. No.      | Name of Post                                                                                           | Sanctioned | Working | Shortfall |
|--------------|--------------------------------------------------------------------------------------------------------|------------|---------|-----------|
| 35           | Clinical Psychologist/ Psychologist/<br>/Psychiatric Social Worker / Psychiatric Nurse<br>(Tele MANAS) | 03         | 00      | 03        |
| 36           | Attenders (Tele MANAS)                                                                                 | 02         | 01      | 01        |
| <b>Total</b> |                                                                                                        |            |         | <b>74</b> |

### 3. GMC, Gwalior

| Sl. No.      | Name of Post              | Sanctioned | Working | Shortfall |
|--------------|---------------------------|------------|---------|-----------|
| 1            | Psychiatric Social Worker | 1          | 0       | 1         |
| <b>Total</b> |                           |            |         | <b>1</b>  |

### 4. GMC, Indore

| Sl. No.      | Name of Post     | Sanctioned | Working | Shortfall |
|--------------|------------------|------------|---------|-----------|
| 1            | Assoc. Professor | 1          | 0       | 1         |
| <b>Total</b> |                  |            |         | <b>1</b>  |

### 5. GMC, Khandwa

| Sl. No.      | Name of Post              | Sanctioned | Working | Shortfall |
|--------------|---------------------------|------------|---------|-----------|
| 1            | Clinical Psychologist     | 1          | 0       | 1         |
| 2            | Psychiatric Social Worker | 1          | 0       | 1         |
| <b>Total</b> |                           |            |         | <b>2</b>  |

### 6. GMC, Ratlam

| Sl. No.      | Name of Post              | Sanctioned | Working | Shortfall |
|--------------|---------------------------|------------|---------|-----------|
| 1            | Asst. Prof.               | 1          | 0       | 1         |
| 2            | Jr. Resident              | 2          | 1       | 1         |
| 3            | Psychiatric Social Worker | 2          | 1       | 1         |
| <b>Total</b> |                           |            |         | <b>3</b>  |

### 7. DH, Gwalior

| Sl. No.      | Name of Post      | Sanctioned | Working | Shortfall |
|--------------|-------------------|------------|---------|-----------|
| 1            | Psychiatric Nurse | 1          | 0       | 1         |
| <b>Total</b> |                   |            |         | <b>1</b>  |

### 8. DH, Khandwa

| Sl. No.      | Name of Post          | Sanctioned | Working | Shortfall |
|--------------|-----------------------|------------|---------|-----------|
| 1            | Clinical Psychologist | 1          | 0       | 1         |
| 2            | Psychiatric Nurse     | 1          | 0       | 1         |
| <b>Total</b> |                       |            |         | <b>2</b>  |

### Appendix-2.1.11

#### Status of posts required as per MSR 2020, posts sanctioned by the GoMP and deployment there against in GMCs as of March 2024

[Reference: Para No. 2.1.7.3, Page No. 27]

| Name of GMC  | Name of the post      |        | Posts required as per MSR | Posts sanctioned by GoMP | Shortfall in sanction | Deployment | Shortfall in deployment |
|--------------|-----------------------|--------|---------------------------|--------------------------|-----------------------|------------|-------------------------|
| Bhopal       | Clinical Psychologist |        | 1                         | 0                        | 1                     | 0          | 0                       |
|              | Psychiatric Worker    | Social | 2                         | 2                        | 0                     | 2          | 0                       |
| Gwalior      | Clinical Psychologist |        | 1                         | 0                        | 1                     | 0          | 0                       |
|              | Psychiatric Worker    | Social | 2                         | 1                        | 1                     | 0          | 1                       |
| Indore       | Clinical Psychologist |        | 1                         | 0                        | 1                     | 0          | 0                       |
|              | Psychiatric Worker    | Social | 2                         | 0                        | 2                     | 0          | 0                       |
| Khandwa      | Clinical Psychologist |        | 1                         | 1                        | 0                     | 0          | 1                       |
|              | Psychiatric Worker    | Social | 2                         | 1                        | 1                     | 0          | 1                       |
| Ratlam       | Clinical Psychologist |        | 1                         | 1                        | 0                     | 1          | 0                       |
|              | Psychiatric Worker    | Social | 2                         | 2                        | 0                     | 1          | 1                       |
| <b>Total</b> |                       |        | <b>15</b>                 | <b>8</b>                 | <b>7</b>              | <b>4</b>   | <b>4</b>                |

Source: MSR 2020 and information furnished by GMCs

**Appendix-2.1.12**  
**Detail of facilities not found in selected MHEs during JPV**  
**[Reference: Para No. 2.1.7.5, Page No. 28]**

| Sl. No. | Name of the facility                                                                        | Name of MH/GMC/DH wherein the facility not found                                  |
|---------|---------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------|
| 1       | Coolers                                                                                     | GMC Indore and Ratlam, DH Bhopal, Khandwa and Ratlam                              |
| 2       | Heaters                                                                                     | GMC Bhopal, Gwalior, Indore, and Ratlam, DH Khandwa, Ratlam and Bhopal            |
| 3       | Separate cots for patients                                                                  | MH Gwalior and DH Khandwa                                                         |
| 4       | Separate pillows for patients                                                               | MH Gwalior, GMC Bhopal and Ratlam, DH Khandwa                                     |
| 5       | Separate blankets for patients                                                              | DH Khandwa and Ratlam                                                             |
| 6       | Sanitation in toilets and bathrooms                                                         | MH Gwalior and Indore, GMC Gwalior, DH Bhopal, Khandwa and Ratlam                 |
| 7       | Regular cleaning and changing the linen                                                     | MH Indore, DH Khandwa and Ratlam.                                                 |
| 8       | Special diet based on special nutritional requirements                                      | MH Indore, GMC Gwalior, Indore and Ratlam, DH Bhopal, Khandwa and Ratlam          |
| 9       | Entertainment programs, socials and excursions                                              | GMC Bhopal, Gwalior, Indore and Ratlam, DH Bhopal, Khandwa and Ratlam             |
| 10      | Furnished visitors' room                                                                    | MH Indore, GMC Bhopal, Gwalior, Indore and Ratlam, DH Bhopal, Khandwa and Ratlam. |
| 11      | Multipurpose workers were not adequate (one for every ten beds)                             | GMC Gwalior, Indore and Ratlam, DH Bhopal, Khandwa and Ratlam.                    |
| 12      | Separate wards for mentally ill female and male patients                                    | GMC Bhopal, Indore and Ratlam, DH Bhopal, Gwalior, Khandwa and Ratlam.            |
| 13      | Adequate dimension to ensure comfortable passage and safe evacuation in case of emergencies | GMC Indore, DH Khandwa and Ratlam.                                                |
| 14      | Ward beds and surrounding space (less than one metre on all sides)                          | MH Gwalior and Indore, GMC Indore, DH Khandwa and Ratlam.                         |
| 15      | Sitting arrangements for patients and accompanying family members                           | MH Gwalior, GMC Indore and Ratlam, DH Khandwa and Ratlam.                         |
| 16      | Drinking water facilities                                                                   | GMC Indore, Ratlam and DH Ratlam                                                  |
| 17      | Separate toilets for males and females                                                      | GMC Bhopal and Indore,                                                            |
| 18      | Examination table with footstep                                                             | GMC Bhopal, Indore, DH Bhopal, Khandwa and Indore                                 |
| 19      | Adequate number of security staff with an equal number of female guards                     | All test checked MHEs                                                             |
| 20      | Independent lockers                                                                         | MH Gwalior and Indore, GMC Indore and Ratlam, DH Bhopal, Khandwa and Ratlam.      |

### Appendix-2.1.13

#### Details of Calls disconnected within the prescribed minimum time of 15 minutes

[Reference: Para No. 2.1.7.13 (a), Page No. 34]

| Name of Tele<br>MANAS Cells | Total<br>number of<br>calls<br>attended | Number of calls<br>attended as per<br>prescribed<br>minutes i.e more<br>than or equal to<br>15 minutes<br>(per cent) | Number of calls disconnected less than<br>the prescribed time of minimum 15<br>minutes<br>(per cent) |                                                     |                                                   | Number of<br>calls<br>disconnected<br>within less<br>than the<br>prescribed<br>minimum time<br>of 15 minutes<br>(per cent) |
|-----------------------------|-----------------------------------------|----------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------|-----------------------------------------------------|---------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------|
|                             |                                         |                                                                                                                      | Less than<br>five minutes<br>(in per cent)                                                           | Five to less<br>than 10<br>minutes<br>(in per cent) | 10 to less<br>than 15<br>minutes<br>(in per cent) |                                                                                                                            |
| (1)                         | (2)                                     | (3)                                                                                                                  | (4)                                                                                                  | (5)                                                 | (6)                                               |                                                                                                                            |
| <b>GMH<br/>Gwalior</b>      | 20083                                   | 3845 (19)                                                                                                            | 10600 (65)                                                                                           | 3676 (23)                                           | 1962 (12)                                         | 16238 (81)                                                                                                                 |
| <b>GMH Indore</b>           | 41453                                   | 9398 (23)                                                                                                            | 21246 (66)                                                                                           | 6645 (21)                                           | 4164 (13)                                         | 32055 (77)                                                                                                                 |
| <b>Total</b>                | <b>61536</b>                            | <b>13243 (22)</b>                                                                                                    | <b>31846 (66)</b>                                                                                    | <b>10321 (21)</b>                                   | <b>6126 (13)</b>                                  | <b>48293 (78)</b>                                                                                                          |

Source: Information provided by Tele MANAS Cells

### Appendix-2.1.14

#### Status of Manpower in SMHA as of March 2024

[Reference: Para No. 2.1.8.2, Page No. 36]

| Sl.<br>No.   | Name of Post                                 | Sanctioned | Person-in-position                                                               | Vacant   |
|--------------|----------------------------------------------|------------|----------------------------------------------------------------------------------|----------|
| 1            | CEO                                          | 1          | 1                                                                                | 0        |
| 2            | Deputy Director                              | 3          | 2 (one post is held by Deputy Director,<br>Finance, NHM, MP (additional charge)) | 1        |
| 3            | Consultant                                   | 2          | 1 (attached from NHM MP)                                                         | 1        |
| 4            | Accountant                                   | 1          | 1 (attached from NHM MP)                                                         | 0        |
| 5            | Office Assistant<br>Cum Computer<br>Operator | 3          | 2                                                                                | 1        |
| <b>Total</b> |                                              | <b>10</b>  | <b>7</b>                                                                         | <b>3</b> |

Source: Information furnished by SMHA

**Appendix-2.2.1****List of selected University Teaching Department and Government Colleges****[Reference: Paragraph 2.2.1.2, Page No. 41]**

| Sl. No.                                                    | Name of District | Name of University Teaching Department and Government Colleges             |
|------------------------------------------------------------|------------------|----------------------------------------------------------------------------|
| <b>Details of selected Government Colleges</b>             |                  |                                                                            |
| 1                                                          | Ashoknagar       | Govt. College, Ishagarh                                                    |
| 2                                                          |                  | Govt. College, Piprai                                                      |
| 3                                                          | Bhind            | Govt. Shri Gandhi College, Balaji-Mihona                                   |
| 4                                                          |                  | Govt. College, Alampur                                                     |
| 5                                                          |                  | Maharshi Arvind Govt. College, Gohad                                       |
| 6                                                          | Datia            | Govt. College, Basai                                                       |
| 7                                                          |                  | Govt. Law College, Datia                                                   |
| 8                                                          |                  | Govt. Post Graduate College, Datia                                         |
| 9                                                          | Guna             | Govt. College, Raghogarh                                                   |
| 10                                                         |                  | Govt. Post Graduate College, Guna                                          |
| 11                                                         | Gwalior          | Shrimant Madhavrao Scindia Government Model Science College                |
| 12                                                         |                  | Vijaya Raje Government Post Graduate Girls College, Morar                  |
| 13                                                         |                  | Govt. Shyamlal Pandiviya Post Graduate College, Morar                      |
| 14                                                         |                  | Govt. Kamla Raja Girls Autonomous P.G. College                             |
| 15                                                         | Morena           | Govt. Post Graduate College of Excellence, Morena                          |
| 16                                                         |                  | Govt. Law College, Morena                                                  |
| 17                                                         |                  | Govt. Girls College, Morena                                                |
| 18                                                         | Sheopur          | Govt. College Karahal                                                      |
| 19                                                         |                  | Govt. College Badouda                                                      |
| 20                                                         | Shivpuri         | Govt. Shrimant Maharaj Madhavrao Scindia College Kolaras                   |
| 21                                                         |                  | Govt. Shrimant Madhavrao Scindia Post Graduate College, Shivpuri           |
| 22                                                         |                  | Govt. Chhatrasal College, Pichhore                                         |
| <b>Details of selected University Teaching Departments</b> |                  |                                                                            |
| 1                                                          | Jiwaji           | Centre for Journalism and Mass Communication                               |
| 2                                                          | University,      | Centre for Studies in Food Technology                                      |
| 3                                                          | Gwalior          | Indira Gandhi Academy of Environmental Education Research and Eco-Planning |
| 4                                                          |                  | Regional Studies Centre for Culture and Heritage                           |
| 5                                                          |                  | School of Studies in Biotechnology                                         |
| 6                                                          |                  | School of Studies in Commerce                                              |
| 7                                                          |                  | School of Studies in Economics                                             |
| 8                                                          |                  | School of Studies in Language                                              |
| 9                                                          |                  | School of Studies in Management                                            |

**Appendix-2.2.2**  
**Details of Test-Checked Affiliations (2021-24)**  
 [Reference: Paragraph 2.2.2.1, Page No. 42]

| Sl. No. | Name of District | Name of Colleges                                                    | Private/ Government |
|---------|------------------|---------------------------------------------------------------------|---------------------|
| 1.      | Ashoknagar       | Institute of Management Studies                                     | Private             |
| 2.      |                  | City Public College                                                 | Private             |
| 3.      | Bhind            | S R Degree College, Makhori                                         | Private             |
| 4.      |                  | Galav Rishi Institute of Education, Malanpur, Gohad                 | Private             |
| 5.      |                  | Vidyadevi College, Gormi,                                           | Private             |
| 6.      |                  | Ayushi College                                                      | Private             |
| 7.      |                  | Shri Gokul Singh Mahavidyalay, Gormi                                | Private             |
| 8.      |                  | Maa Trimukha Law College                                            | Private             |
| 9.      |                  | Swayam Prabha College, Lahar                                        | Private             |
| 10.     |                  | Government College, Gormi                                           | Government          |
| 11.     | Datia            | Government College, Basai                                           | Government          |
| 12.     | Guna             | Adityaraj College, Maksudangarh                                     | Private             |
| 13.     | Gwalior          | Narayan College                                                     | Private             |
| 14.     |                  | Ansh College of Education                                           | Private             |
| 15.     |                  | Institute of Profession and Technical Education, Chirwai            | Private             |
| 16.     |                  | Dev Narayan Tansen College                                          | Private             |
| 17.     |                  | Anant Institute of Management Studies, Sithouli                     | Private             |
| 18.     |                  | Technocrat Institute of Professional Studies, Badagaon, Chitor road | Private             |
| 19.     |                  | Wings College, Chitora Road                                         | Private             |
| 20.     |                  | Government College, Pichhore                                        | Government          |
| 21.     | Morena           | Man Singh Institute of Professional Studies, Ambah                  | Private             |
| 22.     |                  | H N S College, Porsa                                                | Private             |
| 23.     |                  | Maharaja Anangpal Degree College, Porsa                             | Private             |
| 24.     |                  | IPS college of Education, Joura                                     | Private             |
| 25.     |                  | Shriram School of Business Studies, Banmor                          | Private             |
| 26.     |                  | Savitri Devi College, Joura                                         | Private             |
| 27.     |                  | Sarvani College, Sikarpur                                           | Private             |
| 28.     | Morena           | Shri Krishna College, Kailaras                                      | Private             |
| 29.     |                  | Danveer College, Kheda Mevda                                        | Private             |
| 30.     |                  | Maa Vidyadevi Shiksha Mahavidyalay                                  | Private             |
| 31.     |                  | Shri Arjun Singh shiksha Mahavidyalay, Ambah                        | Private             |
| 32.     |                  | Sainik Degree College, AB Road                                      | Private             |
| 33.     |                  | Shri Balaji College of Education                                    | Private             |
| 34.     |                  | Jai Shri Krishna College                                            | Private             |
| 35.     |                  | Government College, Rithaura                                        | Government          |
| 36.     |                  | Government College, Dimni                                           | Government          |
| 37.     |                  | Government College, Rajodha                                         | Government          |
| 38.     | Sheopur          | Government Law College                                              | Government          |
| 39.     |                  | Government College, Dodar                                           | Government          |
| 40.     | Shivpuri         | Government College, Dinara                                          | Government          |

### Appendix-2.2.3

#### Details of Inspection of Private Colleges by Inspection Team during 2021-24

[Reference: Paragraph 2.2.2.1 (i), Page 42]

| Sl. No. | Name of College                                                   | Inspection of College by Inspection Team (2021-22) |                    | Inspection of College by Inspection Team (2022-23) |                             | Inspection of College by Inspection team (2023-24) |                      |
|---------|-------------------------------------------------------------------|----------------------------------------------------|--------------------|----------------------------------------------------|-----------------------------|----------------------------------------------------|----------------------|
|         |                                                                   | No. of Members                                     | Post               | No. of Members                                     | Post                        | No. of Members                                     | Post                 |
| 1       | Ayushi College, Bhind                                             | 3                                                  | Professor          | 3                                                  | Professor                   | 3                                                  | Professor            |
| 2       | Vidyadevi College, Gormi, Bhind                                   | 4                                                  | 1 Professor        | 3                                                  | Post not mentioned          | Nil                                                | Nil                  |
| 3       | Narayan College, Gwalior                                          | 3                                                  | Post not mentioned | Nil                                                | Nil                         | 3                                                  | Professor            |
| 4       | Ansh College of Education, Gwalior                                | 4                                                  | Post not mentioned | Not Applicable                                     | Not Applicable              | Not Applicable                                     | Not applicable       |
| 5       | Galav Rishi Institute of Education, Malanpur, Gohad, Bhind        | 3                                                  | Post not mentioned | Nil                                                | Nil                         | 3                                                  | Professor            |
| 6       | Maharaja Anangpal Degree College, Porsa, Morena                   | 3                                                  | Post not mentioned | 3                                                  | Professor                   | 3                                                  | Professor            |
| 7       | Maa Vidyadevi Shiksha College, Morena                             | 3                                                  | Post not mentioned | Nil                                                | Nil                         | Nil                                                | Nil                  |
| 8       | Shri Arjun Singh Shiksha College, Ambah, Morena                   | 3                                                  | Post not mentioned | Nil                                                | Nil                         | 3                                                  | Post not mentioned   |
| 9       | Shri Gokul Singh College, Gormi, Bhind                            | Nil                                                | Nil                | 3                                                  | Post not mentioned          | Nil                                                | Nil                  |
| 10      | Shri Balaji College of education, Morena                          | 3                                                  | Post not mentioned | 3                                                  | 02 prof, 01 Asst. Professor | 3                                                  | 03 Professor         |
| 11      | IPS College of Education, Joura, Morena                           |                                                    |                    | 4                                                  | Post not mentioned          | 3                                                  | Post not mentioned   |
| 12      | Shriram School of Business Studies, Banmor, Morena                |                                                    |                    | 3                                                  | Post not mentioned          | 3                                                  | Professor            |
| 13      | Savitri Devi College, Joura, Morena                               |                                                    |                    | 3                                                  | Post not mentioned          | 3                                                  | Professor            |
| 14      | Institute of Management Studies, Ashoknagar                       |                                                    |                    | 3                                                  | Post not mentioned          | 3                                                  | Post not mentioned   |
| 15      | Institute of Profession and Technical Education, Chirwai, Gwalior |                                                    |                    | 3                                                  | Post not mentioned          | Not found in records                               | Not found in records |
| 16      | Sarvani College, Sikarpur, Morena                                 |                                                    |                    | Not found in records                               | Not found in records        | 3                                                  | Professor            |
| 17      | City Public College, Ashoknagar                                   |                                                    |                    | Not found in records                               | Not found in records        | 3                                                  | Post Not mentioned   |

| Sl. No. | Name of College                                                               | Inspection of College by Inspection Team (2021-22) |      | Inspection of College by Inspection Team (2022-23) |                                   | Inspection of College by Inspection team (2023-24) |                                |
|---------|-------------------------------------------------------------------------------|----------------------------------------------------|------|----------------------------------------------------|-----------------------------------|----------------------------------------------------|--------------------------------|
|         |                                                                               | No. of Members                                     | Post | No. of Members                                     | Post                              | No. of Members                                     | Post                           |
| 18      | Sainik degree college, AB Road, Morena                                        |                                                    |      | 3                                                  | Post not mentioned                | 3                                                  | Post not mentioned             |
| 19      | Technocrat Institute of professional studies, Badagaon, Chitora Road, Gwalior |                                                    |      | 3                                                  | 2 Professor and 1 Asst. Professor | 3                                                  | Post not mentioned             |
| 20      | Jai Shri Krishna , College, morena                                            |                                                    |      | 3                                                  | Post not mentioned                | 3                                                  | Post not mentioned             |
| 21      | Swayam Prabha College, Lahar, Bhind                                           |                                                    |      | 3                                                  | Post not mentioned                | 3                                                  | Post not mentioned             |
| 22      | Wings college Chitora road, Gwalior                                           |                                                    |      | 4                                                  | all Professor                     | 3                                                  | 2 Prof., 1 Asst. Prof.         |
| 23      | Mansingh Institute of Professional Studies, Ambah, Morena                     |                                                    |      |                                                    |                                   | 3                                                  | 1 Professor                    |
| 24      | S R Degree College, Makhori, Bhind                                            |                                                    |      |                                                    |                                   | 4                                                  | Post not mentioned             |
| 25      | H N S College, Porsa, Morena                                                  |                                                    |      |                                                    |                                   | 3                                                  | 1 Professor                    |
| 26      | Dev Narayan Tansen College, Behat, Morar, Gwalior                             |                                                    |      |                                                    |                                   | 3                                                  | Post not mentioned             |
| 27      | Shri Krishna College, Kailaras, Morena                                        |                                                    |      |                                                    |                                   | 3                                                  | 2 Professor                    |
| 28      | Danveer College, Kheda Mevda, Morena                                          |                                                    |      |                                                    |                                   | 3                                                  | 1 Professor                    |
| 29      | Adityaraj College, Maksudangarh, Guna                                         |                                                    |      |                                                    |                                   | 4                                                  | Post not mentioned             |
| 30      | Maa Trimukha law College, Bhind                                               |                                                    |      |                                                    |                                   | 4                                                  | 1 Professor, 3 Asst. Professor |

**Appendix-2.2.4**  
**Details of infrastructure facilities in private colleges**  
**[Reference: Paragraph 2.2.2.1 (ii), Page No. 43]**

| Name of College                                                               | Land    | Building  | Lecture/<br>Seminar<br>Room | Library       |         |                            | Laboratory    |                          |
|-------------------------------------------------------------------------------|---------|-----------|-----------------------------|---------------|---------|----------------------------|---------------|--------------------------|
|                                                                               | No Land | Less Land | Less than 10000 Sq Ft       | Yes/ No       | Yes/ No | books 1000 or more Yes/ No | Yes/ No       | Equipment                |
| <b>2021-22 to 2023-24</b>                                                     |         |           |                             |               |         |                            |               |                          |
| Ayushi College, Bhind                                                         |         | Yes       | Yes                         | No            | Yes     | Yes                        | Not Required  | Not Required             |
| Vidyadevi College, Gormi, Bhind                                               |         | Yes       | No                          | No            | Yes     | No                         | Yes           | Not mentioned            |
| Narayan College, Gwalior                                                      |         | No        | No                          | No            | Yes     | Yes                        | Not Required  | Not Required             |
| Ansh College of Education, Gwalior                                            |         | No        | No                          | Yes           | Yes     | Yes                        | No            | Not Applicable           |
| Galav Rishi Institute of Education, Malanpur, Gohad, Bhind                    |         | Yes       | No                          | No            | Yes     | No                         | Not Required  | Not Required             |
| Maharaja Anangpal Degree College, Porsa, Morena                               |         | Yes       | Not Specified               | No            | Yes     | No                         | Yes           | Yes                      |
| Maa Vidyadevi Shiksha College, Morena                                         |         | No        | No                          | Yes           | Yes     | No                         | Yes           | Not mentioned            |
| Shri Arjun Singh Shiksha Mahavidyalaya, Ambah, Morena                         |         | Yes       | No                          | Yes           | Yes     | No                         | Yes           | Not mentioned            |
| Shri Gokul Singh College, Gormi, Bhind                                        |         | No        | Not Specified               | No            | Yes     | No                         | Not mentioned | Yes                      |
| Anant Institute of Management, Sithouli, Gwalior                              |         | No        | Not Specified               | Yes           | Yes     | Yes                        | Yes           | Not mentioned            |
| Shri Balaji College of education, Morena                                      |         | Yes       | Not Specified               | Not mentioned | Yes     | Yes                        | Yes           | Not mentioned            |
| <b>2022-23 to 2023-24</b>                                                     |         |           |                             |               |         |                            |               |                          |
| IPS college of Education, Joura, Morena                                       |         | Yes       | No                          | No            | Yes     | No                         | No            | Not applicable           |
| Shriram School of Business Studies, Banmor, Morena                            |         | No        | Yes                         | No            | Yes     | Yes                        | Yes           | Not found in the records |
| Savitri Devi College, Joura, Morena                                           |         | No        | No                          | No            | Yes     | No                         | Yes           | Not found in the records |
| Institute of Management Studies, Ashoknagar                                   |         | Yes       | No                          | Yes           | Yes     | Yes                        | Yes           | Not found in the records |
| Institute of Profession and Technical Education, Chirwai, Gwalior             |         | No        | No                          | No            | Yes     | No                         | Yes           | Not found in the records |
| Sarvani College, Sikarpur, Morena                                             | Lease   | Yes       | No                          | No            | Yes     | No                         | Yes           | Not found in the records |
| City Public College, Ashoknagar                                               |         | Yes       | No                          | No            | Yes     | No                         | No            | Not applicable           |
| Sainik degree college, AB Road, Morena                                        |         | Yes       | Yes                         | No            | Yes     | No                         | Yes           | Not mentioned            |
| Technocrat Institute of Professional studies, Badagaon, Chitora road, Gwalior |         | Yes       | not specified               | No            | No      | ---                        | Yes           | not mentioned            |

| Name of College                                                  | Land             | Building                   | Lecture/<br>Seminar<br>Room | Library    |            |                                     | Laboratory   |                |
|------------------------------------------------------------------|------------------|----------------------------|-----------------------------|------------|------------|-------------------------------------|--------------|----------------|
|                                                                  | No Land          | Less<br>Land               | Less than<br>10000<br>Sq Ft | Yes/<br>No | Yes/<br>No | books<br>1000 or<br>more<br>Yes/ No | Yes/<br>No   | Equipment      |
| Jai Shri Krishna College,<br>Morena                              |                  | Yes                        | No                          | No         | yes        | No                                  | Yes          | not mentioned  |
| Swayam Prabha College,<br>Lahar, Bhind                           |                  | Yes                        | No                          | No         | Yes        | No                                  | Yes          | not specified  |
| Wings College Chitora<br>road, Gwalior                           |                  | Yes                        | No                          | No         | Yes        | No                                  | Yes          | not specified  |
| <b>2023-24</b>                                                   |                  |                            |                             |            |            |                                     |              |                |
| Man Singh Institute of<br>Professional Studies,<br>Ambah, Morena | Not<br>Specified |                            | Not<br>mentioned            | No         | Yes        | No                                  | Yes          | Not mentioned  |
| S R Degree College,<br>Makhori, Bhind                            |                  | Yes                        | Yes                         | No         | No         | ----                                | No           | Not applicable |
| H N S College, Porsa,<br>Morena                                  | Not<br>Specified |                            | Not<br>mentioned            | No         | Yes        | No                                  | Yes          | Not mentioned  |
| Dev Narayan Tansen<br>College, Behat, Morar,<br>Gwalior          |                  | Yes                        | No                          | No         | Yes        | No                                  | Not Required | Not Required   |
| Shri Krishna College,<br>Kailaras, Morena                        |                  | Not<br>found in<br>records | Not found<br>in records     | No         | Yes        | No                                  | Yes          | Not mentioned  |
| Danveer College, Kheda<br>Mevda, Morena                          |                  | Not<br>found in<br>records | Not found<br>in records     | No         | Yes        | No                                  | Yes          | Not mentioned  |
| Adityaraj College,<br>Maksudangarh, Guna                         |                  | Not<br>found in<br>records | Not found<br>in records     | No         | Yes        | No                                  | Yes          | Not mentioned  |
| Maa Trimukha law College,<br>Bhind                               |                  | Yes                        | No                          | Yes        | Yes        | No                                  | Not Required | Not Required   |

**Appendix-2.2.5**  
**Details of basic facilities in private colleges during 2021-22 to 2023-24**  
**[Reference: Paragraph 2.2.2.1(ii), Page No. 43]**

| Name of Colleges                                                              | Sports | Canteen | Health Care | Separate toilet for Boys and Girls | Parking facility earmarked | Safety and Security reported |
|-------------------------------------------------------------------------------|--------|---------|-------------|------------------------------------|----------------------------|------------------------------|
| <b>2021-22 to 2023-24</b>                                                     |        |         |             |                                    |                            |                              |
| Ayushi College, Bhind                                                         | No     | No      | No          | Yes                                | Yes                        | No                           |
| Vidyadevi College, Gormi, Bhind                                               | No     | No      | No          | No                                 | Yes                        | No                           |
| Narayan College, Gwalior                                                      | No     | No      | No          | Yes                                | Yes                        | No                           |
| Ansh College of Education, Gwalior                                            | No     | No      | No          | No                                 | No                         | No                           |
| Galav Rishi Institute of Education, Malanpur, Gohad, Bhind                    | No     | No      | No          | Yes                                | Yes                        | No                           |
| Maharaja Anangpal Degree College, Porsa, Morena                               | Yes    | No      | No          | Yes                                | Yes                        | No                           |
| Maa Vidyadevi Shiksha College, Morena                                         | No     | No      | No          | No                                 | Yes                        | No                           |
| Shri Arjun Singh Shiksha Mahavidyalay, Ambah, Morena                          | Yes    | No      | No          | Yes                                | Yes                        | No                           |
| Shri Gokul Singh College, Gormi, Bhind                                        | No     | No      | No          | Yes                                | Yes                        | Yes                          |
| Anant Institute of Management, Sithouli, Gwalior                              | No     | No      | No          | Yes                                | No                         | No                           |
| Shri Balaji College of education, Morena                                      | Yes    | No      | No          | Yes                                | Yes                        | Yes                          |
| <b>2022-23 to 2023-24</b>                                                     |        |         |             |                                    |                            |                              |
| IPS college of Education, Joura, Morena                                       | No     | No      | No          | Yes                                | Yes                        | No                           |
| Shriram School of Business Studies, Banmor, Morena                            | Yes    | No      | No          | Yes                                | Yes                        | Yes                          |
| Savitri Devi College, Joura, Morena                                           | No     | No      | No          | Yes                                | Yes                        | No                           |
| Institute of Management Studies, Ashoknagar                                   | No     | No      | No          | No                                 | Yes                        | Yes                          |
| Institute of Profession and Technical Education, Chirwai, Gwalior             | Yes    | No      | No          | Yes                                | Yes                        | No                           |
| Sarvani College, Sikarpur, Morena                                             | No     | No      | No          | Yes                                | Yes                        | No                           |
| City Public College, Ashoknagar                                               | No     | No      | No          | Yes                                | Yes                        | No                           |
| Sainik degree college, AB Road, Morena                                        | No     | No      | No          | Yes                                | Yes                        | No                           |
| Technocrat Institute of Professional studies, Badagaon, Chitora road, Gwalior | No     | No      | No          | Yes                                | Yes                        | No                           |
| Jai Shri Krishna, College, Morena                                             | NF     | NF      | NF          | NF                                 | NF                         | NF                           |
| Swayam Prabha College, Lahar, Bhind                                           | No     | No      | No          | Yes                                | Yes                        | Yes                          |
| Wings College Chitora road, Gwalior                                           | No     | No      | No          | Yes                                | Yes                        | NF                           |
| <b>2023-24</b>                                                                |        |         |             |                                    |                            |                              |
| Mansingh Institute of Professional Studies, Ambah, Morena                     | No     | No      | No          | No                                 | No                         | No                           |
| S R Degree College, Makhori, Bhind                                            | No     | No      | No          | No                                 | No                         | No                           |

| Name of Colleges                                  | Sports    | Canteen   | Health Care | Separate toilet for Boys and Girls | Parking facility earmarked | Safety and Security reported |
|---------------------------------------------------|-----------|-----------|-------------|------------------------------------|----------------------------|------------------------------|
| H N S College, Porsa, Morena                      | No        | No        | No          | Yes                                | Yes                        | No                           |
| Dev Narayan Tansen College, Behat, Morar, Gwalior | No        | No        | No          | No                                 | No                         | No                           |
| Shri Krishna College, Kailaras, Morena            | No        | No        | No          | Yes                                | Yes                        | No                           |
| Danveer College, Kheda Mevda, Morena              | No        | No        | No          | Yes                                | Yes                        | No                           |
| Adityaraj College, Maksudangarh, Guna             | No        | No        | No          | Yes                                | Yes                        | No                           |
| Maa Trimukha law College, Bhind                   | Yes       | No        | No          | Yes                                | Yes                        | Yes                          |
| <b>Total "No"</b>                                 | <b>24</b> | <b>30</b> | <b>30</b>   | <b>7</b>                           | <b>5</b>                   | <b>23</b>                    |

NF- Not furnished

## Appendix-2.2.6

### Details of colleges granted affiliation by Jiwaji University during 2021-22 to 2023-24 with delay from Date of Inspection [Reference: Paragraph 2.2.2.1(iv), Page No. 44]

| Sl. No. | Name of District | Name of Colleges                                                     | 2021-22            |                     |       | 2022-23            |                     |       | 2023-24            |                     |       |
|---------|------------------|----------------------------------------------------------------------|--------------------|---------------------|-------|--------------------|---------------------|-------|--------------------|---------------------|-------|
|         |                  |                                                                      | Date of Inspection | Date of Affiliation | Delay | Date of Inspection | Date of Affiliation | Delay | Date of Inspection | Date of Affiliation | Delay |
| 1.      | Ashoknagar       | Institute of Management Studies                                      | ----               | ---                 | ----  | ----               | ---                 | ----  | 27-04-2023         | 10-10-2023          | 76    |
| 2.      | Blind            | S R Degree College, Makhori                                          | ----               | ---                 | ----  | ----               | ---                 | ----  | 25-04-2023         | 06-10-2023          | 74    |
| 3.      | Blind            | Galav Rishi Institute of Education, Malanpur, Gohad                  | 16-06-2021         | 02-11-2021          | 49    | ----               | ---                 | ----  | 20-04-2023         | 06-10-2023          | 79    |
| 4.      | Blind            | Vidyadevi College, Gormi,                                            | 16-06-2021         | 02-11-2021          | 49    | ----               | ---                 | ----  | ---                | ----                | ---   |
| 5.      | Blind            | Ayushi College                                                       | 17-07-2021         | 06-12-2022          | 417   | ----               | ---                 | ----  | 24-04-2023         | 06-10-2023          | 75    |
| 6.      | Blind            | Shri Gokul Singh Mahavidyalay, Gormi                                 | 16-06-2021         | 02-11-2021          | 49    | ----               | ----                | ----  | ----               | ----                | ----  |
| 7.      | Blind            | Swayam Prabha College, Lahar                                         | ----               | ---                 | ----  | 03-08-2022         | 09-02-2023          | 100   | 20-04-2023         | 06-10-2023          | 79    |
| 8.      | Guna             | Adityaraj College, Maksudanagar                                      | ----               | ---                 | ----  | ----               | ---                 | ----  | 27-04-2023         | 06-10-2023          | 72    |
| 9.      | Gwalior          | Narayan College                                                      | 16-06-2021         | 02-11-2021          | 49    | ----               | ---                 | ----  | 27-04-2023         | 06-10-2023          | 72    |
| 10.     | Gwalior          | Ansh College of Education                                            | 16-06-2021         | 02-11-2021          | 49    | ----               | ---                 | ----  | ---                | ----                | ---   |
| 11.     | Gwalior          | Institute of Profession and Technical Education, Chirwai             | ----               | ---                 | ----  | 03-08-2022         | 09-02-2023          | 100   | ----               | ---                 | ----  |
| 12.     | Gwalior          | Dev Narayan Tansen College                                           | ----               | ---                 | ----  | ----               | ---                 | ----  | 19-04-2023         | 06-10-2023          | 80    |
| 13.     | Gwalior          | Anant Institute of Management Studies, Sithouli                      | 07-08-2021         | 06-12-2022          | 396   | ----               | ---                 | ----  | 19-04-2023         | 10-10-2023          | 84    |
| 14.     | Gwalior          | Technocrat Institute of Professional Studies, Badagaon, Chitora road | ----               | ---                 | ----  | ----               | ---                 | ----  | 22-04-2023         | 06-10-2023          | 77    |
| 15.     | Gwalior          | Wings College, Chitora Road                                          | ----               | ---                 | ----  | 03-08-2022         | 09-02-2023          | 100   | 21-04-2023         | 06-10-2023          | 78    |

| Sl. No. | Name of District | Name of Colleges                                   | 2021-22            |                     |       | 2022-23            |                     |       | 2023-24            |                     |       |
|---------|------------------|----------------------------------------------------|--------------------|---------------------|-------|--------------------|---------------------|-------|--------------------|---------------------|-------|
|         |                  |                                                    | Date of Inspection | Date of Affiliation | Delay | Date of Inspection | Date of Affiliation | Delay | Date of Inspection | Date of Affiliation | Delay |
| 16.     | Morena           | Man Singh Institute of Professional Studies, Ambah | ----               | ---                 | ----  | ----               | ---                 | ----  | 24-04-2023         | 06-10-2023          | 75    |
| 17.     | Morena           | H N S College, Porsa                               | ----               | ---                 | ----  | ----               | ---                 | ----  | 24-04-2023         | 06-10-2023          | 75    |
| 18.     | Morena           | Maharaja Anangpal Degree College, Porsa            | 16-06-2021         | 02-11-2021          | 49    | ----               | ----                | ---   | 27-04-2023         | 06-10-2023          | 72    |
| 19.     | Morena           | IPS college of Education, Jaura                    | ----               | ----                | ----  | 04-08-2022         | 09-02-2023          | 99    | 26-04-2023         | 06-10-2023          | 73    |
| 20.     | Morena           | Shriram School of Business Studies, Banmor         | ----               | ----                | ----  | ----               | ----                | ----  | 26-04-2023         | 06-10-2023          | 73    |
| 21.     | Morena           | Savitri Devi College, Jaura                        | ----               | ----                | ----  | 04-08-2022         | 09-02-2023          | 99    | ----               | ----                | ----  |
| 22.     | Morena           | Sarvani College, Sikarpur                          | ----               | ---                 | ----  | ----               | ---                 | ----  | 26-04-2023         | 06-10-2023          | 75    |
| 23.     | Morena           | Shri Krishna College, Kailaras                     | ----               | ---                 | ----  | ----               | ---                 | ----  | 24-04-2023         | 06-10-2023          | 75    |
| 24.     | Morena           | Danveer College, Kheda Mevda                       | ----               | ---                 | ----  | ----               | ---                 | ----  | 24-04-2023         | 06-10-2023          | 75    |
| 25.     | Morena           | Maa Vidyadevi Shiksha Mahavidyalay                 | 16-06-2021         | 02-11-2021          | 49    | ----               | ---                 | ----  | ----               | ---                 | ----  |
| 26.     | Morena           | Shri Arjun Singh shiksha Mahavidyalay, Ambah       | 17-07-2021         | 06-12-2022          | 417   | ----               | ---                 | ----  | 26-04-2023         | 06-10-2023          | 73    |
| 27.     | Morena           | Sainik Degree College, AB Road                     | ----               | ---                 | ----  | 04-08-2022         | 09-02-2023          | 99    | 23-04-2023         | 06-10-2023          | 76    |
| 28.     | Morena           | Shri Balaji College of Education                   | 16-06-2021         | 02-11-2021          | 49    | ----               | ---                 | ----  | 26-04-2023         | 06-10-2023          | 73    |
| 29.     | Morena           | Jai Shri Krishna College                           |                    |                     |       | 04-08-2022         | 09-02-2023          | 99    | 26-04-2023         | 06-10-2023          | 73    |

**Appendix-2.2.7**  
**Colleges granted conditional affiliation repeatedly by Jiwaji University**  
**during 2021-22 to 2023-24**  
**[Reference: Paragraph 2.2.2.1(v), Page No. 45]**

| Sl. No. | Name of District | Name of Colleges                                                     |
|---------|------------------|----------------------------------------------------------------------|
| 1.      | Ashoknagar       | Institute of Management Studies                                      |
| 2.      | Bhind            | S R Degree College, Makhori                                          |
| 3.      |                  | Galav Rishi Institute of Education, Malanpur, Gohad                  |
| 4.      |                  | Vidyadevi College, Gormi,                                            |
| 5.      |                  | Ayushi College                                                       |
| 6.      |                  | Shri Gokul Singh Mahavidyalay, Gormi                                 |
| 7.      |                  | Swayam Prabha College, Lahar                                         |
| 8.      | Guna             | Adityaraj College, Maksudangarh                                      |
| 9.      | Gwalior          | Narayan College                                                      |
| 10.     |                  | Anant Institute of Management Studies, Sithouli                      |
| 11.     |                  | Technocrat Institute of Professional Studies, Badagaon, Chitora road |
| 12.     |                  | Wings College, Chitora Road                                          |
| 13.     | Morena           | Mansingh Institute of Professional Studies, Ambah                    |
| 14.     |                  | H N S College, Porsa                                                 |
| 15.     |                  | Maharaja Anangpal Degree College, Porsa                              |
| 16.     |                  | IPS college of Education, Joura                                      |
| 17.     |                  | Shriram School of Business Studies, Banmor                           |
| 18.     |                  | Sarvani College, Sikarpur                                            |
| 19.     |                  | Shri Krishna College, Kailaras                                       |
| 20.     |                  | Danveer College, Kheda Mevda                                         |
| 21.     |                  | Maa Vidyadevi Shiksha Mahavidyalay                                   |
| 22.     |                  | Shri Arjun Singh shiksha Mahavidyalay, Ambah                         |
| 23.     |                  | Sainik Degree College, AB Road                                       |
| 24.     |                  | Shri Balaji College of Education                                     |
| 25.     |                  | Jai Shri Krishna College                                             |

**Appendix-2.2.8**  
**Statement showing college-wise duration of a lecture as per time table of**  
**test-checked colleges**

[Reference: Paragraph 2.2.2.2(ii), Page No. 46]

| Sl. No. | Name of District | Name of Colleges                                                 | Duration of a lecture<br>(in minutes) |
|---------|------------------|------------------------------------------------------------------|---------------------------------------|
| 1       | Ashoknagar       | Govt. College, Ishagarh                                          | 60                                    |
| 2       |                  | Govt. Nehru PG college Ashoknagar                                | 60                                    |
| 3       | Bhind            | Govt. Shri Gandhi College, Balaji-Mihona                         | 40                                    |
| 4       |                  | Govt. College, Alampur                                           | 40                                    |
| 5       |                  | Maharshi Arvind Govt. College, Gohad                             | 40                                    |
| 6       | Datia            | Govt. College, Basai                                             | 40                                    |
| 7       |                  | Govt. Law College, Datia                                         | 45                                    |
| 8       |                  | Govt. Post Graduate College, Datia                               | 45                                    |
| 9       | Guna             | Govt. College, Raghogarh                                         | 60                                    |
| 10      |                  | Govt. P.G. College, Guna                                         | 60                                    |
| 11      | Gwalior          | Shrimant Madhavrao Scindia Government Model Science College      | 40                                    |
| 12      |                  | Vijaya Raje Government Post Graduate Girls College, Morar        | 40                                    |
| 13      |                  | Govt. Shyamlal Pandiviya Post Graduate College, Morar            | 40                                    |
| 14      |                  | Govt. Kamla Raja Girls Autonomous P.G. College                   | 40                                    |
| 15      | Morena           | Govt. P.G. College of Excellence, Morena                         | 40                                    |
| 16      |                  | Govt. Law College, Morena                                        | 60                                    |
| 17      |                  | Govt. Girls College, Morena                                      | 40                                    |
| 18      | Sheopur          | Govt. College Karahal                                            | 40                                    |
| 19      |                  | Govt. College Badouda                                            | 40                                    |
| 20      | Shivpuri         | Govt. Shrimant Maharaja Madhavrao Scindia College Kolaras        | 50                                    |
| 21      |                  | Govt. Shrimant Madhavrao Scindia Post Graduate College, Shivpuri | 40                                    |
| 22      |                  | Govt. Chhatrasal College, Pichhore                               | 40                                    |

## Appendix-2.2.9

### Details of delay in conducting examinations and declaration of results

[Reference: Paragraph 2.2.2.6(ii), Page No. 52]

| Year                  | Prescribed schedule                    | Conducted by University        | Range of delay (in days) | Prescribed Date                | Declared by University         | Range of delay (in days) |
|-----------------------|----------------------------------------|--------------------------------|--------------------------|--------------------------------|--------------------------------|--------------------------|
| <b>Under Graduate</b> |                                        |                                |                          |                                |                                |                          |
|                       | <b>Supplementary examination</b>       |                                |                          | <b>Result declaration</b>      |                                |                          |
| 2021-22               | 16/10/2021<br>to<br>23/10/2021         | 10/12/2021<br>to<br>14/12/2021 | 52 to 55                 | 30/11/2021                     | 21/02/2022<br>to<br>24/03/2022 | 83 to 114                |
| 2022-23               | 16/09/2022<br>to<br>23/09/2022         | 20/12/2022<br>to<br>03/03/2023 | 95 to 161                | 30/09/2022                     | 24/01/2023<br>to<br>31/03/2023 | 116 to 182               |
| 2023-04               | 16/09/2023<br>to<br>30/09/2023         | 04/09/2023<br>to<br>12/12/2023 | 73                       | 31/10/2023                     | 18/10/2023<br>to<br>09/01/2024 | 70                       |
|                       | <b>Annual Examination</b>              |                                |                          | <b>Result declaration</b>      |                                |                          |
| 2021-22               | 01/04/2022<br>to<br>21/05/2022         | 28/03/2022<br>to<br>16/06/2022 | 26 to 76                 | 30/06/2022                     | 10/06/2022<br>to<br>17/10/2022 | 109                      |
| 2022-23               | 01/04/2023<br>to<br>18/05/2023         | 05/04/2023<br>to<br>28/07/2023 | <b>4 to 71</b>           | 30/06/2023                     | 17/05/2023<br>to<br>25/10/2023 | 117                      |
| 2023-24               | 01/04/2024<br>to<br>31/05/2024         | 08/04/2024<br>to<br>25/07/2024 | 7 to 55                  | 31/05/2024<br>to<br>31/07/2024 | 25/06/2024<br>to<br>30/09/2024 | 25                       |
| <b>Post Graduate</b>  |                                        |                                |                          |                                |                                |                          |
|                       | <b>First/third semester and ATKT</b>   |                                |                          | <b>Result declaration</b>      |                                |                          |
| 2021-22               | 16/12/2021<br>to<br>11/01/2022         | 10/02/2022<br>to<br>23/03/2022 | 56 to 71                 | Upto<br>31/01/2022             | 19/04/2022<br>to<br>06/06/2022 | 78 to 126                |
| 2022-23               | 11/11/2022<br>to<br>16/11/2022         | 30/12/2022<br>to<br>24/03/2023 | 49 to 128                | 31/12/2022                     | 15/02/2023<br>to<br>07/07/2023 | 46 to 188                |
| 2023-24               | 22/11/2023<br>to<br>12/12/2023         | 18/12/2023<br>to<br>06/01/2024 | 25 to 26                 | 31/05/2023                     | 30/01/2024<br>to<br>14/06/2024 | <b>224 to 380</b>        |
|                       | <b>Second/fourth semester and ATKT</b> |                                |                          | <b>Result declaration</b>      |                                |                          |
| 2021-22               | 01/05/2022<br>to<br>21/05/2022         | 21/06/2022<br>to<br>29/07/2022 | 51 to 69                 | 30/06/2022                     | 02/08/2022<br>to<br>30/09/2022 | 33 to 92                 |
| 2022-23               | 20/04/2023<br>to<br>16/05/2023         | 18/06/2023<br>to<br>18/08/2023 | 59 to 94                 | 15/06/2023                     | 21/08/2023<br>to<br>04/12/2023 | 67 to 172                |
| 2023-24               | 23/04/2024<br>to<br>15/05/2024         | 17/05/2024<br>to<br>01/07/2024 | 24 to 47                 | 15/06/2024                     | 04/07/2024<br>to<br>28/07/2024 | 19 to 43                 |

**Appendix-2.2.10**  
**Details of Insurance not covered and Insurance policy not received**  
 [Reference: Paragraph 2.2.2.8, Page No. 54]

| Sl. No.      | Name of college                                                   | Insurance not covered |                 | Insurance Policy not received |               |                 |
|--------------|-------------------------------------------------------------------|-----------------------|-----------------|-------------------------------|---------------|-----------------|
|              |                                                                   | Year                  | No. of Students | Year                          | Student       | Amount (in ₹)   |
| 1            | Govt. Post Graduate college, Datia                                | 2021-24               | 15,351          | 2023-24                       | 3,467         | 13,868          |
| 2            | Govt. college Basai, Datia                                        | 2023-24               | 44              | 0                             | 0             | 0               |
| 3            | Govt. Shrimant Madhavrao Scindia Post Graduate College, Shivpuri  | 0                     | 0               | 2021-22                       | 3,166         | 12,644          |
| 4            | Govt. Chhatrasal college, Pichhore, Shivpuri                      | 2022-23               | 2,197           | 0                             | 0             | 0               |
| 5            | Govt. PG College, Ashoknagar                                      | 2021-24               | 19,357          | 2022-23                       | 9,160         | 36,640          |
| 6            | Govt. PG College, Guna                                            | 2021-24               | 46,548          | 2023-24                       | 6,165         | 24,660          |
| 7            | Govt. College Raghogarh                                           | 2022-24               | 3,140           | 2021-22                       | 1712          | 6,848           |
| 8            | Shrimant Madhav Scindia Government Model Science College, Gwalior | 2021-24               | 13,282          | Nil                           | 0             | 0               |
| 9            | Govt. Kmlaraja Girls Autonomous PG College, Gwalior               | Nil                   | 0               | 2022-23                       | 7,254         | 29,016          |
| 10           | Govt. Girls College, Morena                                       | 2022-24               | 1,677           | 0                             | 0             | 0               |
| 11           | Maharshi Arvind Govt. College, Gohad, Bhind                       | 2021-24               | 12              | 2021-24                       | 0             | 0               |
| 12           | Govt. Shri Gandhi College Balaji Mihona, Bhind                    | 2021-24               | 4               | 2021-24                       | 1,288         | 18,032          |
| 13           | Govt. college, Karahal, Sheopur                                   | 2021-24               | 556             | 2021-24                       | 556           | 2,224           |
| 14           | Govt. college, Badouda, Sheopur                                   | 2023-24               | 30              | 2023-24                       | 30            | 120             |
| 15           | Govt. College, Alampur, Bhind                                     | 2021-24               | 0               | 2021-24                       | 0             | 0               |
| <b>Total</b> |                                                                   |                       | <b>1,02,198</b> |                               | <b>32,798</b> | <b>1,44,052</b> |

**Appendix-2.2.11**  
**Details of sanctioned post of teachers and Men-in-Position**  
**[Reference: Paragraph 2.2.3.1 (ii), Page No. 55]**

| Sl. No. | Name of District | Name of Colleges                                                 | No. of Subjects | No. of Sanctioned Posts | Men-in - Position | No. of Vacant Posts |
|---------|------------------|------------------------------------------------------------------|-----------------|-------------------------|-------------------|---------------------|
| 1       | Ashoknagar       | Govt. College, Ishagarh                                          | 6               | 6                       | 0                 | 6                   |
| 2       |                  | Govt. Nehru PG college, Ashoknagar                               | 12              | 23                      | 14                | 9                   |
| 3       | Bhind            | Govt. Shri Gandhi College, Balaji-Mihona                         | 14              | 17                      | 3                 | 14                  |
| 4       |                  | Govt. College, Alampur                                           | 8               | 9                       | 3                 | 6                   |
| 5       |                  | Maharshi Arvind Govt. College, Gohad                             | 12              | 12                      | 5                 | 7                   |
| 6       | Datia            | Govt. College, Basai                                             | 14              | 22                      | 0                 | 22                  |
| 7       |                  | Govt. Law College, Datia                                         | 1               | 3                       | 3                 | 0                   |
| 8       |                  | Govt. Post Graduate College, Datia                               | 14              | 56                      | 26                | 30                  |
| 9       | Guna             | Govt. College, Raghogarh                                         | 13              | 14                      | 6                 | 8                   |
| 10      |                  | Govt. P.G. College, Guna                                         | 14              | 60                      | 34                | 26                  |
| 11      | Gwalior          | Shrimant Madhavrao Scindia Government Model Science College      | 9               | 80                      | 52                | 28                  |
| 12      |                  | Vijaya Raje Government Post Graduate Girls College, Morar        | 20              | 54                      | 38                | 16                  |
| 13      |                  | Govt. Shyamlal Pandiviya Post Graduate College, Morar            | 15              | 48                      | 42                | 6                   |
| 14      |                  | Govt. Kamla Raja Girls Autonomous P.G. College                   | 23              | 114                     | 88                | 26                  |
| 15      | Morena           | Govt. P.G. College of Excellence, Morena                         | 12              | 44                      | 28                | 16                  |
| 16      |                  | Govt. Law College, Morena                                        | 1               | 4                       | 4                 | 0                   |
| 17      |                  | Govt. Girls College, Morena                                      | 11              | 11                      | 6                 | 5                   |
| 18      | Sheopur          | Govt. College Karahal                                            | 7               | 7                       | 2                 | 5                   |
| 19      |                  | Govt. College Badouda                                            | 13              | 19                      | 0                 | 19                  |
| 20      | Shivpuri         | Govt. Shrimant Maharaja Madhavrao Scindia College Kolaras        | 13              | 21                      | 1                 | 20                  |
| 21      |                  | Govt. Shrimant Madhavrao Scindia Post Graduate College, Shivpuri | 16              | 56                      | 41                | 15                  |
| 22      |                  | Govt. Chhatrasal College, Pichhore                               | 13              | 22                      | 11                | 11                  |
|         |                  | <b>Total</b>                                                     |                 | <b>702</b>              | <b>407</b>        | <b>295</b>          |

## Appendix-2.2.12

### Status of sanctioned and working strength of non-teaching post including regular Principal in 2023-24

[Reference: Paragraph 2.2.3.1(iii), Page No. 58]

| Sl. No. | Name of government college                                          | Non-Teaching post      |                     |                    |                    | Absence of Regular Principal |
|---------|---------------------------------------------------------------------|------------------------|---------------------|--------------------|--------------------|------------------------------|
|         |                                                                     | No. of Sanctioned Post | No. of working Post | No. of Vacant Post | Vacancy percentage |                              |
| 1       | Govt. P G college, Datia                                            | 49                     | 21                  | 28                 | 57                 | 00                           |
| 2       | Govt. Law college, Datia                                            | 8                      | 0                   | 8                  | 100                | 01                           |
| 3       | Govt. college, Basai, Datia                                         | 22                     | 0                   | 22                 | 100                | 01                           |
| 4       | Govt. Shrimant Madhavrao Scindia Post Graduate College, Shivpuri    | 50                     | 34                  | 16                 | 32                 | 01                           |
| 5       | Govt. Shrimant Maharaj Madhavrao Scindia college, Kolaras, Shivpuri | 9                      | 3                   | 6                  | 67                 | 01                           |
| 6       | Govt. Chhatrasal college, Pichhore, Shivpuri                        | 21                     | 16                  | 5                  | 24                 | 01                           |
| 7       | Govt. College, Karahal                                              | 14                     | 0                   | 14                 | 100                | 01                           |
| 8       | Govt. College, Badouda                                              | 24                     | 0                   | 24                 | 100                | 01                           |
| 9       | Govt. College, Alampur                                              | 15                     | 07                  | 08                 | 53                 | 01                           |
| 10      | Govt. Shri Gandhi College, Balaji Mihona                            | 22                     | 12                  | 10                 | 45                 | 01                           |
| 11      | Maharshi Arvind Govt. College, Gohad                                | 13                     | 05                  | 08                 | 62                 | 01                           |
| 12      | Shrimant Madhavrao Scindia Govt. Model Science College, Gwalior     | 113                    | 73                  | 40                 | 35                 | 01                           |
| 13      | Vijaya Raje Govt. Post Graduate Girls College, Morar, Gwalior       | 31                     | 20                  | 11                 | 35                 | 00                           |
| 14      | Govt. Kamla Raja Girls Autonomous P. G. College, Gwalior            | 65                     | 36                  | 29                 | 45                 | 00                           |
| 15      | Govt. Shyamlal Pandiviya PG College, Gwalior                        | 29                     | 14                  | 15                 | 51                 | 01                           |
| 16      | Govt. PG College, Morena                                            | 38                     | 23                  | 15                 | 39                 | 01                           |
| 17      | Govt. Law College, Morena                                           | 10                     | 03                  | 07                 | 70                 | 01                           |
| 18      | Govt. Girls College, Morena                                         | 20                     | 11                  | 09                 | 45                 | 01                           |
| 19      | Govt. College, Ishagarh, Ashok Nagar                                | 12                     | 10                  | 02                 | 17                 | 01                           |
| 20      | Govt. Nehru PG College, Ashok Nagar                                 | 16                     | 08                  | 08                 | 50                 | 01                           |
| 21      | Govt. PG College, Guna                                              | 50                     | 28                  | 22                 | 44                 | 01                           |
| 22      | Govt. College, Raghogarh                                            | 22                     | 11                  | 11                 | 50                 | 01                           |
|         | <b>Total</b>                                                        | <b>653</b>             | <b>335</b>          | <b>318</b>         | <b>49</b>          | <b>19</b>                    |

### Appendix-2.2.13

#### Status of availability of basic infrastructure in test checked colleges

[Reference: Paragraph 2.2.3.2(ii), Page No. 60]

| Sl. No. | District | Name of college                                                      | Separate study room for teachers and students in each library | Librarian in each library | Computer facilities | Internet facilities in library/ college | Generator facilities | CCTV Camera | Conference room | Study room | Disabled friendly toilet | Ladies staff common room | Separate girls/boys common room | Playground | Vehicle stand |
|---------|----------|----------------------------------------------------------------------|---------------------------------------------------------------|---------------------------|---------------------|-----------------------------------------|----------------------|-------------|-----------------|------------|--------------------------|--------------------------|---------------------------------|------------|---------------|
| 1       | Shivpuri | Govt Shrimant Madav Rao Scindia Post Graduate College, Shivpuri      | Yes                                                           | No                        | Yes                 | Yes                                     | Yes                  | Yes         | Yes             | Yes        | Yes                      | Yes                      | Yes                             | Yes        | Yes           |
| 2       | Shivpuri | Govt. Shrimant Maharaja Madhav Rao Scindia College Kolaras, Shivpuri | No                                                            | Yes                       | Yes                 | Yes                                     | No                   | Yes         | No              | No         | No                       | No                       | No                              | Yes        | Yes           |
| 3       | Datia    | Govt. Law College, Datia                                             | Yes                                                           | Yes                       | No                  | Yes                                     | No                   | Yes         | No              | No         | Yes                      | Yes                      | Yes                             | No         | No            |
| 4       | Shivpuri | Gov. Chhatrasal College Pichhore, Shivpuri                           | No                                                            | Yes                       | Yes                 | Yes                                     | Yes                  | Yes         | No              | Yes        | Yes                      | Yes                      | Yes                             | Yes        | Yes           |
| 5       | Datia    | Gov. Post Graduate College, Datia                                    | Yes                                                           | Yes                       | Yes                 | Yes                                     | Yes                  | Yes         | Yes             | Yes        | Yes                      | No                       | Yes                             | Yes        | Yes           |
| 6       | Datia    | Govt. College Basai, Datia                                           | No                                                            | No                        | No                  | No                                      | No                   | No          | No              | No         | No                       | No                       | No                              | No         | No            |
| 7       | Sheopur  | Govt. College, Karahal, Sheopur                                      | No                                                            | No                        | No                  | No                                      | No                   | No          | No              | No         | No                       | No                       | No                              | No         | No            |
| 8       | Sheopur  | Govt. College, Badouda, Sheopur                                      | No                                                            | No                        | No                  | No                                      | No                   | No          | No              | No         | No                       | No                       | No                              | No         | No            |
| 9       | Bhind    | Govt. College Alampur, Bhind                                         | Yes                                                           | Yes                       | No                  | Yes                                     | No                   | Yes         | Yes             | Yes        | Yes                      | No                       | Yes                             | Yes        | No            |
| 10      | Bhind    | Govt. Shri Gandhi College, Balaji Mihona, Bhind                      | No                                                            | Yes                       | Yes                 | Yes                                     | No                   | No          | No              | No         | Yes                      | No                       | No                              | No         | No            |
| 11      | Bhind    | Maharshi Arvind Govt. College, Gohad                                 | No                                                            | Yes                       | Yes                 | Yes                                     | Yes                  | Yes         | Yes             | No         | Yes                      | No                       | Yes                             | Yes        | Yes           |
| 12      | Gwalior  | Shrimant Madhav Rao Scindia Govt. Model Science College, Gwalior     | Yes                                                           | No                        | No                  | No                                      | No                   | No          | Yes             | Yes        | Yes                      | Yes                      | Yes                             | Yes        | Yes           |
| 13      | Gwalior  | Vijayaraje Govt. Post Graduate Girls College, Morar, Gwalior         | Yes                                                           | Yes                       | No                  | Yes                                     | No                   | Yes         | Yes             | Yes        | Yes                      | Yes                      | Yes                             | Yes        | Yes           |

| Sl. No. | District    | Name of college                                               | Separate study room for teachers and students in each library | Librarian in each library | Computer facilities | Internet facilities in library/college | Generator facilities | CCTV Camera | Conference room | Study room | Disabled friendly toilet | Ladies staff common room | Separate girls/boys common room | Playground | Vehicle stand |
|---------|-------------|---------------------------------------------------------------|---------------------------------------------------------------|---------------------------|---------------------|----------------------------------------|----------------------|-------------|-----------------|------------|--------------------------|--------------------------|---------------------------------|------------|---------------|
| 14      | Gwalior     | Govt. Shyamlal Pandviya Post Graduate College, Morar, Gwalior | No                                                            | Yes                       | Yes                 | Yes                                    | Yes                  | Yes         | Yes             | Yes        | No                       | Yes                      | Yes                             | Yes        | Yes           |
| 15      | Gwalior     | Govt. Kamla Raja Girls Autonomous PG College, Gwalior         | Yes                                                           | Yes                       | Yes                 | Yes                                    | Yes                  | Yes         | Yes             | Yes        | Yes                      | Yes                      | Yes                             | Yes        | Yes           |
| 16      | Morena      | Govt. PG College of excellence, Morena                        | Yes                                                           | Yes                       | Yes                 | Yes                                    | Yes                  | Yes         | No              | Yes        | No                       | Yes                      | Yes                             | No         | Yes           |
| 17      | Morena      | Govt. Law College, Morena                                     | No                                                            | Yes                       | Yes                 | Yes                                    | Yes                  | Yes         | Yes             | Yes        | Yes                      | No                       | Yes                             | No         | Yes           |
| 18      | Morena      | Govt. Girls College, Morena                                   | No                                                            | No                        | Yes                 | Yes                                    | No                   | Yes         | No              | No         | Yes                      | Yes                      | No                              | Yes        | Yes           |
| 19      | Ashok Nagar | Govt. College, Ishagarh, Ashoknagar                           | Yes                                                           | Yes                       | No                  | No                                     | No                   | No          | Yes             | No         | Yes                      | Yes                      | Yes                             | No         | No            |
| 20      | Ashok Nagar | Govt. Neharu PG College, Ashok Nagar                          | Yes                                                           | Yes                       | Yes                 | Yes                                    | Yes                  | Yes         | No              | Yes        | Yes                      | No                       | Yes                             | Yes        | Yes           |
| 21      | Guna        | Govt. P.G. College, Guna                                      | Yes                                                           | Yes                       | Yes                 | Yes                                    | Yes                  | Yes         | Yes             | Yes        | Yes                      | Yes                      | Yes                             | Yes        | Yes           |
| 22      | Guna        | Govt. College, Raghogarh, Guna                                | No                                                            | Yes                       | Yes                 | Yes                                    | No                   | Yes         | Yes             | Yes        | Yes                      | Yes                      | Yes                             | No         | Yes           |
|         |             | <b>Total Yes</b>                                              | <b>11</b>                                                     | <b>16</b>                 | <b>14</b>           | <b>17</b>                              | <b>10</b>            | <b>16</b>   | <b>12</b>       | <b>13</b>  | <b>16</b>                | <b>12</b>                | <b>16</b>                       | <b>13</b>  | <b>15</b>     |
|         |             | <b>Total No</b>                                               | <b>11</b>                                                     | <b>6</b>                  | <b>8</b>            | <b>5</b>                               | <b>12</b>            | <b>6</b>    | <b>10</b>       | <b>9</b>   | <b>6</b>                 | <b>10</b>                | <b>6</b>                        | <b>9</b>   | <b>7</b>      |

**Appendix: 2.2.14**  
**Status of availability of basic infrastructure in selected**  
**University Teaching Departments**  
**[Reference: Paragraph 2.2.3.2(ii), Page No. 60]**

| Sl. No. | Name of University Teaching Department                                     | Separate study room for teachers and students in each library | Staff room | Disabled friendly toilet | Ladies staff common room | Separate girls/boys common room | Separate toilet for girls | Ramp facility for handicapped student |
|---------|----------------------------------------------------------------------------|---------------------------------------------------------------|------------|--------------------------|--------------------------|---------------------------------|---------------------------|---------------------------------------|
| 1       | Centre for Studies in Food Technology                                      | No                                                            | No         | No                       | No                       | No                              | No                        | Yes                                   |
| 2       | School of studies in Commerce                                              | Yes                                                           | Yes        | Yes                      | Yes                      | Yes                             | Yes                       | Yes                                   |
| 3       | Indira Gandhi Academy of Environmental Education Research and Eco Planning | Yes                                                           | Yes        | Yes                      | Yes                      | Yes                             | Yes                       | Yes                                   |
| 4       | School of Studies in Language                                              | Yes                                                           | Yes        | No                       | Yes                      | No                              | Yes                       | No                                    |
| 5       | School of studies in Biotechnology                                         | Yes                                                           | No         | No                       | No                       | No                              | Yes                       | No                                    |
| 6       | School of studies in Management                                            | Yes                                                           | Yes        | No                       | Yes                      | Yes                             | Yes                       | Yes                                   |
| 7       | Centre for Journalism & Mass Communication                                 | No                                                            | Yes        | No                       | No                       | No                              | Yes                       | No                                    |
| 8       | School of Studies in Economics                                             | Yes                                                           | Yes        | No                       | Yes                      | Yes                             | Yes                       | Yes                                   |
| 9       | Regional Study Centre for Culture and Heritage                             | Yes                                                           | Yes        | Yes                      | Yes                      | Yes                             | Yes                       | Yes                                   |
|         | <b>Total Yes</b>                                                           | <b>7</b>                                                      | <b>7</b>   | <b>3</b>                 | <b>6</b>                 | <b>5</b>                        | <b>8</b>                  | <b>6</b>                              |
|         | <b>Total No</b>                                                            | <b>2</b>                                                      | <b>2</b>   | <b>6</b>                 | <b>3</b>                 | <b>4</b>                        | <b>1</b>                  | <b>3</b>                              |

**Appendix-2.2.15**  
**Head wise Estimated and Actual Income and Expenditure during 2021-24**  
[Reference: Paragraph 2.2.4.1, Page No. 62]

(₹ in crore)

| Year               | Estimated |      |                  |      |                     |               | Actual   |      |                  |      |                     |               |
|--------------------|-----------|------|------------------|------|---------------------|---------------|----------|------|------------------|------|---------------------|---------------|
|                    | Non plan  | Plan | Earmarked scheme | Loan | Self Finance course | Total         | Non plan | Plan | Earmarked scheme | Loan | Self Finance course | Total         |
| <b>Income</b>      |           |      |                  |      |                     |               |          |      |                  |      |                     |               |
| 2021-22            | 125.32    | 4.8  | 26.41            | 0.94 | 11.39               | <b>168.86</b> | 103.55   | 0.0  | 12.54            | 0.39 | 9.18                | <b>125.66</b> |
| 2022-23            | 141.05    | 4.78 | 19.14            | 0.85 | 13.98               | <b>179.80</b> | 87.48    | 0.0  | 2.76             | 0.92 | 10.26               | <b>101.42</b> |
| 2023-24            | 167.21    | 4.78 | 11.43            | 1.49 | 14.26               | <b>199.17</b> | 120.32   | 0.0  | 2.12             | 1.52 | 10.25               | <b>134.21</b> |
| <b>Expenditure</b> |           |      |                  |      |                     |               |          |      |                  |      |                     |               |
| 2021-22            | 135.84    | 1.86 | 26.45            | 0.82 | 11.43               | <b>176.40</b> | 74.50    | 0.13 | 4.48             | 0.56 | 8.49                | <b>88.16</b>  |
| 2022-23            | 153.07    | 1.06 | 26.14            | 0.81 | 13.48               | <b>194.56</b> | 81.75    | 0.33 | 2.89             | 0.83 | 3.91                | <b>89.71</b>  |
| 2023-24            | 182.71    | 1.15 | 10.85            | 1.27 | 12.81               | <b>208.79</b> | 103.71   | 0.01 | 1.58             | 0.89 | 10.24               | <b>116.43</b> |

**Appendix-2.2.16**  
**Statement showing underutilization of funds under different heads**  
[Reference: Paragraph: 2.2.4.1, Page No. 63]

(₹ in crore)

| Year                | Budget estimate |      |                  |      |              | Actual Expenditure (Percentage) |                 |                  |                 |                 |
|---------------------|-----------------|------|------------------|------|--------------|---------------------------------|-----------------|------------------|-----------------|-----------------|
|                     | Non Plan        | Plan | Earmarked scheme | Loan | Self-finance | Non Plan                        | Plan            | Earmarked scheme | Loan            | Self-finance    |
| <b>2021-22</b>      | 135.84          | 1.86 | 26.45            | 0.82 | 11.43        | 74.50(55)                       | 0.13(7)         | 4.48(17)         | 0.56(68)        | 8.49((74)       |
| <b>2022-23</b>      | 153.07          | 1.06 | 26.14            | 0.81 | 13.48        | 81.75(53)                       | 0.33(31)        | 2.89(11)         | 0.83(102)       | 3.91(29)        |
| <b>2023-24</b>      | 182.71          | 1.15 | 10.85            | 1.27 | 12.81        | 103.71(57)                      | 0.01(0.87)      | 1.58(15)         | 0.89(70)        | 10.24(80)       |
| <b>Saving range</b> |                 |      |                  |      |              | <b>43 to 47</b>                 | <b>69 to 99</b> | <b>83 to 89</b>  | <b>30 to 32</b> | <b>20 to 71</b> |
|                     |                 |      |                  |      |              | <i>Per cent</i>                 | <i>Per cent</i> | <i>Per cent</i>  | <i>Per cent</i> | <i>Per cent</i> |

**Appendix-2.3.1**  
**Selection of Clusters**  
[Reference: Para No. 2.3.1, Page No. 74]

| Sl.No        | Name of District | Cluster Phase | Cluster Type | Cluster Name        | No. of GPs |
|--------------|------------------|---------------|--------------|---------------------|------------|
| 1.           | Bhopal           | I             | Non-Tribal   | Gunga               | 13         |
| 2.           | Bhopal           | I             | Non-Tribal   | Ratibad             | 13         |
| 3.           | Chhatarpur       | I             | Non-Tribal   | Achhat              | 12         |
| 4.           | Chhindwara       | I             | Tribal       | Delakhadi           | 9          |
| 5.           | Indore           | I             | Non-Tribal   | Nawdapanth          | 7          |
| 6.           | Indore           | I             | Non-Tribal   | Simrol              | 5          |
| 7.           | Seoni            | I             | Tribal       | Kanhiwada           | 7          |
| 8.           | Betul            | II            | Tribal       | Deshawadi           | 7          |
| 9.           | Dhar             | II            | Tribal       | Gunawad             | 14         |
| 10.          | Gwalior          | II            | Non-Tribal   | Chhimak             | 14         |
| 11.          | Gwalior          | II            | Non-Tribal   | Mohana              | 6          |
| 12.          | Jhabua           | II            | Tribal       | Mohankot            | 9          |
| 13.          | Rewa             | II            | Non-Tribal   | Gauri               | 12         |
| 14.          | Alirajpur        | III           | Tribal       | Indarsing ki Chowki | 7          |
| 15.          | Anuppur          | III           | Tribal       | Kirgi               | 9          |
| 16.          | Khandwa          | III           | Tribal       | Arud                | 6          |
| 17.          | Jhabua           | III           | Tribal       | Guwali              | 5          |
| 18.          | Mandla           | III           | Tribal       | Ramnagar            | 7          |
| 19.          | Singrauli        | III           | Tribal       | Kursa               | 5          |
| <b>Total</b> |                  |               |              |                     | <b>167</b> |

### Appendix-2.3.2

#### List of key components along with their corresponding convergent schemes, as per Mission Framework

[Reference: Para No. 2.3.1.1, Page No. 76]

| Sl. No. | Desirable Components                                                                                | Desirable Outcome                                                                                                                                                                                     | Name of Scheme                                                                                               |
|---------|-----------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------|
| 1       | Skill Development training Linked to Economic Activities                                            | At least 70 <i>per cent</i> households with one beneficiary in each household                                                                                                                         | Deen Dayal Upadhyaya Grameen Kaushalya Yojana (DDU-GKY)                                                      |
| 2       | Agri-services and Processing                                                                        | Support to the Agriculture and Allied Activity components as per RKVY                                                                                                                                 | Rashtriya Krishi Vikas Yojana (RKVY)                                                                         |
| 2       | Agri services and farm productivity                                                                 | Support to components under end-to-end irrigation supply chain as per PMKSY                                                                                                                           | Pradhan Mantri Krishi Sinchai Yojana (PMKSY)                                                                 |
| 2       | Agri Services                                                                                       | Support to organic farming cluster identified under PKVY                                                                                                                                              | Paramparagat Krishi Vikas Yojana (PKVY)                                                                      |
| 3       | Digital Literacy (access to digital resources for all citizens)                                     | At least one e-literate person in every household                                                                                                                                                     | Digital India                                                                                                |
| 4       | 24x7 Piped Water Supply                                                                             | 70 liters per capita per day (lpcd) of safe drinking water for every household throughout the year                                                                                                    | National Rural Drinking Water Programme (NRDWP)                                                              |
| 5       | Sanitation                                                                                          | 100 <i>per cent</i> Households (HHs) with Individual Household Latrines                                                                                                                               | Swachh Bharat Mission - Grameen                                                                              |
| 6       | Solid and Liquid Waste Management                                                                   | Solid waste collection and secondary transport for all HHs waste and liquid waste management                                                                                                          | Swachh Bharat Mission - Grameen                                                                              |
| 7       | Solid Waste Treatment/Vermi compost Pit                                                             | 1 vermi-composting plant per 25,000 persons/liquid waste unit (as per SBM-G guideline)                                                                                                                | Swachh Bharat Mission - Grameen                                                                              |
| 8       | Village Streets with Drains                                                                         | All villages to be covered with drains                                                                                                                                                                | Applicable Central and State Government schemes                                                              |
| 9       | Street Lights                                                                                       | All villages to be covered with street lights                                                                                                                                                         | Applicable schemes of the Central and State Governments                                                      |
| 10      | Fully equipped Mobile Health Unit                                                                   | Mobile unit as per NHM norms                                                                                                                                                                          | National Rural Health Mission (NRHM) – Rural                                                                 |
| 11      | Upgradation of Primary, Secondary, and Higher Secondary Schools                                     | Ensuring primary and secondary schools within a reasonable distance from all households along with facilities of drinking water, toilet blocks (separate for boys and girls), and adequate classrooms | Rashtriya Madhyamik Shiksha Abhiyan (RMSA), Sarva Shiksha Abhiyan (SSA), Rashtriya Uchchatar Shiksha Abhiyan |
| 12      | Inter-village roads                                                                                 | Ensure connectivity between all villages                                                                                                                                                              | Pradhan Mantri Gram Sadak Yojana (PMGSY)                                                                     |
| (i)     | connectivity                                                                                        |                                                                                                                                                                                                       |                                                                                                              |
| (ii)    | Public transport                                                                                    | Public transport to nearest urban center from each block                                                                                                                                              | Applicable State government schemes                                                                          |
| 13      | Citizen Service Centres – for electronic delivery of citizen centric services / e-gram connectivity | One ICT enabled front-end Common Service Centre (CSC) per 2 to 3 villages                                                                                                                             | Digital India Mission                                                                                        |
| 14      | LPG Gas Connections / Improved <i>Chulhas</i>                                                       | One LPG retail outlet per village or per 1800 HHs                                                                                                                                                     | Rajiv Gandhi Grameen LPG Vitaran Yojana (RGGLVY)                                                             |

### Appendix-2.3.3

#### Statement showing variations between ICAP and DPR in Clusters

[Reference: Para No. 2.3.2.2 (ii), Page No. 79]

| Sl. No.                        | Component                                      | As per ICAP |       | As per DPR |       | Variation between ICAP and DPR |        | Total CGF Expenditure |       |
|--------------------------------|------------------------------------------------|-------------|-------|------------|-------|--------------------------------|--------|-----------------------|-------|
|                                |                                                | CGF         | CGF%  | CGF        | CGF%  | CGF                            | CGF%   | CGF                   | CGF%  |
| Ratibad Cluster (Bhopal)       |                                                |             |       |            |       |                                |        |                       |       |
| 1                              | Piped Water Supply                             | 1000000     | 0.33  | 87000000   | 29    | 86000000                       | 28.67  | 57919000              | 66.57 |
| Delakhedi Cluster (Chhindwara) |                                                |             |       |            |       |                                |        |                       |       |
| 2                              | Education                                      | 0           | 0     | 31563000   | 21.04 | 31563000                       | 21.04  | 17434835              | 55.24 |
| Achhat Cluster (Chhatarpur)    |                                                |             |       |            |       |                                |        |                       |       |
| 3                              | Piped Water Supply                             | 3000000     | 1.00  | 71500000   | 23.83 | 68500000                       | 22.83  | 617400                | 0.86  |
| 4                              | Tourism Promotion                              | 92667000    | 30.89 | 7235000    | 2.41  | -85432000                      | -28.48 | 0                     | 0.00  |
| Arud Cluster (Khandwa)         |                                                |             |       |            |       |                                |        |                       |       |
| 5                              | Education                                      | 0           | 0.00  | 32380000   | 21.59 | 32380000                       | 21.59  | 16609691              | 51.30 |
| Deshawadi Cluster (Betul)      |                                                |             |       |            |       |                                |        |                       |       |
| 6                              | Piped Water Supply                             | 17400000    | 11.60 | 48372000   | 32.25 | 30972000                       | 20.65  | 5323300               | 11.00 |
| Gunga Cluster (Bhopal)         |                                                |             |       |            |       |                                |        |                       |       |
| 7                              | Piped Water Supply                             | 6800000     | 2.27  | 82000000   | 27.33 | 75200000                       | 25.06  | 0                     | 0.00  |
| 8                              | Social Infrastructure                          | 74100000    | 24.70 | 10900000   | 3.63  | -63200000                      | -85.29 | 1746922               | 16.03 |
| Nawdapanth Cluster (Indore)    |                                                |             |       |            |       |                                |        |                       |       |
| 9                              | Agri-services Processing and allied activities | 22800000    | 7.60  | 138116000  | 46.04 | 115316000                      | 38.44  | 6290187.5             | 4.55  |
| 10                             | Piped Water Supply                             | 0           | 0.00  | 65599900   | 21.87 | 65599900                       | 21.87  | 46603146              | 71.04 |
| 11                             | Social Infrastructure                          | 80700000    | 26.90 | 11525000   | 3.84  | -69175000                      | -23.06 | 1998768               | 17.34 |
| 12                             | Tourism Promotion                              | 80000000    | 26.67 | 0          | 0.00  | -80000000                      | -26.67 | 0                     | 0.00  |

### Appendix-2.3.4

#### List of Activities related to Agri services processing and allied activities

[Reference: Para No. 2.3.3.2 (i), Page No. 82]

| Sl. No. | Sub Components Name                                                                               |
|---------|---------------------------------------------------------------------------------------------------|
| 1.      | Veterinary Mobile Unit                                                                            |
| 2.      | Veterinary Building/Dispensary Construction/Upgradation                                           |
| 3.      | Upgradation of Agriculture Farm Land                                                              |
| 4.      | Soil Testing Laboratories                                                                         |
| 5.      | Slaughter House                                                                                   |
| 6.      | Seed Processing Unit                                                                              |
| 7.      | Seed Manure                                                                                       |
| 8.      | Ripening Chamber                                                                                  |
| 9.      | Post Harvest Collection Center                                                                    |
| 10.     | Plantation (Fruit and Other, not for Environment Purpose)                                         |
| 11.     | Piggery/Poultry/Goatry/Hatchery Etc.                                                              |
| 12.     | Organic Fertilizer Manufacturing Unit Construction                                                |
| 13.     | Organic Farming                                                                                   |
| 14.     | Nutrition Garden in School/Other Government Buildings                                             |
| 15.     | Nursery Unit/Management                                                                           |
| 16.     | Market for Agri and Related Produce                                                               |
| 17.     | Loose Boulder Check                                                                               |
| 18.     | Land Leveling                                                                                     |
| 19.     | Kitchen Garden in Schools                                                                         |
| 20.     | Irrigation Channel                                                                                |
| 21.     | Irrigation (Lift/Drip/Sprinkler/Canal)                                                            |
| 22.     | Integrated Pest Management                                                                        |
| 23.     | Fishery Promotion Through Pond or Seed or Nets or Cold Storage or Cage Culture or Ice Making Unit |
| 24.     | Horticulture                                                                                      |
| 25.     | Guard Wall for Farm Field/ Water Bodies for Agri Purpose/ Live Stock Centre                       |
| 26.     | Godown/Cold Storage for Grains/Vegetables/Seeds                                                   |
| 27.     | Fodder Cultivation                                                                                |
| 28.     | Floriculture                                                                                      |
| 29.     | Flood Protection Embankment                                                                       |
| 30.     | Fencing of Agricultural Field                                                                     |
| 31.     | Farmers Call Centre                                                                               |
| 32.     | Farmer Producer Group                                                                             |
| 33.     | Farm Field Expansion/Extension                                                                    |
| 34.     | Farm Bunding                                                                                      |
| 35.     | Exposure Visit / Training of Farmers Inside/ Outside State                                        |
| 36.     | Excavation of Bore Well for Irrigation for Community                                              |
| 37.     | Establishment of Agri Clinic                                                                      |
| 38.     | Erosion System                                                                                    |
| 39.     | E-Market Linkage                                                                                  |
| 40.     | Electrification/Sanitation of Live Stock Aid Center                                               |

| Sl. No. | Sub Components Name                                                           |
|---------|-------------------------------------------------------------------------------|
| 41.     | Distribution of Soil Health Card/Testing Soil Health                          |
| 42.     | Distribution of Agricultural Instrument/Equipment/ Custom Hire Service Centre |
| 43.     | Crop Rotation by Providing Seeds and Knowledge                                |
| 44.     | Crop Insurance                                                                |
| 45.     | Crop Demonstration/Exhibition                                                 |
| 46.     | Contour Bund                                                                  |
| 47.     | Constructions of Indigenous Seed Bank                                         |
| 48.     | Construction/Renovation of Cold Storage                                       |
| 49.     | Construction of Poly House                                                    |
| 50.     | Construction of Lac Building                                                  |
| 51.     | Construction of Godown/Cold Storage For Crops                                 |
| 52.     | Construction of Bore Well for Agriculture Purpose                             |
| 53.     | Construction of Animal (Pig/Goat/Cow Etc.) Shed                               |
| 54.     | Construction of Agri Service Centre                                           |
| 55.     | Community Based Farming                                                       |
| 56.     | Collection Centre for Vegetables/Milk                                         |
| 57.     | Check Dam                                                                     |
| 58.     | Cash Crops                                                                    |
| 59.     | Boundary Wall of Live Stock Aid Centre                                        |
| 60.     | Beekeeping and Honey Processing Plant                                         |
| 61.     | Bakery Unit                                                                   |
| 62.     | Artificial Insemination Center (Construction/Upgradation)/ Breed Improvement  |
| 63.     | Animal Husbandry                                                              |
| 64.     | Agriculture Straw Waste Management                                            |
| 65.     | Agriculture Land Development                                                  |
| 66.     | Agriculture Equipment Banks                                                   |
| 67.     | Agriculture Equipment                                                         |
| 68.     | Agri Processing Unit (Flour/Pulses/Vegetables/Fruits/Honey Etc.)              |
| 69.     | Accident Insurance for Fishermen                                              |
| 70.     | AC Cold Storage /Auto Rickshaw/Van for Transportation of Fish                 |
| 71.     | Assistance to Farmers                                                         |
| 72.     | Poly Green House                                                              |
| 73.     | Kisan Credit Card                                                             |
| 74.     | Integrated Natural Resource Management                                        |
| 75.     | Building or Augmenting or Renovating Water Bodies As Canal Well Pond Etc      |
| 76.     | Construction Compost Pits                                                     |
| 77.     | Credit Linkages                                                               |
| 78.     | Dairy Development or Processing Unit or Bulk Milk Chilling Machine            |
| 79.     | Drying Platform                                                               |
| 80.     | Agriculture Innovation and Incubation Centre                                  |
| 81.     | Sericulture                                                                   |
| 82.     | Fish Landing Centre or Jetty Construction                                     |
| 83.     | Vegetable Cultivation Hub                                                     |

### Appendix-2.3.5

#### Details of Constructed properties in test checked Clusters

[Reference: Para No. 2.3.3.5, Page No. 91]

| Name of District | S. No. | Component                                                | Completed works (CGF)                       | CGF Expenditure (₹ in lakh) |
|------------------|--------|----------------------------------------------------------|---------------------------------------------|-----------------------------|
| Bhopal           | 1      | Access to Village Streets with Drain                     | 34                                          | 179.35                      |
|                  | 2      | Agri-services Processing and allied activities           | 48                                          | 210.92                      |
|                  | 3      | Education                                                | 03-Smart Class<br>88- Upgradation of School | 1.19<br>256.23              |
|                  | 4      | Health                                                   | 9                                           | 59.15                       |
|                  | 5      | Piped water supply                                       | 9                                           | 275.17                      |
|                  | 6      | Public Transport                                         | 3                                           | 13.78                       |
|                  | 7      | Social Infrastructure                                    | 9                                           | 118.90                      |
|                  |        | <b>Total</b>                                             | <b>203</b>                                  | <b>1114.69</b>              |
| Gwalior          | 1      | Access to Village Streets with Drains                    | 19                                          | 117.32                      |
|                  | 2      | Agri-services Processing and allied activities           | 4                                           | 44.95                       |
|                  | 3      | Education                                                | 32                                          | 62.98                       |
|                  | 4      | Piped Water Supply                                       | 12                                          | 740.79                      |
|                  | 5      | Social Infrastructure                                    | 15                                          | 183.82                      |
|                  |        | <b>Total</b>                                             | <b>82</b>                                   | <b>1149.86</b>              |
| Dhar             | 1      | Agri-services Processing and allied activities           | 4                                           | 73.47                       |
|                  | 2      | Piped Water Supply                                       | 3                                           | 196.91                      |
|                  | 3      | Education                                                | 45                                          | 127.95                      |
|                  | 4      | Public Transport                                         | 2                                           | 36.89                       |
|                  | 5      | Health                                                   | 1                                           | 22.48                       |
|                  | 6      | Social Infrastructure                                    | 6                                           | 51.69                       |
|                  |        | <b>Total</b>                                             | <b>61</b>                                   | <b>509.39</b>               |
| Seoni            | 1      | Agri-services Processing and allied activities           | 2                                           | 10.57                       |
|                  | 2      | Piped Water Supply                                       | 1                                           | 8.78                        |
|                  | 3      | Education                                                | 1                                           | 2.65                        |
|                  | 4      | Public Transport                                         | 1                                           | 41.92                       |
|                  | 5      | Social Infrastructure                                    | 1                                           | 18.80                       |
|                  | 6      | Access to Village Streets with drain                     | 56                                          | 117.81                      |
|                  | 7      | Skill Development training linked to Economic activities | 1                                           | 81.67                       |
|                  | 8      | Health                                                   | 6                                           | 52.37                       |
|                  |        | <b>Total</b>                                             | <b>69</b>                                   | <b>334.57</b>               |
| Chhindwara       | 1      | Agri-services Processing and allied activities           | 1                                           | 11.84                       |

| Name of District | S. No. | Component                                    | Completed works (CGF) | CGF Expenditure (₹ in lakh) |
|------------------|--------|----------------------------------------------|-----------------------|-----------------------------|
|                  | 2      | Piped Water Supply                           | 9                     | 165.12                      |
|                  | 3      | Education                                    | 24                    | 170.10                      |
|                  | 4      | Public Transport                             | 1                     | 22.96                       |
|                  | 5      | Social Infrastructure                        | 16                    | 120.11                      |
|                  | 6      | CC Road with drain                           | 24                    | 177.19                      |
|                  | 7      | Citizen Service Centre                       | 5                     | 7.32                        |
|                  | 8      | Health                                       | 3                     | 82.83                       |
|                  | 9      | Skill development linked economic activities | 1                     | 4.24                        |
|                  |        | <b>Total</b>                                 | <b>84</b>             | <b>761.71</b>               |
|                  |        | <b>Grand Total</b>                           | <b>499</b>            | <b>3870.24</b>              |

**Appendix-2.3.6**  
**Details of works carried out from CGF**  
 [Reference: Para No. 2.3.5.3, Page No. 96]

**Rural Engineering Services**

(₹ in lakh)

| Sl. No.      | Name of RES division | No. of works | Sanctioned amount | Allocation received | Expenditure    |
|--------------|----------------------|--------------|-------------------|---------------------|----------------|
| 1            | Anuppur              | 9            | 340.99            | 230.68              | 230.68         |
| 2            | Alirajpur            | 2            | 566.93            | 371.01              | 359.37         |
| 3            | Indore               | 19           | 472.39            | 327.38              | 327.38         |
| 4            | Khandwa              | 18           | 348.84            | 188.35              | 188.35         |
| 5            | Gwalior              | 14           | 121.72            | 71.83               | 71.83          |
| 6            | Chhatarpur           | 19           | 132.89            | 132.60              | 132.60         |
| 7            | Jhabua               | 8            | 311.77            | 157.52              | 149.14         |
| 8            | Dhar                 | 1            | 50.45             | 37.90               | 37.90          |
| 9            | Chhindwara-2         | 2            | 54.60             | 23.62               | 23.62          |
| 10           | Bhopal               | 8            | 41.30             | 12.39               | 11.51          |
| 11           | Mandala No. 1        | 13           | 588.20            | 218.93              | 215.18         |
| 12           | Singrauli            | 30           | 360.86            | 156.40              | 156.40         |
| 13           | Seoni                | 11           | 474.73            | 212.27              | 195.49         |
| 14           | Betul                | 1            | 61.20             | -                   | -              |
| <b>Total</b> |                      | <b>155</b>   | <b>3926.87</b>    | <b>2140.88</b>      | <b>2099.45</b> |

**Public Health Engineering**

(₹ in lakh)

| Sl. No.      | District   | Cluster               | Total number of works | Total AS amount | Total Expenditure |
|--------------|------------|-----------------------|-----------------------|-----------------|-------------------|
| 1            | Bhopal     | Ratibad               | 16                    | 869.03          | 579.19            |
| 2            | Bhopal     | Gunga                 | 16                    | 810.73          | 463.44            |
| 3            | Indore     | Simrol                | 9                     | 450.27          | 369.80            |
| 4            | Indore     | Navdapanth            | 23                    | 650.59          | 550.80            |
| 5            | Chhatarpur | Achhat                | 10                    | 333.04          | 417.07            |
| 6            | Seoni      | Kanhiwada             | 12                    | 257.46          | 211.69            |
| 7            | Chhindwara | Delakhadhi            | 9                     | 222.47          | 165.12            |
| 8            | Gwalior    | Chhimak               | 12                    | 851.82          | 740.79            |
| 9            | Rewa       | Gouri                 | 17                    | 247.00          | 211.01            |
| 10           | Betul      | Deshawadi             | 6                     | 483.72          | 344.04            |
| 11           | Dhar       | Gunavad               | 3                     | 215.43          | 196.91            |
| 12           | Jhabua     | Mohankot              | 3                     | 168.36          | 132.65            |
| 13           | Jhabua     | Guwali                | 3                     | 520.88          | 366.31            |
| 14           | Alirajpur  | Inder Singh Ki Chowki | 3                     | 385.55          | 308.20            |
| 15           | Anuppur    | Kirgi                 | 1                     | 4.61            | 4.60              |
| 16           | Khandwa    | Arud                  | 5                     | 318.64          | 284.34            |
| 17           | Mandla     | Ramnagar              | 9                     | 224.62          | 180.19            |
| 18           | Singrauli  | Kursa                 | 4                     | 367.16          | 110.14            |
| <b>Total</b> |            |                       | <b>161</b>            | <b>7381.38</b>  | <b>5636.29</b>    |

**Public Health and Family Welfare****(₹ in lakh)**

| Sl. No.      | District   | Cluster               | Total number of works | Total AS amount | Total Expenditure |
|--------------|------------|-----------------------|-----------------------|-----------------|-------------------|
| 1            | Bhopal     | Ratibad               | 9                     | 59.36           | 59.15             |
| 2            | Bhopal     | Gunga                 | 1                     | 61.46           | 60.82             |
| 3            | Indore     | Simrol                | 2                     | 26.76           | 0                 |
| 4            | Indore     | Navdapanth            | 1                     | 28.28           | 27.09             |
| 5            | Chhatarpur | Achhat                | 2                     | 39.98           | 17.48             |
| 6            | Seoni      | Kanhiwada             | 6                     | 59.46           | 0                 |
| 7            | Chhindwara | Delakhadhi            | 3                     | 98.68           | 82.83             |
| 8            | Gwalior    | Chhimak               | 0                     | 0               | 0                 |
| 9            | Rewa       | Gouri                 | 5                     | 102.15          | 30.64             |
| 10           | Betul      | Deshawadi             | 4                     | 41.27           | 27.11             |
| 11           | Dhar       | Gunavad               | 2                     | 50.82           | 22.48             |
| 12           | Jhabua     | Mohankot              | 3                     | 72.00           | 61.39             |
| 13           | Jhabua     | Guwali                | 0                     | 0               | 0                 |
| 14           | Alirapur   | Inder Singh Ki Chowki | 0                     | 0               | 0                 |
| 15           | Anuppur    | Kirgi                 | 0                     | 0               | 0                 |
| 16           | Khandwa    | Arud                  | 0                     | 0               | 0                 |
| 17           | Mandla     | Ramnagar              | 0                     | 0               | 0                 |
| 18           | Singrauli  | Kursa                 | 1                     | 26.99           | 26.99             |
| <b>Total</b> |            |                       | <b>39</b>             | <b>667.21</b>   | <b>415.98</b>     |

**Rajiv Gandhi Mission (RGM)****(₹ in lakh)**

| S. No.       | District   | Cluster               | Total number of works | Total AS amount | Total Expenditure |
|--------------|------------|-----------------------|-----------------------|-----------------|-------------------|
| 1            | Bhopal     | Ratibad               | 53                    | 251.12          | 218.48            |
| 2            | Bhopal     | Gunga                 | 14                    | 46.60           | 0                 |
| 3            | Indore     | Simrol                | 18                    | 243.73          | 138.14            |
| 4            | Indore     | Navdapanth            | 17                    | 164.43          | 62.90             |
| 5            | Chhatarpur | Achhat                | 19                    | 269.50          | 248.73            |
| 6            | Seoni      | Kanhiwada             | 0                     | 0               | 0                 |
| 7            | Chhindwara | Delakhadhi            | 5                     | 144.95          | 25.28             |
| 8            | Gwalior    | Chhimak               | 3                     | 30.30           | 30.25             |
| 9            | Rewa       | Gouri                 | 21                    | 298.71          | 189.29            |
| 10           | Betul      | Deshawadi             | 1                     | 6.30            | 5.35              |
| 11           | Dhar       | Gunavad               | 5                     | 100.16          | 73.47             |
| 12           | Jhabua     | Mohankot              | 7                     | 293.79          | 99.94             |
| 13           | Jhabua     | Guwali                | 4                     | 154.56          | 108.19            |
| 14           | Alirapur   | Inder Singh Ki Chowki | 5                     | 366.50          | 356.61            |
| 15           | Anuppur    | Kirgi                 | 0                     | 0               | 0                 |
| 16           | Khandwa    | Arud                  | 0                     | 0               | 0                 |
| 17           | Mandla     | Ramnagar              | 0                     | 0               | 0                 |
| 18           | Singrauli  | Kursa                 | 0                     | 0               | 0                 |
| <b>Total</b> |            |                       | <b>172</b>            | <b>2370.65</b>  | <b>1556.63</b>    |

## Appendix-2.3.7

### Details of works of Joint Physical Verification in selected clusters

[Reference: Para No. 2.3.5.4, Page No. 97]

| Sl. No. | Name of the Cluster | Name of GP | Name of Work                                      | Whether work was sub-standard | whether assets are in used | Complete/Incomplete/ Sub standard | Type of damage                |
|---------|---------------------|------------|---------------------------------------------------|-------------------------------|----------------------------|-----------------------------------|-------------------------------|
| 1       | Gunawad (Dhar)      | Banedia    | Community Bhawan Construction                     | No                            | Yes                        | Incomplete                        |                               |
| 2       |                     | Banedia    | Community Bhawan boundary wall                    | No                            | Yes                        | Complete                          |                               |
| 3       |                     | Jamanda    | Boundary wall in MS School                        | No                            | Yes                        | Incomplete                        |                               |
| 4       |                     | Jamanda    | Boundary wall PS School                           | No                            | Yes                        | Complete                          |                               |
| 5       |                     | Jamanda    | Doulatur                                          | No                            | Yes                        | Complete                          |                               |
| 6       |                     | Utawad     | Aanganwadi Bhawan Construction Doulatur           | No                            | Yes                        | Incomplete                        |                               |
| 7       |                     | Utawad     | Aanganwadi Bhawan Construction                    | No                            | Yes                        | Incomplete                        |                               |
| 8       |                     | Biakheda   | Boundary wall in MS School                        | No                            | Yes                        | Complete                          |                               |
| 9       |                     | Biakheda   | Passenger waiting hall with two shops             | Yes                           | Yes                        | Damage/Complete (08.04.2021)      | Minor damage (Cracks in wall) |
| 10      |                     | Biakheda   | Boundary wall in PS School                        | No                            | Yes                        | Complete                          |                               |
| 11      |                     | Biakheda   | Community Bhawan Construction                     | No                            | Yes                        | Complete                          |                               |
| 12      |                     | Sirsoda    | Community Bhawan Construction                     | No                            | Yes                        | Complete                          |                               |
| 13      |                     | Sirsoda    | Boundary wall in PS School                        | No                            | Yes                        | Complete                          |                               |
| 14      |                     | Sirsoda    | Community Bhawan Construction                     | No                            | Yes                        | Complete                          |                               |
| 15      |                     | Sirsoda    | Community Bhawan boundary wall                    | No                            | Yes                        | Complete                          |                               |
| 16      |                     | Labad      | Boundary wall in MS School                        | No                            | Yes                        | Complete                          |                               |
| 17      |                     | Labad      | Aanganwadi Bhawan with boundary wall construction | No                            | Yes                        | Incomplete                        |                               |

| Sl. No. | Name of the Cluster | Name of GP | Name of Work                      | Whether work was sub-standard | whether assets are in used | Complete/Incomplete/ Sub standard | Type of damage                |
|---------|---------------------|------------|-----------------------------------|-------------------------------|----------------------------|-----------------------------------|-------------------------------|
| 18      | Ratibad (Bhopal)    | Kalamkhedi | Boundary wall in PS School        | Yes                           | Yes                        | Damage/Complete (14.09.2020)      | Minor damage (Cracks in wall) |
| 19      |                     | Kalamkhedi | Boundary wall in MS School        | No                            | Yes                        | Complete                          |                               |
| 20      |                     | Kalamkhedi | Community Bhawan Construction     | No                            | Yes                        | Complete                          |                               |
| 21      |                     | Kalamkhedi | Community Bhawan Construction     | No                            | Yes                        | Complete                          |                               |
| 22      |                     | Badjhiri   | Boys Toilets                      | No                            | Yes                        | Complete                          |                               |
| 23      |                     | Badjhiri   | Girls Toilets                     | No                            | Yes                        | Complete                          |                               |
| 24      |                     | Badjhiri   | Boundary Wall                     | No                            | Yes                        | Complete                          |                               |
| 25      |                     | Badjhiri   | Boundary Wall                     | No                            | Yes                        | Complete                          |                               |
| 26      |                     | Badjhiri   | Boundary Wall                     | No                            | Yes                        | Complete                          |                               |
| 27      |                     | Badjhiri   | Bus Shelter with two shops        | No                            | Yes                        | Complete                          |                               |
| 28      |                     | Badjhiri   | Construction of hall with 2 Shops | No                            | Yes                        | Complete                          |                               |
| 29      |                     | Badjhiri   | CC road with drain                | No                            | Yes                        | Complete                          |                               |
| 30      |                     | Badjhiri   | CC road with drain                | No                            | Yes                        | Complete                          |                               |
| 31      |                     | Badjhiri   | CC road with drain                | No                            | Yes                        | Complete                          |                               |
| 32      |                     | Badjhiri   | CC road with drain                | No                            | Yes                        | Complete                          |                               |
| 33      |                     | Badjhiri   | CC road with drain                | No                            | Yes                        | Complete                          |                               |
| 34      |                     | Badjhiri   | CC road with drain                | No                            | Yes                        | Complete                          |                               |
| 35      |                     | Bhanpur    | Boundary Wall                     | No                            | Yes                        | Complete                          |                               |
| 36      |                     | Bhanpur    | Boundary Wall                     | No                            | Yes                        | Complete                          |                               |
| 37      |                     | Bhanpur    | Boys Toilets                      | No                            | Yes                        | Complete                          |                               |
| 38      |                     | Bhanpur    | Boundary Wall                     | No                            | Yes                        | Complete                          |                               |
| 39      |                     | Bhanpur    | Girls Toilets                     | No                            | Yes                        | Complete                          |                               |
| 40      |                     | Bhanpur    | Boundary Wall                     | No                            | Yes                        | Complete                          |                               |
| 41      |                     | Bhanpur    | Boundary Wall                     | No                            | Yes                        | Complete                          |                               |
| 42      |                     | Sarvar     | Boundary Wall                     | No                            | Yes                        | Complete                          |                               |

| Sl. No. | Name of the Cluster | Name of GP   | Name of Work                                  | Whether work was sub-standard | whether assets are in used | Complete/Incomplete/ Sub standard | Type of damage                |
|---------|---------------------|--------------|-----------------------------------------------|-------------------------------|----------------------------|-----------------------------------|-------------------------------|
| 43      |                     | Sarvar       | Boys Toilets                                  | No                            | Yes                        | Complete                          |                               |
| 44      |                     | Sarvar       | Boys Toilets                                  | No                            | Yes                        | Complete                          |                               |
| 45      |                     | Sarvar       | Girls Toilets                                 | No                            | Yes                        | Complete                          |                               |
| 46      |                     | Sarvar       | Boundary Wall                                 | No                            | Yes                        | Complete                          |                               |
| 47      |                     | Sarvar       | Girls toilets                                 | No                            | Yes                        | Complete                          |                               |
| 48      |                     | Sarvar       | Boys Toilets                                  | No                            | Yes                        | Complete                          |                               |
| 49      |                     | Sarvar       | Boundary Wall                                 | No                            | Yes                        | Complete                          |                               |
| 50      |                     | Sarvar       | Construction of Community hall with two shops | No                            | Yes                        | Complete                          |                               |
| 51      |                     | Sarvar       | CC road with drain                            | No                            | Yes                        | Complete                          |                               |
| 52      |                     | Sarvar       | CC road with drain                            | No                            | Yes                        | Complete                          |                               |
| 53      | Ratibad (Bhopal)    | Sarvar       | CC road with drain                            | No                            | Yes                        | Complete                          |                               |
| 54      |                     | Ratibad      | Boundary Wall                                 | No                            | Yes                        | Complete                          |                               |
| 55      |                     | Ratibad      | Boys Toilets                                  | No                            | Yes                        | Complete                          |                               |
| 56      |                     | Ratibad      | Girls Toilets                                 | No                            | Yes                        | Complete                          |                               |
| 57      |                     | Ratibad      | Boundary Wall                                 | No                            | Yes                        | Complete                          |                               |
| 58      |                     | Ratibad      | Boundary Wall                                 | No                            | Yes                        | Complete                          |                               |
| 59      |                     | Mendori      | Boys Toilets                                  | No                            | Yes                        | Complete                          |                               |
| 60      |                     | Mendori      | Girls Toilets                                 | No                            | Yes                        | Complete                          |                               |
| 61      |                     | Mendori      | Construction of community hall with 2 shops   | No                            | Yes                        | Complete                          |                               |
| 62      |                     | Sikandarabad | Boundary Wall                                 | Yes                           | Yes                        | Damage/Complete (25.02.2021)      | Minor damage (Cracks in wall) |
| 63      |                     | Sikandarabad | Aanganwadi                                    | Yes                           | Yes                        | Damage/Complete (05.01.2021)      | Minor damage (Cracks in wall) |
| 64      |                     | Sikandarabad | Aanganwadi                                    | Yes                           | Yes                        | Damage/Complete (05.01.2021)      | Minor damage (Cracks in wall) |
| 65      |                     | Sikandarabad | Aanganwadi                                    | No                            | Yes                        | Complete                          |                               |
| 66      |                     | Sikandarabad | CC road with drain                            | No                            | Yes                        | Complete                          |                               |

| Sl. No. | Name of the Cluster | Name of GP    | Name of Work                                               | Whether work was sub-standard | whether assets are in used | Complete/Incomplete/ Sub standard | Type of damage |
|---------|---------------------|---------------|------------------------------------------------------------|-------------------------------|----------------------------|-----------------------------------|----------------|
| 67      | Kanhawada (Seoni)   | Sikandarabad  | CC road with drain                                         | No                            | Yes                        | Complete                          |                |
| 68      |                     | Sikandarabad  | CC road with drain                                         | No                            | Yes                        | Complete                          |                |
| 69      |                     | Semri Bazyaft | Boundary Wall                                              | No                            | Yes                        | Complete                          |                |
| 70      |                     | Semri Bazyaft | Boys Toilets                                               | No                            | Yes                        | Complete                          |                |
| 71      |                     | Semri Bazyaft | Girls Toilets                                              | No                            | Yes                        | Complete                          |                |
| 72      |                     | Semri Bazyaft | Boundary Wall                                              | No                            | Yes                        | Complete                          |                |
| 73      |                     | Semri Bazyaft | CC road with drain                                         | No                            | Yes                        | Complete                          |                |
| 74      |                     | Semri Bazyaft | CC road with drain                                         | No                            | Yes                        | Complete                          |                |
| 75      |                     | Semri Bazyaft | CC road with drain                                         | No                            | Yes                        | Complete                          |                |
| 76      |                     | Semri Bazyaft | CC road with drain                                         | No                            | Yes                        | Complete                          |                |
| 77      |                     | Kamta         | Smart Class Kamta PS MS                                    | No                            | Yes                        | Complete                          |                |
| 78      |                     | Kamta         | CC Road Kamta (Rikkhki Vishvkarma)                         | No                            | Yes                        | Complete                          |                |
| 79      |                     | Kamta         | CC Road Kamta (Parsadi Ke Ghar Se Basant)                  | No                            | Yes                        | Complete                          |                |
| 80      |                     | Jorawari      | Upgradation Of School Jatlapur                             | No                            | Yes                        | Complete                          |                |
| 81      |                     | Jorawari      | Boundary Wall Construction Ps School Miloipur              | No                            | Yes                        | Complete                          |                |
| 82      |                     | Kanhawada     | Boundary Wall Construction Work (Old Panchayat Ki Samne)   | No                            | Yes                        | Complete                          |                |
| 83      |                     | Kanhawada     | CC Road (Kamal Vishkarma Ke Ghar Se Ashok Ki Ghar Tak)     | No                            | Yes                        | Complete                          |                |
| 84      |                     | Kanhawada     | CC Road (Ramesh Vishkarma Ki Ghar Se Hemraj Ki Ghar Tak)   | No                            | Yes                        | Complete                          |                |
| 85      |                     | Kanhawada     | CC Road Tahshil Tola Mukhya Marg Se Shantidham Tak         | No                            | Yes                        | Complete                          |                |
| 86      |                     | Kanhawada     | Higher Secondary School Me Boundary Wall Additional Work   | No                            | Yes                        | Complete                          |                |
| 87      |                     | Kanhawada     | Boundary Wall in GHS                                       | No                            | Yes                        | Complete                          |                |
| 88      |                     | Kanhawada     | Middle School Futalat Boundary Wall Gate Construction Work | No                            | Yes                        | Complete                          |                |

| Sl. No. | Name of the Cluster | Name of GP  | Name of Work                                                         | Whether work was sub-standard | whether assets are in used | Complete/Incomplete/ Sub standard | Type of damage                |
|---------|---------------------|-------------|----------------------------------------------------------------------|-------------------------------|----------------------------|-----------------------------------|-------------------------------|
| 89      |                     | Kanhiwada   | Boundary Wall Construction Work Ps Battola                           | No                            | Yes                        | Complete                          |                               |
| 90      |                     | Kanhiwada   | Boundary Wall Construction Work PS Jagaltola                         | No                            | Yes                        | Complete                          |                               |
| 91      |                     | Bhomatola   | Girl Toilet in PS School                                             | Yes                           | Yes                        | Damage/Complete                   | Minor damage (Cracks in wall) |
| 92      |                     | Bhomatola   | Boundary Wall Construction Work MS School Pindrai                    | No                            | Yes                        | Complete                          |                               |
| 93      |                     | Bhomatola   | Smart School MS School Pindrai                                       | No                            | Yes                        | Complete                          |                               |
| 94      |                     | Bhomatola   | Boundary Wall Construction Work MS School Pindrai                    | No                            | Yes                        | Complete                          |                               |
| 95      |                     | Bhomatola   | CC Road Construction Work Mukhya Marg Se Shanti Dham Tak Pindrai     | Yes                           | Yes                        | Damage/Complete                   | Minor damage (Cracks in Road) |
| 96      |                     | Bhomatola   | CC Road Construction Road Mukhya Marg Se PS School Pindrai           | No                            | Yes                        | Complete                          |                               |
| 97      |                     | Bhomatola   | Boundary Wall Evm Gate Construction PS School Pindrai                | No                            | Yes                        | Complete                          |                               |
| 98      |                     | Bhomatola   | CC Road Constru Ki Ghar Se Shiv Mandir                               | Yes                           | Yes                        | Damage/Complete                   | Minor damage (Cracks in Road) |
| 99      |                     | Bhomatola   | CC Road Construction Work Mukhya Marg Se Shanti Dham Tak             | No                            | Yes                        | Complete                          |                               |
| 100     |                     | Bhomatola   | CC Road Construction Work Churaman Ki Ghar Se Mata Diwala Tak        | Yes                           | Yes                        | Damage/Complete                   | Minor damage (Cracks in Road) |
| 101     |                     | Bhomatola   | CC Road Construction Work Chukhe Lal Ki Ghar Se Lekhrum Ki Ghar Tak. | No                            | Yes                        | Complete                          |                               |
| 102     | Chhimak (Gwalior)   | Choti Akbai | Public Distribution Shop                                             | Yes                           | Yes                        | Damage/Complete (09.12.2020)      | Minor damage (Cracks in wall) |
| 103     |                     | Chomo       | CC Road with Drains                                                  | No                            | Yes                        | Complete                          |                               |
| 104     |                     | Chomo       | CC Road with Drains                                                  | No                            | Yes                        | Complete                          |                               |

| Sl. No. | Name of the Cluster    | Name of GP   | Name of Work                              | Whether work was sub-standard | whether assets are in used | Complete/Incomplete/ Sub standard | Type of damage                |
|---------|------------------------|--------------|-------------------------------------------|-------------------------------|----------------------------|-----------------------------------|-------------------------------|
| 105     | Delakhedi (Chhindwara) | Chomo        | CC Road with Drains                       | No                            | Yes                        | Complete                          |                               |
| 106     |                        | Chomo        | Public Distribution Shop                  | No                            | Yes                        | Complete                          |                               |
| 107     |                        | Chomo        | Community Hall                            | No                            | Yes                        | Complete                          |                               |
| 108     |                        | Khadbai      | Veterinary Centre                         | Yes                           | Yes                        | Damage/Complete (26.08.2020)      | Minor damage (Cracks in wall) |
| 109     |                        | Khadbai      | CC Road With Drains                       | No                            | Yes                        | Complete                          |                               |
| 110     |                        | Khadbai      | CC Road With Drains                       | No                            | Yes                        | Complete                          |                               |
| 111     |                        | Khadbai      | CC Road With Drains                       | No                            | Yes                        | Complete                          |                               |
| 112     |                        | Bangai       | Boundary Wall Mugasiya                    | No                            | Yes                        | Complete                          |                               |
| 113     |                        | Bangai       | Smart Class Construction Mugasiya         | No                            | Yes                        | Complete                          |                               |
| 114     |                        | Dauriyakheda | Boundary Wall Dauriyakheda                | No                            | Yes                        | Complete                          |                               |
| 115     |                        | Dauriyakheda | Smart Class Construction Dauriyakheda     | No                            | Yes                        | Complete                          |                               |
| 116     |                        | Jamun Dhonga | Smart Class Construction Nishan           | No                            | Yes                        | Complete                          |                               |
| 117     |                        | Bamhani      | Boundary Wall Bamhani                     | No                            | Yes                        | Complete                          |                               |
| 118     |                        | Bamhani      | Smart Class Construction Bamhani          | No                            | Yes                        | Complete                          |                               |
| 119     |                        | Bamhani      | Extra Class Room Bamhani                  | No                            | Yes                        | Complete                          |                               |
| 120     |                        | Bangai       | Community Hall With No Shops Bangai       | No                            | Yes                        | Complete                          |                               |
| 121     |                        | Jamun Dhonga | Community Hall With Two Shops Jamundhonga | No                            | Yes                        | Incomplete                        |                               |
| 122     |                        | Bamhani      | Community Hall With Two Shops Bamhani     | No                            | Yes                        | Complete                          |                               |
| 123     |                        | Dauriyakheda | Anganwadi Kuankhutti                      | No                            | Yes                        | Complete                          |                               |
| 124     |                        | Dauriyakheda | Anganwadi Dundisikhar                     | No                            | Yes                        | Complete                          |                               |
| 125     |                        | Dauriyakheda | Anganwadi Mugariya                        | No                            | Yes                        | Complete                          |                               |
| 126     |                        | Jamun Dhonga | Anganwadi Jamundonga                      | Yes                           | Yes                        | Damage/Complete                   | Minor damage (Cracks in wall) |

| Sl. No. | Name of the Cluster | Name of GP   | Name of Work                               | Whether work was sub-standard | whether assets are in used | Complete/Incomplete/ Sub standard | Type of damage |
|---------|---------------------|--------------|--------------------------------------------|-------------------------------|----------------------------|-----------------------------------|----------------|
| 127     |                     | Delakhari    | Anganwadi Kohpani                          | No                            | Yes                        | Complete                          |                |
| 128     |                     | Bangai       | CC Road With Culvert Bedadhana Bangai      | No                            | Yes                        | Complete                          |                |
| 129     |                     | Bangai       | CC Road With Culvert Bangai                | No                            | Yes                        | Complete                          |                |
| 130     |                     | Dauriyakheda | CC Road With Culvert Kuan Khutti           | No                            | Yes                        | Complete                          |                |
| 131     |                     | Dauriyakheda | CC Road With Culvert Dundishikhar          | No                            | Yes                        | Complete                          |                |
| 132     |                     | Jamun dhonga | CC Road With Culvert Nishan 1              | No                            | Yes                        | Complete                          |                |
| 133     |                     | Jamun dhonga | CC Road With Culvert Nishan 2              | No                            | Yes                        | Complete                          |                |
| 134     |                     | Bamhani      | CC Road With Culvert Bamhani               | No                            | Yes                        | Complete                          |                |
| 135     |                     | Bamhani      | CC Road With Culvert Bamhani 2             | No                            | Yes                        | Complete                          |                |
| 136     |                     | Delakhari    | CC Road With Culvert Khatuadhana Delakhari | No                            | Yes                        | Complete                          |                |
| 137     |                     | Delakhari    | CC Road With Culvert Delakhari             | No                            | Yes                        | Complete                          |                |
| 138     |                     | Dauriyakheda | Citizen Service Centre Dauriyakheda        | No                            | Yes                        | Complete                          |                |
| 139     |                     | Bamhani      | Citizen Service Centre Bamhani             | No                            | Yes                        | Complete                          |                |
| 140     |                     | Delakhari    | Computer Prashikhshan Kendra Delakhari     | No                            | Yes                        | Complete                          |                |

### Appendix-2.3.8

#### Details of works costing more than ₹5.00 lakh in selected clusters

[Reference: Para No. 2.3.5.4, Page No. 97]

| Ratibad, Bhopal |                 |               |        |              |      |              |      |                |       |              |       |              |       |              |      |              | (₹ in lakh) |              |        |
|-----------------|-----------------|---------------|--------|--------------|------|--------------|------|----------------|-------|--------------|-------|--------------|-------|--------------|------|--------------|-------------|--------------|--------|
| Sl. No.         | Name of GP      | Boundary wall |        | Toilets      |      |              |      | Community Hall |       | CC Road      |       | Anganwadi    |       | Waiting Shed |      | Check dam    |             | Total        |        |
|                 |                 |               |        | Girls        |      | Boys         |      |                |       |              |       |              |       |              |      |              |             |              |        |
|                 |                 | No. of works  | Exp.   | No. of works | Exp. | No. of works | Exp. | No. of works   | Exp.  | No. of works | Exp.  | No. of works | Exp.  | No. of works | Exp. | No. of works | Exp.        | No. of works | Exp.   |
| 1               | 2               | 3             | 4      | 5            | 6    | 7            | 8    | 9              | 10    | 11           | 12    | 13           | 14    | 15           | 16   | 17           | 18          | 19           | 20     |
| 1               | Ratibad         | 2             | 16.18  | 0            | 0    | 0            | 0    | 0              | 0.00  | 0            | 0.00  | 0            | 0     | 0            | 0.00 | 0            | 0           | 2            | 16.18  |
| 2               | Sikanderabad    | 2             | 12.32  | 0            | 0    | 0            | 0    | 0              | 0     | 0            | 0     | 3            | 23.41 | 0            | 0.00 | 0            | 0           | 5            | 35.73  |
| 3               | Bhanpur Kekdiya | 2             | 15.51  | 0            | 0    | 0            | 0    | 1              | 12.23 | 0            | 0.00  | 0            | 0     | 0            | 0.00 | 0            | 0           | 3            | 27.74  |
| 4               | Sarvar          | 2             | 16.15  | 0            | 0    | 0            | 0    | 1              | 17.48 | 2            | 15.30 | 0            | 0     | 0            | 0.00 | 0            | 0           | 5            | 48.93  |
| 5               | Semri Bazayafat | 2             | 19.41  | 0            | 0    | 0            | 0    | 0              | 0.00  | 2            | 15.18 | 0            | 0     | 0            | 0    | 0            | 0           | 4            | 34.59  |
| 6               | Mendori         | 0             | 0      | 0            | 0    | 0            | 0    | 1              | 13.62 | 0            | 0     | 0            | 0     | 0            | 0.00 | 0            | 0           | 1            | 13.62  |
| 7               | Badjhiri        | 2             | 20.88  | 0            | 0    | 0            | 0    | 1              | 18.98 | 5            | 38.41 | 0            | 0     | 0            | 0    | 0            | 0           | 8            | 78.27  |
|                 | Total           | 12            | 100.45 | 0            | 0    | 0            | 0    | 4              | 62.31 | 9            | 68.89 | 3            | 23.41 | 0            | 0    | 0            | 0           | 28           | 255.06 |

| Chhimak, Gwalior |              |               |      |              |      |                     |       |                |        |              |       |                 |       |              |      |              |      |              |        | (₹ in lakh) |  |
|------------------|--------------|---------------|------|--------------|------|---------------------|-------|----------------|--------|--------------|-------|-----------------|-------|--------------|------|--------------|------|--------------|--------|-------------|--|
| Sl. No.          | Name of GP   | Boundary wall |      | Toilets      |      | Veterinary Hospital |       | Community Hall |        | CC Road      |       | PDA/Ration Shop |       | Playground   |      | Check dam    |      | Total        |        |             |  |
|                  |              | No. of works  | Exp. | No. of works | Exp. | No. of works        | Exp.  | No. of works   | Exp.   | No. of works | Exp.  | No. of works    | Exp.  | No. of works | Exp. | No. of works | Exp. | No. of works | Exp.   |             |  |
| 1                | 2            | 3             | 4    | 5            | 6    | 7                   | 8     | 9              | 10     | 11           | 12    | 13              | 14    | 15           | 16   | 17           | 18   | 19           | 20     |             |  |
| 1                | Chhimak      | 1             | 9.54 | 0            | 0    | 0                   | 0     | 0              | 0      | 0            | 0     | 0               | 0     | 0            | 0    | 0            | 0    | 1            | 9.54   |             |  |
| 2                | Chhoti Akbai | 0             | 0    | 0            | 0    | 0                   | 0     | 0              | 0      | 0            | 0     | 1               | 10.00 | 0            | 0    | 0            | 0    | 1            | 10.00  |             |  |
| 3                | Chomo        | 0             | 0    | 0            | 0    | 0                   | 0     | 1              | 17.99  | 2            | 16.40 | 1               | 10.00 | 0            | 0    | 0            | 0    | 4            | 44.39  |             |  |
| 4                | Khadbai      | 0             | 0    | 0            | 0    | 1                   | 14.70 | 2              | 32.98  | 3            | 28.38 | 0               | 0     | 0            | 0    | 0            | 0    | 6            | 76.06  |             |  |
| 5                | Mildhan      | 0             | 0    | 0            | 0    | 0                   | 0     | 1              | 18.00  | 0            | 0     | 0               | 0     | 0            | 0    | 0            | 0    | 1            | 18     |             |  |
| 6                | Raziavar     | 0             | 0    | 0            | 0    | 0                   | 0     | 1              | 18.00  | 2            | 15.26 | 1               | 9.95  | 0            | 0    | 0            | 0    | 4            | 43.21  |             |  |
| 7                | Sirsa        | 0             | 0    | 0            | 0    | 0                   | 0     | 1              | 18.00  | 3            | 28.15 | 1               | 10.00 | 0            | 0    | 0            | 0    | 5            | 56.15  |             |  |
|                  | Total        | 1             | 9.54 | 0            | 0    | 1                   | 14.70 | 6              | 104.97 | 10           | 88.19 | 4               | 39.95 | 0            | 0    | 0            | 0    | 22           | 257.35 |             |  |

**Gunawad, Dhar**

(₹ in lakh)

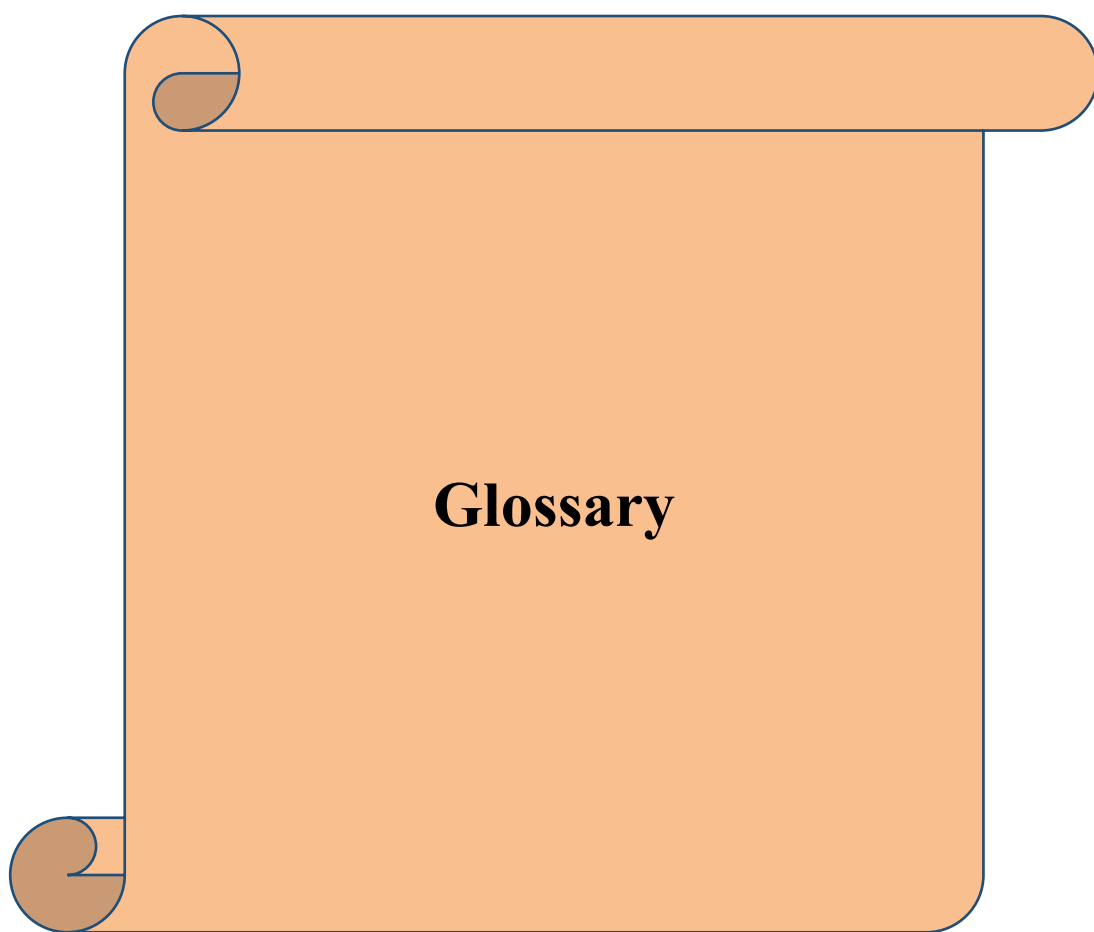
| Sl. No.      | Name of GP | Boundary wall |              | Toilets      |          | Anganwadi    |              | Community Hall |           | CC Road      |          | PDA/Ration Shop |          | Playground   |          | Check dam    |          | Total        |              |
|--------------|------------|---------------|--------------|--------------|----------|--------------|--------------|----------------|-----------|--------------|----------|-----------------|----------|--------------|----------|--------------|----------|--------------|--------------|
|              |            | No. of works  | Exp.         | No. of works | Exp.     | No. of works | Exp.         | No. of works   | Exp.      | No. of works | Exp.     | No. of works    | Exp.     | No. of works | Exp.     | No. of works | Exp.     | No. of works | Exp.         |
| 1            | 2          | 3             | 4            | 5            | 6        | 7            | 8            | 9              | 10        | 11           | 12       | 13              | 14       | 15           | 16       | 17           | 18       | 19           | 20           |
| 1            | Banedia    | 0             | 0            | 0            | 0        | 0            | 0            | 1              | 10.00     | 0            | 0        | 0               | 0        | 0            | 0        | 0            | 0        | 1            | 10.00        |
| 2            | Baykheda   | 2             | 11.42        | 0            | 0        | 0            | 0            | 0              | 0         | 0            | 0        | 0               | 0        | 0            | 0        | 0            | 0        | 2            | 11.42        |
| 3            | Jamanda    | 2             | 11.41        | 0            | 0        | 0            | 0            | 0              | 0         | 0            | 0        | 0               | 0        | 0            | 0        | 0            | 0        | 2            | 11.41        |
| 4            | Kalamkhedi | 2             | 11.82        | 0            | 0        | 0            | 0            | 0              | 0         | 0            | 0        | 0               | 0        | 0            | 0        | 0            | 0        | 2            | 11.82        |
| 5            | Lebad      | 0             | 0            | 0            | 0        | 0            | 0            | 0              | 0         | 0            | 0        | 0               | 0        | 0            | 0        | 0            | 0        | 0            | 0            |
| 6            | Sirsoda    | 0             | 0            | 0            | 0        | 1            | 5.87         | 1              | 10.00     | 0            | 0        | 0               | 0        | 0            | 0        | 0            | 0        | 2            | 15.87        |
| 7            | Utawad     | 0             | 0            | 0            | 0        | 1            | 5.91         | 0              | 0         | 0            | 0        | 0               | 0        | 0            | 0        | 0            | 0        | 1            | 5.91         |
| <b>Total</b> |            | <b>6</b>      | <b>34.65</b> | <b>0</b>     | <b>0</b> | <b>2</b>     | <b>11.78</b> | <b>2</b>       | <b>20</b> | <b>0</b>     | <b>0</b> | <b>0</b>        | <b>0</b> | <b>0</b>     | <b>0</b> | <b>0</b>     | <b>0</b> | <b>10</b>    | <b>66.43</b> |

**Delakhadi, Chhindwara**

(₹ in lakh)

| Sl. No.      | Name of GP | Boundary wall |              | Community Hall |           | C.C Road with drains |           | Smart Class  |              | Anganwadi    |              | Citizen service |          | Extra class room |             | Computer prashikshan kendra |          | Total        |              |
|--------------|------------|---------------|--------------|----------------|-----------|----------------------|-----------|--------------|--------------|--------------|--------------|-----------------|----------|------------------|-------------|-----------------------------|----------|--------------|--------------|
|              |            | No. of works  | Exp.         | No. of works   | Exp.      | No. of works         | Exp.      | No. of works | Exp.         | No. of works | Exp.         | No. of works    | Exp.     | No. of works     | Exp.        | No. of works                | Exp.     | No. of works | Exp.         |
| 1            | 2          | 3             | 4            | 5              | 6         | 7                    | 8         | 9            | 10           | 11           | 12           | 13              | 14       | 15               | 16          | 17                          | 18       | 19           | 20           |
| 1            | Bahmani    | 1             | 14.19        | 1              | 12.2      | 2                    | 20        | 1            | 6.06         | 0            | 0            | 0               | 0        | 1                | 6.06        | 0                           | 0        | 6            | 58.51        |
| 2            | Bangai     | 1             | 6.56         | 1              | 8.26      | 3                    | 26        | 0            | 0            | 0            | 0            | 0               | 0        | 0                | 0           | 0                           | 0        | 5            | 40.82        |
| 3            | Delakhadi  | 0             | 0            | 0              | 0         | 1                    | 10        | 0            | 0            | 1            | 7.8          | 0               | 0        | 0                | 0           | 0                           | 0        | 2            | 17.8         |
| 4            | Daurikheda | 1             | 6.51         | 0              | 0         | 2                    | 12        | 1            | 6.06         | 3            | 23.4         | 0               | 0        | 0                | 0           | 0                           | 0        | 7            | 47.97        |
| 5            | Jamindonga | 0             | 0            | 1              | 8.54      | 2                    | 12        | 0            | 0            | 1            | 5.46         | 0               | 0        | 0                | 0           | 0                           | 0        | 4            | 26           |
| <b>Total</b> |            | <b>3</b>      | <b>27.26</b> | <b>3</b>       | <b>29</b> | <b>10</b>            | <b>80</b> | <b>2</b>     | <b>12.12</b> | <b>5</b>     | <b>36.66</b> | <b>0</b>        | <b>0</b> | <b>1</b>         | <b>6.06</b> | <b>0</b>                    | <b>0</b> | <b>24</b>    | <b>191.1</b> |





## **Glossary**



## Glossary of Abbreviations

| Sl. No.                                                                      | Abbreviation | Full Form                                                   |
|------------------------------------------------------------------------------|--------------|-------------------------------------------------------------|
| <b>Audit on Functioning of Mental Healthcare Establishments in the State</b> |              |                                                             |
| 1.                                                                           | AWP          | Annual Work Plan                                            |
| 2.                                                                           | CCTV         | Closed-Circuit Television                                   |
| 3.                                                                           | CHC          | Community Health Center                                     |
| 4.                                                                           | CMHA         | Central Mental Health Authority                             |
| 5.                                                                           | CMHO         | Chief Medical and Health Officer                            |
| 6.                                                                           | CoE          | Centre of Excellence                                        |
| 7.                                                                           | CS           | Civil Surgeon                                               |
| 8.                                                                           | DH           | District Hospital                                           |
| 9.                                                                           | DHS          | District Health Society                                     |
| 10.                                                                          | DME          | Directorate of Medical Education                            |
| 11.                                                                          | DMHP         | District Mental Health Programme                            |
| 12.                                                                          | GMC          | Government Medical College                                  |
| 13.                                                                          | GMH          | Government Mental Hospital                                  |
| 14.                                                                          | GoI          | Government of India                                         |
| 15.                                                                          | GoMP         | Government of Madhya Pradesh                                |
| 16.                                                                          | HBRC         | Home-Based Rehabilitation Centre                            |
| 17.                                                                          | IEC          | Information, Education and Communication                    |
| 18.                                                                          | IPD          | In-Patient Department                                       |
| 19.                                                                          | JPV          | Joint Physical Verification                                 |
| 20.                                                                          | LAMA         | Leave Against Medical Advice                                |
| 21.                                                                          | MCI          | Medical Council of India                                    |
| 22.                                                                          | MH           | Mental Health                                               |
| 23.                                                                          | MHE          | Mental Health Establishment                                 |
| 24.                                                                          | MHP          | Mental Health Professionals                                 |
| 25.                                                                          | MHRB         | Mental Health Review Board                                  |
| 26.                                                                          | MPLUN        | Madhya Pradesh Laghu Udyog Nigam                            |
| 27.                                                                          | MSR          | Minimum Standard Requirements                               |
| 28.                                                                          | NHM          | National Health Mission                                     |
| 29.                                                                          | NHRC         | National Human Rights Commission                            |
| 30.                                                                          | NLEM         | National List of Essential Medicines                        |
| 31.                                                                          | NMC          | National Medical Commission                                 |
| 32.                                                                          | NMHP         | National Mental Health Programme                            |
| 33.                                                                          | NMHS         | National Mental Health Survey                               |
| 34.                                                                          | NCRB         | National Crime Records Bureau                               |
| 35.                                                                          | OPD          | Out-Patient Department                                      |
| 36.                                                                          | PG           | Post Graduate                                               |
| 37.                                                                          | PH&ME        | Public Health & Medical Education                           |
| 38.                                                                          | PIP          | Project Implementation Plan                                 |
| 39.                                                                          | PS           | Principal Secretary                                         |
| 40.                                                                          | SJ&EPD       | Social Justice and Empowerment of Persons with Disabilities |
| 41.                                                                          | SMHA         | State Mental Health Authority                               |

| <b>Audit on “Functioning of Jiwaji University, Gwalior”</b> |        |                                                   |
|-------------------------------------------------------------|--------|---------------------------------------------------|
| 42.                                                         | ACS    | Additional Chief Secretary                        |
| 43.                                                         | BCI    | Bar Council of India                              |
| 44.                                                         | CoE    | Centre of Excellence                              |
| 45.                                                         | CUET   | Common University Entrance Test                   |
| 46.                                                         | DCDC   | Director, College Development Council             |
| 47.                                                         | DCPS   | Defined Contributory Pension Scheme               |
| 48.                                                         | FDR    | Fixed Deposit Receipt                             |
| 49.                                                         | FO     | Finance Officer                                   |
| 50.                                                         | GoI    | Government of India                               |
| 51.                                                         | GoMP   | Government of Madhya Pradesh                      |
| 52.                                                         | HED    | Higher Education Department                       |
| 53.                                                         | LLB    | Bachelor of Law                                   |
| 54.                                                         | NAAC   | National Assessment and Accreditation Council     |
| 55.                                                         | NEP    | National Education Policy                         |
| 56.                                                         | NOC    | No Objection Certificate                          |
| 57.                                                         | NSDL   | National Securities Depository Limited            |
| 58.                                                         | NSS    | National Service Scheme                           |
| 59.                                                         | OMR    | Optical Mark Recognition                          |
| 60.                                                         | PG     | Postgraduate                                      |
| 61.                                                         | Ph.D   | Doctor of Philosophy                              |
| 62.                                                         | PFRDA  | Pension Fund Regulatory and Development Authority |
| 63.                                                         | RDC    | Research Degree Committee                         |
| 64.                                                         | RUSA   | Rashtriya Uchchatar Shiksha Abhiyan               |
| 65.                                                         | SFC    | Self-Finance Course                               |
| 66.                                                         | SoS    | School of Studies                                 |
| 67.                                                         | SRSWOR | Simple Random Sampling Without Replacement        |
| 68.                                                         | UC     | Utilization Certificate                           |
| 69.                                                         | UFC    | University Financial Code                         |
| 70.                                                         | UG     | Undergraduate                                     |
| 71.                                                         | UGC    | University Grants Commission                      |
| 72.                                                         | UTD    | University Teaching Departments                   |
| 73.                                                         | VC     | Vice-Chancellor                                   |
| <b>Audit of Shyama Prasad Mukherji Rurban Mission</b>       |        |                                                   |
| 74.                                                         | CDMU   | Cluster Development and Management Unit           |
| 75.                                                         | CGF    | Critical Gap Funding                              |
| 76.                                                         | CLF    | Cluster Level Federation                          |
| 77.                                                         | DLC    | District Level Committee                          |
| 78.                                                         | DPMU   | District Project Management Unit                  |
| 79.                                                         | DPRs   | Detailed Project Reports                          |
| 80.                                                         | EDII   | Entrepreneurship Development Institute of India   |
| 81.                                                         | GFR    | General Financial Rules                           |
| 82.                                                         | GPs    | <i>Gram Panchayats</i>                            |
| 83.                                                         | ICAP   | Integrated Cluster Action Plan                    |
| 84.                                                         | JPV    | Joint physical verification                       |
| 85.                                                         | LPCD   | Litres Per Capita Per Day                         |
| 86.                                                         | MoDWS  | Ministry of Drinking Water and Sanitation         |
| 87.                                                         | MoRD   | Ministry of Rural Development                     |

|      |       |                                            |
|------|-------|--------------------------------------------|
| 88.  | MPEGS | Madhya Pradesh Employment Guarantee Scheme |
| 89.  | NRDWP | National Rural Drinking Water Program      |
| 90.  | PFMS  | Public Financial Management System         |
| 91.  | PMU   | Project Management Units                   |
| 92.  | PRDD  | Panchayat and Rural Development Department |
| 93.  | PRIIs | Panchayati Raj Institutions                |
| 94.  | RES   | Rural Engineering Services                 |
| 95.  | SHGs  | Self Help Groups                           |
| 96.  | SLEC  | State Level Empowered Committee            |
| 97.  | SLWM  | Solid and Liquid Waste Management          |
| 98.  | SNA   | State Nodal Agency                         |
| 99.  | SPA   | School of Planning and Architecture        |
| 100. | SPMU  | State Project Management Unit              |
| 101. | SRLM  | State Rural Livelihood Mission             |
| 102. | STSAs | State Technical Support Agencies           |
| 103. | UCs   | Utilization Certificates                   |
| 104. | VO    | Village Organization                       |





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