



FINANCE ACCOUNTS

2021-2022

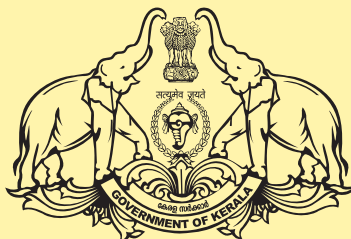
Volume I



SUPREME AUDIT INSTITUTION OF INDIA

लोकहितार्थ सत्यनिष्ठा

Dedicated to Truth in Public Interest



GOVERNMENT OF KERALA

FINANCE ACCOUNTS

VOLUME I

FOR THE YEAR
2021-2022

GOVERNMENT OF KERALA

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Report of the Comptroller and Auditor General of India

Audit of the Finance Accounts of the Government of Kerala

Opinion

The Finance Accounts of the Government of Kerala for the year ended 31 March 2022 present the financial position along with accounts of the receipts and disbursements of the Government for the year involving transactions from and / or to the Consolidated Fund, the Contingency Fund and the Public Account of the State. The compilation of Finance Accounts comprises two Volumes; Volume- I contains the consolidated position of the state of finances and explanatory 'Notes to Finance Accounts' including a summary of Significant Accounting Policies and Volume - II depicts the accounts in detail. The Appropriation Accounts of the Government for the year for Grants and Charged Appropriations, which represent the budget comparison, are presented separately.

On the basis of the information and explanations that my officers required and have obtained and as a result of test audit of the accounts, in my opinion, the Finance Accounts read with the explanatory 'Notes to Finance Accounts' present fairly the financial position and the receipts and disbursements of the Government of Kerala for the year 2021-22.

Observations arising from audit of these accounts as well as audit conducted during the year or earlier years are contained in my Financial, Compliance and Performance Audit Reports on the Government of Kerala being presented separately for the year ended 31 March 2022.

Basis for Opinion

The conduct of audit is in accordance with the CAG's Auditing Standards. These Standards require that we plan and perform audits to obtain reasonable assurance that the accounts are free from material misstatement. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. The audit evidence that we have obtained provides a basis for my opinion.

Responsibilities for Preparation of the Initial and Subsidiary Accounts

The State Government is responsible for obtaining authorisation of budget from the State Legislature. The State Government and those responsible for execution of budget such as treasuries, offices and departments of the Government of Kerala are responsible for preparation and correctness of the initial and subsidiary accounts as well as for ensuring the regularity of transactions in accordance with the applicable laws, standards, rules and regulations.

Also, they are responsible for rendering the initial and subsidiary accounts and information related thereto to the Office of the Principal Accountant General (Accounts and Entitlements) of Kerala for compilation and preparation of the Finance Accounts.

Responsibilities for Compilation of Annual Accounts

The Office of the Principal Accountant General (Accounts and Entitlements) of Kerala functioning under my control is responsible for compilation and preparation of Annual Accounts of the State Government. This is in accordance with the requirements of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971.

The Annual Accounts have been compiled from the vouchers, challans and initial and subsidiary accounts as received from the treasuries, offices and departments of the Government of Kerala and the statements received from the Reserve Bank of India.

Statements (No.7(section:3), 9, 10(ii), 17(b)(i), 19 and 20), explanatory notes to Statements (No.5 and 20), Additional disclosures to Statement No.18 and Appendices (IV and IX) in this compilation have been prepared directly from the information received from the Government of Kerala and the Union Government who are responsible for such information.

Responsibilities for the Audit of the Annual Accounts

The audit of the Annual Accounts is conducted through the Office of the Principal Accountant General (Audit-II) in accordance with the requirements of Articles 149 and 151 of the Constitution of India and the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971 for expressing an opinion on these Accounts based on the results of such audit.

The Office of the Principal Accountant General (Audit-II) and the Office of the Principal Accountant General (Accounts and Entitlements) are independent organisations with distinct cadres, separate reporting lines and management structure.


Emphasis of Matter

I want to draw attention to the following:

During the year 2021-22, financial institutions viz., Kerala Infrastructure Investment Fund Board (KIIFB) (₹7,762.78 crore) and Kerala Social Security Pension Limited (KSSPL) (₹6,550.00 crore) had raised/borrowed funds amounting to ₹14,312.78 crore, which were not reflected in the Government disclosures on borrowings and liabilities and hence were off-budget borrowings on the part of the State Government. The State Government had undertaken to repay the principal and interest in full/partial,

from Government's own revenue resources. These liabilities were in addition to the budget liabilities of ₹3,57,392.76 crore as on 31 March 2022.

My opinion on the Finance Accounts is not modified due to Emphasis of Matter section.



(GIRISH CHANDRA MURMU)

Comptroller and Auditor General of India

Date: 21.12.2022

Place: New Delhi

A. Broad Overview of the Structure of Government Accounts

1. The Finance Accounts of the State of Kerala present the accounts of receipts and outgoings of the Government for the year, together with the financial results disclosed by the Revenue and Capital accounts, the accounts of the Public Debt and the liabilities and assets of the State Government as worked out from the balances recorded in the accounts. The Finance Accounts are accompanied by Appropriation Accounts, which present comparison of expenditure against the Grants / Appropriations.
2. The Accounts of the Government are kept in the following three parts:

Part I: Consolidated Fund: This Fund comprises all revenues received by the State Government, all loans raised by the State Government (market loans, bonds, loans from the Central Government, loans from Financial Institutions, Special Securities issued to National Small Savings Fund, *etc.*), Ways and Means Advances (WMA) extended by the Reserve Bank of India (RBI) and all moneys received by the State Government in repayment of loans. No moneys can be appropriated from this Fund, except in accordance with law and for the purposes and in the manner provided by the Constitution of India. Certain categories of expenditure (*e.g.*, salaries of Constitutional authorities, loan repayments, *etc.*), constitute a charge on the Consolidated Fund of the State (*Charged Expenditure*) and are not subject to vote by the Legislature. All other expenditure (*Voted Expenditure*) is voted by the Legislature.

The Consolidated Fund comprises two sections: Revenue and Capital (including Public Debt, Loans and Advances). These are further categorised under 'Receipts' and 'Expenditure'. The Revenue Receipts section is divided into three sectors, *viz.*, 'Tax Revenue', 'Non Tax Revenue' and 'Grants-in-aid and Contributions'. These three sectors are further divided into sub-sectors like 'Goods and Services Tax', 'Taxes on Income and Expenditure', 'Fiscal Services', *etc.* The Capital Receipts section does not contain any sectors or sub-sectors. The Revenue Expenditure section is divided into four sectors, *viz.*, 'General Services', 'Social Services', 'Economic Services' and 'Grants-in-aid and Contributions'. These sectors in the Revenue Expenditure section are further divided into sub-sectors, like, 'Organs of State', 'Education, Sports, Art and Culture', *etc.* The Capital Expenditure section is sub-divided into seven sectors, *viz.*, 'General Services', 'Social Services', 'Economic Services', 'Public Debt', 'Loans and Advances', 'Inter-State Settlement' and 'Transfer to Contingency Fund'.

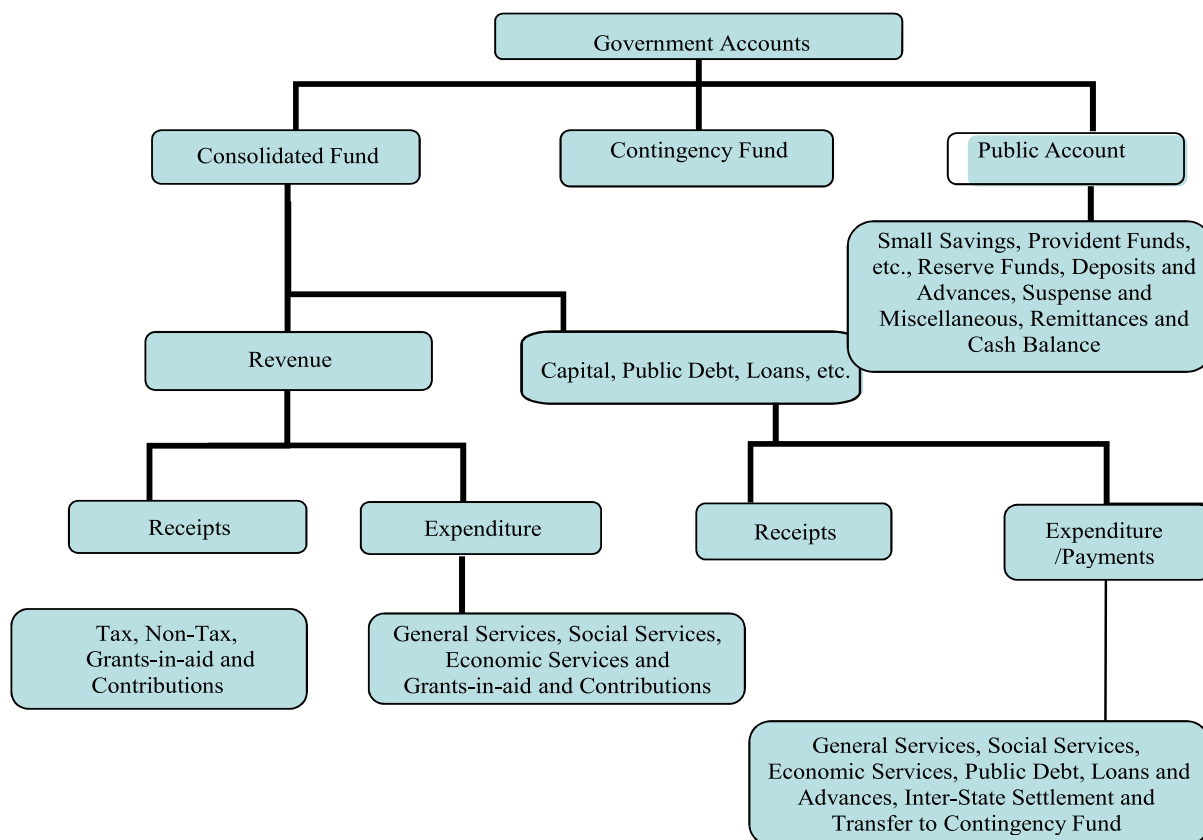
Part II: Contingency Fund: This Fund is in the nature of an imprest, which is established by the State Legislature by law, and is placed at the disposal of the Governor to enable advances to be made for meeting unforeseen expenditure pending authorisation of such expenditure by the State Legislature. The fund is recouped by debiting the expenditure to the concerned functional major head relating to the Consolidated Fund of the State. The Contingency Fund of the Government of Kerala for 2021-2022 is ₹ 100 crore.

Part III: Public Account: All other public moneys received by or on behalf of the Government, where the Government acts as a banker or trustee, are credited to the Public Account. The Public Account includes repayable such as Small Savings and Provident Funds, Deposits (bearing interest and not bearing interest), Advances, Reserve Funds (bearing interest and not bearing interest), Remittances and Suspense heads (both of which are transitory heads, pending final booking). The net cash balance available with the Government is also included under the Public Account. The Public Account comprises six sectors, *viz.*, 'Small Savings, Provident Funds, *etc.*', 'Reserve Funds', 'Deposit and Advances', 'Suspense and Miscellaneous', 'Remittances', and 'Cash Balance'. These sectors are further sub-divided into sub-sectors. The Public Account is not subject to the vote of the Legislature.

3. Government accounts are presented under a six tier classification, *viz.*, Major Heads (four digits), Sub-Major Heads (two digits), Minor Heads (three digits), Sub-Heads (two digits), Detailed Heads (two to three digits) and Object Heads (two / three/ four digits). Major Heads represent functions of Government, Sub-Major Heads represent sub-functions, Minor Heads represent programmes/ activities, Sub-Heads represent schemes, Detailed Heads represent sub-schemes and Object Heads represent purpose/object of expenditure.
4. The main unit of classification in accounts is the Major Head which contains the following coding pattern (according to the List of Major and Minor Heads corrected up to 31 March 2021).

0005 to 1606	<i>Revenue Receipts</i>
2011 to 3606	<i>Revenue Expenditure</i>
4000	<i>Capital Receipts</i>
4046 to 7810	<i>Capital Expenditure (including Public Debt, Loans and Advances)</i>
7999	<i>Appropriation to the Contingency Fund</i>
8000	<i>Contingency Fund</i>
8001 to 8999	<i>Public Account</i>

5. A pictorial representation of the structure of accounts is given below:



B. What the Finance Accounts contain

The Finance Accounts are presented in two volumes.

Volume I contains the Certificate of the Comptroller and Auditor General of India, the Guide to the Finance Accounts, 13 Statements which give summarised information on the financial position and transactions of the State Government for the current financial year and Notes to Finance Accounts. Description of 13 Statements and Notes to Finance Accounts in **Volume I** are given below:

1. **Statement of Financial Position:** This statement depicts the cumulative figures of assets and liabilities of the State Government, as they stand at the end of the year, and as compared to the position at the end of the previous year.

2. **Statement of Receipts and Disbursements:** This statement depicts all receipts and disbursements of the State Government during the year in all the three parts in which Government accounts are kept, *viz.*, the Consolidated Fund, Contingency Fund and Public Account. In addition, it contains an annexure, showing alternative depiction of Cash Balances (including investments) of the Government. The Annexure also depicts the Ways and Means position of the Government in detail.
3. **Statement of Receipts (Consolidated Fund):** This statement comprises Revenue and Capital Receipts, Borrowings and Repayments of the Loans given by the State Government. This statement corresponds to Detailed Statements 14, 17 and 18 in Volume II of the Finance Accounts.
4. **Statement of Expenditure (Consolidated Fund):** In departure from the general depiction of the Finance Accounts up to the Minor Head level, this statement gives details of expenditure by nature of activity (objects of expenditure) also. This statement corresponds to Detailed Statements 15, 16, 17 and 18 in Volume II.
5. **Statement of Progressive Capital Expenditure:** This statement corresponds to the Detailed Statement 16 in Volume II.
6. **Statement of Borrowings and Other Liabilities:** Borrowings of the Government comprise Market Loans raised by it (Internal Debt) and Loans and Advances received from the Government of India. 'Other Liabilities' comprise 'Small Savings, Provident Funds, *etc.*', 'Reserve Funds' and 'Deposits'. The statement also contains a note on service of debt and corresponds to the Detailed Statement 17 in Volume II.
7. **Statement of Loans and Advances given by the Government:** This statement depicts all Loans and Advances given by the State Government to various categories of loanees like Statutory Corporations, Government Companies, Autonomous and Other Bodies/Authorities and recipient individuals (including Government servants). This statement corresponds to the Detailed Statement 18 in Volume II.
8. **Statement of Investments of the Government:** This statement depicts investments of the State Government in the equity capital of Statutory Corporations, Government Companies, other Joint Stock Companies, Co-operative institutions and Local Bodies. This statement corresponds to Detailed Statement 19 in Volume II.
9. **Statement of Guarantees given by the Government:** This statement summarises the guarantees given by the State Government on repayment of principal and interest on loans raised by Statutory Corporations, Government Companies, Local Bodies and Other institutions. This statement corresponds to Detailed Statement 20 in Volume II.
10. **Statement of Grants-in-aid given by the Government:** This statement depicts all Grants-in-aid given by the State Government to various categories of grantees, like, Statutory Corporations, Government Companies, Autonomous and Other Bodies/Authorities and individuals. Appendix III provides details of the recipient institutions.

11. **Statement of Voted and Charged Expenditure:** This statement assists in the agreement of the net figures appearing in the Finance Accounts with the gross figures appearing in the Appropriation Accounts.
12. **Statement of Sources and Application of Funds for Expenditure other than on Revenue Account:** This statement is based on the principle that Revenue Expenditure is expected to be defrayed from Revenue Receipts, while Capital Expenditure of the year is met from Revenue Surplus, net credit balances in the Public Account, Cash Balance at the beginning of the year, and Borrowings.
13. **Summary of Balances under Consolidated Fund, Contingency Fund and Public Account:** This statement assists in establishing the accuracy of the accounts. This statement corresponds to the Detailed Statements 14, 15, 16, 17, 18 and 21 in Volume II.

Notes to Finance Accounts and Significant Accounting Policies

Notes to Finance Accounts provide disclosures and explanatory notes, which are intended to provide additional information/explanation relevant to the transactions, classes of transactions, balances, *etc.*, which shall be helpful to the stakeholders/users of the Finance Accounts.

Significant Accounting Policies, including basis of budget and financial reporting, requirements of Indian Government Accounting Standards (IGASs), form of accounts, classification between Capital and Revenue Expenditure, rounding off, periodical adjustments, *etc.*, are included as part of the Notes to Finance Accounts in Volume I of the Finance Accounts.

Volume II of the Finance Accounts contains two parts - nine Detailed Statements in Part I and 12 Appendices in Part II.

Part I of Volume II

14. **Detailed Statement of Revenue and Capital Receipts by Minor Heads:** This statement corresponds to the Summary Statement 3 in Volume I of the Finance Accounts. In addition to representing details of Revenue Receipts at Minor Head level, this statement depicts details at Sub Head level in respect of Grants-in-aid from Central Government.
15. **Detailed Statement of Revenue Expenditure by Minor Heads:** This statement, which corresponds to the Summary Statement 4 in Volume I, depicts the Revenue Expenditure of the State Government. Charged and Voted expenditure are exhibited distinctly.
16. **Detailed Statement of Capital Expenditure by Minor Heads and Sub Heads:** This statement, which corresponds to the Summary Statement 5 in Volume I, depicts the Capital Expenditure (during the year and cumulatively) of the State Government. Charged and Voted expenditure are exhibited distinctly. In addition to representing details of Capital Expenditure at Minor Head level, in respect of significant schemes, this statement depicts details at Sub Head level also.

17. **Detailed Statement of Borrowings and Other Liabilities:** This statement, which corresponds to the Summary Statement 6 in Volume I, contains details of all loans raised by the State Government (market loans, bonds, loans from the Central Government, loans from Financial Institutions, Special Securities issued to National Small Savings Fund, *etc.*), and Ways and Means advances extended by the Reserve Bank of India. This statement presents the information on loans under three categories: (a) details of individual loans; (b) maturity profile, *i.e.*, amounts payable in respect of each category of loans in different years; (c) interest rate profile of outstanding loans and annexure depicting Market Loans.
18. **Detailed Statement of Loans and Advances given by the Government:** This statement corresponds to the Summary Statement 7 of Volume I.
19. **Detailed Statement of Investments of the Government:** This statement depicts details of investments entity wise and Major and Minor Head wise details of Investments during the year, where there is a difference between Statement 16 and 19. This statement corresponds to Statement 8 in Volume I.
20. **Detailed Statement of Guarantees given by the Government:** This statement depicts entity wise details of Government Guarantees. This statement corresponds to Statement 9 in Volume I.
21. **Detailed Statement of Contingency Fund and Public Account Transactions:** This statement depicts at Minor Head level the details of un-recouped amounts under Contingency Fund, consolidated position of Public Accounts transactions during the year, and outstanding balances at the end of the year.
22. **Detailed Statement of Investments of Earmarked Balances:** This statement depicts details of Investment from the Reserve Funds and Deposits (Public Account).

Part II of Volume II

Part II contains 12 Appendices on various items including Salaries, Subsidies, Grants-in-aid, Externally Aided Projects, *etc.* These details are presented in the accounts at Sub-Head level or below (*i.e.*, below Minor Head levels) and so are not generally depicted in the Finance Accounts. A detailed list of appendices appears at the 'Table of Contents' in Volume I and II. The statements and Notes to Finance Accounts read with the appendices present the financial position along with accounts of the receipts and disbursements of the Government for the year.

C. Ready Reckoner:

The section below links the summary statements appearing in Volume I with the detailed statements and appendices in Volume II (Appendices which do not have a direct link with the Summary Statements are not shown below).

Parameter	Volume I	Volume II	
	Summary Statements	Detailed Statements	Appendices
Revenue Receipts (including Grants received), Capital Receipts	2, 3	14	
Revenue Expenditure	2, 4	15	I (Salary) II (Subsidy)
Grants-in-aid given by the Government	2, 10		III (Grants-in-aid)

Capital Expenditure	1, 2, 4, 5, 12	16	I (Salary)
Loans and Advances given by the Government	1, 2, 7	18	
Debt Position/Borrowings	1, 2, 6	17	
Investments of the Government in Companies, Corporations etc.	8	19	
Cash	1, 2, 12, 13		
Balances in Public Account and Investments thereof	1, 2, 12, 13	21, 22	
Guarantees	9	20	
Schemes			IV (Externally Aided Projects)

1. STATEMENT OF FINANCIAL POSITION				
Assets ¹	Reference (Sl.no.)	As at 31 March 2022	As at 31 March 2021	
	Notes to Finance Accounts	Statement	(₹ in crore)	
Cash				
(i) Cash in Treasuries and Local Remittances		21	36.46	38.00
(ii) Departmental Balances		21	(-)7.63	(-)7.63
(iii) Permanent Imprest		21	1.13	0.53
(iv) Cash Balance Investments		21	5,230.30	2,809.86
(v) Deposits with Reserve Bank of India	Para 5(vii)	21	(-)330.31	(-)244.42
(vi) Investments from Earmarked Funds		22	2,545.51	2,371.64
Capital Expenditure				
(i) Investments in shares of Companies, Corporations etc.		5 & 19	10,481.95 (a)	9,988.05 (b)
(ii) Other Capital Expenditure		16	97,225.16	83,587.61
Contingency Fund (unrecouped)	Para 4	21		
Loans and Advances		7 & 18	22,100.44	19,725.39 (c)
Advances with departmental officers		21	60.29	62.27
Remittance Balances		21	1,473.31	1,042.19
Cumulative excess of expenditure over receipts²			2,21,543.69	1,92,003.62 (d)
Total			3,60,360.30	3,11,377.11

¹ The figures of assets and liabilities are cumulative figures. Please also see note 1(ii) in the section 'Notes to Finance Accounts'.

² The cumulative excess of expenditure over receipts is different from and not the fiscal/revenue deficit and includes the amount adjusted on account of disinvestment/retirement of capital which is shown separately in the report on State Finances.

(a) (i) Includes ₹763.07 crore (details as shown in footnote (&) of Statement No.19)

(ii) Decreased *proforma* by ₹60.27 crore due to proceeds of retirement of share capital transferred to capital receipts.

(b) Increased *proforma* by reclassification of conversion of loan into equity for Kerala Electrical and Allied Engineering Company limited (₹31.38 crore), reclassification of Revenue into Capital Expenditure for Bhavanam Foundation Kerala (₹40.00 crore) and decreased *proforma* for reclassification for disbursing gratuity arrears of Kerala State Cashew Development Corporation (₹47.50 crore), and ₹99.90 crore for Kerala Social Security Pension Limited as Grant in Aid.

(c) Decreased *proforma* ₹31.38 crore due to reclassification of conversion of loan into equity for Kerala Electrical and Allied Engineering Company Limited.

(d) Increased *proforma* by ₹107.40 crore vide foot note (b) and (c) of this Statement.

1. STATEMENT OF FINANCIAL POSITION-Concl'd.				
Liabilities ¹	Reference (Sl.no.)	As at 31 March 2022	As at 31 March 2021	
	Notes to Finance Accounts	Statement	(₹ in crore)	
Borrowings (Public Debt)				
(i) Internal Debt		6, 17	2,10,791.59	1,90,474.09
(ii) Loans and Advances from Central Government				
Non-Plan Loans		6, 17	8.84	10.63
Loans for State Plan Schemes		6, 17	6,023.76	6,382.00
Loans for Central Plan Schemes		6, 17	(*)	(*)
Loans for Centrally Sponsored Plan Schemes		6, 17		..
Other loans		6, 17	17,655.67	8,581.01
Contingency Fund (Corpus)		21	100.00	100.00
Liabilities on Public Account				
(i) Small Savings, Provident Funds, etc.		6, 21	1,15,666.60	97,219.13
(ii) Deposits	Para 2(v)	6, 21	6,419.34	4,632.88
(iii) Reserve Funds	Para 5(ii)	6, 21	3,372.47	3,457.91
(iv) Remittance Balances		21		..
(v) Suspense and Miscellaneous Balances ³	Para 5(iii)	21	322.03	519.46
Total			3,60,360.30	3,11,377.11

³ In this statement the line item 'Suspense and Miscellaneous Balances' does not include 'Cash Balance Investment Account', 'Departmental Balances' and 'Permanent Cash Imprest' which are included separately above, though they form part of this sector elsewhere in these Accounts.

(*) Amount negligible

2. STATEMENT OF RECEIPTS AND DISBURSEMENTS					
Receipts			Disbursements		
	2021-22	2020-21		2021-22	2020-21
(₹ in crore)					
PART- I Consolidated Fund					
Section A: Revenue					
Revenue Receipts (Ref. Statement 3 &14)	1,16,640.24	97,616.83	Revenue Expenditure (Ref. Statement 4-A,4-B &15)	1,46,179.51	1,23,446.33
Tax Revenue (raised by the State) (Ref.Statement 3 & 14)	58,340.52	47,660.84	Salaries (a) (Ref. Statement 4-B, 15& Appendix I)	44,494.16	27,728.37
Non-Tax Revenue (Ref.Statement 3 & 14)			Subsidies (a) (Ref. Statement 4-B, 15& Appendix II)	4,153.97	6,547.48
			Grants-in-aid (a)(b) (Ref. Statement 4-B, 15& Appendix I)	6,598.46	8,463.89
Interest Receipts (Ref.Statement 3 & 14)	177.05	246.64	General Services		
Others (Ref.Statement 3)	10,285.46	7,080.67	Interest Payments and service of debts.	23,302.82	20,975.36
Total (Ref. Statement 3&14)	10,462.51	7,327.31	Pension (Ref. Statement 4-A,4-B&15)	26,898.69	18,942.85
Share of Union			Others	9,599.94	3,996.56
Taxes/Duties Ref.Statement 3 & 14)	17,820.09	11,560.40	Total	59,801.45	43,914.77
			Social Services (Ref. statement 4-A&15)	17,297.54	21,946.29
			Economic Services (Ref.Statement 4-A)	4,173.83	5,353.08
Grants from Central Government			Compensation and Assignments to Local Bodies and Panchayati Raj Institutions		
(Ref. Statement 3 & 14)	30,017.12	31,068.28			
Revenue Deficit	(-)29,539.27	(-)25,829.50		9,660.09	9,492.45

(a) Salary, Subsidy and Grants-in-aid figures have been summed up across all sectors to present a consolidated figure. The expenditure in this statement under Section A, the sectors 'General', 'Social' and 'Economic' services does not include expenditure on salaries, subsidies and grants in aid (explained in footnote (b)).

(b) Grants-in-aid are given to statutory corporations, companies, autonomous bodies, local bodies etc by the Government which is included as a line item above. These grants are distinct from compensation and assignment of taxes, duties to the Local Bodies which is depicted as a separate line item 'Compensation and Assignments to Local Bodies and Panchayati Raj Institutions'.

2. STATEMENT OF RECEIPTS AND DISBURSEMENTS				
Receipts		Disbursements		
	2021-22	2020-21	2021-22	2020-21
<i>(₹ in crore)</i>				
PART- I Consolidated Fund				
Section B: Capital				
Capital Receipts <i>(Ref.Statement 3 & 14)</i>			Capital Expenditure <i>(Ref. Statement 4-A,4-B&16)</i>	
	60.27	34.15		14,191.73
			General services <i>(Ref. Statement 4A & 16)</i>	12,889.65
				268.26
			Social Services <i>(Ref. Statement 4A & 16)</i>	259.84
				3,342.63
			Economic Services <i>(Ref. Statement 4A & 16)</i>	2,277.90
				10,580.84
Recoveries of				(c)
Loans and			Loans and Advances disbursed	10,351.91
Advances <i>(Ref.Statement 3,7 & 18)</i>	479.24	263.82	<i>(Ref.Statement 4-A,7 &18)</i>	2,854.29
			General services <i>(Ref. Statement 4A & 18)</i>	2,548.51
				2.00
			Social Services <i>(Ref.Statement 4-A,7 &18)</i>	75.51
			Economic Services <i>(Ref.Statement 4-A,7 &18)</i>	133.18
				2,757.05
			Others <i>(Ref.Statement 7)</i>	9.94
Public Debt Receipts <i>(Ref. Statement 3,6 &17)</i>	64,932.14	69,735.36	Repayment of Public Debt <i>Ref. Statement 4-A,6 &17)</i>	35,900.00
				38,927.85
Internal Debt (market loans etc.) <i>(Ref Statement 3,6 &17)</i>	55,467.12	62,716.62	Internal Debt (market loans etc.) <i>(Ref. Statement 4-A,6 &17)</i>	35,149.61
Loans from Government of India <i>(Ref Statement 3,6 & 17)</i>	9,465.02	7,018.74	Loans from Government of India <i>(Ref. Statement 4-A,6 &17)</i>	38,202.56
Net of Inter-State Settlement	..	..	Net of Inter-State Settlement	750.38
Total receipts			Total Expenditure	725.29
Consolidated Fund <i>(Ref. Statement 3)</i>	1,82,111.89	1,67,650.16	Consolidated Fund <i>(Ref. Statement 4)</i>	1,99,125.53
Deficit in				1,77,812.33
Consolidated Fund	17,013.64	10,162.17		

(c) Includes 'Salaries' ₹131.12 crore.

2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Contd					
Receipts			Disbursements		
	2021-22	2020-21		2021-22	2020-21
<i>(₹ in crore)</i>					
PART II - Contingency Fund					
Contingency Fund		75.00	Contingency Fund		
<i>(Ref Statement 21)</i>			<i>(Ref Statement 21)</i>		
PART III - Public Account (d)					
Small Savings, Provident Funds, etc.	1,67,886.07	1,70,413.72	Small Savings Provident Funds, etc.	1,49,438.60	1,58,865.76
<i>(Ref Statement 21)</i>			<i>(Ref Statement 21)</i>		
Reserves & Sinking Funds	1,505.69	1,166.06	Reserves & Sinking Funds	1,764.99	994.96
<i>(Ref Statement 21)</i>			<i>(Ref Statement 21)</i>		
Deposits	5,997.48	4,465.71	Deposits	4,211.03	3,968.65
<i>(Ref Statement 21)</i>			<i>(Ref Statement 21)</i>		
Advances	2.14	1.21	Advances	0.16	3.39
<i>(Ref Statement 21)</i>			<i>(Ref Statement 21)</i>		
Suspense and Miscellaneous	2,49,944.60	2,03,279.09	Suspense and Miscellaneous (e) -	2,52,563.87	2,05,466.72
<i>(Ref Statement 21)</i>			<i>(Ref Statement 21)</i>		
Remittances	3,161.83	4,610.66	Remittances	3,592.95	4,571.26
<i>(Ref Statement 21)</i>			<i>(Ref Statement 21)</i>		
Total Receipts Public Account	4,28,497.81	3,83,936.45	Total Disbursements Public Account	4,11,571.60	3,73,870.74
<i>(Ref Statement 21)</i>			<i>(Ref Statement 21)</i>		
Opening Cash Balance	(-)206.42	(-)184.97	Surplus in Public Account Closing Cash Balance	16,926.21	10,065.71
Increase in cash balance	(-)87.44	(-)21.45	Decrease in cash balance	(-)293.86	(-)206.42

(d) For details please refer to Statement 21 in Volume 2.

(e) Suspense and Miscellaneous' includes 'Other Accounts' such as Cash Balance Investment account (Major Head 8673) etc. The figures may appear huge on account of these other accounts. Details may be seen in Statement 21.

2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Contd

Annexure

CASH BALANCES AND INVESTMENTS OF CASH BALANCES

	As on 31 March 2022		As on 31 March 2021
			(₹ in Crore)
(a) General Cash Balance -			
1. Cash in Treasuries	35.92		37.06
2. Deposits with Reserve Bank	(-)330.31	(A)	(-)244.42
3. Deposits with other Banks		(B)	
4. Remittances in transit - Local	0.54	(C)	0.94
Total	(-)293.85		(-)206.42
5. Investments held in Cash Balance Investment Account	5,230.30		2,809.86
Total - (a)	4,936.45		2,603.44
(b) Other Cash Balances and Investments -			
1. Cash with departmental officers, viz. Public Works Department Officers, Forest Department Officers, District Collectors, etc.	(-)7.63		(-)7.63
2. Permanent advances for contingent expenditure with departmental officers	1.13		0.53
3. Investment of earmarked funds	2,545.51		2,371.64
Total - (b)	2,539.01		2,364.54
Total - (a)+(b)	7,475.46		4,967.98

- (A) (i) The balance under the head 'Deposits with Reserve Bank' is arrived at after taking into account the Inter-Government monetary settlements pertaining to transactions of the financial year 2021-22 advised to the RBI till 16 April 2022.
- (ii) There was a difference of ₹332.10 crore (debit) between the figures reflected in accounts (credit item ₹330.31 crore) and that communicated by Reserve Bank of India (credit item ₹1.79 crore) as on 31 March 2022.
- Out of the difference, an amount of ₹192.23 crore (net debit) has been cleared in 2022-23. The balance difference of ₹139.87 crore (net debit) is under reconciliation.
- (B) Represents cash held with State Bank of India (amount negligible)
- (C) The transactions under the head 'Remittances in transit - Local' represent remittance between treasuries and currency chest remaining unadjusted as on 31 March 2022.

Annexure**CASH BALANCES AND INVESTMENTS OF CASH BALANCES-Contd.****Explanatory Notes****(a) Cash and Cash Equivalents**

Cash and cash equivalents consist of cash in treasuries and deposit with Reserve Bank of India and other Banks and Remittances in Transit, as stated above. The balance under the head 'Deposits with Reserve Bank' depicts the combined balance of the Consolidated Fund, the Contingency Fund and the Public Account at the end of the year. To arrive at the overall cash position, the cash balances with treasuries, departments and investments out of the cash balances/reserve funds, etc. are added to the balance in 'Deposits with Reserve Bank of India'.

(b) Daily Cash Balance

Under an agreement with the Reserve Bank of India, the State Government has to maintain a minimum cash balance of ₹1.66 crore with the Bank. The Bank intimates to Government the daily balances with the Bank at the close of each working day. If the balance falls below the agreed minimum on any day, the deficiency is made good by taking special and ordinary ways and means advances/overdrafts from time to time.

For arriving at the daily cash balance¹ for the purpose of grant of Ways and Means advances/Overdraft, the RBI evaluates the holdings of the 14 day Treasury Bills along with the transactions reported (at RBI counters, Inter-Government transactions and Treasury transactions reported by the agency banks) for the day. To the cash balance so arrived, the maturity of 14 day Treasury Bills, if any, is added and excess balance, if any, after maintaining the minimum cash balance is reinvested in Treasury Bills. If the net cash balance arrived at results in less than the minimum cash balance or a credit balance and if there are no 14 day Treasury Bills maturing on that day, RBI rediscounts the holdings of the 14 day Treasury Bills and makes good the shortfall. If there is no holding of the 14 day Treasury Bills on that day the State Government applies for Special Drawing Facility/Ordinary Ways and Means Advances/Overdrafts.

If the cash balance falls below the stipulated minimum even after availing the maximum amount of Special Drawing Facility and Ordinary Ways and Means Advances, such shortfall attracts payment of interest to the Bank. The operative limit of Special Drawing Facility (SDF) will be revised from time to time by RBI depending on the investments made by the State in Central Government securities, treasury bills etc. If the cash balance has fully run down and expenditure exceeds the available cash balance, the Bank gives Overdrafts which automatically cover the minus balance. As per the overdraft regulation scheme, no State shall be allowed to run on overdraft for more than fourteen consecutive working days,

¹ The cash balance ('Deposits with RBI') above is the closing cash balance of the year as on 31 March but worked out by 16 April and not simply the daily balance on 31 March.

Annexure**CASH BALANCES AND INVESTMENTS OF CASH BALANCES-Contd.****Explanatory Notes-Contd.****(b) Daily Cash Balance-Concl**

or more than thirty six working days in a calendar quarter. The overdraft shall not exceed 100 *per cent* of Ordinary Ways and Means limit. If the overdraft exceeds this limit continuously for five working days for the first time in a financial year, the Bank will advise the State to bring down the overdraft level. If such irregularity persists on a second or subsequent occasion, payment will be stopped.

(c) The revised limit of Ways and Means Advances to the State Government due to Covid pandemic for the year 2021-22 was ₹1,944 crore. The operative Limit of Special Drawing Facility is dynamic and changes every day with respect to investment in Consolidated Sinking Fund/General Reserve Fund portfolio and Government of India securities under Normal Portfolio.

The extent to which the Government maintained the minimum cash balance with the Reserve Bank during 2021-22 is given below:

(i) Number of days on which the minimum balance was maintained without taking any advance.	;	255
(ii) Number of days on which the minimum balance was maintained by taking Ordinary Ways and Means Advance	:	106
(iii) Number of days on which the minimum balance was maintained by taking Special Drawing Facility	:	4
(iv) Number of days on which there was shortfall in minimum balance even after taking the above advances, but no overdraft was taken	:	NIL
(v) Number of days on which overdrafts were taken	:	14

(d) The Bank rate of interest from 01 April 2021 to 31 March 2022 was 4.25% per annum.

The repo rate under Liquidity Adjustment Facility (LAF) was 4.00% per annum from 01 April 2021 to 31 March 2022.

2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Contd

Annexure

CASH BALANCES AND INVESTMENTS OF CASH BALANCES-Contd.

Explanatory Notes-Contd.

During 2021-22 interest was payable on advances, shortfalls and overdrafts as follows:-

Period	Special Drawing Facility	Ordinary Ways and Means Advances		Short falls	Overdrafts	
		(first 90 days)	(beyond 90 days)		Up to 100% limit of ordinary Ways and Means Advances	Beyond 100% limit of ordinary Ways and Means Advances
1 April 2021 to 31 March 2022	2.00%	4.00%	5.00%	(*)	6.00%	9.00%

(e) The details of transactions during the year 2021-22 under Special Drawing Facility and Ordinary Ways and Means Advances are given below:-

	Opening balance on 1 April 2021	Amount obtained during 2021-22	Amount repaid during 2021-22	Closing balance on 31 March 2022	Amount of interest paid to the Reserve Bank of India
					(₹ in crore)
Special Drawing Facility		1,513.90	1,513.90		0.91
Ordinary Ways and Means advances		18,099.25	18,099.25		12.18
Shortfall from the agreed minimum cash balance		9.96	9.96		
Overdrafts		3,251.37	3,251.37		0.81
Total		22,874.48	22,874.48		13.90

(*) The rate of interest charged on the shortfall amount from agreed minimum balance is the rate from which advance is made as such SDF, WMA, OD to cover the shortfall

2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Concl'd

Annexure**CASH BALANCES AND INVESTMENTS OF CASH BALANCES-Concl'd.****Explanatory Notes-Concl'd.**

(f) The following is an analysis of investments held in the Cash Balance Investment Account:-

	Opening Balance on 1 April 2021	Purchases during 2021-22	Sales during 2021-22	Closing balance on 31 March 2022	Interest realised during the year
			(₹ in crore)		
<i>Short term investments</i>					
Government of India					
Treasury Bills	2,808.19	74,158.61	71,736.50	5,230.30	14.80
<i>Long term investments</i>					
Securities of the Government of India	1.67		1.67 (*)		
Total	2,809.86	74,158.61	71,738.17	5,230.30	14.80

The details of investments out of earmarked balances are given in Statement No.22.

(*) Misclassification of earlier period rectified

3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND)

Description	(₹ in crore)	
	Actuals	
	2021-22	2020-21
I. TAX AND NON-TAX RECEIPTS		
A. Tax Revenue -		
A.1 Own Tax Revenue		
State Goods and Services Tax	24,169.81	20,028.31
Land Revenue	470.84	493.35
Stamps and Registration Fees	4,857.33	3,489.59
State Excise	2,032.23	2,329.22
Taxes on Sales, Trade etc.	22,487.42	17,689.17
Taxes on Vehicles	4,037.10	3,386.28
Other Taxes and Duties on Commodities and Services	56.04	48.80
Others	229.75	196.12
A.2 Share of net proceeds of Taxes		
Central Goods and Services Tax	4,832.67	3,325.63
Corporation Tax	5,238.12	3,546.02
Taxes on Income other than Corporation Tax	5,104.81	3,642.70
Other Taxes on Income and Expenditure	0.04	
Taxes on Wealth	1.48	
Customs	1,431.33	591.59
Union Excise Duties	898.09	380.78
Service Tax	294.96	62.54
Other Taxes and Duties on Commodities and Services	18.59	11.14
Total A	76,160.61	59,221.24
B Non-Tax Revenue		
Miscellaneous General Services	7,847.56	5,121.94
Medical and Public Health	294.57	285.17
Police	257.61	158.10
Co-operation	249.54	158.18
Education, Sports, Art and Culture	245.16	225.62
Dividends and Profits	227.98	110.19
Non-ferrous Mining and Metallurgical Industries	220.91	201.90
Forestry and Wildlife	200.57	236.61
Interest Receipts	177.05	246.64
Other Administrative Services	167.98	108.18
Contributions and Recoveries towards Pension and Other Retirement Benefits	154.36	106.10
Other General Economic Services	103.64	109.37
Roads and Bridges	98.91	70.35
Labour and Employment	30.69	26.78

3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND)-Contd.

Description	(₹ in crore)	
	Actuals	
	2021-22	2020-21
B Non-Tax Revenue-Concl.		
Medium Irrigation	28.97	26.22
Stationery and Printing	27.34	18.83
Fisheries	23.53	15.47
Crop Husbandry	9.94	13.33
Major Irrigation	9.87	4.35
Public Works	9.85	7.24
Animal Husbandry	9.31	9.30
Civil Supplies	7.50	4.09
Urban Development	7.39	7.58
Village and Small Industries	7.25	16.55
Other Rural Development		
Programmes	6.65	5.55
Inland Water Transport	6.11	4.56
Minor Irrigation	5.86	5.18
Public Service Commission	5.74	5.64
Housing	5.28	4.39
Tourism	3.82	3.06
Jails	3.74	3.05
Other Scientific Research	2.94	4.08
Ports and Lighthouses	1.84	1.17
Dairy Development	1.36	1.23
Other Agricultural Programmes	0.79	0.61
Industries	0.27	0.23
Other Social Services	0.26	0.09
Social Security and Welfare	0.12	0.07
Information and Publicity	0.11	
Petroleum	0.09	0.11
Family Welfare	0.04	0.02
Other Transport services		0.18
Others	0.01	
Total B	10,462.51	7,327.31

3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND)-Contd.			
<i>(₹ in crore)</i>			
		Actuals	
Description		2021-22	2020-21
II. GRANTS FROM GOVERNMENT OF INDIA			
C Grants			
Grants for Centrally Sponsored Plan Schemes			
	Deduct Refunds	(-)0.74 (a)	
Grants for Special Plan Schemes			
Finance Commission Grants	Post Devolution Deficit Grant	19,891.00	15,322.80
	Grants in aid for State Disaster Response Fund	251.20	314.00
	Other Grants	2,028.93	2,412.00
Other Transfer/Grants to States/ Union Territories with Legislatures	Compensation for loss of revenue arising out of implementation of GST	3,855.55	6,721.38
	Grants to cover up Gap in Resources		843.00
	Grants under National Disaster Response Fund		
	Grants from Central Road Fund	126.71	273.99
	Grants under the proviso to Article 275(1) of the Constitution		
	Other Grants	62.73	39.19
Centrally Sponsored Schemes			
	Externally Aided Projects- Grants for Centrally Sponsored Schemes	89.91	180.69
	Other Grants	3,711.83	4,961.23
Total C		30,017.12	31,068.28
Total Revenue Receipts (A+B+C)		1,16,640.24	97,616.83

(a) Minus is due to refund of unspent balance amount towards Grants-in-Aid from Government of India under the scheme 'Strengthening of Teacher Training Institution' during the year 2013-14.

3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND)-Concl.d.		
	<i>(₹ in crore)</i>	
	Actuals	
Description	2021-22	2020-21
III. CAPITAL, PUBLIC DEBT AND OTHER RECEIPTS		
D Capital Receipts		
Disinvestment Proceeds		
Others	60.27 (b)	34.15
Total D	<u>60.27</u>	<u>34.15</u>
E Public Debt Receipts		
Internal Debt		
Market Loans	27,000.00	28,566.00
Ways and Means		
Advance from RBI	22,874.48	29,222.75
Bonds		
Loans from		
Financial Institutions	596.61	653.89
Special Securities		
issued to National		
Small Savings Fund	4,996.03	4,273.98
Other Loans		
Loans and Advances from		
Central Government		
Loans for State		
Plan Schemes	9,465.02	7,018.74
Total E	<u>64,932.14</u>	<u>69,735.36</u>
F Loans and Advances by State Government (Recoveries)¹	479.24	263.82
G Inter-State Settlement		
Total Receipts in Consolidated Fund (A+B+C+D+E+F+G)	<u>1,82,111.89</u>	<u>1,67,650.16</u>

(b) Represents retirement of capital/disinvestments of Co-operative Societies/Banks/Government companies.

¹ Details are in Statements 7 in Volume I and 18 in Volume II.

4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)

A EXPENDITURE BY FUNCTION

Description	Revenue	Capital	Loans and Advances	Total
(₹ in crore)				
A General Services				
A.1 Organs of State				
Parliament/State/Union Territory Legislatures	154.73			154.73
President, Vice-President/Governor/ Administrator of Union Territories	13.33			13.33
Council of Ministers	12.21			12.21
Administration of Justice	1,241.76			1,241.76
Elections	313.94			313.94
A.2 Fiscal Services				
Land Revenue	875.82			875.82
Stamps and Registration	345.62			345.62
Collection of Other Taxes on Property and Capital Transactions	0.41			0.41
State Excise	386.94			386.94
Taxes on Sales, Trade etc.	9.41			9.41
Taxes on Vehicles	241.58			241.58
Collection Charges under State Goods and Services Tax	379.04			379.04
Other Taxes and Duties on Commodities and Services	41.83			41.83
Other Fiscal Services	213.29			213.29
Appropriation for Reduction or Avoidance of debt				
Interest Payments	23,302.82			23,302.82
A.3 Administrative Services				
Public Service Commission	212.67			212.67
Secretariat - General Services	342.39			342.39
District Administration	634.68			634.68
Treasury and Accounts- Administration	417.65			417.65
Police	4,962.07	69.57		5,031.64
Jails	199.72			199.72
Stationery and Printing	174.73	2.52		177.25
Public Works	211.32	196.17		407.49
Vigilance	126.37			126.37
Other Administrative Services	486.67			486.67

4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)				
A EXPENDITURE BY FUNCTION				
Description	Revenue	Capital	Loans and Advances	Total
(₹ in crore)				
A General Services-Concl'd.				
A.4 Pensions and Miscellaneous				
General Services				
Pensions and Other Retirement Benefits	26,898.69			26,898.69
Miscellaneous General Services	7,910.31		2.00	7,912.31
Total General Services	70,110.00	268.26	2.00	70,380.26
B Social Services				
B.1 Education, Sports, Art and Culture				
General Education	23,258.37	488.32 (a)	41.50	23,788.19
Technical Education	1,134.89			1,134.89
Sports and Youth Services	145.32			145.32
Art and Culture	231.75			231.75
B.2 Health and Family Welfare				
Medical and Public Health	10,910.66	310.43		11,221.09
Family Welfare	718.98			718.98
B.3 Water Supply, Sanitation, Housing and Urban Development				
Water Supply and Sanitation	382.96	2,149.01		2,531.97
Housing	105.35	21.22	0.78	127.35
Urban Development	909.20	19.19	17.73	946.12
B.4 Information and Broadcasting				
Information and Publicity	97.00	0.36		97.36
B.5 Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities				
Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	2,592.25	199.76		2,792.01
B.6 Labour and Labour Welfare				
Labour, Employment and Skill Development	943.32			943.32
B.7 Social Welfare and Nutrition				
Social Security and Welfare	8,661.04	16.95	0.50	8,678.49
Nutrition	0.75			0.75
Relief on account of Natural Calamities	463.97			463.97
B.8 Others				
Other Social Services	61.83	137.39	15.00	214.22
Secretariat- Social Services	77.97			77.97
Total Social Services	50,695.61	3,342.63	75.51	54,113.75

(a) Capital outlay corresponding to 'General Education', 'Technical Education', 'Sports and Youth Services' and 'Art & Culture'.

4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)				
A EXPENDITURE BY FUNCTION				
Description	Revenue	Capital	Loans and Advances	Total
(₹ in crore)				
C Economic Services				
C.1 Agriculture and Allied Activities				
Crop Husbandry	1,555.60	6.04	5.00	1,566.64
Soil and Water Conservation	117.37	49.69		167.06
Animal Husbandry	836.79	15.33	4.72	856.84
Dairy Development	163.98	12.50		176.48
Fisheries	436.99	281.11	51.08	769.18
Forestry and Wildlife	679.17	79.60	3.00	761.77
Food, Storage and Warehousing	3,656.16	80.39	3.22	3,739.77
Agricultural Research and Education	613.07			613.07
Co-operation	379.00	17.81	39.59	436.40
Other Agricultural Programmes	100.72	16.02		116.74
C.2 Rural Development				
Special Programmes for Rural Development	176.07			176.07
Rural Employment	122.54			122.54
Other Rural Development Programmes	1,254.16	1,194.05		2448.21
C.3 Special Areas Programmes				
Hill Areas	65.50	5.18		70.68
C.4 Irrigation and Flood Control				
Major Irrigation	191.84	112.35		304.19
Medium Irrigation	188.35	64.97		253.32
Minor Irrigation	275.70	165.83		441.53
Command Area Development				
Flood Control and Drainage	105.44	97.49		202.93
C.5 Energy				
Power	351.84		56.68	408.52
New and Renewable Energy	29.03	1.64		30.67
C.6 Industry and Minerals				
Village and Small Industries	441.07	34.92	101.98	577.97
Industries	27.36			27.36
Non-ferrous Mining and- Metallurgical Industries	20.99	4.38	0.25	25.62
Cement and Non-Metallic- Mineral Industries			10.00	10.00
Chemical and Pharmaceutical Industries			12.00	12.00
Engineering Industries		34.21	62.27	96.48

4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)				
A EXPENDITURE BY FUNCTION				
Description	Revenue	Capital	Loans and Advances	Total
(₹ in crore)				
C.6 Industry and Minerals-Concl'd				
Telecommunication and- Electronics Industries		185.79	4.50	190.29
Consumer Industries		37.10	69.21	106.31
Other Outlays on Industries and Minerals	22.20	244.97	31.00	298.17
C.7 Transport				
Ports and Light Houses	72.53	39.36		111.89
Civil Aviation		10.99	206.05	217.04
Roads and Bridges	2,668.42	3,270.99		5,939.41
Road Transport	117.99	47.18	2,039.48	2,204.65
Inland Water Transport	77.82	93.13	42.02	212.97
Other Transport Services	4.79	757.51		762.30
C.8 Science, Technology and Environment				
Other Scientific Research	118.87			118.87
Ecology and Environment	12.90			12.90
C.9 General Economic Services				
Secretariat- Economic Services	349.69			349.69
Tourism	162.70	152.53	15.00	330.23
Census Surveys and Statistics	137.07			137.07
Civil Supplies	73.27			73.27
General Financial and Trading Institutions		94.12		94.12
Other General Economic Services	106.82	3,373.66		3,480.48
Total Economic Services	<u>15,713.81</u>	<u>10,580.84</u>	<u>2,757.05</u>	<u>29,051.70</u>
D. Grants-in-Aid and Contributions				
Compensation and Assignments to Local Bodies and Panchayati Raj Institutions	9,660.09			9,660.09
E Public Debt				
Internal Debt of the State Government			35,149.61	35,149.61
Loans and Advances from- the Central Government			750.38	750.38
F Loans to Government Servants etc.				
Loans to Government Servants etc.			11.36	11.36
Miscellaneous Loans			8.38	8.38
Total Grants-in-Aid and Contributions, Loans to Government Servants etc., Public Debt	<u>9,660.09</u>		<u>35,919.73</u>	<u>45,579.82</u>
Total Expenditure in Consolidated Fund	<u>1,46,179.51</u>	<u>14,191.73</u>	<u>38,754.29</u>	<u>1,99,125.53</u>

4. STATEMENT OF EXPENDITURE IN CONSOLIDATED FUND-Concl'd

B. EXPENDITURE BY NATURE

Object of Expenditure	(₹ in crore)								
	2021-22			2020-21			2019-20		
	Rev	Cap	Total	Rev	Cap	Total	Rev	Cap	Total
Salaries	44,494.16	131.12	44,625.28 (a)	27,728.37	82.57	27,810.94	31,676.43	98.43	31,774.86
Pensions	26,951.99		26,951.99 (b)	18,990.23		18,990.23	19,116.78		19,116.78
Interest	23,326.85		23,326.85 (c)	20,989.27		20,989.27	19,227.71		19,227.71
Grant-in-aid	16,333.17		16,333.17 (d)	17,969.64		17,969.64	10,946.88		10,946.88
Other Charges	2,148.81	115.33	2,264.14	2,093.44	142.86	2,236.30	1,328.37	4.57	1,332.94
Subsidies	4,153.97		4,153.97	6,547.48		6,547.48	1,429.01		1,429.01
Major Works	6.85	2,316.86	2,323.71	3.46	2,099.77	2,103.23	0.82	1,511.58	1,512.40
Scholarships and Stipends	1,180.02		1,180.02	1,147.25		1,147.25	968.22		968.22
Contributions	475.13		475.13	557.83		557.83	428.83		428.83
Office Expenses	260.57	0.98	261.55	249.82	0.96	250.78	248.94	1.05	249.99
Wages	1,285.92	3.18	1,289.10	1,039.13	2.43	1,041.56	1,265.85	2.82	1,268.67
Materials and Supplies	167.37	0.99	168.36	210.85	0.42	211.27	163.99		163.99
Machinery and Equipments	86.99	2.18	89.17	83.63	0.13	83.76	51.96	0.52	52.48
Travel Expenses	93.05	0.18	93.23	94.45	0.22	94.67	143.00	0.16	143.16
Maintenance	160.86	0.01	160.87	108.61		108.61	84.40		84.40
POL	120.40	0.51	120.91	108.97	0.35	109.32	103.56	0.32	103.88
Minor Works	95.51		95.51	96.23		96.23	71.27		71.27
Motor Vehicles	21.37	0.17	21.54	27.11	0.28	27.39	27.07	0.15	27.22
Rent Rates and Taxes	71.96	0.67	72.63	73.49	1.13	74.62	42.73	0.94	43.67
Payment of Professional and Special Services	65.60		65.60	43.32		43.32	41.12		41.12
Feeding and Cash Doles	25.20		25.20	25.16		25.16	25.14		25.14
Information Technology	14.48	0.01	14.49	16.27	0.01	16.28			
Hire charges of Motor Vehicles	12.92	0.01	12.93	10.04		10.04			
Basic Amenities to Public	13.79		13.79	19.52		19.52			
Others	29,116.61	11,619.53	40,735.94	30,503.09	10,558.52	41,061.61	19,970.73	6,834.26	26,804.99
Recoveries of Overpayment	(-)4,504.04		(-)4,503.85	(-)5,290.33		(-)5,290.33	(-)2,642.89		(-)2,642.89
Total	1,46,179.51	14,191.73	1,60,371.23	1,23,446.33	12,889.65	1,36,335.98	1,04,719.92	8,454.80	1,13,174.72

(a) Includes ₹12,647.33 crore being the salary of the staff of State aided educational institutions booked under the object head 'Salaries'.

(b) Includes ₹26,903.23 crore booked under '2071 Pensions and Other Retirement Benefits'. Differs from Statement No.15 due to 'Recoveries of Overpayment' being shown separately in this Statement.

(c) Includes ₹23,315.31 crore booked under '2049 Interest Payments'. Differs from Statement No.15 due to 'Recoveries of Overpayment' being shown separately in this Statement.

(d) Differs from Statement No.10 due to 'Recoveries of Overpayment' being shown separately in this Statement.

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
A.	Capital Account of General Services					
4055	Capital Outlay on Police	75.25	285.45	69.57	355.02 (a)	24.37
4058	Capital Outlay on Stationery and Printing	7.35	53.25	2.52	55.77	4.73
4059	Capital Outlay on Public Works	177.24	2,530.82	196.17	2,726.99	7.75
	Total -A. Capital Account of General Services	259.84	2,869.52	268.26	3,137.78	9.35
B.	Capital Account of Social Services					
	(a) Capital Account of Education, Sports, Art and Culture					
4202	Capital Outlay on Education, Sports, Art and Culture	386.30	3,889.18	488.32	4,377.50	12.56
	Total - B(a) Capital Account of Education, Sports, Art and Culture	386.30	3,889.18	488.32	4,377.50	12.56
	(b) Capital Account of Health and Family Welfare					
4210	Capital Outlay on Medical and Public Health	315.60	2,844.94	310.43	3,155.37	10.91
4211	Capital Outlay on Family Welfare		95.12		95.12	
	Total - B(b) Capital Account of Health and Family Welfare	315.60	2,940.06	310.43	3,250.49	10.56

(a) Progressive expenditure upto 1996-97 stands included under Major heads 4059 and 4216 as details for *proforma* adjustments are due from Government.

(#) Percentage not applicable

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) in percentage
B. Capital Account of Social Services -Contd		<i>(₹ in crore)</i>				
(c) Capital Account of Water Supply, Sanitation, Housing and Urban Development						
4215	Capital Outlay on Water Supply and Sanitation	1,146.16	4,187.26	2,149.01	6,336.27	51.32
4216	Capital Outlay on Housing	15.70	505.17	21.22	524.55 (b)	3.84
4217	Capital Outlay on Urban Development	110.11	459.24	19.19	478.43	4.18
	Total - B(c) Capital Account of Water Supply, Sanitation, Housing and Urban Development	1,271.97	5,151.67	2,189.42	7,339.25 (b)	42.46
(d) Capital Account of Information and Broadcasting						
4220	Capital Outlay on Information and Publicity	1.44	22.13	0.36	22.49	1.63
	Total B(d)- Capital Account of Information and Broadcasting	1.44	22.13	0.36	22.49	1.63
(e) Capital Account of Welfare of Scheduled Castes, Scheduled Tribes and Other Backward Classes						
4225	Capital Outlay on Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	130.40	1,368.22	199.77	1,567.99	14.60
	Total B(e) Capital Account of Welfare of Scheduled Castes, Scheduled Tribes and Other Backward Classes	130.40	1,368.22	199.77	1,567.99	14.60

(b) Decreased *proforma* by ₹1.84 crore due to proceeds of retirement of share capital transferred to capital receipts.

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) in percentage
B. Capital Account of Social Services -Concl'd		<i>(₹ in crore)</i>				
(g) Capital Account of Social Welfare and Nutrition						
4235	Capital Outlay on Social Security and Welfare	34.70	390.30 (c)	16.95	407.25	4.34
	Total B(g) Capital Account of Social Welfare and Nutrition	34.70	390.30 (c)	16.95	407.25	4.34
(h) Capital Account of Other Social Services						
4250	Capital Outlay on Other Social Services	137.49	1,338.64 (d)	137.39	1,476.03	10.26
	Total B(h) Capital Account of Other Social Services	137.49	1,338.64	137.39	1,476.03	10.26
	Total B Capital Account of Social Services	2,277.90	15,100.20 (e)	3,342.64	18,441.00 (e)	22.12
C. Capital Account of Economic Services						
(a) Capital Account of Agriculture and Allied Activities						
4401	Capital Outlay on Crop Husbandry	7.22	150.13	6.04	156.17	4.02
4402	Capital Outlay on Soil and Water Conservation	76.07	673.39	49.69	723.08	7.38
4403	Capital Outlay on Animal Husbandry	21.22	168.12	15.33	183.45	9.12
4404	Capital Outlay on Dairy Development	4.48	27.62	12.50	40.12	45.26
(c)	Decreased <i>proforma</i> by ₹99.90 crore due to reclassification of equity of Kerala Social Security Pension Limited as Grant in aid.					
(d)	Increased <i>proforma</i> by ₹40.00 crore due to reclassification of revenue into capital as equity contribution for Bhavanam Foundation Kerala.					
(e)	(i) Decreased <i>proforma</i> by ₹99.90 crore <i>vide</i> foot note (c) of this Statement.					
	(ii) Increased <i>proforma</i> by ₹40.00 crore <i>vide</i> foot note (d) of this Statement.					

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
C. Capital Account of Economic Services - Contd						
(a) Capital Account of Agriculture and Allied Activities- Concl'd						
4405	Capital Outlay on Fisheries	223.83	2,564.35	281.11	2,845.46	10.96
4406	Capital Outlay on Forestry and Wildlife	88.39	705.83	79.60	785.43	11.28
4407	Capital Outlay on Plantations		5.57		5.57	(#)
4408	Capital Outlay on Food, Storage and Warehousing	54.18	572.41	80.39	652.45 (f)	13.98
4415	Capital Outlay on Agricultural Research and Education		8.64		8.64	(#)
4425	Capital Outlay on Co-operation	59.11	1,101.87	17.81	1,061.61 (g)	(-)3.65
4435	Capital Outlay on Other Agricultural Programmes	18.76	99.93	16.02	115.95	16.03
Total C(a) Capital Account of Agriculture and Allied Activities		553.26	6,077.86	558.49	6,577.93 (h)	8.23
(f)	Decreased <i>proforma</i> by ₹0.35 crore due to proceeds of retirement of share capital transferred to capital receipts.					
(g)	Decreased <i>proforma</i> by ₹58.07 crore due to proceeds of retirement of share capital transferred to capital receipts.					
(h)	Decreased <i>proforma</i> by ₹58.42 crore vide foot note (c) and (d) of this statement.					
(#)	Percentage not applicable					

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
C. Capital Account of Economic Services - Contd						
(b) Capital Account of Rural Development						
4515	Capital Outlay on other Rural Development Programmes	1,712.44	4,827.73	1,194.05	6,021.78	24.73
	Total C(b) Capital Account of Rural Development	1,712.44	4,827.73	1,194.05	6,021.78	24.73
(c) Capital Account of Special Areas Programmes						
4551	Capital Outlay on Hill Areas	0.22	36.48	5.18	41.66	14.20
4575	Capital Outlay on Other Special Areas Programmes		3.01		3.01	(#)
	Total C(c) Capital Account of Special Areas Programmes	0.22	39.49	5.18	44.67	13.12
(d) Capital Account of Irrigation and Flood Control						
4700	Capital Outlay on Major Irrigation	83.47	3,122.16	112.35	3,234.51	3.60
4701	Capital Outlay on Medium Irrigation	64.94	1,453.81	64.97	1,518.78	4.47
4702	Capital Outlay on Minor Irrigation	117.25	1,716.55	165.83	1,882.38	9.66
4711	Capital Outlay on Flood Control Projects	36.49	1,967.93	97.49	2,065.42	4.95
	Total C(d) Capital Account of Irrigation and Flood Control	302.15	8,260.45	440.64	8,701.09	5.33
(#)	Percentage not applicable					

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
C. Capital Account of Economic Services - Contd						
(e) Capital Account of Energy						
4801	Capital Outlay on Power Projects	1.00	25.56		25.56	
4802	Capital Outlay on Petroleum		7.00		7.00	(#)
4810	Capital Outlay on New and Renewable Energy	1.00	16.11	1.64	17.75	10.18
Total - C(e) Capital Account of Energy		2.00	48.67	1.64	50.31	3.37
(f) Capital Account of Industry and Minerals						
4851	Capital Outlay on Village and Small Industries	33.03	649.83	34.92	684.74 (i)	5.37
4853	Capital Outlay on Non-Ferrous Mining and Metallurgical Industries		46.32	4.38	50.70	9.46
4854	Capital Outlay on Cement and Non-Metallic Mineral Industries		26.28		26.28	(#)
4855	Capital Outlay on Fertilizer Industries		2.18		2.18	(#)

(i) Decreased *proforma* by ₹0.01 crore due to proceeds of retirement of share capital transferred to capital receipts.

(#) Percentage not applicable

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
C. Capital Account of Economic Services - Contd						
(f) Capital Account of Industry and Minerals - Concl'd						
4857	Capital Outlay on Chemicals and Pharmaceutical Industries		26.37		26.37	(#)
4858	Capital Outlay on Engineering Industries		285.93 (j)	34.21	320.14	11.96 (#)
4859	Capital Outlay on Telecommunication and Electronic Industries	180.33	2,419.96	185.79	2,605.75	7.68
4860	Capital Outlay on Consumer Industries	77.13	874.12 (k)	37.10	911.22	4.24
4875	Capital Outlay on Other Industries		0.02		0.02	(#)
4885	Other Capital Outlay on Industries and Minerals	195.61	1,753.81	244.97	1,998.78	13.97
Total - C(f) Capital Account of Industry and Minerals		486.10	6,084.82 (l)	541.37	6,626.18 (m)	8.90

(j) Increased *proforma* by ₹31.38 crore due to reclassification of loan into equity for Kerala Electrical and Allied Engineering Company Limited.

(k) Decreased *proforma* by ₹47.50 crore due to reclassification of capital head into revenue account for disbursing gratuity arrears of Kerala Cashew Development Corporation.

(l) (i) Increased *proforma* by ₹31.38 crore *vide* foot note (j) of this Statement.

(ii) Decreased *proforma* by ₹47.50 crore *vide* foot note (k) of this Statement.

(m) Decreased *proforma* by ₹0.01 crore *vide* foot note (i) of this Statement.

(#) Percentage not applicable

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) in percentage
<i>(₹ in crore)</i>						
C. Capital Account of Economic Services - Contd						
(g) Capital Account of Transport						
5051	Capital Outlay on Ports and Light Houses	126.32	1,905.87	39.36	1,945.23	2.07
5052	Capital Outlay on Shipping		14.20		14.20	(#)
5053	Capital Outlay on Civil Aviation	128.50	1,589.59	10.99	1,600.58	0.69
5054	Capital Outlay on Roads and Bridges	2,703.93	28,023.23	3,270.99	31,294.22	11.67
5055	Capital Outlay on Road Transport	7.28	973.81	47.18	1,020.99	4.84
5056	Capital Outlay on Inland Water Transport	119.06	313.22	93.13	406.35	29.73
5075	Capital Outlay on Other Transport Services	716.30	3,701.64	757.51	4,459.15	20.46
Total - C(g) Capital Account of Transport		3,801.39	36,521.56	4,219.16	40,740.72	11.55
(#)	Percentage not applicable					

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd

Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
C. Capital Account of Economic Services - Concl'd						
	(i) Capital Account of Science Technology and Environment					
5425	Capital Outlay on Other Scientific and Environmental Research		5.51		5.51	(#)
	Total - C(i) Capital Account of Science Technology and Environment		5.51		5.51	(#)
	(j) Capital Account of General Economic Services					
5452	Capital Outlay on Tourism	239.76	1,666.89	152.52	1,819.41	9.15
5465	Investments in General Financial and Trading Institutions	400.00	477.53	94.12	571.65	19.71
5475	Capital Outlay on Other General Economic Services	2,854.59	11,595.43	3,373.66	14,969.09	29.09
	Total - C(j) Capital Account of General Economic Services	3,494.35	13,739.85	3,620.30	17,360.15	26.35
	Total C. Capital Account of Economic Services	10,351.91	75,605.94 (n)	10,580.83	86,128.34 (o)	13.92
	Grand Total	12,889.65	93,575.66 (p)	14,191.73	1,07,707.12 (q)	15.10

(n) Increased *proforma* by ₹31.38 crore and decreased *proforma* by ₹47.50 crore *vide* foot note (l) of this Statement.

(o) Decreased *proforma* by ₹58.43 crore *vide* foot note (h) and (m) of this statement.

(p) Decreased *proforma* by ₹76.02 crore *vide* foot note (e) and (n) of this Statement.

(q) Decreased *proforma* by ₹60.27 crore *vide* foot note (b) and (o) of this Statement.

(#) Percentage not applicable

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- *Contd.*

Explanatory Notes

During 2021-22, the Government invested ₹37.46 crore in Statutory Corporations, ₹278.28 crore in Government Companies, ₹105.11 crore in Joint Stock, ₹34.49 crore in Co-operative Banks and Societies. Progressive expenditure on investments was decreased by ₹76.02 crore under Government Companies and by ₹60.27 crore under Co-operative Banks and Societies. The details of amounts of investment and the dividend received there from for the two years 2020-21 and 2021-22 are given in Statement No.8. The details of investments under the various Major Heads are given in the Annexure on pages 31 to 34. Further details about investments are given in Statement No.19. The following institutions are under liquidation:-

<i>Name of Institution</i>	<i>Amount invested by Government (₹ in crore)</i>	<i>Date from which under liquidation</i>
(i) The Cochin Malleables (Private) Limited	0.02	16-9-1974
(ii) Central Banking Corporation of Travancore Limited	0.01 (\$)	28-5-1962
(iii) Kerala Special Refractories Limited	2.91	16-3-1996
(iv) The Kerala Premo Pipe Factory Limited	1.31	Information awaited from Government.
(v) Chalakudy Refractories Limited	3.47	Information awaited from Government.
(vi) Kunnathara Textiles	1.71	Information awaited from Government.

The financial results of the Government Companies are indicated in the Report of the Comptroller and Auditor General of India on Public Sector Undertakings for the year 2018-19.

(\$) ₹ 0.01 crore have been realised so far. (Balance amount to be realised is negligible)

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Contd.

Explanatory Notes

Departmental Commercial undertakings

A summary of the financial results of the departmental commercial undertakings as disclosed by the latest *proforma* accounts and the position of arrears in preparation of *proforma* accounts are given below:

Sl. No.	Department	Name of undertaking/ trading scheme	Profit (+) Loss (-) and year of account	Year for which accounts are due
<i>(₹ in crore)</i>				
1.	Finance	Kerala State Insurance Department	0.32 (2013-14)	From 2014-15
2.	General Education	Text Book Office Trivandrum	(-)5.61 (2011-12)	From 1987-88 to 2002-03 and 2004-05 to 2012-13
3.	Transport	State Water Transport Department Alappuzha	(-)50.15 (2016-17)	From 2017-18
4.	Home	Rubber Plantation at open prison, Nettukaltheri	0.16 (2020-21)	

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Contd.

Annexure

(Referred to in paragraph on investments on page 29)

		Amount of Investment				
Major Head	Description	Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
4059	Capital Outlay on Public Works		0.88		0.88	
4202	Capital Outlay on Education, Sports, Art and Culture	11.00	66.38	18.55	84.93	27.95
4210	Capital Outlay on Medical and Public Health	1.25	48.19	2.02	50.21	4.19
4215	Capital Outlay on Water Supply and Sanitation	7.37	51.92	17.58	69.50	33.86
4216	Capital Outlay on Housing	0.50	53.54	0.50	52.20 (r)	(-)2.50
4217	Capital Outlay on Urban Development		6.32		6.32	
4225	Capital Outlay on Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	27.89	496.40	25.13	521.53	5.06
4235	Capital Outlay on Social Security and Welfare	2.14	93.33 (s)	0.29	93.62	0.31
4250	Capital Outlay on Other Social Services	1.00	123.38 (t)	5.01	128.39	4.06
4401	Capital Outlay on Crop Husbandry	0.20	37.72	0.20	37.92	0.53

(r) Decreased *proforma* by ₹ 1.84 crore due to proceeds of retirement of share capital transferred to capital receipts.

(s) Decreased *proforma* by ₹99.90 crore due to reclassification of equity of Kerala Social Security Pension Limited as Grant in aid.

(t) Increased *proforma* by ₹40.00 crore due to reclassification of revenue into capital as equity contribution for Bhavanam Foundation Kerala.

(#) Percentage not applicable

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Contd.

Annexure

(Referred to in paragraph on investments on page 29)

Major Head	Description	Amount of Investment				
		Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) in percentage
					<i>(₹ in crore)</i>	
4403	Capital Outlay on Animal Husbandry	0.32	24.89	0.04	24.93	0.16
4404	Capital Outlay on Dairy Development	3.93	18.08	12.50	30.58	69.14
4405	Capital Outlay on Fisheries	0.30	50.85	1.00	51.85	1.97
4406	Capital Outlay on Forestry and Wildlife	1.00	10.61	3.00	13.61	28.28
4407	Capital Outlay on Plantations		5.57		5.57	(#)
4408	Capital Outlay on Food, Storage and Warehousing	3.05	229.86	0.72	230.23 (u)	0.16
4425	Capital Outlay on Co-operation	59.10	1,101.86	17.81	1,061.60 (v)	(-)3.65
4700	Capital Outlay on Major Irrigation		9.79		9.79	(#)
4801	Capital Outlay on Power Projects	1.00	25.56		25.56	
4802	Capital Outlay on Petroleum		7.00		7.00	(#)
4851	Capital Outlay on Village and Small Industries	6.90	372.83	2.87	375.69 (w)	0.77

(u) Decreased *proforma* by ₹ 0.35 crore due to proceeds of retirement of share capital transferred to capital receipts.

(v) Decreased *proforma* by ₹ 58.07 crore due to proceeds of retirement of share capital transferred to capital receipts.

(w) Decreased *proforma* by ₹0.01 crore due to proceeds of retirement of share capital transferred to capital receipts.

(#) Percentage not applicable

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Contd.

**Annexure
(Referred to in paragraph on investments on page 29)**

Major Head	Description	Amount of Investment				
		Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Increase(+)/ Decrease(-) in percentage
					(₹ in crore)	
4853	Capital Outlay on Non-Ferrous Mining and Metallurgical Industries		46.32	4.38	50.70	(#)
4854	Capital Outlay on Cement and Non-Metallic Mineral Industries		26.28		26.28	(#)
4855	Capital Outlay on Fertilizer Industries		2.18		2.18	(#)
4857	Capital Outlay on Chemicals and Pharmaceutical Industries		26.37		26.37	(#)
4858	Capital Outlay on Engineering Industries		271.12	(x) 34.21	305.33	
4859	Capital Outlay on Telecommunication and Electronic Industries	162.29	747.53	110.34	857.87	14.76
4860	Capital Outlay on Consumer Industries	51.91	781.41	(y) 27.10	808.51	3.47
4875	Capital Outlay on Other Industries		0.01		0.01	(#)
(x)	Increased <i>proforma</i> by ₹31.38 crore due to reclassification of loan into equity for Kerala Electrical and Allied Engineering Company Limited.					
(y)	Decreased <i>proforma</i> by ₹47.50 crore due to reclassification of capital head into revenue account for disbursing gratuity arrears of Kerala Cashew Development Corporation.					
(#)	Percentage not applicable					

5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Concl'd

Annexure

(Referred to in paragraph on investments on page 29)

Major Head	Description	Amount of Investment				Increase(+)/ Decrease(-) in percentage
		Expenditure during 2020-21	Progressive expenditure upto 2020-21	Expenditure during 2021-22	Progressive expenditure upto 2021-22	
					(₹ in crore)	
4885	Other Capital Outlay on Industries and Minerals	100.35	920.37	19.29	939.66	2.10
5051	Capital Outlay on Ports and Light Houses	28.23	63.57	2.26	65.83	3.56
5052	Capital Outlay on Shipping		14.20		14.20	(#)
5053	Capital Outlay on Civil Aviation	126.08	1,587.16	10.99	1,598.15	0.69
5054	Capital Outlay on Roads and Bridges		62.73		62.73	(#)
5055	Capital Outlay on Road Transport	2.74	801.45	37.21	838.66	4.64
5056	Capital Outlay on Inland Water Transport	105.01	174.94	80.45	255.39	45.99
5075	Capital Outlay on Other Transport Services	30.78	849.41	21.00	870.41	2.47
5452	Capital Outlay on Tourism	72.38	296.51	3.04	299.55	1.03
5465	Investments in General Financial and Trading Institutions	400.00	477.53	94.12	571.65	19.71
5475	Capital Outlay on Other General Economic Services	2.50	4.00	2.57	6.57	64.25
	Total	1,209.22	9,988.05 (z)	554.18 (aa)	10,481.95 (bb)	4.92

(z) Decreased *proforma* by ₹76.02 crore vide foot notes (s), (t), (x) and (y) of this Statement..

(aa) Includes ₹ 98.83 crore being expenditure incurred for equity participation in Share capital subscription in Sewerage schemes of Kerala Water Authority (₹17.58 crore), Seed capital for NBCFDC & NMDFC schemes (₹1.00 crore), Providing common facilities for Working women at Industrial Parks (₹0.50 crore), Updation of the Infrastructure in Existing Industrial Parks (₹7.45 crore), Integrated Water Transport System to Kochi (MIDP)(₹72.30 crore).

(bb) Decreased *proforma* by ₹60.27 crore vide (n),(o),(p) and (q) of this Statement.

(#) Percentage not applicable

6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES

(i) Statement of Public Debt and Other Liabilities

Nature of Borrowings	Balance as on 1 April 2021	Receipts during the year	Repayments during the year	Balance as on 31 March 2022	Net increase(+)/ decrease(-)	As percent of total liabilities
A Public Debt					Amount	per cent
					<i>(₹ in crore)</i>	
6003 Internal Debt of the State Government						
Market Loans	1,65,402.04	27,000.00	8,880.00	1,83,522.04	18,120.00	51.35
Ways and Means Advances from the RBI		22,874.48	22,874.48			
Bonds	0.88			0.88		
Loans from Financial Institutions	3,886.81	519.84	867.58	3,539.07	(-)347.74	0.99
Special Securities issued to National Small Savings Fund of the Central Government	19,833.71	4,996.03	2,263.20	22,566.54	2,732.83	6.31
Other Loans	1,350.65	76.77	264.36	1,163.06	(-)187.59	0.33

6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES

(i) Statement of Public Debt and Other Liabilities

[illegible]

6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES							
(i) Statement of Public Debt and Other Liabilities							
Nature of Borrowings	Balance as on 1 April 2021	Receipts during the year	Repayments during the year	Balance as on 31 March 2022	Net increase(+)/ decrease(-)	As percent of total liabilities	
B Other Liabilities					Amount	per cent	
(₹ in crore)							
Public Accounts							
Small Savings, Provident Funds, etc.	97,219.13	1,67,886.07	1,49,438.60	1,15,666.60	18,447.47	18.98	32.36
Reserve funds bearing interest	719.55	517.71	765.53	471.73	(-)247.82	(-)34.44	0.13
Reserve funds not bearing interest	366.72	987.98	999.47	355.23	(-)11.49	(-)3.13	0.10
Deposits bearing interest	0.34	1,668.41	1,668.23	0.52	0.18	52.94	`(@)
Deposits not bearing interest	4,632.54	4,329.08	2,542.80	6,418.82	1,786.28	38.56	1.80
Total Other Liabilities	1,02,938.28	1,75,389.25	1,55,414.63	1,22,912.90	19,974.62	19.40	34.39
Total Public Debt and Other Liabilities	3,08,386.01	2,40,321.38	1,91,314.63	3,57,392.76	49,006.75	15.89	100.00

For details of amortisation arrangements, service of debt etc. explanatory notes to this statement at pages 38 and 39 may be seen.

(@) Percentage negligible.

EXPLANATORY NOTES TO STATEMENT 6

1. Amortisation arrangement

In accordance with the guidelines issued by the Reserve Bank of India, Government have constituted a Consolidated Sinking Fund during the year 2005-06 for redeeming its open market loans. A revised scheme of Consolidated Sinking Fund was constituted during 2007-08 as an Amortisation Fund for redemption of outstanding liabilities in replacement of the existing scheme of Consolidated Sinking Fund which was operative till the end of the financial year 2006-07. The Government is required to contribute to the Consolidated Sinking Fund at least 0.50 *per cent* of the outstanding liabilities as at the end of the previous financial year. The Fund is credited with the contribution from revenue and interest accrued on investment made out of the Fund. The interest accrued in the Fund is to be utilised for redemption of all outstanding liabilities of Government from the year 2012-13 as per the Consolidated Sinking Fund Scheme.

The balances at the commencement and end of the year are given below:-

	<i>Additions during the year</i>					
	<i>Balance on 1 April, 2021</i>	<i>Contribution from Revenue</i>	<i>Interest accrued on investment</i>	<i>Total</i>	<i>Withdrawals during the year</i>	<i>Balance on 31 March,2022</i>
	<i>(₹ in crore)</i>					
Consolidated Sinking Fund	2,358.26		173.86	2,532.12		2,532.12

The balance of ₹2,532.12 crore in the Consolidated Sinking Fund stood invested in Government of India Securities.

2. Loans from Small Savings Fund

Loans out of the collection in the 'Small Savings Schemes' and 'Public Provident Fund' in the Post offices are being shared between the State Government and the Central Government. A separate fund viz. 'National Small Savings Fund' was created in 1999-2000 for the purpose of release of loans out of Small Savings Collections. The loans received during 2021-22 amounted to ₹4,996.03 crore and ₹2,263.20 crore was repaid during the year. The balance outstanding at the end of the year was ₹22,566.54 crore which was 9.62 *per cent* of the total Public Debt of the State Government as on 31 March 2022

3. Loans and Advances from Government of India, Market Loans etc.

Loans and Advances from Government of India for a total of ₹9,465.01 crore was received and ₹750.38 crore was repaid during the year. Market Loans for a total of ₹27,000.00 crore were raised and scrips thereof were issued by the Reserve Bank of India during 2021-22. The particulars of transactions relating to Loans and Advances received from Government of India and loans raised from open market are given in Statement No.17.

EXPLANATORY NOTES TO STATEMENT 6-Concl'd.

4. Service of debt

Interest on debt and other obligations - The outstanding gross debt and other obligations and the total net amount of interest charges met from revenue during 2020-21 and 2021-22 were as shown below:-

	2021-22	2020-21	Net increase (+)/ decrease (-) during the year	Percentage Increase (+)/ Decrease (-) during the year
	(₹ in crore)			
(i) Gross debt and other obligations outstanding at the end of the year				
(a) On Public Debt and Small Savings, Provident Funds etc.	3,50,146.46	3,02,666.86	47,479.60	15.69
(b) On other obligations	7,246.30	5,719.15	1,527.15	26.70
Total (i)	3,57,392.76	3,08,386.01	49,006.75	15.89
(ii) Interest paid by Government				
(a) On Public Debt and Small Savings, Provident Funds etc.	23,171.51	20,768.85	2,402.66	11.57
(b) On other obligations	101.09	171.85	(-)70.76	(-)41.18
Total (ii)	23,272.60	20,940.70	2,331.90	11.14
(iii) Deduct				
(a) Interest received on loans and advances given by Government.	150.72	228.95	(-)78.23	(-)34.17
(b) Interest realised on investment of cash balances	14.80	4.05	10.75	265.43
Total (iii)	165.52	233.00	(-)67.48	(-)28.96
(iv) Net interest charges	23,107.08	20,707.70	2,399.38	11.59
(v) Percentage of gross interest (item (ii)) to total revenue receipts	19.96	21.45	(-)1.49	(-)6.93
(vi) Percentage of net Interest (item (iv)) to total revenue receipts	19.82	21.21	(-)1.39	(-)6.55

In addition, there were certain other receipts and adjustments totalling ₹11.54 crore such as interest received from Departmental Commercial Undertakings. If this is also deducted, the net burden of interest on the revenue would be ₹23,107.87 crore which works out to 19.81 *per cent* of the revenue for the year 2021-22. The Government also received ₹227.98 crore during the year as dividend on investments in various undertakings.

5. Appropriation for reduction or avoidance of Debt

During the year no amount was contributed by Government to the Consolidated Sinking Fund constituted for redemption of outstanding liabilities by debiting '2048 Appropriation for reduction or avoidance of debt'.

(*)Includes premium received on Market Loans (₹42.06 crore) .

7. STATEMENT OF LOANS AND ADVANCES GIVEN BY THE GOVERNMENT

Section:1 Summary of Loans and Advances: Loanee Group-wise

Loanee Groups ¹	Balance on April 1, 2021	Disbursement during the year	Repayments during the year	Write off of irrecoverable Loans and Advances	Balance on March 31, 2022	% Increase/ decrease during the year	Interest in arrears
(₹ in crore)							
Universities/Academic Institutions							
Panchayati Raj Institutions	0.09				0.09		0.39
Municipalities/Municipal Councils/Municipal Corporations	85.96		0.09		85.87	(-)0.10	139.16
Urban Development Authorities	63.51				63.51		27.30
Housing Boards/State Housing Corporations	1,203.07	0.78	0.59		1,203.26	0.02	590.31
Statutory Corporations	9,761.14	2,070.23	1.40		11,829.97	21.19	1,305.02
Government Companies	3,246.39 (*)	542.06	244.37		3,544.08	9.17	2,099.80
Co-operative Societies/ Co-operatives							
Corporations/Banks	1,191.21	92.13	57.71		1,225.63	2.89	147.58
Others	3,368.74	129.35	6.60		3,491.49	3.64	1,664.22
Government Servant.	801.09	11.36	167.26	0.15	645.04	(-)19.48	
Miscellaneous purposes	4.19	8.38	1.07		11.50	174.46	
Total	19,725.39	2,854.29	479.09	0.15	22,100.44	12.04	5,973.78

(*) Decreased *proforma* by ₹31.38 crore due to reclassification of conversion of loan into equity for Kerala Electrical and Allied Engineering Company Limited

7. STATEMENT OF LOANS AND ADVANCES GIVEN BY THE GOVERNMENT-Contd

Section:1 Summary of Loans and Advances: Loanee Group-wise -Concl'd

Following are the cases of a loan having been sanctioned as 'loan in perpetuity'

Sl No.	Loanee entity	Year of sanction	Sanction Order No.	Amount
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Information not available

Section : 2 Summary of Loans and Advances : Sector-wise

Sectors	Balance on April 1, 2021	Disbursement during the year	Repayments during the year	Write off of irrecoverable Loans and Advances	Balance on March 31, 2022	% Increase/decrease during the year	Interest in arrears
			<i>(₹ in crore)</i>				
Loans for General Services	1.93	2.00			3.93	103.63	
Loans for Social Services	4,471.73	75.51	18.14		4,529.10	1.28	2,420.99
Loans for Economic Services	14,446.44 (*)	2,757.04	292.62		16,910.86	17.06	3,552.79
Loans for Government Servant	801.09	11.36	167.26	0.15	645.04	(-)19.48	
Loans for Miscellaneous purposes	4.20	8.38	1.07		11.51	174.05	
Total-Loans and Advances	19,725.39	2,854.29	479.09	0.15	22,100.44	12.04	5,973.78

(*) Decreased *proforma* by ₹31.38 crore due to reclassification of conversion of loan into equity for Kerala Electrical and Allied Engineering Company Limited

7. STATEMENT OF LOANS AND ADVANCES GIVEN BY THE GOVERNMENT-*Concl*

Section 3 Summary of repayment in arrears - Loanee Group wise

Loanee-Group	Amount of arrears as on March 31, 2022			Earliest period to which arrears relates	Total loans outstanding against the entity on March 31, 2022
	Principal	Interest	Total		
1	2	3	4	5	6
			<i>(₹ in crore)</i>		
Universities/Academic Institutions					
Panchayati Raj Institutions		0.39	0.39	1970-71	
Municipalities/Municipal					
Councils/Municipal Corporations	79.03	139.16	218.19	1960-61	86.28
Urban Development Authorities	30.67	27.30	57.97	1968-69	61.60
Housing Boards	1,165.21	590.31	1,755.52	1980-81	1,203.25
Statutory Corporations	4,805.07	1,305.02	6,110.09	1983-84	9,185.34
Government Companies	2,727.27	2,099.80	4,827.07	1970-71	4,777.55
Co-operative Societies/Co-operatives					
Corporations/Banks	332.16	147.58	479.74	1997-98	338.28
Others	3,058.80	1,664.22 (#)	4,723.02	1996-97	2,656.22

(#) Represents Interest in arrears relating to Kerala Water Authority (₹1,597.19 crore) and TEXTFED (₹67.03 crore)

Note: For details refer Section 2 of Detailed Statement of Loans and Advances given by the State Government.

8. STATEMENT OF INVESTMENTS OF THE GOVERNMENT

Comparative Summary of Government Investment in the share capital for 2020-21 and 2021-22

Name of the Concern	2021-22			2020-21		
	Number of concerns	Investment at the end of the year	Dividend/Interest received during 2021-22	Number of concerns	Investment at the end of the year	Dividend/Interest received during 2020-21
('₹ in crore)						
Statutory Corporations	3	1,313.74		3	1,276.28	
Government Companies	126	5,082.43	216.27	117	4,785.76 (a)	73.46
Other Joint Stock Companies	40	1,735.23	3.37	40	1,630.12	29.33
Co-operative Banks and Societies (*)		1,636.08 (b)	8.33		1,661.86	7.40
Total	169	9,767.48 (b)	227.97	160	9,354.02 (a)	110.19

(a) (i) Increased *proforma* by reclassification of conversion of loan into equity for Kerala Electrical and Allied Engineering Company limited (₹31.38 crore), reclassification of revenue into Capital Expenditure for Bhavanam Foundation Kerala (₹40.00 crore) and decreased *proforma* for reclassification for disbursing gratuity arrears of Kerala State Cashew Development Corporation (₹47.50 crore), and ₹99.90 crore for Kerala Social Security Pension Limited as Grant in Aid.

(ii) Difference of ₹18.39 crore in the closing balance of previous year is due to inclusion of 'Kerala Pottery Manufacturing and Marketing Development Corporation', 'Kerala Waterways and Infrastructure Limited' and 'Kerala Shipping and Inland Navigation Corporation Limited' in Government companies, which were in the exclusion list until 2020-21.

(b) Decreased *proforma* by ₹60.27 crore due to proceeds of retirement of share capital transferred to capital receipts.

(c) Excludes ₹713.48 crore being Sewerage schemes of Kerala Water Authority (₹69.50 crore), Seed capital for NBCFDC & NMDFC schemes (₹5.50 crore), Providing common facilities for Working Women at Industrial Parks (₹3.00 crore), Upgradation of the Infrastructure in Existing Industrial Parks (₹16.40 crore), Integrated Water Transport System to Kochi (₹164.30 crore), Smart City Project (₹31.20 crore), Hotel Management at Kottayam (₹0.01 crore), Electronic Fabrication Laboratory (₹3.55 crore) Companies producing Neera (₹5.00 crore), LAC-ADS (₹5.27 crore), Solar Cruise Boat (₹4.25 crore), Kerala Maritime Board (₹0.01 crore), Construction of POL Carrier Barge (₹2.50 crore), Share Capital Contribution to Kerala State Co operative Bank (₹400.00 crore), Construction of Acid Carrier Barges (₹2.99 crore).

(*) Societywise details not available.

9. STATEMENT OF GUARANTEES GIVEN BY THE GOVERNMENT

Guarantees given by the State Government for repayment of loans, etc. raised by Statutory Corporations, Government Companies, Local Bodies and Other institutions during the year and sums guaranteed outstanding on the 31 March 2022 in various sectors are shown below:-

Sector	Maximum amount guaranteed	Outstanding at the beginning of 2021-22	Additions during the year	Deletions (Other than invoked) during the year	Invoked during the year		Outstanding at the end of 2021-22(*)	Guarantee Commission or fee		Other material details
					Discharged	Not Discharged		Receivable	Received	
1	2	3	4	5	6	7	8	9	10	11
(₹ in crore)										
Co-operative (11)	7,729.35	6,053.29	415.43	2.33			6,466.39	21.27	47.71	
Roads & Transport (1)	3,150.00	3,178.75		130.29			3,048.46	103.25		
State Financial Corporation (1)	757.40	216.78		108.06			108.72	0.81	1.63	
Other Institutions (33)	48,967.29	27,152.17	7,917.00	322.89			34,746.28	180.89	181.42	
Total	60,604.04	36,600.99	8,332.43	563.57			44,369.85	306.22	230.76	

Section 3 of the 'Kerala Ceiling on Government Guarantees Act, 2003' amended in the 'Kerala Finance (No.2) Act, 2018' provides that the total Outstanding Government Guarantees shall be within the limit of five percent of the Gross State Domestic Product (GSDP) of the State as, calculated by the Department of Economics and Statistics for the respective financial year'.

This Act came into force with effect from the first day of April 2018.

The estimate of GSDP for the year was ₹9,01,997.83 crore as per the details from Economics and Statistics Department. As per the Statement furnished by Government, the Outstanding Guarantees as on 31 March 2022 was ₹44,369.85 crore which was within the limit of five percent of GSDP i.e., ₹45,099.89 crore .

(*) Outstanding guarantees include interest, penal interest etc.

(@) Amount negligible

10. STATEMENT OF GRANTS-IN-AID GIVEN BY THE GOVERNMENT

(i) Grants-in-aid paid in cash

Grantee Institutions	Grants released			Grants for creation of capital assets	
	2021-2022		2020-2021	2021-22	2020-2021
	Non-Plan	Plan including CSS and CP	Total		
<i>(₹ in crore)</i>					
1 Panchayati Raj Institutions					
(i) Zilla Parishads	1,082.72	13.56	1,096.28	1,482.57	819.79
(ii) Panchayat Samities	856.24	86.39	942.63	1,246.46	833.79
(iii) Gram Panchayats	5,553.14	9.71	5,562.85	5,963.11	3,171.46
2 Urban Local Bodies					
(i) Municipal Corporations	846.87	336.42	1,183.29	1,802.40	724.87
(ii) Municipalities/ Municipal Councils	1,129.22	271.82	1,401.04	1,850.62	920.50
(iii) Others					
3 Public Sector Undertakings					
(i) Government Companies	863.87	108.22	972.09	774.67	
(ii) Statutory Corporations		0.10	0.10	0.25	
4 Autonomous Bodies					
(i) Universities	1,489.47	223.54	1,713.01	1,569.61	39.57
(ii) Development Authorities					
(iii) Cooperative Institutions	8.94	38.49	47.43	91.71	12.50
(iv) Others	2,733.45	600.56	3,334.01 (a)	3,150.01	648.12
5 Non-Government Organisations	3.89	1.93	5.82	24.93	
Total	14,567.81	1,690.74	16,258.55	17,956.34	7,170.60

(a) Includes ₹329.68 crore being Grant-in-aid to The Kerala Water Authority

10. STATEMENT OF GRANTS-IN-AID GIVEN BY THE GOVERNMENT		
(ii) Grants-in-aid given in kind		
Grantee Institutions	Total Value	
	2021-2022	2020-2021
	(₹ in crore)	
1 Panchayati Raj Institutions		
(i) Zilla Parishads		
(ii) Panchayat Samities		
(iii) Gram Panchayats		
2 Urban Local Bodies		
(i) Municipal Corporations		
(ii) Municipalities/ Municipal Councils	Details of Grants-in-aid given in kind are awaited from State Government	
(iii) Others		
3 Public Sector Undertakings		
(i) Government Companies		
(ii) Statutory Corporations		
4 Autonomous Bodies		
(i) Universities		
(ii) Development Authorities		
(iii) Cooperative Institutions		
(iv) Others		
5 Non-Government Organisations		
Total		

11. STATEMENT OF VOTED AND CHARGED EXPENDITURE						
Particulars	Actuals					
	2021-22				2020-21	
	Charged	Voted	Total	Charged	Voted	Total
	<i>(₹ in crore)</i>					
Expenditure Heads (Revenue Account)	23,854.22	1,22,325.29	1,46,179.51	21,243.77	1,02,202.56	1,23,446.33
Expenditure Heads (Capital Account)	144.32	14,047.42	14,191.74	257.62	12,632.03	12,889.65
Disbursement under Public Debt, Loans and Advances, Inter-state Settlement and Transfer to Contingency Fund (a)	35,923.77	2,830.51	38,754.28	38,928.01	2,548.35	41,476.36
Total	59,922.31	1,39,203.22	1,99,125.53	60,429.40	1,17,382.94	1,77,812.34
(a) The figures have been arrived as follows:-						
E. Public Debt						
Internal Debt of the State Government	35,149.61	..	35,149.61	38,202.56	..	38,202.56
Loans and Advances from the Central Government	750.38	..	750.38	725.29	..	725.29
F. Loans and Advances (*)						
Loans for General Services	..	2.00	2.00	..	..	..

(*) A more detailed account is given in Statement No. 18 at pages 390 to 477.

11. STATEMENT OF VOTED AND CHARGED EXPENDITURE - <i>Concl'd</i>						
Particulars	Actuals					
	2021-22		Total	2020-21		Total
	Charged	Voted		Charged	Voted	
(₹ in crore)						
F. Loans and Advances - <i>Concl'd</i>						
Loans for Social Services	17.73	57.78	75.51	..	133.18	133.18
Loans for Economic Services	6.05	2,750.99	2,757.04	0.16	2,405.23	2,405.39
Loans to Government Servants, etc.	..	11.36	11.36	..	9.69	9.69
Loans for Miscellaneous Purpose	..	8.38	8.38	..	0.25	0.25
G.Inter-State Settlement						
Inter-State Settlement	..	..	..	..	..	..
H. Transfer to Contingency Fund						
Transfer to Contingency Fund	..	..	..	..	..	..

The percentage of charged expenditure and voted expenditure to total expenditure during 2020-21 and 2021-22 were as under:-

Year	Percentage of total expenditure	
	Charged	Voted
2020-2021	33.98	66.02
2021-2022	30.09	69.91

12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR EXPENDITURE OTHER THAN ON REVENUE ACCOUNT			
Heads	On 1st April 2021	During the year 2021-22	On 31st March 2022
		(₹ in crore)	
CAPITAL AND OTHER EXPENDITURE			
Capital Expenditure (Sub-sector wise)-			
Public Works	2,530.82	196.17	2,726.99
Other General Services	338.70	72.09	410.79
Education, Sports, Art and Culture	3,889.18	488.32	4,377.50
Health and Family Welfare	2,940.06	310.43	3,250.49
Water Supply, Sanitation, Housing and Urban Development	5,151.67	2,189.42	7,339.25
Information and Broadcasting	22.13	0.36	22.49
Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	1,368.22	199.77	1,567.99
Social Welfare and Nutrition	390.30	16.95	407.25
Other Social Services	1,338.64	137.39	1,476.03
Agriculture and Allied Activities	6,077.86	558.49	6,577.93
Rural Development	4,827.73	1,194.05	6,021.78
Special Areas Programme	39.49	5.18	44.67
Irrigation and Flood Control	8,260.45	440.64	8,701.09
Energy	48.67	1.64	50.31
Industry and Minerals	6,084.81	541.36	6,626.16
Transport	36,521.56	4,219.17	40,740.73
Science Technology and Environment	5.51		5.51
General Economic Services	13,739.86	3,620.30	17,360.16
Total - Capital Expenditure	93,575.66	14,191.73	1,07,707.12
(a) Decreased <i>proforma</i> ₹1.84 crore due to proceeds of retirement of share capital transferred to capital receipts			
(b) Decreased <i>proforma</i> ₹99.90 crore due to reclassification of capital amount as grant of KSSPL			
(c) Increased <i>proforma</i> by ₹40.00 crore due to reclassification Revenue Expenditure as investment in Bhavanam Foundation			
(d) Decreased <i>proforma</i> ₹58.42 crore due to proceeds of retirement of share capital transferred to capital receipts			
(e) Decreased <i>pro forma</i> by ₹47.50 crore due to reclassification of gratuity arrears of cashew workers to new head of account and increased <i>proforma</i> by ₹31.38 crore due to conversion of loan given to Kerala Electrical and Allied Engineering Company Limited as Equity			
(f) Decreased <i>proforma</i> ₹0.01 crore due to proceeds of retirement of share capital transferred to capital receipts			
(g) Increased <i>proforma</i> by ₹71.38 vide foot note (c) and (e) and decreased <i>proforma</i> by ₹147.40 crore vide foot note (b) and (e) of this statement			
(h) Decreased <i>proforma</i> by ₹60.27 crore vide foot note (a) ,(d) and (f) of this statement			

12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR EXPENDITURE OTHER THAN ON REVENUE ACCOUNT-Contd			
Heads	On 1st April 2021	During the year 2021-22	On 31st March 2022
		(₹ in crore)	
CAPITAL AND OTHER EXPENDITURE-Concl'd.			
Loans and Advances -			
Loans and Advances for various Services -			
General Services	1.94	2.00	3.94
Education, Sports, Art and Culture	10.68	41.50	52.18
Health and Family Welfare	451.60		451.60
Water Supply, Sanitation, Housing and Urban Development	3,972.06	0.85	3,972.91
Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	5.19	(-)0.02	5.17
Social Welfare and Nutrition	3.42	0.50	3.92
Other Social Services	28.77	14.53	43.30
Agriculture and Allied Activities	1,153.55	43.20	1,196.75
Rural Development	0.57		0.57
Special Areas Programme	0.29		0.29
Irrigation and Flood Control			
Energy	2,935.75	56.68	2,992.43
Industry and Minerals	3,433.04 (i)	241.99	3,675.03
Transport	6,921.28	2,107.56	9,028.84
General Economic Services	1.98	15.00	16.98
Loans to Government Servants, etc.	801.09	(-)156.05	645.04
Miscellaneous Loans	4.18	7.31	11.49
Total - Loans and Advances	19,725.39	2,375.05	22,100.44
Total - Capital and Other Expenditure	1,13,301.05 (j)	16,566.78	1,29,807.56 (k)
Deduct- (i) Contribution from Contingency Fund			
(ii) Contribution from Miscellaneous Capital Receipts	380.82	60.27	441.09
(iii) Contribution from development funds, reserve funds etc.			
Net - Capital and Other Expenditure	1,12,920.23 (j)	16,506.51	1,29,366.47 (k)

(i) Decreased *proforma* by ₹31.38 crore due to conversion of loan given to Kerala Electrical and Allied Engineering Company Limited as Equity

(j) Increased *proforma* by ₹71.38 vide foot note (c) and (e) and decreased *proforma* by ₹1,47.4 crore vide foot note (b) and (e) of this statement

(k) Decreased *proforma* by ₹60.27 crore vide foot note (a) ,(d) and (f) of this statement

**12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR
EXPENDITURE OTHER THAN ON REVENUE ACCOUNT-Concl'd.**

<i>Heads</i>	<i>On 1st April 2021</i>	<i>During the year 2021-22</i>	<i>On 31st March 2022</i>
		<i>(₹ in crore)</i>	
PRINCIPAL SOURCES OF FUNDS -			
Debt -			
Internal Debt of the State Government	1,90,474.09	20,317.50	2,10,791.59
Loans and Advances from the Central Government	14,973.64	8,714.64	23,688.28
Small Savings, Provident Funds, etc.	97,219.13	18,447.47	1,15,666.60
Total - Debt	3,02,666.86	47,479.61	3,50,146.47
Other Obligations -			
Contingency Fund	100.00		100.00
Reserve Funds	3,457.91	(-)85.44	3,372.47
Deposits and Advances	4,570.61	1,788.43	6,359.04
Suspense and Miscellaneous	526.55	(-)198.03	328.52
Remittances	(-)1,042.19	(-)431.12	(-)1,473.31
Total - Other Obligations	7,612.88	1,073.84	8,686.72
Total - Debt and Other Receipts	3,10,279.74	48,553.45	3,58,833.19
<i>Add</i> -Adjustment on account of retirement/disinvestment	(-)331.93	(l)	(-)392.20 (m)
<i>Deduct</i> -(i) Cash balance	(-)206.42	(-)87.44	(-)293.86
(ii) Investments	5,181.50	2,594.30	7,775.80
Add-Amount closed to Government Account during 2021-22	397.87	(-)0.81	397.06
Net - Provision of Funds	3,05,370.60	46,045.78 (n)	3,51,356.11 (o)

(l) Shown as minus figure to balance the figures under Principal Sources of funds and Application of funds.

(m) Represents the adjustment entry to balance the figures under Principal Sources of funds and Application of funds consequent on reducing the capital outlay by ₹60.27 crore on account of retirement of share capital.

(n) (i) Differs from ₹16,506.51 crore (Net-Capital and Other expenditure) by ₹29,539.27 crore (Revenue Deficit).

(ii) There was also a difference of ₹2,21,989.64 crore between the net capital and other expenditure as on 31 March 2022 and the net provision of funds which represents cumulative revenue deficit.

(o) Differs by ₹60.27 crore horizontally due to adjustment on account of disinvestment/retirement in closing balance *vide* foot note (h) of this Statement.

**13.- SUMMARY OF BALANCES UNDER
CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT**

A. The following is a summary of the balances as on 31 March 2022:-

Debit balance (₹ in crore)	Sector of the General Account	Name of Account	Credit balance (₹ in crore)
		Consolidated Fund-	
3,29,250.80 (*)	A to D and part of L (MH 8680 only)	Government Account	
	E	Public Debt	2,34,479.87
22,100.45	F	Loans and Advances	
		Contingency Fund-	
		Contingency Fund	100.00
		Public Account-	
	I	Small Savings, Provident Funds, etc.	1,15,666.60
	J	Reserve Funds--	
		(i) Reserve Funds bearing interest	471.73
		(ii) Reserve Funds not bearing interest	
		Gross Balance	2,900.74
2,545.51		Investments	
	K	Deposits and Advances--	
		(i) Deposits bearing interest	0.51
60.29		(ii) Deposits not bearing interest	6,418.82
		(iii) Advances	
	L	Suspense and Miscellaneous--	
5,230.30		Investments	
		Other Items (Net)	328.53
1,473.31	M	Remittances	
<u>(-)293.86</u>	N	Cash Balance	<u>(**)</u>
3,60,366.80		Total	3,60,366.80

(*) Please refer to explanatory notes under 'B' below containing information about the system of book-keeping in Government accounting.

(**) As regards Reserve Bank Deposits which is a component of the Cash Balance of the Government, there was a difference between the figures reflected in the Accounts and that intimated by the Reserve Bank of India. Footnote (m) under Statement 21 at Page.527 may please be referred to for details.

13. SUMMARY OF BALANCES UNDER CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT-Contd.

B. Government Account: Under the system of book-keeping followed in Government Accounts, the amount booked under revenue, capital and other transaction of Government the balances of which are not carried forward from year to year in the accounts, are closed to a single head called 'Government Account'. The balance under this head represents the cumulative result of all such transactions.

To this, the balances under Public Debt, Loans and Advances, Small Savings, Provident Funds, Reserve Funds, Deposits and Advances, Suspense and Miscellaneous (Other than Miscellaneous Government Account), Remittances, Contingency Fund, etc. are added and the closing cash balance at the end of the year is to be worked out and proved.

The other headings in the summary take into account the balances under all account heads in Government books in regard to which Government has a liability to repay the money received or has a claim to recover the amounts paid and also heads of account opened in the books for adjustment of remittance transactions.

It must be understood that these balances cannot be regarded as a complete record of the financial position of the Government as it does not take into account all the physical assets of the State, such as lands, buildings, communication, etc. nor any accrued dues or outstanding liabilities which are not brought to account under the cash basis of accounting followed by Government.

-
- (i) In a number of cases, there are unreconciled differences in the closing balance as reported in the 'Detailed statement on Contingency Fund and Public Account (Statement no.21) and that shown in separate registers or other records maintained in the Account Office/Departmental Offices for the purpose. Steps are being taken to settle the discrepancies.
 - (ii) The balances are communicated to the officers concerned every year for verification and acceptance thereof. In a large number of cases such acceptances have not been received.

**13. SUMMARY OF BALANCES UNDER
CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT-Concl'd.**

The net amount at the debit of Government Account at the end of the year has been arrived at as under:-

Debit (₹ in crore)	Details	Credit (₹ in crore)
	A. Amount at the debit of Government	
2,85,579.27	(a) Account on 1 April 2021	
	B. Receipt Heads (Revenue Account)	1,16,640.24
	C. Receipt Heads (Capital Account)	60.27
1,46,179.51	D. Expenditure Heads (Revenue Account)	
14,191.73	E. Expenditure Heads (Capital Account)	
0.81	F. Suspense and Miscellaneous (Miscellaneous Government Accounts)	
	G. Amount at the debit of Government Account on 31 March 2022	3,29,250.81
<u>4,45,951.32</u>	TOTAL	<u>4,45,951.32</u>
(a) This is arrived at as follows-		
	(1) Balance as on 31 March 2021	2,85,547.89
	(2) Increase on account of conversion of loan into equity	31.38
		<u>2,85,579.27</u>

Notes to Finance Accounts for the year 2021-22

1. Summary of Significant Accounting Policies:

(i) Reporting Entity:

These accounts present the transactions of the Government of Kerala. The accounts of receipts and expenditure of the Government of Kerala have been compiled based on the initial accounts rendered by 24 account rendering units comprising 23 District Treasuries and e-treasury, Pay and Accounts Offices and Advices of the Reserve Bank of India. The transactions of the Public Works (70), Forest (102) Irrigation (82) and National Highway (12) Divisions are being routed through Treasuries like other Departments. In Kerala, the treasuries are responsible for rendering each and every transaction effected in the system to the Principal Accountant General (A&E). In VLC, e-data is consolidated and from this monthly civil accounts are prepared and submitted to Government. No accounts have been excluded at the end of the year.

(ii) Reporting Period:

The reporting period of these accounts is 1 April 2021 to 31 March 2022.

(iii) Reporting Currency:

The accounts of the Government of Kerala are reported in Indian Rupees (₹).

(iv) Form of Accounts:

Under Article 150 of the Constitution of India, the accounts of the Union and of the States are kept in such form as the President may, on the advice of the Comptroller and Auditor General of India, prescribe. The word "form" used in Article 150 has a comprehensive meaning so as to include the prescription not only of the broad form in which the accounts are to be kept but also the basis for selecting appropriate heads of accounts under which the transactions are to be classified, which forms the chart of accounts.

(v) Basis of Budget and Financial Reporting:

As per the provisions of Article 202 of the Constitution of India, a statement of estimated receipts and expenditure, the Annual Financial Statements (called Budget) for a financial year is presented to the legislature in form of grants/appropriations before the commencement of the financial year. Budget is presented on gross basis without the recoveries and receipts which are otherwise permitted to be set off in reduction of expenditure. All grants / appropriations relating to heads of budget and accounts, whose balances are not carried forward, lapse at the end of the financial year.

Budget and Accounts: Both budget and accounts of the State follow the same accounting period, cash basis of accounting and uniform basis of classification. The accounts are classified as per the List of Major and Minor Heads to the level of Minor Heads as notified by the Controller General of Accounts in consultation with the Comptroller & Auditor General of India. Classification followed below Minor Heads is opened by the State Government in consultation with Principal Accountant General (A&E). A separate budget comparison statement is presented as Appropriation Accounts, which represents actual disbursements in comparison to the grants/appropriations.

Cash basis: The accounts represent the actual cash receipts and disbursements during the reporting period with the exception of such book adjustments which are authorised. Receipts and disbursements in the Finance Accounts are on net basis; net of recoveries, deductions and refunds.

Book Adjustments: Book adjustments are non-cash transactions that appear in the accounts as adjustments / settlements. Some of these transactions take place at the level of the account rendering units, *e.g.*, treasuries, divisions, *etc.*, for adjustments of deductions and recoveries from salaries to Revenue Receipts/Loans/Public Account, 'nil' bills for transfer of moneys between the Consolidated Fund and Public Account, *etc.*

Book adjustments are also carried out at Office of the Principal Accountant General (A&E). These, amongst others, include booking for creation of and contribution to funds in Public Account by debit to Consolidated Fund (*e.g.*, State Disaster Response Fund, Central Road Fund, Sinking Fund *etc.*) crediting deposit heads of accounts in Public Account by debiting Consolidated Fund; annual adjustment of interest on General Provident Fund and State Government Group Insurance Scheme by debiting Major Head 2049-Interest Payments and crediting relevant Major Heads in Public Account, adjusting Debt waiver under the scheme of Government of India based on the recommendations of the Central Finance Commissions, recoupment of Contingency Fund, *etc.*

Classification between Capital and Revenue Expenditure: Significant expenditure incurred with the object of acquiring tangible assets of a permanent nature (for use in the organisation and not for sale in the ordinary course of business) or enhancing the utility of existing assets, are broadly defined as Capital Expenditure. Subsequent charges on maintenance, repair, upkeep and working expenses, which are required to maintain the assets in a running order as also all other expenses incurred for the day to day running of the organisation, including establishment and administrative expenses are classified as Revenue Expenditure. Capital and Revenue Expenditure are shown separately in the Accounts.

Merger of Plan and Non-Plan classification of expenditure: As part of the structural reforms in the budget, Government of India had dispensed the distinction between Plan and non-Plan classification of expenditure from the year 2017-18 onwards. However, the State government has decided to continue the existing classification of Plan, Non-Plan expenditure in the Budget and prefer to maintain the status quo and to follow the five-year plan based development strategy.

Physical and Financial Assets and Liabilities: Physical Assets and Financial Assets (such as, investments, loans and advances made by the Government, *etc.*), as well as Liabilities, such as debt, *etc.*, are measured at historical cost. Physical Assets are not depreciated, and financial assets are not amortized. Losses in Physical Assets at the end of their life are also not expensed or recognized.

Grants-in-aid: In compliance with the Indian Government Accounting Standard (IGAS) 2: Accounting and Classification of Grants-in-aid, grants-in-aid in cash is recognised as Revenue Expenditure at the time of disbursement even if it involves creation of assets by the grantee, except in cases specifically authorised by the President on the advice of the Comptroller and Auditor General of India. All grants received are recognised as revenue receipts. Details for meeting the requirements of accounting and classification of Grants-in-aid given by the State Government are depicted in Statement 10 and Appendix III of the Finance Accounts. Detailed information in respect of Grants-in-aid given in kind is not available.

Loans and advances: In compliance with the IGAS 3: Loan and Advances made by Government, details of loans and advances made by the State Government are disclosed in Statements 7 and 18 of the Finance Accounts. The closing balances depicted in Statements as on 31 March 2022 are arrived at by adding the current year's transactions appeared in the Monthly Civil accounts to the closing balance of the previous year.

Retirement benefits: Retirement benefits disbursed during the reporting period have been reflected in the accounts, but the future pension liability of the Government towards employees under the Old Pension scheme, *i.e.*, the liability towards payment of retirement benefits for the past and the present service of its employees is not included in the accounts.

(vi) Rounding off:

The Statements present figures which are rounded-off to ₹ in lakh and ₹ in crore as depicted at the top of the respective Statements.

Minor difference of ₹0.01/0.02 lakh/crore, wherever occurring, between the Summary Statements and Detailed Statements in Volume –I and Volume-II respectively, is due to rounding.

(vii) Cash Balance:

Cash balance as reported in the accounts is the balance of the state as at end of the 31 March of a year recorded in the Account of the State Government with the Central Accounts Section of the Reserve Bank of India. The cash balance reflects the balance after cash transactions involving Consolidated Fund, the Contingency Fund and Public Account of the State for the year. Book adjustments do not affect the cash balance. Cash balance reported in the Finance Accounts is subject to reconciliation with the book of the Reserve Bank of India.

(viii) Disclosure of Contingent & Committed liabilities:

Contingent liabilities are not recognised. In compliance with the IGAS 1: 'Guarantees given by the Government, Sector/class-wise, and details of guarantees are disclosed in Statements 9 and 20 of the Finance Accounts as per the details made available by the State Government.

The Government does not follow commitment accounting and the commitments are neither recorded nor the liability against commitment recognised in accounts, but it discloses its future commitments under Appendix XII of the Finance Accounts.

(ix) Pass-through transactions:

Pass-through transactions in the nature of receipts collected by the State but required to be transferred to other entity are disclosed in the Notes to Finance Accounts. The pass through transactions are as follows:-

- (i) Transfer to Kerala Road Safety fund as per Kerala Road Safety Authority Act 2007
- (ii) Transfer to Kerala Infrastructure Investment Fund Board (KIIFB)
- (iii) Transfer of 10 *per cent* of the collection of the year in the State CAMPA Fund to the National Fund on annual basis.

The details of the above pass through transactions are mentioned in Para 5.

2 Compliance with the Accounting Framework:

(i) Opening of New Sub Heads/Detailed Heads of Accounts without advice:

According to Article 150 of the Constitution of India the accounts of the State are to be kept in the form as advised by the Comptroller and Auditor General of India. During 2021-22, the State Government of Kerala opened 41 new Sub Heads (24 under the Revenue Section, 17 under Capital section and Loan heads under Public Accounts) in the budget, without seeking the advice of the Comptroller and Auditor General as required under the Constitution. The State Government provided budget provisions under these heads and incurred expenditure of ₹68.20 crore under the Revenue Section and ₹80.49 crore under the Capital Section in these heads during 2021-22.

(ii) Discrepancy in depiction of budget provisions and wrong classification:

The budget documents of the State Government for the year did not depict the budget provision and correct classification of expenditure in respect of the object head '16 Major works' to be opened under the Capital Expenditure head. During 2021-22, budget provision of ₹7.83 crore has been provided under the object head 16 Major works below the revenue head '3054-80-800-95' and expenditure of ₹6.85 crore has been incurred.

3. Consolidated Fund:

(i) Goods and Services Tax:

Goods and Services Tax (GST) was introduced with effect from 1 July 2017. During the year 2021-22, the State GST collection was ₹24,169.81 crore compared to ₹20,028.31 crore in 2020-21, registering an increase of ₹4,141.50 crore (20.68 *per cent*). This includes Advance Apportionment of IGST amounting to ₹1,407.55 crore. In addition, the State received ₹4,832.67 crore as its share of net proceeds assigned to the State under Central Goods and Services Tax. The total receipts under GST were ₹29,002.48 crore. The State received, compensation of ₹3,855.55 crore as Revenue receipt on account of loss of revenue arising out of implementation of GST during 2021-22.

The relevant figures are available in Statement No. 14 of the Finance Accounts.

Further, the state also received ₹8,739.31 crore debt during 2021-22 (total debt of ₹3,57,392.76 crore as on 31 March 2022) as back-to-back loan from the Central Government in lieu of GST compensation which would not be treated as debt of the State for any norms which may be prescribed by the Finance Commission as per the decision of Department of Expenditure, Government of India.

The relevant figures are available in Statement No. 17 of the Finance Accounts.

(ii) Misclassification between Revenue and Capital Expenditure:

During the year 2021-22, Government of Kerala incorrectly booked expenditure of ₹20.00 crore under Capital Section instead of Revenue Section as has been determined from the purpose of expenditure. The impact of misclassification is given under para 6.

This has reference to figures in Statements 4, 5, 15 and 16 of the Finance Accounts.

(iii) Reconciliation of Receipts and Expenditure between CCOs and Principal Accountant General (A&E):

All Controlling Officers are required to reconcile receipts and expenditure of the Government with the figures accounted for by the Principal Accountant General (A&E), Kerala. During the year 2021-22, receipts amounting to ₹66,442.18 crore (95.00 *per cent* of total reconcilable receipts of ₹69,939.14 crore) and expenditure amounting to ₹1,38,431.10 crore (93.00 *per cent* of total reconcilable expenditure of ₹1,48,850.65 crore) were reconciled by the State Government.

In comparison, receipts amounting to ₹53,837.23 crore (99.83 *per cent* of total reconcilable receipts of ₹53,930.14 crore) and expenditure amounting to ₹1,14,283.13 crore (95.09 *per cent* of total reconcilable expenditure of ₹1,20,184.93 crore) were reconciled by the State Government during 2020-21.

(iv) Bookings under Minor Head 800-Other Expenditure and 800-Other Receipts:

The Minor Head 800-Other Expenditure/800-Other Receipts is to be operated only when the appropriate minor head has not been provided in the accounts. Routine operation of Minor Head 800 should be discouraged since it renders the accounts opaque.

During the year 2021-22, ₹9,413.23 crore under 68 Major Heads of accounts, constituting 5.87 *per cent* of the total Revenue and Capital Expenditure (₹1,60,371.24 crore) was classified under the Minor Head 800-Other Expenditure in the accounts. During 2020-21, ₹6,571.81 crore under 71 Major Heads of accounts, constituting 4.82 *per cent* of the total Revenue and Capital Expenditure (₹1,36,335.98 crore) was classified under the Minor Head 800-Other Expenditure in the accounts.

Similarly, ₹2,066.08 crore under 48 Major Heads of Account, constituting 1.77 *per cent* of the total Revenue Receipts (₹1,16,640.24 crore) was classified under 800-Other Receipts in the accounts. During the previous year, ₹2,237.78 crore under 48 Major Heads of Account, constituting 2.29 *per cent* of the total Revenue Receipts (₹97,616.83 crore) was classified under 800-Other Receipts in the accounts.

(v) Transfer of funds to Personal Deposit (PD) Accounts:

Personal Deposit (PD) accounts are opened by orders of the State Government for specific purposes, where, funds are transferred from the Consolidated Fund by booking the expenditure under Service heads.

Details of PD accounts as on 31 March 2022 are given below:

(₹ in crore)

Opening Balance as on April -2021		Addition during the year 2021-22		Closed/Withdrawal during the year 2021-22		Closing Balance as on 31 March 2022	
Number of Administrators	Amount*	Number of Administrators	Amount*	Number of Administrators	Amount*	Number of Administrators**	Amount*
801	68.03	29	102.80	52	111.56	778	59.27

(*) Figures have been taken from Statement 21.

(**) Information pertaining to number of administrators is as provided by Directorate of Treasuries.

Difference in the OB and CB-Treasury figure and ledger figure is under reconciliation

(vi) Plan Scheme Treasury Savings Bank Account (PSTSB)

The State Government has introduced a new category of non-interest bearing Special Treasury Savings Bank Account namely Plan Scheme Treasury Savings Bank Account (PSTSB) for managing the release and utilization of Plan fund of Government Departments and agencies from 2018-19 onwards for managing the utilisation and monitoring of Plan Fund of Government Departments, Agencies and Organizations. This PSTSB system is completely IT enabled and captures each and every deposit and withdrawal so as to have separate administrative sanction/scheme wise accounts.

As per the information furnished by the Directorate of Treasuries, details of live PSTSB Accounts as on 31 March 2022 is as follows:

(₹ in crore)

Opening Balance as on 1 April 2021		Addition during the year 2021-22		Closed/Withdrawal during the year 2021-22		Closing Balance as on 31 March 2022	
Number of Administrators	Amount	Number of Administrators	Amount	Number of Administrators	Amount	Number of Administrators	Amount
Not available	264.37	Not available		Not available		2196	117.10

Reconciliation is pending

(vii) Unadjusted Abstract Contingent (AC) Bills:

Appendix 5 of Kerala Financial Code Volume II prescribes the departments and purposes for withdrawal of money through AC bills. Article 107 & 108 of Kerala Financial Code Vol I prescribes date on which DC Bills duly countersigned is to be submitted to Principal Accountant General (A&E). In terms of the Kerala Treasury Rules/Financial Rules/Financial Code DDOs are required to present Detailed Countersigned Contingent (DCC) bills containing vouchers in support of final expenditure by 20th of succeeding month from the date of drawal of such advance.

No Abstract Contingent Bills were drawn during the year 2021-22.

Further, Article 99 of KFC Vol I stipulates that advances drawn by Drawing and Disbursing Officers for specific purposes are to be settled within three months in the respective financial year itself in which advances were drawn, failing which penal interest @18 per cent is to be recovered from the concerned Drawing and Disbursing Officers.

Details of advance contingent bills pending as on 31.03.2022 is shown below:-

Year	No of pending Temporary Advances	Amount (₹ in crore)
Upto 2020-21	19661	1762.62
2021-22	4607	186.61
Total	24,268	1949.23

Source: Information furnished by Directorate of Treasuries

Out of temporary advances pending adjustments amounting to ₹186.61 crore drawn during the year 2021-22, bills amounting to ₹31.04 crore (16.64 per cent) were drawn in March 2022.

(viii) Utilisation Certificates (UCs) for Grants-in-Aid not received:

In terms of Article 210(1) Chapter VIII of Kerala Financial Code 1963 as amended, Utilization Certificates (UCs) in respect of Grants-in-Aid received by the grantee should be furnished by the grantee to the authority that sanctioned it, within two years (maximum time limit of one year as period of utilisation, nine months for submission of audited accounts to the signing or countersigning authority from the expiry of the period fixed for the utilisation of the grant and three months for submission of Utilisation Certificates from the date of receipt of audited accounts) from the date of receipt of grant or before applying for a further grant on the same object, whichever is earlier. To the extent of non-submission of UCs, there is a risk that the amount shown in Finance Accounts may not have reached the beneficiaries.

During the year 2021-22, ₹22.44 crore pertaining to outstanding UCs for the period upto 2020-21 was cleared. The position of outstanding UCs as on 31 March 2022 is given below:

Year*	Number of UCs Outstanding	Amount (₹in crore)
Upto 2020-21	Nil	Nil
2021-22	11	8.56
Total	11	8.56

* The year mentioned above relates to “Due year” i.e., after 24 months/year of actual drawal.

This has reference to figures in Statements 10 and Appendix III of the Finance Accounts.

(ix) Interest Adjustment:

Government is liable to pay/adjust interest in respect of balances under category J- Reserve Funds (a. Reserve Funds bearing interest) and K-Deposit and Advances (a. Deposits bearing interest), and for this purpose, specific Sub-Major Heads are provided in the List of Major and Minor Heads of Account.

Details of these Funds/Deposits and interest paid by the Government during the year 2021-22- are given below:

(₹ in crore)

Funds/Deposits	Balance On 1 April, 2021	Basis for calculation of interest	Interest due	Interest paid	Interest short paid
State Compensatory Afforestation Deposit	70.70	Interest rate is 3.35 per cent (Rate of interest fixed by Ministry of Environment, Forest and Climate Change).	2.37	Nil	2.37
State Disaster Response Fund	646.47	Overdraft rate (repo rate +2 per cent)	38.79	Nil	38.79
Total			41.17	Nil	41.17*

*Includes amount of ₹0.01 crore being Interest short paid on Defined contribution pension scheme for government employees.

Non-payment/short payment of the interest amounting to ₹41.17 crore has resulted in understatement of Revenue and Fiscal Deficit by ₹41.17 crore.

This has reference to figures in Statements 15, 21, and 22 of the Finance Accounts.

(x) Guarantees given by the Government:

In terms of the Section 3 of Government Guarantees Act, 2003, amended *vide* 'Kerala Finance (No.2) Act, 2018, the total outstanding Government Guarantees as on the first day of April of any year shall not exceed 'five per cent of the Gross State Domestic Product (GSDP) of the State as calculated by the Department of Economics and Statistics for the respective financial year'.

During the year 2021-22, cumulative amount guaranteed by the State Government is ₹8,332.43 crore. The outstanding guarantees of ₹44,369.85 crore (Principal plus interest) as on 31 March 2022, work out to 4.92 per cent of the GSDP of the year 2021-22 (₹9,01,997.83 crore) which was within the limit of five per cent of the GSDP for the year.

During 2021-22, the State Government received ₹230.76 crore towards guarantee commission, which constituted 0.63 per cent of the guaranteed amount as on 1 April 2021 (₹36,600.99 crore). Under the Government Guarantee Act 2003, the Government shall charge a minimum of 0.75 per cent of the guaranteed amount as guarantee commission which works out to ₹274.51 crore.

The relevant figures are available in Statements 9, 14 and 20 of the Finance Accounts.

(xi) Expenditure on Ecology and Environment:

The expenditure incurred by the State Government towards environment is depicted in the Finance Accounts upto the level of Minor Head under various functional head of accounts. During the year 2021-22, the Government of Kerala incurred ₹36.01 crore

against the budget allocation of ₹56.60 crore under Major Heads 2210, 2215, 2217, 3435. During the previous year 2020-21, the Government of Kerala incurred ₹61.50 crore against the budget allocation of ₹160.61 crore under Major Heads 2210, 2215, 2217, 2551, 3435.

This has reference to Statements 15 of the Finance Accounts.

(xii) Expenditure relating to unforeseen/extraordinary events:

During the year 2021-22, the Government of Kerala incurred Revenue Expenditure of ₹4,135.05 crore (₹5,227.18 crore in 2020-21) on relief measures relating to unforeseen/extraordinary events (e.g., COVID-19 Pandemic etc.) under Major Heads 2075, 2205, 2210, 2230, 2235, 2245, 2250, 2408, 2515, 2851.

The Government received ₹135.77 crore from the Central Government for this purpose, being grants in aid/central assistance, etc., which have been accounted for under Major Head 1601.

This has reference to Statements 2, 4, 5, 14, 15 and 16 of the Finance Accounts.

(xiii) Writing off of Central Loans:

Further to the recommendations of the Thirteenth Finance Commission, Ministry of Finance, Government of India, in February 2012, had written off loans advanced to the State Government by various Ministries (except those advanced by the Ministry of Finance itself) as on 31 March 2010, towards Central Plan and Centrally Sponsored Schemes. Ministry of Finance permitted the State Governments to adjust the excess repayments of principal and interest made from the effective date of the order (31 March 2010) and its implementation against future repayments to the Ministry of Finance.

The Government of Kerala had made excess repayment of ₹21.81 crore (principal ₹10.52 crore, interest ₹11.29 crore) to end of 31 March 2022, of which, Ministry of Finance has so far adjusted ₹14.78 crore (principal ₹5.62 crore and interest ₹9.16 crore), leaving balance of ₹7.02 crore (principal ₹4.89 crore and interest ₹2.13 crore).

This has reference to Statement 17 of the Finance Accounts.

(xiv) Loans given by the State Government:

In respect of old loans [detailed accounts of which are maintained by the Principal Accountant General (A&E)] amounting to ₹15,035.76 crore involving nine Departments, recoveries of principal and interest have not been effected during the past several years and such loans are more than 60 years old.

Terms and conditions of repayment of loans have not been settled for loans amounting to ₹152.89 crore to Statutory Bodies/Other entities (details are in additional disclosures to Statement 18 of the Finance Accounts). Consequently, the receivables of the State Government on this account could not be estimated.

The Principal Accountant General (A&E) annually communicates loan balances (where detailed accounts are maintained by the Principal Accountant General) to the loan sanctioning departments for verification and acceptance. Only 3 out of 9 loanees have confirmed the balances.

Details of information awaited from Departmental Officers for Reconciliation of Balances have been provided in Appendix-VII of the Finance Accounts.

This has reference to Statements 7 & 18 of the Finance Accounts.

(xv) Committed Liabilities:

In terms of the Twelfth Finance Commission recommendations, action has been initiated by the Central Government to move towards accrual basis of accounting. However, as the transition would occur in stages, for a changeover to the accrual-based system of accounting, some additional information in the form of statement is required to be appended to the present system of cash accounting to ensure more transparency in decision-making. The State Government had to furnish information on Committed Liabilities, but they did not do so and the same has not been furnished in Appendix XII of the Finance Accounts.

(xvi) Restructuring of Centrally Sponsored Schemes (CSSs)/Additional Central Assistance (ACA) excluding Block Grants:

Consequent to the merger of Plan/Non-Plan classification, the Central Assistance release is now classified as Central Assistance/Share under Centrally Sponsored Schemes.

The total expenditure booked under Centrally Sponsored Schemes, as on 31 March 2022, is ₹3,859.50 crore (Revenue Expenditure ₹2,632.03 crore and Capital Expenditure ₹1,227.47 crore), which includes expenditure out of Central Assistance and State share for Centrally Sponsored Schemes.

This has reference to Statements 15 and 16 of the Finance Accounts.

(xvii) Direct transfer of Central Scheme Funds to Implementing Agencies in the State (Funds routed outside State Budget):

As per the PFMS portal of the CGA, ₹10,438.12 crore was directly received by the implementing agencies in the State during 2021-22. The total amount transferred by the Central Government to the State during the year 2021-22 was ₹51,256.96 crore (including amount transferred through the RBI). Out of total amount of ₹10,438.12 crore, ₹10,162.34 crore being the Central Assistance/Share was transferred to the intermediaries (*i.e.*, NGOs, Societies, *etc.*) and ₹275.78 crore directly to beneficiaries.

The direct transfer of fund to the implementing agencies has increased by 49.10 *per cent* as compared to 2020-21 (from ₹7,000.76 crore in 2020-21 to ₹10,438.12 crore in 2021-22. Details are in *Appendix-VI of the Finance Accounts.*

(xviii) Off-Budget Liabilities of State Government:

The State Government did not disclose the off-budget liabilities in their budget documents/annual financial statements.

(xix) Un-spent amount lying in the bank account of Single Nodal Agency (SNA):

In accordance with the directions of Ministry of Finance, Government of India, funds received by the State Government under Centrally Sponsored Schemes are restricted for use by the State Government and was required to be transferred to concerned SNA's account within a period of 21 days of its receipt.

As on 31st March 2022, as per the information furnished by the Government, the balance in SNA Accounts of Centrally Sponsored Schemes was ₹2,190.74 crore.

(xx) Non-disclosure of adjustment of electricity dues with the pension liability of Government of Kerala:

Government of Kerala had vide the GO dated 28.01.2015 agreed to bear and share the unfunded liability with the Kerala State Electricity Board Limited (KSEBL) and accordingly permitted KSEBL to retain the electricity duty. Further, as per the financial statements of KSEBL for the year 2021-22 it has been stated unsecured bonds have been redeemed as per the GO dated 28.01.2015.

The Government of Kerala provides for redemption of 9 *per cent* Bond (including interest thereon) every year by way of adjustment against electricity duty payable to Government.

During the year 2021-22, ₹407.20 crore in respect of 10 *per cent* bond and ₹321.83 crore in respect of 9 *per cent* bond has been redeemed. The amount of ₹557.14 crore required for the redemption of 9 *per cent* bond (including interest of ₹235.31 crore) for the year was provided by the Government of Kerala by adjustment against the electricity duty payable to Government.

4. Contingency Fund:

In exercise of the powers conferred by Section 3 of the Kerala Contingency Fund Act, 1957, the State Government made the Kerala Contingency Fund Rules, 1957 for regulating all matters connected with or ancillary to the custody of, payment of monies into, and the withdrawal of monies from, the Contingency Fund of the State of Kerala. The Contingency Fund of the State of Kerala has a corpus of ₹100 crore. At the end of March 2022, no amount remained un-recouped in the Fund.

The relevant figures are available in Statements 1, 2, and 21 of the Finance Accounts.

5. Public Account:

(i) National Pension System (NPS):

During the year 2021-22, total contribution to the NPS which is a Defined Contribution Pension Scheme was ₹1,668.41 crore (Employees contribution ₹833.42 crore and Government's contribution ₹834.99 crore) which has been transferred to the Public Account under Major Head 8342-117 Defined Contribution Pension scheme.

Out of total balances of ₹1,668.58 crore including opening balance, an amount of ₹1,668.23 crore was transferred to NSDL/Trustee Bank during the year 2021-22. The balance amount of ₹0.35 crore is yet to be transferred to NSDL on which the Government is required to pay interest, which was not done.

During 2021-22, ₹830.85 crore has been debited from the Revenue Expenditure head 2071-00-117 towards Government contribution to NPS. But the amount credited under the Public Account under 8342-00-117 during the year was ₹834.99 crore. Excess credit of ₹4.14 crore to the Public Account is under reconciliation.

(ii) (A) Reserve Funds bearing Interest:

(a) State Disaster Response Fund (SDRF): The State Government shall pay interest to SDRF at the rate applicable to overdrafts under the Overdraft Regulation Guidelines of the Reserve Bank of India (RBI) and the interest will be credited on a half yearly basis. The size of the fund for Kerala State for the year 2021-22 fixed by XV Finance Commission is ₹335.20 crore 75 *per cent* of which is contributed by the Central Government in the form of grant and balance 25 *per cent* is contributed by the State Government.

At the beginning of the year 2021-22, there was ₹646.47 crore as opening balance in the Fund. During the year 2021-22, the State Government received ₹251.20 crore as Central Government's share for SDRF. The State Government's share during the year is ₹84.00 crore. The State Government transferred ₹436.29 crore (Central share ₹251.20 crore, State Share ₹84.00 crore and ₹101.09 crore on account of interest on uninvested balances for the year 2020-21 to the Fund under the Major Head 8121-122-SDRF. Expenditure of ₹749.49 crore was incurred and the balance lying under SDRF as at the end of 31 March 2022 was ₹333.26 crore.

(b) State Compensatory Afforestation Fund: In compliance with the instructions issued by the Ministry of Environment, Forests and Climate Change, Government of India, the State Governments are required to establish the State Compensatory Afforestation Fund under interest bearing section in Public Account of the State for amounts received from user agencies for undertaking Compensatory Afforestation. The total balance in the State Compensatory Afforestation Fund as on 31st March 2022 was ₹54.67 crore. No amount was received from Central Fund during the year 2021-22.

(B) Reserve Funds not bearing Interest:

(a) Consolidated Sinking Fund: The Government of Kerala set up the Consolidated Sinking Fund for amortization of loans including loans from banks, liabilities on account of National Small Savings Fund (NSSF) etc. According to the guidelines of the Fund, States may contribute a minimum of 0.50 *per cent* of their outstanding liabilities of ₹3,08,386.00 crore (internal debt + public account) as at the end of the previous year to the Consolidated Sinking Fund. In the year 2021-22, Government did not contribute any amount as against ₹1,541.93 crore, it was required to contribute to the fund. The State Government has not made any contribution to the Fund since 2012-13. The interest amount of ₹173.86 crore was credited to the Fund during the year. The total accumulation of the Fund was ₹2,532.12 crore as on 31 March 2022.

(b) Guarantee Redemption Fund: In terms of para 6 of the Kerala Ceiling on Government Guarantees Act, 2003, the State Government shall, by notification in the Gazette, constitute the Guarantee Redemption Fund (GRF). The guarantee commission received annually are to be transferred to the Public Account and these contributions shall form the corpus of the GRF.

The State Government has not constituted GRF, and guarantee commission of ₹230.76 crore collected during 2021-22 has been accounted for under MH 0075-108. The receivable amount as on 31 March 2022 is ₹306.22 crore.

(iii) Suspense and Remittance Balances:

The Finance Accounts reflect the net balances under Suspense and Remittance Heads. The outstanding balance under these heads, worked out by aggregating the outstanding debit and credit balances separately under various heads was ₹2,351.23 crore (Dr) under four Heads (8658-101, 102, 110 and 8782-102) as on 31 March 2022 (₹1,694.69 crore as on 31 March 2021).

Non-clearance of outstanding balances under these heads affects the accuracy of receipt/expenditure figures and balances under different heads of Accounts (which are carried forward from year to year) of the State Government.

(iv) Cheques and Bills:

Credit balance under MH 8670 Cheques and Bills indicates cheques issued but remaining un-encashed. The opening balance as on 01 April 2021 was ₹1,725.10 crore (Credit). During 2021-22, cheques worth ₹1,33,972.07 crore were issued, against which cheques worth ₹1,34,946.29 crore were encashed, leaving a closing balance of ₹750.88 crore (Credit) as on 31 March 2022. The closing balance represents expenditure originally booked in various financial years under different functional Major Heads, which has not resulted in any cash outflow to the Government of Kerala till 31 March 2022.

(v) Other Cess/fee/surcharge:

(i) During the year 2021-22, the Government collected ₹0.01 crore (₹0.01 crore during the year 2020-21) being the collection of cess/fee/surcharge (other than Labour Cess). Out of total collection of ₹0.24 crore (₹0.23 crore upto the year 2020-21) no amount was transferred to the designated fund by the State Government.

The details of other pass through transactions is as follows:

(ii) Transfer to Kerala Road Safety fund as per Kerala Road Safety Authority Act 2007. As per section 11(3) of the said Act, Government shall contribute to the fund every year, an amount equal to 50 per cent of the compounding fee collected in the previous year. An amount of ₹125.60 crore was collected during 2020-21. Out of this amount, ₹113.05 crore was transferred during 2021-22 to Kerala Road safety Fund.

(iii) Kerala Infrastructure Investment Fund Board (KIIFB) Kerala infrastructure Investment Fund Board (KIIFB) Act provides for Government to set apart a share of Motor Vehicle Tax as contribution to KIIFB fund reckoned on the basis of Motor vehicle Tax collected for the previous year, the share of which has been fixed as 10 per cent in the first year 2016-17 and increased by 10 per cent each year upto a maximum of 50 per cent in the fifth year. Also, the cess levied on petrol/diesel is also to be contributed for the fund, out of such cess levied during the previous year (KIIFB (Amendment) Act, 2016).

During the previous year 2020-21, Government has collected ₹3,386.28 crore as Motor Vehicle Tax. Out of this ₹1,568.08 crore was transferred to KIIFB as against the admissible amount of ₹1,693.14 crore (50 per cent of the receipts of ₹3,386.28 crore) resulting in short contribution of ₹125.06 crore. The state government stated that as against the cess collection of ₹396.33 crore, ₹500.00 crore has been transferred to KIIFB on account of share of cess on Petrol and Diesel.

(vi) Adverse Balance:

Minus balances appearing in the accounts during the year are given below. The minus balances under these heads were due to misclassification and are pending since 1995-96 which are under review/correction.

(₹ in crore)

Major Heads	Major Head Description	Minus balance	Year from which outstanding
6408	Loans for Food, Storage and Warehousing	-0.05	2019-20
6425	Loans for Co-operations	-0.17	2019-20
6250	Loans for Other Social Services	-0.01	2021-22
6851	Loans for Village and Small Industries	-0.41	2019-20

6885	Other Loans to Industries and Minerals	-0.08	2018-19
7610	Loans to Government Servants	-2.19	2010-11
7615	Miscellaneous Loans	-0.03	1995-96
8448	Deposit with Local Funds	-220.55	2015-16
Total		-223.49	

(vii) Cash Balance:

The Cash balance as on 31 March 2022 as per the record of Principal Accountant General was ₹330.31 crore (Credit) and that reported by the RBI was ₹1.79 crore (Credit). There was a net difference of ₹332.10 crore (Debit) as on 31 March 2022 which was under reconciliation. However, the net difference has reduced to ₹139.87 crore as on 31 July 2022.

The relevant figures are available in Statement No. 21 of the Finance Accounts.

The Cash Balance as on 31 March 2021 as per record of Principal Accountant General was ₹244.43 crore (Credit) and that reported by the RBI was ₹9.62 crore (Credit). There was a net difference of ₹254.05 crore (net Debit).

6. Impact on Revenue Expenditure:

The impact on Revenue Expenditure of misclassifications/non-compliance to statutory provisions on the states' finances as brought out in the preceding paras is tabulated below:

Para Number	Item	Overstatement of Revenue Expenditure (₹ in crore)	Understatement of Revenue Expenditure (₹ in crore)
3(ii)	Misclassification between revenue and capital		20.00
3(viii)	Non-provision of interest on interest bearing Reserve Funds and Deposits		41.17
5(ii)(B)(a)	Consolidated Sinking Fund		1,541.93
5(ii)(B)(b)	Guarantee Redemption Fund		230.76
5(v)(i)	Non-Transfer of Cess/fee/surcharge		0.01
Total (Net) Impact	Understatement/Overstatement	-	1,833.87

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