



# FINANCE ACCOUNTS

## 2022 - 2023

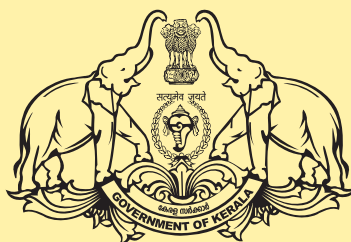
### Volume I



SUPREME AUDIT INSTITUTION OF INDIA

लोकहितार्थ सत्यनिष्ठा

Dedicated to Truth in Public Interest



**Government of Kerala**



# FINANCE ACCOUNTS

## VOLUME I

FOR THE YEAR  
2022-2023

GOVERNMENT OF KERALA





---

## TABLE OF CONTENTS

---

Subject	Pages
<b>Volume I</b>	
Table of Contents	
Report of the Comptroller and Auditor General of India	iii-v
Guide to Finance Accounts (Introduction)	vii-xiii
1 Statement of Financial Position	1-2
2 Statement of Receipts and Disbursements	3-10
Annexure : Cash Balances and investments of Cash Balances	
3 Statement of Receipts (Consolidated Fund)	11-14
4 Statement of Expenditure (Consolidated Fund)	15-19
5 Statement of Progressive Capital Expenditure	20-34
6 Statement of Borrowings and Other Liabilities	35-39
7 Statement of Loans and Advances given by the Government	40-42
8 Statement of Investments of the Government	43
9 Statement of Guarantees given by the Government	44
10 Statement of Grants-in-Aid given by the Government	45-46
11 Statement of Voted and Charged Expenditure	47-48
12 Statement on Sources and Application of funds for expenditure other than on revenue account	49-51
13 Summary of Balances under Consolidated Fund, Contingency Fund and Public Account	52-54
Notes to Finance Accounts	55-73
<b>Volume II</b>	
<b>Part I</b>	
14 Detailed Statement of Revenue and Capital Receipts by Minor Heads	74-114
15 Detailed Statement of Revenue Expenditure by Minor Heads	115-216
16 Detailed Statement of Capital Expenditure by Minor Heads and Sub Heads	217-379
17 Detailed Statement on Borrowings and Other Liabilities	380-398

Subject	Pages
18 Detailed Statement on Loans and Advances given by the Government	399-484
19 Detailed Statement of Investments of the Government	485-515
20 Detailed Statement of Guarantees given by the Government	516-520
21 Detailed Statement on Contingency Fund and Other Public Account transactions	521-539
22 Detailed Statement on Investments of Earmarked Balances	540-544
<b>Part II: Appendices</b>	
I Comparative Expenditure on Salary	546-550
II Comparative Expenditure on Subsidy	551-556
III Grants-in-aid/Assistance given by the State Government (Institution-wise and Scheme-wise)	557-576
IV Details of Externally Aided Projects	577-580
V Plan Scheme expenditure	
A. Central Schemes (Centrally Sponsored Schemes and Central Plan Schemes)	581-595
B. State Plan Schemes	596-599
VI Direct transfer of Central Scheme funds to implementing agencies in the State (Funds routed outside State Budgets) (Unaudited figure)	600-601
VII Acceptance and Reconciliation of Balances (As depicted in Statement 18 and 21)	602-604
VIII Financial results of Irrigation Works	605-606
IX Commitments of the Government-List of Incomplete Capital Works	607-642
X Maintenance Expenditure with segregation of salary and non-salary portion	643-651
XI Major Policy Decisions of the Government during the year or new schemes proposed in the Budget	652-657
XII Committed Liabilities of the Government	658-659

# **Report of the Comptroller and Auditor General of India**

## **Audit of the Finance Accounts of the Government of Kerala**

### **Opinion**

The Finance Accounts of the Government of Kerala for the year ended 31 March 2023 present the financial position along with accounts of the receipts and disbursements of the Government for the year involving transactions from and / or to the Consolidated Fund, the Contingency Fund and the Public Account of the State. The compilation of Finance Accounts comprises two Volumes; Volume- I contains the consolidated position of the state of finances and explanatory 'Notes to Finance Accounts' including a summary of Significant Accounting Policies and Volume - II depicts the accounts in detail. The Appropriation Accounts of the Government for the year for Grants and Charged Appropriations, which represent the budget comparison, are presented separately.

On the basis of the information and explanations that my officers required and have obtained and as a result of test audit of the accounts, in my opinion, the Finance Accounts read with the explanatory 'Notes to Finance Accounts' present fairly the financial position and the receipts and disbursements of the Government of Kerala for the year 2022-23.

Observations arising from audit of these accounts as well as audit conducted during the year or earlier years are contained in my Financial, Compliance and Performance Audit Reports on the Government of Kerala being presented separately for the year ended 31 March 2023.

### **Basis for Opinion**

The conduct of audit is in accordance with the CAG's Auditing Standards. These Standards require that we plan and perform audits to obtain reasonable assurance that the accounts are free from material misstatement. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. The audit evidence that we have obtained provides a basis for my opinion.

### **Responsibilities for Preparation of the Initial and Subsidiary Accounts**

The State Government is responsible for obtaining authorisation of budget from the State Legislature. The State Government and those responsible for execution of budget such as treasuries, offices and departments of the Government of Kerala are responsible for preparation and correctness of the initial and subsidiary accounts as well as for ensuring the regularity of transactions in accordance with the applicable laws, standards, rules and regulations.

Also, they are responsible for rendering the initial and subsidiary accounts and information related thereto to the Office of the Principal Accountant General (Accounts and Entitlements) of Kerala for compilation and preparation of the Finance Accounts.



## **Responsibilities for Compilation of Annual Accounts**

The Office of the Principal Accountant General (Accounts and Entitlements) of Kerala functioning under my control is responsible for compilation and preparation of Annual Accounts of the State Government. This is in accordance with the requirements of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971.

The Annual Accounts have been compiled from the vouchers, challans and initial and subsidiary accounts rendered by the treasuries, offices and departments of the Government of Kerala and the statements received from the Reserve Bank of India.

Statements (No.7 (section:3), 9, 10(ii), 17(b)(i), 19 and 20), explanatory notes to Statements (No.5 and 20), Additional disclosures to Statement No.18 and Appendices (IV and IX) in this compilation have been prepared directly from the information received from the Government of Kerala and the Union Government who are responsible for such information.

## **Responsibilities for the Audit of the Annual Accounts**

The audit of the Annual Accounts is conducted through the Office of the Principal Accountant General (Audit-II) in accordance with the requirements of Articles 149 and 151 of the Constitution of India and the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971 for expressing an opinion on these Accounts based on the results of such audit.

The Office of the Principal Accountant General (Audit-II) and the Office of the Principal Accountant General (Accounts and Entitlements) are independent organisations with distinct cadres, separate reporting lines and management structure.



**Date: 11-12-2023**

**Place: New Delhi**

**(GIRISH CHANDRA MURMU)**

**Comptroller and Auditor General of India**



**A. Broad Overview of the Structure of Government Accounts**

1. The Finance Accounts of the State of Kerala present the accounts of receipts and outgoings of the Government for the year, together with the financial results disclosed by the Revenue and Capital accounts, the accounts of the Public Debt and the liabilities and assets of the State Government as worked out from the balances recorded in the accounts. The Finance Accounts are accompanied by Appropriation Accounts, which present comparison of expenditure against the Grants / Appropriations.

2. The Accounts of the Government are kept in the following three parts:

**Part I: Consolidated Fund:** This Fund comprises all revenues received by the State Government, all loans raised by the State Government (market loans, bonds, loans from the Central Government, loans from Financial Institutions, Special Securities issued to National Small Savings Fund, *etc.*), Ways and Means Advances (WMA) extended by the Reserve Bank of India (RBI) and all moneys received by the State Government in repayment of loans. No moneys can be appropriated from this Fund, except in accordance with law and for the purposes and in the manner provided by the Constitution of India. Certain categories of expenditure (*e.g.*, salaries of Constitutional authorities, loan repayments, *etc.*), constitute a charge on the Consolidated Fund of the State (*Charged Expenditure*) and are not subject to vote by the Legislature. All other expenditure (*Voted Expenditure*) is voted by the Legislature.

The Consolidated Fund comprises two sections: Revenue and Capital (including Public Debt, Loans and Advances). These are further categorised under 'Receipts' and 'Expenditure'. The Revenue Receipts section is divided into three sectors, *viz.*, 'Tax Revenue', 'Non Tax Revenue' and 'Grants-in-aid and Contributions'. These three sectors are further divided into sub-sectors like 'Goods and Services Tax', 'Taxes on Income and Expenditure', 'Fiscal Services', *etc.* The Capital Receipts section does not contain any sectors or sub-sectors. The Revenue Expenditure section is divided into four sectors, *viz.*, 'General Services', 'Social Services', 'Economic Services' and 'Grants-in-aid and Contributions'. These sectors in the Revenue Expenditure section are further divided into sub-sectors, like, 'Organs of State', 'Education, Sports, Art and Culture', *etc.* The Capital Expenditure section is sub-divided into seven sectors, *viz.*, 'General Services', 'Social Services', 'Economic Services', 'Public Debt', 'Loans and Advances', 'Inter-State Settlement' and 'Transfer to Contingency Fund'.

**Part II: Contingency Fund:** This Fund is in the nature of an imprest, which is established by the State Legislature by law, and is placed at the disposal of the Governor to enable advances to be made for meeting unforeseen expenditure pending authorisation of such expenditure by the State Legislature. The fund is recouped by debiting the expenditure to the concerned functional major head relating to the Consolidated Fund of the State. The Contingency Fund of the Government of Kerala for 2022-2023 is ₹ 100 crore.

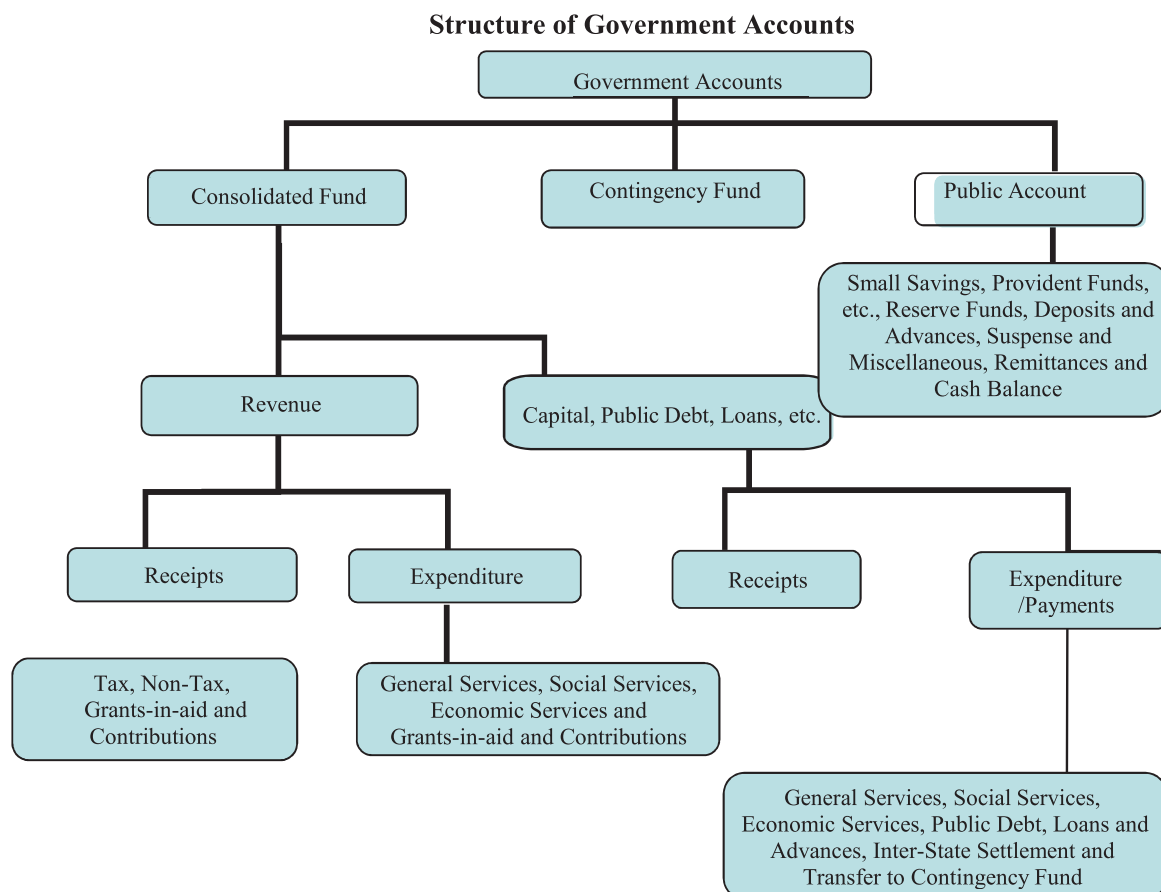
**Part III: Public Account:** All other public moneys received by or on behalf of the Government, where the Government acts as a banker or trustee, are credited to the Public Account. The Public Account includes repayable such as Small Savings and Provident Funds, Deposits (bearing interest and not bearing interest), Advances, Reserve Funds (bearing interest and not bearing interest), Remittances and Suspense heads (both of which are transitory heads, pending final booking). The net cash balance available with the Government is also included under the Public Account. The Public Account comprises six sectors, *viz.*, 'Small Savings, Provident Funds, *etc.*', 'Reserve Funds', 'Deposit and Advances', 'Suspense and Miscellaneous', 'Remittances', and 'Cash Balance'. These sectors are further sub-divided into sub-sectors. The Public Account is not subject to the vote of the Legislature.

3. Government accounts are presented under a six tier classification, *viz.*, Major Heads (four digits), Sub-Major Heads (two digits), Minor Heads (three digits), Sub-Heads (two digits), Detailed Heads (two to three digits) and Object Heads (two / three/ four digits). Major Heads represent functions of Government, Sub-Major Heads represent sub-functions, Minor Heads represent programmes/ activities, Sub-Heads represent schemes, Detailed Heads represent sub-schemes and Object Heads represent purpose/object of expenditure.
4. The main unit of classification in accounts is the Major Head which contains the following coding pattern (according to the List of Major and Minor Heads corrected up to 31 March 2023).

<b>0005 to 1606</b>	<b><i>Revenue Receipts</i></b>
<b>2011 to 3606</b>	<b><i>Revenue Expenditure</i></b>
<b>4000</b>	<b><i>Capital Receipts</i></b>
<b>4046 to 7810</b>	<b><i>Capital Expenditure (including Public Debt, Loans and Advances)</i></b>
<b>7999</b>	<b><i>Appropriation to the Contingency Fund</i></b>
<b>8000</b>	<b><i>Contingency Fund</i></b>
<b>8001 to 8999</b>	<b><i>Public Account</i></b>



5. A pictorial representation of the structure of accounts is given below:



## B. What the Finance Accounts contain

The Finance Accounts are presented in two volumes.

**Volume I** contains the Certificate of the Comptroller and Auditor General of India, the Guide to the Finance Accounts, 13 Statements which give summarised information on the financial position and transactions of the State Government for the current financial year and Notes to Finance Accounts. Description of 13 Statements and Notes to Finance Accounts in **Volume I** are given below:

1. **Statement of Financial Position:** This statement depicts the cumulative figures of assets and liabilities of the State Government, as they stand at the end of the year, and as compared to the position at the end of the previous year.

2. **Statement of Receipts and Disbursements:** This statement depicts all receipts and disbursements of the State Government during the year in all the three parts in which Government accounts are kept, *viz.*, the Consolidated Fund, Contingency Fund and Public Account. In addition, it contains an annexure, showing alternative depiction of Cash Balances (including investments) of the Government. The Annexure also depicts the Ways and Means position of the Government in detail.
3. **Statement of Receipts (Consolidated Fund):** This statement comprises Revenue and Capital Receipts, Borrowings and Repayments of the Loans given by the State Government. This statement corresponds to Detailed Statements 14, 17 and 18 in Volume II of the Finance Accounts.
4. **Statement of Expenditure (Consolidated Fund):** In departure from the general depiction of the Finance Accounts up to the Minor Head level, this statement gives details of expenditure by nature of activity (objects of expenditure) also. This statement corresponds to Detailed Statements 15, 16, 17 and 18 in Volume II.
5. **Statement of Progressive Capital Expenditure:** This statement corresponds to the Detailed Statement 16 in Volume II.
6. **Statement of Borrowings and Other Liabilities:** Borrowings of the Government comprise Market Loans raised by it (Internal Debt) and Loans and Advances received from the Government of India. 'Other Liabilities' comprise 'Small Savings, Provident Funds, *etc.*', 'Reserve Funds' and 'Deposits'. The statement also contains a note on service of debt and corresponds to the Detailed Statement 17 in Volume II.
7. **Statement of Loans and Advances given by the Government:** This statement depicts all Loans and Advances given by the State Government to various categories of loanees like Statutory Corporations, Government Companies, Autonomous and Other Bodies/Authorities and recipient individuals (including Government servants). This statement corresponds to the Detailed Statement 18 in Volume II.
8. **Statement of Investments of the Government:** This statement depicts investments of the State Government in the equity capital of Statutory Corporations, Government Companies, other Joint Stock Companies, Co-operative institutions and Local Bodies. This statement corresponds to Detailed Statement 19 in Volume II.
9. **Statement of Guarantees given by the Government:** This statement summarises the guarantees given by the State Government on repayment of principal and interest on loans raised by Statutory Corporations, Government Companies, Local Bodies and Other institutions. This statement corresponds to Detailed Statement 20 in Volume II.
10. **Statement of Grants-in-aid given by the Government:** This statement depicts all Grants-in-aid given by the State Government to various categories of grantees, like, Statutory Corporations, Government Companies, Autonomous and Other Bodies/Authorities and individuals. Appendix III provides details of the recipient institutions.

11. **Statement of Voted and Charged Expenditure:** This statement assists in the agreement of the net figures appearing in the Finance Accounts with the gross figures appearing in the Appropriation Accounts.
12. **Statement of Sources and Application of Funds for Expenditure other than on Revenue Account:** This statement is based on the principle that Revenue Expenditure is expected to be defrayed from Revenue Receipts, while Capital Expenditure of the year is met from Revenue Surplus, net credit balances in the Public Account, Cash Balance at the beginning of the year, and Borrowings.
13. **Summary of Balances under Consolidated Fund, Contingency Fund and Public Account:** This statement assists in establishing the accuracy of the accounts. This statement corresponds to the Detailed Statements 14, 15, 16, 17, 18 and 21 in Volume II.

#### **Notes to Finance Accounts and Significant Accounting Policies**

Notes to Finance Accounts provide disclosures and explanatory notes, which are intended to provide additional information/explanation relevant to the transactions, classes of transactions, balances, *etc.*, which shall be helpful to the stakeholders/users of the Finance Accounts.

Significant Accounting Policies, including basis of budget and financial reporting, requirements of Indian Government Accounting Standards (IGASs), form of accounts, classification between Capital and Revenue Expenditure, rounding off, periodical adjustments, *etc.*, are included as part of the Notes to Finance Accounts in Volume I of the Finance Accounts.

**Volume II of the Finance Accounts contains two parts - nine Detailed Statements in Part I and 12 Appendices in Part II.**

#### **Part I of Volume II**

14. **Detailed Statement of Revenue and Capital Receipts by Minor Heads:** This statement corresponds to the Summary Statement 3 in Volume I of the Finance Accounts. In addition to representing details of Revenue Receipts at Minor Head level, this statement depicts details at Sub Head level in respect of Grants-in-aid from Central Government.
15. **Detailed Statement of Revenue Expenditure by Minor Heads:** This statement, which corresponds to the Summary Statement 4 in Volume I, depicts the Revenue Expenditure of the State Government. Charged and Voted expenditure are exhibited distinctly.
16. **Detailed Statement of Capital Expenditure by Minor Heads and Sub Heads:** This statement, which corresponds to the Summary Statement 5 in Volume I, depicts the Capital Expenditure (during the year and cumulatively) of the State Government. Charged and Voted expenditure are exhibited distinctly. In addition to representing details of Capital Expenditure at Minor Head level, in respect of significant schemes, this statement depicts details at Sub Head level also.

17. **Detailed Statement of Borrowings and Other Liabilities:** This statement, which corresponds to the Summary Statement 6 in Volume I, contains details of all loans raised by the State Government (market loans, bonds, loans from the Central Government, loans from Financial Institutions, Special Securities issued to National Small Savings Fund, *etc.*), and Ways and Means advances extended by the Reserve Bank of India. This statement presents the information on loans under three categories: (a) details of individual loans; (b) maturity profile, *i.e.*, amounts payable in respect of each category of loans in different years; (c) interest rate profile of outstanding loans and annexure depicting Market Loans.
18. **Detailed Statement of Loans and Advances given by the Government:** This statement corresponds to the Summary Statement 7 of Volume I.
19. **Detailed Statement of Investments of the Government:** This statement depicts details of investments entity wise and Major and Minor Head wise details of Investments during the year, where there is a difference between Statement 16 and 19. This statement corresponds to Statement 8 in Volume I.
20. **Detailed Statement of Guarantees given by the Government:** This statement depicts entity wise details of Government Guarantees. This statement corresponds to Statement 9 in Volume I.
21. **Detailed Statement of Contingency Fund and Public Account Transactions:** This statement depicts at Minor Head level the details of un-recouped amounts under Contingency Fund, consolidated position of Public Accounts transactions during the year, and outstanding balances at the end of the year.
22. **Detailed Statement of Investments of Earmarked Balances:** This statement depicts details of Investment from the Reserve Funds and Deposits (Public Account).

## Part II of Volume II

**Part II contains 12 Appendices** on various items including Salaries, Subsidies, Grants-in-aid, Externally Aided Projects, *etc.* These details are presented in the accounts at Sub-Head level or below (*i.e.*, below Minor Head levels) and so are not generally depicted in the Finance Accounts. A detailed list of appendices appears at the 'Table of Contents' in Volume I and II. The statements and Notes to Finance Accounts read with the appendices present the financial position along with accounts of the receipts and disbursements of the Government for the year.

### C. Ready Reckoner:

The section below links the summary statements appearing in Volume I with the detailed statements and appendices in Volume II (Appendices which do not have a direct link with the Summary Statements are not shown below).

Parameter	Volume I	Volume II	
	Summary Statements	Detailed Statements	Appendices
Revenue Receipts (including Grants received), Capital Receipts	2, 3	14	
Revenue Expenditure	2, 4	15	I (Salary) II (Subsidy)
Grants-in-aid given by the Government	2, 10		III (Grants-in-aid)

Capital Expenditure	1, 2, 4, 5, 12	16	I (Salary)
Loans and Advances given by the Government	1, 2, 7	18	
Debt Position/Borrowings	1, 2, 6	17	
Investments of the Government in Companies, Corporations etc.	8	19	
Cash	1, 2, 12, 13		
Balances in Public Account and Investments thereof	1, 2, 12, 13	21, 22	
Guarantees	9	20	
Schemes			IV (Externally Aided Projects)



## 1. STATEMENT OF FINANCIAL POSITION

Assets <sup>1</sup>	Reference (Sl.no.)	As at 31 March 2023	As at 31 March 2022
	Notes to Finance Accounts	Statement	( ₹ in crore)
<b>Cash</b>			
(i) Cash in Treasuries and Local Remittances		21	36.53
(ii) Departmental Balances		21	(-)7.63
(iii) Permanent Imprest		21	1.15
(iv) Cash Balance Investments		21	7,092.74
(v) Deposits with Reserve Bank of India	Para 5(viii)	21	146.16
(vi) Investments from Earmarked Funds		22	2,722.73
			5,230.30
			(-)330.31
			2,548.01 (\$)
<b>Capital Expenditure</b>			
(i) Investments in shares of Companies, Corporations etc.		5 & 19	11,346.81 (a)
(ii) Other Capital Expenditure		16	1,10,323.73
<b>Contingency Fund (unrecouped)</b>	Para (4)	21	97,232.43 (c)
<b>Loans and Advances</b>	Para 3(xiii)	7 & 18	24,468.53
<b>Advances with departmental officers</b>		21	59.64
<b>Remittance Balances</b>		21	1,125.12
<b>Cumulative excess of expenditure over receipts<sup>2</sup></b>			1,473.31
			2,30,766.85
			2,21,540.43 (e)
<b>Total</b>			3,88,082.36
			3,60,362.80

<sup>1</sup> The figures of assets and liabilities are cumulative figures. Please also see note 1(ii) in the section 'Notes to Finance Accounts'.

<sup>2</sup> The cumulative excess of expenditure over receipts is different from and not the Fiscal/Revenue Deficit and includes the amount adjusted on account of disinvestment/retirement of capital which is shown separately in the report of State Finances.

(\$ Rectification of misclassification of previous year

(a)(i) Includes ₹744.15 crore (details as shown in foot note (&) of Statement No.19)

(ii) Decreased *proforma* by ₹49.94 crore due to proceeds of retirement of share capital transferred to capital receipts.

(b)(i) Increased *proforma* by ₹16.81 crore being reclassification of expenditure into equity for OKIHL (₹2.00 crore), reclassification of expenditure into equity for Travancore Cements Ltd (₹1.26 crore), reclassification of loan into equity for Travancore Cochin Chemicals Ltd (₹13.55 crore)

(ii) Decreased *proforma* by ₹6.27 crore due to reclassification of expenditure for Kannur International Airport Limited.

(c) Increased *proforma* by ₹6.27 crore due to reclassification of expenditure for Kannur International Airport Limited.

(d) Decreased *proforma* by ₹13.55 crore due to reclassification of conversion of loan into equity for Travancore Cochin Chemicals Limited.

(e) Increased *proforma* by ₹3.26 crore vide foot note (b) and (d) of this Statement.

1. STATEMENT OF FINANCIAL POSITION- <i>Concl'd.</i>				
Liabilities <sup>1</sup>	Reference (Sl.no.)	As at 31 March 2023	As at 31 March 2022	
	Notes to Finance Accounts	Statement	( ₹ in crore)	
<b>Borrowings (Public Debt)</b>				
(i) Internal Debt		6, 17	2,27,137.07	2,10,791.59
(ii) Loans and Advances from Central Government				
Non-Plan Loans		6, 17	7.07	8.84
Loans for State Plan Schemes		6, 17	5,186.23	6,023.76
Loans for Central Plan Schemes		6, 17	(*)	(*)
Loans for Centrally Sponsored Plan Schemes		6, 17		..
Other loans		6, 17	20,175.91	17,655.67
<b>Contingency Fund (Corpus)</b>		21	100.00	100.00
<b>Liabilities on Public Account</b>				
(i) Small Savings, Provident Funds, etc.		6, 21	1,24,190.92	1,15,666.60
(ii) Deposits		6, 21	7,603.72	6,419.34
(iii) Reserve Funds	Para 5(ii)	6, 21	3,452.19	3,374.97 (₹)
(iv) Remittance Balances		21		
(v) Suspense and Miscellaneous Balances <sup>3</sup>	Para 5(iv)	21	229.25	322.03
<b>Cumulative excess of receipts over expenditure</b>				
<b>Total</b>			3,88,082.36	3,60,362.80

(S) Rectification of misclassification of previous year

<sup>3</sup> In this statement the line item 'Suspense and Miscellaneous Balances' does not include 'Cash Balance Investment Account', 'Departmental Balances' and 'Permanent Cash Imprest' which are included separately above, though they form part of this sector elsewhere in these Accounts.

(\*) Amount negligible



2. STATEMENT OF RECEIPTS AND DISBURSEMENTS					
Receipts			Disbursements		
2022-23	2021-22		2022-23	2021-22	
( ₹ in crore)					
PART- I Consolidated Fund					
Section A: Revenue					
Revenue Receipts (Ref. Statement 3 &14)	1,32,724.65	1,16,640.24	Revenue Expenditure (Ref. Statement 4-A,4-B &15)	1,41,950.93	1,46,179.51
Tax Revenue (raised by the State) (Ref.Statement 3 & 14)	71,968.16	58,340.52	Salaries (a) (Ref Statement 4-B, 15&Appendix I)	37,902.84	44,494.16
Non-Tax Revenue- (Ref.Statement 3 & 14)			Subsidies (a) (Ref. Statement 4-B, 15&Appendix II)	1,847.04	4,153.97
			Grants-in-aid (a)(b) (Ref. Statement 4-B, 15&Appendix III)	6,281.18	6,598.46
Interest Receipts (Ref.statement 3 &14)	171.95	177.05	General Services		
Others (Ref. statement 3)	14,946.00	10,285.46	Interest Payments and service of debts. (Ref. Statement 4-A,4-B&15)	25,176.36	23,302.82
Total (Ref. Statement 3&14)	15,117.95	10,462.51	Pension (Ref. Statement 4-A,4-B&15)	26,090.04	26,898.69
Share of Union Taxes/Duties Ref.Statement 3 & 14)	18,260.68	17,820.09	Others	9,771.14	9,599.94
			Total Social Services (Ref. statement 4-A&15)	61,037.54	59,801.45
			Economic Services (Ref.Statement 4-A)	21,368.68	17,297.54
				3,951.14	4,173.83
Grants from Central Government (Ref. Statement 3 & 14)	27,377.86	30,017.12	Compensation and Assignments to Local Bodies and Panchayati Raj Institutions (Ref. statement 4-A & 15)	9,562.52	9,660.09
Revenue Deficit	(-)9,226.28	(-)29,539.27			

(a) Salary, Subsidy and Grants-in-aid figures have been summed up across all sectors to present a consolidated figure. The expenditure in this statement under Section A, the sectors 'General', 'Social' and 'Economic' services does not include expenditure on salaries, subsidies and grants in aid (explained in footnote (b)).

(b) Grants-in-aid are given to statutory corporations, companies, autonomous bodies, local bodies etc by the Government which is included as a line item above. These grants are distinct from compensation and assignment of taxes, duties to the Local Bodies which is depicted as a separate line item 'Compensation and Assignments to Local Bodies and Panchayati Raj Institutions'.

<b>2. STATEMENT OF RECEIPTS AND DISBURSEMENTS</b>				
<b>Receipts</b>		<b>Disbursements</b>		
	<b>2022-23</b>	<b>2021-22</b>	<b>2022-23</b>	<b>2021-22</b>
<i>( ₹ in crore)</i>				
<b>PART- I Consolidated Fund</b>				
<b>Section B: Capital</b>				
<b>Capital Receipts</b> <i>(Ref.Statement 3 &amp; 14)</i>			<b>Capital Expenditure</b> <i>(Ref. Statement 4-A,4-B&amp;16)</i>	
	49.94	60.27		13,996.56 14,191.73
			<b>General services</b> <i>(Ref. Statement 4A &amp; 16)</i>	306.89 268.26
			<b>Social Services</b> <i>(Ref. Statement 4A &amp; 16)</i>	3,030.08 3,342.63
			<b>Economic Services</b> <i>(Ref. Statement 4A &amp; 16)</i>	10,659.59 <sup>(c)</sup> 10,580.84
<b>Recoveries of Loans and Advances</b> <i>(Ref.Statement 3,7 &amp; 18)</i>	409.29	479.24	<b>Loans and Advances disbursed</b> <i>(Ref.Statement 4-A,7 &amp;18)</i>	2,790.93 2,854.29
			<b>General services</b> <i>(Ref. Statement 4A &amp; 18)</i>	2.00
			<b>Social Services</b> <i>(Ref.Statement 4-A,7 &amp;18)</i>	39.04 75.51
			<b>Economic Services</b> <i>(Ref.Statement 4-A,7 &amp;18)</i>	2,098.69 2,757.05
			<b>Others</b> <i>(Ref.Statement 7 )</i>	653.21 19.74
<b>Public Debt Receipts</b> <i>(Ref. Statement 3,6 &amp;17)</i>	54,007.17	64,932.14	<b>Repayment of Public Debt</b> <i>Ref. Statement 4-A,6 &amp;17)</i>	35,980.76 35,900.00
Internal Debt (market loans etc.) <i>(Ref.Statement 3,6 &amp;17)</i>	51,482.74	55,467.12	Internal Debt (market loans etc.) <i>(Ref. Statement 4-A,6 &amp;17)</i>	35,137.27 35,149.61
Loans from Government of India <i>(Ref.Statement 3,6 &amp;17)</i>	2,524.43	9,465.02	Loans from Government of India <i>(Ref. Statement 4-A,6 &amp;17)</i>	843.49 750.38
<b>Net of Inter-State Settlement</b>	..	..	<b>Net of Inter-State Settlement</b>	.. ..
<b>Total receipts</b>			<b>Total Expenditure</b>	
<b>Consolidated Fund</b> <i>(Ref. Statement 3)</i>	1,87,191.05	1,82,111.89	<b>Consolidated Fund</b> <i>(Ref. Statement 4)</i>	1,94,719.18 1,99,125.53
<b>Deficit in Consolidated Fund</b>	7,528.13	17,013.64		

(c) Includes 'Salaries' ₹ 110.70 crore and 'Subsidies' ₹2.85 crore.

<b>2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Contd</b>				
	<b>Receipts</b>		<b>Disbursements</b>	
	<b>2022-23</b>	<b>2021-22</b>	<b>2022-23</b>	<b>2021-22</b>
<i>( ₹ in crore)</i>				
<b>PART II - Contingency Fund</b>				
<b>Contingency Fund</b> <i>(Ref Statement 21)</i>			<b>Contingency Fund</b> <i>(Ref Statement 21)</i>	
<b>PART III - Public Account (d)</b>				
<b>Small Savings, Provident Funds, etc.</b> <i>(Ref Statement 21)</i>	1,53,902.43	1,67,886.07	<b>Small Savings Provident Funds, etc.</b> <i>(Ref Statement 21)</i>	1,45,378.11 1,49,438.60
<b>Reserves &amp; Sinking Funds</b> <i>(Ref Statement 21)</i>	1,510.07	1,505.69	<b>Reserves &amp; Sinking Funds</b> <i>(Ref Statement 21)</i>	1,607.57 1,764.99
<b>Deposits</b> <i>(Ref Statement 21)</i>	7,013.22	5,997.48	<b>Deposits</b> <i>(Ref Statement 21)</i>	5,828.84 4,211.03
<b>Advances</b> <i>(Ref Statement 21)</i>	1.19	2.14	<b>Advances</b> <i>(Ref Statement 21)</i>	0.53 0.16
<b>Suspense and Miscellaneous</b> <i>(Ref Statement 21)</i>	2,60,383.05	2,49,944.60	<b>Suspense and Miscellaneous (e) -</b> <i>(Ref Statement 21)</i>	2,62,338.42 2,52,563.87
<b>Remittances</b> <i>(Ref Statement 21)</i>	3,314.62	3,161.83	<b>Remittances</b> <i>(Ref Statement 21)</i>	2,966.43 3,592.95
<b>Total Receipts</b>			<b>Total Disbursements</b>	
<b>Public Account</b> <i>(Ref Statement 21)</i>	4,26,124.58	4,28,497.81	<b>Public Account</b> <i>(Ref Statement 21)</i>	4,18,119.90 4,11,571.60
<b>Opening Cash Balance</b>			<b>Surplus in Public Account</b>	8,004.68 16,926.21
<b>Increase in cash balance</b>	(-)293.86	(-)206.42	<b>Closing Cash Balance</b>	182.69 (-)293.86
	476.55	(-)87.44	<b>Decrease in cash balance</b>	

(d) For details please refer to Statement 21 in Volume 2.

(e) 'Suspense and Miscellaneous' includes 'Other Accounts' such as Cash Balance Investment account (Major Head 8673) etc. The figures may appear huge on account of these other accounts. Details may be seen in Statement 21.

## 2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Contd

### Annexure

#### CASH BALANCES AND INVESTMENTS OF CASH BALANCES

	As on 31 March 2023		As on 31 March 2022
			(₹ in Crore)
(a) General Cash Balance -			
1. Cash in Treasuries	35.99		35.92
2. Deposits with Reserve Bank	146.16	(A)	(-)330.31
3. Deposits with other Banks		(B)	
4. Remittances in transit - Local	0.54	(C)	0.54
Total	182.69		(-)293.85
5. Investments held in Cash Balance Investment Account	7,092.74		5,230.30
Total - (a)	7,275.43		4,936.45
(b) Other Cash Balances and Investments -			
1. Cash with departmental officers, viz. Public Works Department Officers, Forest Department Officers, District Collectors, etc.	(-)7.63		(-)7.63
2. Permanent advances for contingent expenditure with departmental officers	1.15		1.13
3. Investment of earmarked funds	2,722.73		2,548.01 (D)
Total - (b)	2,716.25		2,541.51
Total - (a)+(b)	9,991.68		7,477.96

- (A) (i) The balance under the head 'Deposits with Reserve Bank' is arrived at after taking into account the Inter-Government monetary settlements pertaining to transactions of the financial year 2022-23 advised to the RBI till 16 April 2023
- (ii) There was a difference of ₹ 145.44 crore (credit) between the figures reflected in accounts ₹146.16 crore (debit) and that communicated by Reserve Bank of India (credit item ₹0.72 crore) as on 31 March 2023. Out of the difference, an amount of ₹0.04 crore (net credit) has been cleared in 2022-23. The balance difference of ₹145.40 crore (net debit) is under reconciliation.
- (B) Represents cash held with State Bank of India (amount negligible)
- (C) The transactions under the head 'Remittances in transit - Local' represent remittance between treasuries and currency chest remaining unadjusted as on 31 March 2023.
- (D) Rectification of misclassification of previous year

---

## 2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Contd

---

### Annexure

#### CASH BALANCES AND INVESTMENTS OF CASH BALANCES-Contd.

##### Explanatory Notes

##### (a) Cash and Cash Equivalents

Cash and cash equivalents consist of cash in treasuries and deposit with Reserve Bank of India and other Banks and Remittances in Transit, as stated above. The balance under the head 'Deposits with Reserve Bank' depicts the combined balance of the Consolidated Fund, the Contingency Fund and the Public Account at the end of the year. To arrive at the overall cash position, the cash balances with treasuries, departments and investments out of the cash balances/reserve funds, etc. are added to the balance in 'Deposits with Reserve Bank of India'.

##### (b) Daily Cash Balance

Under an agreement with the Reserve Bank of India, the State Government has to maintain a minimum cash balance of ₹ 1.66 crore with the Bank. The Bank intimates to Government the daily balances with the Bank at the close of each working day. If the balance falls below the agreed minimum on any day, the deficiency is made good by taking special and ordinary ways and means advances/overdrafts from time to time.

For arriving at the daily cash balance<sup>1</sup> for the purpose of grant of Ways and Means advances/Overdraft, the RBI evaluates the holdings of the 14 day Treasury Bills along with the transactions reported (at RBI counters, Inter-Government transactions and Treasury transactions reported by the agency banks) for the day. To the cash balance so arrived, the maturity of 14 day Treasury Bills, if any, is added and excess balance, if any, after maintaining the minimum cash balance is reinvested in Treasury Bills. If the net cash balance arrived at results in less than the minimum cash balance or a credit balance and if there are no 14 day Treasury Bills maturing on that day, RBI rediscounts the holdings of the 14 day Treasury Bills and makes good the shortfall. If there is no holding of the 14 day Treasury Bills on that day the State Government applies for Special Drawing Facility/Ordinary Ways and Means Advances/Overdrafts.

If the cash balance falls below the stipulated minimum even after availing the maximum amount of Special Drawing Facility and Ordinary Ways and Means Advances, such shortfall attracts payment of interest to the Bank. The operative limit of Special Drawing Facility (SDF) will be revised from time to time by RBI depending on the investments made by the State in Central Government securities, treasury bills etc. If the cash balance has fully run down and expenditure exceeds the available cash balance, the Bank gives Overdrafts which automatically cover the minus balance. As per the overdraft regulation scheme, no State shall be allowed to run on overdraft for more than fourteen consecutive working days,

---

<sup>1</sup> The cash balance ('Deposits with RBI') above is the closing cash balance of the year as on 31 March but worked out by 16 April and not simply the daily balance on 31 March.

---

## 2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Contd

---

### Annexure

#### CASH BALANCES AND INVESTMENTS OF CASH BALANCES-Contd.

##### Explanatory Notes-Contd.

##### (b) Daily Cash Balance-Concl

or more than thirty six working days in a calendar quarter. The overdraft shall not exceed 100 per cent of Ordinary Ways and Means limit. If the overdraft exceeds this limit continuously for five working days for the first time in a financial year, the Bank will advise the State to bring down the overdraft level. If such irregularity persists on a second or subsequent occasion, payment will be stopped.

(c) The operative limit of Ordinary Ways and Means Advances to the State Government for the year 2022-23 was ₹1,683 crore. The operative Limit of Special Drawing Facility is dynamic and changes every day with respect to investment in Consolidated Sinking Fund/General Reserve Fund portfolio and Government of India securities under Normal Portfolio.

The extent to which the Government maintained the minimum cash balance with the Reserve Bank during 2022-23 is given below:-

(i) Number of days on which the minimum balance was maintained without taking any advance.	;	313
(ii) Number of days on which the minimum balance was maintained by taking Ordinary Ways and Means Advance	:	50
(iii) Number of days on which the minimum balance was maintained by taking Special Drawing Facility	:	4
(iv) Number of days on which there was shortfall in minimum balance even after taking the above advances, but no overdraft was taken	:	NIL
(v) Number of days on which overdrafts were taken	:	1

(d) The Bank rate of interest from 01 April 2022- 4.25%, May and June 2022- 4.65%, July 2022-5.15%, August 2022-5.65%, September 2022 to January 2023-6.15%, February and March 2023-6.50%.

The repo rate under Liquidity Adjustment Facility (LAF) was 6.50% per annum from 01 April 2022 to 31 March 2023.

## 2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Contd

### Annexure

#### CASH BALANCES AND INVESTMENTS OF CASH BALANCES-Contd.

##### Explanatory Notes-Contd.

During 2022-23 interest was payable on advances, shortfalls and overdrafts as follows:-

Period	Special Drawing Facility	Ordinary Ways and Means Advances		Short falls	Overdrafts	
		(first 90 days)	(beyond 90 days)		Up to 100% limit of ordinary Ways and Means Advances	Beyond 100%limit of ordinary Ways and Means Advances
1 April 2022 to 31 March 2023	4.50%	6.50%	7.50%	(*)	8.50%	11.50%

(e) The details of transactions during the year 2022-23 under Special Drawing Facility and Ordinary Ways and Means Advances are given below:-

	Opening balance on 1 April 2022	Amount obtained during 2022-23	Amount repaid during 2022-23	Closing balance on 31 March 2023	Amount of interest paid to the Reserve Bank of India
					(₹ in crore)
Special Drawing Facility		1,130.98	1,130.98		0.32
Ordinary Ways and Means advances		14,385.13	14,385.13		5.29
Shortfall from the agreed minimum cash balance		1.66	1.66		
Overdrafts		227.24	227.24		0.05
Total		15,745.01	15,745.01		5.66

(\*) The rate of interest charged on the shortfall amount from agreed minimum balance is the rate from which advance is made as such SDF, WMA, OD to cover the shortfall

---

**2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Concl**

---

**Annexure****CASH BALANCES AND INVESTMENTS OF CASH BALANCES-Concl.****Explanatory Notes-Concl.**

(f) The following is an analysis of investments held in the Cash Balance Investment Account:-

	<b>Opening Balance on 1 April 2022</b>	<b>Purchases during 2022-23</b>	<b>Sales during 2022-23</b>	<b>Closing balance on 31 March 2023</b>	<b>Interest realised during the year</b>
			( ₹ in crore)		
<i>Short term investments</i>					
Government of India					
Treasury Bills	5,230.30	89,616.55	87,754.12	7,092.73	15.85
<i>Long term investments</i>					
Securities of the Government of India					
Total	5,230.30	89,616.55	87,754.12	7,092.73	15.85

The details of investments out of earmarked balances are given in Statement No.22.



### 3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND)

Description	(₹ in crore)	
	Actuals	
	2022-23	2021-22
<b>I. TAX AND NON-TAX RECEIPTS</b>		
<b>A. Tax Revenue -</b>		
<b>A.1 Own Tax Revenue</b>		
State Goods and Services Tax	29,513.28 (a)	24,169.81
Taxes on Agricultural Income	0.40	
Land Revenue	718.90	470.84
Stamps and Registration Fees	6,216.71	4,857.33
Taxes on Immovable Property other than Agriculture Land	240.08	
State Excise	2,875.95	2,032.23
Taxes on Sales, Trade etc.	26,875.78	22,487.42
Taxes on Vehicles	5,386.81	4,037.10
Taxes and Duties on Electricity	72.36	
Other Taxes and Duties on		
Commodities and Services	67.89	56.04
Others		229.75
<b>A.2 Share of net proceeds of Taxes</b>		
Central Goods and Services Tax	5,165.39	4,832.67
Corporation Tax	6,109.21	5,238.12
Taxes on Income other than		
Corporation Tax	5,983.30	5,104.81
Other Taxes on Income		
and Expenditure		0.04
Taxes on Wealth		1.48
Customs	718.62	1,431.33
Union Excise Duties	225.48	898.09
Service Tax	28.59	294.96
Other Taxes and Duties on		
Commodities and Services	30.09	18.59
<b>Total A</b>	<b>90,228.84</b>	<b>76,160.61</b>
<b>B Non-Tax Revenue</b>		
Miscellaneous General Services	12,231.94	7,847.56
Non-ferrous Mining and		
Metallurgical Industries	340.99	220.91
Medical and Public Health	334.68	294.57
Forestry and Wildlife	290.61	200.57
Co-operation	285.92	249.54
Education, Sports, Art and Culture	281.63	245.16
Police	233.66	257.61
Other Administrative Services	217.90	167.98
Interest Receipts	171.95	177.05
'Contributions and Recoveries		
towards Pension and		
Other Retirement Benefits	145.93	154.36
Other General Economic Services	111.23	103.64
Civil Supplies	67.60	7.50
Roads and Bridges	67.62	98.91
Medium Irrigation	65.76	28.97

(a) During 2022-23, adjustment entries for ₹584.30 crore of SGST relating to 2017-18 to 2021-22 was carried out due to the difference between the RBI's figures and figures booked in the Finance Accounts.

<b>3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND)</b>		
	<i>(₹ in crore)</i>	
	Actuals	
<b>Description</b>	<b>2022-23</b>	<b>2021-22</b>
<b>B Non-Tax Revenue-Concl.</b>		
Dividends and Profits	48.93	227.98
Labour and Employment	32.90	30.69
Stationery and Printing	22.21	27.34
Fisheries	21.77	23.53
Ports and Lighthouses	15.56	1.84
Social Security and Welfare	14.98	0.12
Public Works	13.64	9.85
Crop Husbandry	12.29	9.94
Animal Husbandry	11.93	9.31
Inland Water Transport	10.73	6.11
Major Irrigation	9.50	9.87
Minor Irrigation	8.85	5.86
Other Rural Development Programmes	7.91	6.65
Tourism	7.05	3.82
Urban Development	6.87	7.39
Public Service Commission	5.95	5.74
Housing	5.54	5.28
Jails	4.85	3.74
Other Scientific Research	4.54	2.94
Village and Small Industries	1.74	7.25
Dairy Development	1.29	1.36
Other Agricultural Programmes	0.85	0.79
Industries	0.29	0.27
Other Social Services	0.11	0.26
Information and Publicity	0.11	0.11
Petroleum	0.09	0.09
Family Welfare	0.03	0.04
Other Transport Services	0.02	
Others	(@)	0.01
<b>Total B</b>	<b>15,117.95</b>	<b>10,462.51</b>

(@) Amount negligble.

3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND)-Contd.			
(₹ in crore)			
		Actuals	
Description	2022-23	2021-22	
II. GRANTS FROM GOVERNMENT OF INDIA			
C Grants			
Grants for Centrally Sponsored Plan Schemes			
	Deduct Refunds		(-)0.74
Grants for Special Plan Schemes			
Finance Commission Grants			
	Post Devolution Deficit Grant	13,174.00	19,891.00
	Grants in aid for State Disaster Response Fund	264.00	251.20
	Other Grants	1,944.30	2,028.93
Other Transfer/Grants to States/ Union Territories with Legislatures			
	Compensation for loss of revenue arising out of implementation of GST	7,245.97	3,855.55
	Grants to cover up Gap in Resources		
	Grants under National Disaster Response Fund		
	Grants from Central Road Fund	133.46	126.71
	Grants under the proviso to Article 275(1) of the Constitution		
	Other Grants	28.34	62.73
Centrally Sponsored Schemes			
	Externally Aided Projects- Grants for Centrally Sponsored Schemes	48.13	89.91
	Other Grants	4,539.66	3,711.83
Total C		27,377.86	30,017.12
Total Revenue Receipts (A+B+C)		1,32,724.65	1,16,640.24

<b>3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND)-Concl'd.</b>		
	<i>(₹ in crore)</i>	
	Actuals	
<b>Description</b>	<b>2022-23</b>	<b>2021-22</b>
<b>III. CAPITAL, PUBLIC DEBT AND OTHER RECEIPTS</b>		
<b>D Capital Receipts</b>		
Disinvestment Proceeds		
Others	49.94 (b)	60.27
<b>Total D</b>	<u>49.94</u>	<u>60.27</u>
<b>E Public Debt Receipts</b>		
Internal Debt		
Market Loans	30,839.00	27,000.00
Ways and Means		
Advance from RBI	15,745.01	22,874.48
Bonds		
Loans from		
Financial Institutions	790.19	596.61
Special Securities		
issued to National		
Small Savings Fund	4,108.54	4,996.03
Other Loans		
Loans and Advances from		
Central Government		
Loans for State		
Plan Schemes	2,524.43	9,465.02
<b>Total E</b>	<u>54,007.17</u>	<u>64,932.14</u>
<b>F Loans and Advances by State Government (Recoveries)<sup>1</sup></b>	409.29	479.24
<b>G Inter-State Settlement</b>		
<b>Total Receipts in Consolidated Fund (A+B+C+D+E+F+G)</b>	<u>1,87,191.05</u>	<u>1,82,111.89</u>

(b) Represents retirement of capital/disinvestments of Co-operative Societies/Banks/Government companies.

<sup>1</sup> Details are in Statements 7 in Volume I and 18 in Volume II.

#### 4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)

##### A EXPENDITURE BY FUNCTION

Description	Revenue	Capital	Loans and Advances	Total
(₹ in crore)				
<b>A General Services</b>				
<b>A.1 Organs of State</b>				
Parliament/State/Union Territory Legislatures	137.81			137.81
President, Vice-President/Governor/ Administrator of Union Territories	13.06			13.06
Council of Ministers	16.52			16.52
Administration of Justice	1,119.30			1,119.30
Elections	64.10			64.10
<b>A.2 Fiscal Services</b>				
Collection of Taxes on Income and Expenditure				
Land Revenue	757.84			757.84
Stamps and Registration	303.54			303.54
Collection of Other Taxes on Property and Capital Transactions	0.37			0.37
State Excise	334.49			334.49
Taxes on Sales, Trade etc.	16.58			16.58
Taxes on Vehicles	204.07			204.07
Collection Charges under State Goods and Services Tax	323.22			323.22
Other Taxes and Duties on Commodities and Services	33.21			33.21
Other Fiscal Services	241.53			241.53
Appropriation for Reduction or Avoidance of debt				
Interest Payments	25,176.36			25,176.36
<b>A.3 Administrative Services</b>				
Public Service Commission	193.72			193.72
Secretariat - General Services	295.03			295.03
District Administration	549.82			549.82
Treasury and Accounts- Administration	343.89			343.89
Police	4,241.58	41.94		4,283.52
Jails	178.78			178.78
Stationery and Printing	155.60	4.60		160.20
Public Works	164.05	260.35		424.40
Vigilance	111.84			111.84
Other Administrative Services	413.09			413.09

#### 4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)

##### A EXPENDITURE BY FUNCTION

Description	Revenue	Capital	Loans and Advances	Total
(₹ in crore)				
<b>A General Services.....Concl'd</b>				
<b>A.4 Pensions and Miscellaneous General Services</b>				
Pensions and Other Retirement Benefits	26,090.04			26,090.04
Miscellaneous General Services	8,352.24			8,352.24
<b>Total General Services</b>	<b>69,831.68</b>	<b>306.89</b>		<b>70,138.57</b>
<b>B Social Services</b>				
<b>B.1 Education, Sports, Art and Culture</b>				
General Education	20,543.81	564.91 (a)	25.00	21,133.72
Technical Education	1,128.69			1,128.69
Sports and Youth Services	154.67			154.67
Art and Culture	210.98			210.98
<b>B.2 Health and Family Welfare</b>				
Medical and Public Health	9,270.90	359.17	0.31	9,630.38
Family Welfare	580.02			580.02
<b>B.3 Water Supply, Sanitation, Housing and Urban Development</b>				
Water Supply and Sanitation	244.74	1,751.79		1,996.53
Housing	92.45	8.76	3.60	104.81
Urban Development	1,521.93	41.43		1,563.36
<b>B.4 Information and Broadcasting</b>				
Information and Publicity	86.38	1.77		88.15
<b>B.5 Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities</b>				
Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	2,384.34	174.93		2,559.27
<b>B.6 Labour and Labour Welfare</b>				
Labour, Employment and Skill Development	634.07			634.07
<b>B.7 Social Welfare and Nutrition</b>				
Social Security and Welfare	12,940.59	19.75		12,960.34
Nutrition	0.59			0.59
Relief on account of Natural Calamities	372.31			372.31
<b>B.8 Others</b>				
Other Social Services	47.24	107.57	10.12	164.93
Secretariat- Social Services	62.20			62.20
<b>Total Social Services</b>	<b>50,275.91</b>	<b>3,030.08</b>	<b>39.03</b>	<b>53,345.02</b>

(a) Capital outlay corresponding to 'General Education', 'Technical Education', 'Sports and Youth Services' and 'Art & Culture'.

4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)				
A EXPENDITURE BY FUNCTION				
Description	Revenue	Capital	Loans and Advances	Total
(₹ in crore)				
<b>C Economic Services</b>				
<b>C.1 Agriculture and Allied Activities</b>				
Crop Husbandry	1,276.23	12.36	1.21	1,289.80
Soil and Water Conservation	100.79	47.95		148.74
Animal Husbandry	683.83	11.20	1.10	696.13
Dairy Development	132.13	16.55		148.68
Fisheries	361.15	330.53		691.68
Forestry and Wildlife	607.37	66.52		673.89
Plantations	0.55			0.55
Food, Storage and Warehousing	1,428.53	74.05	7.12	1,509.70
Agricultural Research and Education	543.61			543.61
Co-operation	317.72	225.48	14.30	557.50
Other Agricultural Programmes	79.39	43.69		123.08
<b>C.2 Rural Development</b>				
Special Programmes for Rural Development	313.56			3,13.56
Rural Employment	212.96			2,12.96
Land Reforms				
Other Rural Development Programmes	1,430.55	1,446.86		2,877.41
<b>C.3 Special Areas Programmes</b>				
Hill Areas	50.23	7.84		58.07
<b>C.4 Irrigation and Flood Control</b>				
Major Irrigation	148.79	107.50		256.29
Medium Irrigation	147.99	68.09		216.08
Minor Irrigation	219.32	130.39		349.71
Command Area Development				
Flood Control and Drainage	64.31	96.70		161.01
<b>C.5 Energy</b>				
Power	359.28	1.00	39.20	399.48
New and Renewable Energy	26.76	1.89		28.65
<b>C.6 Industry and Minerals</b>				
Village and Small Industries	368.87	30.90	48.99	448.76
Industries	54.02			54.02
Non-ferrous Mining and- Metallurgical Industries	19.33		5.00	24.33
Cement and Non-Metallic- Mineral Industries		0.95	2.50	2.50
Chemical and Pharmaceutical Industries		9.87		9.87
Engineering Industries		6.20	32.61	38.81

#### 4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)

##### A EXPENDITURE BY FUNCTION

Description	Revenue	Capital	Loans and Advances	Total
(₹ in crore)				
<b>C.6 Industry and Minerals.....Concl'd</b>				
Telecommunication and- Electronics Industries		228.24	93.75	321.99
Consumer Industries		9.35	131.21	140.56
Other Outlays on Industries and Minerals	27.60	243.74	44.28	315.62
<b>C.7 Transport</b>				
Ports and Light Houses	30.98	41.61		72.59
Civil Aviation		212.16	197.52	409.68
Roads and Bridges	2,355.37	2,451.90		4,807.27
Road Transport	8.51	65.88	1,439.44	1,513.83
Inland Water Transport	77.76	31.57	40.46	149.79
Other Transport Services	5.71	534.06		539.77
<b>C.8 Science, Technology and Environment</b>				
Other Scientific Research	124.94			124.94
Ecology and Environment	14.35			14.35
<b>C.9 General Economic Services</b>				
Secretariat- Economic Services	226.63			226.63
Tourism	200.95	107.07		308.02
Census Surveys and Statistics	112.57			112.57
Civil Supplies	57.46			57.46
General Financial and Trading Institutions				
Other General Economic Services	90.72	3,997.49		4,088.21
<b>Total Economic Services</b>	12,280.82	10,659.59	2,098.69	25,039.10
<b>D. Grants-in-Aid and Contributions</b>				
Compensation and Assignments to Local Bodies and Panchayati Raj Institutions	9,562.52			9,562.52
<b>E Public Debt</b>				
Internal Debt of the State Government			35,137.27	35,137.27
Loans and Advances from- the Central Government			843.49	843.49
<b>F Loans to Government Servants etc.</b>				
Loans to Government Servants etc.			650.77	650.77
Miscellaneous Loans			2.44	2.44
<b>Total Grants-in-Aid and Contributions, Loans to Government Servants etc., Public Debt</b>	9,562.52		36,633.97	46,196.49
<b>Total Expenditure in Consolidated Fund</b>	1,41,950.93	13,996.56	38,771.69	1,94,719.18



**4. STATEMENT OF EXPENDITURE IN CONSOLIDATED FUND-Concl'd**

**B. EXPENDITURE BY NATURE**

Object of Expenditure	(₹ in crore)								
	2022-23			2021-22			2020-21		
	Rev	Cap	Total	Rev	Cap	Total	Rev	Cap	Total
Salaries	37,902.84	110.70	38,013.54 (a)	44,494.16	131.12	44,625.28	27,728.37	82.57	27,810.94
Pensions	26,140.58		26,140.58 (b)	26,951.99		26,951.99	18,990.23		18,990.23
Interest	25,188.77		25,188.77 (c)	23,326.85		23,326.85	20,989.27		20,989.27
Grant-in-aid	15,899.18		15,899.18 (d)	16,333.17		16,333.17	17,969.64		17,969.64
Other Charges	2,006.70	456.42	2,463.12	2,148.81	115.33	2,264.14	2,093.44	142.86	2,236.30
Subsidies	1,847.04	2.85	1,849.89	4,153.97		4,153.97	6,547.48		6,547.48
Major Works		1,872.92	1,872.92	6.85	2,316.86	2,323.71	3.46	2,099.77	2,103.23
Scholarships and Stipends				1,180.02		1,180.02	1147.25		1,147.25
Contributions	239.33		239.33	475.13		475.13	557.83		557.83
Office Expenses	284.55	1.24	285.79	260.57	0.98	261.55	249.82	0.96	250.78
Wages	1,486.81	2.98	1,489.79	1,285.92	3.18	1,289.10	1039.13	2.43	1,041.56
Materials and Supplies	138.92	0.14	139.06	167.37	0.99	168.36	210.85	0.42	211.27
Machinery and Equipments	56.36	1.05	57.41	86.99	2.18	89.17	83.63	0.13	83.76
Travel Expenses	90.71	0.15	90.86	93.05	0.18	93.23	94.45	0.22	94.67
Maintenance	141.93		141.93	160.86	0.01	160.87	108.61		108.61
POL	135.06	0.51	135.57	120.40	0.51	120.91	108.97	0.35	109.32
Minor Works	86.56		86.56	95.51		95.51	96.23		96.23
Motor Vehicles	29.63	0.44	30.07	21.37	0.17	21.54	27.11	0.28	27.39
Rent Rates and Taxes	54.26	1.20	55.46	71.96	0.67	72.63	73.49	1.13	74.62
Payment of Professional and Special Services	65.59		65.59	65.60		65.60	43.32		43.32
Feeding and Cash Doles	31.26		31.26	25.20		25.20	25.16		25.16
Information Technology	21.77	0.01	21.78	14.48	0.01	14.49	16.27	0.01	16.28
Hire charges of Motor Vehicles	10.30	0.04	10.34	12.92	0.01	12.93	10.04		10.04
Basic Amenities to Public				13.79		13.79	19.52		19.52
Others	36,721.42	11,545.91	48,267.33	29,116.61	11,619.53	40,735.94	30,503.09	10,558.52	41,061.61
Recoveries of Overpayment	(-)6,628.64		(-)6,628.64	(-)4,504.04		(-)4,503.85	(-)5,290.33		(-)5,290.33
<b>Total</b>	<b>1,41,950.93</b>	<b>13,996.56</b>	<b>1,55,947.49</b>	<b>1,46,179.51</b>	<b>14,191.73</b>	<b>1,60,371.23</b>	<b>1,23,446.33</b>	<b>12,889.65</b>	<b>1,36,335.98</b>

(a) Includes ₹10,777.59 crore being the salary of the staff of State aided educational institutions booked under the object head 'Salaries'.

(b) Includes ₹26,100.35 crore booked under '2071 Pensions and Other Retirement Benefits'. Differs from Statement No.15 due to 'Recoveries of Overpayment' being shown separately in this Statement.

(c) Includes ₹25,176.54 crore booked under '2049 Interest Payments'. Differs from Statement No.15 due to 'Recoveries of Overpayment' being shown separately in this Statement.

(d) Differs from Statement No.10 due to 'Recoveries of Overpayment' being shown separately in this Statement.

## 5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE

Major Head	Description	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Expenditure during 2022-23	Progressive expenditure upto 2022-23	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
<b>A.</b>	<b>Capital Account of General Services</b>					
4055	Capital Outlay on Police	69.57	355.02	41.94	396.96 (a)	11.81
4058	Capital Outlay on Stationery and Printing	2.52	55.77	4.60	60.37	8.25
4059	Capital Outlay on Public Works	196.17	2,726.99	260.35	2,987.34	9.55
	Total -A. Capital Account of General Services	268.26	3,137.78	306.89	3,444.67	9.78
<b>B.</b>	<b>Capital Account of Social Services</b>					
	<b>(a) Capital Account of Education, Sports, Art and Culture</b>					
4202	Capital Outlay on Education, Sports, Art and Culture	488.32	4,377.50	564.91	4,942.41	12.90
	Total - B(a) Capital Account of Education, Sports, Art and Culture	488.32	4,377.50	564.91	4,942.41	12.90
	<b>(b) Capital Account of Health and Family Welfare</b>					
4210	Capital Outlay on Medical and Public Health	310.43	3,155.37	359.17	3,514.54	11.38
4211	Capital Outlay on Family Welfare		95.12		95.12	
	Total - B(b) Capital Account of Health and Family Welfare	310.43	3,250.49	359.17	3,609.66	11.05

(a) Progressive expenditure upto 1996-97 stands included under Major heads 4059 and 4216 as details for *proforma* adjustments are due from Government.

(#) Percentage not applicable

(#)

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Expenditure during 2022-23	Progressive expenditure upto 2022-23	Increase(+)/ Decrease(-) in percentage
<b>B. Capital Account of Social Services -Contd</b>		( ₹ in crore)				
<b>(c) Capital Account of Water Supply, Sanitation, Housing and Urban Development</b>						
4215	Capital Outlay on Water Supply and Sanitation	2,149.01	6,336.27	1,751.79	8,088.06	27.65
4216	Capital Outlay on Housing	21.22	524.55	8.76	531.60 (b)	1.34
4217	Capital Outlay on Urban Development	19.19	478.43	41.43	519.86	8.66
Total - B(c) Capital Account of Water Supply, Sanitation, Housing and Urban Development		2,189.42	7,339.25	1,801.98	9,139.52 (b)	24.53
<b>(d) Capital Account of Information and Broadcasting</b>						
4220	Capital Outlay on Information and Publicity	0.36	22.49	1.77	24.26	7.87
Total B(d)- Capital Account of Information and Broadcasting		0.36	22.49	1.77	24.26	7.87
<b>(e) Capital Account of Welfare of Scheduled Castes, Scheduled Tribes and Other Backward Classes</b>						
4225	Capital Outlay on Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	199.77	1,567.99	174.93	1,742.92	11.16
Total B(e) Capital Account of Welfare of Scheduled Castes, Scheduled Tribes and Other Backward Classes		199.77	1,567.99	174.93	1,742.92	11.16
(b) Decreased <i>proforma</i> by ₹ 1.71 crore due to proceeds of retirement of share capital transferred to capital receipts.						

(b) Decreased *proforma* by ₹ 1.71 crore due to proceeds of retirement of share capital transferred to capital receipts.

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Expenditure during 2022-23	Progressive expenditure upto 2022-23	Increase(+)/ Decrease(-) in percentage
<b>B.</b>	<b>Capital Account of Social Services -Concl'd</b>					
	<b>(g) Capital Account of Social Welfare and Nutrition</b>			<i>(₹ in crore)</i>		
4235	Capital Outlay on Social Security and Welfare	16.95	407.25	19.75	427.00	4.85
	Total B(g) Capital Account of Social Welfare and Nutrition	16.95	407.25	19.75	427.00	4.85
	<b>(h) Capital Account of Other Social Services</b>					
4250	Capital Outlay on Other Social Services	137.39	1,478.03 ( c)	107.57	1,585.60	7.28
	Total B(h) Capital Account of Other Social Services	137.39	1,478.03	107.57	1,585.60	7.28
	Total B Capital Account of Social Services	3,342.64	18,443.00 ( d)	3,030.08	21,471.37 (d)	16.42
<b>C.</b>	<b>Capital Account of Economic Services</b>					
	<b>(a) Capital Account of Agriculture and Allied Activities</b>					
4401	Capital Outlay on Crop Husbandry	6.04	156.17	12.36	168.53	7.91
4402	Capital Outlay on Soil and Water Conservation	49.69	723.08	47.95	771.03	6.63
4403	Capital Outlay on Animal Husbandry	15.33	183.45	11.20	194.65	6.11
4404	Capital Outlay on Dairy Development	12.50	40.12	16.55	56.67	41.25

(c) Increased *proforma* by ₹2.00 crore due to reclassification of revenue into capital as equity contribution for Overseas Keralite Investment and Holdings Limited (OKIHL)

(d) (i) Increased *proforma* by ₹2.00 crore vide foot note (c) of this Statement.

(ii) Decreased *proforma* by ₹1.71 crore vide footnote (b) of this Statement.

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Expenditure during 2022-23	Progressive expenditure upto 2022-23	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
<b>C.</b>	<b>Capital Account of Economic Services - Contd</b>					
	<b>(a) Capital Account of Agriculture and Allied Activities- Concl'd</b>					
4405	Capital Outlay on Fisheries	281.11	2,845.46	330.53	3,175.99	11.62
4406	Capital Outlay on Forestry and Wildlife	79.60	785.43	66.52	851.95	8.47
4407	Capital Outlay on Plantations		5.57		5.57	(#)
4408	Capital Outlay on Food, Storage and Warehousing	80.39	652.45	74.05	726.26 (f)	11.31
4415	Capital Outlay on Agricultural Research and Education		8.64		8.64	(#)
4425	Capital Outlay on Co-operation	17.81	1,061.61	225.48	1,239.16 (g)	16.72
4435	Capital Outlay on Other Agricultural Programmes	16.02	115.95	43.69	159.64	37.68
	Total C(a) Capital Account of Agriculture and Allied Activities	558.49	6,577.93	828.33	7,358.09 (h)	11.86

(f) Decreased *proforma* by ₹0.24 crore due to proceeds of retirement of share capital transferred to capital receipts.

(g) Decreased *proforma* by ₹47.93 crore due to proceeds of retirement of share capital transferred to capital receipts.

(h) Decreased *proforma* by ₹48.17 crore vide foot note (f) and (g) of this statement.

(#) Percentage not applicable

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Expenditure during 2022-23	Progressive expenditure upto 2022-23	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
<b>C. Capital Account of Economic Services - Contd</b>						
<b>(b) Capital Account of Rural Development</b>						
4515	Capital Outlay on other Rural Development Programmes	1,194.05	6,021.78	1,446.86	7,468.64	24.03
	Total C(b) Capital Account of Rural Development	1,194.05	6,021.78	1,446.86	7,468.64	24.03
<b>(c) Capital Account of Special Areas Programmes</b>						
4551	Capital Outlay on Hill Areas	5.18	41.66	7.84	49.50	18.82
4575	Capital Outlay on Other Special Areas Programmes		3.01		3.01	(#)
	Total C(c) Capital Account of Special Areas Programmes	5.18	44.67	7.84	52.51	17.55
<b>(d) Capital Account of Irrigation and Flood Control</b>						
4700	Capital Outlay on Major Irrigation	112.35	3,234.51	107.50	3,342.01	3.32
4701	Capital Outlay on Medium Irrigation	64.97	1,518.78	68.09	1,586.87	4.48
4702	Capital Outlay on Minor Irrigation	165.83	1,882.38	130.39	2,012.77	6.93
4711	Capital Outlay on Flood Control Projects	97.49	2,071.69 (i)	96.70	2,168.39	4.67
	Total C(d) Capital Account of Irrigation and Flood Control	440.64	8,707.36 (i)	402.68	9,110.04	4.62

(#) Percentage not applicable

(i) Increased *proforma* by ₹6.27 crore due to reclassification of expenditure of Kannur International Airport.

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Expenditure during 2022-23	Progressive expenditure upto 2022-23	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
<b>C. Capital Account of Economic Services - Contd</b>						
<b>(e) Capital Account of Energy</b>						
4801	Capital Outlay on Power Projects		25.56	1.00	26.56	3.91
4802	Capital Outlay on Petroleum		7.00		7.00	(#)
4810	Capital Outlay on New and Renewable Energy	1.64	17.75	1.89	19.64	10.65
	Total - C(e) Capital Account of Energy	1.64	50.31	2.89	53.20	5.74
<b>(f) Capital Account of Industry and Minerals</b>						
4851	Capital Outlay on Village and Small Industries	34.92	684.74	30.90	715.58 (i)	4.50
4853	Capital Outlay on Non-Ferrous Mining and Metallurgical Industries	4.38	50.70		50.70	(#)
4854	Capital Outlay on Cement and Non-Metallic Mineral Industries		27.54 (s)	0.95	28.49	3.45
4855	Capital Outlay on Fertilizer Industries		2.18		2.18	(#)
(s) Increased <i>proforma</i> by ₹1.26 crore due to reclassification of loan into capital as equity contribution for Travancore Cements Ltd (i) Decreased <i>proforma</i> by ₹0.06 crore due to proceeds of retirement of share capital transferred to capital receipts. (#) Percentage not applicable						

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Expenditure during 2022-23	Progressive expenditure upto 2022-23	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
<b>C. Capital Account of Economic Services - Contd</b>						
<b>(f) Capital Account of Industry and Minerals - Concl'd</b>						
4857	Capital Outlay on Chemicals and Pharmaceutical Industries		39.92 (k)	9.87	49.79	24.72
4858	Capital Outlay on Engineering Industries	34.21	320.14	6.20	326.34	1.94
4859	Capital Outlay on Telecommunication and Electronic Industries	185.79	2,605.75	228.24	2,833.99	8.76
4860	Capital Outlay on Consumer Industries	37.10	911.22	9.35	920.57	1.03
4875	Capital Outlay on Other Industries		0.02		0.02	(#)
4885	Other Capital Outlay on Industries and Minerals	244.97	1,998.78	243.74	2,242.52	12.19
<b>Total - C(f) Capital Account of Industry and Minerals</b>		<b>541.37</b>	<b>6,640.99 (l)</b>	<b>529.25</b>	<b>7,170.18 (m)</b>	<b>7.97</b>

(k) Increased *proforma* by ₹13.55 crore due to reclassification of loan into equity for Travancore Cochin Chemicals Ltd

(l) Increased *proforma* by ₹21.08 crore *vide* foot notes (i), (\$) and (k) of this Statement.

(m) Decreased *proforma* by ₹0.06 crore *vide* foot note (j) of this Statement.

(#) Percentage not applicable



**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Expenditure during 2022-23	Progressive expenditure upto 2022-23	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
<b>C. Capital Account of Economic Services - Contd</b>						
<b>(g) Capital Account of Transport</b>						
5051	Capital Outlay on Ports and Light Houses	39.36	1,945.23	41.61	1,986.84	2.14
5052	Capital Outlay on Shipping		14.20		14.20	(#)
5053	Capital Outlay on Civil Aviation	10.99	1,594.31 (n)	212.16	1,806.47	13.31
5054	Capital Outlay on Roads and Bridges	3,270.99	31,294.22	2,451.90	33,746.12	7.83
5055	Capital Outlay on Road Transport	47.18	1,020.99	65.88	1,086.87	6.45
5056	Capital Outlay on Inland Water Transport	93.13	406.35	31.57	437.92	7.77
5075	Capital Outlay on Other Transport Services	757.51	4,459.15	534.06	4,993.21	11.98
Total - C(g) Capital Account of Transport		4,219.16	40,734.45 (n)	3,337.18	44,071.63	8.19

(n) Decreased *proforma* by ₹6.27 crore due to reclassification of expenditure of Kannur International Airport

(#) Percentage not applicable

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2021-22	Progressive expenditure upto 2021-22	Expenditure during 2022-23	Progressive expenditure upto 2022-23	Increase(+)/ Decrease(-) in percentage
(₹ in crore)						
<b>C.</b>	<b>Capital Account of Economic Services - Concl'd</b>					
	<b>(i) Capital Account of Science Technology and Environment</b>					
5425	Capital Outlay on Other Scientific and Environmental Research		5.51		5.51	(#)
	Total - C(i) Capital Account of Science Technology and Environment		5.51		5.51	(#)
	<b>(j) Capital Account of General Economic Services</b>					
5452	Capital Outlay on Tourism	152.52	1,819.41	107.07	1,926.48	5.88
5465	Investments in General Financial and Trading Institutions	94.12	571.65		571.65	
5475	Capital Outlay on Other General Economic Services	3,373.66	14,969.09	3,997.49	18,966.58	26.70
	Total - C(j) Capital Account of General Economic Services	3,620.30	17,360.15	4,104.56	21,464.71	23.64
	Total C. Capital Account of Economic Services	10,580.83	86,143.15 (o)	10,659.59	96,754.51 (p)	12.32
	Grand Total	14,191.73	1,07,723.93 (q)	13,996.56	1,21,670.55 (r)	12.95

(o) Increased *proforma* by ₹21.08 crore and decreased *proforma* by ₹6.27 crore *vide* foot note (l) and (n) of this Statement.

(p) Decreased *proforma* by ₹48.23 crore *vide* foot note (h) and (m) of this statement.

(q) Increased *proforma* by ₹23.08 crore and decreased *proforma* ₹6.27 crore *vide* foot note (c) and (o) of this Statement.

(r) Decreased *proforma* by ₹49.94 crore *vide* foot note (b) and (p) of this Statement.

(#) Percentage not applicable

---

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Contd.**

---

**Explanatory Notes**

During 2022-23, the Government invested ₹ 212.67 crore in Statutory Corporations, ₹213.97 crore in Government Companies, ₹212.16 crore in Joint Stock, ₹235.78 crore in Co-operative Banks and Societies . Progressive expenditure on investments was increased by ₹10.54 crore under Government Companies and decreased by ₹49.94 crore under Co-operative Banks and Societies. The details of amounts of investment and the dividend received there from for the two years 2021-22 and 2022-23 are given in Statement No.8. The details of investments under the various Major Heads are given in the Annexure on pages 31 to 34. Further details about investments are given in Statement No.19. The following institutions are under liquidation:-

<i>Name of Institution</i>	<i>Amount invested by Government  ( ₹ in crore)</i>	<i>Date from which under liquidation</i>
(i) The Cochin Malleables (Private) Limited	0.02	16-9-1974
(ii) Central Banking Corporation of Travancore Limited	0.01 (\$)	28-5-1962
(iii) Kerala Special Refractories Limited	2.91	16-3-1996
(iv) The Kerala Premo Pipe Factory Limited	1.31	Information awaited from Government.
(v) Chalakudy Refractories Limited	3.47	Information awaited from Government.
(vi) Kunnathara Textiles	1.71	Information awaited from Government.

The financial results of the Government Companies are indicated in the Report of the Comptroller and Auditor General of India on Public Sector Undertakings for the year 2018-19.

---

(\$ ) ₹ 0.01 crore have been realised so far. (Balance amount to be realised is negligible)

---

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Contd.**

---

**Explanatory Notes**

Departmental Commercial undertakings

A summary of the financial results of the departmental commercial undertakings as disclosed by the latest *pro forma* accounts and the position of arrears in preparation of *pro forma* accounts are given below:-

Sl. No.	Department	Name of undertaking/ trading scheme	Profit (+) Loss (-) and year of account	Year for which accounts are due
<i>( ₹ in crore)</i>				
1.	Finance	Kerala State Insurance Department	0.32 (2013-14)	From 2014-15
2.	General Education	Text Book Office Trivandrum	(-)5.61 (2011-12)	From 1987-88 to 2002-03 and 2004-05 to 2012-13
3.	Transport	State Water Transport Department Alappuzha	(-)50.15 (2016-17)	From 2017-18
4.	Home	Rubber Plantation at open prison, Nettukaltheri	0.16 (2020-21)	

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Contd.**

**Annexure**

**(Referred to in paragraph on investments on page 29)**

(continued to the paragraph on investments on page 25)						
Major Head	Description	Amount of Investment				
		Expenditure during 2021-22	Progressive expenditure upto 2021-22	Expenditure during 2022-23	Progressive expenditure upto 2022-23	Increase(+)/ Decrease(-) in percentage
( ₹ in crore)						
4059	Capital Outlay on Public Works		0.88		0.88	(#)
4202	Capital Outlay on Education, Sports, Art and Culture	18.55	84.93	9.91	94.84	11.67
4210	Capital Outlay on Medical and Public Health	2.02	50.21	0.83	51.04	1.65
4215	Capital Outlay on Water Supply and Sanitation	17.58	69.50	9.51	79.01	13.68
4216	Capital Outlay on Housing	0.50	52.20	0.31	50.81 (r)	(- )2.66
4217	Capital Outlay on Urban Development		6.32		6.32	(#)
4225	Capital Outlay on Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	25.13	520.53 (*)	13.31	534.84	2.56
4235	Capital Outlay on Social Security and Welfare	0.29	93.62	0.75	94.37	0.80
4250	Capital Outlay on Other Social Services	5.01	130.39 (s)	9.99	140.38	7.66
4401	Capital Outlay on Crop Husbandry	0.20	37.92	5.65	43.57	14.90
(r)	Decreased <i>proforma</i> by ₹ 1.71 crore due to proceeds of retirement of share capital transferred to capital receipts.					
(*)	Difference in OB during this year and CB of previous year of ₹1.00 crore is due to wrong entry during the year 2020-21 in Kerala Pottery Manufacturing and Marketing Development Corporation.					
(s)	Increased <i>proforma</i> by ₹2.00 crore due to reclassification of expenditure into equity for Overseas Keralite Investment and Holdings Limited (OKIHL)					
(#)	Percentage not applicable					

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Contd.**

**Annexure**

**(Referred to in paragraph on investments on page 29)**

Major Head	Description	Amount of Investment					Increase(+)/ Decrease(-) in percentage
		Expenditure during 2021-22	Progressive expenditure upto 2021-22	Expenditure during 2022-23	Progressive expenditure upto 2022-23		
					<i>(₹ in crore)</i>		
4403	Capital Outlay on Animal Husbandry	0.04	24.93	0.50	25.43		2.01
4404	Capital Outlay on Dairy Development	12.50	30.58	5.93	36.51		19.39
4405	Capital Outlay on Fisheries	1.00	51.85		51.85		
4406	Capital Outlay on Forestry and Wildlife	3.00	13.61	1.00	14.61		7.35
4407	Capital Outlay on Plantations		5.57		5.57		(#)
4408	Capital Outlay on Food, Storage and Warehousing	0.72	230.23	0.10	230.09	(t)	(-)0.06
4425	Capital Outlay on Co-operation	17.81	1,061.60	225.48	1,239.15	(u)	16.72
4700	Capital Outlay on Major Irrigation		9.79		9.79		(#)
4801	Capital Outlay on Power Projects		25.56		25.56		
4802	Capital Outlay on Petroleum		7.00		7.00		(#)
4851	Capital Outlay on Village and Small Industries	2.87	375.69	3.36	378.99	(v)	0.88

(t) Decreased *proforma* by ₹ 0.24 crore due to proceeds of retirement of share capital transferred to capital receipts.

(u) Decreased *proforma* by ₹ 47.93 crore due to proceeds of retirement of share capital transferred to capital receipts.

(v) Decreased *proforma* by ₹0.06 crore due to proceeds of retirement of share capital transferred to capital receipts.

(#) Percentage not applicable

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Contd.**

**Annexure**

**(Referred to in paragraph on investments on page 29)**

Major Head	Description	Amount of Investment				
		Expenditure during 2021-22	Progressive expenditure upto 2021-22	Expenditure during 2022-23	Progressive expenditure upto 2022-23	Increase(+)/ Decrease(-) in percentage
					<i>(₹ in crore)</i>	
4853	Capital Outlay on Non-Ferrous Mining and Metallurgical Industries	4.38	50.70		50.70	(#)
4854	Capital Outlay on Cement and Non-Metallic Mineral Industries		27.54 (w)	0.95	28.49	3.45
4855	Capital Outlay on Fertilizer Industries		2.18		2.18	(#)
4857	Capital Outlay on Chemicals and Pharmaceutical Industries		39.92 (x)	9.87	49.79	24.72 (#)
4858	Capital Outlay on Engineering Industries	34.21	305.33	6.20	311.53	2.03
4859	Capital Outlay on Telecommunication and Electronic Industries	110.34	857.87	122.81	980.68	14.32
4860	Capital Outlay on Consumer Industries	27.10	808.51	9.64	818.15	1.19
4875	Capital Outlay on Other Industries		0.01		0.01	(#)
(w)	Increased <i>proforma</i> by ₹1.26 crore due to reclassification of loan into equity for Travancore Cements Ltd					
(x)	Increased <i>proforma</i> by ₹13.55 crore due to reclassification of loan into equity for Travancore Cochin Chemicals Limited					
(#)	Percentage not applicable					

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Concl'd**

**Annexure**

**(Referred to in paragraph on investments on page 29)**

Major Head	Description	Amount of Investment				
		Expenditure during 2021-22	Progressive expenditure upto 2021-22	Expenditure during 2022-23	Progressive expenditure upto 2022-23	Increase(+)/ Decrease(-) in percentage
					<i>(₹ in crore)</i>	
4885	Other Capital Outlay on Industries and Minerals	19.29	939.65	219.87	1,159.52	23.40
5051	Capital Outlay on Ports and Light Houses	2.26	65.83	3.08	68.91	4.68
5052	Capital Outlay on Shipping		14.20		14.20	(#)
5053	Capital Outlay on Civil Aviation	10.99	1,591.88 (y)	212.16	1,804.04	13.33
5054	Capital Outlay on Roads and Bridges		62.73		62.73	(#)
5055	Capital Outlay on Road Transport	37.21	838.66	12.52	851.17	1.49
5056	Capital Outlay on Inland Water Transport	80.45	255.39	19.68	275.07	7.71
5075	Capital Outlay on Other Transport Services	21.00	870.41		870.41	
5452	Capital Outlay on Tourism	3.04	299.55	0.50	300.05	0.17
5465	Investments in General Financial and Trading Institutions	94.12	571.65		571.65	(#)
5475	Capital Outlay on Other General Economic Services	2.57	6.57	1.35	7.92	20.55
	<b>Total</b>	<b>554.18</b>	<b>10,491.49 (z)</b>	<b>905.26 (aa)</b>	<b>11,346.81 (bb)</b>	<b>8.14</b>

(y) Decreased *proforma* by ₹6.27 crore due to reclassification of expenditure for Kannur International Airport Limited

(z) (i) Increased *proforma* by ₹16.81 crore vide foot notes (s), (x), (y) and decreased *proforma* by ₹6.27 crore vide footnote (z) of this Statement..

(ii) Difference in OB during this year and CB of previous year of ₹1.00 crore is due to wrong entry during the year 2020-21 in Kerala Pottery Manufacturing and Marketing Development Corporation.

(aa) Includes ₹ 30.67 crore being expenditure incurred for equity participation in Share capital subscription in Sewerage schemes of Kerala Water Authority (₹9.51 crore),

Updation of the Infrastructure in Existing Industrial Parks (₹6.16 crore), Investment in Integrated Water Transport System to Kochi (MIDP)(₹15.00 crore).

(bb) Decreased *proforma* by ₹49.94 crore vide (r),(u),(v) and (w) of this Statement.

(#) Percentage not applicable



6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES							
(i) Statement of Public Debt and Other Liabilities							
Nature of Borrowings	Balance as on 1 April 2022	Receipts during the year	Repayments during the year	Balance as on 31 March 2023	Net increase(+)/ decrease(-)	As percent of total	
					liabilities		
A Public Debt				Amount	per cent		
( ₹ in crore)							
6003 Internal Debt of the State Government							
Market Loans	1,83,522.04	30,839.00	15,219.00	1,99,142.04	15,620.00	8.51	51.72
Ways and Means Advances from the RBI		15,745.01	15,745.01				
Bonds	0.88		0.02	0.86	(-)0.02	(-)2.27	
Loans from Financial Institutions	3,539.07	483.16	856.64	3,165.59	(-)373.48	(-)10.55	0.82
Special Securities issued to National Small Savings Fund	22,566.54	4,108.54	3,075.08	23,600.00	1033.46	4.58	6.13
Other Loans	1,163.06	307.04	241.52	1,228.58	65.52	5.63	0.32

## 6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES

**(i) Statement of Public Debt and Other Liabilities**

Nature of Borrowings	Balance as on 1 April 2022	Receipts during the year	Repayments during the year	Balance as on 31 March 2023	Net increase(+)/ decrease(-)	As percent of total liabilities	
A Public Debt					Amount	per cent	
			( ₹ in crore)				
6004 Loans and Advances from the Central Government							
Non-Plan Loans	8.84		1.77	7.07	(-)1.77	(-)20.02	0.00
Loans for State/Union Territory Plan Schemes	6,023.76		837.53	5,186.23	(-)837.53	(-)13.90	1.35
Loans for Central Plan Schemes	@			@			
Loans for Centrally Sponsored Plan Schemes							
Pre 1984-85 Loans	1.16			1.16			
Other Loans State/ Union Legislature Schemes	17,654.51	2,524.42	4.19	20,174.74	2,520.23	14.28	5.24
Total Public Debt	2,34,479.86	54,007.17	35,980.76	2,52,506.27	18,026.41	7.69	65.58

((@) Amount negligible

6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES							
(i) Statement of Public Debt and Other Liabilities							
Nature of Borrowings	Balance as on 1 April 2022	Receipts during the year	Repayments during the year	Balance as on 31 March 2023	Net increase(+)/ decrease(-)	As percent of total liabilities	
B Other Liabilities					Amount	per cent	
( ₹ in crore)							
<b>Public Accounts</b>							
Small Savings, Provident Funds, etc.	1,15,666.60	1,53,902.43	1,45,378.11	1,24,190.92	8,524.32	7.37	32.25
Reserve funds bearing interest	471.73	390.94	468.02	394.65	(-)77.08	(-)16.34	0.10
Reserve funds not bearing interest	355.23	1,119.13	1,139.55	334.81	(-)20.42	(-)5.75	0.09
Deposits bearing interest	0.52	1,763.65	1,763.81	0.36	(-)0.16	(-)30.77	`(@)
Deposits not bearing interest	6,418.82	5,249.57	4,065.03	7,603.36	1,184.54	18.45	1.97
<b>Total Other Liabilities</b>	1,22,912.90	1,62,425.72	1,52,814.52	1,32,524.10	9,611.20	7.82	34.42
<b>Total Public Debt and Other Liabilities</b>	3,57,392.76	2,16,432.90	1,88,795.28	3,85,030.37	27,637.62	7.73	100.00

For details of amortisation arrangements, service of debt etc. explanatory notes to this statement at pages 38 and 39 may be seen.

(@) Percentage negligible.

---

**EXPLANATORY NOTES TO STATEMENT 6**

---

**1. Amortisation arrangement**

In accordance with the guidelines issued by the Reserve Bank of India, Government have constituted a Consolidated Sinking Fund during the year 2005-06 for redeeming its open market loans. A revised scheme of Consolidated Sinking Fund was constituted during 2007-08 as an Amortisation Fund for redemption of outstanding liabilities in replacement of the existing scheme of Consolidated Sinking Fund which was operative till the end of the financial year 2006-07. The Government is required to contribute to the Consolidated Sinking Fund at least 0.5 per cent of the outstanding liabilities as at the end of the previous financial year. The Fund is credited with the contribution from revenue and interest accrued on investment made out of the Fund. The interest accrued in the Fund is to be utilised for redemption of all outstanding liabilities of Government from the year 2012-13 as per the Consolidated Sinking Fund Scheme.

The balances at the commencement and end of the year are given below:-

	<i>Additions during the year</i>					
	<i>Balance on 1 April, 2022</i>	<i>Contribution from Revenue</i>	<i>Interest accrued on investment</i>	<i>Total</i>	<i>Withdrawals during the year</i>	<i>Balance on 31 March, 2023</i>
			( ₹ in crore)			
<b>Consolidated Sinking Fund</b>	<b>2,532.12</b>		<b>174.72</b>	<b>2,706.84</b>		<b>2,706.84</b>

The balance of ₹ 2,706.84 crore in the Consolidated Sinking Fund stood invested in Government of India Securities.

**2. Loans from Small Savings Fund**

Loans out of the collection in the 'Small Savings Schemes' and 'Public Provident Fund' in the Post offices are being shared between the State Government and the Central Government. A separate fund viz. 'National Small Savings Fund' was created in 1999-2000 for the purpose of release of loans out of Small Savings Collections. The loans received during 2022-23 amounted to ₹ 4,108.54 crore and ₹3,075.08 crore was repaid during the year. The balance outstanding at the end of the year was ₹ 23,116.16 crore which was 9.15 percent of the total Public Debt of the State Government as on 31 March 2023.

**3. Loans and Advances from Government of India, Market Loans etc.**

Loans and Advances from Government of India for a total of ₹2,524.43 crore was received and ₹843.49 crore was repaid during the year. Market Loans for a total of ₹30,839.00 crore were raised and scrips thereof were issued by the Reserve Bank of India during 2022-23. The particulars of transactions relating to Loans and Advances received from Government of India and loans raised from open market are given in Statement No.17.

---

**EXPLANATORY NOTES TO STATEMENT 6-Concl'd.**

**4. Service of debt**

Interest on debt and other obligations - The outstanding gross debt and other obligations and the total net amount of interest charges met from revenue during 2021-22 and 2022-23 were as shown below:-

	2022-23	2021-22	Net increase(+)/ decrease (-) during the year	Percentage increase(+)/ decrease (-) during the year
	( ₹ in crore)			
<b>(i) Gross debt and other obligations outstanding at the end of the year</b>				
(a) Public Debt and Small Savings, Provident Funds etc.	3,76,697.20	3,50,146.46	26,550.74	7.58
(b) Other obligations	8,333.18	7,246.30	1,086.88	15.00
Total (i)	3,85,030.38	3,57,392.76	27,637.62	7.73
<b>(ii) Interest paid by Government</b>				
(a) On Public Debt and Small Savings, Provident Funds etc.	25,093.17	23,171.51	1,921.66	8.29
(b) On other obligations	83.19	101.09	(-)17.90	(-)17.71
Total (ii)	25,176.36	23,272.60	1,903.76	8.18
<b>(iii) Deduct</b>				
(a) Interest received on loans and advances given by Government	143.87 (*)	150.72	(-)6.85	(-)4.54
(b) Interest realised on investment of cash balances	15.85	14.80	1.05	7.09
Total (iii)	159.72	165.52	(-)5.80	(-)3.50
<b>(iv) Net interest charges</b>	25,016.64	23,107.08	1,909.56	8.26
<b>(v) Percentage of gross interest (item (ii)) to total revenue receipts</b>	18.97	19.96	(-)0.99	(-)4.98
<b>(vi) Percentage of net Interest (item (iv)) to total revenue receipts</b>	18.85	19.82	(-)0.97	(-)4.91

In addition, there were certain other receipts and adjustments totalling ₹12.23 crore such as interest received from Departmental Commercial Undertakings. If this is also deducted, the net burden of interest on the revenue would be ₹ 25,004.41 crore which works out to 18.84 *per cent* of the revenue for the year 2022-23. The Government also received ₹48.93 crore during the year as dividend on investments in various undertakings.

**5. Appropriation for reduction or avoidance of Debt**

During the year no amount was contributed by Government to the Consolidated Sinking Fund constituted for redemption of outstanding liabilities by debiting '2048 Appropriation for reduction or avoidance of debt'.

(\*)Includes premium received on Market Loans (₹35.89 crore) .

# 7. STATEMENT OF LOANS AND ADVANCES GIVEN BY THE GOVERNMENT

## Section:1 Summary of Loans and Advances: Loanee Group-wise

Loanee Groups <sup>1</sup>	Balance on April 1, 2022	Disbursement during the year	Repayments during the year	Write off of irrecoverable Loans and Advances	Balance on March 31, 2023	% Increase/ decrease during the year	Interest in arrears
(₹ in crore)							
Universities/Academic Institutions							
Panchayati Raj Institutions	0.09				0.09		0.39
Municipalities/Municipal Councils/Municipal Corporations	85.87		0.01		85.86	(-)0.01	141.95
Urban Development Authorities	63.51				63.51		27.30
Housing Boards/State Housing Corporations	1,203.26	3.60	0.86		1,206.00	0.23	590.89
Statutory Corporations	11,829.97	1,489.85	5.40		13,314.42	12.55	1,708.35
Government Companies	3,530.53 (*)	553.51	21.38		4,062.66	15.07	2,266.91
Co-operative Societies/ Co-operatives							
Corporations/Banks	1,225.63	14.29	59.05		1,180.87	(-)3.65	133.21
Others	3,489.49 (^)	76.47	19.11		3,546.85	1.64	1,986.62
Government Servant.	645.04	650.77	301.09	0.38	994.34	54.15	
Miscellaneous purposes	13.50 (#)	2.44	2.01		13.93	3.19	
<b>Total</b>	<b>22,086.89</b>	<b>2,790.93</b>	<b>408.91</b>	<b>0.38</b>	<b>24,468.53</b>	<b>10.78</b>	<b>6,855.62</b>

(\*) Decreased *proforma* by ₹13.55 crore due to reclassification of conversion of loan into equity for Travancore Cochin Chemicals

(^ ) Decreased *proforma* by ₹2.00 crore due to reclassification of expenditure incurred under the head of account 6075-00-800-98 Loans to Sree Padmanabha Swamy Temple to head of account 6250-60-800-93-Interest free loan to Sree Padmanabha Swamy Temple

(# ) Increased *proforma* by ₹2.00 crore due to reclassification of expenditure incurred under the head of account 6075-00-800-98 Loans to Sree Padmanabha Swamy Temple to head of account 6250-60-800-93-Interest free loan to Sree Padmanabha Swamy Temple

**7. STATEMENT OF LOANS AND ADVANCES GIVEN BY THE GOVERNMENT-Contd**  
**Section:1 Summary of Loans and Advances: Loanee Group-wise -Concl'd**

Following are the cases of a loan having been sanctioned as 'loan in perpetuity'

Sl No.	Loanee entity	Year of sanction	Sanction Order No.	Amount
Information not available				

**Section : 2 Summary of Loans and Advances : Sector-wise**

Sectors	Balance on April 1, 2022	Disbursement during the year	Repayments during the year	Write off of irrecoverable Loans and Advances	Balance on March 31, 2023	% Increase/ decrease during the year	Interest in arrears
( ₹ in crore)							
Loans for General Services	1.93 (^)				1.93		
Loans for Social Services	4,531.10 (#)	39.04	23.20		4,546.94	0.35	2,746.76
Loans for Economic Services-	16,897.31 (*)	2,098.68	82.60		18,913.39	11.93	4,108.86
Loans for Government Servant	645.04	650.77	301.09	0.38	994.34	54.15	
Loans for Miscellaneous purposes	11.51	2.44	2.02		11.93	3.65	
<b>Total-Loans and Advances</b>	<b>22,086.89</b>	<b>2,790.93</b>	<b>408.91</b>	<b>0.38</b>	<b>24,468.53</b>	<b>10.78</b>	<b>6,855.62</b>

(\*) Decreased *proforma* by ₹13.55 crore due to reclassification of conversion of loan into equity for Travancore Cochin Chemicals

(#) Increased *proforma* by ₹2.00 crore due to reclassification of expenditure incurred under the head of account 6075-00-800-98 Loans to Sree Padmanabha Swamy Temple to head of account 6250-60-800-93-Interest free loan to Sree Padmanabha Swamy Temple

(^ ) Decreased *proforma* by ₹2.00 crore due to reclassification of expenditure incurred under the head of account 6075-00-800-98 Loans to Sree Padmanabha Swamy Temple to head of account 6250-60-800-93-Interest free loan to Sree Padmanabha Swamy Temple

**7. STATEMENT OF LOANS AND ADVANCES GIVEN BY THE GOVERNMENT-Concl'd**

**Section 3 Summary of repayment in arrears - Loanee Group wise**

Loanee-Group	Amount of arrears as on March 31, 2023			Earliest period to which arrears relates	Total loans outstanding against the entity on March 31, 2023
	Principal	Interest	Total		
1	2	3	4	5	6
			<i>( ₹ in crore )</i>		
Universities/Academic Institutions					
Panchayati Raj Institutions		0.39	0.39	1970-71	
Municipalities/Municipal					
Councils/Municipal Corporations	81.04	141.95	222.99	1960-61	86.27
Urban Development Authorities	30.67	27.30	57.97	1968-69	61.60
Housing Boards	1,166.84	590.89	1,757.73	1980-81	1,205.99
Statutory Corporations	6,211.08	1,708.35	7,919.43	1983-84	10,664.32
Government Companies	2,821.19	2,266.91	5,088.10	1970-71	4,872.46
Co-operative Societies/Co-operatives					
Corporations/Banks	338.33	133.21	471.54	1997-98	341.94
Others	2,669.81	1,986.62 (%)	4656.43	1996-97	2,669.81

(%) Represents Interest in arrears relating to Kerala Water Authority (₹1597.19 crore ) and TEXTFED (₹389.43 crore)

Note: For details refer Section 2 of Detailed Statement of Loans and Advances given by the State Government.



## 8. STATEMENT OF INVESTMENTS OF THE GOVERNMENT

### Comparative Summary of Government Investment in the share capital for 2021-22 and 2022-23

Name of the Concern	2022-2023			2021-2022		
	Number of concerns	Investment at the end of the year	Dividend/Interest received during 2022-23	Number of concerns	Investment at the end of the year	Dividend/Interest received during 2021-22
( ₹ in crore)						
Statutory Corporations	3	1,526.41	1.04	3	1,313.74	
Government Companies	126	5,313.22	32.78	126	5,099.24 (a)	216.27
Other Joint Stock Companies	40	1,941.12	4.68	40	1,728.96 (b)	3.37
Co-operative Banks and Societies (*)		1,821.92 (c)	10.43		1,636.08	8.33
Total	169	10,602.67 (d)	48.93	169	9,778.02 (e)	227.97

(a) Increased *proforma* by reclassification of conversion of loan into equity for Travancore Cochin Chemicals Limited (₹13.55 crore), OKIHL on account of reclassification of Revenue Expenditure into equity (₹2.00 crore) and Travancore Cements on account of conversion of loan into equity (₹1.26 crore)

(b) Decreased *proforma* for reclassification for reimbursement of expenditure of Kannur International Airport (₹6.27 crore)

(c) Decreased *proforma* by ₹49.94 crore due to proceeds of retirement of share capital transferred to capital receipts.

(d) Excludes ₹744.15 crore being Sewerage schemes of Kerala Water Authority (₹79.01 crore), Seed capital for NBCFDC & NMDFC schemes (₹5.50 crore), Providing common facilities for Working Women at Industrial Parks (₹3.00 crore), Upgradation of the Infrastructure in Existing Industrial Parks (₹22.56 crore), Integrated Water Transport System to Kochi (₹179.30 crore), Smart City Project (₹31.20 crore), Hotel Management at Kottayam (₹0.01 crore), Electronic Fabrication Laboratory (₹3.55 crore), Companies producing Neera (₹5.00 crore), LAC-ADS (₹5.27 crore), Solar Cruise Boat (₹4.25 crore), Kerala Maritime Board (₹0.01 crore), Construction of POL Carrier Barge (₹2.50 crore), Share Capital Contribution to Kerala State Co operative Bank (₹400.00 crore), Construction of Acid Carrier Barges (₹2.99 crore).

(e) Increased *pro forma* by ₹10.54 crore vide foot notes (a) and (b) of this statement.

(\*) Societywise details not available.

## 9. STATEMENT OF GUARANTEES GIVEN BY THE GOVERNMENT

Guarantees given by the State Government for repayment of loans, etc. raised by Statutory Corporations, Government Companies, Local Bodies and Other institutions during the year and sums guaranteed outstanding on the 31 March 2023 in various sectors are shown below:-

Sector	Maximum amount guaranteed	Outstanding at the beginning of 2022-23	Additions during the year	Deletions (Other than invoked) during the year	Invoked during the year		Outstanding at the end of 2022-23(*)	Guarantee Commission or fee		Other material details
					Discharged	Not Dis-charged		Receivable	Received	
1	2	3	4	5	6	7	8	9	10	11
( ₹ in crore)										
Co-operative (11)	7,704.35	6,466.39	131.66	55.98			6,542.07	21.84	47.97	
Roads & Transport (1)	3,150.00	3,048.46		63.64			2,984.82	126.11		
State Financial Corporation (1)	757.40	108.72		54.36			54.36	0.81	0.82	
Kerala State Warehousing Corporation (1)									0.01	
Other Institutions (38)	64,283.90	34,746.28	6,053.28	6.32			40,793.24	174.92	219.65	
<b>Total</b>	<b>75,895.65</b>	<b>44,369.85</b>	<b>6,184.94</b>	<b>180.30</b>			<b>50,374.49</b>	<b>323.68</b>	<b>268.45</b>	

Section 3 of the 'Kerala Ceiling on Government Guarantees Act, 2003' amended in the 'Kerala Finance(No.2)Act,2022' provides that the total Outstanding Government Guarantees as on the first day of April of any year shall be 100 *per cent* of the total revenue receipts as per the annual financial statement of the State in the preceding year or at 10 *per cent* of the Gross State Domestic Product (GSDP), whichever is lower This Act came into force with effect from the first day of April 2022.

The estimate of GSDP for the year was ₹10,46,188.14 crore as per the details from Economics and Statistics Department. As per the Statement furnished by Government, the Outstanding Guarantees as on 31 March 2023 was ₹50,374.49 crore which was within the limit of ten *per cent* of GSDP i.e., ₹1,04,618.81 crore .

(\*) Outstanding guarantees include interest, penal interest etc.

10. STATEMENT OF GRANTS-IN-AID GIVEN BY THE GOVERNMENT						
(i) Grants-in-aid paid in cash						
Grantee Institutions	Grants released			Grants for creation of capital assets		
	2022-2023			2021-2022	2022-23	2021-2022
	Non-Plan	Plan including CSS and CP	Total			
<i>(₹ in crore)</i>						
<b>1 Panchayati Raj Institutions</b>						
(i) Zilla Parishads	1,250.14	4.48	1,254.62	1,096.28	759.21	634.27
(ii) Panchayat Samities	1,025.19	277.51	1,302.70	942.63	828.24	677.60
(iii) Gram Panchayats	6,136.16	5.26	6,141.42	5,562.85	3,657.92	2,844.19
<b>2 Urban Local Bodies</b>						
(i) Municipal Corporations	1,101.43	873.04	1,974.47	1,183.29	778.33	523.98
(ii) Municipalities/ Municipal Councils	1,317.20	385.30	1,702.50	1,401.04	838.19	616.69
(iii) Others						
<b>3 Public Sector Undertakings</b>						
(i) Government Companies	674.08	93.82	767.90	972.09		
(ii) Statutory Corporations		2.55	2.55	0.10		
<b>4 Autonomous Bodies</b>						
(i) Universities	1,499.37	215.15	1,714.52	1,713.01	28.78	24.99
(ii) Development Authorities						
(iii) Cooperative Institutions	3.98	50.98	54.96	47.43	3.10	4.99
(iv) Others	538.85	379.17	918.02 (a)	3,334.01	130.81	1,809.62
<b>5 Non-Government Organisations</b>	8.05	2.00	10.05	5.82		
<b>Total</b>	13,554.45	2,289.26	15,843.71	16,258.55	7,024.58	7,136.33

(a) Includes ₹186.23 crore being Grant-in-aid to The Kerala Water Authority

10. STATEMENT OF GRANTS-IN-AID GIVEN BY THE GOVERNMENT		
(ii) Grants-in-aid given in kind		
Grantee Institutions	Total Value	
	2022-2023	2021-2022
	(₹ in crore)	
<b>1 Panchayati Raj Institutions</b>		
(i) Zilla Parishads		
(ii) Panchayat Samities		
(iii) Gram Panchayats		
<b>2 Urban Local Bodies</b>		
(i) Municipal Corporations		
(ii) Municipalities/ Municipal Councils	Details of Grants-in-aid given in kind are awaited from State Government	
(iii) Others		
<b>3 Public Sector Undertakings</b>		
(i) Government Companies		
(ii) Statutory Corporations		
<b>4 Autonomous Bodies</b>		
(i) Universities		
(ii) Development Authorities		
(iii) Cooperative Institutions		
(iv) Others		
<b>5 Non-Government Organisations</b>		
<b>Total</b>		

11. STATEMENT OF VOTED AND CHARGED EXPENDITURE						
Particulars	Actuals					
	2022-23		Total	2021-22		
	Charged	Voted		Charged	Voted	Total
( ₹ in crore)						
Expenditure Heads (Revenue Account)	25,792.32	1,16,158.61	1,41,950.93	23,854.22	1,22,325.29	1,46,179.51
Expenditure Heads (Capital Account)	152.75	13,843.81	13,996.56	144.32	14,047.42	14,191.74
Disbursement under Public Debt, Loans and Advances, Inter-state Settlement and Transfer to Contingency Fund (a)	35,980.92	2,790.77	38,771.69	35,923.77	2,830.51	38,754.28
<b>Total</b>	61,925.99	1,32,793.19	1,94,719.18	59,922.31	1,39,203.22	1,99,125.53
(a) The figures have been arrived as follows:-						
<b>E. Public Debt</b>						
Internal Debt of the State Government	35,137.27	..	35,137.27	35,149.61	..	35,149.61
Loans and Advances from the Central Government	843.49	..	843.49	750.38	..	750.38
<b>F. Loans and Advances (*)</b>						
Loans for General Services	..			..	2.00	2.00

(\*) A more detailed account is given in Statement No. 18 at pages 399 to 484 .

# 11. STATEMENT OF VOTED AND CHARGED EXPENDITURE - *Concl'd*

Particulars	Actuals					
	2022-23			2021-22		
	Charged	Voted	Total	Charged	Voted	Total
	<i>(₹ in crore)</i>					
<b>F. Loans and Advances - <i>Concl'd</i></b>						
Loans for Social Services		39.04	39.04	17.73	57.78	75.51
Loans for Economic Services	0.16	2,098.52	2,098.68	6.05	2,750.99	2,757.04
Loans to Government Servants, etc.	..	650.77	650.77	..	11.36	11.36
Loans for Miscellaneous Purpose	..	2.44	2.44	..	8.38	8.38
<b>G. Inter-State Settlement</b>						
Inter-State Settlement	..	..	..	..	..	..
<b>H. Transfer to Contingency Fund</b>						
Transfer to Contingency Fund	..	..	..	..	..	..

The percentage of charged expenditure and voted expenditure to total expenditure during 2021-22 and 2022-23 were as under:-

Year	Percentage of total expenditure	
	Charged	Voted
2021-2022	30.09	69.91
2022-2023	31.80	68.20

**12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR  
EXPENDITURE OTHER THAN ON REVENUE ACCOUNT**

<i>Heads</i>	<i>On 1st April 2022</i>	<i>During the year 2022-23</i>	<i>On 31st March 2023</i>	
<i>(₹ in crore)</i>				
<b>CAPITAL AND OTHER EXPENDITURE</b>				
<b>Capital Expenditure</b>				
Public Works	2,726.99	260.35	2,987.34	
Other General Services	410.79	46.54	457.33	
Education, Sports, Art and Culture	4,377.50	564.91	4,942.41	
Health and Family Welfare	3,250.49	359.17	3,609.65	
Water Supply, Sanitation, Housing and Urban Development	7,339.25	1,801.98	9,139.53	(a)
Information and Broadcasting	22.49	1.77	24.26	
Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	1,567.99	174.93	1,742.92	
Social Welfare and Nutrition	407.25	19.75	427.00	
Other Social Services	1,478.03 (b)	107.57	1,585.60	
Agriculture and Allied Activities	6,577.93	828.33	7,358.09	(c)
Rural Development	6,021.78	1,446.86	7,468.64	
Special Areas Programme	44.67	7.84	52.51	
Irrigation and Flood Control	8,707.36 (*)	402.68	9,110.04	
Energy	50.31	2.89	53.20	
Industry and Minerals	6,640.97 (d)	529.25	7,170.16	(f)
Transport	40,734.46 (e)	3,337.18	44,071.64	
Science Technology and Environment	5.51		5.51	
General Economic Services	17,360.16	4,104.56	21,464.72	
Total - Capital Expenditure	1,07,723.93 (g)	13,996.56	1,21,670.55 (h)	

(a) Decreased *proforma* ₹1.71 crore due to proceeds of retirement of share capital transferred to capital receipts

(b) Increased *proforma* ₹2.00 crore due to reclassification of revenue into equity for Overseas Keralites Investment Holdings Limited (OKIHL).

(c) Decreased *proforma* ₹48.17 crore due to proceeds of retirement of share capital transferred to capital receipts

(\*) Increased *proforma* by ₹ 6.27 crore due to reclassification of expenditure of Kannur International Airport.

(d) (i) Increased *proforma* by ₹13.55 crore due to reclassification of loan into equity for Travancore Cochin Chemicals Ltd

(ii) Increased *proforma* by ₹1.26 crore due to reclassification of loan into equity for Travancore Cements Ltd

(e) Decreased *pro forma* by ₹6.27 crore due to reclassification expenditure in respect of Kannur International Airport

(f) Decreased *proforma* ₹0.06 crore due to proceeds of retirement of share capital transferred to capital receipts

(g) Increased *proforma* by ₹23.08 crore vide foot note ( b), (\*) and ( d) and decreased *proforma* by ₹6.27 crore vide foot note ( e) of this statement

(h) Decreased *proforma* by ₹49.94 crore vide foot note (a) ,(c) and (f) of this statement

**12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR  
EXPENDITURE OTHER THAN ON REVENUE ACCOUNT-Contd**

<i>Heads</i>	<i>On 1st April 2022</i>	<i>During the year 2022-23</i>	<i>On 31st March 2023</i>
	<i>(₹ in crore)</i>		
<b>CAPITAL AND OTHER EXPENDITURE-Concl.</b>			
<b>Loans and Advances -</b>			
<b>Loans and Advances for various Services -</b>			
General Services	1.94 (i)		1.94
Education, Sports, Art and Culture	52.18	25.00	77.18
Health and Family Welfare	451.60	0.31	451.91
Water Supply, Sanitation, Housing and Urban Development	3,972.91	(-)14.24	3,958.67
Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	5.17		5.17
Social Welfare and Nutrition	3.92		3.92
Other Social Services	45.30 (i)	4.78	50.08
Agriculture and Allied Activities	1,196.75	(-)41.24	1,155.51
Rural Development	0.57		0.57
Special Areas Programme	0.29		0.29
Energy	2,992.43	39.19	3,031.62
Industry and Minerals	3,661.48 (j)	340.77	4,002.25
Transport	9,028.84	1,677.35	10,706.19
General Economic Services	16.98		16.98
Loans to Government Servants, etc.	645.04	349.29	994.33
Miscellaneous Loans	11.49	0.43	11.92
Total - Loans and Advances	22,086.89 (k)	2,381.64	24,468.53
<b>Total - Capital and Other Expenditure</b>	1,29,810.82 (l)	16,378.20	1,46,139.08 (m)
<b>Deduct-</b> (i) Contribution from Contingency Fund			
(ii) Contribution from Miscellaneous Capital Receipts	441.09	49.94	491.03
(iii) Contribution from development funds, reserve funds etc.			
<b>Net - Capital and Other Expenditure</b>	1,29,369.73 (l)	16,328.26	1,45,648.05 (m)
(i) (i) Decreased <i>proforma</i> by ₹2.00 crore due to reclassification of General services into Social services under loan head for Sri Padmanabha Swamy Temple			
(ii) Increased <i>proforma</i> by ₹2.00 crore due to reclassification of Social services into General services under loan head for Sri Padmanabha Swamy Temple			
(j) Decreased <i>proforma</i> by ₹13.55 crore due to reclassification of loan into equity for Travancore Cochin Chemicals Ltd.			
(k) Increased <i>proforma</i> by ₹2.00 crore and decreased <i>proforma</i> by ₹15.55 crore vide footnotes (i) and (j) of this Statement.			
(l) Increased <i>proforma</i> by ₹25.08 crore and decreased <i>proforma</i> by ₹21.82 crore vide foot note (g) and (k) of this statement			
(m) Decreased <i>proforma</i> by ₹49.94 crore vide foot note (h) of this statement			



**12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR  
EXPENDITURE OTHER THAN ON REVENUE ACCOUNT-Concl'd.**

<i>Heads</i>	<i>On 1st April 2022</i>	<i>During the year 2022-23</i>	<i>On 31st March 2023</i>
		<i>( ₹ in crore)</i>	
<b>PRINCIPAL SOURCES OF FUNDS -</b>			
<b>Debt -</b>			
Internal Debt of the State Government	2,10,791.59	16,345.48	2,27,137.07
Loans and Advances from the Central Government	23,688.28	1,680.93	25,369.21
Small Savings, Provident Funds, etc.	1,15,666.60	8,524.32	1,24,190.92
<b>Total - Debt</b>	<b>3,50,146.47</b>	<b>26,550.73</b>	<b>3,76,697.20</b>
<b>Other Receipts -</b>			
Contingency Fund	100.00		100.00
Reserve Funds	3,374.97 (S)	77.22	3,452.19
Deposits and Advances	6,359.04	1,185.04	7,544.08
Suspense and Miscellaneous	328.52	(-)92.78	235.74
Remittances	(-)1,473.31	348.19	(-)1,125.12
<b>Total - Other Receipts</b>	<b>8,689.22</b>	<b>1,517.67</b>	<b>10,206.89</b>
<b>Total - Debt and Other Receipts</b>	<b>3,58,835.69</b>	<b>28,068.40</b>	<b>3,86,904.09</b>
<i>Add -</i> Adjustment on account of retirement/disinvestment	(-)392.20 (l)		(-)442.14 (m)
<i>Deduct -</i> (i) Cash balance	(-)293.86	476.55	182.69
(ii) Investments	7,778.30 (S)	2,037.17	9,815.47
Add-Amount closed to Government Account during 2022-23	397.06	(-)0.14	396.92
<b>Total</b>	<b>3,51,356.11</b>	<b>25,554.54 (n)</b>	<b>3,76,860.71 (o)</b>
<b>Deduct- Revenue Deficit</b>		<b>9,226.28</b>	
<b>Net - Provision of Funds</b>		<b>16,328.26</b>	
<b>Progressive Net Capital and Other Expenditure</b>		<b>1,45,648.05</b>	
<b>Progressive Principal Source of Funds</b>		<b>3,76,860.71</b>	
<b>Difference</b>		<b>2,31,212.66</b>	
The difference of ₹2,31,212.67 crore is explained below:			
	Cumulative Revenue Deficit	2,31,212.66	
	Total	2,31,212.66	

(S) Rectification of misclassification of previous year

(l) Shown as minus figure to balance the figures under Principal Sources of funds and Application of funds.

(m) Represents the adjustment entry to balance the figures under Principal Sources of funds and Application of funds consequent on reducing the capital outlay by ₹49.94 crore on account of retirement of share capital.

(n) Differs from ₹16,328.26 crore (Net -Capital and Other expenditure) by ₹9,226.28 crore (Revenue Deficit).

(o) Differs by ₹49.94 crore horizontally due to adjustment on account of disinvestment/retirement in closing balance vide foot note (h) of this Statement.

**13.- SUMMARY OF BALANCES UNDER  
CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT**

A. The following is a summary of the balances as on 31 March 2023:-

Debit balance ( ₹ in crore)	Sector of the General Account	Name of Account	Credit balance ( ₹ in crore)
		<b>Consolidated Fund-</b>	
3,52,437.40 (*)	A to D and part of L (MH 8680 only)	Government Account	
	E	Public Debt	2,52,506.28
24,468.53	F	Loans and Advances	
		<b>Contingency Fund-</b>	
		Contingency Fund	100.00
		<b>Public Account-</b>	
	I	Small Savings, Provident Funds, etc.	1,24,190.92
	J	<b>Reserve Funds--</b>	
		(i) Reserve Funds bearing interest	394.65
		(ii) Reserve Funds not bearing interest	
		Gross Balance	3,057.54
2,722.73		Investments	
	K	<b>Deposits and Advances--</b>	
		(i) Deposits bearing interest	0.36
59.64		(ii) Deposits not bearing interest	7,603.36
		(iii) Advances	
	L	<b>Suspense and Miscellaneous--</b>	
7,092.74		Investments	
		Other Items (Net)	235.74
1,125.12	M	<b>Remittances</b>	
182.69	N	<b>Cash Balance</b>	(**) _____
<b>3,88,088.85</b>		<b>Total</b>	<b>3,88,088.85</b>

(\*) Please refer to explanatory notes under 'B' below containing information about the system of book-keeping in Government accounting.

(\*\*) As regards Reserve Bank Deposits which is a component of the Cash Balance of the Government, there was a difference between the figures reflected in the Accounts and that intimated by the Reserve Bank of India. Footnote (m) under Statement 21 at Page.534 may please be referred to for details.

### 13. SUMMARY OF BALANCES UNDER CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT-Contd.

**B. Government Account:** Under the system of book-keeping followed in Government Accounts, the amount booked under revenue, capital and other transaction of Government the balances of which are not carried forward from year to year in the accounts, are closed to a single head called 'Government Account'. The balance under this head represents the cumulative result of all such transactions.

To this, the balances under Public Debt, Loans and Advances, Small Savings, Provident Funds, Reserve Funds, Deposits and Advances, Suspense and Miscellaneous (Other than Miscellaneous Government Account), Remittances, Contingency Fund, etc. are added and the closing cash balance at the end of the year is to be worked out and proved.

The other headings in the summary take into account the balances under all account heads in Government books in regard to which Government has a liability to repay the money received or has a claim to recover the amounts paid and also heads of account opened in the books for adjustment of remittance transactions.

*It must be understood that these balances cannot be regarded as a complete record of the financial position of the Government as it does not take into account all the physical assets of the State, such as lands, buildings, communication, etc. nor any accrued dues or outstanding liabilities which are not brought to account under the cash basis of accounting followed by Government.*

- 
- (i) In a number of cases, there are unreconciled differences in the closing balance as reported in the 'Detailed statement on Contingency Fund and Public Account (Statement no.21) and that shown in separate registers or other records maintained in the Account Office/Departmental Offices for the purpose. Steps are being taken to settle the discrepancies.
- (ii) The balances are communicated to the officers concerned every year for verification and acceptance thereof. In a large number of cases such acceptances have not been received.

**13. SUMMARY OF BALANCES UNDER  
CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT-Concl'd.**

The net amount at the debit of Government Account at the end of the year has been arrived at as under:-

<b>Debit</b> ( ₹ in crore)	<b>Details</b>	<b>Credit</b> ( ₹ in crore)
	A. Amount at the debit of Government	
3,29,264.36 (a)	Account on 1 April 2022	
	B. Receipt Heads (Revenue Account)	1,32,724.65
	C. Receipt Heads (Capital Account)	49.94
1,41,950.93	D. Expenditure Heads (Revenue Account)	
13,996.56	E. Expenditure Heads (Capital Account)	
0.14	F. Suspense and Miscellaneous (Miscellaneous Government Accounts)	
	G. Amount at the debit of Government Account on 31 March 2023	35,24,37.40
4,85,211.99	TOTAL	4,85,211.99
(a) This is arrived at as follows-		
(1) Balance as on 31 March 2022		3,29,250.81
(2) Increase on account of conversion of loan into equity		13.55
		3,29,264.36

## **Notes to Finance Accounts for the year 2022-23**

### **1. Summary of Significant Accounting Policies:**

#### **(i) Reporting Entity:**

These accounts present the transactions of the Government of Kerala. The accounts of receipts and expenditure of the Government of Kerala have been compiled based on the initial accounts rendered by 24 account rendering units comprising 23 District Treasuries and e-treasury, Pay and Accounts Offices and Advices of the Reserve Bank of India. The transactions of the Public Works (70), Forest (102) Irrigation (82), National Highway (12) and Harbour Engineering (12) Divisions are being routed through Treasuries like other Departments. In Kerala, the treasuries are responsible for rendering each and every transaction effected in the system to the Principal Accountant General (A&E). In VLC, e-data is consolidated and from this monthly civil accounts are prepared and submitted to Government. No accounts have been excluded at the end of the year.

#### **(ii) Reporting Period:**

The reporting period of these accounts is 1 April 2022 to 31 March 2023.

#### **(iii) Reporting Currency:**

The accounts of the Government of Kerala are reported in Indian Rupees (₹).

#### **(iv) Form of Accounts:**

Under Article 150 of the Constitution of India, the accounts of the Union and of the States are kept in such form as the President may, on the advice of the Comptroller and Auditor General of India, prescribe. The word "form" used in Article 150 has a comprehensive meaning so as to include the prescription not only of the broad form in which the accounts are to be kept but also the basis for selecting appropriate heads of accounts under which the transactions are to be classified, which forms the chart of accounts.

#### **(v) Basis of Budget and Financial Reporting:**

As per the provisions of Article 202 of the Constitution of India, a statement of estimated receipts and expenditure, the Annual Financial Statements (called Budget) for a financial year is presented to the legislature in the form of grants/appropriations before the commencement of the financial year. Budget is presented on gross basis without the recoveries and receipts which are otherwise permitted to be set off in reduction of expenditure. All grants / appropriations relating to heads of budget and accounts, whose

balances are not carried forward, lapse at the end of the financial year.

**Budget and Accounts:** Both budget and accounts of the State follow the same accounting period, cash basis of accounting and uniform basis of classification. The accounts are classified as per the List of Major and Minor Heads to the level of Minor Heads as notified by the Controller General of Accounts in consultation with the Comptroller and Auditor General of India. Classification followed below Minor Heads is opened by the State Government in consultation with Principal Accountant General (A&E). A separate budget comparison statement is presented as Appropriation Accounts, which represents actual disbursements in comparison to the grants/appropriations.

**Cash basis:** The accounts represent the actual cash receipts and disbursements during the reporting period with the exception of such book adjustments which are authorised. Receipts and Disbursements in the Finance Accounts are on net basis; net of recoveries, deductions and refunds.

**Book Adjustments:** Book adjustments are non-cash transactions that appear in the accounts as adjustments / settlements. Some of these transactions take place at the level of the account rendering units, *e.g.*, treasuries, for adjustments of deductions and recoveries from salaries to Revenue Receipts/Loans/Public Account, 'nil' bills for transfer of moneys between the Consolidated Fund and Public Account, *etc.*

Book adjustments are also carried out at Office of the Principal Accountant General (A&E). These, amongst others, include booking for creation of and contribution to funds in Public Account by debit to Consolidated Fund (*e.g.*, State Disaster Response Fund, Central Road Fund, Sinking Fund *etc.*) crediting deposit heads of accounts in Public Account by debiting the Consolidated Fund; annual adjustment of interest on General Provident Fund and State Government Group Insurance Scheme by debiting Major Head 2049-Interest Payments and crediting relevant Major Heads in Public Account, adjusting Debt waiver under the scheme of Government of India based on the recommendations of the Central Finance Commissions, recoupment of Contingency Fund, *etc.*

**Classification between Capital and Revenue Expenditure:** Significant expenditure incurred with the object of acquiring tangible assets of a permanent nature (for use in the organisation and not for sale in the ordinary course of business) or enhancing the utility of existing assets, are broadly defined as Capital Expenditure. Subsequent charges on maintenance, repair, upkeep and working expenses, which are required to maintain the assets in running order as also all other expenses incurred for the day to day running of the organisation, including establishment and administrative expenses are classified as Revenue Expenditure. Capital and Revenue Expenditure are shown separately in the Accounts.

**Merger of Plan and Non-Plan classification of expenditure:** As part of the structural reforms in the budget, Government of India had dispensed with the distinction between Plan and Non-Plan classification of expenditure from the year 2017-18 onwards. However, the State Government has decided to continue the existing classification of Plan, Non-Plan expenditure in the Budget to maintain the status quo and to follow the five-year plan based development strategy.

**Physical and Financial Assets and Liabilities:** Physical Assets and Financial Assets (such as investments, loans and advances made by the Government, *etc.*), as well as Liabilities, such as debt, *etc.*, are measured at historical cost. Physical Assets are not depreciated, and financial assets are not amortized. Losses in Physical Assets at the end of their life are also not expensed or recognized.

**Grants-in-aid:** In compliance with the Indian Government Accounting Standard (IGAS) 2: Accounting and Classification of Grants-in-aid, grants-in-aid in cash is recognised as Revenue Expenditure at the time of disbursement even if it involves creation of assets by the grantee, except in cases specifically authorised by the President on the advice of the Comptroller and Auditor General of India. All grants received are recognised as revenue receipts. Details for meeting the requirements of accounting and classification of Grants-in-aid given by the State Government are depicted in Statement 10 and Appendix III of the Finance Accounts. Detailed information in respect of Grants-in-aid given in kind is not available.

**Loans and advances:** In compliance with the IGAS 3: Loans and Advances made by Government, details of loans and advances made by the State Government are disclosed in Statements 7 and 18 of the Finance Accounts. The closing balances depicted in the Statements as on 31 March 2023 are arrived at by adding the current year's transactions which appeared in the Monthly Civil accounts to the closing balance of the previous year.

**Retirement benefits:** Retirement benefits disbursed during the reporting period have been reflected in the accounts, but the future pension liability of the Government towards employees under the Old Pension scheme, *i.e.*, the liability towards payment of retirement benefits for the past and the present service of its employees is not included in the accounts.

**(vi) Rounding off:**

The Statements present figures which are rounded-off to ₹in lakh and ₹in crore as depicted at the top of the respective Statements.

Minor difference of ₹0.01/0.02 lakh/crore, wherever occurring, between the Summary Statements and Detailed Statements in Volume –I and Volume-II respectively, is due to rounding off of figures.

**(vii) Cash Balance:**

Cash balance as reported in the accounts is the balance of the State as at end of the 31 March of a year recorded in the Account of the State Government with the Central Accounts Section of the Reserve Bank of India. The cash balance reflects the balance after cash transactions involving the Consolidated Fund, the Contingency Fund and Public Account of the State for the year. Book adjustments do not affect the cash balance. Cash balance reported in the Finance Accounts is subject to reconciliation with the Reserve Bank of India.

**(viii) Disclosure of Contingent & Committed liabilities:**

Contingent liabilities are not recognised. In compliance with the IGAS 1: Guarantees given by the Government, Sector/class-wise, and details of guarantees are disclosed in Statements 9 and 20 of the Finance Accounts as per the details made available by the State Government.

The Government does not follow commitment accounting and the commitments are neither recorded nor the liability against commitment recognised in accounts. The State Government has not furnished information on Committed Liabilities.

**(ix) Pass-through transactions:**

Pass-through transactions in the nature of receipts collected by the State but required to be transferred to other entities are disclosed in the Notes to Finance Accounts. The pass through transactions are as follows:

- (i) Transfer to Kerala Road Safety fund as per Kerala Road Safety Authority Act 2007
- (ii) Transfer to Kerala Infrastructure Investment Fund Board (KIIFB)
- (iii) Transfer of 10 *per cent* of the collection of the year in the State CAMPA Fund to the National Fund on annual basis.

The details of the above pass through transactions are mentioned in Para 5.

**2 Compliance with the Accounting Framework:**

**Opening of New Sub Heads/Detailed Heads of Accounts without advice:**

According to Article 150 of the Constitution of India the accounts of the State are to be kept in the form as advised by the Comptroller and Auditor General of India. During 2022-23, the State Government opened 38 new Sub Heads (30 under the Revenue Section, 8 under Capital and Loan heads) in the budget, without seeking the advice of the Comptroller and Auditor General as required under the Constitution.



The State Government provided budget provisions under these heads and incurred expenditure of ₹4.73 crore under the Revenue Section and ₹2.21 crore under the Capital Section in these heads during 2022-23. The State Government has been informed about this.

### **3. Consolidated Fund:**

#### **(i) Goods and Services Tax:**

Goods and Services Tax (GST) was introduced with effect from 1 July 2017. During the year 2022-23, the State GST collection was ₹29,513.28 crore compared to ₹24,169.81 crore in 2021-22, registering an increase of ₹5,343.47 crore (22.11 *per cent*). This includes Advance Apportionment of IGST amounting to ₹960.14 crore. In addition, the State received ₹5,165.39 crore as its share of net proceeds assigned to the State under Central Goods and Services Tax. The total receipts under GST were ₹34,678.67 crore. The State received, compensation of ₹7,245.97 crore as Grant-in-aid from Government of India on account of loss of revenue arising out of implementation of GST during 2022-23.

During the year 2022-23, adjustment entries for ₹584.30 crore of State GST (SGST) relating to the previous years from 2017-18 to 2021-22 were carried out by the Office of the Principal Accountant General (A&E) based on the alteration memorandum received from the Treasury Department due to difference between the RBI's figures and figures booked in the Finance Accounts. Increase in SGST of ₹584.30 crore in 2022-23 is due to the adjustment.

*The relevant figures are available in Statement No.14 of the Finance Accounts.*

#### **(ii) Misclassification between Revenue and Capital Expenditure:**

During the year 2022-23, Government of Kerala incorrectly booked expenditure of ₹0.52 crore under Revenue Section instead of Capital Section as has been determined from the purpose of expenditure. The impact of misclassification is given under para 6.

#### **(iii) Reconciliation of Receipts and Expenditure between CCOs and Principal Accountant General (A&E):**

All Controlling Officers are required to reconcile receipts and expenditure of the Government with the figures accounted for by the Principal Accountant General (A&E), Kerala. During the year 2022-23, receipts amounting to ₹90,680.28 crore (88.02 *per cent* of total reconcilable receipts of ₹1,03,019.59 crore) and expenditure amounting to ₹1,42,817.30 crore (95.63 *per cent* of total reconcilable expenditure of ₹1,49,340.54 crore) were reconciled by the State Government.

In comparison, receipts amounting to ₹66,442.18 crore (95.00 *per cent* of total reconcilable receipts of ₹69,939.14 crore) and expenditure amounting to ₹1,38,431.10 crore (93.00 *per cent* of total reconcilable expenditure of ₹1,48,850.65 crore) were reconciled by the State Government during 2021-22.

**(iv) Bookings under Minor Head 800-Other Expenditure and 800-Other Receipts:**

The Minor Head 800-Other Expenditure/800-Other Receipts is to be operated only when the appropriate minor head has not been provided in the accounts. Routine operation of Minor Head 800 should be discouraged since it renders the accounts opaque.

During the year 2022-23, ₹7,248.36 crore under 67 Major Heads of accounts, constituting 4.65 *per cent* of the total Revenue and Capital Expenditure (₹1,55,947.49 crore) was classified under the Minor Head 800-Other Expenditure in the accounts. During 2021-22, ₹9,413.23 crore under 68 Major Heads of accounts, constituting 5.87 *per cent* of the total Revenue and Capital Expenditure (₹1,60,371.24 crore) was classified under the Minor Head 800-Other Expenditure in the accounts.

Similarly, during the year 2022-23, ₹1,459.48 crore under 48 Major Heads of Account, constituting 1.10 *per cent* of the total Revenue Receipts (₹1,32,724.65 crore) was classified under 800-Other Receipts in the accounts. During the previous year, ₹2,066.08 crore under 48 Major Heads of Account, constituting 1.77 *per cent* of the total Revenue Receipts (₹1,16,640.24 crore) was classified under 800-Other Receipts in the accounts.

**(v) Plan Scheme Treasury Savings Bank Account (PSTSB)**

The Government of Kerala does not follow the system of operating PD Accounts for implementation of schemes by transferring funds from the Consolidated Fund. This purpose is served through Plan Treasury Savings Bank Accounts opened under the head 8031-Other Savings Deposits, 102- State Savings Bank Deposits, 99-Savings Bank Deposits in the Public Account,

The State Government has introduced non-interest bearing Special Treasury Savings Bank Account namely Plan Scheme Treasury Savings Bank Account (PSTSB) from 2018-19 onwards for managing the utilisation and monitoring of Plan Fund of Government Departments, Agencies and Organizations. This PSTSB system is completely IT enabled and captures each and every deposit and withdrawal so as to have separate administrative sanction/scheme wise accounts.

Details of live PSTSB Accounts as on 31 March 2023 are awaited from the Directorate of Treasuries. As on 31 March 2022, there were 2196 scheme wise accounts with an amount of ₹117.10 crore.

**(vi) Unadjusted Abstract Contingent (AC)/Temporary Advance Bills:**

The Government of Kerala discontinued the system of drawal of Abstract Contingent (AC) bills followed by submission of Detailed Contingency (DC) bills to the Office of the Principal Accountant General (A&E). Instead, the Drawing and Disbursing Officers (DDOs) have been empowered to draw Temporary Advances (TAs) under Article 99 of Kerala Financial Code (KFC) Volume I.

Out of temporary advances pending adjustments amounting to ₹1.86 crore drawn during the year 2022-23, bills amounting to ₹0.22 crore (11.83 *per cent*) were drawn in March 2023. Details of advance contingent bills pending as on 31.03.2023 is shown below: -

<b>Year</b>	<b>No of pending Temporary Advances</b>	<b>Amount (₹ in crore)</b>
Upto 2021-22	24,268	1949.23
2022-23	599	1.86*
<b>Total</b>	<b>24,867</b>	<b>1951.09</b>

\*Also includes Temporary advances taken in January-March 2023 which become due between April-June 2023.

***Source: Information furnished by Directorate of Treasuries***

At the end of 31 March 2022 (previous year), Advance Contingent Bills in respect of a total of 24,268 bills amounting to ₹1949.23 crore were not received.

**(vii) Utilisation Certificates (UCs) for Grants-in-Aid not received:**

In terms of Article 210(1) Chapter VIII of Kerala Financial Code 1963 as amended, Utilization Certificates (UCs) in respect of Grants-in-Aid received by the grantee should be furnished by the grantee to the authority that sanctioned it, within two years (maximum time limit of one year as period of utilisation, nine months for submission of audited accounts to the signing or countersigning authority from the expiry of the period fixed for the utilisation of the grant and three months for submission of Utilisation Certificates from the date of receipt of audited accounts) from the date of receipt of grant or before applying for a further grant on the same object, whichever is earlier. To the extent of non-submission of UCs, there is a risk that the amount shown in Finance Accounts may not have reached the beneficiaries.

During the year 2022-23, ₹7.74 crore pertaining to 6 outstanding UCs for the period upto 2021-22 was cleared as against the balance of 11 UCs valuing ₹8.56 crore as at 31<sup>st</sup> March 2022. The position of outstanding UCs as on 31 March 2023 is given below:

Year*	Number of UCs Outstanding	Amount (₹in crore)
Upto 2021-22 (As on 31 <sup>st</sup> March 2022)	5	0.82
2022-23	121	88.62
<b>Total</b>	<b>126</b>	<b>89.44</b>

\* The year mentioned above relates to “Due year” i.e., after 24 months/2 years of actual drawal.

*This has reference to figures in Statements 10 and Appendix III of the Finance Accounts.*

#### **(viii) Interest Adjustment:**

Government is liable to pay/adjust interest in respect of balances under category J-Reserve Funds (a.Reserve Funds bearing interest) and K-Deposit and Advances (a.Deposits bearing interest), and for this purpose, specific Sub-Major Heads are provided in the List of Major and Minor Heads of Account.

Details of these Funds/Deposits and interest paid by the Government during the year 2022-23 are given below:

**:(₹ in crore)**

Funds/ Deposits	Balance on 1 April, 2022	Basis for calculation of interest	Interest due	Interest paid	Interest short paid
State Compensatory Afforestation Fund	<b>54.67</b>	Interest rate is 3.35 <i>per cent</i> (Rate of interest fixed by Ministry of Environment, Forest and Climate Change).	<b>1.83</b>	<b>Nil</b>	<b>1.83</b>
<b>Total</b>			<b>1.83</b>	<b>Nil</b>	<b>1.83</b>

Non-payment/short payment of the interest amounting to ₹1.83 crore has resulted in understatement of Revenue Expenditure by ₹1.83 crore.

*This has reference to figures in Statements 15, 21, and 22 of the Finance Accounts.*

**(ix) Guarantees given by the Government:**

In terms of the Section 3 of Government Guarantees Act, 2003, amended *vide* 'Kerala Finance (No.2) Act, 2022, the total outstanding Government Guarantees as on the first day of April of any year shall be 100 per cent of the total revenue receipts as per the annual financial statement of the State in the preceding year or at 10 *per cent* of the Gross State Domestic Product (GSDP), whichever is lower.

During the year 2022-23, the amount guaranteed by the State Government is ₹6,184.94 crore. The outstanding guarantees of ₹50,374.49 crore (Principal plus interest) as on 31 March 2023, work out to 4.82 *per cent* of the GSDP of the year 2022-23 (₹10,46,188.14 crore), which was within the limit of ten *per cent* of the GSDP for the year.

During 2022-23, the State Government received ₹268.45 crore towards guarantee commission, which constituted 0.61 *per cent* of the guaranteed amount as on 1 April 2022 (₹44,369.85 crore). Under the Government Guarantee Act 2003, the Government shall charge a minimum of 0.75 *per cent* of the guaranteed amount as guarantee commission which works out to ₹332.77 crore.

*The relevant figures are available in Statements 9, 14 and 20 of the Finance Accounts.*

**(x) Expenditure on Ecology and Environment:**

The expenditure incurred by the State Government towards environment is depicted in the Finance Accounts to the level of Minor Head under various functional head of accounts. During the year 2022-23, the Government of Kerala incurred ₹28.41 crore against the budget allocation of ₹63.37 crore under Major Heads 2210, 2215, 2217, 3435. During the previous year 2021-22, the Government of Kerala incurred ₹36.01 crore against the budget allocation of ₹56.60 crore under Major Heads 2210, 2215, 2217, 3435.

*This has reference to Statement 15 of the Finance Accounts.*

**(xi) Expenditure relating to unforeseen/extraordinary events:**

During the year 2022-23, the Government of Kerala incurred Revenue Expenditure of ₹228.48 crore (₹4,135.05 crore in 2021-22) and Capital Expenditure of ₹25.00 crore on relief measures relating to unforeseen/extraordinary events (*e.g.*, COVID-19 Pandemic etc.) under Major Heads 2210, 2230, 2235, 2250, 2515, 3604.

No grants-in-aid/central assistance, etc have been received by the Government from the Central Government for this purpose.

*This has reference to Statements 2, 4, 14, and 15 of the Finance Accounts.*

**(xii) Writing off of Central Loans:**

Further to the recommendations of the Thirteenth Finance Commission, Ministry of Finance, Government of India, in February 2012, had written off loans advanced to the State Government by various Ministries (except those advanced by the Ministry of Finance itself) as on 31 March 2010, towards Central Plan and Centrally Sponsored Schemes. Ministry of Finance permitted the State Governments to adjust the excess repayments of principal and interest made from the effective date of the order (31 March 2010) and its implementation against future repayments to the Ministry of Finance.

The closing balance of the loan was ₹56.32 crore as on 31.03.2010. This loan was to be written off as per the order of Ministry of Finance. However, the order for writing off was received only in 2012 and by that time the Government of Kerala had made excess payment of ₹21.81 crore (principal ₹10.52 crore, interest ₹11.29 crore). The Ministry of Finance has so far adjusted ₹14.78 crore (principal ₹5.62 crore and interest ₹9.16 crore), leaving a balance of ₹7.02 crore (principal ₹4.89 crore and interest ₹2.13 crore).

*This has reference to Statement 17 of the Finance Accounts.*

**(xiii) Loans given by the State Government:**

In respect of old loans amounting to ₹13,318.96 crore as on 31 March 2023 (interest outstanding is ₹6,855.23 crore) involving loans from nine Departments to their agencies, recoveries of the principal have not been effected during the past several years which includes loans pending since the year 1960-61.

The Government has not yet firmed up the conditions for repayment of loans (granted more than 12 years back) amounting to ₹156.12 crore given to companies/entities like Kerala State Electricity Board, Kerala State Bamboo Corporation, Steel Authority of India Ltd etc (details are in additional disclosures to Statement 18 of the Finance Accounts). Consequently, the receivables of the State Government on this account could not be estimated.

The Principal Accountant General (A&E) annually communicates loan balances (where detailed accounts are maintained by the Principal Accountant General) to the loan sanctioning departments for verification and acceptance. Only four out of nine loanees have confirmed the balances.

Details of information awaited from Departmental Officers for Reconciliation of Balances have been provided in Appendix-VII of the Finance Accounts.

*This has reference to Statements 7 & 18 of the Finance Accounts.*

**(xiv) Committed Liabilities:**

In terms of the Twelfth Finance Commission recommendations, action has been initiated by the Central Government to move towards accrual basis of accounting. However, as the transition would occur in stages, for a changeover to the accrual-based system of accounting, some additional information in the form of statement is required to be appended to the present system of cash accounting to ensure more transparency in decision-making. The State Government had to furnish information on Committed Liabilities, but they did not do so and the same has not been shown in Appendix XII of the Finance Accounts.

**(xv) Restructuring of Centrally Sponsored Schemes (CSSs)/Additional Central Assistance (ACA) excluding Block Grants:**

Consequent to the merger of Plan/Non-Plan classification, the Central Assistance release is now classified as Central Assistance/Share under Centrally Sponsored Schemes.

The total expenditure booked under Centrally Sponsored Schemes, as on 31 March 2023, is ₹2,739.00 crore (Revenue Expenditure ₹1,520.51 crore and Capital Expenditure ₹1,218.49 crore), which includes expenditure out of Central Assistance and State share for Centrally Sponsored Schemes.

*This has reference to Statements 15 and 16 of the Finance Accounts.*

**(xvi) Direct transfer of Central Scheme Funds to Implementing Agencies in the State (Funds routed outside State Budget):**

During the year 2022-23, as per the PFMS portal of the CGA, ₹10,341.03 crore was directly received by the implementing agencies which included ₹21.72 crore received by the intermediaries in the State. The total amount of ₹10,319.31 crore are shown in Appendix VI of Finance Accounts.

**(xvii) Off-Budget Liabilities of State Government:**

The State Government did not disclose the off-budget liabilities in their budget documents/Annual Financial Statements.

Off-Budget Borrowing is a liability of the Government in as much as the principal and the interest thereon invariably are serviced through the Government Budget, either as assistance or grant to State entity.

In the year 2022-2023, the State Government of Kerala provided financial support to Kerala Infrastructure Investment Fund Board (KIIFB) under the head '5475-115-98-Share of Kerala Infrastructure Investment Fund Board (KIIFB) from Motor Vehicle Tax (₹2,039.83 crore) and under the head '5475-115-97-Share of Kerala Infrastructure Investment Fund Board (KIIFB) from Cess on petrol and diesel (₹245.51 crore).



Assistance to Kerala Social Security Pension Limited (KSSPL) under the head of account '2235-60-102-89' (₹10,793.51 crore) was also provided.

KIIFB and KSSPL raised/borrowed funds ₹8,058.91 crore on account of Off Budget borrowings.

**(xviii) Transfer of funds to Single Nodal Agency (SNA):**

Ministry of Finance, Government of India vide letter No.1(13)PFMS/FCD/2020 dated 23-03-2021 had notified the procedure for release of funds under Centrally Sponsored Scheme (CSS) and monitoring utilization of the funds released through SNA. For each CSS, SNA is set up with own Bank Account in scheduled Commercial Bank authorised to conduct Government business by the State Government. As per the procedure, the State Government is to transfer the Central share received in its accounts to the concerned SNA's account along with the corresponding State share.

As per the SNA report (2022-23) of PFMS portal, the State Government received ₹4,171.95 crore being Central share during the year 2022-23 in its Treasury Accounts. As on 31 March 2023, the Government transferred ₹4,031.43 crore Central share received in Treasury Accounts and State share of ₹4,317.79 crore to the SNAs. An amount of ₹3,407.28 crore is lying unspent in the bank accounts of SNAs as on 31 March 2023.

**(xix) Non-disclosure of adjustment of electricity dues with the pension liability of Government of Kerala**

Government of Kerala had vide the GO(P)No.3/2015/PD dated 28.01.2015 agreed to bear and share the unfunded liability with the Kerala State Electricity Board Limited (KSEBL) and accordingly permitted KSEBL to retain the electricity duty. Further, as per the financial statements of KSEBL for the year 2022-23, unsecured bonds have been redeemed as per the GO dated 28.01.2015.

The Government of Kerala provides for redemption of 9 *per cent* Bond (including interest thereon) every year by way of adjustment against electricity duty payable to Government.

During the year 2022-23, ₹407.20 crore in respect of 10 *per cent* bond and ₹350.79 crore in respect of 9 *per cent* bond has been redeemed. The amount of ₹586.10 crore required for the redemption of 9 *per cent* bond (including interest of ₹235.31 crore) for the year was provided by the Government of Kerala by adjustment against the electricity duty payable to Government.

**4. Contingency Fund:**

In exercise of the powers conferred by Section 3 of the Kerala Contingency Fund Act, 1957, the State Government made the Kerala Contingency Fund Rules, 1957 for regulating all matters connected with or ancillary to the custody of, payment of monies



into, and the withdrawal of monies from, the Contingency Fund of the State of Kerala. The Contingency Fund of the State of Kerala has a corpus of ₹100 crore. There were no transactions during 2022-23.

*The relevant figures are available in Statements 1, 2, and 21 of the Finance Accounts.*

## **5. Public Account:**

### **(i) National Pension System (NPS):**

During the year 2022-23, total contribution to the NPS which is a Defined Contribution Pension Scheme was ₹1,763.66 crore (Employees contribution ₹881.36 crore and Government's contribution ₹882.30 crore) which has been transferred to the Public Account under Major Head 8342-117 Defined Contribution Pension scheme.

During 2022-23, ₹877.67 crore has been debited from the Revenue Expenditure head 2071-01-117 towards Government contribution to NPS. However, the amount credited under the Public Account under 8342-00-117 during the year was ₹882.30 crore. Additional credit of ₹4.63 crore to the Public Account is due to receipt from deputationist employees.

### **(ii) (A) Reserve Funds bearing Interest:**

**(a) State Disaster Response Fund (SDRF):** The State Government shall pay interest to SDRF at the rate applicable to overdrafts under the Overdraft Regulation Guidelines of the Reserve Bank of India (RBI) and the interest will be credited on a half yearly basis. The size of the fund for Kerala State for the year 2022-23 fixed by XV Finance Commission is ₹352.00 crore, 75 *per cent* of which is contributed by the Central Government in the form of grant and balance 25 *per cent* is contributed by the State Government.

At the beginning of the year 2022-23, there was ₹333.26 crore as opening balance in the Fund. During the year 2022-23, the State Government received ₹264.00 crore as Central Government's share for SDRF. The State Government's share during the year is ₹88.00 crore. The State Government transferred ₹387.63 crore (Central share ₹264.00 crore, State Share ₹88.00 crore and ₹35.63 crore on account of interest on uninvested balances to the Fund under the Major Head 8121-122-SDRF. Expenditure of ₹459.71 crore was incurred which was debited to SDRF.

No amount was received from the Central Government towards NDRF as on 31 March 2023.

**(b) State Disaster Mitigation Fund:** The State Disaster Mitigation Fund (SDMF) is to be constituted under section 48 (1) (c) of the Disaster Management Act, 2005. This Fund is exclusively for the purpose of mitigation project in respect of disaster covered under

State Disaster Response Fund (SDRF)/National Disaster Response Fund (NDRF) guidelines and the State specific local disaster notified by the State Government from time to time. The State Government has created the SD MF vide Notification No.GO(P) No.660/2011/DMD dated 28.12.2011 under Major Head 8121-130-State Disaster Mitigation Fund.

The opening balance of SD MF as on 01/04/2022 was ₹83.80 crore. ₹95.71 crore (SD MF contribution for the year 2020-21 and interest) which was credited under SDRF during 2020-21 was reclassified and credited to SD MF during the year 2022-23. During the year, ₹3.31 crore being interest for the period from April 2022 to September 2022 was credited to the Fund. An expenditure of ₹0.07 crore has been incurred from the Fund in 2022-23. The balance lying under SD MF as at the end of 31 March 2023 was ₹182.75 crore.

**(c) State Compensatory Afforestation Fund:** In compliance with the instructions issued by the Ministry of Environment, Forests and Climate Change, Government of India, the State Governments are required to establish the State Compensatory Afforestation Fund under interest bearing section in Public Account of the State for amounts received from user agencies for undertaking Compensatory Afforestation. There was an opening balance of ₹54.66 crore in the fund. Expenditure of ₹8.24 crore was incurred from the fund. The balance in the State Compensatory Afforestation Fund as on 31 March 2023 was ₹46.42 crore. No amount was received from Central Fund during the year 2022-23. There was no receipt to the fund in 2022-23.

The State Government did not transfer any amount to the Fund under Major Head -8121 -129-State Compensatory Afforestation Fund in Public Account as on 31 March 2023.

**(B) Reserve Funds not bearing Interest:**

**(a) Consolidated Sinking Fund:** The Government of Kerala set up the Consolidated Sinking Fund for amortization of loans including loans from banks, liabilities on account of National Small Savings Fund (NSSF) etc. According to the guidelines of the Fund, States may contribute a minimum of 0.50 *per cent* of their outstanding liabilities of ₹3,57,392.76 crore (internal debt + public account) as at the end of the previous year to the Consolidated Sinking Fund. In the year 2022-23, Government did not contribute any amount as against ₹1,786.96 crore, it was required to contribute to the fund. The State Government has not made any contribution to the Fund since 2012-13. The interest amount of ₹174.72 crore was credited to the Fund during the year. The total accumulation of the Fund was ₹2,706.84 crore as on 31 March 2023. The Revenue Expenditure is understated by ₹1,786.96 crore.

**(b) Guarantee Redemption Fund:** In terms of para 6 of the Kerala Ceiling on Government Guarantees Act, 2003, the State Government shall, by notification in the Gazette, constitute the Guarantee Redemption Fund (GRF). The guarantee commission received annually are to be transferred to the Public Account and these contributions shall form the corpus of the GRF.

The State Government has not constituted GRF, and guarantee commission of ₹268.45 crore collected during 2022-23 has been accounted for under MH 0075-108. This resulted in understatement of Revenue Expenditure of ₹268.45 crore. The receivable amount as on 31 March 2023 is ₹323.68 crore.

**(iii) Transfer of funds from State Treasury Savings Bank Account to the State Consolidated Fund**

Funds released for various purposes from the Consolidated Fund such as grants-in-aid, loans, investments etc to State PSUs, Statutory Corporations, Autonomous bodies etc are credited to the Special Treasury Savings Bank (STSB) Accounts opened in the Public Account (8031-00-102 Savings Bank Deposits). To reduce the liability in the Public Account, every year since 2017-18, Government issues orders (February/March) that the unutilised fund in the STSB Accounts would be transferred to Consolidated Fund. During 2022-23, the State Government transferred such funds parked in the Special Treasury Savings Bank (STSB) Accounts under Public Account by Departments and State-owned PSUs/Autonomous institutions to Consolidated Fund.

In March 2023, ₹6,830.93 crore kept in various STSB accounts maintained by Government Departments and State owned PSUs/Autonomous/Grants-in-aid institutions were transferred to the Consolidated Fund by Government through District Treasury Officers. Out of ₹6,830.93 crore transferred from STSB accounts, ₹6,243.94 crore was deduct debited to a single head of account 2075 Miscellaneous General Services 911 Deduct Recoveries of over payment in the revenue account instead of deduct debiting under the heads of account from where original debit was made. Although the Revenue Expenditure as a whole is not materially miss-stated, this is against the accounting principles. Major cases are as follows:-

**(a) Resumption of ₹1651.92 crore from STSB Accounts of Kerala Social Security Pension Limited (KSSPL)**

During 2022-23, the State Government released ₹11,101.92 crore to KSSPL by debiting the head '2235-60-102-89' for disbursement of Social Security and Welfare pension. These funds are released to STSB Accounts of KSSPL maintained in the Public Account.

Out of the released amount of ₹11,101.92 crore, expenditure of ₹9,450.00 crore was incurred. The unspent amount of ₹1,651.92 crore was written back (by deduct debiting) to head 2075-00-911-94 instead of head 2235-60-102-89, which resulted in overstatement of expenditure of ₹1,651.92 crore under Major Head 2235 and under statement of expenditure under Major Head 2075.

**(b) Overstatement of Investment by ₹200 crore**

Government, vide order dated 30.03.2023 had accorded sanction to increase the authorized share capital of Kerala Financial Corporation (KFC) from ₹500 crore to ₹1,000 crore and to infuse ₹200 crore into its Paid up Capital. ₹200 crore was released by debiting the head 4885-01-190-98 Kerala Financial Corporation – Investments and transfer credited the amount in the STSB Accounts of KFC maintained in the Public Account on 31.03.2023. On the same day the amount was deduct debited to the revenue expenditure head 2075 instead of deduct debiting under the capital head 4885. This has resulted in overstatement of Capital Expenditure and investment by ₹200 crore and understatement of Revenue Expenditure by ₹200 crore.

**(iv) Suspense and Remittance Balances:**

The Finance Accounts reflect the net balances under Suspense and Remittance Heads. The outstanding balance under these heads, worked out by aggregating the outstanding debit and credit balances separately under various heads was ₹1434.01 crore (Dr) under Heads 8658 and 8782 as on 31 March 2023 [₹2,351.23 crore (Dr) as on 31 March 2022].

Non-clearance of outstanding balances under these heads affects the accuracy of receipt/expenditure figures and balances under different heads of Accounts (which are carried forward from year to year) of the State Government.

**(v) Cheques and Bills:**

Credit balance under MH 8670 Cheques and Bills indicates cheques issued but remaining un-encashed. The opening balance as on 01 April 2022 was ₹750.88 crore (Credit).

During 2022-23, cheques worth ₹1,32,215.79 crore were issued, against which cheques worth ₹1,32,171.58 crore were encashed, leaving a closing balance of ₹795.09 crore (Credit) as on 31 March 2023. The closing balance represents expenditure originally booked in various financial years under different functional Major Heads, which has not resulted in any cash outflow to the Government of Kerala till 31 March 2023.

**(vi) Other Cess/fee/surcharge:**

(i) During the year 2022-23, the Government collected ₹635.99 crore (Kerala flood cess: ₹36.96 crore, Housing Project Cess: ₹0.61 crore, cess on petrol and diesel transferred to KIIFB: ₹536.84 crore, compounding fee for Kerala Road Safety Fund: ₹58.25 crore Surcharges: ₹3.33 crore), being the collection of cess/fee/surcharge (other than Labour Cess).

The details of other pass through transactions is as follows:

(ii) Transfer to Kerala Road Safety fund as per Kerala Road Safety Authority Act 2007. As per section 11(3) of the said Act, Government shall contribute to the fund every year, an amount equal to 50 *per cent* of the compounding fee collected in the previous year. Out of total collection of ₹111.11 crore during 2021-22, ₹55.56 crore towards compounding fee for Kerala Road Safety Fund, which was to be transferred during 2022-23, was not done so. This has resulted in understatement of Revenue Expenditure of ₹55.56 crore.

(iii) Kerala Infrastructure Investment Fund Board (KIIFB):- Kerala Infrastructure Investment Fund Board (KIIFB) Act provides for Government to set apart a share of Motor Vehicle Tax as contribution to KIIFB fund reckoned on the basis of Motor vehicle Tax collected for the previous year, the share of which has been fixed as 10 *per cent* in the first year 2016-17 and increased by 10 *per cent* each year upto a maximum of 50 *per cent* in the fifth year. The cess levied on petrol/diesel is also to be contributed for the fund, out of such cess levied during the previous year (KIIFB (Amendment) Act, 2016).

During the year 2021-22, Government collected ₹4,037.10 crore as Motor Vehicle Tax. Out of this, ₹2,203.76 crore was transferred to KIIFB (50 *per cent* share of the previous year is to be transferred i.e. ₹2018.55 crore) leading to an excess transfer of ₹185.21 crore.

As against the cess collection of ₹451.14 crore on Petrol and Diesel, an amount of ₹265.93 crore was transferred to KIIFB. The excess payment of ₹185.21 crore on account of motor vehicle has been neutralized with the short transfer of cess on Petrol and Diesel.

**(vii) Adverse Balance:**

Minus balances appearing in the accounts during the year are given below. The minus balances under these heads were due to misclassification and are pending since 1995-96 which are under review/correction.

(₹ in crore)

<b>Major Heads</b>	<b>Major Head Description</b>	<b>Minus balance</b>	<b>Year from which outstanding</b>
6408	Loans for Food, Storage and Warehousing	-0.07	2019-20
6425	Loans for Co-operations	-0.16	2019-20
6250	Loans for Other Social Services	-0.01	2021-22
6851	Loans for Village and Small Industries	-0.41	2019-20
6885	Other Loans to Industries and Minerals	-0.08	2018-19
7610	Loans to Government Servants	-2.21	2010-11
7615	Miscellaneous Loans	-0.03	1995-96
8448	Deposit with Local Funds	-227.81	2015-16
<b>Total</b>		<b>-230.78</b>	

**(viii) Cash Balance:**

The Cash balance as on 31 March 2023 as per the record of Principal Accountant General was ₹146.16 crore (Debit) and that reported by the RBI was ₹0.72 crore (Credit). There was a net difference of ₹145.44 crore (Credit) as on 31 March 2023 which was under reconciliation.

*The relevant figures are available in Statement No.21 of the Finance Accounts.*

The Cash Balance as on 31 March 2022 as per record of Principal Accountant General was ₹330.31 crore (Credit) and that reported by the RBI was ₹1.79 crore (Credit). There was a net difference of ₹332.10 crore (net Debit).

## 6. Impact on Revenue and Capital Expenditure:

The impact on Revenue and Capital Expenditure due to misclassifications/non-compliance to statutory provisions on the states' finances as brought out in the preceding paras is tabulated below:

(₹ in crore)

Para Number	Item	Revenue Expenditure		Capital Expenditure	
		Over statement	Under statement	Over statement	Under statement
3(ii)	Misclassification between revenue and capital	0.52			0.52
3(viii)	Non-provision of interest on interest bearing Reserve Funds		1.83		
5(ii)(B)(a)	Consolidated Sinking Fund		1,786.96		
5(ii)(B)(b)	Guarantee Redemption Fund		268.45		
5(iii)	Resumption of funds from State Treasury Savings Bank Account		200.00	200.00	
5(vi)(ii)	Non-transfer of Kerala Road Safety Fund		55.56		
<b>Total (Net) Impact</b>	<b>Understatement/ Overstatement</b>	<b>0.52</b>	<b>2312.80</b>	<b>200.00</b>	<b>0.52</b>
<b>Net Impact</b>		<b>Understatement of ₹2,312.28 crore</b>		<b>Overstatement of ₹199.48 crore</b>	





© COMPTROLLER AND  
AUDITOR GENERAL OF INDIA  
2023  
<https://cag.gov.in>

<https://cag.gov.in/ac/kerala/en>

