



# FINANCE ACCOUNTS 2019-2020 Volume I



लोकहितार्थ सत्यनिष्ठा  
Dedicated to Truth in Public Interest



GOVERNMENT OF KERALA





# FINANCE ACCOUNTS

## VOLUME I

FOR THE YEAR  
2019-2020

GOVERNMENT OF KERALA



---

## TABLE OF CONTENTS

---

Subject	Pages
<b>Volume I</b>	
Table of Contents	
Certificate of the Comptroller and Auditor General of India	iii-v
Guide to Finance Accounts (Introduction)	vii-xii
1 Statement of Financial Position	1-2
2 Statement of Receipts and Disbursements Annexure : Cash Balances and investments of Cash Balances	3-10
3 Statement of Receipts (Consolidated Fund)	11-14
4 Statement of Expenditure (Consolidated Fund)	15-19
5 Statement of Progressive Capital Expenditure	20-34
6 Statement of Borrowings and Other Liabilities	35-39
7 Statement of Loans and Advances given by the Government	40-42
8 Statement of Investments of the Government	43
9 Statement of Guarantees given by the Government	44
10 Statement of Grants-in-Aid given by the Government	45-46
11 Statement of Voted and Charged Expenditure	47-48
12 Statement on Sources and Application of funds for expenditure other than on revenue account	49-51
13 Summary of Balances under Consolidated Fund, Contingency Fund and Public Account	52-54
Notes to Accounts	55-106
<b>Volume II</b>	
<b>Part I</b>	
14 Detailed Statement of Revenue and Capital Receipts by Minor Heads	109-151
15 Detailed Statement of Revenue Expenditure by Minor Heads	152-257
16 Detailed Statement of Capital Expenditure by Minor Heads and Sub Heads	258-410
17 Detailed Statement on Borrowings and Other Liabilities	411-430

Subject	Pages
18 Detailed Statement on Loans and Advances given by the Government	431-516
19 Detailed Statement of Investments of the Government	517-561
20 Detailed Statement of Guarantees given by the Government	562-566
21 Detailed Statement on Contingency Fund and Other Public Account transactions	567-587
22 Detailed Statement on Investments of Earmarked Balances	588-591
<b>Part II: Appendices</b>	
I Comparative Expenditure on Salary	593-597
II Comparative Expenditure on Subsidy	598-604
III Grants-in-aid/Assistance given by the State Government (Institution-wise and Scheme-wise)	605-627
IV Details of Externally Aided Projects	628-631
V Plan Scheme expenditure	
A. Central Schemes (Centrally Sponsored Schemes and Central Plan Schemes)	632-644
B. State Plan Schemes	645-648
VI Direct transfer of Central Scheme funds to implementing agencies in the State (Funds routed outside State Budgets) (Unaudited figure)	649-652
VII Acceptance and Reconciliation of Balances (As depicted in Statement 18 and 21)	653-656
VIII Financial results of Irrigation Works	657-658
IX Commitments of the Government-List of Incomplete Capital Works	659-732
X Maintenance Expenditure with segregation of salary and non-salary portion	733-747
XI Major Policy Decisions of the Government during the year or new schemes proposed in the Budget	748-749
XII Committed Liabilities of the Government	750-751

**CERTIFICATE OF THE**  
**COMPTROLLER AND AUDITOR GENERAL OF INDIA**

This compilation containing the **Finance Accounts** of the Government of Kerala for the year ending 31 March 2020 presents the financial position along with accounts of the receipts and disbursements of the Government for the year. These accounts are presented in two volumes, Volume I contains the consolidated position of the state of finances and Volume II depicts the accounts in detail. The Appropriation Accounts of the Government for the year for Grants and Charged Appropriations are presented in a separate compilation.

The Finance Accounts have been prepared under my supervision in accordance with the requirements of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971 and have been compiled from the vouchers, challans and initial and subsidiary accounts rendered by the treasuries, offices, and departments responsible for the keeping of such accounts functioning under the control of the Government of Kerala and the statements received from the Reserve Bank of India. Statements (No.7 (section:3), 9, 10(ii), 17(b)(i), 19 and 20), explanatory notes to statements (No.5 and 20), Additional disclosures to Statement No.18 and Appendices (IV and IX) in this compilation have been prepared mainly from the information received from the Government of Kerala who are responsible to ensure the correctness of such information.

The treasuries, offices, and/or departments functioning under the control of the Government of Kerala are primarily responsible for preparation and correctness of the initial and subsidiary accounts as well as ensuring the regularity of transactions in accordance with the applicable laws, standards, rules and regulations relating to such accounts and transactions. I am responsible for preparation and submission of Annual Accounts to the State Legislature. My responsibility for the preparation of accounts is discharged through the office of the Principal Accountant General (Accounts and Entitlement). The audit of these accounts is independently conducted through the office of the Principal Accountant General (Audit-II), Kerala in accordance with the requirements of Articles 149 and 151 of the Constitution of India and the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971, for expressing an opinion on these accounts based on the results of such audit. These offices are independent organisations with distinct cadres, separate reporting lines and management structure.

The audit was conducted in accordance with the Auditing Standards generally accepted in India. These Standards require that we plan and perform the audit to obtain reasonable assurance that the accounts are free from material misstatement. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements.

On the basis of the information and explanations that my officers required and have obtained, and according to the best of my information as a result of test audit of the accounts and on consideration of explanations given, I certify that, to the best of my knowledge and belief, the Finance Accounts read with the explanatory 'Notes to Accounts' give a true and



fair view of the financial position, and the receipts and disbursements of the Government of Kerala for the year 2019-2020.

Points of interest arising from study of these accounts as well as test audit conducted during the year or earlier years are contained in my Financial, Compliance and Performance Audit Reports on the Government of Kerala being presented separately for the year ended 31 March 2020.

### **Emphasis of Matter**

I would draw attention to the following significant issues which are important from the point of view of accuracy, transparency and completeness of accounts and maintaining legislative financial control over public finances.

During 2019-20, KIIFB had raised/borrowed funds amounting to ₹1,930.04 crore, which was off-budget borrowing on the part of the State Government. The borrowed funds were entirely on State Government guarantees. During the year 2019-20, ₹2,200.00 crore was released by the State Government to KIIFB. The information on Borrowings and Other Liabilities contained in the Statements of Borrowings and Other Liabilities does not reflect these borrowings.

During the year 2019-20, the Government has released Grants and Loans of ₹1,347.99 crore to 16 Public Sector Undertakings which did not finalise their accounts for the last one to six years in violation of the provisions of the Companies Act, 2013.

The Audit observations on the above issues have been detailed in the State Finance Audit Report for the year ended March 2020.

**Date: 13 July 2021**

**Place: New Delhi**

**(GIRISH CHANDRA MURMU)**  
**Comptroller and Auditor General of India**





**A. Broad overview of the structure of Government accounts**

1. The Finance Accounts of the State of Kerala present the accounts of receipts and outgoings of the Government for the year, together with the financial results disclosed by the Revenue and Capital accounts, the accounts of the Public Debt and the liabilities and assets of the State Government as worked out from the balances recorded in the accounts.

2. The Accounts of the Government are kept in three parts:

**Part I: The Consolidated Fund:** This Fund comprises all revenues received by the State Government, all loans raised by the State Government (market loans, bonds, loans from the Central Government, loans from Financial Institutions, Special Securities issued to National Small Savings Fund, etc.), Ways and Means advances extended by the Reserve Bank of India and all moneys received by the State Government in repayment of loans. No moneys can be appropriated from this Fund except in accordance with law and for the purposes and in the manner provided by the Constitution of India. Certain categories of expenditure (e.g., salaries of Constitutional authorities, loan repayments etc.), constitute a charge on the Consolidated Fund of the State (Charged expenditure) and are not subject to vote by the Legislature. All other expenditure (Voted expenditure) is voted by the Legislature.

The Consolidated Fund comprises two sections: Revenue and Capital (including Public Debt, Loans and Advances). These are further categorised under 'Receipts' and 'Expenditure'. The Revenue Receipts section is divided into three sectors, viz., 'Tax Revenue', 'Non Tax Revenue' and 'Grants-in-Aid and Contributions'. These three sectors are further divided into sub-sectors like 'Goods and Services Tax', 'Taxes on Income and Expenditure', 'Fiscal Services', etc. The Capital Receipts section does not contain any sectors or sub-sectors. The Revenue Expenditure section is divided into four sectors, viz., 'General Services', 'Social Services', 'Economic Services' and 'Grants-in-Aid and Contributions'. These sectors in the Revenue Expenditure section are further divided into sub-sectors like, 'Organs of State', 'Education, Sports, Art and Culture' etc. The Capital Expenditure section is sub-divided into seven sectors, viz., 'General Services', 'Social Services', 'Economic Services', 'Public Debt', 'Loans and Advances', 'Inter-State Settlement' and 'Transfer to Contingency Fund'.

**Part II: The Contingency Fund:** This Fund is in the nature of an imprest which is established by the State Legislature by law, and is placed at the disposal of the Governor to enable advances to be made for meeting unforeseen expenditure pending authorisation of such expenditure by the State Legislature. The fund is recouped by debiting the expenditure to the concerned functional major head relating to the Consolidated Fund of the State. The corpus of the Contingency Fund of the Government of Kerala for 2019-2020 is ₹ 100 crore.

**Part III: The Public Account:** All other public moneys received by or on behalf of the Government, where the Government acts as a banker or trustee, are credited to the Public Account. The Public Account includes repayable like Small Savings and Provident Funds, Deposits (bearing interest and not bearing interest), Advances, Reserve Funds (bearing interest and not bearing interest), Remittances and Suspense heads (both of which are transitory heads, pending final booking). The net cash balance available with the Government is also included under the Public Account. The Public Account comprises six sectors, viz., 'Small Savings, Provident Funds etc.', 'Reserve Funds', 'Deposits and Advances', 'Suspense and Miscellaneous', 'Remittances', and 'Cash Balance'. These sectors are further sub-divided into sub-sectors. The Public Account is not subject to the vote of the Legislature.

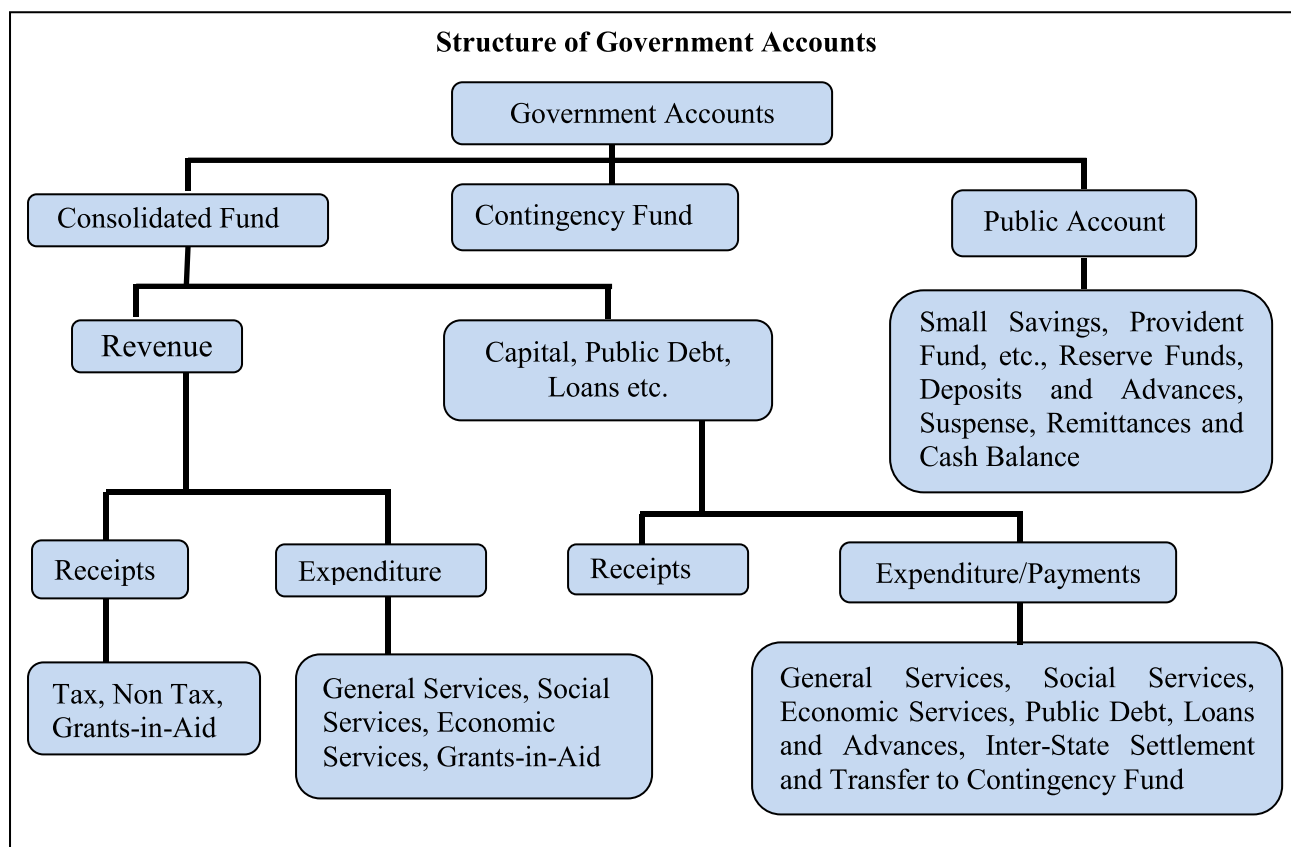
3. Government accounts are presented under a six tier classification, viz., Major Heads (four digits), Sub-Major Heads (two digits), Minor Heads (three digits), Sub-Heads (two characters), Detailed Heads (two to three digits), and Object Heads (two to three digits). Major Heads represent functions of Government, Sub- Major Heads represent sub-functions, Minor Heads represent programmes/ activities, Sub-Heads represent schemes, Detailed Heads represent sub-schemes, and Object Heads represent purpose/ object of expenditure.

4. The main unit of classification in accounts is the Major Head which contains the following coding pattern (according to the List of Major and Minor Heads corrected upto March 2019)

0005 to 1606	Revenue Receipts
2011 to 3606	Revenue Expenditure
4000	Capital Receipts
4046 to 7810	Capital Expenditure (including Public Debt, Loans and Advances)
7999	Appropriation to the Contingency Fund
8000	Contingency Fund
8001 to 8999	Public Account

5. The Finance Accounts, generally (with some exceptions), depict transactions upto the Minor Head. The figures in the Finance Accounts are depicted at net level, i.e., after accounting for recoveries as reduction of expenditure. This treatment is different from the depiction in the Demands for Grants presented to the Legislature and in the Appropriation Accounts, where, expenditure is depicted at the gross level.

6. A pictorial representation of the structure of accounts is given below:



## B. What the Finance Accounts contain

The Finance Accounts are presented in two volumes.

**Volume I** contains the Certificate of the Comptroller and Auditor General of India, the Guide to the Finance Accounts, 13 statements which give summarised information on the financial position and transactions of the State Government for the current financial year, Notes to Accounts and annexure to the Notes to accounts. Details of the 13 statements in **Volume I** are given below:

1. **Statement of Financial Position:** This statement depicts the cumulative figures of assets and liabilities of the State Government, as they stand at the end of the year, and as compared to the position at the end of the previous year.
2. **Statement of Receipts and Disbursements:** This statement depicts all receipts and disbursements of the State Government during the year in all the three parts in which Government accounts are kept, viz., the Consolidated Fund, Contingency Fund and Public Account. In addition, it contains an annexure, showing alternative depiction of Cash Balances (including investments) of the Government. The Annexure also depicts the Ways and Means position of the Government in detail.
3. **Statement of Receipts (Consolidated Fund):** This statement comprises revenue and capital receipts and repayments of the loans given by the State Government. This statement corresponds to detailed statements 14, 17 and 18 in Volume II of the Finance Accounts.
4. **Statement of Expenditure (Consolidated Fund):** In departure from the general depiction of the Finance Accounts up to the Minor Head level, this statement gives details of expenditure by nature of activity (objects of expenditure) also. This statement corresponds to detailed statements 15, 16, 17 and 18 in Volume II.
5. **Statement of Progressive Capital Expenditure.** This statement corresponds to the detailed statement 16 in Volume II.
6. **Statement of Borrowings and Other Liabilities:** Borrowings of the Government comprise market loans raised by it (Internal Debt) and Loans and Advances received from the Government of India. 'Other Liabilities' comprise 'Small Savings, Provident Funds etc.', 'Reserve Funds' and 'Deposits'. The statement also contains a note on service of debt, and corresponds to the detailed Statement 17 in Volume II.
7. **Statement of Loans and Advances given by the Government:** This statement depicts all loans and advances given by the State Government to various categories of loanees like Statutory Corporations, Government Companies, Autonomous and Other Bodies/ Authorities and recipient individuals (including Government servants). This statement corresponds to the detailed statement 18 in Volume II.
8. **Statement of Investments of the Government:** This statement depicts investments of the State Government in the equity capital of Statutory Corporations, Government Companies, other Joint Stock Companies, Cooperative institutions and Local Bodies. This statement corresponds to the detailed statement 19 in Volume II.
9. **Statement of Guarantees given by the Government:** This statement summarises the guarantees given by the State Government on repayment of principal and interest on loans raised by Statutory Corporations, Government Companies, Local Bodies and Other institutions. This statement corresponds to the detailed statement 20 in Volume II.
10. **Statement of Grants in Aid given by the Government:** This statement depicts all Grants in Aid given by the State Government to various categories of grantees like Statutory Corporations, Government Companies, Autonomous and Other Bodies/ Authorities and individuals. Appendix III provides details of the recipient institutions.
11. **Statement of Voted and Charged Expenditure:** This statement assists in the agreement of the net figures appearing in the Finance Accounts with the gross figures appearing in the Appropriation Accounts.

- 12. Statement on Sources and Application of Funds for Expenditure other than on Revenue Account:** This statement is based on the principle that Revenue Expenditure is expected to be defrayed from revenue receipts, while capital expenditure of the year is met from Revenue Surplus, net credit balances in the public account, cash balance at the beginning of the year, and borrowings.
- 13. Summary of balances under Consolidated Fund, Contingency Fund and Public Account:** This statement assists in proving the accuracy of the accounts. The statement corresponds to the detailed statement 14, 15, 16, 17, 18 and 21 in Volume II

**Volume II of the Finance Accounts contains two parts- nine detailed statements in Part I and 12 Appendices in Part II.**

## **Part I of Volume II**

- 14. Detailed Statement of Revenue and Capital Receipts by Minor Heads:** This statement corresponds to the summary statement 3 in Volume I of the Finance Accounts.
- 15. Detailed Statement of Revenue Expenditure by Minor Heads:** This statement, which corresponds to the summary statement 4 in Volume I, depicts the Revenue Expenditure of the State Government under Plan (State Plan, Central Assistance to State Plan, Centrally Sponsored Schemes and Central Plan Schemes) and Non Plan. Charged and Voted expenditure are exhibited distinctly.
- 16. Detailed Statement of Capital Expenditure by Minor Heads and Subheads:** This statement, which corresponds to the summary statement 5 in Volume I, depicts the capital expenditure (during the year and cumulatively) of the State Government under Plan (State Plan, Central Assistance to State Plan, Centrally Sponsored Schemes and Central Plan Schemes) and Non Plan. Charged and Voted expenditure are exhibited distinctly. In addition to representing details of capital expenditure at Minor Head level, in respect of significant schemes, this statement depicts details at Subhead levels also.
- 17. Detailed Statement on Borrowings and Other Liabilities:** This statement, which corresponds to the summary statement 6 in Volume I, contains details of all loans raised by the State Government (market loans, bonds, loans from the Central Government, loans from Financial Institutions, Special Securities issued to National Small Savings Fund, etc.), and Ways and Means advances extended by the Reserve Bank of India. This statement presents the information on loans under three categories: (a) details of individual loans; (b) maturity profile, i.e., amounts payable in respect of each category of loans in different years; and (c) interest rate profile of outstanding loans and annexure depicting Market Loans.
- 18. Detailed Statement on Loans and Advances given by the Government:** This statement corresponds to the summary statement 7 in Volume I.
- 19. Detailed Statement of Investments of the Government:** This statement depicts details of investments entity wise and Major and Minor Head wise details of discrepancies, if any, between Statements 16 and 19. This statement corresponds to Statement 8 in Volume I.
- 20. Detailed Statement of Guarantees given by the Government:** This statement depicts entity wise details of government guarantees. This statement corresponds to Statement 9 in Volume I.
- 21. Detailed Statement on Contingency Fund and Other Public Account transactions:** This statement depicts at Minor Head level the details of unrecouped amounts under Contingency Fund, consolidated position of Public Accounts transactions during the year, and outstanding balances at the end of the year.
- 22. Detailed Statement on Investment of Earmarked Balances:** This statement depicts details of investments from the Reserve Funds and Deposits (Public Account).

## Part II of Volume II

Part II contains twelve appendices on various items including salaries, subsidies, grants-in-aid, externally aided projects, scheme wise expenditure in respect of major Central schemes and State Plan schemes, etc. These details are presented in the accounts at Sub head level or below (i.e. below Minor Head levels) and so are not generally depicted in the Finance accounts. A detailed list of appendices appears at the Table of Contents in Volume I and II. The statements read with the appendices give a complete picture of the state of finances of the State Government.

### C. Ready Reckoner

The section below links the summary statements appearing in Volume I with the detailed statements and appendices in Volume II. (Appendices which do not have a direct link with the Summary Statements are not shown below).

<b>Parameter</b>	<b>Summary Statements (Volume I)</b>	<b>Detailed Statements (Volume II)</b>	<b>Appendices</b>
<b>Revenue Receipts (including Grants received), Capital Receipts</b>	2, 3	14	
<b>Revenue Expenditure</b>	2, 4	15	I (Salary), II (Subsidy)
<b>Grants-in-Aid given by the Government</b>	2,10		III (Grants-in-Aid)
<b>Capital expenditure</b>	1, 2, 4,5,12	16	I (Salary)
<b>Loans and Advances given by the Government</b>	1, 2, 7	18	
<b>Debt Position/Borrowings</b>	1, 2, 6	17	
<b>Investments of the Government in Companies, Corporations etc</b>	8	19	
<b>Cash</b>	1, 2,12,13		
<b>Balances in Public Account and investments thereof</b>	1, 2,12,13	21, 22	
<b>Guarantees</b>	9	20	
<b>Schemes</b>			IV (Externally Aided Projects), V(Plan Scheme expenditure)

## **D. Periodical adjustments and Book adjustments**

Certain transactions that appear in the accounts do not involve actual movement of cash at the time of booking. Some of these transactions take place at the level of the account rendering units (e.g. treasuries, divisions etc.) themselves. For instance, transactions involving adjustment of all deductions (GPF, recoveries of advances given etc.) from salaries are recorded by debiting functional major heads (pertaining to the concerned department) by book adjustment to revenue receipt/loans/public account. Similarly 'nil' bills where moneys transferred between the Consolidated Fund and Public Account represent non-cash transactions occurring at the level of the accounts rendering units.

In addition to the above, the Principal Accountant General (Accounts & Entitlement) carries out periodical adjustments and book adjustments of the following nature in the accounts of the State Government, details of which appear in Annexure of Notes to Accounts (Volume I) and footnotes to the relevant statements.

Examples of periodical adjustments and book adjustments are given below:

(1) Creation of funds/ adjustment of contribution to Funds in Public Account by debit to Consolidated Fund e.g., State Disaster Response Fund, Central Road Fund, Forest Development Fund, etc.

(2) Crediting of deposit heads of accounts in Public Account by debit to Consolidated Fund.

(3) Annual adjustment of interest on General Provident Fund (GPF) and State Government Group Insurance Scheme where interest is adjusted by debiting Major Head 2049-Interest and crediting Major Head 8009-State Provident Fund and Major Head 8011-Insurance and Pension Fund.

(4) Adjustment of Debt waiver under the scheme of Government of India based on the recommendations of the Central Finance Commissions. These adjustments (where Central loans are written off by crediting Major Head 0075-Misc. General Services by contra entry in the Major Head 6004-Loans and Advances from the Central Government) impact both Revenue Receipts and Public Debt heads

## **E. Rounding**

Difference of ₹0.01 lakh/crore, wherever occurring, is due to rounding.

---

## 1. STATEMENT OF FINANCIAL POSITION

Assets <sup>1</sup>	Reference (Sl.no.)	As at 31 March 2020	As at 31 March 2019
	Notes to Statement Accounts	(₹ in crore)	
<b>Cash</b>			
(i) Cash in Treasuries and Local Remittances	21	36.05	34.36
(ii) Departmental Balances	21	-5.70	-0.98
(iii) Permanent Imprest	21	0.52	0.48
(iv) Cash Balance Investments	21	1.67	189.53
(v) Deposits with Reserve Bank of India	Para 2(v)	-221.02	-52.17
(vi) Investments from Earmarked Funds	22	2198.70	2031.93
<b>Capital Expenditure</b>			
(i) Investments in shares of Companies, Corporations etc.	5 & 19	8881.70 (a)	8322.38 (b)
(ii) Other Capital Expenditure	16	71907.18	64039.18 (c)
<b>Contingency Fund (unrecouped)</b>	Para 3(xi)	75.00	..
<b>Loans and Advances</b>	Para 3(ii)	7 & 18	16557.18 (d)
<b>Advances with departmental officers</b>	21	60.08	0.66
<b>Remittance Balances</b>	21	1081.60	1199.14
<b>Cumulative excess of expenditure over receipts<sup>2</sup></b>		166053.62	151558.31 (e)
<b>Total</b>		267541.48	243880.00

<sup>1</sup> The figures of assets and liabilities are cumulative figures. Please also see note 1 (ii) in the section 'Notes to Accounts'.

<sup>2</sup> The cumulative excess of expenditure over receipts is different from and not the Fiscal/Revenue Deficit and includes the amount adjusted on account of disinvestment/retirement of capital which is shown separately in the Report on State Finances.

(a) (i) Includes ₹113.66 crore (details as shown in footnote (&) of Statement No.19)

(ii) Decreased *proforma* by ₹27.48 crore due to proceeds of retirement of share capital transferred to capital receipts.

(b) (i) Increased *proforma* by ₹12.50 crore consequent on reclassification of capital into share capital investment in respect of Kerala State Inland & Shipping corporation Limited (₹12.00 crore) and conversion of grant into share capital in respect of Meat Products of India (₹0.50 crore)

(ii) Decreased *proforma* by ₹235.47 crore due to reclassification of share capital into capital expenditure in respect of Water Supply & Sanitation Schemes

(c) (i) Increased *proforma* by ₹956.20 crore being the adjustment *vide* foot note b(ii) above (₹235.47 crore) and to re-classify the loan amount to Housing Board (₹7.50 crore) and Water Authority (₹713.23 crore) as capital expenditure.

(ii) Decreased *proforma* by ₹14.52 crore being the adjustment of cost of land allotted for industrial purpose as loan (₹2.52 crore) and to reclassify capital expenditure in respect of Kerala State Inland and Shipping Corporation Limited (₹12.00 crore) as share capital.

(d) (i) Increased *proforma* by ₹2.52 crore consequent on adjustment of cost of land allotted for industrial purpose as loan.

(ii) Decreased *proforma* by ₹720.73 crore to re-classify the loan amount to Housing board (₹7.50 crore) and Water authority (₹713.23 crore) and to re-classify capital expenditure in respect of Kerala State Inland and Shipping Corporation Limited (₹12.00 crore) as share capital.

(e) Decreased *proforma* by ₹0.50 crore to re-classify the amount of grant into share capital in respect of Meat Products of India.

**1. STATEMENT OF FINANCIAL POSITION-Concl'd.**

<b>Liabilities<sup>1</sup></b>	<b>Reference (Sl.no.)</b>	<b>As at 31 March 2020</b>	<b>As at 31 March 2019</b>
	Notes to Accounts	Statement	(₹ in crore)
<b>Borrowings (Public Debt)</b>			
(i) Internal Debt		6, 17	165960.03
(ii) Loans and Advances from Central Government			
Non-Plan Loans		6, 17	12.47
Loans for State Plan Schemes		6, 17	6815.83
Loans for Central Plan Schemes		6, 17	(*)
Loans for Centrally Sponsored Plan Schemes		6, 17	..
Other loans		6, 17	1851.89
<b>Contingency Fund (Corpus)</b>		21	100.00
<b>Liabilities on Public Account</b>			
(i) Small Savings, Provident Funds, etc.	Para 3(xiii)	6, 21	85671.17
(ii) Deposits	Para 2(ii)	6, 21	4135.81
(iii) Reserve Funds	Para 3(vii)	6, 21	3113.86
(iv) Remittance Balances		21	..
(v) Suspense and Miscellaneous Balances <sup>3</sup>	Para 3(x)	21	-119.58
<b>Total</b>			<b>267541.48</b>
			<b>243880.00</b>

<sup>3</sup> In this statement the line item 'Suspense and Miscellaneous Balances' does not include 'Cash Balance Investment Account', 'Departmental Balances' and 'Permanent Cash Imprest' which are included separately above, though they form part of this sector elsewhere in these Accounts.

(\*) Amount negligible



2. STATEMENT OF RECEIPTS AND DISBURSEMENTS					
Receipts			Disbursements		
	2019-20	2018-19		2019-20	2018-19
( ₹ in crore)					
PART- I Consolidated Fund					
Section A: Revenue					
Revenue Receipts (Ref. Statement 3 &14)	90224.67	92854.47	Revenue Expenditure (Ref. Statement 4-A,4-B &15)	104719.92	110316.39
Tax Revenue (raised by the State) (Ref.Statement 3 & 14)	50323.14	50644.10	Salaries (a) (Ref Statement 4-B, 15&Appendix I)	31676.43	31405.69
Non-Tax Revenue- (Ref.Statement 3 & 14)			Subsidies (a) (Ref. Statement 4-B, 15&Appendix II)	1429.01	1663.01
			Grants-in-aid (a)(b) (Ref. Statement 4-B, 15&Appendix III)	4857.95	8161.01
Interest Receipts (Ref.statement 3 &14)	84.95	132.38	General Services		
Others (Ref. statement 3)	12180.27	11650.86	Interest Payments and service of debts.	19214.70	16747.92
Total (Ref. Statement 3&14)	12265.22	11783.24			
			Pension (Ref. Statement 4-A,4-B&15)	19064.29	19011.94
Share of Union Taxes/Duties Ref.Statement 3 & 14)	16401.05	19038.17	Others	10018.16	7780.17
			Total	48297.15	43540.03
			Social Services (Ref. statement 4-A&15)	9630.18	11735.27
			Economic Services (Ref.Statement 4-A)	2765.33	4912.66
Grants from Central Government (Ref. Statement 3 & 14)	11235.26	11388.96	Compensation and Assignments to Local Bodies and Panchayati Raj Institutions	6063.87	8898.72
Revenue Deficit	-14495.25	-17461.92			

(a) Salary, Subsidy and Grants-in-aid figures have been summed up across all sectors to present a consolidated figure. The expenditure in this statement under Section A, the sectors 'General', 'Social' and 'Economic' services does not include expenditure on salaries, subsidies and grants in aid (explained in footnote (b)).

(b) Grants-in-aid are given to statutory corporations, companies, autonomous bodies, local bodies etc. by the Government which is included as a line item above. These grants are distinct from compensation and assignment of taxes, duties to the Local Bodies which is depicted as a separate line item 'Compensation and Assignments to Local Bodies and Panchayati Raj Institutions'.

<b>2. STATEMENT OF RECEIPTS AND DISBURSEMENTS</b>				
<b>Receipts</b>			<b>Disbursements</b>	
	<b>2019-20</b>	<b>2018-19</b>	<b>2019-20</b>	<b>2018-19</b>
<i>( ₹ in crore)</i>				
<b>PART- I Consolidated Fund</b>				
<b>Section B: Capital</b>				
<b>Capital Receipts</b> <i>(Ref.Statement 3 &amp; 14)</i>			<b>Capital expenditure</b> <i>(Ref. Statement 4-A,4-B&amp;16)</i>	
	27.48	46.50		8454.80
			<b>General services</b> <i>(Ref. Statement 4A &amp; 16)</i>	197.96
			<b>Social Services</b> <i>(Ref. Statement 4A &amp; 16)</i>	1784.29
			<b>Economic Services</b> <i>(Ref. Statement 4A &amp; 16)</i>	5448.29
<b>Recoveries of Loans and Advances</b> <i>(Ref.Statement 3,7 &amp; 18)</i>	295.32	210.54	<b>Loans and Advances disbursed</b> <i>(Ref.Statement 4-A,7 &amp;18)</i>	2322.89
			<b>General services</b> <i>(Ref. Statement 4A &amp; 18)</i>	
			<b>Social Services</b> <i>(Ref.Statement 4-A,7 &amp;18)</i>	175.32
			<b>Economic Services</b> <i>(Ref.Statement 4-A,7 &amp;18)</i>	1788.04
			<b>Others</b> <i>(Ref.Statement 7 )</i>	359.53
<b>Public Debt Receipts</b> <i>(Ref. Statement 3,6 &amp;17)</i>	60407.05	33445.92	<b>Repayment of Public Debt</b> <i>Ref. Statement 4-A,6 &amp;17)</i>	18195.99
Internal Debt (market loans etc.) <i>(Ref.Statement 3,6 &amp;17)</i>	58256.36	32993.75	Internal Debt (market loans etc.) <i>(Ref. Statement 4-A,6 &amp;17)</i>	17503.24
Loans from Government of India <i>(Ref.Statement 3,6 &amp;17)</i>	2150.69	452.17	Loans from Government of India <i>(Ref. Statement 4-A,6 &amp;17)</i>	692.75
<b>Net of Inter-State Settlement</b>	..	..	<b>Net of Inter-State Settlement</b>	..
<b>Total receipts</b>			<b>Total Expenditure</b>	
<b>Consolidated Fund</b> <i>(Ref. Statement 3)</i>	150954.52	126557.43	<b>Consolidated Fund</b> <i>(Ref. Statement 4)</i>	138265.81
<b>Deficit in Consolidated Fund</b>	7431.70	11708.38		

(c) Includes 'Salaries' ₹98.43 crore.

2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Contd					
Receipts			Disbursements		
2019-20	2018-19		2019-20	2018-19	
( ₹ in crore)					
PART II - Contingency Fund					
Contingency Fund (Ref Statement 21)	..		Contingency Fund (Ref Statement 21)	75.00	
PART III - Public Account (d)					
Small Savings, Provident Funds, etc. (Ref Statement 21)	118983.22	106577.13	Small Savings Provident Funds, etc. (Ref Statement 21)	110709.11	96957.92
Reserves & Sinking Funds (Ref Statement 21)	909.94	3456.51	Reserves & Sinking Funds (Ref Statement 21)	2427.13	1621.76
Deposits (Ref Statement 21)	3209.00	3019.80	Deposits (Ref Statement 21)	2623.84	2627.40
Advances (Ref Statement 21)	0.17	0.02	Advances (Ref Statement 21)	59.59	0.25
Suspense and Miscellaneous (Ref Statement 21)	161281.10	192858.83	Suspense and Miscellaneous (e) - (Ref Statement 21)	161341.76	192918.79
Remittances (Ref Statement 21)	2025.37	2382.72	Remittances (Ref Statement 21)	1907.83	2434.24
Total Receipts Public Account (Ref Statement 21)	286408.80	308295.01	Total Disbursements Public Account (Ref Statement 21)	279069.26	296560.36
Opening Cash Balance	-17.81	-44.08	Surplus in Public Account Closing Cash Balance	7339.54	11734.65
Increase in cash balance	-167.16	26.27	Decrease in cash balance	-184.97	-17.81

(d) For details please refer to Statement 21 in Volume 2.

(e) 'Suspense and Miscellaneous' includes 'Other Accounts' such as Cash Balance Investment account (Major Head 8673) etc. The figures may appear huge on account of these other accounts. Details may be seen in Statement 21.

## 2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Contd

### Annexure

#### CASH BALANCES AND INVESTMENTS OF CASH BALANCES

	As on 31 March 2020	As on 31 March 2019
	( ₹ in Crore)	
(a) General Cash Balance -		
1. Cash in Treasuries	35.13	34.16
2. Deposits with Reserve Bank	-221.02 (A)	-52.17
3. Deposits with other Banks	(B)	
4. Remittances in transit - Local	0.92 (C)	0.20
Total	-184.97	-17.81
5. Investments held in Cash Balance Investment Account	1.67	189.53
Total - (a)	-183.30	171.72
(b) Other Cash Balances and Investments -		
1. Cash with departmental officers, viz. Public Works Department Officers, Forest Department Officers, District Collectors, etc.	-5.70	-0.98
2. Permanent advances for contingent expenditure with departmental officers	0.52	0.48
3. Investment of earmarked funds	2198.70	2031.93
Total - (b)	2193.52	2031.43
Total - (a)+(b)	2010.22	2203.15

- (A) (i) The balance under the head 'Deposits with Reserve Bank' is arrived at after taking into account the Inter-Government monetary settlements pertaining to transactions of the financial year 2019-20 advised to the RBI till 16 April 2020.
- (ii) There was a difference of ₹219.83 crore (debit) between the figures reflected in accounts (credit item ₹221.02 crore) and that communicated by Reserve Bank of India (debit item ₹1.19 crore) as on 31 March 2020. Out of the difference, an amount of ₹201.17 crore (net credit) has been cleared in 2020-21. The balance difference of ₹421.00 crore (net debit) is under reconciliation.
- (B) Represents cash held with State Bank of India (amount negligible)
- (C) The transactions under the head 'Remittances in transit - Local' represent remittance between treasuries and currency chest remaining unadjusted as on 31 March 2020.

**Annexure****CASH BALANCES AND INVESTMENTS OF CASH BALANCES-Contd.****Explanatory Notes****(a) Cash and Cash Equivalents**

Cash and cash equivalents consist of cash in treasuries and deposit with Reserve Bank of India and other Banks and Remittances in Transit, as stated above. The balance under the head 'Deposits with Reserve Bank' depicts the combined balance of the Consolidated Fund, the Contingency Fund and the Public Account at the end of the year. To arrive at the overall cash position, the cash balances with treasuries, departments and investments out of the cash balances/reserve funds, etc. are added to the balance in 'Deposits with Reserve Bank of India'.

**(b) Daily Cash Balance**

Under an agreement with the Reserve Bank of India, the State Government has to maintain a minimum cash balance of ₹1.66 crore with the Bank. The Bank intimates to Government the daily balances with the Bank at the close of each working day. If the balance falls below the agreed minimum on any day, the deficiency is made good by taking special and ordinary ways and means advances/overdrafts from time to time.

For arriving at the daily cash balance<sup>1</sup> for the purpose of grant of Ways and Means advances/Overdraft, the RBI evaluates the holdings of the 14 day Treasury Bills along with the transactions reported (at RBI counters, Inter-Government transactions and Treasury transactions reported by the agency banks) for the day. To the cash balance so arrived, the maturity of 14 day Treasury Bills, if any, is added and excess balance, if any, after maintaining the minimum cash balance is reinvested in Treasury Bills. If the net cash balance arrived at results in less than the minimum cash balance or a credit balance and if there are no 14 day Treasury Bills maturing on that day, RBI rediscounts the holdings of the 14 day Treasury Bills and makes good the shortfall. If there is no holding of the 14 day Treasury Bills on that day the State Government applies for Special Drawing Facility/Ordinary Ways and Means Advances/Overdrafts.

If the cash balance falls below the stipulated minimum even after availing the maximum amount of Special Drawing Facility and Ordinary Ways and Means Advances, such shortfall attracts payment of interest to the Bank. The operative limit of Special Drawing Facility (SDF) will be revised from time to time by RBI depending on the investments made by the State in Central Government securities, treasury bills etc. If the cash balance has fully run down and expenditure exceeds the available cash balance, the Bank gives Overdrafts which automatically cover the minus balance. As per the overdraft regulation scheme, no State shall be allowed to run on overdraft for more than fourteen consecutive working days, or more than thirty six working days

---

<sup>1</sup> The cash balance ('Deposits with RBI') above is the closing cash balance of the year as on 31 March but worked out by 16 April and not simply the daily balance on 31 March.

**Annexure****CASH BALANCES AND INVESTMENTS OF CASH BALANCES-Contd.****Explanatory Notes-Contd.****(b) Daily Cash Balance-Concl**

in a calendar quarter. The overdraft shall not exceed 100 per cent of Ordinary Ways and Means limit. If the overdraft exceeds this limit continuously for five working days for the first time in a financial year, the Bank will advise the State to bring down the overdraft level. If such irregularity persists on a second or subsequent occasion, payment will be stopped.

- (c) The operative limit of Ordinary Ways and Means Advances to the State Government was ₹1215 crore wef February 2016. The operative Limit of Special Drawing Facility is dynamic and changes every day with respect to investment in Consolidated Sinking Fund/General Reserve Fund portfolio and Government of India securities under Normal Portfolio.

The extent to which the Government maintained the minimum cash balance with the Reserve Bank during 2019-20 is given below:

- |  |   |     |
|--|---|-----|
| (i) Number of days on which the minimum balance was maintained without taking any advance.   | : | 132 |
| (ii) Number of days on which the minimum balance was maintained by taking Ordinary Ways and Means Advance                            | : | 203 |
| (iii) Number of days on which the minimum balance was maintained by taking Special Drawing Facility                                  | : | 31  |
| (iv) Number of days on which there was shortfall in minimum balance even after taking the above advances, but no overdraft was taken | : | NIL |
| (v) Number of days on which overdrafts were taken  | : | 57  |
- (d) The Bank rate of interest was 6.50% per annum from 01 April 2019 which was revised to 6.25% from 04 April 2019, 6.00% from 06 June 2019, 5.65% from 07 August 2019, 5.40% from 04 October 2019 and 4.65% from 27 March 2020 respectively.
- The repo rate under Liquidity Adjustment Facility (LAF) was 6.25% per annum from 01 April 2019, which was revised to 6.00% from 04 April 2019, 5.75% from 06 June 2019, 5.40% from 07 August 2019, 5.15% from 04 October 2019 and 4.40% from 27 March 2020.

## 2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Contd

### Annexure

#### CASH BALANCES AND INVESTMENTS OF CASH BALANCES-Contd.

#### Explanatory Notes-Contd.

During 2019-20 interest was payable on advances, shortfalls and overdrafts as follows:-

Period	Special Drawing Facility	Ordinary Ways and Means Advances		Short falls	Overdrafts	
		(first 90 days)	(beyond 90 days)		Up to 100% limit of ordinary Ways and Means Advances	Beyond 100%limit of ordinary Ways and Means Advances
1 April 2019 to 03 April 2019	5.25%	6.25%	7.25%	(*)	8.25%	11.25%
04 April 2019 to 05 June 2019	5.00%	6.00%	7.00%		8.00%	11.00%
06 June 2019 to 06 August 2019	4.75%	5.75%	6.75%		7.75%	10.75%
07 August 2019 to 03 October 2019	4.40%	5.40%	6.40%		7.40%	10.40%
04 October 2019 to 26 March 2020	4.15%	5.15%	6.15%		8.15%	10.15%
27 March 2020 to 31 March 2020	3.40%	4.40%	5.40%		7.40%	9.40%

(e) The details of transactions during the year 2019-20 under Special Drawing Facility and Ordinary Ways and Means Advances are given below:-

	Opening balance on 1 April 2019	Amount obtained during 2019-20	Amount repaid during 2019-20	Closing balance on 31 March 2020	Amount of interest paid to the Reserve Bank of India
( ₹ in crore)					
Special Drawing Facility		5582.43	5242.32	340.11	5.65
Ordinary Ways and Means advances		22443.28	22253.57	189.71	18.15
Shortfall from the agreed minimum cash balance		16.60	16.60		..
Overdrafts		7702.86	7702.86		4.41
Total		35745.17	35215.35	529.82	28.21

(\*) The rate of interest charged on the shortfall amount from agreed minimum balance is the rate from which advance is made as such SDF, WMA, OD to cover the shortfall

---

**2. STATEMENT OF RECEIPTS AND DISBURSEMENTS-Concl'd**

---

**Annexure****CASH BALANCES AND INVESTMENTS OF CASH BALANCES-Concl'd.****Explanatory Notes-Concl'd.**

(f) The following is an analysis of investments held in the Cash Balance Investment Account:-

	<b>Opening Balance on 1 April 2019</b>	<b>Purchases during 2019-20</b>	<b>Sales during 2019-20</b>	<b>Closing balance on 31 March 2020</b>	<b>Interest realised during the year</b>
			( ₹ in crore)		
<i>Short term investments</i>					
Government of India					
Treasury Bills	187.86	24032.22	24220.08		7.85
<i>Long term investments</i>					
Securities of the Government of India	1.67			1.67	
<b>Total</b>	<b>189.53</b>	<b>24032.22</b>	<b>24220.08</b>	<b>1.67</b>	<b>7.85</b>

The details of investments out of earmarked balances are given in Statement No.22.



### 3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND)

Description	( ₹ in crore)	
	Actuals	
	2019-20	2018-19
<b>I. TAX AND NON-TAX RECEIPTS</b>		
<b>A. Tax Revenue -</b>		
<b>A.1 Own Tax Revenue</b>		
State Goods and Services Tax	20446.95	21014.71
Land Revenue	332.42	202.78
Stamps and Registration Fees	3615.01	3693.17
State Excise	2255.28	2521.40
Taxes on Sales, Trade etc.	19649.64	19225.75
Taxes on Vehicles	3721.14	3708.61
Other Taxes and Duties on Commodities and Services	39.31	37.57
Others	263.39	240.11
<b>A.2 Share of net proceeds of Taxes</b>		
Central Goods and Services Tax	4654.19	4699.14
Integrated Goods and Services Tax		375.00
Corporation Tax	5592.06	6621.02
Taxes on Income other than Corporation Tax	4381.76	4876.10
Other Taxes on Income and Expenditure		34.48
Taxes on Wealth	0.25	2.44
Customs	1039.60	1349.57
Union Excise Duties	722.80	896.86
Service Tax		173.73
Other Taxes and Duties on Commodities and Services	10.39	9.83
<b>Total A</b>	<b>66724.19</b>	<b>69682.27</b>
<b>B Non-Tax Revenue</b>		
Miscellaneous General Services	10206.45	9430.64
Forestry and Wildlife	255.85	287.21
Medical and Public Health	244.05	335.07
Education, Sports, Art and Culture	237.68	256.73
Other Administrative Services	208.26	175.45
Co-operation	202.41	186.57
Non-ferrous Mining and Metallurgical Industries	170.95	178.45
'Contributions and Recoveries towards Pension and Other Retirement Benefits	107.31	120.72
Dividends and Profits	100.33	132.12
Police	92.15	73.03
Interest Receipts	84.95	132.38
Other General Economic Services	57.76	52.09
Labour and Employment	34.25	33.03

### 3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND)-*Contd.*

Description	(₹ in crore)	
	Actuals	
	2019-20	2018-19
<b>B Non-Tax Revenue-<i>Concl.</i></b>		
Roads and Bridges	31.54	31.26
Ports and Lighthouses	30.69	53.82
Medium Irrigation	30.20	10.74
Fisheries	23.26	17.63
Stationery and Printing	23.09	28.61
Public Works	12.01	9.25
Crop Husbandry	11.63	18.51
Other Rural Development		
Programmes	10.15	8.40
Urban Development	9.65	7.51
Animal Husbandry	9.30	8.13
Tourism	8.54	8.79
Inland Water Transport	8.35	7.06
Jails	7.75	4.05
Village and Small Industries	7.06	7.61
Minor Irrigation	6.99	5.48
Other Scientific Research	6.91	4.03
Major Irrigation	6.87	8.92
Public Service Commission	5.74	4.99
Civil Supplies	5.52	138.48
Housing	4.15	3.51
Dairy Development	1.49	1.34
Industries	0.73	0.68
Other Social Services	0.40	0.33
Information and Publicity	0.25	0.11
Family Welfare	0.20	0.21
Social Security and Welfare	0.17	0.18
Petroleum	0.09	0.02
Other Transport Services	0.05	0.04
Other Agricultural Programmes	0.04	0.06
Others		
<b>Total B</b>	<b>12265.22</b>	<b>11783.24</b>

<b>3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND)-Contd.</b>			
<i>(₹ in crore)</i>			
		Actuals	
Description		2019-20	2018-19
<b>II. GRANTS FROM GOVERNMENT OF INDIA</b>			
<b>C Grants</b>			
<b>Grants for Centrally Sponsored Plan Schemes</b>			-0.97
<b>Grants for Special Plan Schemes</b>			..
<b>Finance Commission Grants</b>	Post Devolution Deficit Grant		
	Grants in aid for State Disaster Response Fund	136.65	192.60
	Other Grants	2206.36	1453.62
<b>Other Transfer/Grants to States/ Union Territories with Legislatures</b>	Compensation for loss of revenue arising out of implementation of GST	5575.04	2884.00
	Grants to cover up Gap in Resources		0.10
	Grants under National Disaster Response Fund		2904.85
	Grants from Central Road Fund		122.85
	Grants under the proviso to Article 275(1) of the Constitution	1.32	4.72
	Other Grants	53.24	56.12
<b>Centrally Sponsored Schemes</b>	Externally Aided Projects- Grants for Centrally Sponsored Schemes	2.66	2.20
	Other Grants	3259.99	3768.87
<b>Total C</b>		11235.26	11388.96
<b>Total Revenue Receipts (A+B+C)</b>		90224.67	92854.47

<b>3. STATEMENT OF RECEIPTS (CONSOLIDATED FUND)-Concl'd.</b>			
<i>( ₹ in crore)</i>			
		Actuals	
Description		2019-20	2018-19
<b>III. CAPITAL, PUBLIC DEBT AND OTHER RECEIPTS</b>			
<b>D Capital Receipts</b>			
Disinvestment Proceeds		27.48 (a)	45.97
Others			0.53
<b>Total D</b>		<u>27.48</u>	<u>46.50</u>
<b>E Public Debt Receipts</b>			
Internal Debt			
	Market Loans	18073.00	19500.00
	Ways and Means		
	Advance from RBI	35745.17	9698.12
	Bonds		
	Loans from		
	Financial Institutions	801.77	679.63
	Special Securities		
	issued to National		
	Small Savings Fund	3294.29	2370.24
	Other Loans	342.13	745.76
Loans and Advances from			
Central Government			
	Loans for State		
	Plan Schemes	2150.69	452.17
<b>Total E</b>		<u>60407.05</u>	<u>33445.92</u>
<b>F Loans and Advances by State Government (Recoveries)<sup>1</sup></b>		295.32	210.54
<b>G Inter-State Settlement</b>			
<b>Total Receipts in Consolidated Fund (A+B+C+D+E+F+G)</b>		<u>150954.52</u>	<u>126557.43</u>

(a) Represents retirement of capital/disinvestments of Co-operative Societies/Banks/Government companies.

<sup>1</sup> Details are in Statements 7 in Volume I and 18 in Volume II.

#### 4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)

##### A EXPENDITURE BY FUNCTION

Description	Revenue	Capital	Loans and Advances	Total
( ₹ in crore)				
<b>A General Services</b>				
<b>A.1 Organs of State</b>				
Parliament/State/Union Territory Legislatures	126.31			126.31
President, Vice-President/Governor/ Administrator of Union Territories	9.36			9.36
Council of Ministers	11.40			11.40
Administration of Justice	892.94			892.94
Elections	191.68			191.68
<b>A.2 Fiscal Services</b>				
Collection of Taxes on Income and Expenditure	0.01			0.01
Land Revenue	642.99			642.99
Stamps and Registration	228.74			228.74
Collection of Other Taxes on Property and Capital Transactions	0.36			0.36
State Excise	288.46			288.46
Taxes on Sales, Trade etc.	13.66			13.66
Taxes on Vehicles	165.50			165.50
Collection Charges under State Goods and Services Tax	269.34			269.34
Other Taxes and Duties on Commodities and Services	28.38			28.38
Other Fiscal Services	228.59			228.59
Interest Payments	19214.70			19214.70
<b>A.3 Administrative Services</b>				
Public Service Commission	149.09			149.09
Secretariat - General Services	255.80			255.80
District Administration	448.63			448.63
Treasury and Accounts- Administration	287.09			287.09
Police	3520.62	21.63		3542.25
Jails	139.44			139.44
Stationery and Printing	136.00	3.08		139.08
Public Works	157.07	132.71		289.78
Vigilance	89.51			89.51
Other Administrative Services	353.72			353.72

#### 4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)

##### A EXPENDITURE BY FUNCTION

Description	Revenue	Capital	Loans and Advances	Total
( ₹ in crore)				
<b>A General Services-Concl'd.</b>				
<b>A.4 Pensions and Miscellaneous General Services</b>				
Pensions and Other Retirement Benefits	19064.29			19064.29
Miscellaneous General Services	8590.35			8590.35
<b>Total General Services</b>	<b>55504.03</b>	<b>157.42</b>		<b>55661.45</b>
<b>B Social Services B.1</b>				
<b>Education, Sports, Art and Culture</b>				
General Education	17151.38	311.15 (a)		17462.53
Technical Education	949.93			949.93
Sports and Youth Services	149.46			149.46
Art and Culture	208.86			208.86
<b>B.2 Health and Family Welfare</b>				
Medical and Public Health	6742.42	244.23		6986.65
Family Welfare	552.16			552.16
<b>B.3 Water Supply, Sanitation, Housing and Urban Development</b>				
Water Supply and Sanitation	334.23	271.58		605.81
Housing	74.43	7.92	0.18	82.53
Urban Development	1058.85	11.78		1070.63
<b>B.4 Information and Broadcasting</b>				
Information and Publicity	73.19	0.55		73.74
<b>B.5 Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities</b>				
Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	1942.68	117.34		2060.02
<b>B.6 Labour and Labour Welfare</b>				
Labour, Employment and Skill Development	714.48			714.48
<b>B.7 Social Welfare and Nutrition</b>				
Social Security and Welfare	3758.01	29.82		3787.83
Nutrition	0.88			0.88
Relief on account of Natural Calamities	221.47			221.47
<b>B.8 Others</b>				
Other Social Services	54.46	96.27	7.07	157.80
Secretariat- Social Services	57.88			57.88
<b>Total Social Services</b>	<b>34044.77</b>	<b>1090.64</b>	<b>7.25</b>	<b>35142.66</b>

(a) Capital outlay corresponding to 'General Education', 'Technical Education', 'Sports and Youth Services' and 'Art & Culture'.

#### 4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)

##### A EXPENDITURE BY FUNCTION

Description	Revenue	Capital	Loans and Advances	Total
( ₹ in crore)				
<b>C Economic Services</b>				
<b>C.1 Agriculture and Allied Activities</b>				
Crop Husbandry	931.04	2.59		933.63
Soil and Water Conservation	74.09	37.38		111.47
Animal Husbandry	601.54	11.47	4.83	617.84
Dairy Development	136.60	2.35		138.95
Fisheries	287.71	172.07	4.70	464.48
Forestry and Wildlife	516.49	41.03		557.52
Food, Storage and Warehousing	1190.81	50.46	0.45	1241.72
Agricultural Research and Education	516.38			516.38
Co-operation	281.15	52.03	46.72	379.90
Other Agricultural Programmes	255.20	12.01		267.21
<b>C.2 Rural Development</b>				
Special Programmes for Rural Development	101.05			101.05
Rural Employment	170.10			170.10
Other Rural Development Programmes	970.95	916.32		1887.27
<b>C.3 Special Areas Programmes</b>				
Hill Areas	22.42	0.38		22.80
<b>C.4 Irrigation and Flood Control</b>				
Major Irrigation	129.32	68.21		197.53
Medium Irrigation	151.44	51.17		202.61
Minor Irrigation	189.28	125.71		314.99
Command Area Development				
Flood Control and Drainage	45.49	37.74		83.23
<b>C.5 Energy</b>				
Power	3.00		13.59	16.59
Petroleum				
New and Renewable Energy	14.34	0.47		14.81
<b>C.6 Industry and Minerals</b>				
Village and Small Industries	316.73	7.49	21.18	345.40
Industries	13.71			13.71
Non-ferrous Mining and- Metallurgical Industries	15.16		2.50	17.66
Cement and Non-Metallic- Mineral Industries			1.82	1.82
Chemical and Pharmaceutical Industries			19.00	19.00
Engineering Industries		12.75	23.43	36.18

#### 4. STATEMENT OF EXPENDITURE (CONSOLIDATED FUND)

##### A EXPENDITURE BY FUNCTION

Description	Revenue	Capital	Loans and Advances	Total
( ₹ in crore)				
<b>C.6 Industry and Minerals-Concl.</b>				
Telecommunication and-				
Electronics Industries		83.10	8.66	91.76
Consumer Industries		15.10	24.90	40.00
Other Outlays on Industries and Minerals	5.61	135.58	23.16	164.35
<b>C.7 Transport</b>				
Ports and Light Houses	51.93	60.40		112.33
Shipping				
Civil Aviation		238.17	0.85	239.02
Roads and Bridges	1404.90	2302.80		3707.70
Road Transport	21.75	6.48	988.97	1017.20
Inland Water Transport	61.24	13.45	4.24	78.93
Other Transport Services	4.13	451.13		455.26
<b>C.8 Science, Technology and Environment</b>				
Other Scientific Research	60.15			60.15
Ecology and Environment	7.37			7.37
<b>C.9 General Economic Services</b>				
Secretariat- Economic Services	198.59			198.59
Tourism	155.90	81.68		237.58
Census Surveys and Statistics	94.71			94.71
Civil Supplies	34.82			34.82
Other General Economic Services	72.15	2217.22		2289.37
<b>Total Economic Services</b>	<u>9107.25</u>	<u>7206.74</u>	<u>1189.00</u>	<u>17502.99</u>
<b>D. Grants-in-Aid and Contributions</b>				
Compensation and Assignments to Local Bodies and Panchayati Raj Institutions	6063.87			6063.87
<b>E Public Debt</b>				
Internal Debt of the State Government			43287.37	43287.37
Loans and Advances from- the Central Government			713.91	713.91
<b>F Loans to Government Servants etc.</b>				
Loans to Government Servants etc.			12.62	12.62
Miscellaneous Loans			1.35	1.35
<b>Total Grants-in-Aid and Contributions, Loans to Government Servants etc., Public Debt</b>	<u>6063.87</u>		<u>44015.25</u>	<u>50079.12</u>
<b>Total Expenditure in Consolidated Fund</b>	<u>104719.92</u>	<u>8454.80</u>	<u>45211.50</u>	<u>158386.22</u>



#### 4. STATEMENT OF EXPENDITURE IN CONSOLIDATED FUND-*Concl'd*

##### B. EXPENDITURE BY NATURE

Object of Expenditure	2019-20				2018-19			2017-18		
	Rev	Cap	Total		Rev	Cap	Total	Rev	Cap	Total
	(₹ in crore)									
Salaries	31676.43	98.43	31774.86	(a)	31405.69	104.68	31510.37	31800.10	103.82	31903.92
Pensions	19116.78		19116.78	(b)	19066.16		19066.16	19988.24		19988.24
Interest	19227.71		19227.71	(c)	16939.11		16939.11	15132.69		15132.69
Grant-in-aid	10946.88		10946.88	(d)	17075.51		17075.51	18026.57		18026.57
Other Charges	1328.37	4.57	1332.94		1684.15	20.45	1704.60	1729.53	16.45	1745.98
Subsidies	1429.01		1429.01		1663.01		1663.01	1583.84		1583.84
Major Works	0.82	1511.58	1512.40		2.66	1242.55	1245.21	3.51	1723.11	1726.62
Scholarships and Stipends	968.22		968.22		1065.15		1065.15	1001.57		1001.57
Contributions	428.83		428.83		743.89		743.89	431.85		431.85
Office Expenses	248.94	1.05	249.99		238.00	1.04	239.04	230.98	1.06	232.04
Wages	1265.85	2.82	1268.67		1114.97	1.99	1116.96	442.89	0.26	443.15
Materials and Supplies	163.99		163.99		155.33		155.33	178.41		178.41
Machinery and Equipments	51.96	0.52	52.48		74.97	7.07	82.04	94.53	6.35	100.88
Travel Expenses	143.00	0.16	143.16		135.75	0.29	136.04	138.77	0.24	139.01
Maintenance	84.40		84.40		98.61	0.01	98.62	138.09		138.09
POL	103.56	0.32	103.88		81.27	0.34	81.61	78.57	0.39	78.96
Minor Works	71.27		71.27		78.27		78.27	110.10		110.10
Motor Vehicles	27.07	0.15	27.22		30.60	0.16	30.76	33.93	0.14	34.07
Rent Rates and Taxes	42.73	0.94	43.67		48.28	0.53	48.81	49.01	0.48	49.49
Payment of Professional and Special Services	41.12		41.12		50.16		50.16	73.82		73.82
Feeding and Cash Doles	25.14		25.14		30.24		30.24	27.27		27.27
Others	19970.73	6834.26	26804.99		21522.86	6051.43	27574.29	16932.20	6896.57	23828.77
Recoveries of Overpayment	-2642.89		-2642.89		-2988.25		-2988.25	-8278.12		-8278.12
Total	104719.92	8454.80	113174.72		110316.39	7430.54	117746.93	99948.35	8748.87	108697.22

- (a) Includes ₹9403.44 crore being the salary of the staff of State aided educational institutions booked under the object head 'Salaries'.
- (b) Includes ₹19067.52 crore booked under '2071 Pensions and Other Retirement Benefits'. Differs from Statement No.15 due to 'Recoveries of Overpayment' being shown separately in this Statement.
- (c) Includes ₹19215.27 crore booked under '2049 Interest Payments'. Differs from Statement No.15 due to 'Recoveries of Overpayment' being shown separately in this Statement.
- (d) Differs from Statement No.10 due to 'Recoveries of Overpayment' being shown separately in this Statement.

## 5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE

Major Head	Description	Expenditure during 2018-19	Progressive expenditure upto 2018-19	Expenditure during 2019-20	Progressive expenditure upto 2019-20	Increase(+)/ Decrease(-) in percentage
( ₹ in crore)						
<b>A. Capital Account of General Services</b>						
4055	Capital Outlay on Police	33.83	188.57	21.63	210.20 (a)	11.47
4058	Capital Outlay on Stationery and Printing	10.28	42.82	3.08	45.90	7.19
4059	Capital Outlay on Public Works	153.85	2220.87	132.71	2353.58	5.98
Total -A. Capital Account of General Services		197.96	2452.26	157.42	2609.68	6.42
<b>B. Capital Account of Social Services</b>						
<b>(a) Capital Account of Education, Sports, Art and Culture</b>						
4202	Capital Outlay on Education, Sports, Art and Culture	472.66	3191.73	311.15	3502.88	9.75
Total - B(a) Capital Account of Education, Sports, Art and Culture		472.66	3191.73	311.15	3502.88	9.75
<b>(b) Capital Account of Health and Family Welfare</b>						
4210	Capital Outlay on Medical and Public Health	251.51	2285.11	244.23	2529.34	10.69
4211	Capital Outlay on Family Welfare		95.12		95.12	(#)
Total - B(b) Capital Account of Health and Family Welfare		251.51	2380.23	244.23	2624.46	10.26

(a) Progressive expenditure upto 1996-97 stands included under Major heads 4059 and 4216 as details for *proforma* adjustments are due from Government.

(#) Percentage not applicable

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2018-19	Progressive expenditure upto 2018-19	Expenditure during 2019-20	Progressive expenditure upto 2019-20	Increase(+)/ Decrease(-) in percentage
<b>B. Capital Account of Social Services -Contd</b>		<i>( ₹ in crore)</i>				
<b>(c) Capital Account of Water Supply, Sanitation, Housing and Urban Development</b>						
4215	Capital Outlay on Water Supply and Sanitation	538.94	2769.52 (b)	271.58	3041.10	9.81
4216	Capital Outlay on Housing	12.46	486.64 (c)	7.92	491.92 (d)	1.08
4217	Capital Outlay on Urban Development	71.94	337.35	11.78	349.13	3.49
Total - B(c) Capital Account of Water Supply, Sanitation, Housing and Urban Development		623.34	3593.51 (^)	291.28	3882.15 (d)	8.03
<b>(d) Capital Account of Information and Broadcasting</b>						
4220	Capital Outlay on Information and Publicity	3.25	20.14	0.55	20.69	2.73
Total B(d)- Capital Account of Information and Broadcasting		3.25	20.14	0.55	20.69	2.73
<b>(e) Capital Account of Welfare of Scheduled Castes, Scheduled Tribes and Other Backward Classes</b>						
4225	Capital Outlay on Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	176.82	1120.48	117.34	1237.82	10.47
Total B(e) Capital Account of Welfare of Scheduled Castes, Scheduled Tribes and Other Backward Classes		176.82	1120.48	117.34	1237.82	10.47

(b) Increased *proforma* by ₹713.23 crore due to conversion of outstanding loan as capital contribution.

(c) Increased *proforma* by ₹7.50 crore due to conversion of outstanding loan as capital contribution.

(^ ) Increased *proforma* by ₹720.73 *vide* footnote (b) and (c) of this Statement.

(d) Decreased *proforma* by ₹2.64 crore due to proceeds of retirement of share capital transferred to capital receipts.

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2018-19	Progressive expenditure upto 2018-19	Expenditure during 2019-20	Progressive expenditure upto 2019-20	Increase(+)/ Decrease(-) in percentage
<b>B.</b>	<b>Capital Account of Social Services -Concl'd</b>				<i>( ₹ in crore)</i>	
	<b>(g) Capital Account of Social Welfare and Nutrition</b>					
4235	Capital Outlay on Social Security and Welfare	121.14	425.68	29.82	455.50	7.01
	Total B(g) Capital Account of Social Welfare and Nutrition	121.14	425.68	29.82	455.50	7.01
	<b>(h) Capital Account of Other Social Services</b>					
4250	Capital Outlay on Other Social Services	135.57	1064.88	96.27	1161.15	9.04
	Total B(h) Capital Account of Other Social Services	135.57	1064.88	96.27	1161.15	9.04
	Total B Capital Account of Social Services	1784.29	11796.65 (&)	1090.64	12884.65 (e)	9.22
<b>C.</b>	<b>Capital Account of Economic Services</b>					
	<b>(a) Capital Account of Agriculture and Allied Activities</b>					
4401	Capital Outlay on Crop Husbandry	7.01	140.32	2.59	142.91	1.85
4402	Capital Outlay on Soil and Water Conservation	98.15	559.93	37.39	597.32	6.68
4403	Capital Outlay on Animal Husbandry	13.00	135.43 (f)	11.47	146.90	8.47
4404	Capital Outlay on Dairy Development	4.37	20.79	2.35	23.14	11.30

(&) Increased *proforma* by ₹720.73 crore *vide* foot note (^) of this statement.

( e ) Decreasd *proforma* by ₹2.64 crore *vide* foot note (d) of this statement.

(f) Increased *proforma* by ₹0.50 crore due to reclassification of grant into share capital contribution for Meat Products of India Limited.

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2018-19	Progressive expenditure upto 2018-19	Expenditure during 2019-20	Progressive expenditure upto 2019-20	Increase(+)/ Decrease(-) in percentage
( ₹ in crore)						
<b>C.</b>	<b>Capital Account of Economic Services - Contd</b>					
	<i>(a) Capital Account of Agriculture and Allied Activities- Concl'd</i>					
4405	Capital Outlay on Fisheries	228.82	2168.45	172.07	2340.52	7.94
4406	Capital Outlay on Forestry and Wildlife	49.67	576.42	41.02	617.44	7.12
4407	Capital Outlay on Plantations		5.57		5.57	(#)
4408	Capital Outlay on Food, Storage and Warehousing	63.54	468.90	50.46	518.88 (g)	10.66
4415	Capital Outlay on Agricultural Research and Education		8.64		8.64	(#)
4425	Capital Outlay on Co-operation	122.68	1043.81	52.03	1073.64 (h)	2.86
4435	Capital Outlay on Other Agricultural Programmes	6.39	69.16	12.01	81.17	17.37
	Total C(a) Capital Account of Agriculture and Allied Activities	593.63	5197.42 (i)	381.39	5556.13 (j)	6.90

(g) Decreased *proforma* by ₹0.48 crore due to proceeds of retirement of share capital transferred to capital receipts.

(h) Decreased *proforma* by ₹22.20 crore due to proceeds of retirement of share capital transferred to capital receipts.

(i) Increased *proforma* by ₹0.50 crore *vide* foot note (f) of this statement.

(j) Decreased *proforma* by ₹22.68 crore *vide* foot note (g) and (h) of this statement.

(#) Percentage not applicable

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2018-19	Progressive expenditure upto 2018-19	Expenditure during 2019-20	Progressive expenditure upto 2019-20	Increase(+)/ Decrease(-) in percentage
<i>( ₹ in crore)</i>						
<b>C.</b>	<b>Capital Account of Economic Services - Contd</b>					
	<i>(b) Capital Account of Rural Development</i>					
4515	Capital Outlay on other Rural Development Programmes	316.95	2198.97	916.32	3115.29	41.67
	Total C(b) Capital Account of Rural Development	316.95	2198.97	916.32	3115.29	41.67
	<i>(c) Capital Account of Special Areas Programmes</i>					
4551	Capital Outlay on Hill Areas	8.71	35.88	0.38	36.26	1.06
4575	Capital Outlay on Other Special Areas Programmes		3.01		3.01	(#)
	Total C(c) Capital Account of Special Areas Programmes	8.71	38.89	0.38	39.27	0.98
	<i>(d) Capital Account of Irrigation and Flood Control</i>					
4700	Capital Outlay on Major Irrigation	72.54	2970.48	68.21	3038.69	2.30
4701	Capital Outlay on Medium Irrigation	67.92	1337.70	51.17	1388.87	3.83
4702	Capital Outlay on Minor Irrigation	72.58	1473.59	125.71	1599.30	8.53
4711	Capital Outlay on Flood Control Projects	58.74	1893.70	37.74	1931.44	1.99
	Total C(d) Capital Account of Irrigation and Flood Control	271.78	7675.47	282.83	7958.30	3.68

(#) Percentage not applicable

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2018-19	Progressive expenditure upto 2018-19	Expenditure during 2019-20	Progressive expenditure upto 2019-20	Increase(+)/ Decrease(-) in percentage
( ₹ in crore)						
<b>C. Capital Account of Economic Services - Contd</b>						
<b>(e) Capital Account of Energy</b>						
4801	Capital Outlay on Power Projects		24.56		24.56	
4802	Capital Outlay on Petroleum		7.00		7.00	(#)
4810	Capital Outlay on New and Renewable Energy	0.93	14.64	0.47	15.11	3.21
	Total - C(e) Capital Account of Energy	0.93	46.20	0.47	46.67	1.02
<b>(f) Capital Account of Industry and Minerals</b>						
4851	Capital Outlay on Village and Small Industries	32.13	611.63 (k)	7.50	616.97 (l)	0.87
4853	Capital Outlay on Non-Ferrous Mining and Metallurgical Industries		46.32		46.32	(#)
4854	Capital Outlay on Cement and Non-Metallic Mineral Industries		26.28		26.28	(#)
4855	Capital Outlay on Fertilizer Industries		2.18		2.18	(#)

(k) Decreased *proforma* by ₹1.70 crore due to adjustment of credit balances in loan account for development of plots/ new industrial estates..

(l) Decreased *proforma* by ₹2.16 crore due to proceeds of retirement of share capital transferred to capital receipts.

(#) Percentage not applicable

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2018-19	Progressive expenditure upto 2018-19	Expenditure during 2019-20	Progressive expenditure upto 2019-20	Increase(+)/ Decrease(-) in percentage
( ₹ in crore)						
<b>C.</b>	<b>Capital Account of Economic Services - Contd</b>					
	<b>(f) Capital Account of Industry and Minerals - Concl'd</b>					
4857	Capital Outlay on Chemicals and Pharmaceutical Industries		26.37		26.37	(#)
4858	Capital Outlay on Engineering Industries	2.00	241.80	12.75	254.55	5.27
4859	Capital Outlay on Telecommunication and Electronic Industries	104.02	2156.53	83.10	2239.63	3.85
4860	Capital Outlay on Consumer Industries	44.20	829.39	15.10	844.49	1.82
4875	Capital Outlay on Other Industries		0.02		0.02	(#)
4885	Other Capital Outlay on Industries and Minerals	94.39	1415.33 (m)	135.57	1550.90	9.58
Total - C(f) Capital Account of Industry and Minerals		276.74	5355.85 (n)	254.02	5607.71 (o)	4.70

(m) Decreased *proforma* by ₹0.82 crore due to adjustment of credit balances in loan accounts for acquisition of land to be leased out to industrial concern investment.

(n) Decreased *proforma* by ₹2.52 crore *vide* foot note (k) and (m) of this statement.

(o) Decreased *proforma* by ₹2.16 crore *vide* foot note (l) of this statement.

(#) Percentage not applicable



**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

<b>Major Head</b>	<b>Description</b>	<b>Expenditure during 2018-19</b>	<b>Progressive expenditure upto 2018-19</b>	<b>Expenditure during 2019-20</b>	<b>Progressive expenditure upto 2019-20</b>	<b>Increase(+)/ Decrease(-) in percentage</b>
<i>( ₹ in crore)</i>						
<b>C.</b>	<b>Capital Account of Economic Services - Contd</b>					
	<b>(g) Capital Account of Transport</b>					
5051	Capital Outlay on Ports and Light Houses	163.08	1719.15	60.40	1779.55	3.51
5052	Capital Outlay on Shipping		14.20		14.20	(#)
5053	Capital Outlay on Civil Aviation	-220.00	1222.92	238.17	1461.09	19.48
5054	Capital Outlay on Roads and Bridges	1846.63	23016.50	2302.80	25319.30	10.00
5055	Capital Outlay on Road Transport	24.37	960.05	6.48	966.53	0.67
5056	Capital Outlay on Inland Water Transport	32.76	180.71	13.45	194.16	7.44
5075	Capital Outlay on Other Transport Services	398.26	2534.21	451.13	2985.34	17.80
<b>Total - C(g) Capital Account of Transport</b>		<b>2245.10</b>	<b>29647.74</b>	<b>3072.43</b>	<b>32720.17</b>	<b>10.36</b>

(#) Percentage not applicable

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE-Contd**

Major Head	Description	Expenditure during 2018-19	Progressive expenditure upto 2018-19	Expenditure during 2019-20	Progressive expenditure upto 2019-20	Increase(+)/ Decrease(-) in percentage
( ₹ in crore)						
<b>C.</b>	<b>Capital Account of Economic Services - Concl'd</b>					
	<b>(i) Capital Account of Science Technology and Environment</b>					
5425	Capital Outlay on Other Scientific and Environmental Research		5.51		5.51	(#)
	Total - C(i) Capital Account of Science Technology and Environment		5.51		5.51	
	<b>(j) Capital Account of General Economic Services</b>					
5452	Capital Outlay on Tourism	123.05	1345.45	81.68	1427.13	6.07
5465	Investments in General Financial and Trading Institutions		77.53		77.53	(#)
5475	Capital Outlay on Other General Economic Services	1611.40	6523.62	2217.22	8740.84	33.99
	Total - C(j) Capital Account of General Economic Services	1734.45	7946.60	2298.90	10245.50	28.93
	Total C. Capital Account of Economic Services	5448.29	58112.65 (p)	7206.74	65294.55 (q)	12.36
	Grand Total	7430.54	72361.56 (r)	8454.80	80788.88 (s)	11.65

- (p) (i) Decreased *proforma* by ₹2.52 crore *vide* foot note (n) of this Statement.  
(ii) Increased *proforma* by ₹0.50 crore *vide* foot note (i) of this Statement.
- (q) Decreased *proforma* by ₹24.84 crore *vide* foot note (o) and (j) of this statement.
- (r) (i) Decreased *proforma* by ₹2.52 crore *vide* foot note (p)(i) of this Statement.  
(ii) Increased *proforma* by ₹721.23 crore *vide* foot note(&) and (p)(ii) of this Statement.
- (s) Decreased *proforma* by ₹27.48 crore *vide* foot note (e) and (q) of this Statement.
- (#) Percentage not applicable

---

## 5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- *Contd.*

---

### Explanatory Notes

During 2019-20, the Government invested ₹ 110.00 crore in Statutory Corporations, ₹147.70 crore in Government Companies, ₹55.53 crore in Cooperative Banks and Societies . Progressive expenditure on investments was increased by ₹ 12.50 crore under Government Companies and decreased by ₹27.48 crore under Co-operative Banks and Societies. The details of amounts of investment and the dividend received there from for the two years 2018-19 and 2019-20 are given in Statement No.8. The details of investments under the various Major Heads are given in the Annexure on pages 31 to 34. Further details about investments are given in Statement No.19. The following institutions are under liquidation:-

<i>Name of Institution</i>	<i>Amount invested by Government  ( ₹ in crore)</i>	<i>Date from which under liquidation</i>
(i) The Cochin Malleables (Private) Limited	0.02	16-9-1974
(ii) Central Banking Corporation of Travancore Limited	0.01      (\$)	28-5-1962
(iii) Kerala Special Refractories Limited	2.91	16-3-1996
(iv) The Kerala Premo Pipe Factory Limited	1.31	Information awaited from Government.
(v) Chalakudy Refractories Limited	3.47	Information awaited from Government.

The financial results of the Government Companies are indicated in the Report of the Comptroller and Auditor General of India on Public Sector Undertakings for the year 2019-20.

---

(\$ ) ₹ 0.01 crore have been realised so far. (Balance amount to be realised is negligible)

## 5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- *Contd.*

### Explanatory Notes

#### Departmental Commercial undertakings

A summary of the financial results of the departmental commercial undertakings as disclosed by the latest *pro forma* accounts and the position of arrears in preparation of *pro forma* accounts are given below:-

Sl. No.	Department	Name of undertaking/ trading scheme	Profit (+) Loss (-) and year of account	Year for which accounts are due
( ₹ in crore)				
1.	Finance	Kerala State Insurance Department	0.32 (2013-14)	From 2014-15
2.	General Education	Text Book Office Trivandrum	-5.61 (2011-12)	From 1987-88 to 2002-03 and 2004-05 to 2012-13
3.	Transport	State Water Transport Department Alappuzha	-42.66	From 2016-17
4.	Home	Rubber Plantation at open prison, Nettukaltheri	-1.29	2018-19

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Contd.**

**Annexure  
(Referred to in paragraph on investments on page 29)**

Major Head	Description	Amount of Investment				
		Expenditure during 2018-19	Progressive expenditure upto 2018-19	Expenditure during 2019-20	Progressive expenditure upto 2019-20	Increase(+)/ Decrease(-) in percentage
( ₹ in crore)						
4059	Capital Outlay on Public Works		0.88		0.88	(#)
4202	Capital Outlay on Education, Sports, Art and Culture	4.95	53.38	2.00	55.38	3.75
4210	Capital Outlay on Medical and Public Health	0.01	46.94		46.94	
4215	Capital Outlay on Water Supply and Sanitation	64.88	14.55 (t)	30.00	44.55	206.19
4216	Capital Outlay on Housing	0.49	57.27	0.86	55.49 (u)	-3.11
4217	Capital Outlay on Urban Development		6.32		6.32	
4225	Capital Outlay on Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	65.67	437.01	31.50	468.51	7.21
4235	Capital Outlay on Social Security and Welfare	102.00	190.77	0.32	191.09	0.17
4250	Capital Outlay on Other Social Services	38.00	67.41	14.97	82.38	22.21
4401	Capital Outlay on Crop Husbandry	0.25	37.52		37.52	

(t) Decreased *proforma* by ₹235.47 crore due to reclassification of amounts originally booked under share capital into capital heads.

(u) Decreased *proforma* by ₹2.64 crore due to proceeds of retirement of share capital transferred to capital receipts.

(#) Percentage not applicable

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Contd.**

**Annexure**

**(Referred to in paragraph on investments on page 29)**

Major Head	Description	Amount of Investment				
		Expenditure during 2018-19	Progressive expenditure upto 2018-19	Expenditure during 2019-20	Progressive expenditure upto 2019-20	Increase(+)/ Decrease(-) in percentage
4403	Capital Outlay on Animal Husbandry		24.23 (v)	0.34	24.57	1.40
4404	Capital Outlay on Dairy Development	4.37	11.80	2.35	14.15	19.92
4405	Capital Outlay on Fisheries		50.55		50.55	(#)
4406	Capital Outlay on Forestry and Wildlife		9.61		9.61	(#)
4407	Capital Outlay on Plantations		5.57		5.57	(#)
4408	Capital Outlay on Food, Storage and Warehousing	1.66	228.00	-0.06	227.46 (w)	-0.24
4425	Capital Outlay on Co-operation	122.68	1043.81	52.03	1073.64 (x)	2.86
4700	Capital Outlay on Major Irrigation		9.79		9.79	(#)
4801	Capital Outlay on Power Projects		24.56		24.56	(#)
4802	Capital Outlay on Petroleum		7.00		7.00	(#)
4851	Capital Outlay on Village and Small Industries	20.07	368.11	0.15	366.10 (y)	-0.55

(v) Increased *proforma* by ₹0.50 crore due to reclassification of grant into share capital in Meat Products of India Limited.

(w) Decreased *proforma* by ₹0.48 crore due to proceeds of retirement of share capital transferred to capital receipts.

(x) Decreased *proforma* by ₹ 22.20 crore due to proceeds of retirement of share capital transferred to capital receipts.

(y) Decreased *proforma* by ₹2.16 crore due to proceeds of retirement of share capital transferred to capital receipts.

(#) Percentage not applicable

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Contd.**

**Annexure**

**(Referred to in paragraph on investments on page 29)**

Major Head	Description	Amount of Investment				
		Expenditure during 2018-19	Progressive expenditure upto 2018-19	Expenditure during 2019-20	Progressive expenditure upto 2019-20	Increase(+)/ Decrease(-) in percentage
4853	Capital Outlay on Non-Ferrous Mining and Metallurgical Industries		46.32		46.32	(#)
4854	Capital Outlay on Cement and Non-Metallic Mineral Industries		26.28		26.28	(#)
4855	Capital Outlay on Fertilizer Industries		2.18		2.18	(#)
4857	Capital Outlay on Chemicals and Pharmaceutical Industries		26.37		26.37	(#)
4858	Capital Outlay on Engineering Industries		239.74		239.74	(#)
4859	Capital Outlay on Telecommunication and Electronic Industries	28.48	530.74	54.50	585.24	10.27
4860	Capital Outlay on Consumer Industries	44.20	761.90	15.10	777.00	1.98
4875	Capital Outlay on Other Industries		0.01		0.01	(#)

(#) Percentage not applicable

**5. STATEMENT OF PROGRESSIVE CAPITAL EXPENDITURE- Concl'd**

**Annexure  
(Referred to in paragraph on investments on page 29)**

Major Head	Description	Amount of Investment				Increase(+)/ Decrease(-) in percentage
		Expenditure during 2018-19	Progressive expenditure upto 2018-19	Expenditure during 2019-20	Progressive expenditure upto 2019-20	
4885	Other Capital Outlay on Industries and Minerals		701.62	111.10	812.72	15.83
5051	Capital Outlay on Ports and Light Houses	17.58	28.60	6.74	35.34	23.57
5052	Capital Outlay on Shipping		14.20		14.20	(#)
5053	Capital Outlay on Civil Aviation	-220.00	1222.92	238.16	1461.08	19.47
5054	Capital Outlay on Roads and Bridges	0.10	62.73		62.73	(#)
5055	Capital Outlay on Road Transport	9.36	797.20	1.51	798.71	0.19
5056	Capital Outlay on Inland Water Transport	20.03	63.04 (z)	6.89	69.93	10.93
5075	Capital Outlay on Other Transport Services	43.06	806.87	11.76	818.63	1.46
5452	Capital Outlay on Tourism	12.26	219.05	5.08	224.13	2.32
5465	Investments in General Financial and Trading Institutions		77.53		77.53	(#)
5475	Capital Outlay on Other General Economic Services			1.50	1.50	(#)
Total		380.10	8322.38 (AA)	586.80 (BB)	8881.70 (CC)	6.70

(z) Increased *proforma* by ₹12.00 crore due to reclassification of amounts for Inland and Water Transport as equity.

(AA) (i) 'Increased *proforma* by ₹12.50 crore *vide* foot note (v) and (z) of this Statement.

(ii) Decreased *proforma* by ₹235.47 crore *vide* foot note (t) of this Statement.

(BB) Includes ₹35.41 crore being expenditure incurred for schemes under 'Water supply and Sanitation' (₹30.00 crore), 'Projects under Legislative Assembly Constituency Asset Development Scheme (LAC ADS)' (₹1.51 crore), 'construction of Solar Cruise Boat' (₹0.79 crore), 'Kerala Maritime Board' (₹0.01 crore), 'Construction of POL Tanker Barge' (₹3.10 crore) classified under Minor Head '190' Investments in Public Sector and Other Undertakings.

(CC) Decreased *proforma* by ₹27.48 crore *vide* (u),(w),(x) and (y) of this Statement.

(#) Percentage not applicable



## 6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES

**(i) Statement of Public Debt and Other Liabilities**

Nature of Borrowings	Balance as on 1 April 2020	Receipts during the year	Repayments during the year	Balance as on 31 March 2020	Net increase(+)/ decrease(-)	As per cent of total liabilities
A Public Debt					Amount	per cent
( ₹in crore)						
6003 Internal Debt of the State Government						
Market Loans	129719.04	18073.00	5456.00	142336.04	12617.00	9.73 53.64
Ways and Means Advances from the RBI		35745.17	35215.35	529.82	529.82	0.20
Bonds	0.89		@	0.89		
Loans from Financial Institutions	4459.91	637.14	863.45	4233.60	-226.31	-5.07 1.60
Special Securities issued to National Small Savings Fund	15607.62	3294.29	1506.38	17395.53	1787.91	11.46 6.56
Other Loans	1203.58	506.76	246.19	1464.15	260.57	21.65 0.55

(@) Amount negligible

## 6. STATEMENT OF BORROWINGS AND OTHER LIABILITIES

### (i) Statement of Public Debt and Other Liabilities

Nature of Borrowings	Balance as on 1 April 2019	Receipts during the year	Repayments during the year	Balance as on 31 March 2020	Net increase(+)/ decrease(-)	As per cent of total liabilities
A Public Debt					Amount	per cent
( ₹ in crore)						
<b>6004 Loans and Advances from the Central Government</b>						
Non-Plan Loans	14.32		1.85	12.47	-1.85	-12.92
Loans for State/Union Territory Plan Schemes	7214.32	313.57	712.06	6815.83	-398.49	-5.52
Loans for Central Plan Schemes	@			@		
Loans for Centrally Sponsored Plan Schemes						
Pre 1984-85 Loans	1.16			1.16		
Other Loans State/ Union Legislature Schemes	13.61	1837.12		1850.73	1837.12	13498.31
<b>Total Public Debt</b>	158234.45	60407.05	44001.28	174640.22	16405.77	10.37

(@) Amount negligible

### (i) Statement of Public Debt and Other Liabilities

For details of amortisation arrangements, service of debt etc. explanatory notes to this statement at pages 38 and 39 may be seen.

((a)) Percentage negligible.

---

## EXPLANATORY NOTES TO STATEMENT 6

---

### 1. Amortisation arrangement

In accordance with the guidelines issued by the Reserve Bank of India, Government have constituted a Consolidated Sinking Fund during the year 2005-06 for redeeming its open market loans. A revised scheme of Consolidated Sinking Fund was constituted during 2007-08 as an Amortisation Fund for redemption of outstanding liabilities in replacement of the existing scheme of Consolidated Sinking Fund which was operative till the end of the financial year 2006-07. The Government is required to contribute to the Consolidated Sinking Fund at least 0.5 per cent of the outstanding liabilities as at the end of the previous financial year. The Fund is credited with the contribution from revenue and interest accrued on investment made out of the Fund. The interest accrued in the Fund is to be utilised for redemption of all outstanding liabilities of Government from the year 2012-13 as per the Consolidated Sinking Fund Scheme.

	<i>Balance on 1 April, 2019</i>	<i>Contribution from Revenue</i>	<i>Interest accrued on investment</i>	<i>Total</i>	<i>Withdrawals during the year</i>	<i>Balance on 31 March, 2020</i>
			( ₹ in crore)			
<b>Consolidated Sinking Fund</b>	<b>2018.54</b>		<b>166.77</b>	<b>2185.31</b>		<b>2185.31</b>

The balance of ₹2185.31 crore in the Consolidated Sinking Fund stood invested in Government of India Securities.

### 2. Loans from Small Savings Fund

Loans out of the collection in the 'Small Savings Schemes' and 'Public Provident Fund' in the Post offices are being shared between the State Government and the Central Government. A separate fund viz. 'National Small Savings Fund' was created in 1999-2000 for the purpose of release of loans out of Small Savings Collections. The loans received during 2019-20 amounted to ₹3294.29 crore and ₹1506.38 crore was repaid during the year. The balance outstanding at the end of the year was ₹17395.53 crore which was 9.96 *per cent* of the total Public Debt of the State Government as on 31 March 2020

### 3. Loans and Advances from Government of India, Market Loans etc.

Loans and Advances from Government of India for a total of ₹2150.69 crore was received and ₹713.91 crore was repaid during the year. Market Loans for a total of ₹18073.00 crore were raised and scrips thereof were issued by the Reserve Bank of India during 2019-20. The particulars of transactions relating to Loans and Advances received from Government of India and loans raised from open market are given in Statement No.17.

## EXPLANATORY NOTES TO STATEMENT 6-Concl'd.

### 4. Service of debt

Interest on debt and other obligations - The outstanding gross debt and other obligations and the total net amount of interest charges met from revenue during 2018-19 and 2019-20 were as shown below:-

	2019-20	2018-19	Net increase (+)/ decrease (-) during the year	Percentage Increase (+)/ Decrease (-) during the year
( ₹ in crore)				
<b>(i) Gross debt and other obligations outstanding at the end of the year</b>				
(a) Public Debt and Small Savings, Provident Funds etc.	260311.39	235631.51	24679.88	10.47
(b) Other obligations	5050.97	5983.00	-932.03	-15.58
<b>(ii) Interest paid by Government</b> Total (i)	265362.36	241614.51	23747.85	9.83
(a) On Public Debt and Small Savings, Provident Funds etc.	19160.43	16701.24	2459.19	14.72
(b) On other obligations	24.27	19.17	5.10	..
Total (ii)	19184.70	16720.41	2464.29	14.74
<b>(iii) Deduct</b>				
(a) Interest received on loans and advances given by Government	64.62(*)	82.28	-17.66	-21.46
(b) Interest realised on investment of cash balances	7.88	37.14		
Total (iii)	72.50	119.42	-17.66	-14.79
<b>(iv) Net interest charges</b>	19112.20	16600.99	2481.95	14.95
<b>(v) Percentage of gross interest (item (ii)) to total revenue receipts</b>	21.26	18.01	3.25	
<b>(vi) Percentage of net Interest (item (iv)) to total revenue receipts</b>	21.18	17.88	3.30	

In addition, there were certain other receipts and adjustments totalling ₹12.45 crore such as interest received from Departmental Commercial Undertakings. If this is also deducted, the net burden of interest on the revenue would be ₹19099.75 crore which works out to 21.17 per cent of the revenue for the year 2019-20. The Government also received ₹100.33 crore during the year as dividend on investments in various undertakings.

### 5. Appropriation for reduction or avoidance of Debt

During the year no amount was contributed by Government to the Consolidated Sinking Fund constituted for redemption of outstanding liabilities by debiting '2048 Appropriation for reduction or avoidance of debt'.

(\*)Includes premium received on Market Loans (₹13.99 crore) .

## 7. STATEMENT OF LOANS AND ADVANCES GIVEN BY THE GOVERNMENT

### Section:1 Summary of Loans and Advances: Loanee Group-wise

Loanee Groups <sup>1</sup>	Balance on April 1, 2019	Disbursement during the year	Repayments during the year	Write off of irrecoverable Loans and Advances	Balance on March 31, 2020	% Increase/ decrease during the year	Interest in arrears
( ₹ in crore)							
Universities/Academic Institutions							
Panchayati Raj Institutions	2.43		1.56		0.87	-64.20	0.40
Municipalities/Municipal Councils/Municipal Corporations	86.13		0.09		86.04	-0.10	128.95
Urban Development Authorities	63.51				63.51		27.30
Housing Boards/State Housing Corporations	1184.74 (a)	0.18			1184.92	0.02	588.39
Statutory Corporations	7016.33 (*)	1003.02	0.55		8018.80	14.29	802.68
Government Companies	2778.32	120.13	48.60		2849.85	2.57	2040.55
Co-operative Societies/ Co-operatives							
Corporations/Banks	1136.21	51.42	45.42		1142.21	0.53	101.94
Others	3139.86 (b)(*)	21.49	9.71		3151.64	0.38	1617.63
Government Servant.	1142.44	12.63	186.81	0.30	967.96	-15.27	
Miscellaneous purposes	7.21	1.35	2.28		6.28	-12.90	
<b>Total</b>	<b>16557.18 (c)</b>	<b>1210.22</b>	<b>295.02</b>	<b>0.30</b>	<b>17472.08</b>	<b>5.53</b>	<b>5307.84</b>

(a) Decreased *proforma* by ₹7.50 crore consequent on conversion of outstanding loan as capital contribution.

(b) (i) Decreased *proforma* by ₹713.23 crore consequent on conversion of outstanding loan as capital contribution.

(ii) Increased *proforma* by ₹2.52 crore due to adjustment of cost of land allotted to private parties in development plots/area on hire purchase basis.

(c) Decreased *proforma* by ₹718.21 crore *vide* foot note (a) & (b) of this Statement

(\*) Difference of ₹0.01 crore is due to rounding

**7. STATEMENT OF LOANS AND ADVANCES GIVEN BY THE GOVERNMENT-Contd**

**Section:1 Summary of Loans and Advances: Loanee Group-wise -Concl'd**

Following are the cases of a loan having been sanctioned as 'loan in perpetuity'

Sl No.	Loanee entity	Year of sanction	Sanction Order No.	Amount
--------	---------------	------------------	--------------------	--------

Information not available

**Section : 2 Summary of Loans and Advances : Sector-wise**

Sectors	Balance on April 1, 2019	Disbursement during the year	Repayments during the year	Write off of irrecoverable Loans and Advances	Balance on March 31, 2020	% Increase/ decrease during the year	Interest in arrears
			( ₹ in crore)				
<b>Loans for General Services</b>	1.94				1.94		
<b>Loans for Social Services</b>	4349.29 (d)	7.25	9.18		4347.36	-0.04	2362.27
<b>Loans for Economic Services-</b>	11056.30 (e)	1189.00	96.76		12148.54	9.88	2945.57
<b>Loans for Government Servant</b>	1142.44	12.62	186.81	0.30	967.96	-15.27	
<b>Loans for Miscellaneous purposes</b>	7.21	1.35	2.27		6.29	-12.76	
<b>Total-Loans and Advances</b>	16557.18 (f)	1210.22	295.02	0.30	17472.08	5.53	5307.84

(d) Decreased *proforma* by ₹720.73 crore consequent on conversion of outstanding loan as capital contribution.

(e) Increased *proforma* by ₹2.52 crore due to adjustment of cost of land allotted to private parties in development plots/area on hire purchase basis.

(f) Decreased *proforma* by ₹718.21 crore vide foot note (d) & (e) of this Statement

**7. STATEMENT OF LOANS AND ADVANCES GIVEN BY THE GOVERNMENT-*Concl'd***

**Section 3 Summary of repayment in arrears - Loanee Group wise**

Loanee-Group	Amount of arrears as on March 31, 2020			Earliest period to which arrears relates	Total loans outstanding against the entity on March 31, 2020
	Principal	Interest	Total		
1	2	3	4	5	6
			<i>( ₹ in crore)</i>		
Universities/Academic Institutions					
Panchayati Raj Institutions	0.78	0.40	1.18	1970-71	0.78
Municipalities/Municipal					
Councils/Municipal Corporations	73.38	128.95	202.33	1960-61	87.81
Urban Development Authorities	30.67	27.30	57.97	1968-69	61.60
Housing Boards	1146.56	588.39	1734.95	1980-81	1184.92
Statutory Corporations	2420.26	802.68	3222.94	1983-84	4756.90
Government Companies	2677.92	2040.55	4718.47	1970-71	5032.36
Co-operative Societies/Co-operatives					
Corporations/Banks	85.72	101.94	187.66	1997-98	346.77
Others	2235.62	1617.63 (g)	3853.25	1996-97	2594.58

(g) Represents Interest in arrears relating to Kerala Water Authority (₹1591.76 crore) and TEXTFED (₹25.87 crore)

Note: For details refer Section 2 of Detailed Statement of Loans and Advances given by the State Government.



## 8. STATEMENT OF INVESTMENTS OF THE GOVERNMENT

### Comparative Summary of Government Investment in the share capital for 2018-19 and 2019-20

Name of the Concern	2019-20			2018-19		
	Number of concerns	Investment at the end of the year	Dividend/Interest received during 2019-20	Number of concerns	Investment at the end of the year	Dividend/Interest received during 2018-19
(' ₹ in crore)						
Statutory Corporations	3	1183.54	1.10	3	1073.54	
Government Companies	117	4460.01	56.70	117	4314.41 (a)	84.02
Other Joint Stock Companies	40	1504.05	34.39	40	1265.88	34.60
Co-operative Banks and Societies (*)		1620.45 (b)	8.14		1592.39	13.50
<b>Total</b>	<b>160</b>	<b>8768.05</b>	<b>(c) 100.33</b>	<b>160</b>	<b>8246.22 (a)</b>	<b>132.12</b>

(a) Increased proforma by ₹12.50 crore consequent on reclassification of amounts released as share capital contribution, in respect of Kerala Shipping & Inland Navigation Corporation Ltd

(₹12.00 crore) and reclassification of grant into share capital in respect of Meat Products of India ( ₹0.50 crore)

(b) Decreased *pro forma* by ₹27.48 crore due to proceeds of retirement of share capital transferred to capital receipts.

(c) Excludes ₹ 113.66 crore being expenditure incurred for equity participation in Smart City Project ( ₹31.20 crore), State institute for Hotel Management at Kottayam ( ₹0.01 crore), setting up of Electronic Fabrication Laboratory (₹3.55 crore), seed capital for NBCFDC and NMDFC schemes (₹4.50 crore), Capital Assistance given to companies producing Neera (₹5.00 crore), various schemes under Water Supply and Sanitation (₹44.55 crore), Projects under LAC\_ADS (₹5.27 crore), Construction of Solar Cruise Boat (₹2.37crore), Integrated Water Transport System to Kochi (₹10.00 crore), Kerala Maritime Board (₹0.01 crore), Construction of a POLTanker Barge (₹5.10 crore), Kerala State Pottery Manufacturing and Marketing Development Corporation (₹1.00 crore), Upgradation of infrastructure in existing industrial parks (₹0.60 crore) and providing common facilities for working women at Industrial Parks (₹0.50 crore)

(\*) Societywise details not available.

## 9. STATEMENT OF GUARANTEES GIVEN BY THE GOVERNMENT

Guarantees given by the State Government for repayment of loans, etc. raised by Statutory Corporations, Government Companies, Local Bodies and Other institutions during the year and sums guaranteed outstanding on the 31 March 2020 in various sectors are shown below:-

Sector	Maximum amount guaranteed	Outstanding at the beginning of 2019-20	Additions during the year	Deletions (Other than invoked) during the year	Invoked during the year		Outstanding at the end of 2019-20(*)	Guarantee Commission or fee		Other material details
					Discharged	Not Discharged		Receivable	Received	
1	2	3	4	5	6	7	8	9	10	11
(₹ in crore)										
Power (1)									(\$)	
Co-operative (11)	6819.35	5846.74	472.85	256.88			6062.71	60.96	41.49	
Roads & Transport (1)	3100.00	3068.07		43.49			3024.58	51.23		
State Financial Corporation (1)	757.40	381.17		58.40			322.77	0.82	2.86	
Other Institutions (34)	32756.55	17538.67	1854.26	1045.98			18346.95	156.82	106.45	
<b>Total</b>	<b>43433.30</b>	<b>26834.65</b>	<b>2327.11</b>	<b>1404.75</b>			<b>27757.01</b>	<b>269.83</b>	<b>150.80</b>	

(\$ ) Guarantee Commission of ₹76.95 crore receivable upto 2018-19 was netted off between Government of Kerala and KSEB

Section 3 of the 'Kerala Ceiling on Government Guarantees Act, 2003' amended in the 'Kerala Finance(No.2)Act,2018' provides that the total Outstanding Government Guarantees shall be within the limit of 'five per cent' of the Gross State Domestic Product (GSDP) of the State as, calculated by the Department of Economics and Statistics for the respective financial year'.

This Act came into force with effect from the first day of April 2018.

The GSDP for the year was ₹854689 crore as per the details from Economics and Statistics Department. As per the Statement furnished by Government, the Outstanding Guarantees as on 31 March 2020 was ₹27757.01 crore which was within the limit of five per cent of GSDP i.e., ₹42734.45 crore .

(\*) Outstanding guarantees include interest, penal interest etc.

# 10. STATEMENT OF GRANTS-IN-AID GIVEN BY THE GOVERNMENT

## (i) Grants-in-aid paid in cash

Grantee Institutions	Grants released			Grants for creation of capital assets		
	2019-2020		2018-2019	2019-2020	2018-2019	
	Non-Plan	Plan including CSS and CP	Total			
<i>( ₹ in crore)</i>						
<b>1 Panchayati Raj Institutions</b>						
(i) Zilla Parishads	728.85	8.11	736.96	1281.20	434.39	725.49
(ii) Panchayat Samities	683.35	56.40	739.75	1151.66	567.94	803.41
(iii) Gram Panchayats	4129.92	104.48	4234.40	7993.70	2206.05	2945.05
<b>2 Urban Local Bodies</b>						
(i) Municipal Corporations	541.71	618.85	1160.56	1601.05	339.83	539.51
(ii) Municipalities/ Municipal Councils	843.41	292.27	1135.68	1686.41	497.65	757.36
(iii) Others						
<b>3 Public Sector Undertakings</b>						
(i) Government Companies	308.70	57.22	365.92	478.80		
(ii) Statutory Corporations						
<b>4 Autonomous Bodies</b>						
(i) Universities	1482.79	81.84	1564.63	1524.64	9.05	44.59
(ii) Development Authorities						
(iii) Cooperative Institutions	4.60	45.90	50.50	64.70	5.68	7.25
(iv) Others	633.90	289.35	923.25 (a)	1256.68	46.97	134.56
<b>5 Non-Government Organisations</b>	7.96	2.21	10.17	20.89		
<b>Total</b>	9365.19	1556.63	10921.82	17059.73	4107.56	5957.22

(a) Includes ₹273.53 crore being Grant-in-aid to to Kerala Water Authority

10. STATEMENT OF GRANTS-IN-AID GIVEN BY THE GOVERNMENT		
(ii) Grants-in-aid given in kind		
Grantee Institutions	Total Value	
	2019-20	2018-19 (*)
	( ₹ in crore)	
<b>1 Panchayati Raj Institutions</b>		
(i) Zilla Parishads		
(ii) Panchayat Samities		
(iii) Gram Panchayats		
<b>2 Urban Local Bodies</b>		
(i) Municipal Corporations		
(ii) Municipalities/ Municipal Councils		
(iii) Others		
	Details of Grants-in-aid given in kind are awaited from State government	
<b>3 Public Sector Undertakings</b>		
(i) Government Companies		
(ii) Statutory Corporations		
<b>4 Autonomous Bodies</b>		
(i) Universities		
(ii) Development Authorities		
(iii) Cooperative Institutions		
(iv) Others		
<b>5 Non-Government Organisations</b>		
<b>Total</b>		

# 11. STATEMENT OF VOTED AND CHARGED EXPENDITURE

Particulars	Actuals					
	2019-20			2018-19		
	Charged	Voted	Total	Charged	Voted	Total
	( ₹ in crore)					
Expenditure Heads (Revenue Account)	19541.64	85178.28	104719.92	17189.84	93126.55	110316.39
Expenditure Heads (Capital Account)	89.54	8365.26	8454.80	122.14	7308.40	7430.54
Disbursement under Public Debt, Loans and Advances, Inter-state Settlement and Transfer to Contingency Fund (a)	44001.94	1209.56	45211.50	18197.76	2321.12	20518.88
<b>Total</b>	63633.12	94753.10	158386.22	35509.74	102756.07	138265.81
(a) The figures have been arrived as follows:-						
<b>E. Public Debt</b>						
Internal Debt of the State Government	43287.37	..	43287.37	17503.24	..	17503.24
Loans and Advances from the Central Government	713.91	..	713.91	692.75	..	692.75
<b>F. Loans and Advances (*)</b>						
Loans for General Services	..	..	..	..	..	..

(\*) A more detailed account is given in Statement No.18 at pages 431 to 516.

# 11. STATEMENT OF VOTED AND CHARGED EXPENDITURE - *Concl'd*

Particulars	Actuals					
	2019-20		Total	2018-19		Total
	Charged	Voted		Charged	Voted	
	( ₹ in crore)					
<b>F. Loans and Advances - Concl'd</b>						
Loans for Social Services	..	7.25	7.25	..	175.32	175.32
Loans for Economic Services	0.66	1188.34	1189.00	1.77	1786.27	1788.04
Loans to Government Servants, etc.	..	12.62	12.62	..	356.94	356.94
Loans for Miscellaneous Purpose	..	1.35	1.35	..	2.59	2.59
<b>G.Inter-State Settlement</b>						
Inter-State Settlement	..	..	..	..	..	..
<b>H. Transfer to Contingency Fund</b>						
Transfer to Contingency Fund	..	..	..	..	..	..

The percentage of charged expenditure and voted expenditure to total expenditure during 2018-19 and 2019-20 were as under:-

Year	Percentage of total expenditure	
	Charged	Voted
2018-2019	25.68	74.32
2019-2020	40.18	59.82

**12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR  
EXPENDITURE OTHER THAN ON REVENUE ACCOUNT**

<i>Heads</i>	<i>On 1st April 2019</i>	<i>During the year 2019-20</i>	<i>On 31st March 2020</i>
<i>( ₹ in crore)</i>			
<b>CAPITAL AND OTHER EXPENDITURE</b>			
<b>Capital Expenditure (Sub-sector wise)-</b>			
Public Works	2220.87	132.71	2353.58
Other General Services	231.39	24.71	256.10
Education, Sports, Art and Culture	3191.73	311.15	3502.88
Health and Family Welfare	2380.23	244.23	2624.46
Water Supply, Sanitation, Housing and Urban Development	3593.51 (a)	291.28	3882.15 (b)
Information and Broadcasting	20.14	0.55	20.69
Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	1120.48	117.34	1237.82
Social Welfare and Nutrition	425.68	29.82	455.50
Other Social Services	1064.88	96.27	1161.15
Agriculture and Allied Activities	5197.42 (c)	381.39	5556.13 (d)
Rural Development	2198.97	916.32	3115.29
Special Areas Programme	38.89	0.38	39.27
Irrigation and Flood Control	7675.47	282.83	7958.30
Energy	46.20	0.47	46.67
Industry and Minerals	5355.85 (e)	254.02	5607.71 (f)
Transport	29647.74	3072.43	32720.17
Science Technology and Environment	5.51		5.51
General Economic Services	7946.60	2298.90	10245.50
Total - Capital Expenditure	72361.56 (g)	8454.80	80788.88 (h)

(a) Increased *proforma* by ₹720.73 crore due to conversion of outstanding loan as capital contribution.

(b) Decreased *pro forma* by ₹2.64 crore due to proceeds of retirement of share capital transferred to capital receipts.

(c) Increased *proforma* by ₹0.50 crore due to reclassification of grant into share capital contribution for Meat Products of India Limited.

(d) Decreased *pro forma* by ₹22.68 crore due to proceeds of retirement of share capital transferred to capital receipts.

(e) Decreased *pro forma* by ₹2.52 crore due to adjustment of credit balances in loan accounts for acquisition of land to be leased out to industrial concern investment.

(f) Decreased *pro forma* by ₹2.16 crore due to proceeds of retirement of share capital transferred to capital receipts.

(i) Increased *pro forma* by ₹721.23 crore *vide* foot note (a) and (c) of this Statement.

(g) (ii) Decreased *proforma* by ₹2.52 crore *vide* footnote (e) of this statement.

(h) Decreased *proforma* by ₹27.48 crore *vide* footnote (b), (d) and (f) of this Statement.

**12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR  
EXPENDITURE OTHER THAN ON REVENUE ACCOUNT-Contd**

<i>Heads</i>	<i>On 1st April 2019</i>	<i>During the year 2019-20</i>	<i>On 31st March 2020</i>
		<i>( ₹ in crore)</i>	
<b>CAPITAL AND OTHER EXPENDITURE-Concl'd.</b>			
<b>Loans and Advances -</b>			
<b>Loans and Advances for various Services -</b>			
General Services	1.94		1.94
Education, Sports, Art and Culture	11.59	-0.91	10.68
Health and Family Welfare	351.97	-1.17	350.80
Water Supply, Sanitation, Housing and Urban Development	3966.19	-6.54	3959.65
Welfare of Scheduled Castes, Scheduled Tribes, Other Backward Classes and Minorities	5.25	-0.03	5.22
Social Welfare and Nutrition	3.42		3.42
Other Social Services	10.87	6.71	17.58
Agriculture and Allied Activities	1099.16	8.61	1107.77
Rural Development	2.91	-1.56	1.35
Special Areas Programme	0.29		0.29
Irrigation and Flood Control			(@)
Energy	2895.30	13.60	2908.90
Industry and Minerals	2964.85	77.54	3042.39
Transport	4091.82	994.06	5085.88
General Economic Services	1.98		1.98
Loans to Government Servants, etc.	1142.44	-174.48	967.96
Miscellaneous Loans	7.20	-0.93	6.27
Total - Loans and Advances	16557.18	914.90	17472.08
<b>Total - Capital and Other Expenditure</b>	88918.74	9369.70	98260.96
<b>Deduct-</b> (i) Contribution from Contingency Fund			(k)
(ii) Contribution from Miscellaneous Capital Receipts	319.19	27.48	346.67
(iii) Contribution from development funds, reserve funds etc.			
<b>Net - Capital and Other Expenditure</b>	88599.55	9342.22	97914.29

(@) Amount negligible.

(^) Decreased *pro forma* by ₹720.73 crore *vide* foot note (a) of this Statement.

(i) Increased *pro forma* by ₹ 2.52 crore *vide* foot note (e) of this Statement.

(j) Increased *pro forma* by ₹2.52 crore *vide* foot note (j) of this Statement.

(ii) Decreased *pro forma* by ₹720.73 crore *vide* foot note (^) of this Statement.

(S) Increased *pro forma* by ₹0.50 crore *vide* foot note (c) of this Statement.

(k) Decreased *pro forma* by ₹27.48 crore *vide* foot note (h) of this Statement.

(#) Increased *pro forma* by ₹0.50 crore *vide* foot note (S) of this Statement.



**12. STATEMENT ON SOURCES AND APPLICATION OF FUNDS FOR  
EXPENDITURE OTHER THAN ON REVENUE ACCOUNT-Concl'd.**

<i>Heads</i>	<i>On 1st April 2019</i>	<i>During the year 2019-20</i>	<i>On 31st March 2020</i>
	<i>( ₹ in crore)</i>		
<b>PRINCIPAL SOURCES OF FUNDS -</b>			
<b>Debt -</b>			
Internal Debt of the State Government	150991.04	14969.00	165960.04
Loans and Advances from the Central Government	7243.41	1436.77	8680.18
Small Savings, Provident Funds, etc.	77397.06	8274.11	85671.17
Total - Debt	235631.51	24679.88	260311.39
<b>Other Obligations -</b>			
Contingency Fund	100.00	-75.00	25.00
Reserve Funds	4464.28	-1350.42	3113.86
Deposits and Advances	3549.99	525.74	4075.73
Suspense and Miscellaneous	134.06	-248.46	-114.40
Remittances	-1199.14	117.54	-1081.60
Total - Other Obligations	7049.19	-1030.60	6018.59
<b>Total - Debt and Other Receipts</b>	<b>242680.70</b>	<b>23649.28</b>	<b>266329.98</b>
Add -Adjustment on account of retirement/disinvestment	-270.30 (l)		-297.78 (m)
Deduct- (i) Cash balance	-17.81	-167.16	-184.97
(ii) Investments	2221.46	-21.09	2200.37
Add-Amount closed to Government Account during 2019-20	418.32	-0.06	418.26
<b>Net - Provision of Funds</b>	<b>240625.07</b>	<b>23837.47 (n)</b>	<b>264435.06 (o)</b>

(l) Shown as minus figure to balance the figures under Principal Sources of funds and Application of funds.

(m) Represents the adjustment entry to balance the figures under Principal Sources of funds and Application of funds consequent on reducing the capital outlay by ₹27.48 crore on account of retirement of share capital.

(n) (i) Differs from ₹9342.22 crore (Net -Capital and Other expenditure) by ₹14495.25 crore (Revenue Deficit).

(ii) There was also a difference of ₹166520.77 crore between the net capital and other expenditure as on 31 March 2020 and the net provision of funds which represents cumulative revenue deficit.

(o) Differs by ₹27.48 crore horizontally due to adjustment on account of disinvestment/retirement in closing balance vide foot note (k) of this Statement.

**13.- SUMMARY OF BALANCES UNDER  
CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT**

A. The following is a summary of the balances as on 31 March 2020:-

Debit balance ( ₹ in crore)	Sector of the General Account	Name of Account	Credit balance ( ₹ in crore)
		<b>Consolidated Fund-</b>	
246842.50 (*)	A to D and part of L (MH 8680 only)	Government Account	
	E	Public Debt	174640.22
17472.08	F	Loans and Advances	
		<b>Contingency Fund-</b>	
		Contingency Fund	25.00
		<b>Public Account-</b>	
	I	Small Savings, Provident Funds, etc.	85671.17
	J	<b>Reserve Funds--</b>	
		(i) Reserve Funds bearing interest	635.57
		(ii) Reserve Funds not bearing interest	
		Gross Balance	2478.29
2198.70		Investments	
	K	<b>Deposits and Advances--</b>	
		(i) Deposits bearing interest	0.49
		(ii) Deposits not bearing interest	4135.32
60.08		(iii) Advances	
	L	<b>Suspense and Miscellaneous--</b>	
1.67		Investments	
		Other Items (Net)	-114.40
1081.60	M	<b>Remittances</b>	
-184.97	N	<b>Cash Balance</b>	
267471.66		<b>Total</b>	267471.66

(\*) Please refer to explanatory notes under 'B' below containing information about the system of book-keeping in Government accounting.

(\*\*) As regards Reserve Bank Deposits which is a component of the Cash Balance of the Government, there was a difference between the figures reflected in the Accounts and that intimated by the Reserve Bank of India. Footnote (m) under Statement 21 at Page.580 may please be referred to for details.

### 13. SUMMARY OF BALANCES UNDER CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT-*Contd.*

**B. Government Account:** Under the system of book-keeping followed in Government Accounts, the amount booked under revenue, capital and other transaction of Government the balances of which are not carried forward from year to year in the accounts, are closed to a single head called 'Government Account'. The balance under this head represents the cumulative result of all such transactions.

To this, the balances under Public Debt, Loans and Advances, Small Savings, Provident Funds, Reserve Funds, Deposits and Advances, Suspense and Miscellaneous (Other than Miscellaneous Government Account), Remittances, Contingency Fund, etc. are added and the closing cash balance at the end of the year is to be worked out and proved.

The other headings in the summary take into account the balances under all account heads in Government books in regard to which Government has a liability to repay the money received or has a claim to recover the amounts paid and also heads of account opened in the books for adjustment of remittance transactions.

*It must be understood that these balances cannot be regarded as a complete record of the financial position of the Government as it does not take into account all the physical assets of the State, such as lands, buildings, communication, etc. nor any accrued dues or outstanding liabilities which are not brought to account under the cash basis of accounting followed by Government.*

- 
- (i) In a number of cases, there are unreconciled differences in the closing balance as reported in the 'Detailed statement on Contingency Fund and Public Account (Statement No.21)' and that shown in separate registers or other records maintained in the Account Office/Departmental Offices for the purpose. Steps are being taken to settle the discrepancies.
  - (ii) The balances are communicated to the officers concerned every year for verification and acceptance thereof. In a large number of cases such acceptances have not been received.

**13. SUMMARY OF BALANCES UNDER  
CONSOLIDATED FUND, CONTINGENCY FUND AND PUBLIC ACCOUNT-Concl.**

The net amount at the debit of Government Account at the end of the year has been arrived at as under:-

<b>Debit</b> ( ₹ in crore)	<b>Details</b>	<b>Credit</b> ( ₹ in crore)
	A. Amount at the debit of Government	
223919.87	(a) Account on 1 April 2019	
	B. Receipt Heads (Revenue Account)	90224.67
	C. Receipt Heads (Capital Account)	27.48
104719.92	D. Expenditure Heads (Revenue Account)	
8454.80	E. Expenditure Heads (Capital Account)	
0.06	F. Suspense and Miscellaneous (Miscellaneous Government Accounts)	
	G. Amount at the debit of Government Account on 31 March 2020	246842.50
337094.65	TOTAL	337094.65
(a) This is arrived at as follows-		
(1) Balance as on 31 March 2019.		223201.66
(2) Increase on account of correction of balances made <i>pro forma</i> consequent on reclassification of loan incurred for Kerala Water Authority (₹713.23 crore) and Kerala State Housing Board (₹7.50 crore) into equity.		720.73
(3) Decrease on account of correction of balances made <i>pro forma</i> consequent on adjustment of cost of land allotted for Village and Small Industries (₹1.70 crore) and Engineering Industries (₹ 0.82 crore) into loan.		-2.52
		223919.87

## NOTES TO ACCOUNTS

### 1. Summary of significant accounting policies

#### (i) Entity and Accounting Period

The Finance Accounts 2019-20 present the transactions of the Government of Kerala for the period 01 April 2019 to 31 March 2020 and are based on the initial and subsidiary accounts rendered by 23 District Treasuries and e-treasury and Advices of the Reserve Bank of India. The Cheque drawing system by PWD/Forest Divisions has been withdrawn. The transactions of the Divisions are being routed through Treasuries like other Departments. There was no delay in monthly rendition of accounts by treasuries, and no accounts were excluded at the end of the year.

#### (ii) Basis of Accounting

With the exception of the book adjustments (**Annexure A**) and deductions made at source in respect of General Provident Fund, House Building Advance, Motor Conveyance Advance, Insurance, etc., the accounts represent the actual cash receipts and disbursements during the accounting period. Physical Assets and Financial Assets such as Government investments are depicted at historical cost. Physical assets are not depreciated or amortised. Retirement benefits disbursed during the accounting period have been reflected in the accounts. However, the future pension liability of the Government, i.e., the liability towards payment of retirement benefits for the past and the present service of its employees is not included in the accounts.

#### (iii) Currency in which Accounts are kept

The accounts of the Government of Kerala are kept in Indian Rupees (₹).

#### (iv) Form of Accounts

Under Article 150 of the Constitution, the accounts of the Union and of the States are kept in such form as the President may, on the advice of the Comptroller and Auditor General of India, prescribe. The word 'form' used in Article 150 has a comprehensive meaning so as to include the prescription not only of the broad form in which the accounts are to be kept but also for selecting appropriate heads under which the transactions are to be classified.

**(v) Classification between Revenue and Capital**

Revenue Expenditure is recurring in nature and is intended to be met from Revenue Receipts. Capital Expenditure is defined as expenditure incurred with the object of increasing concrete assets of a material and permanent character or of reducing permanent liabilities. Expenditure on Grants-in-aid is recorded as Revenue Expenditure in the books of the grantor, and as revenue receipts in the books of the recipient.

However, Government of Kerala had provided ₹16.00 crore for investment under the head of account '4860-60-190-94 Modernisation and partial Mechanisation of Cashew Factories of Kerala State Cashew Development Corporation (KSCDC)'. Out of this, ₹14.70 crore was utilized by the Government for disbursement of gratuity to the workers of KSCDC. Unutilised amount of ₹1.30 crore was booked as Recovery of Overpayment under this head. Booking of assistance given to an institution as Capital Expenditure instead of Revenue Expenditure is inconsistent with the principles laid down in IGAS-2.

The above deviation in accounting principle was brought to the notice of Government. Reply awaited (November 2020).

**(vi) Compliance with Accounting Standards**

Three Indian Government Accounting Standards (IGASs) have been notified by the Ministry of Finance, Government of India viz., IGAS 1- Guarantees given by the Government, IGAS 2- Accounting and Classification of Grants-in-aid and IGAS 3- Loans and Advances made by Government. These three Accounting Standards describe the disclosure norms for Guarantees, Principles for Accounting and Classification of Grants-in-aid and disclosure norms for Loans and Advances made by Government in the Financial Statements of Government.

Guarantees given by the Government (Statements 9 & 20) - IGAS 1: Standards/formats complied with completely.

Accounting and classification of Grants-in-Aid (Statement 10) IGAS 2- Disclosure on details of Grant-in-Aid given in Kind is not received from the State Government. Further, an amount of ₹14.70 crore being expenditure of revenue in nature was booked under Capital Major Head

4860-60-190-94. This is inconsistent with the principles laid down in IGAS-2, as mentioned in para 1(v) above.

Loans and Advances made by the Government (Statement 7 & 18) IGAS 3- Disclosure of Loans and Advances is incomplete since information in respect of Loans and Advances for which detailed accounts are kept by the State Government Departments is not received.

## **2. Quality of Accounts**

### **(i) Goods and Services Tax**

#### **(a) Advance Apportionment and Devolution of Un-apportioned Integrated Goods and Services Tax (IGST)**

During the year 2019-20, the State's Goods and Services Tax (GST) collection was ₹20,446.95 crore as compared to ₹21,014.71 crore in 2018-19, registering a decrease of ₹567.76 crore (2.70 *per cent*). This is after adjustment of Advance Apportionment of IGST amounting to ₹15.83 crore. Besides, State received ₹4,654.19 crore as its share of net proceeds assigned to the State under Central Goods and Services Tax (CGST) and no amount was received towards Integrated Goods and Services Tax (IGST) as per the recommendations of Fourteenth Finance Commission. Thus the total receipts under GST were ₹25,101.14 crore. In addition, the State received compensation of ₹5,575.04 crore on account of loss of revenue arising out of implementation of GST during 2019-20.

### **(b) Flood Cess**

32<sup>nd</sup> meeting of GST Council held on 10<sup>th</sup> January 2019 had accorded sanction for Kerala Government to levy Kerala Flood Cess to raise fund required for re-construction of State after the devastating flood occurred in the State during 2018. As per Section 14 of Kerala Finance Act, 2019, there shall be levied a cess called the Kerala Flood Cess on such intra-State supplies of goods or services or both, for a period of two years, with effect from the date notified by the Government in the Official Gazette. As per Kerala Flood Cess Rules 2019, the State Government is levying Flood Cess (KFC) with effect from 01 August 2019. The amount of ₹665.74 crore collected as Flood Cess was classified under Major Head- 0006- State Goods and Services Tax, Minor Head 800- Others Receipts.

## **(ii) Transfer of Funds to Personal Deposit Accounts (Lapsable Funds)**

Personal Deposit (PD) accounts are opened by orders of the State Government for specific purposes, where, funds are transferred from the Consolidated Fund by booking the expenditure under Service heads. Para 282(d) of Kerala Financial Code Vol-I, Chapter X, stipulate that Administrators of these Personal Deposit accounts should close these Personal Deposit accounts at the end of the financial year and credit the unspent balances back to the Consolidated Fund under the concerned expenditure heads of accounts from where the amount initially transferred, unless such Personal Deposit accounts were created by Law or Rules having the force of Law. During the year 2019-20, no amount was transferred from Consolidated Fund to the PD accounts under Public Account.

However, the State Government have introduced a new category of non-interest bearing Special Treasury Savings Bank Account namely Plan Scheme Treasury Savings Bank Account (PSTSB) for managing the release and utilization of Plan fund of Government Departments. The fund is credited by transferring the amount from Consolidated Fund. Information was sought from the State Government regarding quantum of amount transferred from Consolidated Fund to the PSTSB during the year 2019-20 along with expenditure met from PSTSB and unspent balance lying under PSTSB as on 31 March, 2020. However, no information has been received from the State Government.

The number of live Personal Deposit Accounts under MH-8443-Civil Deposit-106-Personal Deposit was 1,233 as on 31 March 2020 and the aggregate balance in these Personal Deposit accounts was ₹67.48 crore as per records of the Principal Accountant General (A&E). However, as per information received from State Government, there were only 830 Personal Deposit Accounts amounting to ₹254.36 crore.

Director of Treasuries has confirmed that the mismatch of figures of PD Accounts as per the records of Principal Accountant General and as per details furnished by Director of Treasuries was due to non-transfer of all PD Accounts data from Treasury Information System to Core Treasury information system. Treasury officials also stated that this discrepancy will be cleared after the closing of all the inoperative PD accounts. The difference between the figures of Principal Accountant General (A&E) and State Government is under reconciliation.



PD Accounts are also being operated by the State Government under Major Head 8443 Civil Deposits -123- Deposits of Educational Institutions other than the authorized Major Head 8443- Civil Deposits-106–Personal Deposits. The State Government is operating 6,648 PD Accounts amounting to ₹277.03 crore under heads of account under Major Head –8443-123. Out of these 6,648 PD Accounts operated under MH-8443-123 Deposits of Educational Institutions, 241 PD accounts amounting to ₹1.11 crore are in-operative. Whereas, as per the Statement No.21 of the Finance Accounts, closing balance under Major Head–8443-Civil Deposits-123-Deposits of Educational Institutions was ₹128.71 crore only against ₹277.03 crore.

Directorate of Treasuries informed that amount pertaining to 8443-00-123 Deposit of Educational Institutions was misclassified under MH 8443-00-106 in many cases in the past several years. Issue of this misclassification had been taken up with State Government in a meeting convened in February 2020 and it was proposed by the Principal Accountant General (A&E) that misclassifications could be set right if Government reclassifies the amounts wrongly booked under 8443-00-106 to 8443-00-123 as a onetime measure.

**(iii) Reconciliation of Receipts and Expenditure between CCOs and Principal Accountant General (A&E)**

As per Para 74 (1) of Kerala Budget Manual, to exercise effective budgetary control over the expenditure and to ensure accuracy of their accounts, all Controlling Officers are required to reconcile every month, the Receipts and Expenditure recorded in their books with the figures accounted for by the Principal Accountant General (Accounts and Entitlement). Reconciliation of receipts has been completed for a value of ₹65,297.54 crore (96.92 *per cent* of total reconcilable receipts of ₹67,373.24 crore) by the Controlling Officers. Reconciliation of expenditure has also been completed for a value of ₹97,701.90 crore (93.10 *per cent* of total reconcilable expenditure of ₹1,04,939.91 crore) by the Controlling Officers.

Details of CCOs whose transactions totalled more than ₹50 crore during the year, but who have not reconciled their expenditure with the accounts maintained by Principal Accountant General (Accounts and Entitlement) are given in **Annexure B**. Non-reconciliation of accounts has an

impact on the assurance on the completeness and correctness of the receipts and expenditure depicted in the accounts.

**(iv) Non-adherence to classification rules**

**(a) Misclassification of Investment**

Government of Kerala had accorded sanction (July 2019) to release, ₹15.00 crore from the head of account 4859-02-004-97 to Indian Institute of Information Technology-Kerala, Pala (IIIT-K, Pala) for the construction of building and infrastructure development of permanent campus at Pala with instructions to IIIT-K, Pala to issue share certificate to the State Government for the whole up-to-date paid up capital.

However, no amount was provided in the budget under this head. The amount has been withdrawn with the support of additional authorisation which was regularised subsequently. As the expenditure is in the nature of investment the amount should have been booked under investment head under 4859-02-190-94 Indian Institute of Information Technology – Kerala, Pala and not under the minor head 004 – Research and Development. The matter was taken up with Government and no reply has been received.

**(b) Misclassification of Capital Expenditure as Loan**

Under Legislative Assembly Constituency Asset Development Scheme (LAC ADS) ₹5 crore has been allocated to each MLA during financial year for undertaking capital works to improve infrastructural facilities. Provisions have been made under various capital heads of account for this scheme since 2012-13.

However, during 2019-20, budget provision of ₹8.49 crore provided under the capital head 5055-00-190-95 LAC ADS, has been re-appropriated to the loan head 7055-00-190-94-Project under Legislative Assembly Constituency Asset Development Scheme and an amount of ₹1.61 crore incurred for infrastructure development. Expenditure of capital nature should be booked under the Capital head against which provision has been made.

The misclassification resulted in an understatement of capital expenditure by ₹1.61 crore and overstatement of loan by ₹1.61 crore. The matter was taken up with Government and no reply has been received.

**(c) Misclassification of Charged Expenditure as Voted Expenditure**

As per Article 202 of the Constitution, any sums required to satisfy any judgment, decree or award of any court or arbitral tribunal shall be the expenditure charged to the Consolidated Fund of the State. However, cases of misclassification of charged expenditure as voted expenditure violating the provisions of Article 202 of the Constitution have been noticed in Grants XV- Public Works and XXXVII-Industries under major head 5054 Capital outlay on Roads and Bridges and major head 4851- Capital outlay on Village and Small Industries respectively.

**(v) Differences in Cash Balance**

Cash balance of the year 2019-20 as per accounts was ₹221.02 crore (credit) and as per RBI was ₹1.19 crore (debit). There is a net difference of ₹219.83 crore (Dr.), out of this ₹201.17 crore (net credit) has been reconciled and net balance of ₹421.00 crore (debit) is under reconciliation. The differential cash balance for the last five years is detailed below:

*(₹ in crore)*

Year	Items	Amount (Debit)	Items	Amount (Credit)
2015-16			2	-0.01
2016-17	27	60.15	29	4.72
2017-18	17	60.34	14	168.25
2018-19	14	241.85	7	32.66
2019-20	21	287.26	23	224.15
<b>Total</b>	<b>79</b>	<b>649.60</b>	<b>75</b>	<b>429.77</b>

Differential balance of ₹0.005 crore has been credited to the State's account by RBI in August 2019 due to closing balance reconciliation carried out by Principal Accountant General. The

difference is mainly due to non-reconciliation of figures by various branches of the agency bank with the RBI and Principal Accountant General. There was no claim for penal interest with RBI during the year.

**(vi) MH 8670 'Cheques and Bills'**

Credit balance under MH - 8670 Cheques and Bills, indicates cheques issued which remained unencashed as on 31 March 2020. Cheques amounting to ₹769.32 crore (cumulative) that had been issued by the State Government remained unencashed at the end of 2019-20. This represents expenditure originally booked in previous financial years under different Major Heads, which has not resulted in any cash outflow from the Government of Kerala until 31 March 2020.

**3. Other Items**

**(i) New Pension Scheme**

The expenditure on pension and other retirement benefits to State Government employees and employees of aided educational institutions, etc., during the year was ₹18,648.04 crore (17.81 *per cent* of total revenue expenditure). This excludes Government's expenditure towards matching contribution for the New Pension Scheme (NPS).

All India Service (AIS) officers recruited on or after 1 January 2004 and the State Government Employees recruited on or after 1 April 2013 are covered under the NPS, which is a defined contribution scheme.

In terms of the scheme, the employee contributes 10 *per cent* of his basic pay and dearness allowance, and similar amount is being contributed by State Government. The entire amount is transferred to the National Securities Depository Limited (NSDL)/Trustee Bank i.e. the designated fund manager.

During the year 2019-20, an amount of ₹835.38 crore (₹417.69 crore on account of Government's contribution including backlog contribution of ₹42.72 crore and ₹417.69 crore as share of employees' contribution including backlog contribution of ₹42.72 crore) was credited to MH 8342- MiH 117 Defined Contribution Pension Scheme. Out of total balances of ₹835.65 crore, the State Government transferred/remitted ₹835.31 crore (employees' contribution ₹417.25 crore and Government's contribution ₹418.06 crore) to NSDL, leaving a balance of

₹0.34 crore under the head of account as on 31 March, 2020, on which the Government is required to pay interest, which was not done.

As mentioned above, Government contribution of ₹417.69 crore credited to the head '8342-00-117- Defined Contribution Pension Scheme' as against ₹415.57 crore (excluding ₹0.67 crore incurred under the head '2071-01-117-90-Compassionate Assistance to the dependents of employee who died while in service and covered under New Defined Pension Scheme) debited/booked under Major head 2071-01-117- Defined Contribution Pension Scheme. Government transferred excess contribution of ₹2.12 crore to MH 8342- MiH 117 Defined Contribution Pension Scheme without routing through MH- 2071-01-117 and this excess transfer is under reconciliation. The interest outstanding to the Fund since its inception has not been estimated. Uncollected, unmatched and untransferred amounts, with accrued interest, represent outstanding liabilities under the New Pension Scheme.

## **(ii) Loans and Advances**

Information provided in Statement No.7 and 18 of the Finance Accounts 2019-20, as required under the Indian Government Accounting Standards (IGAS) 3 notified by the Government of India for disclosure of loans and advances is incomplete since the State Government departments have not furnished information in respect of loans and advances for which detailed accounts are kept by them. Further, the departments have also informed that terms and conditions of loans aggregating to ₹433.93 crore have not been determined by the State Government viz loans aggregating to ₹406.56 crore where detailed accounts are maintained by the state government departments and loans aggregating to ₹27.37 crore relating to Neriamangalam Hydro Electric Project where detailed accounts are maintained by the Principal Accountant General (Accounts and Entitlement).

During 2019-20, loans amounting to ₹1,210.22 crore (including ₹12.63 crore to Government servants) were given by the State Government to various entities and ₹295.02 crore was received as repayment of loans (₹186.81 crore from Government Servants and ₹108.21 crore from other entities) on the total outstanding loans of ₹17,472.08 crore, as on 31.03.2020.

In respect of loans whose detailed accounts are maintained by the Principal Accountant General (Accounts and Entitlement), the concerned departmental Controlling Officers are required to

verify and communicate their acceptance of the balances of loans communicated by the Principal Accountant General (Accounts and Entitlement). Acceptance of balances is pending, in many cases, from 1986-87 onwards. Details are mentioned in **Appendix VII (1)**.

### **(iii) Guarantees**

Guarantees reported in Statement No.9 and 20 are based on information received from the State Government, which is the authority for issuing such guarantees. As per section 3 of the Kerala Government Guarantees Act, 2003 amended *vide* 'Kerala Finance (No.2) Act, 2018' the total outstanding Government Guarantees shall be within the limit of 'five *per cent* of the Gross State Domestic Product (GSDP) of the State as calculated by the Department of Economics and Statistics for the respective financial year'. This Act came into force with effect from 01 April 2018. The Estimate (Advance) of GSDP for the year was ₹8,54,689 crore (as per Department of Economics and Statistics).

The total outstanding Guarantees as on 31 March 2020 was ₹27,757.01 crore, which was within the limit of five *per cent* of the GSDP for the year. The Act also stipulates that a minimum of 0.75 *per cent* of Government Guarantee outstanding against the entity should be charged by the State Government each year as Guarantee Commission, which could not be waived under any circumstances.

Guarantee Commission of ₹150.80 crore was received during 2019-20. However, Guarantee Commission of ₹269.83 crore was receivable upto 2019-20. Major institutions who have not paid Guarantee Commission upto 2019-20 are Kerala Small Industries Development Corporation Limited (₹57.93 crore), Kerala State Road Transport Corporation (₹51.23 crore), Kerala Water Authority (₹27.66 crore) and Keltron (₹15.81 crore). Details are given at **Annexure C**.

### **(iv) Investments**

State Government of Kerala invests in the shares of Statutory Corporations, Government Companies, Joint Stock Companies and Co-operative institutions. The investment of State Government in 160 entities was ₹8,768.05 crore as on 31 March 2020, on which an amount of ₹100.33 crore was received as dividend/interest, which is 1.14 *per cent* of total investment. Out of the total dividend, an amount of ₹35.00 crore was received from Kerala State Financial

Enterprises Limited wherein the invested amount was ₹50.00 crore. The entity wise details of investments and dividends are given in Statement No.19.

**(v) Adverse Balances**

Heads of accounts for which balances are to be carried forward from year to year, either depict credit balance or debit balance. However, appearance of debit balance against a head of account, which is to have a credit balance as per the accounting principle (e.g. Loans raised by the Government), is considered as adverse balance against the head of account. Similarly, head of account which is to have a debit balance (e.g. Loans and Advances given by the Government), if depicts credit balance, adverse balance arises.

There are 17 instances of adverse balances under Loans major heads amounting to ₹4.53 crore. The adverse balances appeared in the accounts are due to absence of debit entry relating to Industries Department to the extent of ₹3.45 crore, and the remaining instances of ₹1.08 crore are due to misclassification of repayments of loans remitted into treasuries or misclassification of initial payments (disbursement) of loan. Details are given in **Annexure D**.

**(vi) Summary of balances and reconciliation of differences under Public Account**

Ledger and Broadsheet figures depicted in Appendix VII of the Finance Accounts are based on the compiled accounts (for Ledger) and supporting vouchers (for Broadsheet) rendered by the Accounts rendering units to the Principal Accountant General (Accounts and Entitlement). Though differences between the Ledger and Broadsheet do not have any impact on Cash Balance of the State Government, the completeness of accounts is dependent on the extent to which these two figures tally.

In the case of heads of account under Public Account, the concerned treasury officers and departmental officers of Public Works and Forest departments are required to reconcile the accounts maintained by them with the accounts of the Principal Accountant General (Accounts and Entitlement). Similarly, the accounts of the treasury officers and concerned departmental officers are required to be reconciled. Reconciliation of the balances is pending in many cases, from 1972-73 onwards. Details are given in **Appendix VII (2)**. As the balances represent amounts held by the State Government as a banker, unreconciled balances may result in over payments in ledger accounts maintained by the treasury officers/ departmental officers.

## **(vii) Reserve Funds and Deposits**

**Reserve Funds (Non Lapsable Funds):** As on 31 March 2020, the State Government had 16 Reserve Funds with balances amounting to ₹3,113.86 crore. Out of these, two Reserve Funds (₹635.57 crore) are interest bearing, and 14 Reserve Funds (₹2,478.29 crore) are non-interest bearing. Details of significant Reserve Funds are given below.

### **(a) Consolidated Sinking Fund (CSF)**

In terms of the recommendations of the Twelfth Finance Commission, all States should set up sinking funds for amortisation of all loans including loans from banks, liabilities on account of National Small Savings Fund (NSSF) etc. The Fund should be maintained outside the Consolidated Fund of the State and should not be used for any other purpose, except for redemption of loans. The guidelines of the Reserve Bank of India (which is responsible for administration of the Fund) stipulate that a minimum annual contribution of 0.50 *per cent* of the outstanding liabilities at the beginning of the year is required to be contributed by the state to this Fund.

Accordingly, the State Government set up a CSF for redemption of outstanding liabilities. The corpus of CSF, at the beginning of the year 2019-20 being ₹2,018.54 crore constitutes 0.84 *per cent* of the outstanding liabilities (₹2,41,614.51 crore) as on 01 April 2019. The State Government, however, against a minimum requirement of ₹1,208.07 crore (0.50 *per cent* of the outstanding liabilities of ₹2,41,614.51 crore as on 01 April 2019), did not contribute any amount to the Fund during the year. The State Government has not made any contribution to the Fund since 2012-13. The interest amount of ₹166.77 crore has been credited to the Fund during the year. The total outstanding balance under CSF was ₹2,185.31 crore which stood invested in Government of India Securities.

The State Government had informed that the State is continuously recording a Revenue Deficit and the yield on CSF investments as against the cost of borrowings gives a negative carry and hence it is not prudent to contribute to CSF, given the high cost of borrowings. So transfer to CSF and investments there from, cannot be considered as a viable choice of investment by the State Government in the situation. Non-contribution to CSF has resulted in understatement of Revenue Expenditure to the extent of ₹1,208.07 crore during the year.



**(b) Guarantee Redemption Fund**

As per the recommendations of the Twelfth Finance Commission, State Governments are required to constitute a Guarantee Redemption Fund to be utilized for meeting the payment of obligations arising out of the guarantees issued by the Government. However, Government of Kerala has not established Guarantee Redemption Fund. The Fund is to be operated outside the State Government account and administered by the Reserve Bank of India. Under the guidelines, the State Government is required to make minimum annual contribution of 0.50 *per cent* of outstanding guarantee at the beginning of the year. The amount of contribution to be contributed by the State Government in the Fund during the year is ₹134.17 crore.

In terms of the Kerala Ceiling on Government Guarantees Act, 2003 the guarantee commission received annually are to be transferred to the Public Account and these contributions shall form the corpus of the Guarantee Redemption Fund (GRF) under Public Account of the State. As the State Government has not constituted GRF as per para 6 of the Kerala Ceiling on Government Guarantees Act, 2003 and RBI guidelines, guarantee commission of ₹150.80 crore collected during 2019-20, was not transferred to the Guarantee Redemption Fund under Public Account, leading to understatement of revenue expenditure to this extent.

Guarantee commission amounting to ₹1,250.59 crore collected during 2003-04 to 2019-20 (this includes ₹150.80 crore for the year 2019-20) had not been credited to the Fund but treated as non-tax revenue and used for meeting the revenue expenditure of Government..

**(c) State Disaster Response Fund (SDRF)**

As per recommendations of the Thirteenth Finance Commission, the State Government created “State Disaster Response Fund” (SDRF) in 2010-11 to meet the expenditure incurred on immediate relief to victims of natural calamities such as cyclone, drought, earthquake, fire, flood, tsunami, hailstorm, landslide, avalanche, cloud burst, pest attack, frost & cold wave etc.

In terms of the guidelines, the Central and State Governments are required to contribute to the Fund in the proportion of 75:25. The size of the Fund for Kerala for the year 2019-20 was fixed as ₹225.00 crore. During the year, the State Government credited ₹249.27 crore to the Fund (Central share of ₹136.65 crore after adjusting excess amount of ₹32.10 crore which was released

in 2018-19, ₹88.35 crore of State share and ₹24.27 crore on account of interest on uninvested balances for the years 2015-16 to 2017-18).

Expenditure already incurred on natural calamities during the year was set off (MH 2245-05) against fund balance to the extent of ₹1,811.64 crore, leaving a balance of ₹551.61 crore as on 31 March 2020 in SDRF.

In terms of the guidelines, balances lying in the Fund at the close of the year are required to be invested by the State Executive Committee (SEC) constituted for the management of the Fund and this was not done. As per the Kerala State Disaster Response Fund Rules, the State Government has to pay interest at the rate applicable to overdrafts under the Overdrafts Regulation Scheme of Reserve Bank of India for the balances kept in the SDRF. The unpaid interest on uninvested balances in the fund for the period from 2015-16 to 2017-18 amounting to ₹24.27 crore has been provided in the accounts. The unpaid interest on uninvested balances in the fund for the period 2018-19 onwards is yet to be calculated by the State Government and represents outstanding liability of the Government to that extent. However, the interest as worked out as per SDRF guidelines amounting to ₹144.32 crore for 2019-20, has not been provided by the State Government and hence, State Government understated Revenue Expenditure by ₹144.32 crore during 2019-20.

#### **(d) State Compensatory Afforestation Fund**

The Government of Kerala established State Compensatory Afforestation Fund with effect from 5 March 2019. Government opened heads of accounts prescribed under Public Account, and under the Consolidated Fund to operationalise the Fund. During the year an amount of ₹81.59 crore being 90 *per cent* of fund collected by the Central CAMPA was credited under MH- 8121 -129 - State Compensatory Afforestation Fund. An amount of ₹0.15 crore was collected as user fee by the State during the year 2019-20. 10 *per cent* of user fee collected has not been transferred to the Fund. No expenditure has been incurred from the State Budget head for compensatory afforestation during the year and hence no amount has been recouped from the CAMPA Fund.

#### **(e) Asset Maintenance Fund**

Asset Maintenance Fund came into force with effect from the financial year 2009-10 replacing the Kerala Asset Renewal Fund Scheme 2004. This Fund is intended to provide financial assistance for maintenance of existing assets in selected institutions. The Fund was credited with the balance in the erstwhile Asset Renewal Fund and contributions made by the State Government through budget provisions from time to time. However, there is no budget provision for transfer to the Fund since 2009-10. Consequently, while there have been no accretions to the Fund since 2009-10, expenditure has been met from the Fund from time to time. During the year, ₹48.71 crore was expended from the Fund, leaving a balance of ₹22.52 crore in the Fund as on 31 March 2020.

#### **(f) Kerala State Consumer Welfare Fund (KSCWF)**

The State Government constituted the Kerala State Consumer Welfare Fund (KSCWF) for providing financial assistance to promote and protect the welfare of consumers and strengthen the voluntary consumer movement in the State, particularly in rural areas.

On the basis of revised guidelines issued by Government of India in February 2010, the State Government established (December 2010) the Kerala State Consumer Welfare Fund (KSCWF) with a corpus of ₹10.00 crore (75 *per cent* Central share and 25 *per cent* State share) which was invested in an interest bearing Treasury Fixed Deposit Account. The State Government has issued separate rules for the Fund. The opening balance of the KSCWF as on 01 April 2019 was ₹14.03 crore (including balance of the erstwhile KSCWF) and during 2019-20, an amount of ₹1.62 crore being interest accrued for the year 2018-19 was credited to the Fund and an expenditure of ₹0.01 crore was met from this Fund. The net balance in the KSCWF stood at ₹15.64 crore, as on 31 March 2020.

#### **(g) The Kerala Forest Development Fund**

The State Government constituted the Kerala Forest Development Fund in 1984. The Fund is credited with the proceeds of the Forest Development Tax, which is levied at the rate of five *per cent* of the consideration received on the disposal of forest produce. Sixty *per cent* of the expenditure from the Fund is to be incurred on planting and maintaining softwood trees and other species which form raw materials for industries, and forty *per cent* for forest research. During the

year 2019-20, ₹12.45 crore was transferred to the Fund and expenditure of ₹4.25 crore was incurred from the Fund. The closing balance of the Fund as on 31 March 2020 was ₹220.67 crore.

**(viii) Inoperative Reserve Fund**

Five Reserve Funds, out of the 14 non-interest bearing Reserve Funds had ‘nil’ balance and remained inoperative. Details are given in **Annexure E**.

**(ix) Non discharge of Interest liability on Reserve Funds and Deposits**

The interest liabilities in respect of Reserve Funds bearing interest and Deposits bearing interest under sectors J and K respectively of the Public Accounts are annual liabilities that the State Government is required to discharge. An amount of ₹24.27 crore was adjusted during the year towards the arrears of interest payable by Government on the uninvested balances for the earlier years from 2015-16 to 2017-18 under State Disaster Response Fund (SDRF). However, the State Government has not made any Budget provision/ adjustments of ₹144.32 crore for interest on the uninvested SDRF amount (as per interest rate applicable to overdraft) during the year 2019-20. Consequent to the non-provision/non-payment of interest, Revenue Expenditure was understated by ₹144.32 crore.

**(x) Suspense and Remittance Balances**

The Finance Accounts reflect the net balances under Suspense and Remittance Heads. The outstanding balance under these heads is worked out by aggregating the outstanding debit and credit balances separately. The position of balances under major Suspense and Remittance heads for the last three years is given in **Annexure F**.

**(xi) Contingency Fund**

The corpus of the Contingency Fund of the Kerala State is ₹100 crore. As on 31 March 2020, ₹75.00 crore remained unrecouped in the Fund. Consequently, the Revenue and Fiscal Deficits stand understated to that extent.

**(xii) Direct transfer of Central Scheme Funds to Implementing Agencies in the State  
(Funds routed outside State Budget)**

In spite of the Government of India's decision to release all assistance to CSSs/ACA to the State Government and not directly to implementing agencies, funds were transferred directly to implementing agencies. As per the PFMS portal of the CGA, during 2019-20 Government of India released ₹7,507.33 crore to the various implementing agencies in the Kerala, as against ₹4,960.11 crore in 2018-19 which is an increase of 51.35 *per cent*. Since these funds were not routed through the State Budget, these are not reflected in the accounts of the State Government. Schemes with total release of ₹5 crore and above are detailed at Appendix-VI of Finance Accounts.

**(xiii) Treasury Savings Bank Deposit**

The State Government accepts deposits from its employees, pensioners, institutions and the general public through treasuries and accounts for it under minor head '102-State Savings Bank Deposits' below major head '8031-Other Savings Deposits'. In addition, the State Government permits the Departments, State owned PSUs, Autonomous Institutions etc to park funds released for implementing various schemes as Grant-in-aid, Share Capital Contributions, etc., by opening Special Treasury Savings Bank (STSB) accounts temporarily for keeping the unspent balance for a specified period. Such STSBs are also being accounted below this minor head. These STSBs are non-interest bearing and are closed immediately after implementation of the Scheme.

The total receipts under State Savings Bank Deposit during the year was ₹1,09,913.21 crore and disbursement ₹1,03,513.17 crore. A net addition of ₹6,400.04 crore occurred due to accumulation of funds under '8031-102- State Savings Bank Deposits' during the year below Public Account. The accumulation under Savings Bank Deposit was utilised by the State Government for financing their Fiscal Deficit.

The outstanding balance in the 'State Savings Bank Deposit' as on 31 March 2020 was ₹46,059.29 crore. The nature of outstanding deposit in individual TSB accounts whether salary, interest on Fixed Deposits or other savings is not identifiable from the accounts.

An amount of ₹3,010.44 crore was incurred by the State Government towards interest on State Savings Bank Deposit for deposits from employees, pensioners, institutions etc.

**(xiv) Adjustment of excess payment against write-off of Central Loans**

In terms of Government of India's decision on the recommendation of the Thirteenth Finance Commission, Ministry of Finance (Department of Expenditure) *vide* Sanction Order No.13/2011-12 dated 29 February 2012 wrote off Central Loans under Central Plan Schemes (CPS) and Centrally Sponsored Schemes (CSS) advanced to the State Government by the Ministries (other than Ministry of Finance) outstanding on 31 March 2010 and limited to current balance outstanding in the ledger of the Ministries. Repayment of loan and interest, if any, made by the State after 31 March 2010 against these written-off loans was to be adjusted against the repayment of the loans due from States against current loans from Ministry of Finance (Department of Expenditure), Government of India.

State Government had made excess repayment of ₹21.81 crore (Principal ₹10.52 crore and Interest ₹11.29 crore), out of which, ₹15.37 crore (Principal ₹5.46 crore and Interest ₹9.91 crore) was adjusted by the Ministry of Finance. Out of the balance of ₹6.44 crore (Principal ₹5.06 crore and Interest ₹1.38 crore) pending adjustment by the Ministry of Finance, the Principal of ₹5.06 crore has led to adverse balance (net debit) in the records of Principal Accountant General (Accounts and Entitlement).

**(xv) Resumption of funds from State Treasury Savings Bank Account (Lapsable Fund)**

Various departments and State owned Public Sector Undertakings/Autonomous institutions have been undertaking transfer credit of unspent funds from Consolidated Fund of the State to Special Treasury Savings Bank (STSB) Accounts at the end of financial year and such funds have been kept in STSB accounts over extended period of time. This increases the outstanding amounts in Public Account of the State thereby increasing the total liabilities of the State. During 2019-20, the State Government resumed such funds parked in the Special Treasury Savings Bank (STSB) Accounts under Public Account by Departments and State owned PSUs/Autonomous institutions to Consolidated Fund.

As per the information furnished by the Director of Treasuries, the total amount transferred to Consolidated Fund during 2019-20 was ₹3,677.81 crore. Of this amount ₹2,359.24 crore was

credited back under a single head of account viz. 2075- Miscellaneous General Service 911- Deduct Recoveries of Over Payment-94 'Deduct Over Payments' and an amount of ₹1,318.57 crore was credited to various heads of accounts. An amount of ₹2,275.02 crore was refunded to Government Departments and Public Sector Undertakings during 2019-20. Therefore the net amount resumed from Public Accounts to Consolidated Fund of the State was ₹1,402.79 crore. This resulted in understatement of Revenue Deficit and Fiscal Deficit and liabilities of the Government had also reduced by an amount of ₹1,402.79 crore in Public Account during the year.

**(xvi) Electronic Ledger Account Monitoring System (e-LAMS)**

As part of the fiscal consolidation efforts, State Govt. had introduced Electronic Ledger Account Monitoring System (e-LAMS) in the state from 2014-15 onwards. The unallocated amounts of the immediate previous year that can be spent within the first six months of the financial year, for which requisite administrative sanctions have been granted are posted in an Electronic Ledger Accounts (ELA). As per the guidelines, the amount posted under ELA cannot be treated as actual expenditure and the same shall be surrendered at the end of the financial year along with the other unspent budget provision. The expenditure in respect of such amount will be allowed to be spent from the respective Budget provision till the end of September of the succeeding financial year which was subsequently extended upto 31 March. Accordingly, as per the information furnished by the State Government, ₹393.94 crore was released during the year 2019-20 for incurring expenditure from ELA account of the previous year. Further, ₹438.26 crore was surrendered and posted under ELA at the end of 31 March 2020.

**(xvii) Off-Budget Borrowings**

The borrowings of the State Government are governed by Article 293(1) of the Constitution of India. However, off-budget borrowing through Kerala Infrastructure Investment Fund Board (KIIFB), which came into existence in 1999 under the Kerala Infrastructure Investment Fund Act 1999 (Act 4 of 2000), was envisaged for mobilizing and channelizing funds for various Infrastructure Development Projects in the State. The resources are mobilized through long-term loans, financial instruments, investment structures like Alternative Investment Fund (AIF), Infrastructure Investment Fund Trust (InVIT), etc. and other off-budget borrowings in addition to

devolution from the Motor Vehicle Tax, Petroleum Cess from the State Government and Receipts from Projects. The State Government aspires to roll out projects worth ₹54,000 crore during the period from 2018-19 to 2020-21, as per the Medium Term Fiscal Policy statement.

During 2019-20, ₹2,200.00 crore was released to KIIFB (as tax devolution from Motor Vehicle Tax ₹1,650.00 crore and Cess on Petroleum products ₹550.00 crore) as per the statutory provisions under KIIFB Act debiting the head of account '5475-00-115- Capital Outlay on Other General Economic Services - Financial Support for Infrastructure Development'.

As per the information received from KIIFB, an amount of ₹1,930.04 crore has been raised/borrowed through off-budget borrowings during the year 2019-20. Consequently, the information on Borrowings and Other Liabilities contained in Statement No.6-Statement of Borrowings and Other liabilities (Volume 1) and Statement No.17-Detailed Statement of Borrowings and Other Liabilities (Volume II) are not reflected to that extent.

#### **(xviii) Merger of Plan and Non-Plan classification of expenditure**

As part of the structural reforms in Budget, Government of India had dispensed the distinction between Plan and Non-Plan classification of expenditure from the year 2017-18 onwards. However, the State Government has decided to continue the existing classification of Plan, Non-Plan expenditure in the Budget and prefer to maintain the status quo and to follow the five-year plan based development strategy.

#### **(xix) Collection of Cess and Utilisation**

##### **(a) Kerala Handloom Workers Welfare Cess**

Kerala Government enacted Kerala Handloom Workers Cess Act 2007 to collect cess for the welfare of handloom workers. As per the Kerala Handloom Workers Welfare Cess Act 2007, a cess at the rate of quarter *per cent* of the total sale proceeds of a dealer has to be collected and credited initially to the Consolidated Fund of the State. The amount of cess so collected has to be paid to the Kerala Handloom Welfare Fund Board by the Government, after deducting the cost of collection not exceeding one *per cent* of the amount collected before 30<sup>th</sup> June every year. An amount of ₹0.01 crore was collected under the head '0230-00-800-85' in the year 2019-20. A total amount of ₹0.22 crore was remitted to the head of account '0230-00-800-85' during the period from 2007-08 to 2019-20 in respect of Kerala Handloom Workers Welfare Fund. This



amount is yet to be transferred to the Kerala Handloom Welfare Fund Board . Therefore, the utilization of the cess is not ascertainable.

**(b) Kerala Building and Other Construction Workers' Welfare Cess**

The Kerala Building and Other Construction Workers' Welfare Cess Act No.28 of 1996 was introduced to augment the resources of the welfare fund. As per the Building and other Construction Workers' Welfare Cess Act 1996, cess at such rate not exceeding two *per cent* but not less than one *per cent* of the cost of construction incurred by an employer has to be collected. The amount of cess so collected by the local authority or the State Government has to be paid to the Kerala Building and Other Construction Workers' Welfare Fund Board after deducting the cost of collection not exceeding one *per cent* of the amount collected. During the year, the Board has received ₹250.97 crore as Cess. Total expenditure of the Board for the year was ₹531.69 crore.

**(xx) Disclosure on number of incomplete project/works**

As per the information furnished by PWD Divisions, there were 295 projects/works (each costing above rupees one crore) that remained incomplete at the end of the year, though the stipulated period was over. Out of the above, there were 63 incomplete projects/works aged five years and more. However, the State Government has provided the escalation cost in only nine such projects. The cost of those nine projects escalated by ₹49.21 crore and details of such incomplete projects/works indicating the escalation in estimated cost due to delay in completion of project/works are given in **Annexure G**.

**(xxi) Grants/Loans given to PSUs where account have not been finalised**

During the year, Government of Kerala had released an amount of ₹365.92 crore as Grant and ₹1,121.54 crore as Loan to Public Sector Undertakings (PSUs) in the State. Out of these amounts, an amount of ₹327.54 crore (Grant) and ₹1,020.45 crore (Loan) was released to PSUs which have not finalized their accounts up to the previous year 2018-19. The list of such PSUs indicating the amount of grant and loan released during the year are detailed in **Annexure –H**

### **(xxii) House Building Advance (HBA) Portfolio of State Government Employees**

The Government of Kerala vide GO(P)75/2019/Fin dated 29/06/2019 decided to transfer the Principal portion of the outstanding House Building Advance granted to State Government Employees during 2018-19 in consideration of lump sum amount received from Banks. Principal portion of the outstanding House Building Advance granted to State Government amounting to ₹342.00 crore involving 2368 accounts transferred to Punjab National Bank at an interest rate of 8.45 *per cent* with one year reset in order to receive lump sum amount from Bank. The Government collects EMIs on behalf of the employees and remits EMI to the Banks. As per the agreement with the banks the additional rate of interest (subvention) charged by the bank will be borne by the government. The government has done this as a mode of market borrowing to improve the immediate present liquidity position. There was no change in the existing procedure for maintenance of individual HBA account of the Government officials and arrangement for recovery and accounting of HBA due to transfer of these accounts to Banks.

The amount of ₹342.00 crore received from the Banks and its monthly repayments thereon by State Government were classified under “6003-Internal Debt of the State Government-00-109-Loans from other Institutions” under appropriate sub heads in accounts. An amount of ₹1.44 crore has been paid to Bank towards interest during the year on these accounts.

### **(xxiii) Expenditure on Ecology and Environment under MH-3435**

The National Environment Policy, 2006 is intended to mainstream environmental concerns in all developmental activities. The Budget and Expenditure data relating to “Environment”, “Waste Management”, “Prevention and Control of Pollution”, “Environment Research and Education”, “Environmental Protection” etc. are compiled from the vouchers/budget documents etc. rendered by the State Government.

The expenditure incurred by the State Government towards environment is depicted in the Finance Accounts upto the level of Minor Head under various functional head of accounts. Normally the expenditure relating to environment protection is booked under the Major Head 3435-Ecology and Environment. During the year, the Government of Kerala incurred ₹7.37 crore against the budget allocation of ₹11.65 crore under MH 3435-Ecology and Environment. The

trend of expenditure was 0.02, 0.02 and 0.01 *per cent* of the total Revenue Expenditure incurred during 2017-18, 2018-19 and 2019-20 respectively. The budget allocation vis-à-vis expenditure under Major Head 3435 – Ecology and Environment of Kerala State for three years upto the Object Head level is given in **Annexure- I**.

**(xxiv) Disclosures under Kerala Fiscal Responsibility and Budget Management (FRBM) Act, 2003/Medium Term Fiscal Policy Statement**

The Kerala Fiscal Responsibility and Budget Management Act 2003, read with the Kerala Fiscal Responsibility (Amendment) Act 2018 had mandated the State to eliminate the Revenue Deficit completely during the period from 2018-19 to 2019-20, to maintain Fiscal Deficit to 3.00 *per cent* of the Gross State Domestic Product (GSDP) during 2018-19 to 2019-20 and to reduce the State's total debt liabilities in the years 2018-19 and 2019-20 to 30.01 *per cent* and 29.67 *per cent* of GSDP for the respective years. Fiscal targets given in the Kerala Fiscal Responsibility and Budget Management (FRBM) (Amendment) Act 2018 and the achievements as per the accounts of 2019-20 are given below:

Sl.No.	Target	Achievement
1.	Reduce Revenue Deficit to Zero.	Revenue Deficit as per the accounts was ₹14,495.25 crore i.e.1.70 <i>per cent</i> of GSDP*
2.	Fiscal Deficit at a level of 3 <i>per cent</i> of the GSDP.**	Fiscal Deficit as per the accounts was ₹23,837.47 crore i.e.2.79 <i>per cent</i> of GSDP. However, it would be 3.15 <i>per cent</i> if the effect of the audit observations is included.
3.	Reduce the State's Total Debt to 29.67 <i>per cent</i> of GSDP.	Total Debt as per the accounts was ₹2,65,362.36 crore i.e. 31.05 <i>per cent</i> of GSDP

\*The GSDP was ₹8,54,689 crore as per the Directorate of Economics and Statistics of Kerala.

\*\*State is eligible for additional borrowing of ₹1,471 crore as a one-time special dispensation in the Financial Year 2019-20 beyond fiscal deficit of 3 per cent of GSDP (Ordinance No.41 of 2020 dated 29 July 2020).

**(xxv) Impact of incorrect/inappropriate accounting on Revenue/Fiscal Deficit**

Impact on Revenue /Fiscal Deficit of the State Government consequent to the budgeting and booking under incorrect expenditure and revenue heads (details given in preceding paragraphs) is given below:

*(₹ in crore)*

Paragraph No.	Item	Impact on Revenue Deficit	Impact on Fiscal Deficit
		Understatement	Understatement
1 (v)	Classification of Revenue Expenditure as Capital Expenditure	14.70	-
3 (vii) (a)	Non contribution to Consolidated Sinking Fund	1,208.07	1,208.07
3 (vii) (b)	Non transfer of Guarantee commission collected to Guarantee Redemption Fund	150.80	150.80
3 (vii) (b)	Shortfall/ Non transfer of contribution to the Guarantee Redemption Fund	134.17	134.17
3 (ix)	Non provision of interest on interest bearing Reserve Funds and Deposits i.e. SDRF	144.32	144.32
3(xi)	Un-recouped amount of the Contingency Fund.	75.00	75.00

Paragraph No.	Item	Impact on Revenue Deficit	Impact on Fiscal Deficit
		Understatement	Understatement
3(xv)	Resumption of funds from the STSBs	1,402.79	1,402.79
3(xix) (a)	Non-transfer of the proceeds of Labour Cess to the concerned Welfare Boards	0.01	0.01
<b>Total understatement</b>		<b>3,129.86</b>	<b>3,115.16</b>

Annexure A  
(Referred to Para 1 (ii) of Notes to Accounts on Page 55)  
**Book Adjustments**  
(i) Periodical Adjustments

Sl. No.	Book Adjustment	Heads of Account		Amount (in crore)	Remarks
		From	To		
1	Interest Payments	2049-Interest Payments	8009-State Provident Funds 01-Civil 101-General Provident Funds	2,324.87	Interest on various Provident Funds.
2	Interest Payments	2049-Interest Payments	8009-State Provident Funds 01-Civil 104-All India Services Provident Fund	3.48	Interest on All India Services Provident Fund
3	Interest Payments	2049-Interest Payments	8011-Insurance and Pension Funds 105-State Government Insurance Fund	548.40	Transfers to Insurance and Pension Funds.
4	Transfer to/from Reserve Fund	8229-Development and Welfare Funds 114-Mines Welfare Funds	2230-Labour and Employment	0.30	Expenditure met from Kerala Mining Area Welfare Fund
5	Transfer to/from Reserve Fund	8229-Development and Welfare Funds 123-Consumer Welfare Funds	3456-Civil Supplies	0.01	Expenditure met from Consumer Welfare Fund, constituted for providing financial assistance to promote and protect welfare of consumers.

Sl. No.	Book Adjustment	Heads of Account		Amount (in crore)	Remarks
		From	To		
6	Transfer to/from Reserve Fund	2245- Relief on account of Natural Calamities	8121-General and Other Reserve Funds	225.00	Transfers to Kerala State Disaster Response Fund.
7	Transfer to/from Reserve Fund	8121-General and Other Reserve Funds 122-State Disaster Response Fund	2245- Relief on account of Natural Calamities	1,811.64	Expenditure met from Kerala State Disaster Response Fund.
8	Transfer to/from Reserve Fund	2406-Forestry and Wildlife	8229- Development and Welfare Funds 200-Other Development and Welfare Funds	12.45	Transfers to Kerala Forest Development Fund.
9	Transfer to/from Reserve Fund	8229- Development and Welfare Funds 200-Other Development and Welfare Funds	2406-Forestry and Wildlife	4.25	Expenditure met from Kerala Forest Development Fund for maintaining Softwood trees and other species and for forest research.
10	Transfer to/from Reserve Fund	8229- Development and Welfare Funds 200-Other Development and Welfare Funds	2210-Medical and Public Health	6.66	Expenditure met from Asset Maintenance Fund.

Sl. No.	Book Adjustment	Heads of Account		Amount (in crore)	Remarks
		From	To		
11	Transfer to/from Revolving Fund	8443-Civil Deposits 106-Personal Deposits	2406-Forestry and Wildlife	8.82	Expenditure met from Kerala Forest Revolving Fund for Teak and Pulpwood maintained for the purpose of raising and maintenance of Teak and Pulpwood plantations.
12	Adjustment of Interest	2701-Medium Irrigation	0049-Interest Receipts	0.53	Adjustment of interest on capital expenditure on Medium Irrigation Schemes (Commercial)
13	Adjustment of Interest	2700-Major Irrigation	0049-Interest Receipts	11.85	Adjustment of interest on capital expenditure on Major Irrigation Scheme (Commercial).
14	Establishment share	4700-Capital Outlay on Major Irrigation	2700-Major Irrigation	3.85	Adjustment of share of common establishment expenses to various Major Irrigation Schemes (Non Commercial)
15	Establishment share	4216-Capital Outlay on Housing and various Capital Major heads	2059-Public Works	0.64	Adjustment of share of common establishment and Tools and Plant Charges to various Works.



Sl. No.	Book Adjustment	Heads of Account		Amount (in crore)	Remarks
		From	To		
16	Establishment share	4711-Capital Outlay on Flood Control Projects	2701-Medium Irrigation	5.03	Adjustment of share of common establishment charges to various Works.
17	Establishment and Tools and Plant share	4701-Capital Outlay on Medium Irrigation	2701-Medium Irrigation	0.40	Adjustment of share of common establishment and Tools and Plant charges to various Medium Irrigation Schemes (Non-Commercial).
18	Establishment and Tools and Plant share	4702-Capital Outlay on Minor Irrigation	2702-Minor Irrigation	23.21	Adjustment of share of common establishment and Tools and Plant Charges to various Minor Irrigation Schemes.
19	Establishment and Tools and Plant share	5054-Capital Outlay on Roads and Bridges	3054-Roads and Bridges	310.62	Adjustment of share of common establishment and Tools and Plant Charges to various Works.
20	Adjustment of Pension Contribution	2701-Medium Irrigation	0071-Contributions and Recoveries towards Pension and Other Retirement Benefits	0.04	Adjustment of Pension Contribution of staff working in Medium Irrigation Schemes (Commercial)

Sl. No.	Book Adjustment	Heads of Account		Amount (in crore)	Remarks
		From	To		
21	Adjustment of Pension Contribution	2700-Major Irrigation	0071-Contributions and Recoveries towards Pension and Other Retirement Benefits	0.05	Adjustment of Pension Contribution of staff working in Major Irrigation Schemes (Commercial).
22	Establishment of Share Debit	5075-Capital Outlay on Other Transport Services	2701-Medium Irrigation	2.48	Adjustment of Share of common Establishment and Tools and Plant charges to various Medium Irrigation Schemes (Commercial)
23	Establishment of Share Debit	2700-Major Irrigation	2700-Major Irrigation	1.09	Adjustment of Share of common Establishment and Tools and Plant charges to various Major schemes Irrigation (Commercial)
24	Establishment of Share Debit	2700-Major Irrigation	2700-Major Irrigation	0.21	Adjustment of Share of common Establishment and Tools and Plant charges to various Major Irrigation Schemes (Non Commercial)

Sl. No.	Book Adjustment	Heads of Account		Amount (in crore)	Remarks
		From	To		
25	Establishment of Share Debit	2701-Medium Irrigation	2701-Medium Irrigation	0.89	Adjustment of Share of common Establishment and Tools and Plant charges to various Medium Irrigation Schemes (Commercial)
26	Establishment of Share Debit and Tools and Plant charges	4059-Capital Outlay on Public Works	2059-Public Works	19.43	Adjustment of Share of Establishment and Tools and Plant charges on Public Works
27	Establishment of Share Debit and Tools and Plant charges	2216-Housing	2059-Public Works	3.69	Adjustment of Share of Common Establishment and Tools and Plant charges to various works
28	Establishment of Share Debit and Tools and Plant charges	Other Major Capital Heads (MJH - 4058, 4202, 4210, 4225, 4235, 4403, 5452, 5475)	2059-Public Works	80.70	Adjustment of Share of Common Establishment and Tools and Plant charges to various works
29	Establishment of Share Debit and Tools and Plant charges	4711- Capital Outlay on Flood Control Projects	2711- Flood Control Projects	1.62	Adjustment of Share of Common Establishment and Tools and Plant charges to various works

Sl. No.	Book Adjustment	Heads of Account		Amount (in crore)	Remarks
		From	To		
30	Adjustment of Pension Contribution	2235-Social Security and Welfare	0071- Contribution and Recoveries towards Pension and Other Retirement benefits	2.23	Apportionment of Pension Contribution of Kerala State Insurance Department
31	Family Benefit Scheme	2235-Social Security and Welfare	8011-Insurance and Pension Funds102-Family Pension Funds	20.45	Adjustment of Contribution or disbursement of claims under Family Benefit Scheme
32	Adjustment of Pension Contribution	8011-Insurance and Pension Funds105-State Government Insurance Fund	2235-Social Security and Welfare	1.53	Transfer of Management Expenses and Pension Contribution of Other Insurance Schemes
33	Adjustment of Collection charges	2040-Taxes on Sales, Trade etc	2020-Collection of Taxes on Income and Expenditure	@	Adjustment of proportionate collection charges of Agricultural Income Tax initially debited to Taxes on sales, Trade etc
34	Adjustment of Commission paid to agents	2075-Miscellaneous General Services	0075-Miscellaneous General Services	420.92	Adjustment of commission paid to Lottery agents out of the sale proceeds of Lottery tickets
35	Transfer of funds	2202-General Education	8229-200	15.83	Transfer of grants to Asset Maintenance Fund

@ Amount negligible

Sl. No.	Book Adjustment	Heads of Account		Amount (in crore)	Remarks
		From	To		
36	Transfer of funds	2203-Technical Education	8229-200	26.12	Expenditure met from Asset Maintenance Fund
37	Transfer of funds	3475	8229	0.29	Transfer of grants to Agricultural Rehabilitation Fund
38	Transfer of funds	2230 - Labour & Employment	8229-114	0.30	Expenditure met from Mining Area Welfare Fund
39	Transfer of funds	2070 - Other Administrative Services	8229-200	0.09	Expenditure met from Asset Maintenance Fund
40	Interest adjustment	2049-Interest Payments	8121-General and Other Reserve Funds 122-State Disaster Response Fund	24.27	Arrears of interest on uninvested balances in the SDRF kept under Public Account for the years 2015-16 to 2017-18.

(ii) Other Adjustments

Sl. No.	Book Adjustment	Heads of Account		Amount (₹ in crore)	Remarks
		From	To		
1	Share of Expenditure Received	2210-Medical and Public Health	0210-Medical and Public Health	3.73	Share of expenditure received from Employees State Insurance Corporation
2	Sale of Ration	1456-Civil Supplies	4408-Capital Outlay on Food, Storage and Warehousing	0.63	Receipt on Account of Sale of Ration.

**Annexure B**

*(Referred to Para 2 (iii) of Notes to Accounts on Page 59)*

**List of Chief Controlling Officers / Controlling Officers who have not reconciled the expenditure figures during 2019-20**

<b>Sl. No.</b>	<b>Name of Chief Controlling Officer</b>	<b>Major Head</b>	<b>Expenditure (₹ in crore)</b>
1	The Principal Secretary to Government, General Administration Department	2013,2052, 2235,2251,3451,4215	431.93
2	The Additional Chief Secretary to Government, Finance Department.	5475	249.96
3	The Secretary to Government, Electronics and Information Technology	3451,4859	80.71
4	The Additional Chief Secretary, Water Resources Department	2215	185.78
5	The Secretary, Revenue Department	2250	49.09
6	The Secretary to Government Health and Family Welfare Department.	2210,4210	952.65
7	The Secretary to Government, Science & Technology Department	2415,3425	69.90
8	The Secretary, Transport Department.	3055	0.70
9	Director of Panchayat	3454,2235	17.10
10	The Chief Electoral Officer, Election Department	2015	190.39
11	The Commissioner, Land Revenue	2047	1.81
12	The Director of Treasuries.	2054,2235	273.70

<b>Sl. No.</b>	<b>Name of Chief Controlling Officer</b>	<b>Major Head</b>	<b>Expenditure (₹ in crore)</b>
13	The Director, Local Fund Audit Department.	2054	86.69
14	The Chief Engineer, Buildings and Local Works, Public Works Department.	4210	75.80
15	The Secretary to Government, LSG Department	2251	0.34
16	The Director, General Education Department.	2235	8.42
17	The Director of Culture	2205	68.33
18	Secretary to Government, Higher Education Department	2204	0.52
19	The Director of Health Services.	2211	593.66
20	Additional Chief Secretary, Water Resources Department	2052	0.16
21	The Director of Urban Affairs.	3054	651.01
22	The Labour Commissioner	2230,4250	6.36
23	The Director of Scheduled Caste's Development.	2225	1,028.09
24	The Director of Scheduled Tribe's Development.	2225,4225	424.46
25	The Director of Social Justice	2235,4235	0.75
26	The Director of Economics & Statistics	2852	0.71
27	The Director of Agriculture	2401,4401,4435	1,031.03



<b>Sl. No.</b>	<b>Name of Chief Controlling Officer</b>	<b>Major Head</b>	<b>Expenditure (₹ in crore)</b>
28	The Director of Industries and Commerce	4885	122.37
29	The Director of Coir Development	2851	67.87
30	The Director of State Water Transport	3056,5056	59.80
31	The Secretary to Government, Department of NORKA	2230	63.49

Annexure C  
(Referred to Para 3 (iii) of Notes to Accounts on Page 64)

<b>GUARANTEE COMMISSION - 2019-20</b>			
	<b>Name of the Institution</b>	<b>Total Amount of Guarantee Commission Paid during 2019-20 (₹ in crore)</b>	<b>Guarantee Commission Outstanding as on 31 March 2020 (₹ in crore)</b>
1	Kerala State Road Transport Corporation		51.23
2	Kerala Financial Corporation	2.86	0.82
3	Kerala Urban and Rural Development Finance Corporation Limited		20.10
4	Kerala State Warehousing Corporation	0.02	
5	Kerala Small Industries Development Corporation Limited		57.93
6	Kerala State Co-operative Agricultural And Rural Development Bank Limited	40.06	43.83
7	Kerala State Co-operative Marketing Federation Limited		2.85
8	Kerala State Co-operative Consumer Federation Limited	0.10	
9	Kerala State Co-operative Consumer Federation for Fisheries Development Limited (MATSYAFED)	1.32	
10	Malappuram Co-operative Spinning Mills		0.05
11	The Quilon Co-operative Spinning Mills Limited		0.32
12	Priyadarsini Co-operative Spinning Mills		0.06
13	Kerala Cashew Workers Apex Co-operative Society		0.30
14	KSFE Staff Co-operative society		0.06
15	Kerala State Co-operative Hospital Complex and Centre for Advanced Medical Studies Limited		13.49
16	National University of Advanced Legal Studies		1.37

<b>GUARANTEE COMMISSION - 2019-20</b>			
	<b>Name of the Institution</b>	<b>Total Amount of Guarantee Commission Paid during 2019-20 (₹ in crore)</b>	<b>Guarantee Commission Outstanding as on 31 March 2020 (₹ in crore)</b>
17	Kerala Water Authority	0.38	28.04
18	Kerala Industrial Infrastructure Development Corporation (KINFRA)	0.96	
19	Kerala State Financial Enterprises	65.40	
20	Kerala State Development Corporation for SC and ST Limited	0.14	
21	Kerala Electrical and Allied Engineering Company Limited		0.34
22	Traco Cable Company Limited		0.69
23	Kerala State Textile Corporation Limited	0.01	0.01
24	Kerala Transport Development Finance Corporation	7.61	
25	Kerala State Women's Development Corporation Limited	2.13	
26	Kerala State Palmyrah Products Development and Workers' Welfare Corporation Limited		0.06
27	Kerala State Backward Classes Development Corporation Limited	5.59	0.07
28	Kerala Artisans Development Corporation Limited	0.02	
29	Handicrafts Development Corporation of Kerala Limited	0.03	
30	Metal Industries Limited	0.01	
31	Kerala Agro Industries Corporation		0.08
32	Kerala Minorities Development Corporation	0.31	

<b>GUARANTEE COMMISSION - 2019-20</b>			
	<b>Name of the Institution</b>	<b>Total Amount of Guarantee Commission Paid during 2019-20 (₹ in crore)</b>	<b>Guarantee Commission Outstanding as on 31 March 2020 (₹ in crore)</b>
33	Kerala Automobiles Limited		0.30
34	The Travancore Rayons Limited		10.33
35	Kerala Khadi and Village Industries Board		9.41
36	Kerala Electronics Development Corporation		15.81
37	Greater Cochin Development Authority		2.87
38	Kerala State Cashew Development Corporation		7.14
39	Kerala Handicapped Persons Welfare Corporation Limited	0.55	0.04
40	Kerala Infrastructure Investment Fund Board	23.30	
41	Kochi Metro Rail Limited		2.23
	<b>TOTAL</b>	<b>150.80</b>	<b>269.83</b>

Annexure D  
(Referred to Para 3 (v) of Notes to Accounts on Page 65)

**Adverse Balance position 2019-20**

(₹ in crore)

Sl. No.	Major Head	Sub Major Head	Minor Head	Sub Head	Opening Balance as on 01.04.2019	DR	CR	Closing balance as on 31.03.2020
1	6217	03	192	88	-0.02			-0.02
2	6404	00	190	98	-0.04			-0.04
3	6408	02	195	89	0.01		0.01	@
4	6425	00	107	92	(@)		0.08	-0.08
5	6425	00	108	50	(@)		0.01	-0.01
6	6425	00	108	45	(@)		(@)	(@)
7	6851	00	101	99	-0.41			-0.41
8	6851	00	102	86	(@)		(@)	(@)
9	6851	00	102	93	(@)		(@)	(@)
10	6851	00	102	96	0.50		1.30	-0.80
11	6851	00	102	99	(@)		0.01	-0.01
12	6851	00	103	90	(@)		(@)	(@)
13	6851	00	195	79	-0.02			-0.02
14	6851	00	200	97	-0.41			-0.41
15	6851	00	200	98	(@)			(@)
16	6885	60	800	98	0		2.65	-2.65
17	6885	60	800	95	-0.08			-0.08

<b>Sl. No.</b>	<b>Major Head</b>	<b>Sub Major Head</b>	<b>Minor Head</b>	<b>Sub Head</b>	<b>Opening Balance as on 01.04.2019</b>	<b>DR</b>	<b>CR</b>	<b>Closing balance as on 31.03.2020</b>
		<b>Total</b>			<b>(*)-0.47</b>		<b>4.06</b>	<b>-4.53</b>

(@) Amount negligible

(\*) Variation in figures with respect to closing balance for the year 2018-2019 is due to incorporation of account adjustment effected under various heads of account during the year.

Sl. No.(7) to (17) relates to Industries Department (₹4.38 crore).

Annexure E  
(Referred to Para 3 (viii) of Notes to Accounts on Page 70)

**Reserve Funds not bearing interest having ‘nil’ balances**

<b>Sl. No.</b>	<b>Reserve Funds</b>
1	8229 Development and Welfare Funds 104 Development Funds for Animal Husbandry purposes 99 World food programme – Contribution to W.F.F-Maize fund
2	8229 Development and Welfare Funds 200 Other Development and Welfare funds 99 Fishermen’s Relief Fund
3	8229 Development and Welfare Funds 200 Other Development and Welfare funds 98 Kerala State Poor Housing Fund
4	8229 Development and Welfare Funds 200 Other Development and Welfare funds 96 The Kerala Cashew workers Welfare Fund
5	8235 General and other Reserve Funds 103 Religious and Charitable Endowment Funds 99 Hindu Religious and Charitable Endowment Fund

Annexure F  
(Referred to Para 3 (x) of Notes to Accounts on Page 70)

(₹ in crore)

Name of Minor Head	2017-18		2018-19		2019-20	
	Dr.	Cr.	Dr.	Cr.	Dr.	Cr.
8658-Suspense Account						
101-PAO Suspense	234.37	-24.42	307.76	14.87	333.57	-8.72
Net	Dr. 258.79		Dr. 292.89		Dr. 342.29	
102-Suspense Account (Civil)	1,036.51	814.63	96.74	-334.76	21.21	-344.83
Net	Cr.-221.88		Cr.-431.50		Cr.-366.04	
107-Cash Settlement Suspense	44.18	0.00	43.10	0.00	20.03	0.00
Net	Dr. 44.18		Dr. 43.10		Dr. 20.03	
110-Reserve Bank Suspense (CAO)	14.44	15.22	97.38	85.19	-9.19	-78.31
Net	Dr.-0.78		Dr. 12.19		Dr. 69.12	
8782-Cash Remittances and adjustments between officers rendering accounts to the same Accounts Officer						
102-Public Works Remittances	3,686.49	3,041.27	2,107.44	1,429.28	4,549.28	3,849.35
Net	Dr.645.22		Dr.678.16		Dr.699.93	
103-Forest Remittances	264.39	209.92	132.78	88.07	47.59	5.75
Net	Dr. 54.47		Dr.44.71		Dr.41.84	



## Annexure G

*(Referred to Para 3 (xx) of Notes to Accounts on Page 75)*

### Details of incomplete project/works aged 5 years and more

<b>Project/ Works</b>	<b>Total No. of Project/ Works</b>	<b>Escalation in cost (₹ in crore)</b>	<b>Remarks</b>
Fishing Harbour	3	15.54	Out of the three incomplete project/works the escalation in cost has been provided by the division in only one case
Canals	1		Revised cost not provided by the division.
Anti sea erosion	5	3.14	Out of the five incomplete project/works the revised cost has been provided by the division in two cases. Among these only in one case there is escalation in cost.
Irrigation	3	0.06	Out of the three incomplete project/works the escalation in cost has been provided by the division in only one case.
Buildings	10	9.83	Out of the ten incomplete project/works the escalation in cost has been provided by the division in two cases.

<b>Project/ Works</b>	<b>Total No. of Project/ Works</b>	<b>Escalation in cost (₹ in crore)</b>	<b>Remarks</b>
Bridges	17	8.93	Out of the seventeen incomplete project/works the escalation in cost has been provided by the division in only one case
Roads	23	8.32	Out of the twenty three incomplete project/works the escalation in cost has been provided by the division in three cases.
National Highways	1	3.39	
<b>Total</b>	<b>63</b>	<b>49.21</b>	

## ANNEXURE H

*(Referred to Para 3(xxi) of Notes to Accounts on Page 75)*

**Details of Grant/Loan given to Public Sector Undertakings whose  
accounts have not been finalized**

Sl No	Name of the PSU	Year upto which Accounts finalised	Amount of grant for the year 2019-20 (₹ in crore)	Amount of loan for the year 2019-20 (₹ in crore)
1	Kerala State Small Industries Development Corporation Limited	2013-14		3.50
2	Kerala State Bamboo Corporation Limited	2014-15		3.00
3	Travancore Titanium Products Limited	2015-16		2.50
4	Forest Industries (Travancore) limited	2016-17		2.00
5	Kerala State Electronic Development Corporation Limited	2016-17		1.41
6	Trivandrum Spinning Mills Limited	2016-17		1.00

<b>Sl No</b>	<b>Name of the PSU</b>	<b>Year upto which Accounts finalised</b>	<b>Amount of grant for the year 2019-20 (₹ in crore)</b>	<b>Amount of loan for the year 2019-20 (₹ in crore)</b>
7	Kerala State Textiles Corporation Limited	2014-15		17.40
8	Travancore Cements Limited	2016-17		1.82
9	Kerala State Poultry Development Corporation Limited	2014-15	3.35	
10	Kerala state Civil Supplies Corporation Limited	2015-16	3.00	
11	Kerala Medical Services Corporation Limited	2013-14	307.07	
12	Kerala State Road Transport Corporation	2014-15		987.37
13	Kerala State Women's Development Corporation	2016-17	0.33	

Sl No	Name of the PSU	Year upto which Accounts finalised	Amount of grant for the year 2019-20 (₹ in crore)	Amount of loan for the year 2019-20 (₹ in crore)
14	Kerala Livestock Development Board	2014-15	10.00	
15	Kerala State Handicapped Person's Welfare Corporation Limited	2014-15	3.79	
16	Kerala State warehousing Corporation	2018-19		0.45
	<b>Total</b>		<b>327.54</b>	<b>1,020.45</b>

Annexure I  
(Referred to Para 3 (xxiii) of Notes to Accounts on Page 76)

**Expenditure on Ecology and Environment under MH-3435**

(₹ in crore)

Major Head	Sub Major Head	Minor Head	Sub Head	Detailed Head	Object Head	OBJH Description	2017-18		2018-19		2019-20	
							Budget Estimate	Expenditure	Budget Estimate	Expenditure	Budget Estimate	Expenditure
3435	03	003	98	00	00		1.14	1.14	0.44	0.44	0.44	0.44
3435	03	101	87	00	00		0	0	1.18	4.10	0	0
3435	03	101	89	00	00		3.90	3.90	0	0	0	0
3435	03	101	93	01	00		0.13	0.13	0	0	0	0
3435	03	101	99	00	00		5.90	5.90	6.04	5.82	3.08	2.83
3435	03	102	87	00	00		1.7	1.38	0.65	0.38	2.03	1.92
3435	03	102	89	00	01	Salaries	1.02	1.10	1.47	1.49	1.51	1.52
3435	03	102	89	00	02	Wages	0.11	0.14	0.06	0.06	0.05	0.05
3435	03	102	89	00	04	Travel Expenses	0.01	0.01	@	@	0.02	0.02
3435	03	102	89	00	05	Office Expenses	0	0	@	@	0.01	0.01

@Amount negligible

Major Head	Sub Major Head	Minor Head	Sub Head	Detailed Head	Object Head	OBJH Description	2017-18		2018-19		2019-20	
							Budget Estimate	Expenditure	Budget Estimate	Expenditure	Budget Estimate	Expenditure
3435	03	102	89	00	06	Rent, Rates and Taxes	0	0	0.17	0.17	0.19	0.19
3435	03	102	89	00	21	Motor Vehicles	0	0	@	@	@	@
3435	03	102	89	00	45	P.O.L	0	0	@	@	@	@
3435	03	102	89	00	97	Hire Charges of Motor Vehicles	0.04	0.04	0.06	0.06	0.04	0.05
3435	03	102	94	00	00		@	0	0	0	0	0
3435	03	103	97	00	00		0	0	0.40	0.40	0.37	0.37
3435	03	103	99	00	00		0.35	0.35	0.37	0.37	0.13	0.13
3435	03	911	99	00	00		0	-0.06	0	0	0	-0.95
3435	03	911	99	00	00		0	0	0	-0.25	0	0
3435	04	103	95	00	01	Salaries	0.28	0.30	0.27	0.27	0.25	0.25
3435	04	103	95	00	02	Wages	0.02	0	0.01	0.01	0.01	0.01
3435	04	103	95	00	04	Travel Expenses	0.01	0.01	0	0	0	0
3435	04	103	95	00	05	Office Expenses	0.01	0.01	0.01	0.01	@	@
3435	04	103	95	00	06	Rent, Rates and Taxes	0.01	0.01	0.01	0.01	@	@

@Amount negligible

Major Head	Sub Major Head	Minor Head	Sub Head	Detailed Head	Object Head	OBJH Description	2017-18		2018-19		2019-20	
							Budget Estimate	Expenditure	Budget Estimate	Expenditure	Budget Estimate	Expenditure
3435	04	103	95	00	99	Information Technology	@	@	@	@	0	0
3435	04	103	96	00	00		4.17	4.17	9.88	9.85	1.02	1.02
3435	04	104	98	00	00		2.19	2.19	0.59	0.59	0.69	0.58
3435	04	104	99	00	00		1.52	1.52	1.25	1.25	0.85	0.85
3435	04	911	99	00	00		0	0	0	0	0	-0.03
3435	04	911	99	01	00		0	0	0	0	0	-2.46
3435	04	911	99	99	00		0	0	0	0	0	-0.39
3435	60	800	93	00	31	Grant-in-Aid - General - Salary	0	0	0	0	0.44	0.44
3435	60	800	93	00	36	Grant-in-Aid - General - Non Salary	0	0	0	0	0.01	0.01
3435	60	800	99	00	04	Travel Expenses	0	0	0.02	0.02	0.03	0.03
3435	60	800	99	00	05	Office Expenses	0.03	0.03	0.03	0.03	0.03	0.03
3435	60	800	99	00	06	Rent, Rates and Taxes	0.04	0.04	0.03	0.03	0.03	0.03
3435	60	800	99	00	21	Motor Vehicles	0.01	0.01	0.01	0.01	@	@
3435	60	800	99	00	34	Other Charges	0.47	0.47	0.51	0.51	0.41	0.41
3435	60	800	99	00	45	P.O.L	0.02	0.02	0.01	0.01	0.01	0.01
TOTAL							23.08	22.81	23.47	25.64	11.65	7.37

@Amount negligible





© COMPTROLLER AND  
AUDITOR GENERAL OF INDIA  
2021  
[www.cag.gov.in](http://www.cag.gov.in)

[www.agker.cag.gov.in](http://www.agker.cag.gov.in)

