

GOVERNMENT OF UTTAR PRADESH

ACCOUNTS AT A GLANCE 2009-2010

PRINCIPAL ACCOUNTANT GENERAL (Accounts and Entitlements) UTTAR PRADESH

Preface

This is the Twelth issue of our annual publication 'Accounts at a Glance'.

The Annual Accounts of the State Government are prepared and examined under the directions of the Comptroller and Auditor General of India (C&AG) in accordance with the requirements of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971 read with the provisions of the Uttar Pradesh Re-organisation Act, 2000 for being laid before the Legislature of the State. The Annual Accounts consist of (a) Finance Accounts and (b) Appropriation Accounts. Finance Accounts are summary statements of accounts under the Consolidated Fund, Contingency Fund and the Public Account. The Appropriation Accounts record the Grant-wise expenditures against provisions approved by State Legislature and offer explanations for variations between the actual expenditure and the funds provided. The Accountant General (Accounts and Entitlements) prepares the State Finance Accounts and the Appropriation Accounts.

'Accounts at a Glance' provides a broad overview of Governmental activities, as reflected in the Finance Accounts and the Appropriation Accounts. The information is presented through brief explanations, statements and graphs.

We look forward to suggestions that would help us in improving the publication.

(Mala Sinha)

Principal Accountant General (A&E)-I Uttar Pradesh

Allahabad

Date: 03.03. 2011

OVERVIEW

The monthly accounts of the State Government are compiled and consolidated from the accounts submitted by the District Treasuries, Public Works and Forest Divisions, etc., to the Accountant General (Accounts and Entitlements). Besides, the Finance Accounts and the Appropriation Accounts are prepared annually by the Accountant General under the directions of the Comptroller and Auditor General of India in accordance with the requirements of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971.

The accounts of Government are kept in the following three parts:

Part I Consolidated Fund
Part II Contingency Fund
Part III Public Account

There are two main divisions under the Consolidated Fund:

The Revenue division (Revenue Account) deals with the proceeds of taxation and other receipts classed as revenue and the expenditure met there from, the net result of which represents the revenue surplus or deficit for the year.

In the Capital division, the section 'Receipt Heads (Capital Account)' deals with receipts of capital nature, which cannot be applied as a set-off to capital expenditure. The section 'Expenditure Heads (Capital Account)' deals with expenditure met usually from borrowed funds with the object of increasing concrete assets of a material and permanent character. It also includes receipts of capital nature intended to be applied as a set-off to capital expenditure. The section 'Public Debt, Loans and Advances, etc.', comprises loans raised and their repayments by the Government such as 'Internal Debt' and 'Loans and Advances' made (and their recoveries) by the Government.

In the Contingency Fund, the transactions connected with Contingency Fund established under Article 267 of the Constitution of India are recorded.

In the Public Account, the transactions relating to 'Debt' (other than those included in Part I), 'Deposits', 'Advances', 'Remittances' and 'Suspense' are recorded.

Annual Accounts of the Government of Uttar Pradesh for the year 2009-2010 have been presented to the State Legislature on 4th February, 2011. Audit Reports of the Comptroller and Auditor General of India for the year 2009-2010 will also to be presented separately.

Finance Accounts

Finance Accounts present the accounts of receipts and outgoings of the Government for the year together with the financial results disclosed by the revenue and capital accounts, the accounts of the public debts and the liabilities and assets as worked out from the balances recorded in the accounts.

During 2009-2010 total receipts amounted to ₹ 115406.69 crore comprising ₹ 96420.95 crore revenue receipts (₹ 65674.27 crore Tax revenue, ₹ 13601.09 crore Non-Tax revenue and ₹ 17145.59 crore Grants-in-aid and Contributions), and ₹ 18985.74 crore capital receipts (₹ 293.08 crore towards recovery of Loans and Advances and ₹ 18692.66 crore on account of net receipts of borrowings and other liabilities).

Disbursements during the year were $\stackrel{?}{\underset{?}{?}}$ 115406.69 Crore comprising $\stackrel{?}{\underset{?}{?}}$ 89373.61 crore (77.44 percent) on revenue account and $\stackrel{?}{\underset{?}{?}}$ 26033.08 crore (22.56 percent) on capital account including disbursements of $\stackrel{?}{\underset{?}{?}}$ 941.85 crore towards Loans and Advances by the State Government.

Appropriation Accounts

Appropriation Accounts bring out the expenditure of the State Government against amounts voted and charged by the State Legislature. These comprise accounts of 48 charged Appropriations and 90 voted Grants.

Appropriation Acts, 2009 and 2010 had projected a gross expenditure of ₹ 155307.25 crore, including the Supplementary Grants totaling ₹ 10692.09 crore, voted by State Legislature during the year. An amount of ₹ 10118.18 crore was projected as recoveries in reduction of expenditure.

Appropriation Accounts 2009-2010 show disbursements aggregating ₹ 133795.83 crore against the aggregate budget provision of ₹155307.25 crore, resulting in savings of ₹ 21511.42 crore against Grants and Appropriations. Of this, ₹ 10063.54 crore (47 percent) was under the Grants controlled by Finance Department (Debt Services and Other Expenditure).

Recoveries in reduction of expenditure amounted to ₹ 10720.55 crore reflecting a decrease of ₹ 297.63 crore vis-à-vis budget estimates.

CHAPTER-II

HIGHLIGHTS OF ACCOUNTS

					Rupees in crore)
Sl.	Items	B.E 2009-2010	Actuals	Percentage	Percentage of *
No				of Actuals to B.E	Actuals to GSDP *
1	Tax Revenue	73114.20	65674.27	89.82	13.37
2	Non-Tax Revenue	5626.92	13601.09	241.71	2.77
3	Grants-in-aid & Contributions	15698.72	17145.59	109.22	3.49
4	Revenue Receipts (1+2+3)	94439.84	96420.95	102.10	19.63
5	Recovery of Loans & Advances	603.77	293.08	48.54	0.06
6	Other Receipts	-	-	-	-
7	Borrowings and Other Liabilities	23298.69	18692.66#	80.23	3.80
8	Capital Receipts (5+6+7)	23902.46	18985.74	79.43	3.86
9	Total Receipts (4+8)	118342.30	115406.69	97.52	23.49
10	Non-Plan Expenditure (NPE)	78091.72	80272.00(a)	102.79	16.34
11	NPE on Revenue Account	75482.86	73672.43	97.60	15.00
12	NPE on Interest Payments out of 11	11742.25	11988.46	102.10	2.44
13	NPE on Capital Account	2608.86	6599.57(a)	252.97	1.34
14	Plan Expenditure (PE)	40250.58	35134.69(b)	87.29	7.15
15	PE on Revenue Account	17383.79	15701.18	90.32	3.20
16	PE on Capital Account	22866.79	19433.51(b)	84.99	3.96
17	Total Expenditure (10+14)	118342.30	115406.69	97.52	23.49
18	Revenue Expenditure (11+15)	92866.65	89373.61	96.24	18.19
19	Capital Expenditure (13+16)	25475.65	26033.08(\$)	102.19	5.30
20	Revenue Surplus (+)/ Deficit (-) (4-18)	(+)1573.19	(+)7047.34	447.96	1.43
21	Fiscal Surplus (+)/ Deficit(-) (4+5+6-17)	(-)23298.69	(-)18692.66	80.23	(-)3.80

^{*} GSDP = ₹ 491301.56 crore (Advanced) (Source : Arth Evam Sankhya Prabhag, Rajya Niyojan Sansthan, Uttar Pradesh, Lucknow)

^(#) Net of E-Public Debt + Net of Part-II Contingency Fund + Net of Part-III Public Account. + Net of N-Cash Balance.

⁽a) Include Non-Plan disbursements of ₹ 732.82 crore towards Loans and Advances by State Government.

⁽b) Include Plan disbursements of ₹ 209.03 crore towards Loans and Advances by State Government.

^(\$) Thus it includes disbursements of ₹ 941.85 crore towards Loans and Advances by State Government.

Receipts and Disbursements

Total receipts as well as disbursements during the year were ₹ 115406.69 crore. This was 97.52 percent of the budget provision (₹ 118342.30 crore). The fiscal deficit during the year was ₹ 18692.66 crore against the projected figure of ₹ 23298.69 crore.

The following table summarises the Accounts for 2009-2010.

(Rupees in crore)

Total Receipts	115406.69	Total	115406.69 (\$)
		Disbursements	
Revenue Receipts	96420.95	Revenue	89373.61
	(83.55 percent)	Disbursements	(77.44 percent)
Capital Receipts	18985.74	Capital	26033.08
	(16.45 percent) (#)	Disbursements	(22.56 percent)(\$)

- (#) Includes recovery of Loans and Advances of the State Government and net receipts of borrowings and other liabilities.
- (\$) Includes disbursements of ₹ 941.85 crore towards Loans and Advances by State Government.

RECEIPTS

Revenue Receipts

Gross Tax Revenue of ₹ 65674.27 crore and Non-Tax Revenue of ₹ 13601.09 crore formed 13.37 percent and 2.77 percent respectively of the GSDP. Major contributions to revenue came from Share of net proceeds of Union Taxes ₹ 31796.67 crore (6.47 percent), Taxes on Sales, Trade etc. ₹ 20825.18 crore (4.24 percent) and Grants from the Central Government ₹ 17141.24 crore (3.49 percent) (ratio to GSDP indicated in parenthesis).

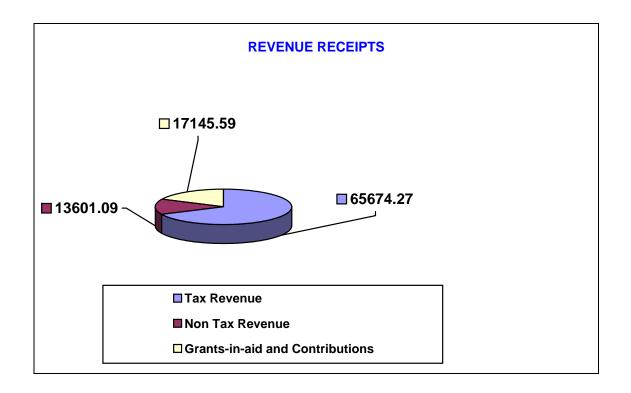
Net tax receipts during the year were less than the budget estimates by ₹ 7439.93 crore, mainly on account of less collection under Customs, Taxes on Sales, Trade etc, Taxes on Goods and Passengers, Stamp and Registration fees and Service Tax. The shortfall was partly offset by higher collection under Taxes on Vehicles and Land Revenue.

Share of tax revenue, non-tax revenue and grants-in-aid and contributions to total revenue receipts is given below:

Revenue Receipts and Grants in Aid and Contributions

		(Rupces in crore)
Components	Actuals	Percentage to total
		Revenue Receipts
A. Tax Revenue	65674.27	68.11
Taxes on Income and Expenditure *	20395.89	21.15
Taxes on Property and Capital Transactions	5254.98	5.45
Taxes on Commodities and Services	40023.40	41.51
B. Non-tax Revenue	13601.09	14.11
Fiscal Services	0.01	0.00
Interest Receipts, Dividends and Profits	630.84	0.65
General Services	8482.11	8.80
Social Services	2621.75	2.72
Economic Services	1866.38	1.94
C. Grants-in-aid and Contributions	17145.59	17.78
TOTAL-REVENUE RECEIPTS	96420.95	100.00

^{(*} Share of Income Tax received from Union Government)



Capital Receipts

Compared to the revised estimates of ₹ 24527.51 crore (BE: ₹ 23902.46 crore), the actual receipts were ₹ 18985.74 crore resulting in an overall decrease ₹ 5541.77 crore in Capital Receipts. This was mainly under borrowings and other liabilities.

DISBURSEMENTS

Revenue Disbursements

Revenue Disbursements (net) were 18.19 percent of GSDP. These were less than the budget estimates by $\stackrel{?}{\stackrel{\checkmark}{}}$ 3493.04 crore due to less disbursements under Non-Plan ($\stackrel{?}{\stackrel{\checkmark}{}}$ 1810.43 crore) and Plan ($\stackrel{?}{\stackrel{\checkmark}{}}$ 1682.61 crore).

Capital Disbursements

Capital Disbursements were 5.30 percent of the GSDP. These were excess than the budget estimates by ₹ 557.43 crore due to less disbursements under Plan (₹ 3433.28 crore) and excess under Non-Plan (₹ 3990.71 crore).

Plan Disbursements

During the year 2009-2010, Plan Disbursements were ₹ 35134.69 crore, consisting of ₹ 15701.18 crore under Revenue and ₹ 19433.51 crore under Capital.

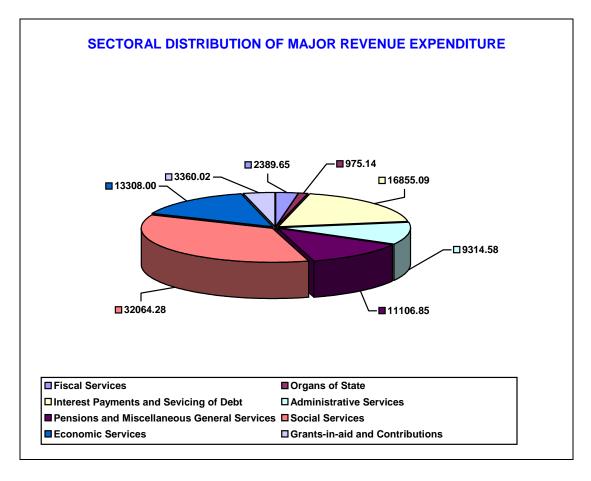
Non-Plan Disbursements

Non-Plan Disbursements during 2009-2010 were ₹ 80272.00 crore, consisting of ₹ 73672.43 crore under Revenue and ₹ 6599.57 crore under Capital.

Sectoral distribution of expenditure and its percentage to total revenue expenditure is given below.

SECTORAL DISTRIBUTION OF EXPENDITURE AND ITS PERCENTAGE TO TOTAL REVENUE EXPENDITURE

		(Rupees in crore
Components	Amount	Percentage to
		Total Revenue
		Expenditure
A. Fiscal Services	2389.65	2.67
(i) Collection of Taxes on Income and Expenditure		
(ii) Collection of Taxes on Property and Capital transactions	1222.11	1.37
(iii) Collection of Taxes on Commodities and Services	1155.49	1.29
(iv) Other Fiscal Services	12.05	0.01
B. Organs of State	975.14	1.09
C. Interest Payments and Servicing of debt	16855.09	18.86
D Administrative Services	9314.58	10.42
E. Pensions and Miscellaneous General Services	11106.85	12.43
F. Social Services	32064.28	35.88
G. Economic Services	13308.00	14.89
H. Grants-in-aid and Contributions	3360.02	3.76
TOTAL EXPENDITURE (REVENUE ACCOUNT)	89373.61	100.00



TREND OF EXPENDITURE

Trend of revenue expenditure in some important sectors between 2005-2006 and 2009-2010 (5 years) is given below.

STATEMENT OF EXPENDITURE IN SELECTED SECTORS

(Rupees in Crore)

								· 1		
Sector	2005-2006	percent to BE/RE	2006-2007	percent to BE/RE	2007-2008	percent to BE/RE	2008-2009	percent to BE/RE	2009-2010	percent to BE/RE
Social Services	15609.70	103/93	19248.06	100/96	23085.56	91/91	28546.01	104/90	32064.29	95/90
i) Education	8789.90	102/96	10704.44	101/99	11675.68	96/97	12944.34	103/92	16181.68	92/91
ii) Health & Family Welfare	2595.61	106/90	2820.16	89/88	3101.72	89/90	3703.05	91/84	4779.46	91/88
Economic Services	7755.84	114/92	9409.27	102/96	12037.40	97/96	14149.35	99/90	13308.00	92/90
i) Agriculture	1480.40	107/105	1848.72	113/107	2522.07	97/97	2917.39	75/75	2860.23	80/77
ii) Rural Development	2259.42	126/89	1974.24	85/85	2936.27	97/97	4507.79	130/104	3590.90	95/95
iii) Irrigation & Flood Control	1390.73	85/82	1919.72	90/91	2410.95	96/89	2713.15	91/91	2822.62	90/90
iv) Energy	1401.05	116/96	1869.80	170/115	1914.11	118/118	1650.83	102/102	1896.45	100/99
v) Transport	764.53	170/93	1335.07	91/91	1403.62	94/94	1439.37	91/91	1520.24	109/109
vi) General Economic Services	111.87	102/95	123.12	102/101	123.39	84/85	140.72	93/91	168.26	86/85

DEBTS AND LIABILITIES

Outstanding Public Debt at the end of 2009-2010 was ₹ 132523.80 crore, comprising internal debt of ₹ 113076.97 crore and loans and advances from Central Government amounting to ₹ 19446.83 crore. Other liabilities accounted for under Public Account amounted to ₹ 29229.01 crore (including ₹ 872.82 crore yet to be allocated between States of Uttar Pradesh and Uttarakhand).

The State also acts as a banker and trustee in respect of deposits like small savings collections, provident funds and deposits. There was an overall increase of ₹ 3870.11 crore in respect of such liabilities of State Government during 2009-2010. Interest payments on debt and other liabilities totaling ₹ 11988.46 crore constituted 13.41 percent of revenue expenditure of ₹ 89373.61 crore. Interest payments on Public Debts were ₹ 9954.35 crore (Internal Debt ₹ 8443.86 crore and Loans and Advances from Central Government ₹ 1510.49 crore) and ₹ 2034.11 crore on other liabilities. Expenditure on account of interest payments increased by ₹ 613.40 crore during the year 2009-2010.

Internal debt of ₹ 22206.41 Crore raised during 2009-2010 was mainly used for (i) discharge of debt obligations and (ii) payments of interest.

INVESTMENTS AND RETURNS

Total investments as share capital in non-financial Public Sector Undertakings (PSU) stood at ₹ 34275.02 crore at the end of 2009-2010. Dividends received during the year were ₹ 27.18 crore (i.e. 0.08 percent) on investment. During 2009-2010, investments in PSUs increased by ₹ 5319.76 crore, while dividend was decreased to the extent ₹ 22.36 crore only.

LOANS AND ADVANCES BY THE STATE GOVERNMENT

Total loans and advances made by the State Government at the end of 2009-2010 were ₹ 9662.53 crore (including unallocated balances of ₹ 17593.10 crore as on 8-11-2000 between Uttar Pradesh and Uttarakhand). Recovery of Principal amount aggregating ₹ 693.49 crore and interest on loans amounting to ₹ 52.77 crore was in arrears at the end of 31st March, 2010. These amounts are also inclusive of non-allocated balance as on 8-11-2000 between Uttar Pradesh and Uttarakhand.

Financial assistance to local bodies and others

Assistance to local bodies, etc., during 2009-2010 was ₹ 25053.52 crore. It increased from ₹ 10181.14 crore in 2005-2006 to ₹ 25053.52 crore in 2009-2010 (146.08 percent). Non-Government Primary and Secondary Schools, Urban Local Bodies and Panchayati Raj Institutions received the major portion (75.92 percent) of the total assistance during 2009-2010.

Commitments on account of incomplete Capital Works

During the year 2009-2010, total expenditure of ₹ 6655.74 crore was incurred by the Engineering Departments of the State on various projects which remained incomplete.

APPROPRIATION ACCOUNTS

The Appropriation Accounts of the Government of Uttar Pradesh for the year 2009-2010 present the accounts of sums expended in the year ended 31st March, 2010 compared with the sums specified in the Schedules appended to the Appropriation Acts passed under Articles 204 and 205 of the Constitution of India.

The Appropriation Accounts show that in the year 2009-2010, there was actual expenditure of ₹ 133795.83 crore, comprising ₹ 89472.97 crore Revenue Expenditure, ₹ 35712.42 crore Capital Expenditure, ₹ 7668.59 crore Repayment of Debt, and ₹ 941.85 crore Loans and Advances by the State Government. There were savings under Revenue/Capital/ Public Debt/Loans and Advances with reference to total grants allocated by the State Legislature.

Sl. No.	Nature of expenditure	Original grant	Supple- mentary grant	Re- appro- priation	Total	Actual expenditure	Savings(-) Excesses(+)
1	Revenue						
	Voted Charged	76447.54	2901.74	-	79349.28	72445.56	-6903.72
	Charged	16784.65	615.72	-	17400.37	17027.41	-372.96
2	Capital						
	Voted	31807.43	6959.33	-	38766.76	35299.75	-3467.01
	Charged	416.09	1.58	-	417.67	412.67	-5.00
3	Public Debt						
	Charged	17888.50	0.52	-	17889.02	7668.59	-10220.43
4	Loans and						
	Advances						
	Voted	1270.95	213.20	-	1484.15	941.85	-542.30
	Total	144615.16	10692.09	-	155307.25	133795.83	-21511.42

Details of persistent savings/excesses on a few selected grants/appropriations are given below:

TREND OF EXPENDITURE ON SELECTED GRANTS SHOWING PERSISTENT SAVINGS/EXCESSES

	SAVINGS/EXCESSES		
Year	<u>Grant No.</u>	Total	Percentage
	Major Head	allocation	of Savings/
		(Rupees	Excess to
		in crore)	total grant
			Saving (-)
			Excess (+)
2005-2006	36- Medical Departments (Public Health)	228.20	-18.38
2006-2007	36- Medical Departments (Public Health)	248.48	-23.49
2007-2008	36- Medical Departments (Public Health)	232.46	-22.97
2008-2009	36- Medical Departments (Public Health)	286.21	-25.89
2009-2010	36- Medical Departments (Public Health)	379.39	-13.16
2005-2006	45- Environment Department	162.81	-91.35
2006-2007	45- Environment Department	162.95	-98.20
2007-2008	45- Environment Department	175.26	-98.10
2008-2009	45- Environment Department	169.27	-98.27
2009-2010	45- Environment Department	15.60	-73.33
2005-2006	47-Techinical Education Department	148.52	-40.10
2006-2007	47-Techinical Education Department	119.96	-11.59
2007-2008	47-Techinical Education Department	183.01	-21.49
2008-2009	47-Techinical Education Department	256.11	-36.42
2009-2010	47-Techinical Education Department	548.88	-23.44
2005-2006	55- Public Work Department (Buildings)	38.67	+513.08
2006-2007	55- Public Work Department (Buildings)	54.98	+800.72
2007-2008	55- Public Work Department (Buildings)	87.51	+768.55
2008-2009	55- Public Work Department (Buildings)	80.35	+966.71
2009-2010	55- Public Work Department (Buildings)	73.22	+495.84
2005-2006	67- Legislative Council Secretariat	13.84	-11.12
2006-2007	67- Legislative Council Secretariat	16.56	-16.02
2007-2008	67- Legislative Council Secretariat	19.54	-23.11
2008-2009	67- Legislative Council Secretariat	19.43	-15.33
2009-2010	67- Legislative Council Secretariat	22.60	-14.91
2005-2006	75-Education Deptt.(State Council of Education Research & Trg.)	66.15	-10.65
2006-2007	75-Education Deptt.(State Council of Education Research & Trg.)	66.61	-30.62
2007-2008	75-Education Deptt.(State Council of Education Research & Trg.)	77.47	-11.93
2008-2009	75-Education Deptt.(State Council of Education Research & Trg.)	77.78	-18.63
2009-2010	75-Education Deptt.(State Council of Education Research & Trg.)	97.47	-16.08
2005-2006	81- Social Welfare Department (Tribal Welfare)	21.97	-49.87
2006-2007	81- Social Welfare Department (Tribal Welfare)	32.30	-44.85
2007-2008	81- Social Welfare Department (Tribal Welfare)	47.67	-52.53
2008-2009	81- Social Welfare Department (Tribal Welfare)	49.90	-44.09
2009-2010	81- Social Welfare Department (Tribal Welfare)	50.58	-38.61
2005-2006	83- Social Welfare Department (Special Component Plan for	2203.66	-26.81
2002 2000	Scheduled Castes)	2205.00	20.01
2006-2007	83- Social Welfare Department (Special Component Plan for	3657.72	-13.15
	Scheduled Castes)		10.10
2007-2008	83- Social Welfare Department (Special Component Plan for	5329.19	-11.86
	Scheduled Castes)	2.2.2	22.50
2008-2009	83- Social Welfare Department (Special Component Plan for	7700.52	-11.30
	Scheduled Castes)		
2009-2010	83- Social Welfare Department (Special Component Plan for	8538.25	-11.89
	Scheduled Castes)		
-	,		

Year	Grant No.	Total	Percentage
	Major Head	allocation	of Savings/
		(Rupees	Excess to
		in crore)	total grant
			Saving (-)
			Excess (+)
2005-2006	86- Information Department	37.36	-24.87
2006-2007	86- Information Department	80.06	-43.57
2007-2008	86- Information Department	64.20	-55.14
2008-2009	86- Information Department	106.75	-44.19
2009-2010	86- Information Department	85.74	-46.45
2005-2006	87- Soldier's Welfare Department	26.09	-13.76
2006-2007	87- Soldier's Welfare Department	27.28	-10.66
2007-2008	87- Soldier's Welfare Department	27.17	-21.39
2008-2009	87- Soldier's Welfare Department	41.76	-25.39
2009-2010	87- Soldier's Welfare Department	54.98	-32.21

RUSH OF EXPENDITURE

Regular flow of expenditure in the year is a primary requirement of budgetary control. The rush of expenditure particularly in the closing months of the financial year is regarded as a breach of financial regularity and should be avoided. It was, however, noticed that in the following cases the expenditure incurred during March 2010 was more than 38 percent of the total expenditure during the year indicating the tendency to utilise the budget provision at the end of the financial year.

SI. No.	Number and name of grant or appropriation	Total allocation	Total Expenditure during 2009-2010	Expenditure during March 2010	Percentage of Expenditure in March to Total Expenditure
1	2-Housing Department	1219.31	1035.47	505.24	49
2	4- Industries Department(Mines and Minerals)	24.26	23.30	8.76	38
3	7- Industries Department(Heavy and Medium Industries)	378.30	256.49	172.08	67
4	22-Sports Department	64.57	56.75	25.22	44
5	24-Cane Development Department (Sugar Industry)	550.93	581.46	347.08	60
6	37-Urban Development Department	1809.21	1380.57	599.32	43
7	38- Civil Aviation Department	156.00	144.27	95.90	66
8	47-Technical Education Department	548.88	420.25	158.05	38
9	81- Social Welfare Department (Tribal Welfare)	50.58	31.05	15.89	51
10	88-Institutional Finance Department (Directorate)	34.23	19.33	15.61	81

RECONCILIATION OF ACCOUNTS

Accuracy and reliability of accounts depend, among other things, on timely reconciliation of the departmental figures with the accounts figures.

Before annual accounts are finalised, the Heads of the Departments reconcile the departmental accounts figures with those booked in accounts compiled by the Accountant General. The reconciliation of accounts figures is to be done monthly but in this State quarterly reconciliation is being carried out at the level of C.C.O.s. During the year 2009-2010, as against 151 C.C.O.s of expenditure heads and 43 C.C.O.s of receipt heads, reconciliation of 9 C.C.O.s of expenditure heads and 6 C.C.O.s of receipt heads was not completed. Main defaulters were

- 1. Principal Secretary, Social welfare/Commissioner, Social Welfare, Government of Uttar Pradesh, Lucknow (Expenditure).
- 2. Director, Local Bodies Uttar Pradesh, Lucknow (Expenditure).
- 3. Director, Agriculture, Uttar Pradesh, Lucknow (Expenditure).
- 4. Registrar (Accounts), High Court, Uttar Pradesh, Allahabad (Expenditure).
- 5. Secretary, Legal Assistance & Advisory Board, Government of Uttar Pradesh, Lucknow (Expenditure).
- 6. Secretary, Khadi and Gramodyog, Uttar Pradesh, Lucknow (Expenditure).
- 7. Directo,r Agriculture, Uttar Pradesh, Lucknow (Receipt).
- 8. Secretary, Urban Development, Government of Uttar Pradesh, Lucknow (Receipt).
- 9. Director, Agriculture Marketing Uttar Pradesh, Lucknow (Receipt).
- 10. Principal Secretary, Social Welfare/Commissioner, Social Welfare, Government of Uttar Pradesh, Lucknow (Receipt).

SUBMISSION OF ACCOUNTS BY TREASURIES

Monthly Accounts of the State Government are rendered by the following authorities to the Accountant General: (i) Treasuries (73) (ii) Pay and Accounts Office (1) (iii) Public Works Divisions (685) and (iv) Forest Divisions (117).

During 2009-2010, the delay in rendition of accounts by the Treasuries ranged between one to five days. As regards Public Works and Forest divisions, it ranged between one to thirty days. However, the Monthly Civil Accounts were compiled and sent to the State Government by the due dates.

TRENDS IN GOVERNMENT REVENUE AND EXPENDITURE

Trends in Government Revenue Receipts and Revenue Expenditure from 2005-2006 to 2009-2010 (5 years period) are given below.

Revenue Receipts

(Rupees in crore)

Year	Tax Revenue	Non-Tax Revenue	Grants-in-aid and Contributions	Gross Revenue Receipts	GSDP*	Percentage of Gross Revenue Receipts to GSDP
2005-2006	37061.03	2930.32	5357.80	45349.15	277068(a)	16.37
2006-2007	46216.28	6532.64	7850.60	60599.52	312627(a)	19.38
2007-2008	54247.06	5816.01	8609.40	68672.47	357557(b)	19.21
2008-2009	59564.69	6766.56	11499.48	77830.73	412151(c)	18.88
2009-2010	65674.27	13601.09	17145.59	96420.95	491302(d)	19.63

Revenue Expenditure

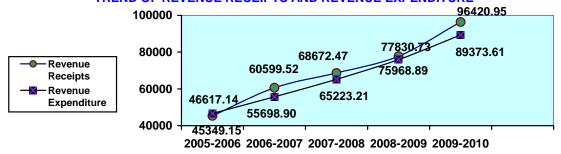
(Rupees in crore)

Year	Revenue Expenditure	Total Expe-	GSDP*	Percentage in compared to	Percentage of		
	(Actuals)	nditure #		from 2005-20	06 to 2009-20		Government
		(Revenue		Revenue	Total Exp-	GSDP	Expenditure
		& Capital)		Expenditure	enditure		to GSDP
2005-2006	46617.14	55328.37	277068(a)	4.50	10.08	+11.34	19.97
2006-2007	55698.90	69683.03	312627(a)	19.48	25.94	+12.83	22.29
2007-2008	65223.21	82173.59	357557(b)	17.10	17.92	+14.37	22.98
2008-2009	75968.89	98314.61	412151(c)	16.48	19.64	+15.27	23.85
2009-2010	89373.61	114464.84	491302(d)	17.65	16.43	+19.20	23.30

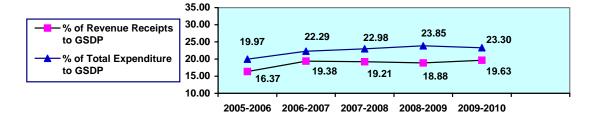
[#] Excludes expenditure on Loans and Public Debt.

- (b) Figure of GSDP for 2007-08 is provisional.
- (c) Figure of GSDP for 2008-09 is quick.
- (d) Figure of GSDP for 2009-10 is advance.

TREND OF REVENUE RECEIPTS AND REVENUE EXPENDITURE



TREND OF REVENUE RECEIPTS AND TOTAL EXPENDITURE



^{*}GSDP (Gross State Domestic Product) is the value of final Goods and Services produced during the year.

⁽a) Figures of GSDP for 2005-06 and 2006-07 have been revised by the State Government.

The overall increase in the Government's total expenditure during 2009-2010 compared to 2005-2006 has been ₹ 59136.47 crore (106.88 percent). Growth in major areas of Revenue Expenditure is shown in the following table:

(Rupees in crore)

Areas of expenditure	2005-2006	2006-2007	2007-2008	2008-2009	2009-2010	Percentage increase 2009-2010 or last year	in
Interest Payments and Servicing of Debt	11735.05	13348.85	13878.08	14538.85	16855.09	15.93	
Pension and Miscellaneous General Services	4018.23	4884.44	6159.05	6953.75	11106.85	59.72	
Administrative Services	3738.03	4296.78	4691.32	6091.04	9314.58	52.92	
Agriculture and Allied Activities	1480.40	1848.72	2522.07	2917.39	2860.23	(A)	
Rural Development	2259.42	1974.24	2936.27	4507.79	3590.90	(A)	
Energy	1401.05	1869.80	1914.11	1650.83	1896.45	14.88	
Science & Technology	7.60	22.67	35.15	19.24	30.26	57.28	

(A) Percentage increase can not be worked out as expenditure is less than the previous year.

GOVERNMENT ACCOUNTS

The total expenditure (Revenue and Capital) for the year is netted against total receipts (Revenue and non-debt Capital receipts) of the year and the surplus/deficit thereof is transferred to a separate ledger called "Government Account". In addition, net effect of Prior Period Adjustments, Miscellaneous Government Accounts, etc., is also transferred to the ledger "Government Account" represents the cumulative surplus/deficit of the operations of the Government. The details of the ledger "Government Account" for the past five years are given below:

(Rupees in crore)

Year	Revenue Heads				Capital Heads			Deficit for the year	Cumulative deficit at the
	Receipts	Disbur-	Surplus(+)	Rec			Surplus		end of the
		sements	/ Deficit(-)	eipts	sements				year
2005-2006	45349.15	46617.14	- 1267.99	•	8711.23	8711.23	-	9979.22	131552.82
2006-2007	60599.52	55698.90	+ 4900.62	ı	13984.13	13984.13	-	9083.51	140636.33
2007-2008	68672.47	65223.21	+3449.26	ı	16950.38	16950.38	-	13501.12	154137.45
2008-2009	77830.73	75968.89	+1861.84	ı	22345.72	22345.72	-	20483.88	174621.33
2009-2010	96420.95	89373.61	+7047.34	ı	25091.23	25091.23	-	18043.89	192665.22

LIABILITIES

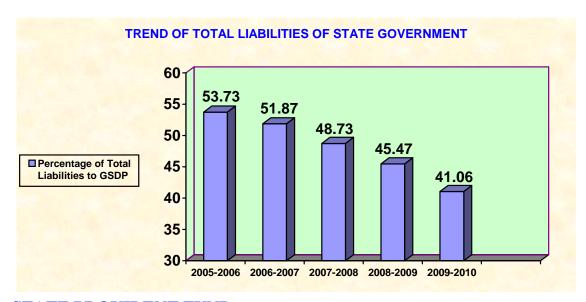
Liabilities of the State Government increased by ₹ 18539.33 crore from ₹ 50657.25 crore in 2005-2006 to ₹ 69196.58 crore during 2009-2010. Public debt comprising internal debt of the State Government and loans and advances from the Central Government increased by ₹ 34313.27 crore from ₹ 98210.53 crore in 2005-2006 to ₹ 132523.80 crore at the end of the current year. Article 293 of the Constitution of India empowers the State Government to borrow on the security of the Consolidated Fund of the State within such limits, if any, as may be fixed by the State Legislature from time to time.

Details of the Public Debt and total liabilities of the State Government are as under.

(Rupees in crore)

Year	Internal Debt	Loans & Advances from Central Govern- Ment	Total Public Debt	Small Savings	Provident Funds	Other Obligations	Total • Liabilities	GSDP	Percent age of total liability (includi ng Public Debt) to GSDP
2005-2006	74451.96	23758.57	98210.53	1311.65(\$)	15918.77	33426.83(\$)	50657.25	277068(a)	53.73
2006-2007	82046.26	21963.69	104009.95	1380.59(\$)	18582.52	38182.91(\$)	58146.02	312627(a)	51.87
2007-2008	86577.29	21142.49	107719.78	1442.60(\$)	20971.86	44113.56(\$)	66528.02	357557(b)	48.73
2008-2009	97339.29	20364.03	117703.32	1525.69(\$)	23833.22	44348.47(\$)	69707.38	412151(c)	45.47
2009-2010	113076.97	19446.83	132523.80	1663.90(\$)	27565.11	39967.57(\$)	69196.58	491302(d)	41.06

- (*) Small Savings, Provident Funds, Non-interest Bearing Obligations such as Deposits of Local Funds, Other Earmarked Funds etc.
- (\$) This includes unallocated balances of Uttar Pradesh as on 8-11-2000.
- (a) Figures of GSDP for 2005-06 and 2006-07 have been revised by the State Government.
- (b) Figure of GSDP for 2007-08 is provisional.
- (c) Figure of GSDP for 2008-09 is quick.
- (d) Figure of GSDP for 2009-10 is advance.



STATE PROVIDENT FUND

The details of transactions from the State Provident Fund are shown in the following table.

Year	Opening	Receipts	Payments	Net accretion for	Closing	Interest charged on
	Balance			the year	Balance	balance of S.S. & P.F
2005-2006	14034.45	3463.36	1579.04	1884.32	15918.77	837.47
2006-2007	15918.77	4705.51	2041.76	2663.75	18582.52	1521.23
2007-2008	18582.52	5152.92	2763.58	2389.34	20971.86	1506.99
2008-2009	20971.86	6327.55	3466.19	2861.36	23833.22	1710.69
2009-2010	23833.22	7889.35	4157.46	3731.89	27565.11	1967.91

GUARANTEES

The position of guarantees by the State Government for the payment of loans and capital and payment of interest thereon raised by Statutory Corporations, Government companies, Corporations, Cooperative Societies, etc., is given below.

(Rupees in crore)

At the end of the year	Amount Guaranteed	Amount outstanding					
	(Principal only) Principal		Interest				
2005-2006	15072.96	8433.44	NIL				
2006-2007	12234.86	11055.58	NIL				
2007-2008	18144.16	12735.83	NIL				
2008-2009	27891.55	16084.00	NIL				
2009-2010	29311.36	19592.26	445.88				

WAYS AND MEANS ADVANCES

The State Government, in order to maintain and sustain its liquidity position, takes Ways and Means Advances from the Reserve Bank of India and thereafter, draws upon overdraft whenever there is shortfall in the agreed minimum cash balance in its account with the Reserve Bank of India. The State Government is required to maintain the minimum cash balance of ₹ 471 lakh with Reserve Bank of India. The larger the amount and greater the number of times such ways and means advances are taken or drawals made, the more it reflects over the adverse position of the cash balance of the State Government.

	2005-2006	2006-2007	2007-2008	2008-2009	2009-2010
(i) Number of days on which	365	365	366	365	365
minimum balance was maintained					
(a) Without obtaining any advance	335	Nil	Nil	Nil	356
(b) By obtaining Ways and Means	30	Nil	Nil	Nil	9
Advance					
(ii) Number of days on which	11	Nil	Nil	Nil	Nil
overdraft was taken					

GENERAL CASH BALANCES

The closing balance under Deposits with Reserve Bank of India (included in closing Cash Balance) according to the Reserve Bank of India was ₹ 56.93 crore (Credit) against the General Cash Balance of ₹ 184.04 crore (Debit) [inclusive of unallocated balance as on 8-11-2000] reflected in State Government accounts. A difference of ₹ 127.11 crore, between the figure ₹ 184.04 crore (Debit) reflected as per books of this office and that received from the Reserve bank of India ₹ 56.93 crore (Credit), is under reconciliation.

Investments held in the Cash Balance Investment Account * as on 31^{st} March 2010 were $\stackrel{?}{\sim}$ 3194.59 crore.

Other Cash Balances and Investments comprising Cash with Departmental Officers (₹ 12.13 crore), Permanent Advances with Departmental Officers (₹ 0.41 crore) and Investment of Earmarked Funds (₹ 45.20 crore) as on 31st March, 2010 were ₹ 57.74 crore.

^{*} Cash Balance Investment Account is intended for the record of transactions connected with temporary investments of cash balance e.g. in short term loans or other Government Securities.

The cash balance increased from ₹ 94.96 crore at the beginning of the year 2009-2010 to ₹ 198.23 crore at its end, the details of sources and applications of funds are as follows:

	SOURCES		APPLICATION				
Sl. No.	Items	Amount (Rupees in crore)	Sl. No	Items	Amount (Rupees in crore)		
1	Opening cash balance	94.96	1	Revenue expenditure	89373.61		
2	State's share of Union Taxes	31796.67	2	Capital expenditure	25091.23		
3	State's own revenue collection	47478.69	3	Loans and advances repaid to - Central Government 1199.86 Internal Debt of the State Government 6468.73	7668.59		
5	Central grants/assistance other than loans Miscellaneous receipts	17145.59	4	Loans and advances given	941.85		
6	Receipts from public debt (Other than Central loans) and net receipts from small savings, deposits and advances	26169.76	5	Net contribution from Contingency Fund	-		
7	Receipts from Central loans	282.66		Net effect of adjustment of Suspense and			
8	Recoveries from borrowers	293.08	6	Remittance balances and increase/ decrease	70.72		
9	Net contribution from Contingency Fund	82.82		of Reserve Funds			
10	Net effect of adjustment of Suspense and Remittance balances and increase/ decrease of Reserve Funds	-	7	Closing cash balance	198.23		
	Total	123344.23		Total	123344.23		

CONTINGENCY FUND

Contingency Fund of the State is designed to meet contingencies. The corpus of this fund is $\stackrel{?}{\stackrel{\checkmark}}$ 600 crore. The following details indicate the extent of use of this Fund during the year.

	2005-2006	2006-2007	2007-2008	2008-2009	2009-2010
Number of withdrawals	45	4	Nil	815	5
from Contingency Fund					
Total withdrawals from	299.83(a)	11.70(b)	Nil	433.21 (c)	182.90(d)
Contingency Fund (Rs. in					
crore)					
Withdrawals from	0.357	0.012	Nil	0.324	0.118
Contingency Fund as a					
percentage to Total Budget					
provision					

- (a) Out of ₹ 299.83 crore, ₹ 278.82 crore was recouped during the year leaving unrecouped amount of ₹ 21.01 crore at the end of the year.
- (b) Out of ₹ 11.70 crore, ₹ 2.13 crore was recouped during the year leaving unrecouped amount of ₹ 9.57 crore at the end of the year.
- (c) Out of $\stackrel{?}{\stackrel{\checkmark}}$ 433.21 crore, $\stackrel{?}{\stackrel{\checkmark}}$ 433.21 crore was recouped during the year leaving no amount unrecouped at the end of the year.
- (d) Out of ₹ 182.90 crore, ₹ 182.90 crore was recouped during the year leaving no amount unrecouped at the end of the year.