

GOVERNMENT OF ASSAM

ACCOUNTS AT A GLANCE 2009-2010

PRINCIPAL ACCOUNTANT GENERAL (ACCOUNTS AND ENTITLEMENT) ASSAM

Preface

This is the 12^{th} issue of our annual publication 'Accounts at a Glance'.

The Annual Accounts of the State Government are prepared and examined under the directions of Comptroller and Auditor General of India (C&AG) in accordance with the requirements of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971 for being laid before the Legislature of the State. The Annual Accounts consists of (a) Finance Accounts (Vol. 1 & 2) and (b) Appropriation Accounts. Finance Accounts are summary statements of accounts under the Consolidated Fund, Contingency Fund and the Public Account. The Appropriation Accounts record the Grant-wise expenditures against provisions approved by State Legislature and offer explanations for variations between the actual expenditure and the funds provided. The Principal Accountant General (Accounts and Entitlement) prepares the State Finance Accounts and the Appropriation Accounts.

'Accounts at a Glance' provides a broad overview of Governmental activities, as reflected in the Finance Accounts and the Appropriation Accounts. The information is presented through brief explanations, statements and graphs.

We look forward to suggestions that would help us in improving the publication.

GUWAHATI Dated: 08-04-2011 (Mohinder Singh) PRINCIPAL ACCOUNTANT GENERAL (A&E) ASSAM



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CHAPTER -I

OVERVIEW

The monthly accounts of the State Government are compiled and consolidated from the accounts submitted by the District Treasuries, Public Works and Forest Divisions, etc. to the Principal Accountant General (Accounts and Entitlement). Besides, the Finance Accounts (Vol.1&2) and the Appropriation Accounts are prepared annually by the Principal Accountant General under the directions of the Comptroller and Auditor General of India in accordance with the requirements of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971.

The accounts of Government are kept in the following three parts :

| Part I | Consolidated Fund |
|----------|-------------------|
| Part II | Contingency Fund |
| Part III | Public Account |

Part-I: There are two main divisions under the Consolidated Fund:

The Revenue division (Revenue Account) deals with the proceeds of taxation and other receipts classed as revenue and the expenditure met therefrom, the net result of which represents the revenue surplus or deficit for the year.

In the Capital division, the section 'Receipt Heads (Capital Account)' deals with receipts of capital nature, which cannot be applied as a set off to capital expenditure. The section 'Expenditure Heads (Capital Account)' deals with expenditure met usually from borrowed funds with the object of increasing concrete assets of a material and permanent character. It also includes receipts of a capital nature intended to be applied as a set off to capital expenditure. The section 'Public Debt, Loans and Advances, etc.' comprises loans raised and their repayments by Government such as 'Internal Debt' and 'Loans and Advances' made (and their recoveries) by Government.

- Part-II: In the Contingency Fund, the transaction connected with Contingency Fund established under Article 267 of the Constitution of India are recorded.
- Part-III: In the Public Account, the transactions relating to 'Debt' (other than those included in Part- I), 'Deposits', 'Advances', 'Remittances' and 'Suspense' are recorded.

Annual Accounts of the Government of Assam for the year 2009-2010 have been presented to the State Legislature on 01-02-2011. Audit Report of the Comptroller and Auditor General of India for the year 2009-2010 will be presented to the State Legislature separately.

FINANCE ACCOUNTS

Finance Accounts (Vol.1&2) presents the accounts of receipts and outgoings of the Government for the year together with the financial results disclosed by the revenue and capital accounts, the accounts of the public debts and the liabilities and assets as worked out from the balances recorded in the accounts.

During 2009-2010, the total receipts amounted to ₹ 23960.78 crore comprising Revenue Receipt of ₹ 19884.49 crore (Tax Revenue : ₹ 10326.25 crore ; Non-Tax Revenue : ₹ 2752.94 crore and Grants-in-aid & Contributions : ₹ 6805.30 crore) and Capital Receipts of ₹ 4076.29 crore (Recovery of Loans and Advances ₹ 32.87 crore ; Borrowings and Other Liabilities ₹ 4043.42 crore).

Disbursements during the year were ₹ 23960.78 crore comprising ₹ 21232.20 crore (88.61%) on revenue account and ₹ 2728.58 crore (11.39%) on capital account.

APPROPRIATION ACCOUNTS

Appropriation Accounts bring out the expenditure of the State Government against amounts voted and charged by the State Legislature and supplement the Finance Accounts. These comprise accounts of 3 charged Appropriations and 78 voted Grants.

Appropriation Acts 2009-2010 had projected a gross expenditure of \mathfrak{F} 37613.29 crore including the Supplementary Grants totaling \mathfrak{F} 2617.19 crore voted by State Legislature during the year. An amount of \mathfrak{F} 5166.20 crore was projected as recoveries in reduction of expenditure.

Appropriation Accounts for the year 2009-2010 show disbursements aggregating $\overline{\mathbf{x}}$ 24968.76 crore against the aggregate budget provision of $\overline{\mathbf{x}}$ 37613.29 crore, resulting in savings of $\overline{\mathbf{x}}$ 12644.53 crore against Grants and Appropriation. Of this, $\overline{\mathbf{x}}$ 2803.79 crore (22.17%) was under the Grants controlled by Finance Department.

Recoveries in reduction of expenditure amounted to ₹ 0.42 crore reflecting a decrease of ₹ 5165.78 crore vis-à-vis budget estimates.



HIGHLIGHTS OF ACCOUNTS

| | HIGHLIGHTS OF ACCOUNTS (In crore of ₹) | | | | | | | | |
|-----------|---|----------------------|----------------------|----------------|----------------|--|--|--|--|
| Sl. | | | | Percentage | Percentage | | | | |
| No. | Particulars | B.E | Actuals | of Actuals | of Actuals | | | | |
| | | 2009-2010 | | to B.E | to GSDP# | | | | |
| 1. | Tax Revenue | 9555.12 | 10326.25 | 108.07 | 11.73 | | | | |
| 2. | Non-Tax Revenue | 2044.35 | 2752.94 | 134.66 | 3.12 | | | | |
| 3. | Grants-in-aid & | 11444.17 | 6805.30 | 59.47 | 7.73 | | | | |
| | Contributions | | | | | | | | |
| 4. | Revenue Receipts | 23043.64 | 19884.49 | 86.29 | 22.58 | | | | |
| | (1+2+3) | | | | | | | | |
| 5. | Recovery of Loans & | 48.72 | 32.87 | 67.47 | 0.03 | | | | |
| | Advances | | | | | | | | |
| 6. | Other Receipts | 0.00 | 0.00 | 0.00 | 0.00 | | | | |
| 7. | Borrowings and Other | 5728.00 | 4043.42 | 70.59 | 4.59 | | | | |
| | Liabilities | | | | | | | | |
| 0 | Conital Descints | 577672 | 4076 20 | 70.50 | 1.62 | | | | |
| 8. | Capital Receipts | 5776.72 | 4076.29 | 70.56 | 4.63 | | | | |
| 0 | (5+6+7) | 28820.26 | 22060 78 | 02.14 | 27.22 | | | | |
| 9. 10. | Total Receipts(4+8) Non-Plan | 28820.36 18577.34 | 23960.78 17145.90 | 83.14 92.29 | 27.22 19.47 | | | | |
| 10. | Expenditure(NPE) | 16577.54 | 1/143.90 | 92.29 | 19.47 | | | | |
| 11. | NPE on Revenue | 18491.59 | 17063.29 | 92.28 | 19.38 | | | | |
| 11. | Account | 10491.39 | 17003.29 | 92.20 | 19.30 | | | | |
| 12. | NPE on Interest | 2108.38 | 1832.58 | 86.92 | 2.08 | | | | |
| 12. | Payments out of 11 | 2100.30 | 1052.50 | 00.72 | 2.00 | | | | |
| 13. | NPE on Capital | 85.75 | 82.61 | 96.33 | 0.09 | | | | |
| 15. | Account | 05.75 | 02.01 | 20.55 | 0.07 | | | | |
| 14. | Plan Expenditure (PE) | 10243.02 | 6814.88 | 66.53 | 7.74 | | | | |
| 15. | PE on Revenue | 5659.05 | 4168.91 | 73.67 | 4.73 | | | | |
| | Account | | | | | | | | |
| 16. | PE on Capital | 4583.97 | 2645.97 | 57.72 | 3.00 | | | | |
| | Account | | | | | | | | |
| 17. | Total Expenditure | 28820.36 | 23960.78 | 83.14 | 27.22 | | | | |
| | (10+14) | | | | | | | | |
| 18. | Expenditure on | 24150.64 | 21232.20 | 87.92 | 24.12 | | | | |
| | Revenue | | | | | | | | |
| | Account(11+15) | | | | | | | | |
| 19. | Expenditure on | 4669.72 | 2728.58 | 58.43 | 3.10 | | | | |
| | Capital Account | | | | | | | | |
| | (13+16)* | | | | | | | | |
| 20. | Revenue Deficit | 1107.00 | 1347.71 | 121.74 | 1.53 | | | | |
| | (18–4) | | | | | | | | |
| 21. | Fiscal Deficit | 5728.00 | 4043.42 | 70.59 | 4.59 | | | | |
| | {17-(4+5+6)} | | | | | | | | |

 * Expenditure on Capital Account consists of Capital Expenditure (₹ 2629.35 crore) and Loans and Advances disbursed (₹ 99.23 crore).

GSDP ₹ 88,023 Crore (Adv).

RECEIPTS AND DISBURSEMENTS

Total receipts during the year were ₹ 23960.78 crore, against which total disbursements were ₹ 23960.78 crore.

| | | | (In crore of ₹) |
|------------------|-------------------|-----------------------|--------------------|
| Total Receipts | 23960.78 | Total Disbursements | 23960.78 |
| Revenue | | Revenue | |
| Receipts | 19884.49 (82.99%) | Disbursements | 21232.20 (88.61 %) |
| Capital Receipts | 4076.29 (17.01 %) | Capital Disbursements | 2728.58 (11.39%) |

The following table summarises the Accounts for 2009-2010

RECEIPTS

REVENUE RECEIPTS

Gross Tax Revenue of ₹ 10326.25 crore and Non-Tax Revenue of ₹ 2752.94 crore formed 11.73 percent and 3.12 percent respectively of the Gross State Domestic Product. Major contributors to Revenue were Taxes on Agricultural Income, Taxes on Sales, Trades etc, Taxes on Goods and Passengers, State Excise, Other Administrative Services, Petroleum, Interest Receipts, etc., share of net proceeds of all shareable Union Taxes and Duties and Grants-in-aid and contributions from Union Government.

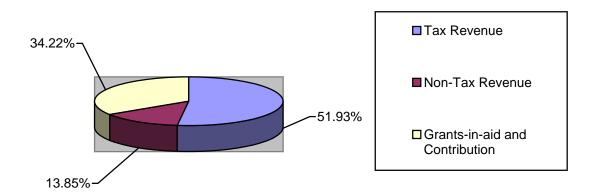
Share of various Tax, Non-Tax Revenue and grants-in-aid and Contributions to total Revenue Receipts is given below :

| | | (In crore of ₹) |
|--|----------|-------------------------|
| Components | Actuals | Percentage to total |
| | | Revenue Receipts |
| A. Tax Revenue * | 10326.25 | 51.93 |
| | | |
| Taxes on Income and Expenditure | 3650.05 | 18.36 |
| Taxes on Property and Capital Transactions | 230.34 | 1.16 |
| Taxes on Commodities and Services | 6445.86 | 32.41 |
| B. Non-tax Revenue | 2752.94 | 13.85 |
| Fiscal Services | ••• | ••• |
| Interest Receipts, Dividends and Profits | 508.55 | 2.56 |
| General Services | 351.50 | 1.77 |
| Social Services | 24.95 | 0.13 |
| Economic Services | 1867.94 | 9.39 |
| C. Grants-in-aid and Contributions | 6805.30 | 34.22 |
| TOTAL REVENUE RECEIPTS | 19884.49 | 100.00 |

REVENUE RECEIPTS AND GRANTS-IN-AID AND CONTRIBUTIONS

*Includes share of Income Tax etc. received from Union Government.

PIE-CHART SHOWING THE REVENUE RECEIPTS AND GRANTS-IN-AID AND CONTRIBUTIONS



CAPITAL RECEIPTS

Compared to the Budget estimates of $\overline{\mathbf{x}}$ 5776.72 crore, the actual receipts were $\overline{\mathbf{x}}$ 4076.29 crore resulting in an overall decrease of $\overline{\mathbf{x}}$ 1700.43 crore in Capital Receipts. This decrease was mainly under Borrowings and Other Liabilities.

DISBURSEMENTS

REVENUE DISBURSEMENTS

Revenue Disbursement (net) was 24.12 percent of GSDP. It was less than Budget Estimates by ₹ 2918.44 crore. Non-Plan Expenditure was less than Budget Estimates by ₹ 1428.30 crore and Plan Expenditure was by ₹ 1490.14 crore.

CAPITAL DISBURSEMENTS

Capital Disbursements were 3.10 percent of GSDP. It was less than Budget Estimates by \gtrless 1941.14 crore. Non-Plan Expenditure was less than Budget Estimates by \gtrless 3.14 crore and Plan Expenditure was by \gtrless 1938.00 crore.

PLAN DISBURSEMENTS

During the year 2009-2010, Plan Disbursements were ₹ 5336.42 crore under State Plan, ₹ 1053.80 crore under Centrally Sponsored Plan Schemes and ₹ 424.66 crore under Central Sector Schemes.

NON -PLAN DISBURSEMENTS

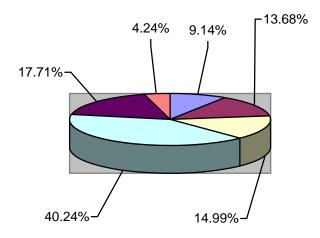
Non-plan Disbursements during 2009-2010 were ₹ 17145.90 crore, consisting of ₹ 17063.29 crore under Revenue and ₹ 82.61 crore under Capital.

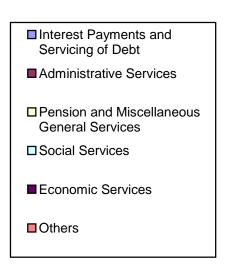
Sectoral distribution of expenditure and its percentage to total Revenue Expenditure is given in next page :-

SECTORAL DISTRIBUTION OF EXPENDITURE AND ITS PERCENTAGE TO TOTAL REVENUE EXPENDITURE

| | | (In crore of $\mathbf{\xi}$) |
|---|----------|--|
| Components | Amount | Percentage to Total Revenue Expenditure |
| A. Fiscal Services | 197.64 | 0.93 |
| i) Collection of Taxes on Income and | 0.00 | 0.00 |
| Expenditure | | |
| ii) Collection of Taxes on Property and | 124.73 | 0.59 |
| Capital transactions | | |
| iii) Collection of Taxes on | 71.98 | 0.34 |
| Commodities and Services | | |
| iv) Other Fiscal Services | 0.93 | |
| B. Organs of State | 153.45 | 0.72 |
| C. Interest Payments and Servicing of | 1940.58 | 9.14 |
| Debt | | |
| D. Administrative Services | 2905.51 | 13.68 |
| E. Pensions and Miscellaneous | 3182.40 | 14.99 |
| General Services | | |
| F. Social Services | 8543.21 | 40.24 |
| G. Economic Services | 3759.52 | 17.71 |
| H. Grants-in-aid and Contributions | 549.89 | 2.59 |
| TOTAL EXPENDITURE | 21232.20 | 100.00 |
| (REVENUE ACCOUNT) | | |

PIE-CHART SHOWING DISTRIBUTION OF REVENUE EXPENDITURE UNDER MAJOR SEGMENTS





TREND OF EXPENDITURE

Trend of expenditure in some important sectors between 2005-2006 and 2009-2010 (5 years) is brought out below:-

| | | | | | | | | (| In crore o | of ₹) |
|---|---------|-------------------------|---------|-------------------------|---------|-------------------------|---------|-------------------------|------------|-------------------------|
| Sector | 2005-06 | % of <u>BE</u> RE | 2006-07 | % of <u>BE</u> RE | 2007-08 | % of <u>BE</u> RE | 2008-09 | % of <u>BE</u> RE | 2009-10 | % of <u>BE</u> RE |
| B. Social Service | es | | - | - | | | - | | - | |
| i) Education, Sports, Art and Culture | 2515.60 | <u>71</u> 67 | 2751.12 | <u>73</u> 71 | 3047.05 | <u>82</u> 80 | 3378.71 | <u>85</u> 79 | 4526.56 | <u>84</u> 83 |
| ii) Health & Family Welfare | 399.18 | <u>64</u> 52 | 568.41 | <u>59</u> 56 | 653.26 | <u>55</u> 55 | 909.71 | <u>65</u> 65 | 1496.42 | <u>88</u> 79 |
| C. Economic Ser | vices | | | | | | | | | |
| i) Agriculture and Allied Activities | 547.79 | <u>71</u> 69 | 613.58 | <u>74</u> 73 | 672.32 | <u>80</u> 77 | 896.96 | <u>86</u> 85 | 1169.49 | <u>81</u> 73 |
| ii) Rural Development | 376.83 | <u>84</u> 68 | 561.36 | <u>74</u> 63 | 785.76 | <u>97</u> 93 | 673.20 | <u>73</u> 73 | 813.49 | <u>89</u> 80 |
| iii) Irrigation & Flood Control | 218.66 | <u>93</u> 87 | 269.22 | <u>86</u> 85 | 292.05 | <u>83</u> 83 | 310.77 | <u>81</u> 80 | 381.06 | <u>70</u> 70 |
| iv) Energy | 322.59 | <u>87</u> 87 | 290.94 | <u>176</u> 95 | 30.82 | <u>92</u> 92 | 0.08 | $\frac{0}{0}$ | 11.81 | <u>6</u> 6 |
| v) Transport | 346.62 | <u>82</u> 78 | 386.65 | <u>75</u> 74 | 503.72 | <u>99</u> 86 | 448.08 | <u>72</u> 69 | 566.45 | <u>81</u> 79 |
| vi) General Economic Services | 366.83 | <u>76</u> 75 | 405.37 | <u>88</u> 87 | 332.55 | $\frac{10}{10}$ | 246.62 | <u>57</u> 56 | 340.51 | <u>101</u> 75 |

STATEMENT OF REVENUE EXPENDITURE IN SELECTED SECTORS

B.E=Budget Estimates

R.E=Revised Estimates

DEBTS AND LIABILITIES

Outstanding Public Debt at the end of 2009-2010 was ₹ 19020.42 crore, comprising internal debt of ₹ 16674.04 crore and loans and advances of ₹ 2346.38 crore from Central Government. In addition Other Liabilities accounted under Public Account was ₹ 9444.30 crore.

The State also acts as a banker and trustee in respect of deposits like Small Savings Collections, Provident Funds and Deposits. There was an overall increase of ₹ 1576.70 crore in respect of such liabilities of State Government during 2009-2010.

Interest payments on debt and Other Liabilities totaling ₹ 1832.58 crore constituted 8.63 percent of Revenue Expenditure of ₹ 21232.20 crore. Interest payments on public debts were ₹ 1509.92 crore (Internal debt ₹ 1352.49 crore and Loans and Advances from Central Governments ₹ 157.43 crore) and ₹ 322.66 crore on Other Liabilities. Expenditure on Account of Interest Payment increased by ₹ 239.25 crore during 2009-2010 over the previous year.

Internal debt (Market Loan) of ₹ 1909.76 crore raised during 2009-2010 was mainly used for (i) discharge of debt obligations ₹ 1007.56 crore and (ii) part payments of interest ₹ 902.20 crore.

INVESTMENTS AND RETURNS

Total investments as share capital in non-financial Public Sector Undertakings (PSU) stood at ₹ 2145.42 crore at the end of 2009-2010. Dividends received during the year were ₹ 14.92 crore (i.e. 0.70%) on investment. During 2009-2010, investments in PSUs increased by ₹ 66.29 crore while corresponding decrease in dividend income had been ₹ 4.53 crore.

LOANS AND ADVANCES BY THE STATE GOVERNMENT

Total Loans and Advances made by the State Government at the end of 2009-2010 was ₹ 2944.12 crore. Total loans and advances to Government Corporations/Companies, Non-Government Institutes, Local bodies etc., at the end of 2009-2010 stood at ₹ 2365.88 crore. Recovery of principal amount aggregating to ₹ 23.08 crore and interest on loan amounting to ₹ 6.20 crore was in arrears at the end of 31^{st} March 2010.

FINANCIAL ASSISTANCE TO LOCAL BODIES AND OTHERS

Assistance to local bodies etc. during 2009-2010 was ₹ 1143.05 crore. It increased from ₹ 961.34 crore in 2005-2006 to ₹ 1143.05 crore in 2009-2010 indicating 18.90 percent increase in the last five years. Educational institutions consumed the major portion of assistance ₹ 4502.87 crore (93.40%) of the total grant of ₹ 4821.01 crore during the five years from 2005-2006 to 2009-2010.

APPROPRIATION ACCOUNTS

The Appropriation Accounts of the Government of Assam for the year 2009-2010 present the accounts of sums expended in the year ended 31 March 2010 compared with the sums specified in the schedules appended to the Appropriation Acts passed under Article 204 and 205 of the Constitution of India.

The Appropriation Accounts show that in the year 2009-2010, there was actual expenditure of \gtrless 24968.76 crore, comprising Revenue Expenditure of \gtrless 21232.62 crore, Capital Expenditure of \gtrless 2629.35 crore, Repayment of Debt of \gtrless 1007.56 crore and Loans and Advances by the State Government amounting \gtrless 99.23 crore. There were savings under Revenue/Capital Public Debt/Loans and Advances with reference to total grants allocated by the State Legislature.

(In crore of ₹)

| | | | | | | $(\text{III Crore of } \mathbf{x})$ | | | |
|-----|-------------|----------------|---------------|------------------|----------|-------------------------------------|--------------|--|--|
| S1. | Nature of | Original grant | Supplementary | Re-appropriation | Total | Actual | Savings(-)/ | | |
| No. | expenditure | | grant | | | expenditure | Excesses(+) | | |
| 1. | Revenue | | | | | | | | |
| | Voted | 27020.46 | 1561.22 | 58.18 | 28581.68 | 19261.43 | (-) 9320.25 | | |
| | Charged | 2259.54 | 29.17 | 0.23 | 2288.71 | 1971.19 | (-) 317.52 | | |
| 2. | Capital | | | | | | | | |
| | Voted | 4625.10 | 964.74 | 8.14 | 5589.84 | 2629.35 | (-) 2960.49 | | |
| | Charged | | 0.12 | | 0.12 | | (-) 0.12 | | |
| 3. | Public Debt | | | | | | | | |
| | Charged | 1009.55 | 25.16 | 31.00 | 1034.71 | 1007.56 | (-) 27.15 | | |
| 4. | Loans and | | | | | | | | |
| | Advances | | | | | | | | |
| | Voted | 81.45 | 36.78 | | 118.23 | 99.23 | (-) 19.00 | | |
| | Charged | | | | | | | | |
| | Total | 34996.10 | 2617.19 | 97.55 | 37613.29 | 24968.76 | (-) 12644.53 | | |

Details of persistent savings on a few selected grants/appropriations for last five years are given below:-

| | PERSISTENCE SAVINGS IN SELECTED | | n crore of ₹) |
|-----------|--|------------|---------------|
| | | x | Percentage of |
| Year | Grant No. | Total | Savings (-)/ |
| | Major Head | allocation | Excess (+) to |
| | 5 | | total grant |
| | | | |
| | 25- Miscellaneous General Services (Revenue) | | |
| | 2070- Other Administrative Services | | |
| | 2075- Miscellaneous General Services | | |
| | 2235- Social Security and Welfare | | |
| 2005-2006 | DO | 6.64 | (-) 95.48 |
| 2006-2007 | DO | 6.37 | (-) 95.13 |
| 2007-2008 | DO | 6.37 | (-) 94.98 |
| 2008-2009 | DO | 504.48 | (-) 99.89 |
| 2009-2010 | DO | 3886.42 | (-) 63.64 |
| | 29- Medical and Public Health(Revenue)2210- Medical and Public Health.2211- Family Welfare. | | |
| | 2215- Water Supply and Sanitation | | |
| 2005-2006 | DO | 774.43 | (-) 47.81 |
| 2006-2007 | DO | 1029.05 | (-) 44.23 |
| 2007-2008 | DO | 1257.16 | (-) 50.85 |
| 2008-2009 | DO | 1455.83 | (-) 40.04 |
| 2009-2010 | DO | 1797.14 | (-) 21.06 |
| | 39-Social Security, Welfare and Nutrition (Revenue) 2235-Social Security and Welfare (S.W) 2236-Nutrition | | |
| 2005-2006 | DO | 473.85 | (-) 31.57 |
| 2006-2007 | DO | 487.64 | (-) 62.48 |
| 2007-2008 | DO | 794.86 | (-) 68.07 |
| 2008-2009 | DO | 1015.40 | (-) 63.22 |
| 2009-2010 | DO | 1553.13 | (-) 57.41 |
| | 17-Administrative and Functional Building (Capital) 4058- C.O. on Stationery and Printing 4059- C.O. on Public Works 4202- C.O. on Medical and Public Health 4211- C.O. on Family Welfare 4225- C.O. on Welfare of SC/ST/OBC 4250- C.O. on Other Social Services | | |
| 2005-2006 | DO | 47.74 | (-) 46.67 |
| 2006-2007 | DO | 58.48 | (-) 54.46 |
| 2007-2008 | DO | 71.65 | (-) 57.60 |
| 2008-2009 | DO | 67.60 | (-) 52.14 |
| 2009-2010 | DO | 86.14 | (-) 24.04 |
| | 63- Water Resources (Capital) 4711- C.O. on Flood Control | | |
| 2005-2006 | DO | 121.05 | (-) 60.26 |
| 2006-2007 | DO | 150.47 | (-) 18.23 |
| 2007-2008 | DO | 205.50 | (-) 56.61 |
| 2008-2009 | DO | 488.09 | (-) 62.68 |
| 2009-2010 | DO | 1105.55 | (-) 74.92 |

PERSISTENCE SAVINGS IN SELECTED GRANTS

RECONCILIATION OF ACCOUNTS

Accuracy and reliability of accounts depend, among other things, on timely reconciliation of the departmental figures with the accounts figures.

Before Annual Accounts are finalised, the Controlling Officers are required to reconcile the departmental accounts figures with those booked in accounts compiled by the Principal Accountant General. The reconciliation of accounts is to be done quarterly. During 2009-2010, out of 68 Controlling Officers, 10 Controlling Officers reconciled their accounts (expenditure figures) fully, 27 Controlling Officers reconciled partly while 31 Controlling Officers did not reconcile the accounts (expenditure figures) at all. In case of receipts, out of 68 controlling Officers did not reconcile the accounts (receipts figures) at all. The following controlling Officers did not reconcile the accounts (receipts figures) at all. The following controlling officers did not attend to the reconciliation work at all :

| Sl. | Controlling Officer | Sl. | Controlling Officer |
|-----|---|-----|---|
| No. | | No. | |
| 1 | Secy., Governor's Secretariat Deptt. | 17. | Secy., Food & Civil Supplies Deptt. |
| 2. | Secy., Personnel (A) Deptt. | 18 | Secy., Chief Minister's Sectt. Deptt. |
| 3. | Secy., Secretariat Administration (A) Deptt. | 19 | Secy., Minority Development Deptt. |
| 4. | Secy., Finance Deptt. | 20 | Secy., Finance (Control) Deptt. |
| 5. | Secy., Personnel Deptt. | 21 | Secy., Irrigation Deptt. |
| 6. | Secy., Judicial Deptt. | 22 | Secy., Industries Deptt. |
| 7. | Secy., Finance (Taxation) Deptt. | 23 | Secy., Planning & Development Deptt. |
| 8 | Secy., Tribal Areas & Welfare of | 24 | Secy., Animal Husbandry Deptt. |
| | Backward Classes (WPT&BC) | | |
| | Deptt. | | |
| 9. | Secy., General Administration Deptt. | 25 | Secy., Fishery Development Deptt. |
| 10. | Secy., Hill Area Deptt. | 26 | Secy., Water Resources Deptt. |
| 11. | Secy., Home (A) Deptt. | 27 | Secy., Tourism Deptt. |
| 12. | Secy., Home (B) Deptt. | 28 | Secy., Municipal Administration |
| | | | (Panchayati) Deptt. |
| 13. | Secy., Administration Reforms | 29 | Secy., Finance (Budget) Deptt. |
| | (Training) Deptt. | | |
| | Secy., Pension & Public Grievance | 30 | Secy., Finance (A&F) Deptt. |
| 14. | Deptt. | | |
| 15. | Secy., Health & F.W. Deptt. | 31 | Secy., Information and Technology Deptt. |
| 16. | Secy., Public Health Engineer Deptt. | | |

SUBMISSION OF ACCOUNTS BY TREASURIES

Late submission of monthly accounts has been a regular feature of the Treasuries in Assam. Out of the 708 (59 X 12) monthly accounts (both Cash Accounts and List of Payments) submitted to the Accountant General (A&E) during the year 2009-2010 only 238 monthly accounts were received on due date. The remaining 470 monthly accounts were received with a delay ranging from a minimum of 1 day to a maximum of 136 days.

CHAPTER – III

TRENDS IN GOVERNMENT REVENUE AND EXPENDITURE

Trends in Government Revenue Receipts and Revenue Expenditure from 2005-2006 to 2009-2010 (5 years period) are given below :

REVENUE RECEIPTS

| | (In crore of ₹) | | | | | | | | | |
|-------|-----------------|--------------------|--|------------------------------|--------------|--|--|--|--|--|
| Year | Tax Revenue | Non Tax Revenue | Grants- in-aid and Contri -butions | Gross Revenue Receipts | *GSDP | Percentage of Gross Revenue Receipts to GSDP | | | | |
| 2005- | 6288.99 | 1459.28 | 4297.12 | 12045.39 | 47113.33 Adv | 25.57 | | | | |
| 2006 | | | | | | | | | | |
| 2006- | 7382.31 | 1859.27 | 4425.37 | 13666.95 | 63428.00 AA | 21.55 | | | | |
| 2007 | | | | | | | | | | |
| 2007- | 8277.71 | 2134.59 | 4912.63 | 15324.92 | 72700.47 Adv | 21.08 | | | | |
| 2008 | | | | | | | | | | |
| 2008- | 9340.11 | 2271.90 | 6465.03 | 18077.04 | 77506.00 Adv | 23.32 | | | | |
| 2009 | | | | | | | | | | |
| 2009- | 10326.25 | 2752.94 | 6805.30 | 19884.49 | 88023.00 Adv | 22.59 | | | | |
| 2010 | | | | | | | | | | |

REVENUE EXPENDITURE

| (In crore of ₹) | | | | | | | | | |
|-----------------|-------------------------------------|----------------------|--------------|------------------------|----------------------|---------|---|--|--|
| | | | | Percentage i | ncrease over la | st year | Percent | | |
| Year | Revenue Expenditure (Actuals) | Total Expenditure | | Revenue Expenditure | Total Expenditure | GSDP | age of Total Expend iture to GSDP | | |
| 2005- | 10536.31 | 11727.26 | 47113.33 Adv | 3.00 | (-) 12.38 | 8.23 | 24.89 | | |
| 2006 | | | | | | | | | |
| 2006- | 11456.53 | 12990.14 | 63428.00 AA | 8.73 | 10.77 | 34.63 | 20.48 | | |
| 2007 | | | | | | | | | |
| 2007- | 12744.16 | 14575.16 | 72700.47 Adv | 11.24 | 12.20 | 14.62 | 20.05 | | |
| 2008 | | | | | | | | | |
| 2008- | 14243.33 | 16705.08 | 77506.00 Adv | 11.76 | 14.61 | 6.61 | 21.55 | | |
| 2009 | | | | | | | | | |
| 2009- | 21232.20 | 23960.78 | 88023.00 Adv | 49.07 | 43.43 | 13.57 | 27.22 | | |
| 2010 | | | | | | | | | |

* GSDP - AA: Quick,

Adv: Advance

The overall increase in the Government's total expenditure during 2009-2010 compared to 2005-2006 (5 Years) has been ₹ 12233.52 crore. Growth in major areas of Revenue Expenditure is shown in the following table :

| | | | | | (In cro | ore of ₹) |
|--|-----------|-----------|-----------|-----------|-----------|--|
| Areas of expenditure | 2005-2006 | 2006-2007 | 2007-2008 | 2008-2009 | 2009-2010 | Percentage increase in 2009-2010 over last year |
| Interest Payments and Servicing of Debt | 1654.12 | 1691.67 | 1716.24 | 1701.33 | 1940.58 | 14.06 |
| Pension and Miscellaneous General Services | 1011.99 | 1178.39 | 1341.18 | 1438.30 | 3182.40 | 121.26 |
| Administrative Services | 1301.42 | 1211.12 | 1631.49 | 1886.06 | 2905.51 | 54.05 |
| Agriculture and Allied Activities | 547.79 | 613.58 | 672.32 | 896.96 | 1169.49 | 30.38 |
| Science and Technology | 1.72 | 2.01 | 5.68 | 18.94 | 18.30 | (-) 3.38 |

GOVERNMENT ACCOUNT

Under the system of book-keeping followed in Government Accounts, the amounts booked under revenue, capital and other transactions of the Government, balances of which are not carried forward from year to year in the accounts, are closed to a single head called "Government Account". The balances under this head represent the cumulative result of all such transactions so that after adding thereto the balance under Public Debt, Loans and Advances, Small Savings, Provident Funds, Reserve Fund, Deposits and Advances, Suspense and Miscellaneous etc., (other than Miscellaneous Government Account), Remittance and Contingency Fund, the closing cash balance at the end of the year may be worked out and proved. The details of the ledger "Government Account" for the past five years are given below : -

| | (In crore of ₹) | | | | | | | e of ₹) | |
|-------|-----------------|----------|-------------|---------------|---------|-----------|----------------|--|--|
| Year | Revenue Heads | | | Capital Heads | | | Other Heads | Deficit (-) /Surplus (+) for the | Cumulative Deficit (-) / Surplus (+) |
| | Receipts | Disburs- | Deficit(-)/ | Recei- | Disbur- | Deficit | Deficit | Year | at the end of |
| | | ements | Surplus(+) | pts | sements | (-) | (-)/ | | the year |
| | | | | | | /Surplus | Surplus | | |
| | | | | | | (+) | (+) | | |
| 2005- | 12045.39 | 10536.31 | + 1509.08 | - | 1085.32 | - 1085.32 | 0.00 | 423.76 | - 12539.83 |
| 2006 | | | | | | | | | |
| 2006- | 13666.95 | 11456.53 | +2210.42 | - | 1452.98 | - 1452.98 | 0.00 | 757.44 | - 11782.39 |
| 2007 | | | | | | | | | |
| 2007- | 15324.92 | 12744.16 | +2580.76 | - | 1688.11 | - 1688.11 | 0.00 | 892.65 | - 10889.74 |
| 2008 | | | | | | | | | |
| 2008- | 18077.04 | 14243.33 | + 3833.71 | - | 2373.01 | - 2373.01 | 0.00 | 1460.70 | - 9429.04 |
| 2009 | | | | | | | | | |
| 2009- | 19884.49 | 21232.20 | - 1347.71 | - | 2629.35 | - 2629.35 | 0.00 | - 3977.06 | - 13406.10 |
| 2010 | | | | | | | | | |

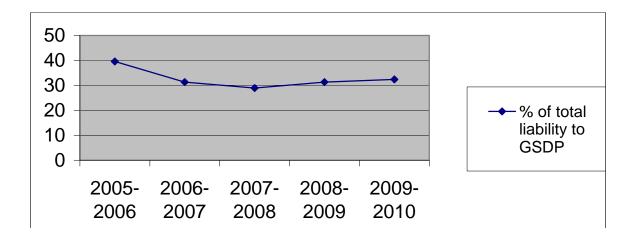
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LIABILITIES

Liabilities of the State Government increased by ₹ 9837.13 crore from ₹ 18627.59 crore in 2005-2006 to ₹ 28464.72 crore during 2009-2010. Public Debt comprising of internal debt of the State Government and Loans and Advances from the Central Government increased by ₹ 4463.56 crore from ₹ 14556.86 crore in 2005-2006 to ₹ 19020.42 crore at the end of the year 2009-2010. Article 293 of the Constitution of India empowers the State Government to borrow on the security of the Consolidated Fund of the State within such limits, if any, as may be from time to time fixed by the State Legislature. Details of the Public Debt and total liabilities of the State Government are as under.

| | | | | | | | (In crore | $e \text{ or } \boldsymbol{\zeta}$ |
|-------|----------|--------------|----------|-----------|-------------|--------------|--------------|------------------------------------|
| | | Loans & | | Small | | | | Percen- |
| Year | Internal | Advances | Total | Savings, | Other | Total | GSDP # | tage of |
| | Debt | from Central | Public | Provident | obligations | liabilities* | | total |
| | | Government | Debt | Funds, | | | | liability |
| | | | | etc. | | | | to GSDP |
| 2005- | 11681.84 | 2875.02 | 14556.86 | 3265.39 | 805.34 | 18627.59 | 47113.33 Adv | 39.54 |
| 2006 | | | | | | | | |
| 2006- | 12402.53 | 2775.31 | 15177.84 | 3614.78 | 1060.61 | 19853.23 | 63428.00 AA | 31.30 |
| 2007 | | | | | | | | |
| 2007- | 13032.55 | 2708.44 | 15740.99 | 3932.74 | 1363.55 | 21037.28 | 72700.47 Adv | 28.94 |
| 2008 | | | | | | | | |
| 2008- | 15198.13 | 2639.57 | 17837.70 | 4322.97 | 2080.77 | 24241.44 | 77506.00 Adv | 31.28 |
| 2009 | | | | | | | | |
| 2009- | 16674.04 | 2346.38 | 19020.42 | 4812.51 | 4631.79 | 28464.72 | 88023.00 Adv | 32.34 |
| 2010 | | | | | | | | |

LIABILITIES OF THE STATE GOVERNMENT.



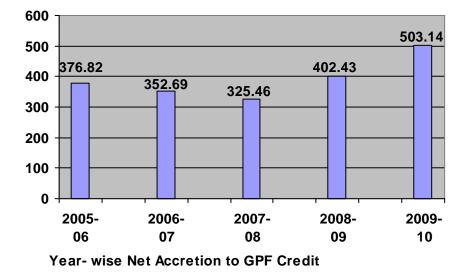
* Public Debt, Small savings, Provident Funds, Non-interest bearing obligations such as deposits of Local Funds, Other earmarked funds.

GSDP - AA : Quick, Adv : Advance

STATE PROVIDENT FUND

The details of transactions from the State Provident Fund are shown in the following table.

| | | | | | | (In crore of $\mathbf{\overline{\xi}}$) |
|-----------|--------------------|----------|----------|----------------------------------|--------------------|--|
| Year | Opening Balance | Receipts | Payments | Net Accretion for the year | Closing Balance | Interest charged on balance of P F |
| 2005-2006 | Cr 2698.92 | 595.01 | 218.19 | 376.82 | Cr 3075.74 | 287.72 |
| 2006-2007 | Cr 3075.74 | 544.47 | 191.78 | 352.69 | Cr 3428.44 | 224.93 |
| 2007-2008 | Cr 3428.44 | 587.94 | 262.48 | 325.46 | Cr 3753.90 | 255.80 |
| 2008-2009 | Cr 3753.90 | 607.73 | 205.30 | 402.43 | Cr 4156.33 | 277.47 |
| 2009-2010 | Cr 4156.33 | 736.46 | 233.32 | 503.14 | Cr 4659.47 | 320.80 |



GUARANTEES

The position of guarantees given by the State Government for the payment of capital, loans and interest thereon raised by Statutory Corporations, Government Companies/ Corporations, Co-operative Societies, etc is given below:-

| (In | crore | of | ₹) |
|-----|-------|----|----|
|-----|-------|----|----|

| At the end of the year | Amount Guaranteed (Principal only) | Amount outstanding | | |
|---------------------------|---------------------------------------|--------------------|----------|--|
| | | Principal | Interest | |
| 2005-2006 | 1727.43 | 1220.56 | 52.39 | |
| 2006-2007 | 1562.86 | 863.49 | 40.92 | |
| 2007-2008 | 1188.72 | 897.63 | 53.68 | |
| 2008-2009 | 1092.34 | 735.42 | 60.45 | |
| 2009-2010 | 592.71 | 245.96 | 52.56 | |

WAYS AND MEANS ADVANCES

The State Government, in order to maintain and sustain its liquidity position, takes Ways and Means Advances from the Reserve Bank of India and thereafter, draws upon overdraft whenever there is shortfall in the agreed minimum cash balance in its account with the Reserve Bank of India. The State Government is required to maintain the minimum cash balance of ₹ 1.08 crore with Reserve Bank of India. The larger the amount and greater the number of times such Ways and Means Advances are taken or drawls made, the more it reflects over the adverse position of the cash balance of the State Government.

| | 2005- 2006 | 2006- 2007 | 2007- 2008 | 2008- 2009 | 2009- 2010 |
|--|---------------|---------------|---------------|---------------|---------------|
| i) Number of days on which | | 2007 | 2000 | 2007 | 2010 |
| minimum balance was maintained | | | | | |
| a) Without obtaining any advance | 303 | 365 | 365 | 365 | 365 |
| b) By obtaining Ways and Means Advance | 32 | | | | |
| ii) Number of days on which overdraft was taken | 30 | | | | |

GENERAL CASH BALANCES

The closing cash balance according to the Reserve Bank of India was ₹ 1344.98 crore (Debit) against the general cash balance of ₹ 1404.41 crore (Credit) reflected in State Government accounts. The difference of ₹ 59.43 crore (Credit) at the close of March 2010 accounts.

Investments held in the * Cash Balance Investment Account as on 31^{st} March 2010 were ₹ 8177.89 crore.

Other cash balances and investment comprising cash with departmental officers ($\overline{\mathbf{\xi}}$ 9.88 crore) permanent advances with departmental officers ($\overline{\mathbf{\xi}}$ 0.44 crore) and investment of earmarked funds ($\overline{\mathbf{\xi}}$ 1049.93 crore) as on 31st March 2010 were $\overline{\mathbf{\xi}}$ 1060.25 crore.

^{*}Includes Short Term Investment in Government of India Treasury Bills and Long Term Investment in Securities of Government of India.

The Cash balance with R.B.I. decreased from (-) ₹ 830.79 crore at the beginning of the year 2009-2010 to (-) ₹ 1404.41 crore at its end, the details of sources and application of funds being as follows :-

| | | | (In crore of ₹) APPLICATION | | | | | |
|------------|---|-------------|--------------------------------|---|----------|---------|-------------|--|
| | SOURCES | | | | | | | |
| Sl. No. | Items | Amount | Sl. No. | Items | | Amount | | |
| | | | | | Non-Plan | Plan | Total | |
| 1. | Opening cash balance | (-) 830.79 | 1. | Revenue Expenditure | 17063.29 | 4168.91 | 21232.20 | |
| 2. | State's Share of Union Taxes | 5339.53 | 2. | Capital Expenditure | 80.37 | 2548.98 | 2629.35 | |
| 3. | State's own revenue collection | 7739.66 | 3. | Loans and Advances repaid | 787.45 | 220.11 | 1007.56 | |
| 4. | Central grants/assistance other than loans | 6805.30 | 4. | Loans and Advances given | 2.24 | 96.99 | 99.23 | |
| 5. | Miscellaneous Receipts | | 5. | Net effect of adjustment of Suspense, Remittance balances and increase/decr ease of Reserve Funds | | | (-) 1229.40 | |
| 6. | Receipts from Public Debt, (other than Central Loans) and net receipts from Small Savings, Deposits and Advances. | 3321.03 | 6. | Closing cash balance | | | (-) 1404.41 | |
| 7. | Receipts from Central Loans | (-) 73.07 * | | | | | | |
| 8. | Recoveries from borrowers | 32.87 | | | | | | |
| 9. | NetcontributionfromContingencyFund | | | | | | | |
| 10. | Net effect of adjustment of Suspense and Remittance balances and increase/ decrease of Reserve Funds | | | | | | | |
| | Grand Total :- | 22334.53 | | | | | 22334.53 | |

* Actual receipts of ₹ 39.93 crore is reduced to (-) ₹ 73.07 crore due to rectification of inadvertent adjustment of ₹ 113.00 crore made prior to 2001-2002.

CONTINGENCY FUND

Contingency Fund of the State was designed to meet contingencies. The corpus of the fund is ₹ 50.00 crore. There was no withdrawal from the Contingency Fund during the period from 2005-2006 to 2009-2010.