## CHAPTER - VI <br> REVENUE RECEIPTS

## SECTION: B

### 6.1 Trend of revenue receipts

The total receipts of the Government of Nagaland for the year 1999-2000 were Rs.1,131.46 crore. Of these, revenue raised by the State Government was Rs. 78.36 crore, comprising Rs.39.50 crore from tax revenue, and the balance Rs.38.86 crore from non-tax revenue. The receipts from Government of India amounting to Rs.1,053.10 crore accounted for 93 per cent of the total receipts.

### 6.2 Analysis of revenue receipts

## (a) General

A time series analysis of the receipts for the years 1997-2000 is given below:-
(Rupees in lakh)

|  |  | $1997-98$ | $1998-99$ | $1999-2000$ |  |
| :--- | :--- | :--- | :--- | :--- | :--- |
| I. | Revenue raised by the State Government |  |  |  |  |
|  | (a) | Tax revenue | $3,157.31$ | $3,056.36$ | $3,949.60$ |
|  | (b) | Non-tax revenue | $2,752.20$ | $4,414.93$ | $3,886.59$ |
|  |  | Total: I | $5,909.51$ | $7,471.29$ | $\mathbf{7 , 8 3 6 . 1 9}$ |
| II. | Receipts from Government of India |  |  |  |  |
|  | (a) | State's share of divisible Union Taxes | $38,081.00$ | $43,719.00$ | $52,604.00$ |
|  | (b) | Grants-in-aid | $42,108.49$ | $47,748.16$ | $52,706.25$ |
|  |  | Total: II | $80,189.49$ | $91,467.16$ | $\mathbf{1 , 0 5 , 3 1 0 . 2 5}$ |
| III. | Total receipts of the State (I plus II) | $86,099.00$ | $98,938.45$ | $1,13,146.44$ |  |
| IV. | Percentage of I to III | 7 | 8 | 7 |  |

(b) Tax revenue raised by the State

Receipts from tax revenue (Rs. 39.50 crore), during the year 1999-2000, constituted 50 per cent of the State's own revenue receipts (Rs. 78.36 crore). Details of tax revenue for the year 19992000, and the preceding two years, are given below:

|  | 1997-98 | 1998-99 | 1999- <br> 2000 | Percentage of <br> Increase (+)/ <br> Decrease (-) in |
| :--- | :--- | :--- | :--- | :--- |
|  | (Rupees in lakh) <br> 1999-2000 with <br> reference <br> to 1998-99 |  |  |  |


| 1. | Sales Tax | $1,652.00$ | $1,609.88$ | $2,304.50$ | $(+) 43$ |
| :--- | :--- | :--- | :--- | :--- | :--- |
| 2. | Taxes on Vehicles | 386.21 | 437.01 | 458.83 | $(+) 5$ |
| 3. | Other Taxes on Income and <br> Expenditure | 518.30 | 602.27 | 786.55 | $(+) 31$ |
| 4. | State Excise | 210.13 | 188.58 | 172.89 | $(-) 8$ |
| 5. | Stamps and Registration Fees | 366.00 | 194.04 | 185.13 | $(-) 5$ |
| 6. | Other Taxes and Duties on <br> Commodities and Services | 15.50 | 11.56 | 15.29 | $(+) 32$ |
| 7. | Land Revenue | 8.46 | 12.19 | 25.68 | $(+) 111$ |
| 8. | Taxes and Duties on Electricity | 0.71 | 0.83 | 0.70 | $(-) 16$ |
|  |  | $\mathbf{3 , 1 5 7 . 3 1}$ | $3,056.36$ | $\mathbf{3 , 9 4 9 . 5 7}$ |  |

Reasons for variations in receipts during 1999-2000, compared to 1998-99, have not been intimated by the concerned departments (February 2001).

## (c) Non-tax revenue of the State

Receipts from non-tax revenue (Rs.38.86 crore), during the year 1999-2000, constituted 50 per cent of the revenue raised by the State. Details of non-tax revenue under the principal heads for the year 1999-2000, and the preceding two years, are given below:-

|  |  | 1997-98 | 1998-99 | $\begin{aligned} & 1999- \\ & 2000 \end{aligned}$ | Percentage of Increase(+)/ |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | (Rupees in lakh) |  |  | 1999-2000 with reference to 199899 |
| 1. | Interest Receipts | 102.00 | 144.27 | 458.70 | (+) 218 |
| 2. | Public Service Commission | 2.22 | 3.82 | 2.54 | (-) 34 |
| 3. | Police | 26.37 | 20.87 | 14.56 | (-) 30 |
| 4. | Stationery and Printing | 0.88 | 0.35 | 0.67 | (+) 91 |
| 5. | Public Works | 56.82 | 13.88 | 32.14 | (+) 132 |
| 6. | Other Administrative Services | 26.46 | 327.85 | 610.70 | (+) 86 |
| 7. | Contribution and recoveries towards Pension \& ORB* | 1.66 | 8.04 | 7.78 | (-) 3 |
| 8. | Miscellaneous General Services | 553.76 | 1,482.85 | 79.03 | (-) 95 |
| 9. | Education, Sports, Arts and Culture | 6.98 | 12.11 | 15.25 | (+) 26 |
| 10. | Medical \& Public Health | 1.73 | 2.43 | 2.09 | (-) 14 |


| 11. | Water Supply and Sanitation | 21.11 | 17.60 | 32.89 | $(+) 87$ |
| :--- | :--- | :--- | :--- | :--- | :--- |
| 12. | Housing | 22.73 | 21.79 | 189.38 | $(+) 769$ |
| 13. | Social Security and Welfare | 11.76 | 0.05 | 0.50 | $(+) 900$ |
| 14. | Crop Husbandry | 3.83 | 3.18 | 3.39 | $(+) 7$ |
| 15. | Animal Husbandry | 13.59 | 10.21 | 20.55 | $(+) 101$ |
| 16. | Forestry and Wildlife | 125.79 | 305.11 | 169.77 | $(-) 44$ |
| 17. | Food storage and Warehousing | 14.42 | 1.88 | 7.54 | $(+) 301$ |
| 18. | Co-operation | 2.97 | 5.51 | 8.46 | $(+) 54$ |
| 19. | Other Agricultural Programmes | 7.79 | 3.93 | 3.05 | $(-) 22$ |
| 20. | Minor Irrigation | 1.91 | 0.08 | 0.35 | $(+) 338$ |
| 21. | Power | $1,458.16$ | $1,721.36$ | $1,785.14$ | $(+) 4$ |
| 22. | Village and Small Industries | 15.07 | 10.37 | 14.02 | $(+) 35$ |
| 23. | Non-ferrous Mining and <br> Metallurgical Industries | 11.01 | 3.10 | 1.27 | $(-) 59$ |
| 24. | Road Transport | 241.53 | 249.93 | 380.93 | $(+) 52$ |
| 25. | Tourism | 11.99 | 14.17 | 18.01 | $(+) 27$ |
| 26. | Other General Economic <br> Services | 5.00 | 5.70 | 5.03 | $(-) 12$ |
|  | Total:- | $2,747.54$ | $4,390.44$ | $3,863.74$ |  |

* Other Retirement Benefits.

Reasons for increase/decrease have not been intimated by the concerned departments (February 2001).

### 6.3 Variations between Budget estimates and actuals

The major variations between Budget estimates and actual receipts under the major heads of revenue for the year 1999-2000 are given below:-

| Major heads of revenue |  | Budget estimates | Actual receipts | Percentage of variations Increase (+)/ Decrease (-) of actuals over budget estimates |
| :---: | :---: | :---: | :---: | :---: |
|  |  | (Rupees in lakh) |  |  |
|  | (1) | (2) | (3) | (4) |
| 1. | Other taxes on Income and expenditure | 670.00 | 786.55 | (+) 17 |
| 2. | Stamps and Registration Fees | 185.00 | 185.13 | Negligible |


| 3. | State Excise | 210.00 | 172.89 | (-) 18 |
| :---: | :---: | :---: | :---: | :---: |
| 4. | Sales Tax | 2,754.00 | 2,304.50 | (-) 16 |
| 5. | Taxes on Vehicles | 455.00 | 458.83 | (+) 1 |
| 6. | Other Taxes and Duties on Commodities and Services | 16.00 | 15.29 | (-) 4 |
| 7. | Interest Receipts | 300.00 | 458.70 | (+) 53 |
| 8. | Police | 4.00 | 14.56 | (+) 264 |
| 9. | Stationery and Printing | 20.00 | 0.67 | (-) 97 |
| 10. | Public Works | 40.00 | 32.14 | (-) 20 |
| 11. | Other Administrative Services | 397.50 | 610.70 | (+) 54 |
| 12. | Miscellaneous General Services | 500.00 | 79.03 | (-) 84 |
| 13. | Education, Sports, Art \& Culture | 25.00 | 15.25 | (-) 39 |
| 14. | Medical and Public Health | 9.00 | 2.09 | (-) 77 |
| 15. | Water Supply and Sanitation | 64.00 | 32.89 | (-) 49 |
| 16. | Housing | 453.86 | 189.38 | (-) 58 |
| 17. | Social Security and Welfare | 13.00 | 0.50 | (-) 96 |
| 18. | Crop Husbandry | 13.00 | 3.39 | (-) 74 |
| 19. | Dairy Development | 12.00 | --- | (-) 100 |
| 20. | Forestry \& Wildlife | 350.00 | 169.77 | (-) 51 |
| 21. | Food, Storage and Warehousing | --- | 7.54 | (+) 100 |
| 22. | Co-operation | 2.00 | 8.46 | (+) 323 |
| 23. | Other Agricultural Programmes | 7.00 | 3.05 | (-) 56 |
| 24. | Power | 2,200.00 | 1,785.14 | (-) 19 |
| 25. | Village and Small Industries | 10.00 | 14.02 | (+) 40 |
| 26. | Non-ferrous Mining and metallurgical Industries | 5.00 | 1.27 | (-) 75 |
| 27. | Road Transport | 430.00 | 380.93 | (-) 11 |

Reasons for variations have not been intimated by the concerned departments (February 2001).

### 6.4 Cost of collection

The gross collection in respect of major revenue receipts, expenditure incurred on their collection, and the percentage of such expenditure to gross collections during the years 199798, 1998-99 and 1999-2000, along with the relevant all India average percentage of expenditure of collection to gross collections for the year 1997-98, are given below:-

| SI.No. | Revenue head | Year | Collection | Expenditure on collection | Percentage of expenditure to gross collection | All India average percentage of collection for the year 199798 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | (Rupees in lakh) |  |  |  |
| 1. | Sales Tax | $\begin{aligned} & 1997- \\ & 98 \end{aligned}$ | 1,652.00 | 205.25 | 12 | 1.28 |
|  |  | $\begin{aligned} & 1998- \\ & 99 \end{aligned}$ | 1,609.88 | 216.84 | 13 |  |
|  |  | $\begin{aligned} & 1999- \\ & 2000 \end{aligned}$ | 2,304.50 | 233.78 | 10 |  |
| 2. | State Excise | $\begin{aligned} & 1997- \\ & 98 \end{aligned}$ | 210.13 | 257.91 | 123* | 3.20 |
|  |  | $\begin{aligned} & 1998- \\ & 99 \end{aligned}$ | 188.58 | 333.45 | 177* |  |
|  |  | $\begin{aligned} & 1999- \\ & 2000 \end{aligned}$ | 172.89 | 349.20 | 202* |  |
| 3. | Taxes on Vehicles | $\begin{aligned} & 1997- \\ & 98 \end{aligned}$ | 386.21 | 123.68 | 32 | 2.65 |
|  |  | $\begin{aligned} & 1998- \\ & 99 \end{aligned}$ | 437.01 | 103.62 | 24 |  |
|  |  | $\begin{aligned} & 1999- \\ & 2000 \end{aligned}$ | 458.83 | 126.86 | 28 |  |
| 4. | Stamps and Registration Fees | $\begin{aligned} & 1997- \\ & 98 \end{aligned}$ | 366.00 | 0.11 | @ | 3.14 |
|  |  | $\begin{aligned} & 1998- \\ & 99 \end{aligned}$ | 194.04 | 10.99 | 6 |  |
|  |  | $\begin{aligned} & 1999- \\ & 2000 \end{aligned}$ | 185.13 | 9.55 | 5 |  |

* Expenditure is more than the collection under State Excise, mainly due to excess establishment charges, and imposition of ban on sale of liquor in the State.
@ Below 1 per cent


### 6.5 Non-realisation of sales tax

Non-realisation fo sales tax from local supplier resulted in loss of Rs.1.11 lakh
(A) According to the Nagaland Sales Tax (NST) Act, 1967 (as amended) and Rules framed thereunder, Drawing and Disbursing Officers shall deduct at source, and remit to the treasury, the tax payable goods supplied by a dealer to the State or Central Government.

Test check (August 1999) of the records for the period from July 1996 to July 1999 of the Deputy Inspector General of Wireless (DIGW), Kohima, revealed that DIGW procured (December 1998) clothing and equipment valued at Rs.14.98 lakh (including Sales Tax) from a local supplier (M/s Mar Ao, Dimapur. Total amount paid: Rs.14.98 lakh (including Sales Tax)), and paid (December 1998) the entire amount of Rs.14.98 lakh to the supplier, without deducting sales tax of Rs.1.11 lakh (8 per cent of Rs.13.89 lakh) from the bills of the supplier, in contravention of the aforesaid act.

Non-realisation of sales tax from local supplier resulted in loss of Rs.2.99 lakh
(B) The Executive Engineer, Public Works Department (Roads and Bridges), Mechanical Division No.1, Kohima, purchased 22 vehicles from two local firms ( (1) M/s Progressive Motors, Dimapur: Rs.38.01 lakh (2) M/s Dimapur Diesels: Rs.39.81 lakh) between December 1996 and April 1998, at a cost of Rs.77.82 lakh. Though the DDO was required to deduct the sales tax at source, but the Executive Engineer while making payment did not deduct same at the rate of 4 per cent. This resulted in a loss of revenue of Rs.2.99 lakh.

The above cases were reported to the Department and Government in November 1999 and February 2000; their replies have not been received (February 2001).

## FINANCE DEPARTMENT

### 6.6 Non-levy of turnover tax

Non-levy of turnover tax resulted in loss of revenue of Rs.8.45 lakh

As per the Nagaland Sales Tax Act (NST), 1967, (as amended) where gross turnover during any year exceeds rupees 5 lakh, the dealer shall, in addition to any other taxes payable either under the Act or otherwise, be liable to pay turnover tax at the rate of 1 per cent of gross turnover, if it exceeds Rs. 5 lakh, and at the rate of $11 / 2$ per cent if it exceeds Rs. 10 lakh.

Test check (September 1999) of records of the Assistant Commissioner of Taxes, Kohima for the period from May 1996 to August 1999 revealed that, in the cases of six assessees, the turnover tax as above were not levied, though the gross turnover of the assessees had exceeded the prescribed limit. This resulted in loss of revenue of Rs.8.45 lakh.

The above cases were reported to the Department and Government in September 1999; their replies have not been received (February 2001).

