

Outliners

Pool Budget

Capturing Commitments at the time of BFC

Rajasthan Government Health Scheme (RGHS)



Pool Budget

Evolving Budgetary Practices in Rajasthan

Business Architecture for Budget Management System

Budget Budget Sanctions Budget Masters Budget Estimation (BFC Process) Management **Management Budget Estimation and Preparation** Posts Create and Abolish Budget **P6-**Banks transaction P1A-Details of personnel **Local Masters** Reappropriation Phone, Mobile against the sanctioned details of Panchayati Raj (New and Surrender) Additional Institutions vacant posts **BFC Meeting Calendar** Authorization P7A-Details of provision Computer, Printer (New/ **Meeting Notice** P1B-Details of personnel for ongoing construction Surrender) Proforma Timeline **Budget Surrender** employed on contract works **Budget Circular** Vehicle (Buy/Rent) P7B-Details of provision Pool Budget P2-Bank account details for new construction works **Budget Global Master Data** Supplementary Budget **Volumes & Reports P8**-Statement of Budget P3-Details of Loans and Departments Estimates (Revenue) Advances V1:Summary Vol **Excess Savings** Designations V2a:Revenue Receipts Statement **P9**-Detailed head wise **HOD Officer P4A**-Gender Budget V2b:Revenue Exp-General **Revised Estimate** Offices Master statement of budget Services Statement Enforcement estimates (Expenditure) Administrative **V2c**:Revenue Exp-Social Departments Services P4B-Child Budget Contingency V2d:Revenue Exp-Economic Control Officer **P9A-**Form for New Posts Statement Services BFC Unit V3a:Capital Exp Major Heads P5A-Agriculture Budget V3b:Public Debt, Loan, Public Minor Heads **Other Budget P9B**-Form for New Items Account Vol Statement Sub Major Heads **Management Activities** V4a:Post Volume **Sub Minor Heads** State Book - Date V4b:Grant/Loan/Investment **PoC**-Provision for sub-**Group Sub Heads** P5B-Agriculture budget wise W&M Position by V4c:Details of PWD Works components of office Major Scheme (Autonomous Bodies) RBI and State Daily Part expense V4d:Agriculture Budget Position **Core Disbursement** Master Data Management **WAM**

Engine (CDE)

(MDM)

Pool Budget

Pool Budget - w.e.f. 01-04-2022

A pool budget is an innovative budgetary concept that allows drawing and disbursing officers to have equal opportunity to draw funds from the available budget without bias

The Finance Department allocates a consolidated budget as a pool to the Head of Department/Budget Control Officer (BCO)

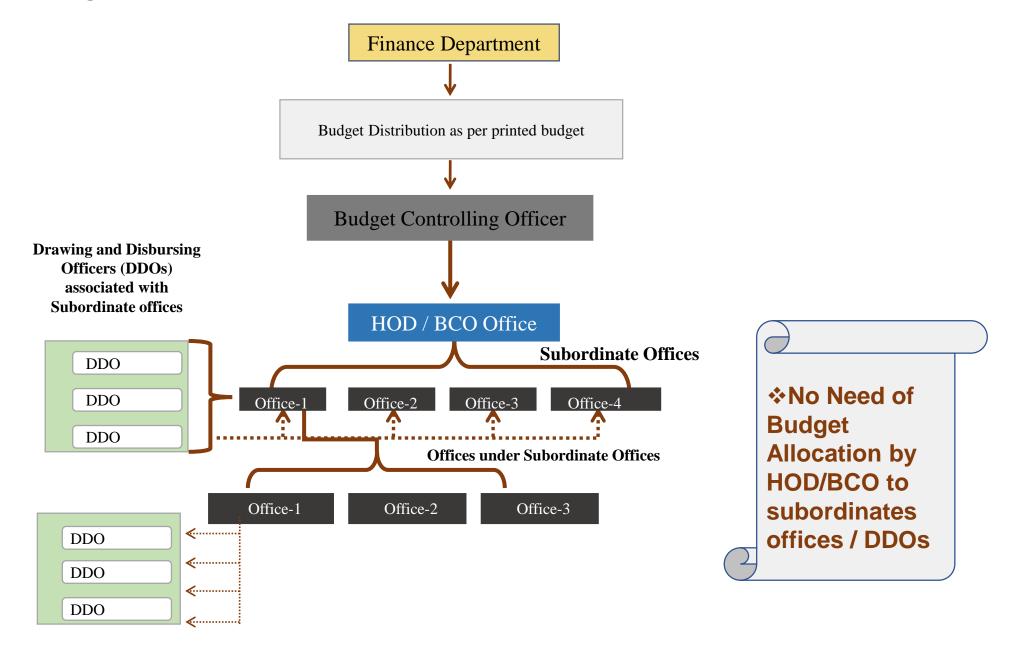
The Drawing and Disbursing
Officer subordinate to the Budget
Control Officer/HoD does not
require budget allocation.

Sanctions, Tools and reports have been created for financial control.

These tools and reports help in controlling the expenditure incurred by the offices under the HoD/BCO.

Major Head-wise, Minor Headwise, Object Head-wise, Schemewise, and Office-wise expenditure reports are available for financial monitoring. Provision for sending an alarming message at the level of BCO/HoD/FA/DDO from time to time whenever expenditure by drawing disbursing officers exceeds a certain limit.

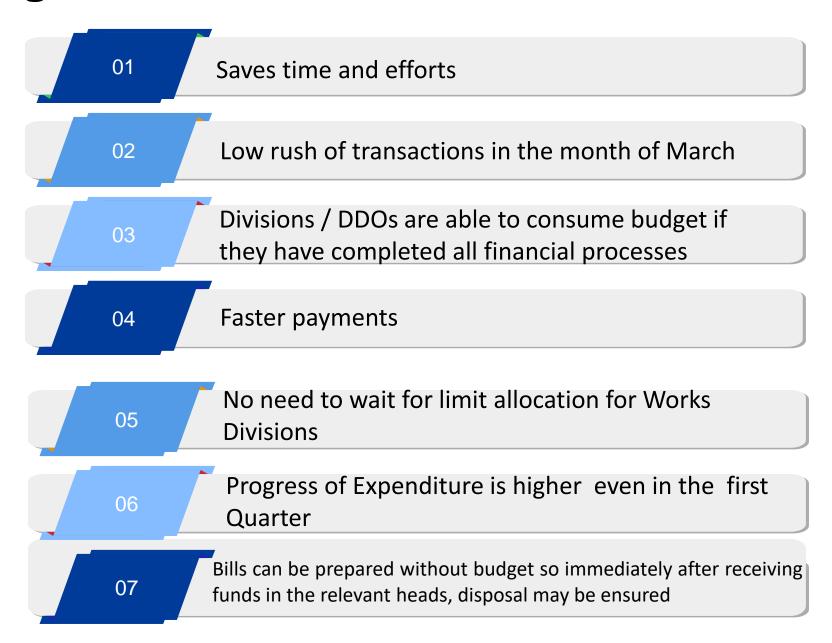
Online Pool Budget Allocation Process Flow



Benefits – Pool Budget

Way Forward

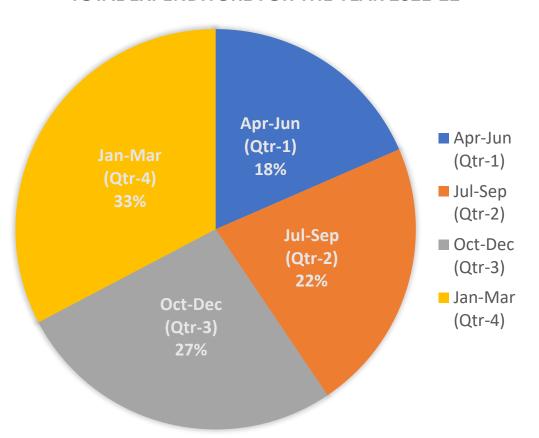
Plan to associate AI/ML
to read scanned
documents with bills,
start usage of previous
expenditure data to
control frequency of
similar nature of doubtful
expenses



Pool Budget: Impact Analysis Total Expenditure

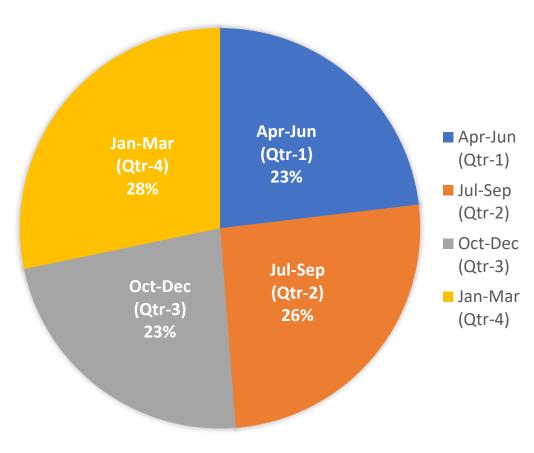
Before Pool Budget

TOTAL EXPENDITURE FOR THE YEAR 2021-22



After Pool Budget

TOTAL EXPENDITURE FOR THE YEAR 2024-25



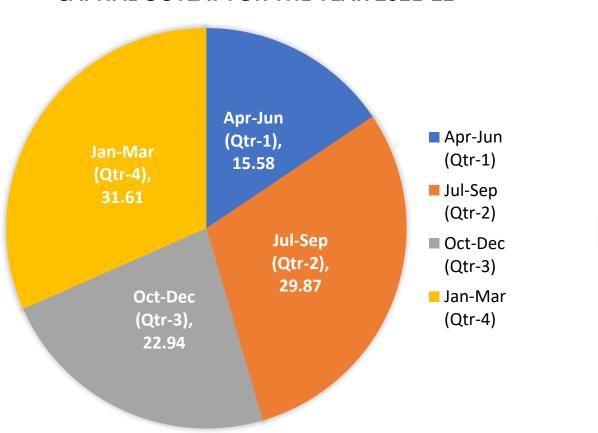
Pool Budget: Impact Analysis Capital Expenditure

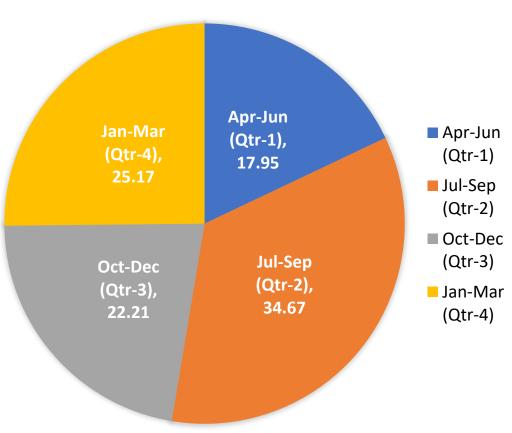
Before Pool Budget

After Pool Budget

CAPITAL OUTLAY FOR THE YEAR 2021-22









Capturing Commitments at the time of BFC

Capturing Outstanding Liabilities

- Departments/DDOs are allowed to prepare bill on IFMS without budget provision
- Bills are cleared by treasury after budget availability
- BFC Format 9 captures the outstanding liabilities from the IFMS
- Departments are not required to fill the outstanding liabilities
- This Process improves the accuracy of Budget Estimates
- Bills are cleared by treasury on FIFO method and is also helpful in cash management of the State

Format 9

प्रपत्र—9 व्यय के बजट अनुमानों का विस्तृत शीर्षवार (Object Head wise) विवरण

कार्यालय / विभाग का नाम	(राशि सहस्त्र में)
कोड संख्या	
लेखे का शीर्ष मुख्य शीर्षउप मुख्य शीर्ष-लघ शीर्षउप शीर्षग्रुप शीर्षराज्य निधि / केन्द्रीय सहायता	

क्रम संख्या		लेखा शीर्ष	लेखा शीर्ष	दत्तमत / प्रभृत	वारतविक व्यय के आंकड़े (गत तीन वर्षों के)			वित्तीय वर्ष 2025-26				आय—व्ययक अनुमान वित्तीय वर्ष 2026—27			वृद्धि (+) या कमी (-)		नवीन आइटम	विशेष विवरण	
						आय-व्ययक अनुमान 2025-26		लम्बित विल (Outstanding Liabilities)	_	संशोधित अनुमान 2025—26	कमिटेड (Committed)	नवीन (New)	कुल		कोंलम 11 और 14 में	हाँ / नहीं	RE	BE	
_ 1	2	3.	4	5	6	7	8	9	10	11 (8+9+10)	12	13	14 (12+13)	15	16	17	18	19	

नोट : 1. ऑनलाइन प्रविष्टि (Entry) के लिए बजट शीर्ष 2,3 एवं 17 का चयन करना होगा। कॉलम 4, 5, 6, 7, 8, 11, 14, 15 एवं 16 स्वतः दर्शित होंगे। जिसकी जांच/सत्यापन बजट नियंत्रण अधिकारी द्वारा किया जाना अपेक्षित है। कॉलम 10, 12, 18 एवं 19 में बजट नियंत्रण अधिकारी द्वारा प्रविष्टि की जानी है। कॉलम संख्ख्या 9 की सूचना IFMS/Pay-manager/WAM module पर upload outstanding liabilities के रूप में स्वतः दर्शित होगी।

- 2. वर्तमान में जारी निर्माण कार्यों की सूचना प्रपत्र 7 (अ) की प्रविष्टि के आधार पर इस प्रपत्र के कॉलम 12 में स्वतः दर्शित होगी। यदि नवीन आइटम (कॉलम 17) में हाँ का चयन किया गया है तो नवीन पद प्रपत्र 9 (अ) एवं नवीन आईटम प्रपत्र 9 (ब) तथा नये निर्माण कार्यों के लिए प्रपत्र 7 (ब) में की गई प्रविष्टि के आधार पर इस यप्रपत्र के कॉलम 13 में प्रविष्टि स्वतः दर्शित होगी।
- 3. विशेष विवरण के कॉलम 18 RE (2025-26) एवं 19 BE (2026-27) में समस्त Object Head के प्रावधित किये गये जाने वाले व्ययों का पूर्ण विवरण (मय लिम्बत दायित्व) औचित्य टिप्पणी अंकित की जावे, जो बजट नोट में स्वतः दर्शित होगी।
- 4. इस प्रपत्र में Object Head कार्यालय व्यय में राशि प्रपत्र (स) से स्वतः दर्शित होगी।

बजट नियंत्रण अधिकारी / कार्यालयाध्यक्ष द्वारा समस्त प्रविष्टियों की जांच कर निम्नानुसार प्रमाण पत्र अंकित किया जाना है। प्रमाणित किया जाता है कि उपर्युक्त सूचना मेरे द्वारा व्यक्तिगत रूप से जांच कर ली गई है, इसे सही पाया गया है।



Government of Rajasthan

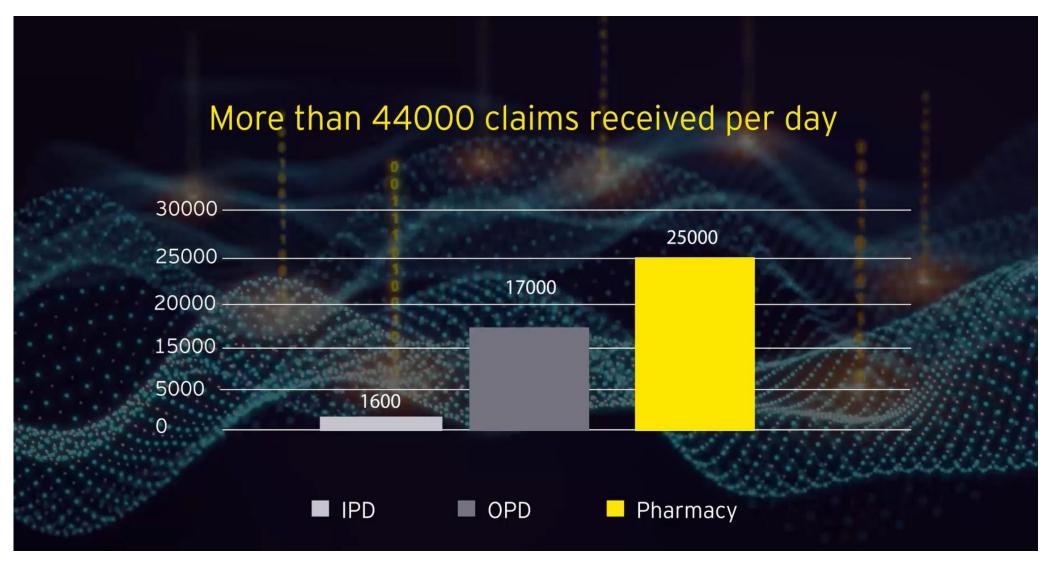
Rajasthan Government Health Scheme (RGHS)

Use of AI and Data Analytics for reducing unnecessary expenditure and detecting fraud

Introduction to RGHS

- Launched: October 2021
- Objective: Provide cashless OPD, IPD, and pharmacy facilities to government employees/pensioners & families 37 lakh beneficiaries
- Facilities: Government/private hospitals, diagnostic centres, cooperative/private pharma stores empanelled
- System: Portal-based for hassle-free cashless benefits
- Empanelment 1718 Hospitals 4854 Pharma stores
- Total claims 5.78 crore in 4 years meaning average 40,000 claims per day

Why there was need for Antifraud Unit in RGHS?



With more than 44000 claims per day, its almost impossible to track and monitor every claim with an human eye

Problem Statement

- Over the years, RGHS scheme has expanded its coverage, leading to a rise in instances of fraudulent activities, causing significant escalation in scheme expenditure
- Key loopholes have been exploited by various stakeholders, including hospitals, pharmacies, doctors, and beneficiaries.
- Insurance fraud not only results in financial losses but also adversely impacts people's health and well-being.

Increased claim amount

Extended Hospitalisation

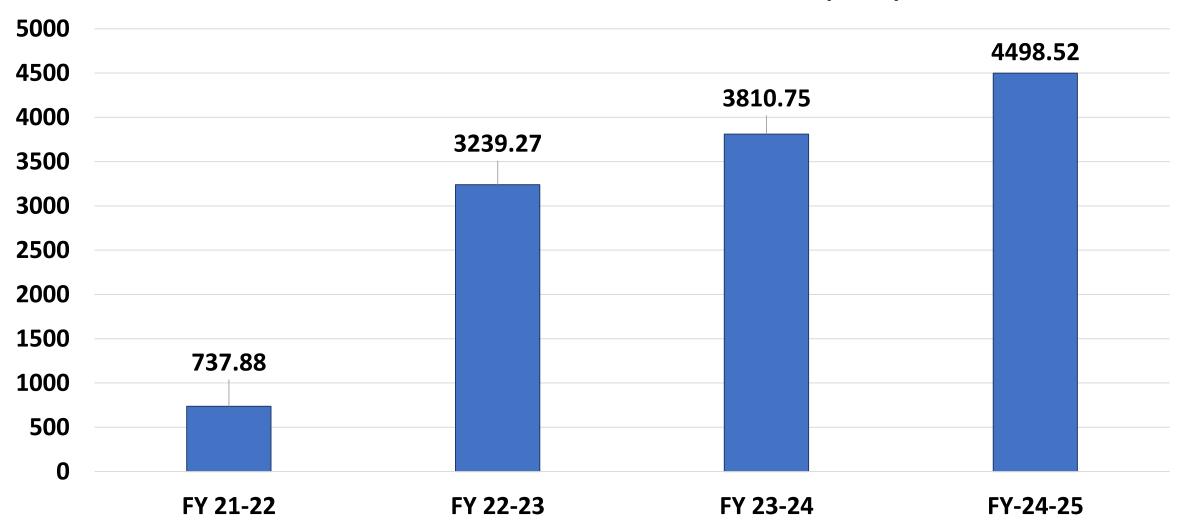
Wrongful procedure conducted for bigger reimbursement

Misdiagnosis and unnecessary treatment

To address this, Quality Control and Performance Audit Cell (QCPA), supported by Al/ML technologies, now enables timely anomaly detection in claims, strengthening fraud prevention and ensuring scheme integrity.

Total Claim Amount (Rs. Crore) over 4 years

FY Wise RGHS Claim Submitted Amount (in Cr)



Why there was need for Antifraud Unit in RGHS

Duplicate and Frequent Claims

Multiple instances of the same package claimed by a single patient within restricted periods (e.g., multiple stent removals within a month)

Overlapping Admissions and Unusual Travel Patterns

Cases where patients were admitted to multiple hospitals on the same dates or travelled between districts shortly after major surgeries indicate possible exploitation of the system.

Suspicious Hospital Patterns

Hospitals appear to overuse specific packages, with some applying the same procedures to over 90% of patients. This red flags of potential systematic fraud.

OPD to IPD Conversions

Several outpatient treatments were improperly billed as inpatient, increasing costs without medical justification.

Rajasthan Social and Performance Audit Authority

Objective

RSPAA's primary aim is to build and strengthen the Social and Performance Audit mechanism in Rajasthan

Core Role



Conducts in-depth reviews of operational efficiency and effectiveness of government units, strategies, projects, and activities to ensure proper management of public funds

Consultancy Support



Provides expert consultancy in strategic planning and implementation of government schemes, working in collaboration with the Department of Finance and Planning

Principles



Functions on the pillars of accountability, transparency, and community participation in all its audit and evaluation activities

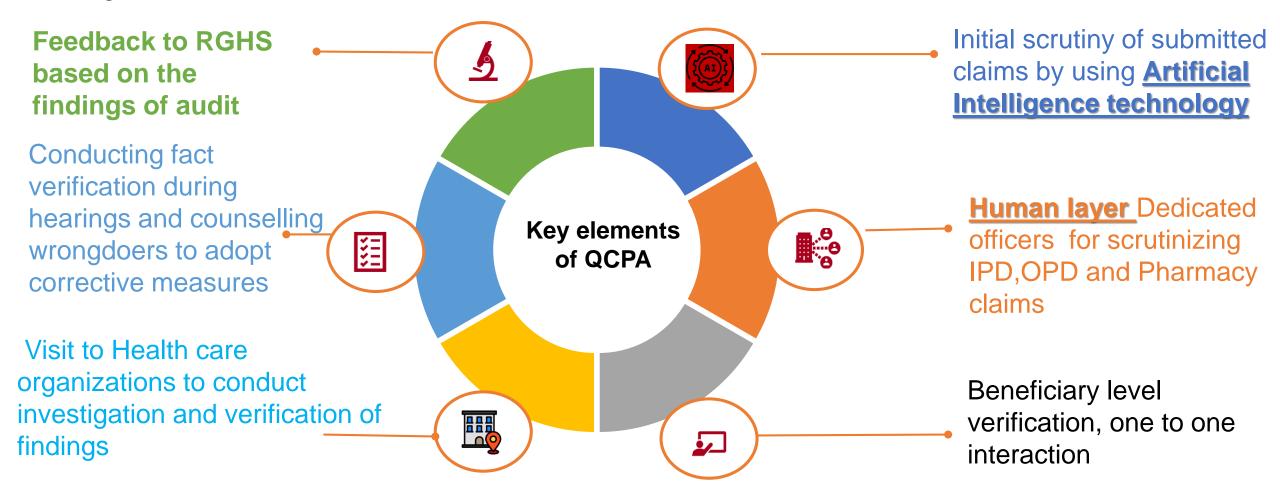
Evaluation Scope



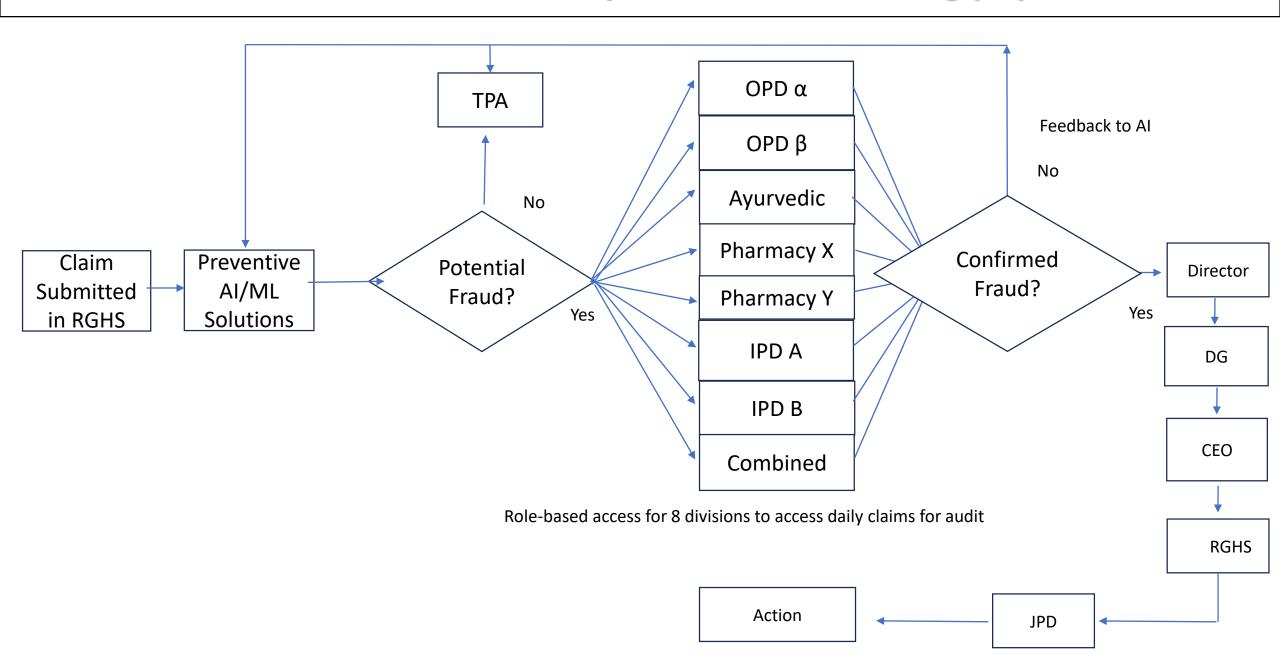
Executes surveys, rapid assessments, and detailed audits to identify underachieved targets, design and implementation deficiencies, and offers targeted recommendations for improvement

Quality Control and Performance Audit Cell

- Under Rajasthan Social and Performance Audit Authority(RSPAA) QCPA was established to curb leakages and pilferage within the RGHS scheme.
- The QCPPA analyzes both structured and unstructured data from the RGHS portal using Artificial Intelligence, and QCPA officers conducts checks of claims to confirm fraud



QCPA workflow - Complete online nothing paper



AI/ML-Based Fraud and Abuse Detection for RGHS



Al triggers IPD/OPD/Pharmacy

01

Phantom Billing Detection:
Compares billed services with patient records

02

Duplicate
Document
Detection: Flags
repeated use of
documents across
claims.

03

Forgery Detection: Identifies altered or tampered scanned documents. 04

Missing Document Alerts: Flags when mandatory diagnostics reports are missing

05

Validation:
Compares
diagnostics (high
end radiological
investigation
without primary
investigation)

Report-Treatment

06

Historical Abuse Detection: Flags treatments like multiple cataract surgeries for the same patient. 07

Clinical
Compatibility
Check: Flags
illogical treatment
combinations.
Length of stay

08

Face detection:
Analyse facial
feature highlights
mismatch, similarity

Quality Control and Performance Audit Cell

Month wise number of AI triggers deployed (Cumulative)



Al and Data Analytics Integration with Human Expertise

- Establishment of Quality Control and Performance Audit Cell (QCPA) with expertise from AI/IT/Medical/Insurance fields
- Created under RSPAA for auditing and fraud detection and clear mandate
- Deployment of AI capabilities through a private agency
- Al identified suspicious claims for further scrutiny through documents verification
- Al system flags doubtful claims in real-time
- Manual intervention team formed: doctors, pharmacists, IT experts, insurance experts
- Detailed investigation of flagged cases to detect fraudulent activities

Results Achieved

- Suspension of the Hospitals and Pharma Stores and then hearing to take final decision
- Suspension of the "involved" employees' RGHS Cards & strict Disciplinary action against those employees who deliberately created false bills to claim amount.
- Recovery of 3 times penalty with actual paid amount
- De-empanelment of the facilities from the scheme
- Legal action against erring hospitals, diagnostic centres and pharma stores
- Rs. 25 Crores recovered within 3 months and 15 crore under recovery till July25
- Expenditure reduced average 50 crore monthly from peak months without QCPA
- Enhanced monitoring and control of the RGHS scheme expenditure
- Deterrent for those who were misusing the loopholes

Thank You

Looking for Valuable Suggestions...

Duplicate images

Dental **X-Ray** found in **17** different claims same Hospital



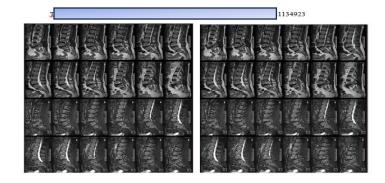
Ultrasound image found in **34** different claims same Hopsital



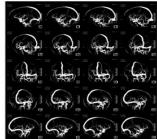
Glimpses of observations

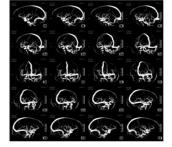
Document travel

Diagnostic images found across the hospitals in state



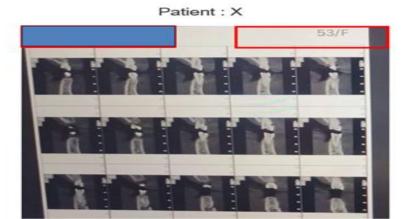






Forgery

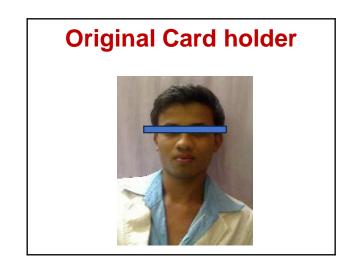
The name & age of the patient changed on the bone scanning report



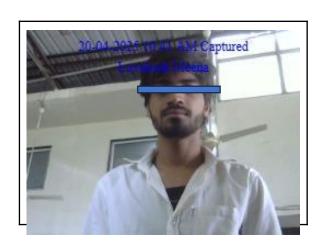




Same member ID but service utilised by multiple patients



Visit-1



Visit-2

Visit-3

Visit-4

Visit-5



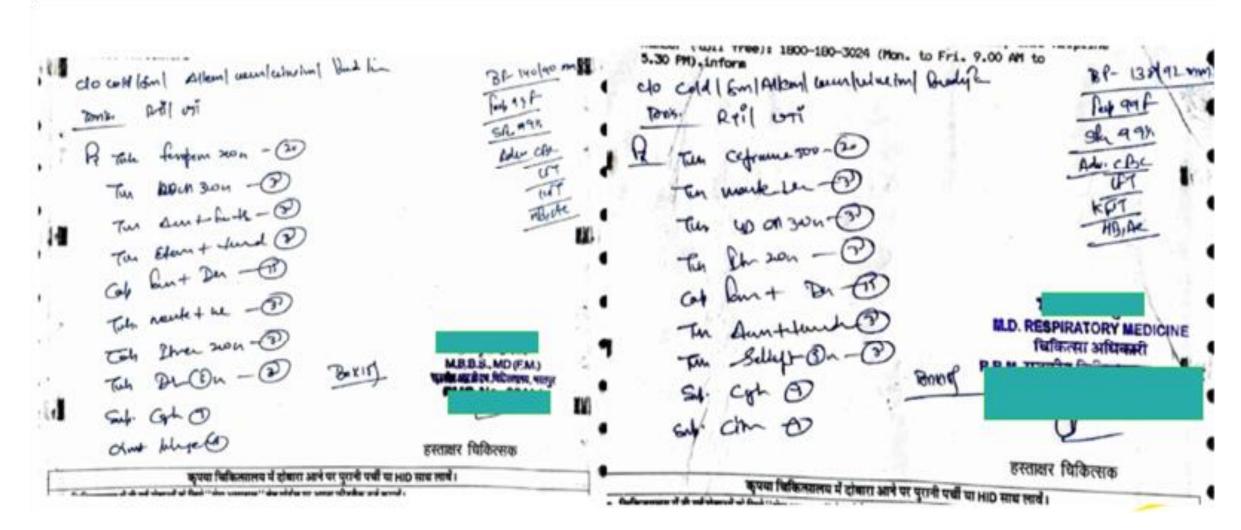




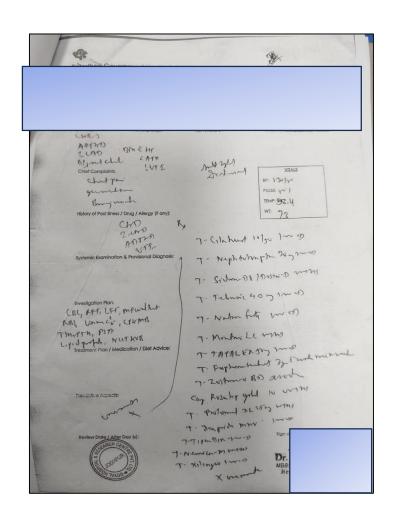


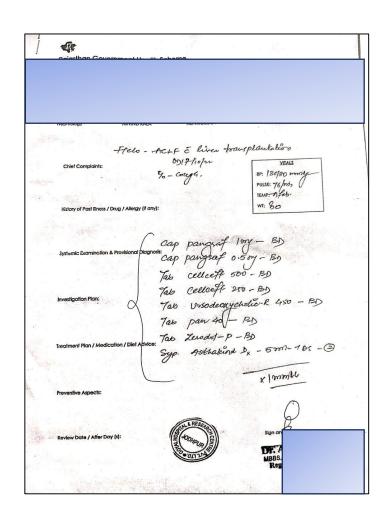
Same handwriting different doctor

Pharmacy claims across different patients with different TIDs showing same handwriting for different doctors with different stamps



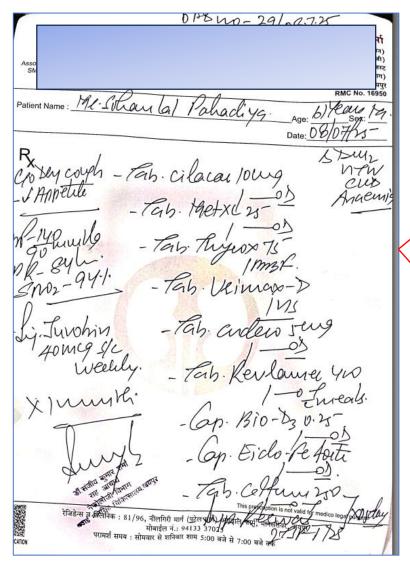
Same doctor Different Handwritings

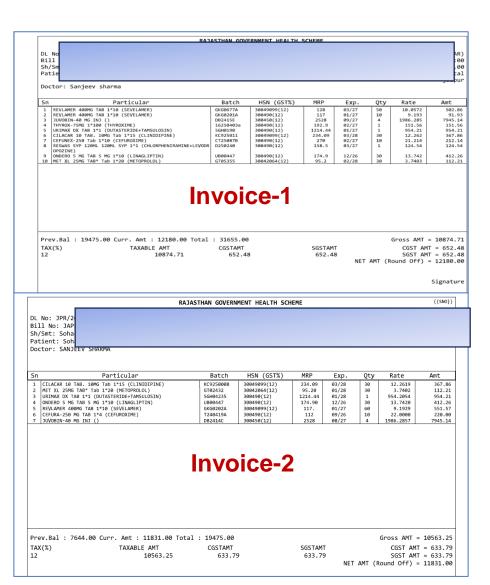




Glimpses of observations Double billing of medicines

Prescription

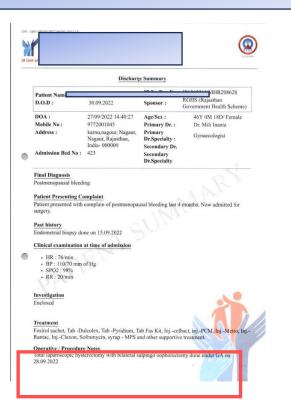




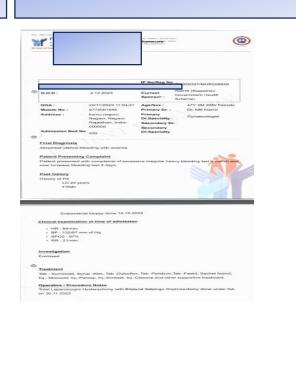
Once in a life time procedures conducted many times

The same patient underwent two Uterus removal procedures at the same hospital

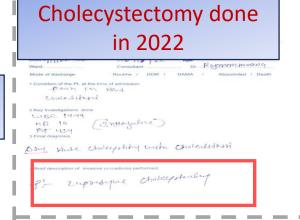
Hysterectomy done in 2022

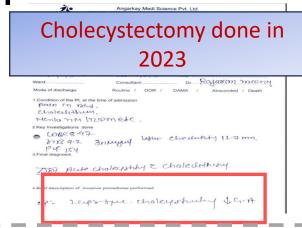


Hysterectomy done in 2023



Gallbladder removed twice at the same hospital





Appendix removed twice at the same hospital

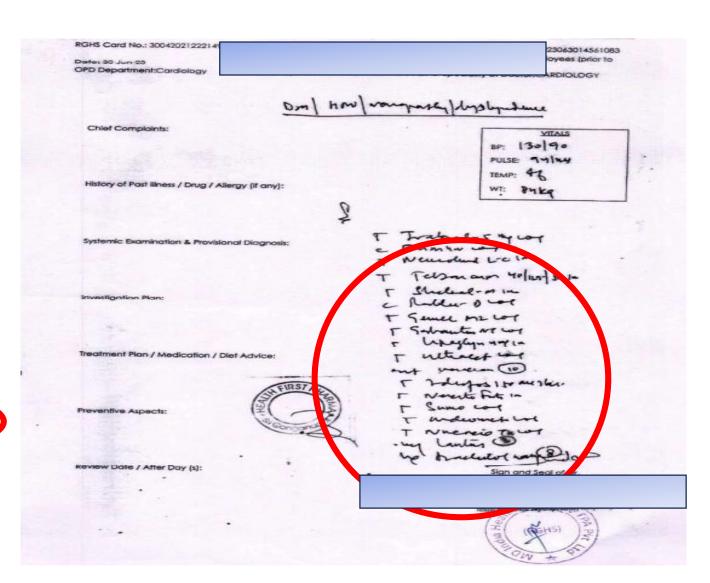


Appendectomy done in October-2024

Name	: Mr.MUKESH KUMAR	Admission Dt	130-Sep-2024 12:5
Admission No	: MNIP2410201	Discharge Dt	: 04-Oct-2024 13:15
Age/Gender	: 40Y(s) / Male	Discharge Type	
UMR.No	: APEX0138844	Phone Num	:9785127074
RoomType	: GENERAL WARD-2		
Room No/Bed !	To : GENERAL WARD-2/G	EN-WARD2/02	
Type	: Credit	Org Name	: Corporate
	Dr.SACHIN / DR.RAJNEESH / DR.M.M.VYAS (GENERAL AND GI SURGERY)	Co Consultant	
Relative(s)	I RAKESH KUMAR		
Address	: SWM,SAWAIMADHOP BAZAR,Rajasthan,India	UR BAZAR, SAWAII	MADHOPUR
Final Diagnosis; ACUTE APPENDIC Reason for Admis SURGICAL MANAC	sion:		

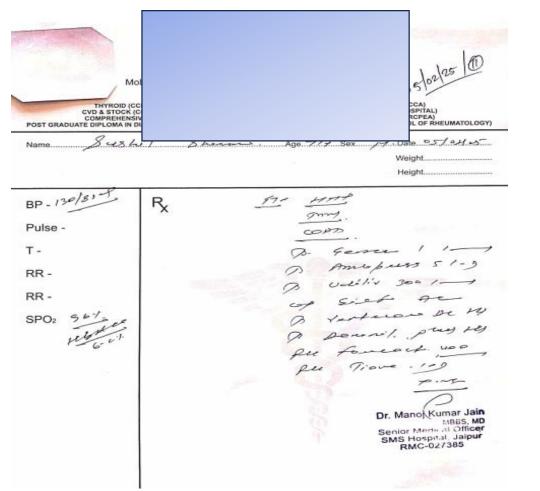
- Physician Generating fake prescriptions for his own family members
 - Total such invoices 416
 - Total Amount involved ~38 lakhs

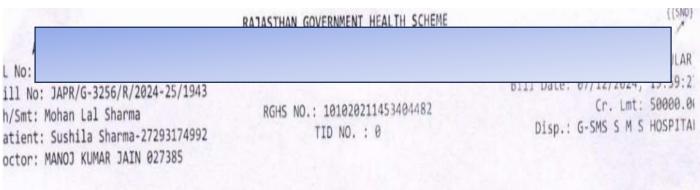
P		Total Count	Total Claimed Amount
D	amra	104	1615015.6
G		68	315312.5
K		110	1124477.81
0		63	293230.18
S		71	475737.98
G		416	3823774.07



Doctor Assisting Pensioners in utilizing their wallets by prescriptions without any ailment

Physician issuing high-value prescriptions for pensioners without ailment clinical condition, without investigation, solely to exhaust wallet limits.





n Particular	Batch	HSN (GST%)	MRP	Exp.	Qty	Rate	Amt
GLIMESTAR - M1 Tab 1*10 (GLIMEPIRIDE+METFORMIN) AMLOPRES SMG TAB 1*30 (AMLODIPINE) UDILIV 300 MG TABLET Tab 1*15 (URSODEOXYCHOLIC ACID ESOCOPP IT 40/150mg CAP 1*10 (ESOMEPRAZOLE+ITOPRIDE MEDROL 4MG TAB 1x10 () ITCALMS PLUS 10 MG TABLET Tab 1*10 (ESCITALOPRAM+CL) SRCH240119A LD6984	300490(12) 300490(12) 300490(5) 30049034(12) 0682010(12) 300490(12)	79.9 84 839.96 190 57.5 169	83/26 85/27 83/27 87/26 11/28 84/26	30 60 30 30 30 30	6.2777 2.2000 46.9308 14.9286 4.5179 13.2786	188.33 66.06 2815.85 447.86 135.54 398.36
EPAM) FORACORT 400MG R/C 1*30 CAP 1*30 (BUDESONIDE+FORMET		300432(12)	233,52	03/26	60	6.1161	366.97
L) B TIOVA R/C CAP 1*30 (TIOTROPIUM)	BA33121	0682010(12)	159.85	84/25	30	9,4247	282,74

Kesari Jeevan (Zhandu)&Rogan Badam Tel (Hamdard):

- Pharmacy sold higher quantity of Kesari Jeevan than actual stock
- As a result, a total recovery of ₹54.54 lakhs was made from the sellers

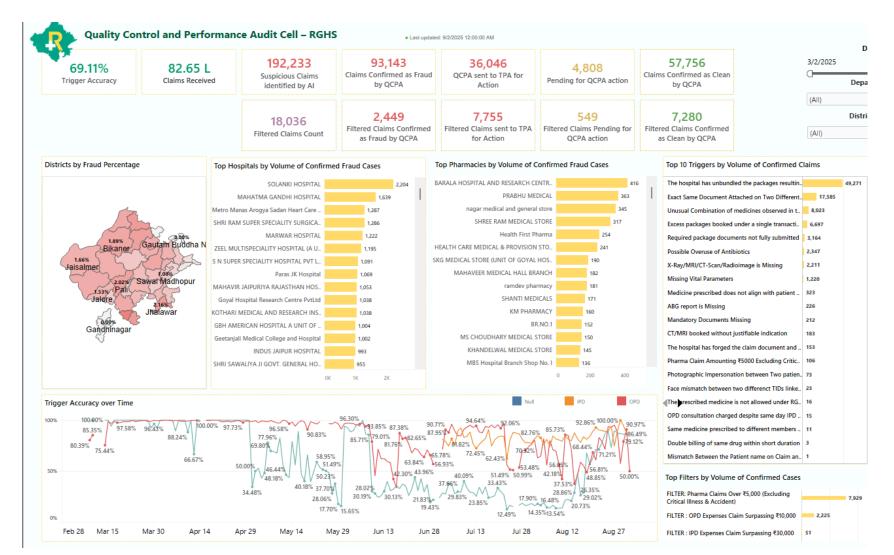
FY	ZANDU	KESARI JIWAN	OTHER COMP	ANY KESARI JIWAN	TOTAL KESARI JIWAN		
	Total Quantity	Total Net Amount	Total Quantity	Total Net Amount	Total Quantity	Total Net Amount	
2021-22	11,077	49,83,794	43,100	2,23,40,096	54,177	2,73,23,890	
2022-23	48,329	2,33,33,046	77,744	3,84,08,805	1,26,073	6,17,41,851	
2023-24	28,148	1,37,08,872	92,314	4,44,30,198	1,20,462	5,81,39,070	
2024-25	27,037	1,40,99,982	1,02,546	5,04,59,455	1,29,583	6,45,59,437	
Total	1,14,591	5,61,25,694	3,15,704	15,56,38,555	4,30,295	21,17,64,249	

Panchakarm Shirodhara:

- Ayurveda hospital in appropriately prescribed 'Panchakarma Shirodhara' therapy in access to inflate the bill amounts.
- Scrutiny of seven hospitals confirmed these irregularities, leading to a cumulative penalty of ₹2.20 crore.

AI/ML-Based Fraud and Abuse Detection for RGHS

Snapshot of the Dashboard



QCPA RGHS Dashboard

- District wise fraud percentage
- Hospital ranking based on confirmed fraud cases
- Top Pharmacies with fraud cases
- Analysis on Pharmacy Hospitals