

Paragraph	Table of Contents	Page
Preface		vii
Executive Summary		ix
CHAPTER 1: OVERVIEW		
1.1	Profile of the State	1
1.1.1	Gross State Domestic Product of the State	1
1.2	Basis and Approach to State Finances Audit Report	4
1.3	Overview of Government Account Structure and Budgetary Processes	4
1.3.1	Snapshot of Finances	8
1.3.2	Snapshot of Assets and Liabilities of the Government	9
1.4	Fiscal Balance: Achievement of deficit and total debt targets	10
1.4.1	Comparison of targets of fiscal parameters projected in Medium Term Fiscal Policy Statement (MTFPS) with actuals for the current year	12
1.4.2	Trends in Deficit	12
1.4.3	Performance of the State Government with respect to borrowings according to the limits fixed by Government of India	15
1.5	Deficits and Total Debt after examination of audit	15
1.5.1	Post audit - Deficits	15
1.5.2	Post audit - Total Public Debt	16
CHAPTER II: FINANCES OF THE STATE		
2.1	Major changes in key Fiscal aggregates during 2023-24 vis-à-vis 2022-23	19
2.2	Sources and Application of Funds	20
2.3	Resources of the State	21
2.3.1	Receipts of the State	22
2.3.2	State's Revenue Receipts	22
2.3.2.1	Trends and growth of Revenue Receipts	22
2.3.2.2	State's Own Resources	24
2.3.2.3	Non -Tax Revenue	27
2.3.2.4	Transfers from the Union Government	28
2.3.3	Capital Receipts	33
2.3.4	State's performance in mobilization of resources	34
2.4	Application of Resources	34
2.4.1	Growth and Composition of Expenditure	34
2.4.2	Revenue Expenditure	36
2.4.2.1	Major changes in Revenue Expenditure	37
2.4.2.2	Committed Expenditure	38
2.4.2.3	Undischarged liabilities in National Pension System	40
2.4.2.4	Subsidies	41
2.4.2.5	Financial Assistance by the State Government to Local Bodies and Other Institutions	42
2.4.3	Capital Expenditure	43
2.4.3.1	Major changes in Capital Expenditure	44
2.4.3.2	Quality of Capital expenditure	45
2.4.4	Expenditure Priorities	46

Paragraph	Table of Contents	Page
	2.4.4.1 Object head-wise expenditure	47
2.5	Public Account	48
	2.5.1 Net Public Account Balances	48
	2.5.2 Reserve Funds	49
	2.5.2.1 Consolidated Sinking Fund	49
	2.5.2.2 State Disaster Response Fund	50
	2.5.2.3 Guarantee Redemption Fund	51
	2.5.2.4 State Compensatory Afforestation Fund (SCAF)	52
	2.5.2.5 Collection of Cess	53
	2.5.2.6 Accounting of transaction relating to Central Road and Infrastructure Fund (CRIF)	53
	2.5.2.7 National Mineral Exploration Trust (NMET)	54
2.6	Public Liability Management	54
	2.6.1 Liability Profile: Components	55
	2.6.2 Debt Profile: Maturity and Repayment	60
2.7	Debt Sustainability Analysis	62
	2.7.1 Off-Budget Borrowings	67
	2.7.2 Utilisation of borrowed funds	69
	2.7.3 Status of Guarantees – Contingent Liabilities	70
	2.7.4 Management of Cash Balances	73
2.8	Conclusion	75
2.9	Recommendations	76
CHAPTER III: BUDGETARY MANAGEMENT		
3.1	Budget Process	77
	3.1.1 Summary of total provisions, actual disbursements and savings during the financial year	79
	3.1.2 Charged and voted disbursement	79
	3.1.3 Budget Marksmanship	80
	3.1.3.1 Aggregate Budget Outturn	80
	3.1.3.2 Expenditure Composition Outturn	81
3.2	Appropriation Accounts	81
3.3	Comments on integrity of budgetary and accounting process	82
	3.3.1 Unnecessary or Excessive Supplementary Grants	82
	3.3.2 Advances from Contingency Fund	83
	3.3.3 Excessive or Unnecessary Re-appropriation of Funds	83
	3.3.4 Unspent amount and surrendered Appropriations and/or huge Savings/ Surrenders	84
	3.3.4.1 Persistent Savings	86
	3.3.4.2 Grants with “Nil” expenditure	87
	3.3.5 Excess expenditure and its regularizations	88
	3.3.5.1 Excess expenditure relating to 2023-24	88
	3.3.5.2 Regularisation of excess expenditure of previous financial years	89
	3.3.6 Grants-in-Aid for creation of capital assets	89

Paragraph	Table of Contents	Page
3.4	Comments on transparency of Budgetary and Accounting process	89
3.4.1	Lumpsum Budgetary provisions	89
3.4.2	Major Policy Pronouncements in Budget and their actual funding for ensuring implementation	90
3.5	Comments on effectiveness of Budgetary and Accounting process	90
3.5.1	Budget projection and gap between expectation and actual	90
3.5.1.1	Missing/ Incomplete Explanation for Variation from Budget	93
3.5.2	Budgetary flow and review of grants	94
3.5.2.1	Rush of Expenditure	94
3.5.2.2	Flow of Receipt and Expenditure	95
3.5.3	Review of selected grants	96
3.5.3.1	Grant C-01 – Revenue and District Administration	97
3.5.3.2	Grant ZE-01 Minorities Development Department (Voted)	98
3.6	Conclusion	101
3.7	Recommendations	101
CHAPTER IV: QUALITY OF ACCOUNTS AND FINANCIAL REPORTING PRACTICES		
4.1	Non-discharge of liability in respect of interest towards interest bearing Deposits/ Reserve funds	103
4.2	Funds transferred directly to State implementing agencies	104
4.3	Delay in submission of Utilization Certificates	105
4.3.1	Recording of Grantee Institution as “Others”	106
4.4	Abstract Contingent bills	107
4.5	Personal Deposit (PD) Accounts	108
4.6	Indiscriminate use of Minor head-800	109
4.7	Outstanding balance under major Suspense and DDR heads	113
4.7.1	Adverse Balances under DDR Heads	114
4.8	Non-reconciliation of Departmental figures	114
4.9	Reconciliation of Cash Balances	115
4.10	Compliance with Accounting Standards	116
4.11	Submission of Accounts/Separate Audit Reports of Autonomous Bodies	117
4.12	Departmental Commercial Undertakings/Corporations/ Companies	118
4.13	Non-submission of details of grants/loans given to bodies and authorities	119
4.14	Timeliness and Quality of Accounts	120
4.15	Misappropriations, losses, thefts, etc.	120
4.16	Unspent amount lying in the Bank Accounts of DDOs.	121
4.17	Follow up action on State Finances Audit Report	121
4.18	Conclusions	122
4.19	Recommendations	122

	Appendices	Reference to Paragraph	Page
1.1	General Data of Maharashtra	1.1	125
2.1	Time series data on State Government Finances	2.2	126
2.2	Fiscal priority of the State	2.3.2.2 2.3.2.3	129
3.1	Glossary of important Budget related terms	3.1	130
3.2	Grants/ Appropriation closed with excess supplementary provisions (₹ 10 crore and more) during 2023-24	3.3.1	132
3.3	Unnecessary re-appropriation of funds during 2023-24	3.3.3	134
3.4	Grants/appropriations which closed with savings of more than ₹ 10 crore each and more than 20 <i>per cent</i> of the total provisions	3.3.4	137
3.5	Grants/ Appropriation having large savings (above ₹ 100 crore) during the year 2023-24	3.3.4	140
3.6	Grants which closed with savings of more than ₹ 100 crore persistently during 2019-20 to 2023-24	3.3.4.1	143
3.7	Excess expenditure remaining un-regularised	3.3.5.2	145
3.8	Major Policy Decisions during the year or New Schemes proposed in the Budget (in excess of ₹ 100 crore)	3.4.2	147
3.9	Rush of Expenditure in excess of ₹ 100 crore incurred in the fourth quarter and ranged between 50 <i>per cent</i> and 100 <i>per cent</i> of the total expenditure	3.5.2.1	149
3.10	Substantial saving under sub head	3.5.3.1(iv)	156
4.1	Implementing agencies which received major direct transfer from GoI during 2023-24	4.2	157
4.2	Department-wise breakup of outstanding Utilisation Certificates	4.3	159
4.3	Details of pending Detailed Contingent Bills up to 2023-24	4.4	160
4.4	Delay in submission of Accounts/Audit Reports by Autonomous Bodies	4.11	161
4.5	Summarised financial statement of departmentally managed commercial/quasi-commercial undertakings	4.12	164
4.6	Status of finalisation of Accounts and Government investments in Departmentally managed Commercial and Quasi-Commercial Undertakings	4.12	169
4.7	Department-wise/age-wise breakup of cases of misappropriation, defalcation etc.	4.15	171
4.8	Department-wise/category-wise details of losses to Government due to theft, misappropriation/loss of Government material	4.15	172
4.9	Department-wise details of Unspent Balances lying in the DDOs Bank Account	4.16	173
Glossary of abbreviations used in the Report			175