

# Report of the Comptroller and Auditor General of India on Local Government for the year ended 31 March 2022



लोकहितार्थ सत्यनिष्टा Dedicated to Truth in Public Interest



## Government of Bihar

Report No. 3 of the year 2024

## Report of the Comptroller and Auditor General of India on Local Government for the year ended 31 March 2022

Government of Bihar Report No. 3 of the year 2024

### TABLE OF CONTENTS

CHAPTER	DESCRIPTION	Reference to		
CHAITER	DESCRII HON	Paragraphs	Page	
	Preface		V	
	Overview		vii	
I	AN OVERVIEW OF THE FUNC			
	ACCOUNTABILITY MECHANISM AND FINANCIAL REPORTING ISSUES OF PANCHAYATI RAJ INSTITUTIONS			
	Introduction	1.1	1	
	Organisational setup of PRIs	1.2	2	
	Functioning of PRIs	1.3	2	
	Formation of various Committees	1.4	5	
	Audit Arrangements	1.5	6	
	Response to Audit Observations	1.6	7	
	Accountability Mechanism	1.7	9	
	Financial Reporting issues	1.8	11	
II	COMPLIANCE AUDI	<b>T</b>		
	Panchayati Raj Departm	nent		
	Fraudulent payment	2.1	17	
III	AN OVERVIEW OF THE FUNCTIONING,			
	ACCOUNTABILITY MECHANISM A REPORTING ISSUES OF URBAN I			
	Introduction	3.1	19	
	Organisational setup of ULBs	3.2	20	
	Functioning of ULBs	3.3	20	
	Formation of various Committees	3.4	23	
	Audit Arrangements	3.5	24	
	Response to Audit Observations	3.6	25	
	Accountability Mechanism	3.7	27	
	Financial Reporting Issues	3.8	30	
IV	COMPLIANCE AUDI	T		
	Urban Development and Housing Department			
	Avoidable expenditure of interest and penalty	4.1	35	
	Fraudulent payment	4.2	36	
V	PERFORMANCE AUD	OIT		
	Urban Development and Housing Department			
	Introduction	5.1	40	
	Status of SWM in Bihar	5.2	46	

CHAPTER	DESCRIPTION	Reference to	
CHAPTER		Paragraphs	Page
	Accounting procedure and financial management	5.3	56
	Planning and Strategy of Solid Waste Management	5.4	62
	Segregation, Collection and Transportation of Municipal Solid Waste	5.5	70
	Processing and Disposal of Municipal Solid Waste	5.6	86
	Procurements under Solid Waste Management	5.7	108
	Intelligent Solid Waste Management System	5.8	118
	Special Waste and Other Waste Management	5.9	124
	Monitoring and Evaluation	5.10	129

### APPENDICES

APPENDIX	DESCRIPTION	Reference to	
ALLENDIA		Paragraph	Page
4.1	Avoidable expenditure of interest and penalty	4.1	137
5.1	Organisational Set-up of Urban Local Bodies	5.1.1	142
5.2 (A)	Service level benchmarks for SWM (March 2017/ March 2018), as reported by the test-checked ULBs	5.2.1	143
5.2 (B)	Service level benchmarks for SWM (March 2022), as reported by the test-checked ULBs	5.2.1	144
5.2 (C)	Service level benchmarks for SWM (March 2022), as observed by Audit.	5.2.1	146
5.2 (D)	Service Level Benchmarks	5.2.1	150
5.3	Glimpses of Solid Waste Management in Bihar	5.2.1	151
5.4	Levy and collection of user charges for solid waste management	5.3.2	162
5.5	Delayed submission of Utilisation Certificates (UCs) of grants	5.3.5	164
5.6	Non-submission of Utilisation Certificates (UCs) of grants, upto August –December 2022	5.3.5	165
5.7	Status of IEC activities in ULBs, during 2017-22	5.4.4	166
5.8	Status of bins provided to households during 2016-22	5.5.2.2	167
5.9	Status of Community/litter bins, installed at various community places, during 2017-22	5.5.2.7	169
5.10	Vehicles without registration, insurance and PUC Certificates	5.5.6.2	171
5.11	Non-monitoring of vehicles engaged in the transportation of waste through GPS	5.5.6.5	172
5.12	Excess expenditure incurred on payment of fuel costs	5.5.6.6	173
5.13	Requirement of Decentralised Processing Centres	5.6.1.1	176
5.14	Sub-optimal utilisation of composters	5.6.1.2	179
5.15	Work-wise details, relating to the Centralised waste processing centre, at the Gaya Municipal Corporation	5.6.1.3	181

APPENDIX	DESCRIPTION	Reference to	
APPENDIA	DESCRIPTION	Paragraph	Page
5.16	Excess trips of vehicles produced in the bills of processing of fresh mixed waste, in the Gaya Municipal Corporation	5.6.1.3 (iv)	183
5.17	Status of location of dumping sites in ULBs	5.6.3.2	184
5.18	SWM equipment kept unutilised since purchase	5.7.5	186
5.19	Status of sanctioned strength and persons-in-position for SWM	5.10.3	187
	Glossary of Abbreviations		189

### **PREFACE**

This Report of the Comptroller and Auditor General of India for the year ended March 2022 has been prepared for submission to the Governor of Bihar under Article 151 of the Constitution of India.

This Report contains significant results of the Compliance Audit of the Panchayati Raj Institutions and Urban Local Bodies in the state including the departments concerned and Performance Audit of Solid Waste Management in the Urban Local Bodies of Bihar.

The instances mentioned in this Report are those which came to notice in the course of test-audit for the period 2021-22 as well as those which came to notice in earlier years, but could not be reported in the previous Audit Reports. Instances related to the period subsequent to 2021-22 have also been included, wherever necessary, giving updated position. The audit observations contained in this Report are based on a limited test-check.

The audit has been conducted in conformity with the Auditing Standards issued by the Comptroller and Auditor General of India.



## © COMPTROLLER AND AUDITOR GENERAL OF INDIA

www.saiindia.gov.in

Scan QR Code to download Report



www.ag.bih.nic.in