

Table of Contents		
	Paragraph No.	Page No.
Preface	--	vii
Executive Summary	--	ix
Chapter I: Overview		
Profile of the State	1.1	1
Gross State Domestic Product of the State	1.1.1	1
Basis and Approach to State Finances Audit Report	1.2	3
Report Structure	1.3	4
Overview of Government Accounts Structure	1.4	4
Budgetary Processes	1.5	7
Snapshot of Finances	1.5.1	7
Snapshot of Assets and liabilities of the Government	1.5.2	8
Fiscal Balance: Achievement of deficit and total debt targets	1.6	9
Compliance with provisions of State FRBM Act	1.6.1	9
Disclosures made under CGFRBM Act during 2021-22	1.6.2	11
Deficit and Surplus	1.6.3	12
Trends of Deficit/Surplus	1.6.4	13
State Finance Commission	1.7	14
Deficits and Total Debt after examination in Audit	1.8	16
Post audit - Deficits/surplus	1.8.1	16
Post audit - Total Debt/ liabilities	1.8.2	17
Chapter II: Finances of the State		
Introduction	2.1	19
Sources and Application of Funds	2.2	19
Resources of the State	2.3	21
Receipts of the State	2.3.1	21
Revenue Receipts	2.3.2	22
Trends and growth of Revenue Receipts	2.3.2.1	22
State's Own Resources	2.3.3	24
Own Tax Revenue	2.3.3.1	24
State Goods and Services Tax (SGST)	2.3.3.2	26
Non-Tax Revenue	2.3.3.3	26
Transfer of funds from the Centre	2.3.3.4	27
Grants-in-Aid from Government of India	2.3.3.5	28
Fifteenth Finance Commission Grants	2.3.3.6	29
Receipts under Capital Section	2.3.3.7	30
State's performance in mobilization of resources	2.3.4	31
Application of Resources	2.4	31
Growth and composition of expenditure	2.4.1	31
Revenue Expenditure	2.4.2	34
Major Changes in Revenue Expenditure	2.4.2.1	36
Committed and Non-Committed Expenditure	2.4.2.2	37
Un-discharged Liability under National Pension System	2.4.2.3	39
Financial assistance by the State Government to Local Bodies and other Institutions	2.4.2.4	40

Table of Contents		
	Paragraph No.	Page No.
Capital Expenditure	2.4.3	41
Major changes in Capital Expenditure	2.4.3.1	41
Quality of Capital Expenditure	2.4.3.2	42
Capital blocked in incomplete projects	2.4.3.3	45
Expenditure priorities	2.4.4	46
Object head wise expenditure	2.4.5	47
Public Account	2.5	48
Net Public Account Balances	2.5.1	48
Reserve Funds	2.5.2	49
Consolidated Sinking Fund	2.5.2.1	50
State Disaster Risk Management Fund	2.5.2.2	50
Guarantee Redemption Fund	2.5.2.3	51
Debt management	2.6	52
Debt profile: Components	2.6.1	52
Components of fiscal deficit and its financing pattern	2.6.2	55
Debt profile: Maturity and Repayment	2.6.3	56
Debt Sustainability Analysis (DSA)	2.7	56
Trend of Outstanding Public Debt for Repayment in upcoming Years	2.7.1	59
Utilisation of borrowed funds	2.7.2	61
Guarantees – Contingent Liabilities	2.7.3	61
Management of Cash Balances	2.7.4	62
Conclusion	2.8	64
Recommendations	2.9	65
Chapter III: Budgetary Management		
Introduction	3.1	67
Budget Process	3.2	67
Financial Accountability and Budget Review	3.3	68
Gender Budget	3.3.1	68
Youth Budget	3.3.2	68
Agriculture Budget	3.3.3	69
Child Budget	3.3.4	69
Major Policy Initiatives/New Schemes	3.3.5	69
Appropriation Accounts	3.4	70
Summary of Appropriation Accounts	3.4.1	70
Utilisation of Budgeted Funds	3.4.2	71
Comments on Integrity of Budgetary and accounting process	3.5	71
Misclassification of capital expenditure as revenue expenditure	3.5.1	71
Unnecessary or excessive supplementary grants	3.5.2	73
Unnecessary or excessive re-appropriation	3.5.3	75
Entire budget provision not utilised under sub-heads	3.5.4	76
Large savings/surrenders	3.5.5	76
Missing/ Incomplete Explanation for Variation from Budget	3.5.6	77

Table of Contents		
	Paragraph No.	Page No.
Excess expenditure and its regularization	3.5.7	79
Rush of Expenditure	3.6	81
Status of DDO Accounts	3.7	83
Review of selected Grants	3.8	83
Grant No 03 - Police	3.8.1	83
Budget and Expenditure	3.8.1.1	83
Injudicious budget proposal	3.8.1.2	84
Surrender of savings	3.8.1.3	85
Unnecessary supplementary grants and subsequent surrender under the scheme	3.8.1.4	85
Persistent savings under Scheme Heads	3.8.1.5	85
Non-utilisation of budget provision during 2021-22	3.8.1.6	86
Non-reconciliation of departmental expenditure figures	3.8.1.7	87
Rush of expenditure	3.8.1.8	87
Grant No. 30- Expenditure pertaining to Panchayat and Rural Development Department	3.8.2	88
Budget and expenditure	3.8.2.1	89
Non-utilisation of budget provision during 2021-22	3.8.2.2	89
Persistent savings under Scheme Heads	3.8.2.3	90
Rush of Expenditure	3.8.2.4	92
Surrender of complete/entire budget provision	3.8.2.5	93
Blockade of funds	3.8.2.6	94
Conclusion	3.9	94
Recommendations	3.10	95
Chapter IV: Quality of Accounts & Financial Reporting Practices		
Introduction	4.1	97
Delay in Submission of Utilisation Certificates	4.2	97
Pending DCC Bills	4.3	97
Timeliness and Quality of Accounts	4.4	99
Outstanding balances under Suspense and DDR Heads	4.5	99
Personal Deposit (PD) Accounts	4.6	100
Funds relating to Land acquisition kept in PD Accounts	4.6.1	101
In-operative PD Accounts	4.6.2	102
Accounting of Transactions Relating to Central Road Fund	4.7	102
Infrastructure Development Fund	4.7.1	103
Environment Fund	4.7.2	103
Funds outside Public Account of the State	4.8	104
Year-wise receipt and utilisation of Labour Cess	4.8.1	104
Booking under Minor Head-800	4.9	105
Booking under Minor Head - 800 - other receipts for more than ₹50 crore	4.9.1	107
Booking of Royalty under Minor Head - 800 - other receipts	4.9.2	107
Non-Reconciliation of Departmental Figures	4.10	108
Reconciliation of Cash Balance	4.11	109

Table of Contents		
	Paragraph No.	Page No.
Compliance with Indian Government Accounting Standards	4.12	110
Submission of Accounts/Separate Audit Reports of Autonomous Bodies	4.13	111
Cases of Losses and Defalcation, <i>etc.</i>	4.14	111
Off Budget Borrowing	4.15	112
Funds transferred directly to State Implementing Agencies	4.16	113
Single Nodal Accounts	4.17	114
Follow-up on Audit Reports	4.18	115
Conclusion	4.19	116
Recommendations	4.20	116
Chapter V: Financial Performance of State Public Sector Undertakings		
Introduction	5.1	117
Definition of Government Companies/Corporations	5.2	117
Mandate of Audit	5.3	117
State Public Sector Undertakings and their contribution to the Gross State Domestic Product	5.4	118
Audit of Public Sector Undertakings including Government Companies and Corporations	5.5	118
Investment in Public Sector Undertakings and Budgetary support	5.6	119
Equity holding and loans	5.6.1	119
Adequacy of Assets	5.6.2	120
Information on Subsidy, Grants by Central/State Government	5.6.3	120
Returns from Public Sector Undertakings	5.7	121
Profit earned by PSUs	5.7.1	121
Dividend paid by Public Sector Undertakings	5.7.2	122
Debt Servicing	5.8	122
Interest Coverage Ratio	5.8.1	122
Dues of CSPDCL to Power Generation Companies	5.8.2	123
Operating Efficiency of Government Companies	5.9	124
Profit earned (analysis of profit reporting from operating activities/other income)	5.9.1	124
Return on Capital Employed	5.9.2	124
Rate of Real Return on the basis of historical Cost of Investment	5.9.3	125
Return on Investment on the basis of Present Value of Investment	5.9.4	125
Public Sector Undertakings incurring losses	5.10	127
Losses incurred	5.10.1	127
Erosion of Capital in Public Sector Undertakings	5.10.2	127
Oversight role of Comptroller and Auditor General of India	5.11	128
Audit of Public Sector Undertakings	5.11.1	128

Table of Contents		
	Paragraph No.	Page No.
Appointment of Statutory Auditors of Public Sector Undertakings by Comptroller and Auditor General of India	5.11.2	129
Submission of accounts by Public Sector Undertakings	5.12	129
Need for timely submission	5.12.1	129
Timelines in preparation of accounts by Public Sector Undertakings	5.12.2	130
Comptroller and Auditor General of India's oversight-Audit of accounts and supplementary audit	5.13	131
Financial reporting framework	5.13.1	131
Supplementary Audit of accounts of Public Sector Undertakings	5.13.2	131
Result of Comptroller and Auditor General of India's oversight role	5.14	132
Audit of accounts of Public Sector Undertakings under Section 143 of the Companies Act, 2013	5.14.1	132
Significant comments of the Comptroller and Auditor General of India issued as supplement to the Statutory Auditors' reports	5.14.2	132
Non-compliance with provisions of Accounting Standards/ Indian Accounting Standards	5.15	134
Management Letters	5.16	135
Conclusion	5.17	136
Recommendation	5.18	137

Table of Contents		
Appendices	Appendix No.	Page No.
State Profile	1.1	139
Time Series Data on State Government Finances	2.1	140
Details of Schemes which are 100 <i>per cent</i> women centric during 2021-22	3.1	143
Details of Schemes which are 100 <i>per cent</i> Youth centric during 2021-22	3.2	144
Details of Major Policy initiatives/New Schemes (₹1 crore or more in each cases) where entire Grant was not utilised	3.3	145
Details of cases where supplementary provision (₹50 lakh or more in each case) proved unnecessary	3.4	146
List of Sub Heads where entire Budget provision was not utilized (₹10 crore or above)	3.5	148
List of grants having large savings (savings above ₹100 crore) during the year 2022	3.6	151
List of grants having large savings (savings above ₹500 crore) during the year 2022	3.7	154
Details of surrender of funds in excess of (₹10 crore) at the end of March 2022	3.8	155
Sub-Heads requiring Explanation for Variation in Appropriation Accounts	3.9	158
Excess Expenditure over provision for the year 2000-01 to 2020-21	3.10	161
Details of Major Heads having excess expenditure in 2021-22	3.11	162
Details of outstanding Detailed Contingent bills as of 31 March, 2022	4.1	163
Department/category wise details in respect of case of loss to Government due to theft, defalcation, loss of Government property/material	4.2	164
Year wise analysis of loss to Government (Cases where financial action was pending at the end of 31 March 2022)	4.3	166
Details of recovery in various departments	4.4	167
Statement showing the financial position and working results of PSUs whose accounts were in arrears for three or more years as on 30 September 2022	5.1	168
Statement showing arrears in finalization of accounts by PSUs as on 30 September 2022	5.1 (b)	169
Statement showing position of equity and outstanding loans relating to State PSUs as on 31 March 2022	5.2	171
Public Sector Undertakings information on profit from operating activities/other income	5.3	176