

# ANNEXES



**Annexe 2.1**  
**(Refer Para 2.3)**  
**Selection of Centrally Protected Monuments for joint physical inspection**

States/Category	Circles covered	World Heritage Sites under ASI	Adarsh and Ticketing Monuments	Monuments reported traced or affected due to urbanisation/ submerging	Monuments reported encroached upon	Other sites/ monuments (including non-ticketed)	Total	Site Museums covered
Selection*		100%	100%	25%	30%	12%		
<b>Delhi</b>	1	3	6	3	6	10	<b>28</b>	<b>5</b>
<b>Haryana</b>	1	0	3	0	2	5	<b>10</b>	<b>1</b>
<b>Karnataka</b>	3	2	8	1	6	28	<b>45</b>	<b>6</b>
<b>Madhya Pradesh</b>	2	3	6	0	1	13	<b>23</b>	<b>5</b>
<b>Maharashtra</b>	2	3	4	2	7	10	<b>26</b>	<b>0</b>
<b>Odisha</b>	1	1	4	0	11	4	<b>20</b>	<b>3</b>
<b>West Bengal</b>	2 <sup>1</sup>	0	5	6	2	19	<b>32</b>	<b>3</b>
<b>Total selection</b>	<b>12</b>	<b>12</b>	<b>36</b>	<b>12</b>	<b>35</b>	<b>89</b>	<b>184</b>	<b>23</b>

\*Selection percentage was (minimum) in respect of monuments available in the specific category in each of the selected States

1. Other sites/monuments include those monuments which were not covered in other categories but were commented upon in the earlier Report.
2. Based on preliminary findings/report, additional monument/sites were inspected and commented in this Report.
3. Under three World Heritage Sites in Madhya Pradesh, 26 monuments have been covered.

<sup>1</sup> In August 2020, the Ministry had announced creation of seven new Circles including ‘Raiganj’ in West Bengal. Though some monuments earlier under the jurisdiction of Kolkata Circle shifted to Raiganj Circle these have still been addressed in the report as under ASI Kolkata Circle.

**Annexe 5.1**  
**(Refer Para 5.2.1)**  
**Financial irregularities in ASI**

<b>State</b>	<b>Circle/ Division</b>	<b>Remarks</b>
<b>Delhi</b>	<b>Delhi Circle</b>	<ul style="list-style-type: none"> <li>✓ For some Sub-Circles, while inviting tenders for providing housekeeping services at the monuments, specific clause <i>i.e. experience required in providing manpower at heritage sites</i> was inserted. As a result, in seven cases, only two agencies participated in the bidding process of which only one qualified for financial bidding. There was lack of competition in the process of awarding contract for housekeeping works at the ASI monuments.</li> <li>✓ The Circle was awarding housekeeping contracts for monuments (i) where there was agreement with other agency for providing daily maintenance service (<i>Agarsen ki Baoli</i>), (ii) which have been fully encroached, were not under the administrative control of ASI and it had initiated their de-notification process (<i>Sarai Sahji, Rajpur Cemetery, D'Eremao Cemetery</i>), (iii) which were inside area controlled by other agency and their daily maintenance by ASI was not possible (<i>Sunderwala Mahal, Bada Batasha, Lakkarwala Tomb, Sunder Burz – all inside Sunder Nursery</i>). Audit estimated that during the period from April 2015 to October 2020 an expenditure of ₹ one crore was incurred by ASI in providing daily housekeeping services at these monuments.</li> <li>✓ The scope of work awarded (September 2018) for the housekeeping work at <i>Kotla Feroz Shah</i> included jungle cleaning, uprooting of rank vegetation, grass, trees, bushes from wall, pathway, removing vegetation including their dumping, etc. It was noted that despite inclusion in the scope of work awarded, Circle awarded the same work to another agency, thereby causing loss of revenue of ₹ 0.57 lakh.</li> </ul>
<b>Delhi</b>	<b>Horticulture Division</b>	<ul style="list-style-type: none"> <li>✓ Irregularities in awarding and finalising contracts for maintenance of archaeological gardens viz. error in calculation, receipt and finalisation of bids after last date of their submission, award of contract for more area, incorrect estimation of area and required manpower, etc. were noticed in the Division. Also, against their annual approval, works were being awarded on monthly basis to cartel of selected bidders.</li> </ul>
<b>Haryana</b>	<b>Chandigarh Circle</b>	<ul style="list-style-type: none"> <li>✓ Circle had incurred an expenditure of ₹ 1.65 crore for appointing 65 number of MTS during 2016-2020, in excess of their sanctioned strength of 71.</li> <li>✓ Receipts on account of ticket sale were deposited in the government account after delays ranging from 19 to 59 days.</li> </ul>
<b>Madhya Pradesh</b>	<b>Bhopal Circle, Jabalpur Circle</b>	<ul style="list-style-type: none"> <li>✓ Labour cess amounting to ₹ 1.33 lakh on account of construction work was not recovered. In this regard, Bhopal Circle stated that it was not aware of the provision.</li> </ul>



<b>State</b>	<b>Circle/ Division</b>	<b>Remarks</b>
		<ul style="list-style-type: none"> <li>✓ In Bhopal Circle, construction material amounting to ₹ 11.29 lakh obtained in June 2019 had deteriorated (not useful for the work) due to non-finalisation of labour related tender (June 2021).</li> <li>✓ Despite being pointed out in the earlier report, chemical worth ₹ 3.66 lakh purchased during 2005-09 was not utilised, of which chemical worth ₹ 2.14 lakh expired before it could be used.</li> </ul>
<b>Maharashtra</b>	<b>Aurangabad Circle, Mumbai Circle</b>	<ul style="list-style-type: none"> <li>✓ During the period from 2014-15 to 2019-20, labour cess amounting to ₹ 57.49 lakh (@ One per cent of the conservation and maintenance work) was not levied. In this regard, Mumbai Circle stated that due to scarcity of manpower and ignorance of rules, cess was not collected.</li> <li>✓ Receipts on account of ticket sale were deposited in the government account after delays ranging from 3 to 122 days.</li> </ul>
<b>Odisha</b>	<b>Bhubaneswar Circle</b>	<ul style="list-style-type: none"> <li>✓ During the period from 2013-14 to 2019-20, labour cess amounting to ₹ 52.70 lakh (@ one per cent of the conservation and maintenance work) was not levied. In this regard, Bhubaneswar Circle stated that concerned official had been asked to follow the rules from forthcoming estimates.</li> <li>✓ In the Circle, despite completion of works, advances amounting to ₹ 1.14 crore and paid to various parties were not adjusted for period ranging from three to seven years. The Circle office intimated that the matter had been reviewed and the outstanding advance would be adjusted.</li> <li>✓ Receipts on account of ticket sale were deposited in the government account after delays upto 250 days.</li> </ul>
<b>West Bengal</b>	<b>Kolkata Circle</b>	<ul style="list-style-type: none"> <li>✓ Receipts on account of ticket sale were deposited in the government account after delays ranging from 10 to 55 days.</li> </ul>

**Annexe 5.2**  
**(Refer Para 5.3)**  
**Revision of entry fees (in ₹)**

	For Indian citizens, citizens of SAARC and BIMSTEC countries <sup>2</sup> and overseas citizens of India			For other foreign visitors		
	Before 01.04.2016	After 01.04.2016	Since 01.08.2018	Before 01.04.2016	After 01.04.2016	Since 01.08.2018
<b>World Heritage Sites</b>	10	30	40	250	500	600
<b>Other ticketed Monuments</b>	5	15	25	100	200	300

**Since August 2018, following provisions were added:**

1. At Red Fort, Delhi, charges from Indian Citizens, etc. are ₹ 50 per head and for cashless payment ₹ 35 per head.
2. At Taj group of monuments, Agra Fort, Fatehpur Sikri, Humayun's Tomb and Qutub Minar charges from Indian Citizens, etc. for cashless payment are ₹ 35 per head.
3. At Taj group of monuments, Agra Fort, Fatehpur Sikri, Humayun's Tomb, Red Fort and Qutub Minar charges from foreign visitors for cashless payment are ₹ 550 per head. Additional charges have been prescribed for foreign visitors desirous of availing additional facilities - (₹ 850 per head and ₹ 800 per head for cashless payment).
4. Another ₹ 200 per head (for all categories of visitors) charged for entry to main mausoleum of Taj Mahal- since December 2018
5. At Akbar's Tomb, Mariam's Tomb, Itimad-ul-Daul's Tomb, Rambagh and Mehtab Bagh (all in Agra), *Jantar Mantar*, *Khan-i-khana*, *Purana Quila*, Tughlaqabad Fort, Kotla Ferozshah, Safdarjung Tomb (all in Delhi) charges from Indian Citizens, etc. for cashless payment are ₹ 20 per head.
6. At Akbar's Tomb, Mariam's Tomb, Itimad-ul-Daul's Tomb, Rambagh and Mehtab Bagh (all in Agra), *Jantar Mantar*, *Khan-i-khana*, *Purana Quila*, Tughlaqabad Fort, Kotla Ferozshah, Safdarjung Tomb (all in Delhi) charges from foreign visitors for cashless payment are ₹ 250 per head. Additional charges have been prescribed for foreign visitors desirous of availing additional facilities - (₹ 400 per head and ₹ 350 per head for cashless payment).

After 1 April 2016, charges for film shooting by professional and other agencies have also been increased from ₹ 5,000 per day (for all types of monuments) to ₹ one lakh per day for World Heritage Sites and ₹ 50,000 per day for other monuments.

<sup>2</sup> SAARC countries include—Afghanistan, Bangladesh, Bhutan, Maldives, Nepal, Pakistan and Sri Lanka. BIMSTEC countries include—Bangladesh, Bhutan, Myanmar, Nepal, Sri Lanka and Thailand

**Annexe 6.1**  
**(Refer Para 6.3.I)**

**Anomalies in the list of CPM due to absence of notification criteria**

State	Circle	Monument details		
<b>a.1 Instances where more than one monuments located in the same complex were notified as separate monument</b>				
Delhi	Delhi	<b>Complex</b>	<b>Monuments</b>	
		Roshanara Bagh Complex	2	
Bihar	Patna	Qudsia Garden Complex	2	
		Barabar & Nagarjun Hills	7	
		Kurisaria	5	
		Ancient Structure, Rajgir,Nalanda	3	
Karnataka	Dharwad	Maner, Patna	4	
		Mallikarjuna Temple Complex, Bagalkot	3	
Odisha	Bhubaneswar	Kontigudi, Bagalkot	2	
		Gangadharaswamy temple, Jagadisvaraswamy temple	2	
Uttarakhand	Dehradun	Jageshwar Temple Complex, Almora	6	
<b>a.2 Instances where all structures within a complex were notified as single monument</b>				
Delhi	Delhi	<b>Monument</b>		
		Red Fort		
Karnataka	Hampi	Qutub Complex		
		Bidar Fort		
<b>b. Instances where part of the monument was not declared protected</b>				
		<b>Name of protected monuments</b>	<b>Area not defined as protected</b>	
Delhi	Delhi	City wall of Shahajahanabad, Darya Ganj	Some portion of the wall across the road was left as unprotected.	
Karnataka	Dharwad	Basadis at Chandragiri Hills, Sravanabelagola	Out of 14 basadis, 11 were not declared as protected and were left unprotected.	
<b>Remarks:</b> In the earlier Report, the Ministry was unable to provide any documented reasons in support of its reply (part b above) for categorisation adopted in such cases.				
<b>c. Instances where some Kos-Minars were protected by State Archaeology Department</b> In Delhi Circle ASI was protecting one <i>Kos-Minar</i> (inside Delhi Zoo) whereas three were protected by State Archaeology Department of Delhi Government (located at Badarpur).				

Note: As pointed out in earlier Report

**Annexe 6.2**

*(Refer Para 6.2 and 6.3.4)*

**Discrepancies in the list of Centrally Protected Monuments**

State	Circle	Monument	
<b>a. Cases where same monument was notified twice</b>			
Delhi	Delhi	Iron Hindu Pillar was also included in the monuments notified under Qutub complex Hauz Shamsi also notified as Shamsi Talab	
<b>b. Monuments where final notification was not issued (as reported earlier)</b>			
Andhra Pradesh	Hyderabad	Ancient Site at Puslapadu, District Prakasam	
Kerala	Thrissur	Shiva temple, Thiruvanchikulam	
Madhya Pradesh	Bhopal	Kamlapati Mahal and adjoining areas, Bhopal Painted rock shelters, two Buddhist stupas and other remains, Sehore	
	Jabalpur	<i>Ladaki-ka-Tila</i> , Katni The site of Kankalidevi temple including the Devi temple and ruined temple close to them, Katni	
Tripura	Aizwal	Ancient mound called Shyam Sunder Till	
		Pujakhola, Tripura	
Uttar Pradesh	Sarnath	Long mound, Distt. Chandauli, Uttar Pradesh	
		Large rectangular shape mound, Distt Chandauli, Uttar Pradesh	
		Small conical mound of ruins called Devi-ka-Sthan, Distt. Chandauli, Uttar Pradesh	
		Ancient Buddhist site known as Chaukhandi Stupa, Distt. Varanasi, Uttar Pradesh	
West Bengal	Kolkata	St Johns' Church <i>The Circle office accepted that the final notification regarding declaring the monument as of nation importance was not available with it.</i>	
<b>c. Monuments protected by both Centre and State</b>			
Andhra Pradesh	Amaravati	Fort in ruins, Dharanikota Bhimeswara temple at Samalkot, East Godawari District	Notified both by ASI and State Department. In the earlier Report, ASI had stated that the State Department would be requested to delete these monuments from the State list.
Uttar Pradesh	Sarnath	Stone group of a gigantic lion standing on a small elephant	Also included in the protected list of State Archaeology Department, Uttar Pradesh.
<b>d. Instances of Antiquities protected as Monuments</b>			
Assam	Guwahati	Eight Canons of the Ahom period on the bank of the Sibsagar tank, Sibsagar	
		Gun of Emperor Sher Shah, Sadiya	
		Two Swivel guns belonging to the Mughal Nawwara, Sadiya	
Chhattisgarh	Raipur	Ganesh statues, Barsur, Dantewada	
Karnataka	Dharwad	All old guns on ramparts and in trophy, Vijaypura	
Maharashtra	Mumbai	Mahadev Stones, Sholapur	
		Carved Stones, Palghar	
Odisha	Bhubaneswar	Three Colossal Matrikas, Jajpur	
		Three Buddha sculptures, Jajpur	
Rajasthan	Jaipur	Looted guns, Bharatpur	
		Marble Jhoola, Bharatpur	

<b>State</b>	<b>Circle</b>	<b>Monument</b>
Tamil Nadu	Chennai	The Cannon, Vellore
Uttar Pradesh	Jhansi	Five life sized elephant statues, Mahoba
	Sarnath	Stone group of a gigantic lion standing on a small elephant. It is lying on Akbar's bridge
West Bengal	Kolkata	Dalmadal gun and the platform on which it is mounted
		Jahan kosa gun, Murshidabad
		<i>Reply of the Circle that the two monuments were being protected prior to the passing of AMASR Act, 1958 was not tenable since ASI/Circle had not initiated any action for their de-notification.</i>

**Annexe 6.3**

(Refer Para 6.3.5)

**Monuments not de-notified by ASI**

State	Circle	Monuments reported by ASI		
		As still missing (24)	As affected due to urbanisation (14)	As submerged under reservoir (12)
Andhra Pradesh	Amaravati		Ancient Buddhist remains and Brahmi Inscriptions on the monuments	Hills of Nagarjunakonda with the ancient remains, Sculptures, carvings, images on the ancient mound, Naguvaram
Arunachal Pradesh	Guwahati	The ruins of copper temple, Paya, Lohit		
Assam	Guwahati	Guns of Emperor Sher Shah, Sadia	Mound known as Jogabai	
Delhi	Delhi	Bara Khamba Cemetery, Delhi Inchla Wali Gunti, Mubarakpur Kotla,	Pool Chadar Alipur Cemetery <b>Tomb of Capt. Mc Barnett and others,</b> Site of siege battery bearing the inscription, Site of siege battery, Major Edward Kaye, Site of siege battery at Quadasia Mosque garden (2)	
Gujarat	Rajkot		Ancient Site, Sejakpur, Historic Site No. 431-435 Vadodara	
Haryana	Chandigarh	Kos Minar, Mujesar, Faridabad, Kos Minar, Shahabad, Kurukshetra		Rock carving of Sitala, Narda, Brahma and Radha Krishan, Kathua, Rock carving of Devi riding a lion, Kathua, Visveswara and other cave temples, Kathua
Jammu & Kashmir	Srinagar			Pre-historic site, Chikkajala
Karnataka	Bangalore		Pre-historic site, Hejjala	<b>Pre-historic site, Kittur</b>
Madhya Pradesh	Jabalpur	Rock Inscription, Satna		
Maharashtra	Mumbai	Old European Tomb, Pune, One Buruj, Agarkot		
Rajasthan	Jaipur	Inscription in Fort, Nagar, Tonk, 12 <sup>th</sup> Century Temple Baran		

State	Circle	Monuments reported by ASI		
		As still missing (24)	As affected due to urbanisation (14)	As submerged under reservoir (12)
Uttarakhand	Dehradun	Kutumbhari Temple, Dwarahat, Almora		
Uttar Pradesh	Sarnath, Lucknow, Jhansi	Ruins of three small linga temple circle 1000 AD, Ahugi, Mirzapur, Three sites with megaliths on the western and north eastern toes of the hills, Chandauli, Tablet on treasury building, Varanasi, Telia Nala Buddhist ruins, Varanasi, A Banyan grove containing traces of ancient building Amavey, Balia, Closed cemetery, Katra Nakha, Banda Gunner Burkhill's Tomb, Mehroni, Lalitpur, Three Tomb, Lucknow-Faizabad Road, Cemeteries at miles 6 & 7, Jahraula Road, Lucknow, Cemetery at Gaughat, Lucknow, Large ruins site called Sandi-Khera, Pali, Shahbad, Hardoi	Cemetery (Bus Stand), Jalaun	
West Bengal	Kolkata, Raiganj	Ruins of fort, Bamanpurkur, Nadia	A mound and a statue of Surya, Pareshnath, A mound with a Jain statue, Pareshnath, Image of Durga slaying Mahishasura under a tree, Sarengarh, Bankura, Temple site now represented only by a mound, Sarengarh, Bankura, A mound with an image of Nandi on it, Sarengarh, Bankura, A mound with statues of Ganesh and Nandi on it, Sarengarh, Bankura,	

*Note: 'In Bold letters- not found existing during joint physical inspection*

**Annexe 7.1**

*(Refer Para 7.1.1, 7.1.2, 7.1.3 and 7.3)*

**Results of Joint Physical Inspection of Monuments**

	Description	State	Circle	No. of Monuments		Photographs and descriptions
				WHS	Adarsh and Ticketed	
<b>Available at World Heritage Site, Adarsh and Ticketed monument</b>	<b>Public amenities (one or more) viz. drinking water, toilet block, facility for physically challenged not available at</b>	Delhi	Delhi	--	4	 Toilet Block at Tughlakabad Fort, Delhi Circle was not working due to water supply problem. ASI in October 2021 had asked DDA for water supply.
		Haryana	Chandigarh	--	3	
		Karnataka	Bengaluru, Dharwad, Hampi	--	4	
		Madhya Pradesh	Bhopal, Jabalpur	2 <sup>#</sup>	1	
		Maharashtra	Aurangabad, Mumbai	--	2	
		Odisha	Bhubaneswar	1	1	
		West Bengal	Kolkata, Raiganj		4	
<b>All monuments</b>	<b>Tourist facilities (one or more) viz. cloak room, Wi-Fi, parking, pathways, guide, interpreter, audio guide services, publicity material not available at</b>	Delhi	Delhi	3	6	 Damaged QR code scanner at Sultan Garhi, Delhi Circle also declared as 'worst' ticketed monument.
		Haryana	Chandigarh	--	3	
		Karnataka	Bengaluru, Dharwad, Hampi	2*	6	
		Madhya Pradesh	Bhopal, Jabalpur	3	4	
		Maharashtra	Aurangabad, Mumbai	3	3	
		Odisha	Bhubaneswar	1	1	
		West Bengal	Kolkata, Raiganj		6	
	<b>Monument attendant, Cultural and Protection Signage, Site-map, Security Guard and Security Equipment (not available at one or more), monument or its part closed for public</b>	Delhi	Delhi	16		
		Haryana	Chandigarh	2		
		Karnataka	Bengaluru, Dharwad, Hampi	5		
		Madhya Pradesh	Bhopal, Jabalpur	22		
		Maharashtra	Aurangabad, Mumbai	4		
		Odisha	Bhubaneswar	18		
		West Bengal	Kolkata, Raiganj	17		

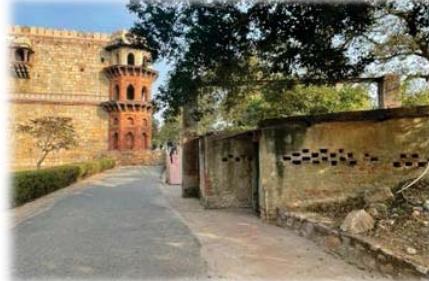
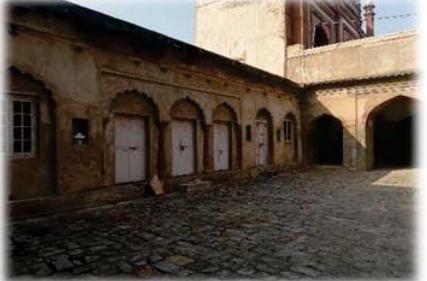
Note: Some monuments in Raiganj Circle (earlier under Kolkata Circle) are located in Sikkim

\*=Group of nine monuments, Hampi and one at pattadakal

#=include group of monuments at Khajuraho

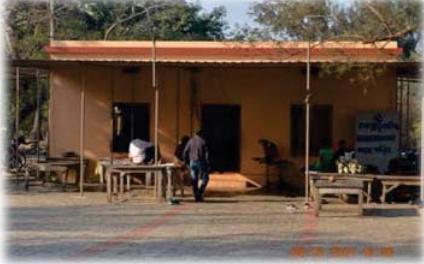
**Annexe 7.2**  
**(Refer Para 7.2.2)**

**Improper conservation and unauthorised encroachments/constructions at Monuments**

Circle	Photographs and descriptions
Delhi	<b>Out of 25 monuments (excluding three missing), cases of big cracks (11), plaster coming off (15), seepage (3) and requiring chemical treatment (5) were noticed.</b>
	
	
	Pump room was constructed at the monument - <i>Purana Quila</i> Corridor covered to create rooms at the monument - <i>Safdarjung Tomb</i>
Aurangabad, Mumbai	
	
	False ceiling created at the monument - <i>Rang Mahal</i> in Red Fort      Lift provision was being provided at the colonial era building in Red Fort
	<b>Out of 27 monuments, cases of big cracks (6), plaster coming off (6), seepage (9) and requiring chemical treatment (13) were noticed.</b>
	
	
	Dilapidated condition of Dominican Church and Convent Agarkot      Modern tiles flooring in Siddheshwar Mahadev, Toka
	
	
	Unauthorised construction by Maharashtra Tourism Development Corporation at Ajanta      Encroachment in Ghrishneshwar Temple

<b>Circle</b>	<b>Photographs and descriptions</b>	
<b>Chandigarh</b>	<b>Out of 10 monuments, cases of big cracks (8), plaster coming off (6), seepage (5) and requiring chemical treatment (8) were noticed.</b>	
		
	Unauthorised construction at monument—Ala Vardi Khan Mosque, Gurugram, Haryana	
<b>Bhopal, Jabalpur</b>	<b>Out of 46 monuments, cases of big cracks (12), plaster coming off (10), seepage (11) and requiring chemical treatment (31) were noticed.</b>	
		
	Black stains on the outer wall of monument—Sas-Bahu Temple, Gwalior Fort	Big cracks in monument Teli ka Mandir, Gwalior Fort
		
	Electrical equipment and photos at monument—Shantinath Temple, Khajuraho	Antiquities lying in the open at monument – Bhojshala, Dhar
<b>Kolkata, Raiganj</b>	<b>Out of 26 monuments (excluding six submerged), cases of big cracks (8), plaster coming off (8), seepage (6) and requiring chemical treatment (2) were noticed.</b>	
		
	Dilapidated conditions of monuments - Tamluk Rajbati and Clive House	

Circle	Photographs and descriptions	
	New constructions carried out in protected area of monument-Dubbi Monastery	Patch work not symmetrical to the original work carried out at Currency Building
<b>Bengaluru, Dharwad, Hampi</b>		<b>Out of 45 monuments (including one missing), cases of big cracks (16), plaster coming off (13), seepage (16) and requiring chemical treatment (30) were noticed.</b>
	Defaced ceiling at Dariya Daulat Bagh, Mysuru after four years of chemical conservation	Abandoned chain pulley system, Old Shiva Temple, Hampi
	In respect of Saraswathi Temple and under-ground Shiva Temple (Hampi Circle), despite assurance given by ASI regarding necessary action to address the issues reported in previous Report, ASI had not incurred any conservation expenditure on these monuments during the period from 2015 to 2020.	

Circle	Photographs and descriptions
Bhubaneswar	<p><b>Out of 20 monuments, cases of seepage (17) and requiring chemical treatment (20) were noticed.</b></p>   <p>Unauthorised construction at encroachment at Sun Temple, Konark</p>
	  <p>Hotel constructed in the protected area of monument-khandagiri caves, Bhubaneswar</p> <p>Antiquities lying exposed to climate at Buddhist site, Ratnagiri</p>

**Annexe 7.3**  
**(Refer Para 7.2.3)**

**Improper management of gardens/excess growth of vegetation at monuments**

Circle	Photographs and descriptions	
<b>Delhi</b>	 	Garden waste not being picked (for one year) at monument – <i>Jantar Mantar</i> Unchecked vegetation growth at monument – <i>Nai ka Kot</i>
<b>Aurangabad, Mumbai</b>	 	Excess vegetation in Janjira Fort, Murud and in Dominican Church Agarkot
<b>Kolkata, Raiganj</b>	 	Excessive vegetation growth at monument- Barkona Deul and Nilkunthi Mounds
<b>Bengaluru, Dharwad, Hampi</b>	 	Thick vegetation at Dariya Daulat Bagh, Mysuru Thick vegetation around the fort, Gulbarga
<b>Bhubaneswar</b>	 	Horticulture godown in protected area of monument- Brahmeswar Temple, Bhubaneswar Non-maintenance of garden at Trilochaneswar Temple, Jajpur

## Annexe 8.1

(Refer Para 8.1)

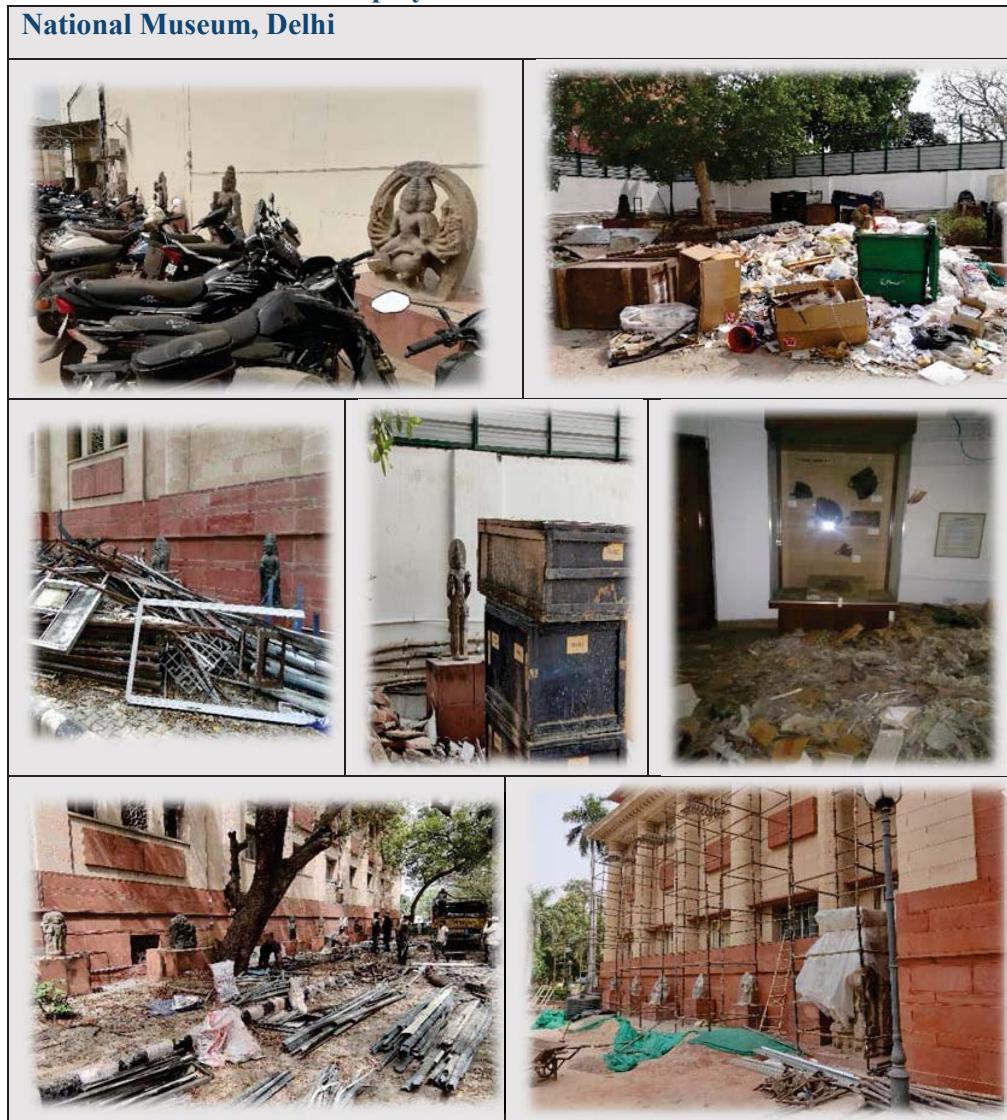
**Handing/taking over, verification and missing artefacts in National Museum**

Section	Number of artefacts reported by		Remarks (Status noticed during follow-up audit)
	Varadarajan Committee	Yechury Committee	
Anthropology	10,552	9,480	Intimated that out of 9,452 objects, 8,952 were handed/taken over and remaining 501 were missing/untraceable.
Archaeology	9,414	9,650	Reported 9,655 objects of which 9,416 were physically verified (in December 2018) and 241 loaned/transferred.
Arms & Armours	6,457	6,722	Reported 6,457 objects were physically verified in October 2018.
Central Asian Antiquities	12,382	12,382	Reported 12,382 objects of which 125 were on display.
Decorative Arts	9,415	9,444	Reported 9,433 objects of which 9,358 physically verified/taken over (June 2019). Some objects viz. <i>Golkunda Rumal</i> , <i>Bidri Pandan</i> , <i>Ganjifa card</i> , Metallic Peacock, ivory flag reported missing. 125 objects were on display
Jewellery	535	569	Reported 535 objects.
Pre-History	5,437	5,437	Curator reported taking over of only 1,943 objects (1,296 + 35 in gallery and 612 in reserve) and had no information on whereabouts of the remaining artefacts.
Manuscripts	14,160	14,143	Reported 14,143 objects. However, against the Yechury Committee report, out of 8,718 (Persian & Arabic) and 5,452 (Sanskrit) manuscripts, only 7,814 (Persian & Arabic) and 1,458 (Sanskrit) have been physically verified (December 2020).
Numismatic & Epigraphy	1,19,791	1,19,926	Reported only 12,744 objects as physically verified/handed/taken over.
Paintings	16,135	16,323	Curator reported that only 2,959 paintings have been verified and taken over. The process of physical handing over of artefacts started in August 2019 was pending (March 2021).
Pre-Columbian & Western Art	2,435	2,909	Reported only 1,205 objects (physically verified in 2011) of which three were missing.
<b>Total</b>	<b>2,06,713</b>	<b>2,06,985</b>	

**Annexe 8.2**  
**(Refer Para 8.1)**

**Conservation and display status of artefacts at various museums**

**National Museum, Delhi**



Pic 1-vehicles parked alongwith artefacts endangering their safety, Pic-2-garbage dumped in front of statues, Pic 3-construction material kept with the statues, Pic-4,5-artefacts lying neglected in basement and other parts of museum (epigraphy gallery), Pic 6,7-work being undertaken without ensuring safety of art objects.

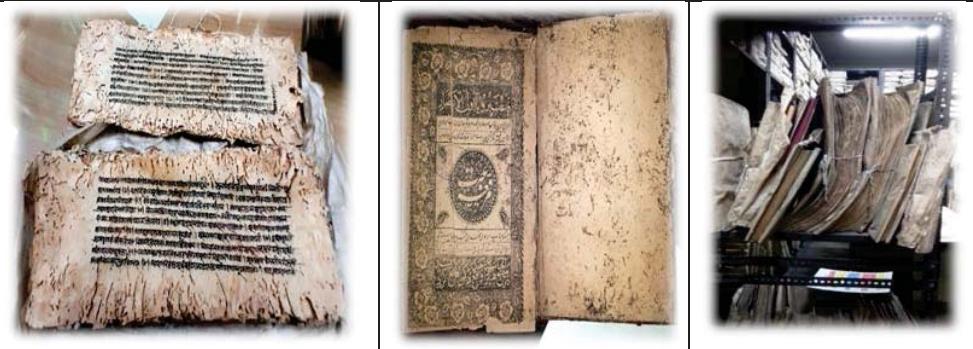
**Indian Museum, Kolkata**

	
Artefacts wrapped in plastic and placed one upon another	Artefacts wrapped in plastic and placed one upon another



Cement and other materials used on artefacts for fixing with wall/pedestal

**Asiatic Society, Kolkata**



Manuscript requiring restoration

Rare book in brittle condition

Lithoplates stacked

**Annexe 8.3**  
**(Refer Para 8.1.3)**

**Physical verification certificates in Salarjung Museum, Hyderabad**

Certificates issued without date and name of the verifying authority for different number of art objects in each year (against available 46,216) and with same typography mistakes.

<p style="text-align: center;"><u>SALAR JUNG MUSEUM HYDERABAD</u></p> <p style="text-align: center;">PHYSICAL VERIFICATION OF ART OBJECTS</p> <p>This is to certify that, the museum is verifying the objects regularly the details of the objects verified physically are found correct for the below mentioned period.</p> <table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="text-align: left; padding: 2px;"><u>Year</u></th><th style="text-align: left; padding: 2px;"><u>Objects verified</u></th></tr> </thead> <tbody> <tr> <td style="padding: 2px;">2014-15</td><td style="padding: 2px;">10018</td></tr> </tbody> </table> <p style="text-align: center;">           Curator       </p> <p style="text-align: center;">           Curator       </p>	<u>Year</u>	<u>Objects verified</u>	2014-15	10018	<p style="text-align: center;"><u>SALAR JUNG MUSEUM HYDERABAD</u></p> <p style="text-align: center;">PHYSICAL VERIFICATION OF ART OBJECTS</p> <p>This is to certify that, the museum is verifying the objects regularly the details of the objects verified physically are found correct for the below mentioned period.</p> <table border="1" style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="text-align: left; padding: 2px;"><u>Year</u></th><th style="text-align: left; padding: 2px;"><u>Objects verified</u></th></tr> </thead> <tbody> <tr> <td style="padding: 2px;">2015-16</td><td style="padding: 2px;">13642</td></tr> </tbody> </table> <p style="text-align: center;">           Curator       </p> <p style="text-align: center;">           Curator       </p>	<u>Year</u>	<u>Objects verified</u>	2015-16	13642
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**Annexe 11.1  
(Chapter 11)**

**Compliance position of recommendations made by PAC**

S.No.	Issue	Observations and Recommendations of the PAC in 39 Report of 2015-16	Response of the Ministry/ PAC	Observation (paragraph no. in parenthesis) <i>Reply received from Ministry/ASI (January 2022) included at the respective paragraphs</i>
1	National Conservation Policy	Notify the rules under the Policy to streamline notification and de-notification of monuments and the conservation activities under the new policy within three months.	Accepted	No such document/rule notified by ASI (3.1). De-notification of monuments declared as not traceable was pending (6.3.5). Important instructions included in the Policy were not being followed (7.2.1).
2	Exploration and Excavation Policy	Expedite the final notification and drawing up of action plan under the National Policy on Archaeological Excavations and Explorations. Ensure adequate allocation of funds and its effective utilisation in exploration and excavation.	Accepted	The Excavation and Exploration Policy approved by Hon'ble Minister was not notified (3.1). There was no action plan based on excavation policy and ASI's expenditure on the activity was still less than one <i>per cent</i> of its total expenditure (9.2 and 5.1.1).
3	Acquisition of Antiquities and Art Treasures	PAC had shown serious concern and displeasure on delay in carrying out amendment in AAT Act and had asked to expedite the finalisation of the draft started in 1997. It asked the Ministry to explore and intimate within three months necessary steps taken to recover or procure antiquities which are of cultural value but have been sold abroad.	Accepted	The exercise was still in process (3.1). However, the Ministry had made progress in recovering the artefacts (6.4).
4	Management of Living Monuments	Progress made in signing MoU with management of living monuments to be appraised. Enhance efforts in conservation and protection of ancient monuments, rock edicts needed.	Accepted	ASI did not have the details of those monuments where prayers/worships were started after the issue of notification. It was unable to provide the details of MoU entered into with management of living monuments (7.1.3.1).
5	Uniform procedure for Archaeological Museums under the Ministry	Finalised comprehensive policy guidelines for management of antiquities owned by ASI (through site museums) addressing issues raised by audit <i>viz.</i> acquisition, accession register, rotation, etc. National register of CPM and antiquities also to be prepared.	Accepted	A comprehensive guidelines addressing all issues pertaining to antiquities owned by ASI was not prepared. Further, there was no uniform procedure for museums under the control of the Ministry (3.1 and 6.4).

S. No.	Issue	Observations and Recommendations of the PAC in 39 Report of 2015-16	Response of the Ministry/ PAC	Observation (paragraph no. in parenthesis) <i>Reply received from Ministry/ASI (January 2022) included at the respective paragraphs</i>
6	Shortage of Manpower and Restructuring	Issue of cadre restructuring process in ASI was to be taken up with Ministry of Finance to overcome the shortage of manpower.	Further recommendations made by PAC in its second report	Some progress in restructuring process of ASI was noticed as approval for creation of additional 758 posts was issued by the Ministry of Finance in April 2021. However, overall vacancy position in ASI had further deteriorated (4.2).
7	Filling current vacancies	Ministry should make concerted effort to fill all vacant posts in ASI within six months.	Further recommendations made by PAC in its second report	Only five Heritage Bye-Laws covering 31 protected monuments have been notified while finalisation of 165 Heritage Bye-Laws was at different stages. Posts of Whole and Part Time Members were still vacant since March 2019 and January 2014 respectively (3.2).
8	National Monument Authority	Ministry evolve an internal mechanism to set targets and monitor timelines for its various agencies and units in consultation and fill up the vacant posts.	Further recommendations made by PAC in its second report	The co-ordination mechanism was not found existing (4.1.4.1). ASI had entered into MOU with ISRO for web-based utility, which allows users to explore map based content prepared by ISRO. The Ministry had also brought out comprehensive security policy for museums under its control (7.3). Public amenities were being created at the monuments by declaring them as <i>Adarsh Smarak</i> (7.1.2).
9	Security and safeguard arrangements	ASI to constitute a co-ordination mechanism with representatives of respective State Governments at each circle to check the incidence of encroachments with the co-operation of District and Police authorities. Strengthen the manpower for security, advances in IT for enhancing security by developing a comprehensive security policy for all monuments and museums. All ASI monuments and museums to have public amenities.	Further recommendations made by PAC in its second report	The co-ordination mechanism was not found existing (4.1.4.1). ASI had entered into MOU with ISRO for web-based utility, which allows users to explore map based content prepared by ISRO. The Ministry had also brought out comprehensive security policy for museums under its control (7.3). Public amenities were being created at the monuments by declaring them as <i>Adarsh Smarak</i> (7.1.2).
10	Training and implementation of expert group's report	ASI should implement the new HRD policy to overcome shortage of trained personnel. Training institute in Red Fort with UNESCO recognition.	Accepted	The Ministry/ASI had the infrastructure for building capability towards its heritage activities. However, the posts have not been filled and the enrolment of students was short. It was expected that with the establishment of new Institute of Archaeology, gaps will be addressed (4.2.1).
11	Budgetary allocation	Demands for funds must be raised on the basis of actual projection for requirements of ASI. For this purpose ASI to carry out pre-budget planning.	Accepted	After 2017-18, growth in ASI's overall expenditure and its expenditure on heritage protection had remained moderate (5.1).
12	Revenue generation	Structured system for categorisation of monuments as ticketed and non-ticketed must be developed and a comprehensive review carried out to bring more monuments in ticketed category.	Accepted	Though ASI had brought more monuments under ticketed category and revised the entry charges, the criteria adopted was not transparent (5.3). However, amendment in AMASR Act for introducing a system of recording footfalls was still pending

S. No.	Issue	Observations and Recommendations of the PAC in 39 Report of 2015-16	Response of the Ministry/ PAC	Observation (paragraph no. in parenthesis) <i>Reply received from Ministry/ASI (January 2022) included at the respective paragraphs</i>
		Ticket and other charges should be reviewed and suitably revised. Ministry/ASI to explore enhancing revenue generation through premium renting of well-known sites for social and family events with proper guidelines.		(5.3.1).
13	Non-budgetary funding	Coordination between ASI and NCF should be strengthened to rope in more corporate groups and individuals into funding conservation and visitor amenities at monument sites.	Accepted	The funds of NCF were not being used for heritage activities as its primary corpus of Rs. 19.50 crore increased to Rs. 56.71 crore by 2020-21. (5.1.2)
14	Identification criteria and survey	PAC noted that a comprehensive survey to identify monuments of national importance for placing such monuments in centrally protected category is overdue. It recommended that guidelines for determination of national importance of a monument be finalised at the earliest (within six months) and thereafter a comprehensive survey with target timeline should be conducted to identify the exact number of monuments of national importance that can be protected.	Accepted	Guidelines have not been framed and instances defining absence of criteria in notifying a certain monument were still existing (6.3.1). No comprehensive survey/review to identify monuments of national importance that can be protected or to identify those monuments which over the period had lost their significance and need to be shifted to States was undertaken by ASI (6.3.2).
15	Notification issues	ASI to conduct workshops for circle office personnel for effective preparation of proposals for notification. Finalisation of de-notification guidelines may be expedited. Action may be taken against Circles and officers found to be defaulting in preparation of inventories of monuments under them within a prescribed time-frame.	In view of reply by the Ministry, PAC decided that no further action was required	ASI had no defined procedure/schedule for reviewing/modifying the list of Centrally Protected Monuments (6.3.3).
16	Missing monuments	ASI to expedite the physical verification, condition and existences of the notified monuments. Committee felt that in the absence of reliable database of monuments, ASI was unable	Accepted	Centralised database/inventory of CPM displaying to the public all the recommended information was not available (6.2). Monuments accepted by ASI as non-traceable were not de-notified (6.3.5).

S. No.	Issue	Observations and Recommendations of the PAC in 39 Report of 2015-16	Response of the Ministry/ PAC	Observation (paragraph no. in parenthesis) <i>Reply received from Ministry/ASI (January 2022) included at the respective paragraphs</i>
17	Process of notification	ASI/Ministry put in place a system of periodic review of old notifications to verify the physical existence. ASI/Ministry may consider issuing guidelines whereby Ancient monuments (predating say 1700 AD) and contemporary monuments that are 100 years old and are of national importance stand automatically protected.	Accepted	System of period review of old notification was not existing (6.3.3). Further, no such guidelines declaring 100 years old monuments as of national importance was found in existence.
18	Categorisation of monuments	The concept of categorisation of monuments was made in the absence of any provision for assessing footfalls at the monument. Committee asked for necessary modifications in AMASR Act to address lacunae regarding categorisation of monuments and put in place a system of recording footfalls in non-ticketed monuments	Accepted	The work of categorisation of monument was still in process (6.2.1). Amendment in AMASR Act for introducing a system of recording footfalls and categorisation of monuments was pending (3.1).
19	Encroachments and unauthorised activities	Committee recommended that ASI/Ministry should consider evolving clear guidelines on the use of protected monuments and ensure MoU are signed with users/occupants based on the said guidelines. ASI should have a laid down policy for notification of sites with contested ownership or encroachments and constitute a co-ordination body with representatives of respective State Governments at each circle to check incidents of encroachments with the co-operation of District and Police authorities.	Accepted	Efforts not found to have been made to enter into MoU with management of living monuments. The position of encroached monuments reported by ASI was found incorrect. There was absence of mechanism for period review of encroachment/unauthorized construction cases. Further, guidelines or policy document on living monuments was not prepared by ASI (7.1.3.1).
20	Use of monuments for other purposes	Use of parts of monuments for residence should be done away with and usage as offices by ASI or any agency should be discouraged. Ministry may expedite and finalise guidelines allowing cultural events in the CPM.	Accepted	During joint physical inspection, monument found still being used for other purposes (e.g. in Red Fort space occupied for various offices of ASI and security agencies) (7.1.1).

S. No.	Issue	Observations and Recommendations of the PAC in 39 Report of 2015-16	Response of the Ministry/ PAC	Observation (paragraph no. in parenthesis) Reply received from Ministry/ASI (January 2022) included at the respective paragraphs
21	Inventory of centrally protected monuments	Prepare an inventory of all CPM and display the same on portal within two years for the public to get various information viz. category, circle and State, location and distance from nearest city, historical and cultural significance, encroachment details, etc.	Accepted	ASI intimated that the data with respect to Gazette Notification for 3,150 monuments had been compiled. However, database/inventory of CPM displaying to the public all the recommended information was still not available (6.2).
22	Maritime Archaeology	Committee recommended a separate wing of ASI with relevant expertise specially tasked to bolster efforts in this direction. Setting up of maritime museums displaying antiquities and monuments of our great maritime past.	Accepted	In the related branch, in addition to shortage of manpower, there was no perspective plan or policy with ASI for taking underwater archaeology (9.1.2). Further, no such maritime museum was found opened by the Ministry/ASI (8.3.2).
23	Leveraging IT for preservation and promotion	Enhanced efforts must be made to fully leverage the advantages of IT in preserving perishable monuments and antiquities. Develop a roadmap for preserving historical and cultural monuments using electronic data and images. Earmark funds specifically for awareness, interpretation, etc.	Accepted	ASI had entered into agreement with ISRO for web-based content on its monuments (7.3). However, there was absence of strategy or road-map for heritage conservation (4.1.2)
24	Maintenance of Baolis and other monuments	Committee recommended the ASI to strengthen its efforts in restoring monuments and works in collaboration with some of the pioneering private organisation active in the field.	Accepted	During the follow-up audit, position of fifteen <i>Baojis</i> under the jurisdiction of Delhi Circle was found deteriorated as out of 13 wet <i>Baojis</i> , 10 had become dirty. Further, issues in respect of <i>Agarsen Ki Baoli</i> , as mentioned in earlier Report, have not been resolved 7.1.3(2).
25	Restoration of damaged Monuments	The Committee issued instruction regarding restoration work of damaged monuments and preservation of removed parts for display.	Accepted	Though conservation of monuments is a continuous process, improper conservation works/changes made in the original structures, construction in the prohibited areas of the monument, etc. as noticed during physical inspection, have been included in the report.