

Table of Contents		
	Paragraph No.	Page No.
Preface	--	vii
Executive Summary	--	ix
Chapter I: Overview		
Profile of the State	1.1	1
Basis and Approach to State Finances Audit Report	1.2	5
Report Structure	1.3	6
Overview of Government Accounts Structure	1.4	6
Budgetary Processes	1.5	9
Snapshot of Finances	1.5.1	9
Snapshot of Assets and liabilities of the Government	1.5.2	10
Fiscal Balance: Achievement of deficit and total debt targets	1.6	10
Compliance with provisions of State FRBM Act	1.6.1	11
Disclosures made under CGFRBM Act during 2020-21	1.6.2	12
Deficit and Surplus	1.6.3	13
Trends of Deficit/Surplus	1.6.4	14
Deficits and Total Debt after examination in Audit	1.7	15
Post audit - Deficits/surplus	1.7.1	15
Post audit - Total Debt/ liabilities	1.7.2	16
Chapter II: Finances of the State		
Introduction	2.1	17
Sources and Application of Funds	2.2	17
Resources of the State	2.3	19
Receipts of the State	2.3.1	19
Revenue Receipts	2.3.2	20
Trends and growth of Revenue Receipts	2.3.2.1	20
State's Own Resources	2.3.3	21
Own Tax Revenue	2.3.3.1	22
State Goods and Services Tax (SGST)	2.3.3.2	23
Non-Tax Revenue	2.3.3.3	23
Central Tax Transfers	2.3.3.4	24
Grants-in-Aid from Government of India	2.3.3.5	24
Fifteenth Finance Commission Grants	2.3.3.6	25
Capital Receipts	2.3.3.7	26
State's performance in mobilization of resources	2.3.4	27
Application of Resources	2.4	27
Growth and composition of expenditure	2.4.1	27
Revenue Expenditure	2.4.2	29
Major Changes in Revenue Expenditure	2.4.2.1	30
Committed and Non-Committed Expenditure	2.4.2.2	31
Un-discharged Liability under National Pension System	2.4.2.3	32

Table of Contents		
	Paragraph No.	Page No.
Subsidies	2.4.2.4	33
Financial assistance by the State Government to Local Bodies and other Institutions	2.4.2.5	33
Capital Expenditure	2.4.3	34
Major changes in Capital Expenditure	2.4.3.1	35
Quality of Capital Expenditure	2.4.3.2	35
Capital blocked in incomplete projects	2.4.3.3	37
Expenditure priorities	2.4.4	38
Object head wise expenditure	2.4.5	39
Public Account	2.5	39
Net Public Account Balances	2.5.1	40
Reserve Funds	2.5.2	40
Consolidated Sinking Fund	2.5.3	41
State Disaster Response Fund	2.5.4	41
Guarantee Redemption Fund	2.5.5	42
Debt management	2.6	43
Debt profile: Components	2.6.1	43
Components of fiscal deficit and its financing pattern	2.6.2	45
Debt profile: Maturity and Repayment	2.6.3	46
Debt Sustainability Analysis (DSA)	2.7	47
Fiscal Deficit and Debt Sustainability	2.7.1	47
Utilisation of borrowed funds	2.7.2	48
Guarantees – Contingent Liabilities	2.7.3	49
Management of Cash Balances	2.7.4	49
Conclusion	2.8	51
Recommendations	2.9	51
Chapter III: Budgetary Management		
Introduction	3.1	53
Budget Preparation Process	3.2	53
Financial Accountability and Budget Review	3.3	54
Gender Budget	3.3.1	54
Youth Budget	3.3.2	54
Agriculture Budget	3.3.3	55
Major Policy Initiatives/New Schemes	3.3.4	55
Appropriation Accounts	3.4	55
Summary of Appropriation Accounts	3.4.1	55
Utilisation of Budgeted Funds	3.4.2	56
Comments on Integrity of Budgetary and accounting process	3.5	57
Expenditure incurred without authority of law	3.5.1	57
Misclassification of capital expenditure as revenue expenditure	3.5.2	58
Unnecessary or excessive supplementary grants	3.5.3	59

Table of Contents		
	Paragraph No.	Page No.
Unnecessary or excessive reappropriation	3.5.4	61
Entire budget provision not utilised under sub-heads	3.5.5	61
Large savings/surrenders	3.5.6	62
Missing/ Incomplete Explanation for Variation from Budget	3.5.7	63
Excess expenditure and its regularization	3.5.8	64
Rush of Expenditure	3.6	66
Sub-Head (Schemes), where entire expenditure was incurred in March 2021	3.6.1	67
Conclusion	3.7	67
Recommendations	3.8	68
Chapter IV: Quality of Accounts & Financial Reporting Practices		
Introduction	4.1	69
Delay in Submission of Utilisation Certificates	4.2	69
Pending DCC Bills	4.3	71
Timeliness and Quality of Accounts	4.4	72
Outstanding balances under Suspense and DDR Heads	4.5	72
Personal Deposit (PD) Accounts	4.6	73
Funds relating to Land acquisition kept in PD Accounts	4.6.1	74
In-operative PD Accounts	4.6.2	75
Accounting of Transactions Relating to Central Road Fund	4.7	75
Infrastructure Development Fund	4.7.1	75
Environment Fund	4.7.2	76
Funds outside Public Account of the State	4.8	76
Year-wise receipt and utilisation of Labour Cess	4.8.1	76
Booking under Minor Head-800	4.9	78
Booking of Royalty under Minor Head - 800 - other receipts	4.9.1	80
Non-Reconciliation of Departmental Figures	4.10	80
Reconciliation of Cash Balance	4.11	81
Compliance with Indian Government Accounting Standards	4.12	82
Submission of Accounts/Separate Audit Reports of Autonomous Bodies	4.13	82
Cases of Losses and Defalcation, <i>etc.</i>	4.14	83
Off Budget Borrowing	4.15	84
Funds transferred directly to State Implementing Agencies	4.16	85
Follow-up on Audit Reports	4.17	85
Conclusion	4.18	86
Recommendations	4.19	86
Chapter V: Financial Performance of State Public Sector Undertakings		
Introduction	5.1	87
Definition of Government Companies/Corporations	5.2	87
Mandate of Audit	5.3	87
State Public Sector Enterprises and their contribution to the GSDP of the state	5.4	87

Table of Contents		
	Paragraph No.	Page No.
Audit of Public Sector Undertakings including Government Companies and Corporations	5.5	88
Investment in Public Sector Undertakings and Budgetary support	5.6	89
Equity holding and loans	5.6.1	89
Adequacy of Assets	5.6.2	90
Information on Subsidy, Grants by Central/State Government	5.6.3	90
Returns from Public Sector Undertakings	5.7	91
Profit earned by PSUs	5.7.1	91
Dividend paid by Public Sector Undertakings	5.7.2	91
Debt Servicing	5.8	92
Interest Coverage Ratio	5.8.1	92
Operating Efficiency of Government Companies	5.9	92
Profit earned (analysis of profit reporting from operating activities/other income)	5.9.1	92
Return on Capital Employed	5.9.2	93
Rate of Real Return on the basis of historical Cost of Investment	5.9.3	93
Return on Investment on the basis of Present Value of Investment	5.9.4	94
Public Sector Undertakings incurring losses	5.10	95
Losses incurred	5.10.1	95
Erosion of Capital in Public Sector Undertakings	5.10.2	96
Oversight role of Comptroller and Auditor General of India	5.11	96
Audit of Public Sector Undertakings	5.11.1	96
Appointment of Statutory Auditors of Public Sector Undertakings by Comptroller and Auditor General of India	5.11.2	97
Submission of accounts by Public Sector Undertakings	5.12	97
Need for timely submission	5.12.1	97
Timelines in preparation of accounts by Public Sector Undertakings	5.12.2	98
Comptroller and Auditor General of India's oversight-Audit of accounts and supplementary audit	5.13	99
Financial reporting framework	5.13.1	99
Supplementary Audit of accounts of Public Sector Undertakings	5.13.2	99
Result of Comptroller and Auditor General of India's oversight role	5.14	99
Audit of accounts of Public Sector Undertakings under Section 143 of the Companies Act, 2013	5.14.1	99
Significant comments of the Comptroller and Auditor General of India issued as supplement to the Statutory Auditors' reports	5.14.2	100
Non-compliance with provisions of Accounting Standards/ Indian Accounting Standards	5.15	101
Management Letters	5.16	102
Conclusion	5.17	102
Recommendation	5.18	103

Table of Contents		
Appendices	Appendix No.	Page No.
State Profile	1.1	105
Time Series Data on State Government Finances	2.1	106
Details of Schemes which are 100 <i>per cent</i> women centric during 2020-21	3.1	109
Details of Schemes which are 100 <i>per cent</i> Youth centric during 2020-21	3.2	110
Details of Major Policy initiatives/New Schemes (₹1 crore or more in each cases) where entire Grant was not utilised	3.3	112
Details of cases where supplementary provision (₹50 lakh or more in each case) proved unnecessary	3.4	113
List of Sub Heads where entire Budget provision was not utilized (₹10 crore or above)	3.5	115
List of grants having large savings (savings above ₹100 crore) during the year 2021	3.6	119
List of grants having large savings (savings above ₹500 crore) during the year 2021	3.7	123
Details of surrender of funds in excess of (₹10 crore) at the end of March 2021	3.8	124
Sub-Heads requiring Explanation for Variation in Appropriation Accounts	3.9	127
Excess Expenditure over provision for the year 2000-01 to 2019-20	3.10	129
Details of Major Heads having excess expenditure in 2020-21	3.11	131
Sub-Head (Schemes, where entire expenditure was incurred in March 2021	3.12	132
Major head wise position of outstanding Utilisation Certificates	4.1	133
Details of outstanding Detailed Contingent bills as of 31st March, 2021	4.2	134
Statement of Major Head wise Receipt booked under Minor Head 800- Other receipt	4.3	135
Statement of Major Head wise Expenditure booked under Minor Head 800- Other expenditure	4.4	136
Department/category wise details in respect of case of loss to Government due to theft, defalcation, loss of Government property/material	4.5	137
Year wise analysis of loss to Government (Cases where financial action was pending at the end of 31 March 2021)	4.6	139
Details of recovery in various departments	4.7	141
Statement showing the financial position and working results of PSUs whose accounts were in arrears for three or more years as on 30 September 2021	5.1	142

Table of Contents		
Appendices	Appendix No.	Page No.
Statement showing position of equity and outstanding loans relating to State PSUs as on 31 March 2021	5.2	143
Public Sector Undertakings information on profit from operating activities/other income	5.3	148