## State Finances Audit Report of the Comptroller and Auditor General of India

for the year ended 31 March 2020

**GOVERNMENT OF GUJARAT Report No. 1 of the year 2021** 

# Contents

		Page
Preface		v
Executive Summary		
Chapter	1	
OVERV	IEW	
1.1	Profile of the State	1
1.2	Basis and Approach to State Finances Audit Report	4
1.3	Report Structure	5
1.4	Overview of Government Account Structure and Budgetary Processes	6
1.5	Fiscal Balance: Achievement of deficit and total debt targets	11
1.6	Deficit and Total Debt after examination in Audit	16
Chapter	2	
FINANC	CES OF THE STATE	
2.1	Major changes in key fiscal aggregates during 2019-20 compared to 2018-19	19
2.2	Sources and Application of Funds	19
2.3	Resources of the State	21
2.4	Application of Resources	37
2.5	Contingency Fund	63
2.6	Public Account	63
2.7	Debt Management	69
2.8	Debt Sustainability Analysis	76
2.9	Conclusion	82
2.10	Recommendations	83
Chapter BUDGE	3 TARY MANAGEMENT	
3.1	Budget Process	85
3.2	Appropriation Accounts	89
3.3	Comments on integrity of budgetary and accounting process	89
3.4	Comments on Transparency of Budgetary and Accounting Process	98

### Contents

			Page
3.5	Comments o Process	on Effectiveness of Budgetary and Accounting	99
3.6	Review of S	elected Grants	106
3.7	Recommend	ations	116
Chapter	• 4		
Quality	of Accounts a	and Financial Reporting Practices	
4.1	Funds outsid State	de Consolidated Fund or Public Account of the	119
4.2	Non-inclusio	on of Clear Liabilities during the Financial Year	120
4.3	Non-dischar Deposits	ge of Interest Liability towards Interest-bearing	122
4.4	Funds Trans	ferred Directly to State Implementing Agencies	123
4.5	Deposits of I	Local Funds	124
4.6	Delay in Sub	omission of Utilisation Certificates	125
4.7	Abstract Con	ntingent Bills	128
4.8	Personal Dep	posit Accounts	129
4.9	Indiscrimina	te use of Minor Head 800	130
4.10		Balances under Major Suspense and Debt, Remittances Heads	132
4.11	Non-Reconc	iliation of Departmental Figures	135
4.12	Reconciliation	on of Cash Balances	136
4.13	Compliance	with Indian Government Accounting Standards	136
4.14	Submission Autonomous	of Accounts/Separate Audit Reports of Bodies	137
4.15	Departmenta /Companies	al Commercial Undertakings/Corporations	138
4.16	Non-submission of details of loans and grants given to Bodies and Authorities		
4.17	Timeliness a	nd Quality of Accounts	143
4.18	Misappropriations, losses and defalcations		143
4.19	Follow-up action on State Finances Audit Report		
4.20	Conclusion		144
4.21	Recommend	ations	145
Append	ices		
Appendix 1.1		State Profile	147
Appendix 2.1		Time series data on the State Government finances	148

### Contents

		Page
Appendix 3.1	Glossary of important Budget related terms	152
Appendix 3.2	Unnecessary Re-appropriation	155
Appendix 3.3	Statement showing Grants/Appropriations with Savings of ₹ 50 crore and above	157
Appendix 3.4	Excess expenditure of previous years requiring regularisation	159
Appendix 3.5	Limits set by the State PAC in October 1994	160
Appendix 3.6	Sub-Heads with variations beyond PAC specified limits and status of explanation	161
Appendix 3.7	Budget and Opportunity cost	164
Appendix 3.8	Sub-Heads where 100 <i>per cent</i> expenditure (₹ 10 crore and above) was incurred in March 2020	166
Appendix 4.1	Department-wise break-up of outstanding UCs for GIA paid up to 2018-19	168
Appendix 4.2	Department-wise details of pending DC bills up to 2019-20	169
Appendix 4.3	Year-wise details of pending DC bills up to 2019-20	170
Appendix 4.4	Statement showing pendency of Accounts and delay in placement of Separate Audit Reports (SARs) in State Legislature	171
Appendix 4.5	Statement showing arrears of financial statements and investment made by State Government during the year in SPSUs whose financial statements were in arrears	178
Appendix 4.6	Statement showing details of pendency in finalisation of Accounts by various Bodies and Authorities	184
Appendix 4.7	Department-wise/category-wise details of losses due to theft, misappropriation/loss of Government material and fire/accidents	192

## Preface

1. This Report has been prepared for submission to the Governor of Gujarat under Article 151 of the Constitution.

2. Chapter 1 of this Report contains the basis and approach to State Finances Audit Report, structure of the Report, structure of Government Accounts, budgetary processes, trends in key fiscal parameters like revenue surplus/ deficit, fiscal surplus/deficit, etc.

3. Chapters 2 & 3 of the Report contain audit findings on matters arising from examination of the Finance Accounts and Appropriation Accounts respectively, of the State Government for the year ended 31 March 2020. Information has been obtained from Government of Gujarat, wherever necessary.

4. Chapter 4 on 'Quality of Accounts & Financial Reporting Practices' provides an overview and status of the State Government's compliance with various financial rules, procedures and directives during 2019-20.

5. The Reports containing the findings of performance audit and audit of transactions in various Departments and observations arising out of audit of Statutory Corporations, Boards and Government Companies and the Report containing observations on Revenue Receipts are presented separately.

#### Page | vi