## Contents

		Page	
Preface			
Executive Summary			
Chap FINA	ter I NCES OF THE STATE GOVERNMENT		
1.1	Introduction	2	
1.2	Resources of the State	6	
1.3	Revenue Receipts	7	
1.4	Capital Receipts		
1.5	Public Accounts Receipts		
1.6	Application of Resources		
1.7	Quality of Expenditure	25	
1.8	Financial Analysis of Government Expenditure and Investments	28	
1.9	Assets and Liabilities	33	
1.10	Debt Management	36	
1.11	Fiscal Imbalances	37	
1.12	Conclusion and Recommendations	40	
Chap FINA	ter II NCIAL MANAGEMENT AND BUDGETARY CONTROL		
2.1	Introduction	43	
2.2	Summary of Appropriation Accounts	43	
2.3	Financial Accountability and Budget Management		
2.4	Review of Budget Control Mechanism		
2.5	Advances from Contingency Fund		
2.6	Misclassification treating 'Grants-in-aid' and 'Subsidies' as Capital Expenditure	60	
2.7	Conclusion and Recommendations	61	
•	ter III NCIAL REPORTING		
3.1	Delay in furnishing Utilisation Certificates	63	
3.2	Non-receipt of information pertaining to bodies/authorities substantially financed by the Government	70	
3.3	Non-submission/delay in submission of Accounts by Autonomous Bodies/Authorities	71	
3.4	Delay in submission of Accounts and placement of Separate Audit Reports of Autonomous Bodies	72	
3.5	Failure to furnish DC Bills for amount drawn on AC Bills	73	

## **Contents**

			Page
3.6	Personal Depo		73 78
3.7	Misappropriations, losses, defalcations etc.		
3.8			
3.9	Comments on		80
3.10		nd Recommendations	82
	endices	G D. C1	0.5
~ ~	lix 1.1 Part A	State Profile	85
Appendix 1.1 Part B		Structure and Form of Government Accounts	86
Appendix 1.1 Part C		Layout of Finance Accounts	86
Appendix 1.2 Part A		Methodology adopted for the assessment of Fiscal Position	87
	lix 1.2 Part B	Fiscal Responsibility Act	88
	lix 1.3 Part-I	Abstract of Receipts and Disbursements for the year 2015-16	89
Append	lix 1.3 Part -II	Summarised financial position of the Government of Gujarat as on 31 March 2016	92
Append	lix 1.4	Time series data on the State Government finances	93
Appendix 1.5		Comparison of main components of Tax Revenue during 2011-12 to 2015-16	96
Appendix 2.1		Statement of Expenditure without provision	97
Append	lix 2.2	Excess over provision of previous years requiring regularisation	99
Append	lix 2.3	Cases where persistent excess were noticed during 2013-16	100
Append	lix 2.4	Rush of Expenditure through Hand receipts	101
Appendix 2.5		Statement of various grants/appropriations where savings were more than ₹ 100 crore each or more than 50 <i>per cent</i> of the total provision	103
Append	lix 2.6	Cases where persistent savings were noticed during 2013-16	106
Append	lix 2.7	Cases where supplementary provision (₹five crore or more in each case) proved unnecessary	112
Append	lix 2.8	Excess/Saving (more than ₹ five crore) in respect of Unnecessary/Insufficient Re-appropriation of Funds	113
Append	lix 2.9	Substantial surrenders of more than ₹ one crore or more than 50 per cent (Selected top 15cases)	116
Append	lix 2.10	Amount surrendered (₹ two crore or more) in excess of actual savings	118
Append	lix 2.11	Savings of more than ₹ five crore and more than 10 <i>per cent</i> not surrendered	120
Append	lix 3.1	Utilisation Certificates outstanding as on 31 March 2016	121
Append	lix 3.2	Statement showing names of bodies and authorities, the accounts of which had not been received for audit	122
Appendix 3.3		Statement showing performance of autonomous bodies	126
Appendix 3.4		Department-wise/duration-wise break-up of pending cases of misappropriation, defalcation etc.	130
Append	lix 3.5	Department/category-wise details in respect of cases of loss to Government due to theft, misappropriation/loss of Government material	131
Append	ix 4 1	Glossary	132