

Report of the Comptroller and Auditor General of India on STATE FINANCES

For the year ended 31 March 2014





Government of Uttar Pradesh

Report of the Comptroller and Auditor General of India on

STATE FINANCES

FOR THE YEAR ENDED 31 MARCH 2014

GOVERNMENT OF UTTAR PRADESH

TABLE OF CONTENTS

Particulars	Reference to			
	Paragraph	Page		
Preface	-	V		
Executive Summary	-	vii		
CHAPTER 1				
FINANCES OF THE GOVERNMENT	Γ			
Profile of the State of Uttar Pradesh	-	1		
Gross State Domestic Product	-	1		
Introduction	1.1	1		
Resources of the State	1.2	7		
Revenue Receipts	1.3	11		
Capital Receipts	1.4	17		
Public Accounts	1.5	19		
Application of Resources	1.6	20		
Quality of Expenditure	1.7	24		
Financial Analysis of Government Expenditure and Investments	1.8	28		
Assets and Liabilities	1.9	31		
Debt Management	1.10	34		
Fiscal Imbalances	1.11	36		
Conclusion	1.12	39		
CHAPTER 2 FINANCIAL MANAGEMENT AND BUDGETARY CONTROL				
Introduction	2.1	41		
Summary of Appropriation Accounts	2.2	41		
Financial Accountability and Budget Management	2.3	42		
Outcome of the Review of Selected Grant	2.4	51		
Conclusion	2.5	51		
CHAPTER 3 FINANCIAL REPORTING				
Non-submission of Utilisation Certificates	3.1	53		
Detailed Contingency Bills	3.2	53		
Departmental Commercial Undertakings	3.3	54		
Reporting of Pending Cases	3.4	54		

Audit Report (State Finances) for the year ended 31 March 2014

Operation of Mi	nor Head 800	3.5	56	
Non-transfer of amounts to the Central Road Fund		3.6	56	
Variation in Cash Balance		3.7	57	
Transfer of Fund	ds to Personal Deposit Accounts	3.8	57	
Non-submission	Non-submission details of grants/ loans paid 3.9		57	
Conclusion		3.10	58	
CHAPTER 4 LONG PARAGRAPH ON MANAGEMENT OF VARIOUS RESERVE FU				
Introduction		4.1	59	
Audit Objectives	S	4.2	59	
Audit Criteria	Audit Criteria 4.3		59	
Scope and method	Scope and methodology 4.4		59	
Financial status	Financial status 4.5		60	
Receipts and dis	Receipts and disbursements of select Reserve Funds 4.6		60	
Creation of Reserve Funds 4.7		61		
Operation of Reserve Funds 4.8		62		
Operation of State Disaster Response Fund 4.9		63		
Operation of State Road Fund 4.10		65		
Inoperative Reserve Funds 4.11		67		
Non-settlement of unapportioned balances of Uttar Pradesh and Uttarakhand 4.12		67		
Conclusion	Conclusion 4.13		68	
	APPENDICES			
Appendix 1.1	State Profile		71	
Appendix 1.2	Appendix 1.2 Part - A Structure and Form of Government Accounts		73	
	Part - B Layout of Finance Accounts		73	
Appendix 1.3	Abstract of receipts and disbursements for the year 2013-14		75	
Appendix 1.4	Actuals, <i>vis-à-vis</i> , Revised Estimates for 2013-14		79	
Appendix 1.5	Time series data on the State Government Finances		81	
Appendix 1.6	(A) Own Tax Revenue for the year 2009-14 (B) Non-tax Revenue for the year 2009-14		84	
Appendix 1.7	Summarised financial position of the Government as on 31 March 2014		85	
Appendix 2.1	1 Cases of Grants and Appropriation under Savings		87	
Appendix 2.2 Statement of Grants/Appropriations where savings were more than ₹ 10 crore in each Grants/appropriation or more than 20 per cent of the total provision		96		

Appendix 2.3	Statement of Grants/Appropriations where expenditure was more than ₹ Ten crore in each Grant/Appropriation or more than 20 <i>per cent</i> of the total provision	100
Appendix 2.4	Cases where supplementary provision (₹ one crore or more in each case) proved unnecessary	101
Appendix 2.5	Statement of Grants/Appropriations where supplementary provision proved insufficient by more than ₹ Two crore in each Grant/Appropriation	103
Appendix 2.6	Excess/Unnecessary/Insufficient Re-appropriation of Funds	104
Appendix 2.7	Substantial surrenders made during 2013-14	109
Appendix 2.8	Surrenders in excess of actual savings (₹ 50 lakh or more)	123
Appendix 2.9	Statement of Grants/Appropriations in which savings occurred but no part of it was surrendered	124
Appendix 2.10	Details of savings of \mathbb{T} one crore and above not surrendered	126
Appendix 2.11	Rush of Expenditure	129
Appendix 2.12	Summary of Grant reviewed	132
Appendix 3.1	Statement of finalisation of accounts and investments in departmentally managed commercial and quasi-commercial undertakings	133
Appendix 3.2	Department-wise/duration-wise break-up of the pending cases (cases where final action was pending at the end of March 2014)	134
Appendix 3.3	Department-wise/category-wise details in respect of cases of loss to the Government due to theft, misappropriation, loss and defalcation of the Government material	135
Appendix 3.4	Major Head-wise Receipts booked under Minor Head '800- Other Receipts'	136
Appendix 3.5	Major Head-wise Expenditure booked under Minor Head '800- Other Expenditure'	137
Appendix 4.1	Details of Reserve Fund as on 31 March 2014	138
Appendix 4.2	(A) Operative Reserve Funds as on 31 March 2014	139
	(B) Inoperative Reserve Funds as on 31 March 2014	140
Appendix 5	GLOSSARY (ADDITIONAL DATA)	
	Basis of Calculation	141
	Explanation of Terms	142
	Acronyms	144