

Report of the Comptroller and Auditor General of India ON GENERAL AND SOCIAL (NON-PSUs) SECTORS

GENERAL AND SOCIAL (NON-PSUs) SECTORS for the year ended 31 March 2014





Government of Madhya Pradesh Report No.3 of the year 2015

Report of the Comptroller and Auditor General of India

ON

GENERAL AND SOCIAL (NON-PSUs) SECTORS for the year ended 31 March 2014

Government of Madhya Pradesh Report No.3 of the year 2015

TABLE OF CONTENTS			
	Paragraph Number	Page Number	
Preface	rumber	vii	
Overview		ix	
Chapter 1			
Introduction			
Budget Profile	1.1	1	
Application of resources of the State Government	1.2	1	
Persistent Savings	1.3	2	
Funds transferred directly to the State Implementing Agencies	1.4	2	
Grants-in-aid from Government of India	1.5	2	
Planning and conduct of audit	1.6	3	
Lack of responsiveness of Government to Inspection Reports	1.7	3	
Response of Government to significant audit observations	1.8	4	
Follow-up on Audit Reports	1.9	4	
Status of placement of Separate Audit Reports of Autonomous Bodies in the State Assembly	1.10	4	
Chapter 2			
Performance Audits			
Urban Development and Environment Department			
Working of Madhya Pradesh Pollution Control Board	2.1	7	
Food, Civil Supplies and Consumer Protection Department			
Public Distribution System in Madhya Pradesh	2.2	27	
Panchayat and Rural Development Department			
Implementation of Total Sanitation Campaign/Nirmal Bharat Abhiyan	2.3	43	
Women and Child Development Department, Tribal Development Department and Scheduled Caste Development Department			
Implementation of Schemes for Welfare and Empowerment of Girl Child	2.4	58	
Public Health and Family Welfare Department			
Implementation of Health Schemes in Tribal Districts	2.5	75	

TABLE OF CONTENTS			
	Paragraph Number	Page Number	
School Education Department			
Implementation of Tribal Sub-Plan under Education Sector	2.6	84	
Chapter 3			
Audit of Transactions			
Non-compliance with the rules, orders, procedures etc.	3.1		
Public Health and Family Welfare Department			
Procurement and distribution of non-standard medicines	3.1.1	93	
Non-levy of penalty towards non-supply of medicines	3.1.2	94	
Short levy of stamp duty and non-registration of lease deeds	3.1.3	95	
Irregular payment of assistance for treatment of BPL patients	3.1.4	96	
Women and Child Development Department			
Irregular payment of transportation charges	3.1.5	97	
Failure of oversight/administrative control	3.2		
Urban Development and Environment Department			
Extra expenditure on housing projects	3.2.1	98	
Medical Education Department			
Avoidable expenditure on electricity charges	3.2.2	100	
Panchayat and Rural Development Department			
Non-remittance of Workers Welfare Cess to the State Board	3.2.3	101	
Public Health and Family Welfare Department			
Unauthorised use of Government land and incorrect retention of receipts by Rogi Kalyan Samiti	3.2.4	103	
Operation of Trauma Care Centres	3.2.5	104	
Payment of pay and allowances to the staff of non-functioning training centres	3.2.6	106	

	LIST OF APPENDICES		
Appendix Number	Details	Page Number	
1.1	Year-wise break-up of outstanding Inspection Reports (IRs) as of 30 September 2014	109	
1.2	Position regarding receipt of Departmental Replies on the paragraphs included in the Audit Reports on General and Social (Non-PSUs) Sectors	110	
2.1	Statement showing the category-wise classification of industries	111	
2.2	Statement showing the position of local bodies functioning without valid consent of the MPPCB under test checked ROs	112	
2.3	Statement showing the details of Building projects sanctioned by Municipal corporations during 2009-10 to 2013-14 and status of consents	113	
2.4	Statement showing the details of deteriorated and improved river water quality in 2012-13 in comparison to 2011-12	115	
2.5	Position of domestic effluent generated and treated under the jurisdiction of selected ROs	116	
2.6	Statement showing the position of annual average of parameter RSPM (PM ₁₀) recorded in excess of prescribed norms at NAMP stations	117	
2.7	Statement showing the position of test conducted and noise in excess of prescribed standards	118	
2.8	Statement showing the position of parameters monitored in cement plants	120	
2.9	Statement showing the position of total number of HCEs, HCEs applied for authorisation and authorisation granted by the MPPCB	122	
2.10	Statement showing total number of HCEs and HCEs functioning without renewal of authorisation as on March 2014 in test checked ROs	122	
2.11	Statement showing the position of compliance criteria complied by the LBs of the State during 2009-14	123	
2.12	Statement showing sanctioned strength and men-in-position of MPPCB as on 31 March 2014	124	
2.13	Statement showing year-wise and component-wise details of Budget Provision and Expenditure	125	
2.14	Flow diagram of distribution of PDS Commodities	128	
2.15	Statement showing allotment and distribution of wheat and rice for APL, BPL, AAY and NFSA beneficiaries	129	
2.16	Statement showing selling of adhoc wheat at lower rates to lead societies	130	
2.17	Statement showing PDS Commodities lying undistributed at Fair Price Shops level	131	
2.18	Statement showing shortage of Fair Price Shops in test checked districts	131	

	LIST OF APPENDICES		
Appendix Number	Details	Page Number	
2.19	Statement showing deficiencies in the working of Lead and Link Societies	132	
2.20	Statement showing deficiencies in the working of Fair Price Shops	133	
2.21	Statement showing misappropriation of PDS commodities in Fair Price Shops	134	
2.22	Statement showing formation of Vigilance Committee (VC) at different levels and their meetings	136	
2.23	Statement showing covered ZPs/JPs and GPs		
2.24	Statement showing delay in release of State share by SWSM	138	
2.25	Statement showing funds lying idle at Janpad Panchayats		
2.26	Statement showing non-accountal of interest on TSC/NBA funds at Janpad Panchayats	140	
2.27	Statement showing status of Rural Sanitary Mart	141	
2.28	Statement showing preparation and revision in Project Implementation Plan (PIP)	142	
2.29	Statement showing the meetings of DWSM	143	
2.30	Statement showing shortfall in achievement of targets	144	
2.31	List of POs and <i>Aaganwadi</i> Centres covered under KSY and <i>SABLA</i>	145	
2.32	Statement showing utilization of funds by Project Offices under <i>SABLA</i>	147	
2.33	Statement showing non-refund of unspent amount by ACTD/BEOs/Principals	148	
2.34	Statement showing number of cases in which benefits given without obtaining Application Form, Income and Caste Certificates	149	
2.35	Statement showing delayed distribution of incentive to girl students under KSPY	150	
2.36	Statement showing details of cash payments of incentive to girl students	151	
2.37	Statement showing availability of investigation facility in District NCD clinics	153	
2.38	Statement showing availability of investigation facility in CHC NCD clinics	153	
2.39	Statement showing availability of essential drugs in District NCD clinics	153	
2.40	Position of trained professional	154	
2.41	Statement showing position of facilities at district, CHC and PHC levels	154	
2.42	Statement showing position of required and available staff	155	
2.43	Statement showing the name of selected districts, blocks and schools	156	
2.44	Statement showing budget allocation and expenditure of SSA, NPMDM and RMSA	157	
2.45	Statement showing submission of AWP&B under NPMDM	158	

LIST OF APPENDICES		
Appendix Number	Details	Page Number
2.46	Statement showing the position of Enrolment and Dropout (School level)	159
2.47	Statement showing the non-availability of infrastructure	
2.48	Statement showing the position of MDM availed	
3.1	List of CMHOs, CSs and HSs covered under audit and value of medicines	162
3.2 (a)	Details of medicines 'not-of-standard quality' in sample testing by CFDA	
3.2 (b)	Details of medicines 'not-of-standard quality' in sample testing by CFDA as obtained from DHS	166
3.3	Details of locally purchased medicines found 'not-of-standard quality' by CFDA	173
3.4	Statement showing details of penalty not imposed on non-supply of medicines/materials by the suppliers	175
3.5	Statement showing short levy of Stamp duty and non-levy of Registration fee	177
3.6	Statement showing details of funds sanctioned to the number of ineligible beneficiaries under the Rajya Bimari Sahayata Nidhi, 1997	178
3.7	Statement showing avoidable payment of extra demand charges and low power factor penalty	
3.8	Statement showing avoidable payment of guaranteed minimum consumption	180
3.9	Statement showing cases of inadmissible expenditure in test checked TCCs	181
3.10	Statement showing list of availability of essential equipment prescribed for level-II TCC	182
3.11	Statement showing details of equipment reported to be not in working condition	183
3.12	Statement showing status of man-power prescribed/sanctioned and working as of March 2014	184